

1981

## 1980-1981 Annual Report of the Board of Trustees

Southern Illinois University Board of Trustees

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# ANNUAL REPORT

of the Board of Trustees  
Southern Illinois University

1980-81







ANNUAL REPORT  
of the Board of Trustees  
of Southern Illinois University

1980/81



# Southern Illinois University - Board of Trustees

CARBONDALE, ILLINOIS 62901



June 30, 1981

The Honorable James R. Thompson  
Governor, State of Illinois

Sir:

We have the honor to submit to you herewith, in compliance with the law, the thirty-second annual report of the Board of Trustees of Southern Illinois University for the fiscal year July 1, 1980 to June 30, 1981.

Respectfully yours,

Carol Kimmel  
Secretary



BOARD OF TRUSTEES

(as of June 30, 1981)

Rick J. DeStefane	Edwardsville
Ivan A. Elliott, Jr.	Carmi
Crete B. Harvey	Sterling
Carol Kimmel	Rock Island
Mark E. Michalic	Carbondale
William R. Norwood	Elk Grove Village
Harris Rowe	Jacksonville
A. D. Van Meter, Jr.	Springfield
George T. Wilkins, Jr.	Edwardsville

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William R. Norwood, Chairman  
A. D. Van Meter, Jr., Vice-Chairman  
Carol Kimmel, Secretary  
Alice Griffin, Executive Secretary  
R. D. Isbell, Board Treasurer  
C. Richard Gruny, Board Legal Counsel

EXECUTIVE COMMITTEE

William R. Norwood, Chairman  
Carol Kimmel  
George T. Wilkins, Jr.

ARCHITECTURE AND DESIGN COMMITTEE

A. D. Van Meter, Jr., Chairman  
Carol Kimmel  
William R. Norwood

FINANCE COMMITTEE

Ivan A. Elliott, Jr., Chairman  
William R. Norwood  
Harris Rowe



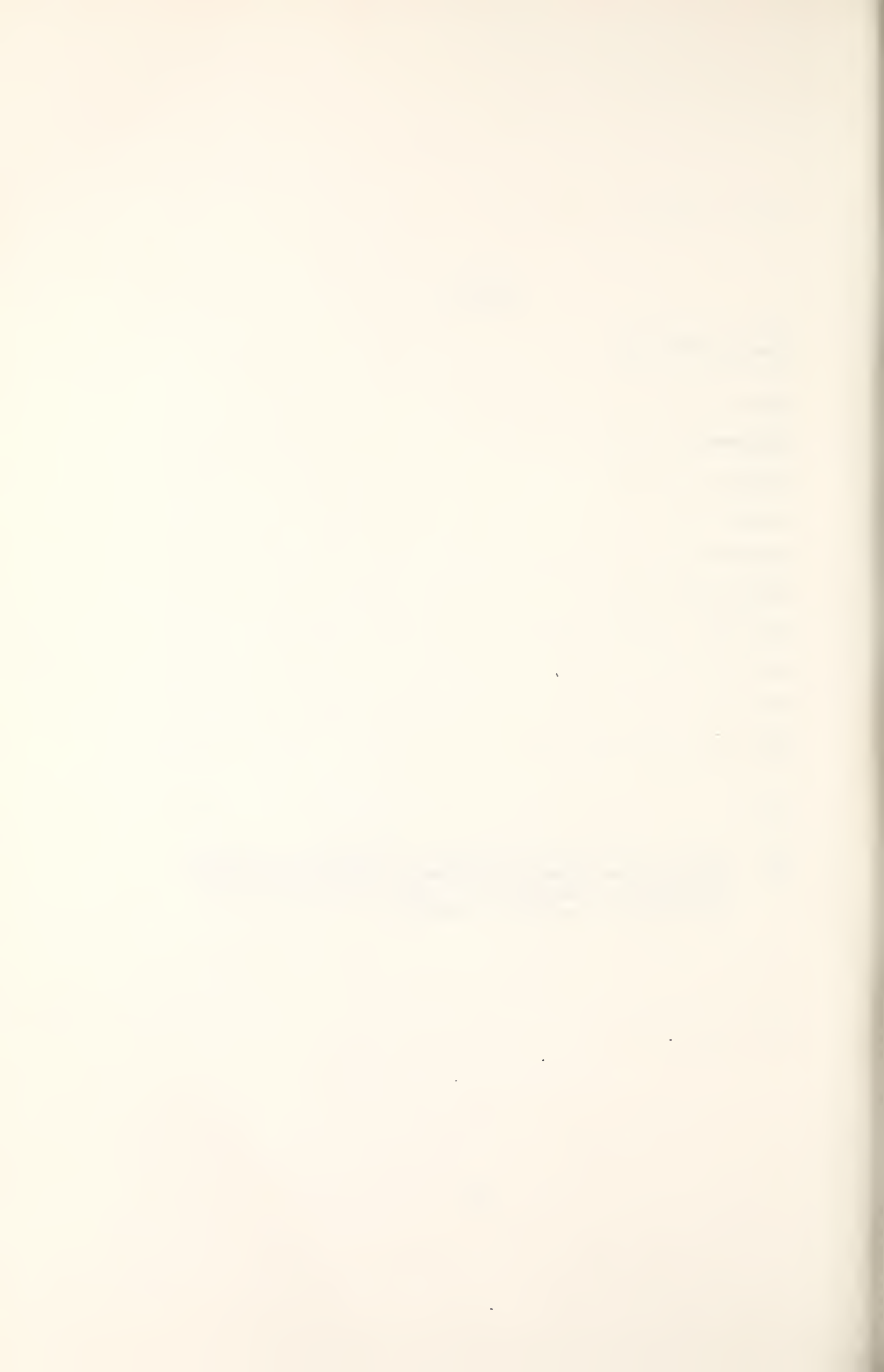
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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, July 10, 1980, at 10:15 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
Mr. Ivan A. Elliott, Jr.  
Mrs. Carol Kimmel, Secretary  
Mr. Mark E. Michalic  
Mr. William R. Norwood, Chairman  
Mr. Harris Rowe  
Mr. A. D. Van Meter, Jr., Vice-Chairman

The following members were absent:

Mr. Wayne Heberer  
Dr. George T. Wilkins, Jr.

Executive Officers present were:

Mr. Earl E. Lazerson, Acting President, SIUE  
Dr. Hiram H. Lesar, Acting President, SIUC  
Dr. Kenneth A. Shaw, Chancellor of the SIU System

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair announced that Dr. Wilkins, a practicing physician, had an emergency and would be unable to attend the meeting. The Chair introduced the two new Student Trustees: Mr. Rick J. DeStefane from SIU at Edwardsville and Mr. Mark E. Michalic from SIU at Carbondale. The Chair also acknowledged the people sitting at the constituency tables: from SIUC, Mr. Chuck Daugherty, Chairman, Administrative and Professional Staff Council; Ms. Phyllis McCowen, Chairperson, Civil Service Employees Council; Dr. Marvin Kleinau, President, Faculty Senate; Ms. Pat Ostenburg, representing the Graduate Council;

Ms. Wendy Broadbooks, representing the Graduate Student Council; and Mr. Paul Matalonis, President, Undergraduate Student Organization. There was not a representative from the Council of Deans. From SIUE, Dr. Robert Ziegler, President, Faculty Senate; Mr. John Rendleman, President, Student Senate; and Mr. Jerry Hengehold, Chairman, University Staff Senate.

Under Trustee Reports, Mr. Norwood reported that he had attended a meeting of the Illinois Board of Higher Education on July 8, 1980, and that the Chancellor and Presidents had also attended. He commented that one of the discussions was on the state-wide review of business programs which had been also discussed at the last meeting, and there had been some modifications put into the staff's suggestions for how the programs should be handled in the next few years. He stated that the report of public university program reviews conducted in FY-79, which item was approved, contained recommendations which applied to programs at both Universities. For two programs at SIUC and one at SIUE, he said that we were asked "to review and identify the future direction of these programs" and to inform the IBHE by April 1, 1981 of the resulting action. He said that for two programs at SIUC and three at SIUE, we were advised that they "appear not to be educationally and economically justified" and we had been asked to evaluate certain concerns and questions and to inform the IBHE of the resulting action by the same date. Chancellor Shaw had told him that his office and the Universities were already at work on the matter to develop appropriate procedures and a schedule for responding. He commented that there had been a recommendation for FY-81 that under the Higher Education Cooperation Act was the Library Computer System at SIU which would computerize our library card catalog, along with other universities, at a cost of about \$97,000. He commented that there had been a heated discussion concerning energy conservation policy recommendations. He pointed out that the IBHE



wanted to have a three-year moving average on what had been done in conservation at the universities. He stated that at SIUE and SIUC, great strides had already been taken to improve energy conservation and we wanted to be sure that we were given credit for these starts. He said that one suggestion had been that each university system send a one-page summary of what had been done to save energy in the preceding five to ten years in order for all universities to start at a similar point. He commented that another heated discussion had centered around the unit cost studies and the two percent variance figure. He said that most of the universities fall within a five to six percent variance and a two percent variance was too tight. Chancellor Shaw said that the document approved by the IBHE made no comment about what the variance percentage should be but that decision rules had been made on the basis of a two percent variance. Acting President Lazerson said that he personally felt that there had been some real shift in attitude on the part of the members of the IBHE relative to sensitivity on the variance question. Acting President Lesar agreed.

The Chair reported that a resolution presented by the IBHE had been read at the meeting honoring Mr. James M. Furman, who had resigned as Executive Director of the IBHE. The Chair requested a resolution honoring Mr. Furman from this Board be considered. Mr. Van Meter moved that the resolution be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. The Chair read the following:

RESOLUTION OF APPRECIATION: JAMES M. FURMAN

When James M. Furman assumed the position of Executive Director of the Illinois Board of Higher Education in January, 1975, the development of what was then known as "Master Plan-Phase IV" was already underway. With some changes, this development continued under his able direction, with the broad involvement of the higher education community and the general public. This important task was completed in February, 1976, with the IBHE approval of A Master Plan for Postsecondary Education in Illinois.

In many ways this document is indicative of the accomplishments Mr. Furman has achieved in the almost six years that he has served as Executive

Director. It is comprehensive and clear. It is even-handed and confronts issues directly. Perhaps most significantly, it is far-sighted, recognizing present concerns and calling for the continuing identification and study of others. Thus, it has functioned as a flexible guide for postsecondary education in Illinois in recent years. When policy changes have been appropriate, they have been made, as, for example, the new tuition policies approved by the IBHE last fall.

In his relations with The Southern Illinois University System and this Board, James M. Furman has been open, candid, and fair. Although we have not always agreed with his positions, he has always been willing to discuss, negotiate, and, when we have convinced him, to compromise. His departure is a real loss to all of us who are concerned with postsecondary education in Illinois, for which he has provided distinguished leadership.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That this Board extends to James M. Furman its thanks and appreciation for a job well done and its wishes for a long and equally successful future career.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. The Chair requested that the resolution be printed and sent to Mr. Furman.

The Chair stated that a search committee had been established by the IBHE to secure a new Executive Director and the following people appointed to it: Mr. William Browder, Chairman of IBHE; Diego Redondo, Vice-Chairman of IBHE; Merle Yontz; Jane Rader; and Carol Lohman.

Under Committee Reports, there was no report from the Executive Committee.

Mr. Van Meter, Chairman of the Architecture and Design Committee, said that the Committee had met on July 9, 1980. He said that the Committee recommended that the following two matters be approved by the Board in its omnibus motion: Approval of Plans and Specifications and Award of Contract: Replacement of Roof, Grinnell Hall, SIUC; and Various Capital Projects for Fiscal Year 1981: Release of Funds, and Architectural and Engineering Selection.

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Mr. Van Meter reported that the Committee had received a very interesting presentation from SIUE in regard to the Performing Arts Facility Project, which included the Theater Performance Facility and the bandshell. The Committee, he said, was most favorably impressed with the presentation and the architectural renderings, and the Committee had made certain that there had been proper student input into this project.

Mr. John Rendleman, President, SIUE Student Senate, said that this was a student initiated project which also included all of the people who were involved in the theater in the design and what the project would ultimately be used for, and his constituency had been very pleased with the presentation yesterday.

Mr. Elliott, Chairman of the Finance Committee, said that the Committee had met that morning. He said there had been discussion on the Interinstitutional Cooperation Task Force on Computers, and the internal audit schedule for 1981 was received, with a number of individual unit audits discussed in general terms. After discussion with both Universities, the Committee indicated a desire for a good, solid program of continuing education for internal audits to be pursued. He said that a report had been given by the Board Treasurer on a special sale repurchase contract on treasury notes which matured on July 31, 1980, and the Committee had been amazed at the financial imagination and ability that Mr. R. Dean Isbell, Board Treasurer, continues to show. Mr. Elliott reported that the Committee had discussed the participation of the Board and the Committee in the Legislative Audit Commission Subcommittee Hearings which would be coming up this fall, and he hoped that the members of the Board could participate in those hearings. He reported that the staff and Chancellor Shaw had done a good job in preparing materials that the Committee requested, and it was becoming a very educational process for the Committee which he hoped would be effective and useful to the administration.



The Chair requested a motion to consider a Current and Pending Matter which had not been submitted ten days in advance of the meeting on the Appointment of President of Southern Illinois University at Edwardsville. Mr. Rowe moved that the matter be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Chancellor Shaw said that he took pride in presenting the resolution to the Board. He said that the process of searching for an SIUE President had been a long one, and despite some difficulty early in the process, he believed that it had been a good one. He said that the constituency groups, the Search Committee, Chairperson Deane Wiley, the Board, and the entire SIUE community could take pride in the process, but more importantly, in the result. He made the following statement:

Earl Lazerson brings to the position of President a unique array of skills and knowledge. He is no stranger to SIUE. Because of his skills, knowledge, and experience, he will be able to continue initiatives already underway at SIUE and will be able to quickly undertake new initiatives that are needed if SIUE is to prosper in the days ahead.

I have every confidence that Earl will provide the leadership that SIUE needs, and so again, it is with great pride that I present the following resolution to you:

APPOINTMENT OF PRESIDENT OF  
SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Earl E. Lazerson be and is hereby appointed President of Southern Illinois University at Edwardsville, effective July 10, 1980 to serve at the pleasure of a majority of the total Board membership, and his salary is fixed at \$59,000 per annum with perquisites as prescribed by previously established Board policy contained in I Code of Policy E-4.

Mr. DeStefane moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

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The Chair added that even though Mr. Heberer and Dr. Wilkins were not present at this time he had talked to them both and they enthusiastically approved and applauded the appointment of Earl Lazerson to the position.

President Lazerson made the following statement:

Chairman Norwood, members of the Board. I am deeply appreciative to the University community, to Chancellor Shaw, and this Board for the honor that you have bestowed upon me this morning by appointing me as the third President of SIUE. Under the leadership of Presidents Rendleman and Shaw, the University made great strides as a resource of higher education serving Southwestern Illinois and the metropolitan St. Louis region. We have an excellent faculty and staff. In the months and years ahead, with the support and help of the University community, the Chancellor, and the Board, I am sure, I am confident, that we can begin to realize the unique greatness that this University can achieve in terms of meeting the educational, the social, the cultural needs of this region, and I pledge my every effort toward that end. Thank you.

After considerable applause, President Lazerson introduced his wife, Ann.

The Chair proposed there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, MAY, 1980, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the month of May, 1980, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

RATIFICATION OF IBM COMPUTER SYSTEM LEASE PURCHASE AGREEMENT, SIUC

Summary

This matter requests ratification by the Board of Trustees of University Contract 7157 between the Board of Trustees and Security Pacific National Bank, San Francisco, California, for the lease of Southern Illinois University at Carbondale's IBM 370/158 Digital Computer System. The enactment of a specific leasing resolution for this transaction is required by the lessor of the equipment.

Rationale for Adoption

University Contract 7157 provides for the lease of both the old and the new IBM 370/158 Digital Computer Systems on the Carbondale campus under one contract, with Contract 6738 covering the old system being terminated as of June 30, 1980. The new lease provides for annual payments of \$571,609.30 over a five-year period, pending approval of future appropriations, for a total commitment of \$2,858,046.30. Requisition #10087-0001 for the first year's payment pursuant to this lease received approval of the Executive Committee of the Board of Trustees on May 9, 1980.

The Board of Trustees on November 8, 1979 granted project approval for the installation of the new computer equipment in the Wham Education Building at an estimated cost of \$59,000.

The University has experienced exceptional growth in its computer requirements. This additional 370/158 Computer is to support the growth in the academic and administration areas. Lab and department terminal usage was increased and more terminals are being installed. Additional capacity was required to support the present financial accounting system and the new accounts receivable and personnel systems now being installed.

While Contract 7157 has previously been executed by the Acting President in accordance with his delegated authority, the lessor has requested enactment of a specific leasing resolution ratifying that agreement.

Considerations Against Adoption

None is apparent.

Constituency Involvement

This matter is recommended for approval by the Executive Director for Computing Affairs and the Acting President, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That University Contract 7157 between the Board of Trustees and the trustees of Security Pacific National Bank, dated September 25, 1979, for the lease of IBM System 370/158 and related computer equipment is hereby ratified and approved.

APPROVAL OF PLANS AND SPECIFICATIONS AND AWARD OF CONTRACT:  
REPLACEMENT OF ROOF, GRINNELL HALL, SIUC

Summary

This matter seeks approval of plans and specifications and proposes the award of contract for the replacement of the roof on Grinnell Hall, Brush Towers Residence Halls housing area, SIUC.

The estimated cost of this project was \$110,000. Favorable bids were received on June 3, 1980, with the low bid of \$78,674. Funding for this project will come from the Southern Illinois University Housing and Auxiliary Facilities System, Repair and Replacement Reserve account. Nonappropriated funds will be used.

Rationale for Adoption

Grinnell Hall is the dining/commons building in the Brush Towers housing area on East Campus. It was first occupied in June 1968. Roof problems have been occurring with increasing frequency, and have now become acute. At its regular meeting on May 8, 1980, the Board of Trustees recognized this problem by giving project and budget approval to a proposal to replace the faulty roof. The Board also approved the use of Physical Plant Engineering Services to prepare the plans and specifications for this project.

While other buildings in the Brush Towers area also have roof problems, they are not yet acute nor is adequate funding presently available. Because of the above considerations, and because favorable bids for the Grinnell Hall roof replacement were received on June 3, 1980, the award of contract is requested at this time.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Because this project is primarily a matter of building maintenance, the constituency heads were not involved. The project has had the involvement and recommendation of the Director of Housing, the Vice-President for Student Affairs, the Vice-President for Campus Services, the Director of the Physical Plant, and the Director of Facilities Planning, SIUC. Funding from the special Repair and Replacement Reserve account has been approved by the Board Treasurer.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) Final plans and specifications for the replacement of the roof on Grinnell Hall are hereby approved as submitted to the Office of the Board of Trustees for review, and shall be placed on file in accordance with



III Bylaws 2, contingent upon favorable recommendation of the Architecture and Design Committee.

- (2) A contract in the amount of \$78,674 be awarded to Hannin Roofing Co., Paducah, Kentucky, for the replacement of the roof on Grinnell Hall.
- (3) The Acting President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

VARIOUS CAPITAL PROJECTS FOR FISCAL YEAR 1981: RELEASE OF FUNDS,  
AND ARCHITECTURAL AND ENGINEERING SELECTION

Summary

Final action of the General Assembly and of the Governor on appropriation bills containing capital projects for Fiscal Year 1981 will probably not occur by the time of the July 10, 1980 Board meeting. The Capital Development Board and this Board do not meet in the month of August, and it is desirable to make provisions for interim action on certain projects prior to the September meeting of the two Boards.

The permissions requested--to request release of funds, and to recommend to the Capital Development Board architecture and engineering firms on those projects included in the various capital appropriation bills--will support expediting some of the projects.

Rationale for Adoption

The first meeting of either this Board or the CDB Board to take place after approval of appropriation bills will probably be in early September. The September agenda of the Capital Development Board must be prepared some time in August, and some means to allow the various steps in completing a capital project to take place as soon as possible would allow many projects to be undertaken under favorable weather conditions.

Each project involved has been previously approved by this Board in the budget approval process, and in each instance involving design professionals the recommendations of the Architecture and Design Committee will be utilized.

Considerations Against Adoption

Action of the full Board in regular session is always a preferable mode of operation, but the benefits of expediting the projects and cooperating with the Capital Development Board make this proposal feasible and valuable.

Constituency Involvement

This matter is initiated at the request of the Capital Development Board and the staffs at SIUC and SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) Permission is granted to request a release of Capital Development Bond funds for selected capital projects contained in the regular and reappropriation bills for Fiscal Year 1981.
- (2) Permission is granted to identify selection of an architectural or engineering firm to the Capital Development Board of any of the selected projects, with concurrence of at least two members of the Architecture and Design Committee.

Mr. Rowe moved the reception of Reports of Purchase Orders and Contracts, May, 1980, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meetings held June 5, 12, and 26, 1980; Ratification of IBM Computer System Lease Purchase Agreement, SIUC; Approval of Plans and Specifications and Award of Contract: Replacement of Roof, Grinnell Hall, SIUC; and Various Capital Projects for Fiscal Year 1981: Release of Funds, and Architectural and Engineering Selection. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The following matter was presented:

INCREASE IN CHARGES FOR FLIGHT TRAINING, SIUC  
AMENDMENT TO IV CODE OF POLICY B-10

Summary

This matter requests approval for increases in charges for Flight Training courses offered by the SIUC School of Technical Careers, effective Fall Semester, 1980.

Rationale for Adoption

The increase is needed to meet increased operational costs and the reserve requirements for equipment repair and replacement.

The operational cost that has increased the most is fuel cost. The rise in fuel cost has been greater than was originally anticipated, and it appears that increases will continue to occur in the coming months. The Flight Training Department has also experienced significant increases in other expense categories. Additional expense will be incurred through new lease payments on the flight simulator acquired last year and through lease payments on additional Flight Training aircraft.

Last year, a sum was budgeted for replacing worn-out Flight Training equipment, consisting mostly of airplanes. This replacement was necessary because funds for aircraft repair and replacement have not been available to Air Institute and Service from reallocation of state funds at the end of the year or from Auxiliary and Service Enterprises reserves. That is, Air Institute is now required to finance replacement and repair of 19 training aircraft totally from revenue generated. To help implement this program, an equipment replacement fund and schedule were established and approved during Fiscal Year 1978 for funding of the reserve account beginning Fiscal Year 1979.

Considerations Against Adoption

The major consideration against the adoption is the increased cost to students.

Constituency Involvement

Because this increase is primarily a matter of recovering operational costs in providing a service, the constituency groups were not involved. The increases are recommended by the Director of Air Institute and Service and the Vice-President for Campus Services, SIUC. The Dean of the School of Technical Careers and the Vice-President for Academic Affairs and Research concur with the recommended increases.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy B-10 be and is hereby amended to reflect changes in charges for courses offered in the Flight Training program at Southern Illinois University at Carbondale, effective Fall Semester, 1980, as follows:

## 10. Charges for flight training, SIUC, effective Fall Semester, 1980:

<u>Course</u>		<u>Rates</u>
STC 201 - Primary		
44.0 hrs. Cessna 150*	@ \$27.50	\$1,210.00
5.0 hrs. Simulator	@ 20.00	100.00
25.0 hrs. Flight Instruction	@ 10.00	250.00
25.0 hrs. Ground Instruction	@ 5.00	125.00
		<u>\$1,685.00</u>
STC 203 - Basic		
45.5 hrs. Cessna 150**	@ \$27.50	\$1,251.25
2.5 hrs. Piper Arrow	@ 42.50	106.25
10.0 hrs. Flight Instruction	@ 10.00	100.00
10.0 hrs. Ground Instruction	@ 5.00	50.00
		<u>\$1,507.50</u>
STC 204 - Intermediate		
45.5 hrs. Cessna 150**	@ \$27.50	\$1,251.25
2.5 hrs. Piper Arrow	@ 42.50	106.25
10.0 hrs. Flight Instruction	@ 10.00	100.00
10.0 hrs. Ground Instruction	@ 5.00	50.00
		<u>\$1,507.50</u>
STC 206 - Instrument and Advanced		
15.0 hrs. Piper Arrow	@ \$42.50	\$ 637.50
22.0 hrs. Cessna 172	@ 32.50	715.00
10.0 hrs. Simulator	@ 20.00	200.00
32.0 hrs. Flight Instruction	@ 10.00	320.00
32.0 hrs. Ground Instruction	@ 5.00	160.00
		<u>\$2,032.50</u>
STC 207 - Multi-Engine		
10.0 hrs. Cessna 310	@ \$84.50	\$ 845.00
10.0 hrs. Flight Instruction	@ 10.00	100.00
10.0 hrs. Ground Instruction	@ 5.00	50.00
		<u>\$ 995.00</u>
STC 300 - Flight Instructor		
15.0 hrs. Cessna 150	@ \$27.50	\$ 412.50
5.0 hrs. Piper Arrow	@ 42.50	212.50
20.0 hrs. Flight Instruction	@ 10.00	200.00
40.0 hrs. Ground Instruction	@ 5.00	200.00
		<u>\$1,025.00</u>

\*Four additional hours were added to this course because experience has shown that the average student needs the four additional hours before he or she is ready to be recommended for their checkride.

\*\*Two hours were deleted from these courses because the student will be picking up the four hours total that were dropped from these courses in the private course STC 201.



<u>Course</u>	<u>Rates</u>	
STC 301 - Flight Instructor/ Multi-Engine		
5.0 hrs. Cessna 310	@ \$84.50	\$ 422.50
5.0 hrs. Flight Instruction	@ 10.00	50.00
10.0 hrs. Ground Instruction	@ 5.00	50.00
		\$ 522.50
STC 302 - Flight Instructor/ Instrument		
5.0 hrs. Cessna 150	@ \$27.50	\$ 137.50
5.0 hrs. Cessna 172	@ 32.50	162.50
10.0 hrs. Flight Instruction	@ 10.00	100.00
25.0 hrs. Ground Instruction	@ 5.00	125.00
		\$ 525.00
STC 400 - Airline Transport Rating T.B.A.***		T.B.A.***
Instrument Rating Only (Not a STC approved course)		
27.5 hrs. Cessna 172	@ \$32.50	\$ 893.75
10.0 hrs. Simulator	@ 20.00	200.00
27.5 hrs. Flight Instruction	@ 10.00	275.00
27.5 hrs. Ground Instruction	@ 5.00	137.50
		\$1,506.25

\*\*\*Rate depends on pilot experience and aircraft utilized.

Mr. Rowe moved approval of the resolution as presented. The motion was duly seconded.

Mr. Michalic questioned the need for four additional hours to be added to STC 201 - Primary. Mr. Ronald D. Kelly, Director of Airport Operations, SIUC, responded that in the previous time frame students were not quite ready for their checkride and then the students had to pay extra money for more experience. The addition of four hours, he explained, would help the student be more realistic in the number of hours required for the checkride and extra money would not be needed. To compensate for the additional hours, he stated that two hours each had been deleted from STC 203 and from STC 204.

After further discussion and a voice vote, the Chair declared the motion to have passed unanimously.

July 10, 1980

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Under Reports and Announcements by the Acting President, SIUC, Acting President Lesar reported on the violent storms of June 28 and July 2. He said that there had been considerable damage to the trees on campus, particularly in Thompson Woods and that that area had been closed to the public. He reported flooding in the west end of Morris Library basement because of drains being blocked by leaves. He continued that a limb had fallen on the awning of the Faculty Club Building; a small shed by the ROTC Building had been crushed by a tree; and the fence at the University Tennis Courts had sustained damage at the west and east ends. He reported that building damage was confined mostly to broken windows. He reported that the second storm had extended damage to the trees, the flagpole at the Student Recreation Center, the fence at the Women's Softball Field, and the bleachers there. He said that trees had fallen on the Talent Search house and on the Personnel Office in the second storm. He reported that the Agriculture and Botany Greenhouses had considerable glass breakage, and that power was off from 4:45 to 9:00 p.m. He said he thought that the cost of clean up would run approximately \$50,000.

Acting President Lesar further reported that the most money damage had occurred at the airport. He said that five Cessna 150 primary trainers were damaged, and these represented 3,530 contact flight hours per year or nearly 30 percent of our ability to generate the required number of hours for our flight training program. He reported the replacement cost of those planes, which were uninsured, to be \$95,000. He said that there were two damaged Cessna 172's, the instrument trainers, which represented 1,292 contact hours or nearly 70 percent of our ability to generate the required hours we were committed to for instrument flight programs. He reported that the replacement cost would be \$110,000; however, one of these planes was on lease and was fully covered by insurance. Obviously, he said, we need to find resources to replace these planes, otherwise, our Fall enrollment would suffer considerably.

Acting President Lesar reported that Student Affairs had assisted the community by providing emergency housing on a referral basis through the American Red Cross, working with Mr. Samuel Rinella of University Housing. He said that the Student Center had served as a tornado shelter and was the only place open to serve hot food to the general public on the morning of July 3; the Student Recreation Center also had provided a place for those students who, because of a loss of power or obstruction to their residences, needed a place to shower or clean up.

Acting President Lesar announced that SIUC had recently completed its formalized six one and one-half days of orientation sessions. He said that approximately 1,100 students and parents (650 students, 350 parents) experienced a very successful "welcome" planned and coordinated by Student Orientation Programs within the Office of Student Development. He said that the participants left our campus following each session with a better awareness of administrative, faculty, and staff resources available throughout their son's or daughter's matriculation at SIUC.

Acting President Lesar announced the following awards: Paul Andrews, Assistant Professor, and Dale H. Besterfield, Professor, in the Department of Technology, had been awarded \$51,430 by the Exxon Enterprises, Inc., for industrial technology for QWIP; Janet Rafferty, Professor in the Department of Psychology, had been awarded \$94,198 by the National Institute of Mental Health for Clinical Psychology; James BeMiller, Professor in the Department of Chemistry and Biochemistry, had been awarded \$74,321 by the National Institute of General Medical Sciences for a project doing work on chemical inhibitors; David Sabatino, Professor in the Department of Special Education, had been awarded \$30,000 by the Illinois Department of Mental Health and Developmental Disabilities for planning grant for Title XX Development Disabilities Efforts

in Illinois; and Sidney Miller, Visiting Associate Professor in the Department of Special Education, had been awarded \$56,000 by the Illinois State Board of Education/AVTE for a Region V Adult Education Service Center.

Several Trustees evidenced interest in recruitment and orientation programs designed to attract and retain students. Dr. Bruce R. Swinburne, Vice-President for Student Affairs, SIUC, responded that the SIUC sophomore to freshman ratio was the highest among four-year state institutions in Illinois, and offered to send further information to the members of the Board on SIUC retention efforts and results.

The following item was presented:

RAMP GUIDELINES FOR FISCAL YEAR 1982

Guidelines necessary to develop the RAMP (Resource Allocation and Management Program) submission for Fiscal Year 1982 are herewith presented for Board review and approval. The guidelines include the percentage increments for salary and price increases. They specify the funding levels for operation and maintenance of new space and for new and expanded and improved program requests and other special items. Additionally, they identify the details of a salary catch-up plan for faculty and Civil Service employees, to be phased over three years. At the Board's September meeting the RAMP request will be submitted for approval in summary form, prior to its October 1, 1980 presentation to the Illinois Board of Higher Education.

The guidelines were developed concurrently with University plans for new and expanded and improved programs and other special items. Building on the successful efforts employed in preparing the Fiscal Year 1981 request, members of the Chancellor's staff met separately in early February and mid April with SIUC and SIUE officers to discuss budget guidelines and funding requests for programs and other special items. In late May, after further discussions and a review by the Chancellor and his staff of the various elements which make up the operating budget request, the Chancellor proposed to the Presidents a set of decision rules and percentages or dollar amounts for each element in the request. The decision rules, which will be refined in subsequent years, are:

1. With respect to regular salary and general price increases, we should document inflation projections using the most reliable data available. Documentation for determining salary and general price requests will come from our analysis of inflation projections made by Chase Econometrics, Data Resources Incorporated, and any other reliable projections we can obtain.



2. With respect to library materials and utilities, we should also practice documentation of need, relying upon demonstrable University experience and written comments from suppliers and local utilities.
3. Any new request for operation and maintenance funds for new space should be based on projected need.
4. The funding requested for the combination of new and expanded programs and all other special items should not exceed 2.75 percent of the previous year's total appropriated base (excluding retirement contributions). Initiatives up to 3.0 percent might be allowed if sufficiently strong documentation is provided.
5. From time to time we may wish to make a sizable request which is not covered by the first four principles. Any such request must have a clear rationale and be fully documented. (An example of such a request is the salary catch-up plan incorporated in the Fiscal Year 1982 budget proposal.)

Applying these decision rules results in a budget request (exclusive of the salary catch-up plan) for new operating funds for SIUC of \$13,503,300, or 13.07 percent; for SIUE of \$5,480,900, or 12.65 percent; for the Office of the Chancellor of \$86,700, or 9.33 percent; a total for the System of \$19,070,900, or 12.92 percent. Each element of the budget request is discussed separately below and combined in tabular form in Exhibit A.

### Salary Increases

Recommendation:

10.0 percent for all employees

Rationale:

Chase Econometrics and Data Resources Incorporated currently project an inflation rate for Fiscal Year 1982 of about 9.6 percent. The proposed request is slightly higher because the salary component is normally slightly higher than the total inflation figure. Last year's request for an 11.0 percent increase included a partial catch-up which is being separately presented this year.

### Price Increases

Recommendations:

8.0 percent for general price increases

15.0 percent for library materials price increases

17.2 percent for SIUC, 33.0 percent for the SIUC School of Medicine, and 18.2 percent for SIUE for utility price increases

**Rationale:**

The recommendation of 8.0 percent for general price increases is based on the projected inflation rate noted above. Because higher increase items such as salaries, library materials, and utilities are not part of this calculation, the figure is below the projected 9.6 percent increase in inflation.

The recommendation of 15.0 percent for library materials is identical to last year's request. The Universities' purchasing experiences indicate that continuation of this percentage increase is justified.

The recommendation of 17.2 percent, 33.0 percent, and 18.2 percent for utilities is based upon the projected increases as documented by the Universities. Because of the uncertainty of national energy policies and their impact upon energy supplies and rate makers, prediction of utility price changes is even more difficult than prediction of general price increases. Higher education utility costs, however, have more than doubled in the past five years. The IBHE has recognized the budgetary significance of this problem. In its Fiscal Year 1981 allocation of the Governor's budget, it has provided for increases ranging from 13 percent to 18 percent depending upon the mix of fuels used by individual universities.

Operation and Maintenance Funds for New Space**Recommendations:**

\$381,800 for SIUC

\$ 31,800 for SIUE

**Rationale:**

SIUC estimates that the 100,000 square foot School of Law Building will cost approximately \$3.82 per square foot to operate. This cost is considerably above average because the building will be used all seven days of the week. SIUE estimates that the 9,600 square foot theater performance facility will cost approximately \$3.31 per square foot to operate. That figure is 15 percent higher than the Fiscal Year 1981 rate (\$2.82) recommended by the IBHE. The increase is necessary to accommodate projected rate increases for salaries, utilities, and materials.

New and Expanded and Improved Programs and Other Special Items**Recommendations:**

\$2,657,500, or 2.57 percent for SIUC

\$1,064,400, or 2.46 percent for SIUE

**Rationale:**

The new program requests are presented as part of Item M on today's agenda. These requests and their proposed funding levels have been reviewed

and approved during the process of developing this budget request. The same procedure also obtained for other special items, detailed requests for which will be presented to the Board at its September 11, 1980 meeting.

Special Request: Salary Catch-Up Plan

Recommendations:

- \$1,432,100 for SIUC faculty, an average increase of 4.61 percent
- \$ 460,800 for SIUC Civil Service range and CSBO employees, an average increase of 3.10 percent
- \$ 530,900 for SIUE faculty, an average increase of 3.12 percent
- \$ 289,800 for SIUE Civil Service employees, an average increase of 4.00 percent
- \$ 1,600 for Office of the Chancellor Civil Service range employees

Rationale:

In recent years regular salary increases have not kept pace with inflation, and SIUC and SIUE employees have also fallen behind with respect to peer groups. In Fiscal Year 1982 we propose to begin a phased three-year salary catch-up plan for faculty and Civil Service employees. Other employees are not included because to date we have not been able to document their status. If sufficient documentation can be developed, we will include professional administrative employees in the salary catch-up request. The catch-up for faculty is based on their standing in the IBHE November 1979 study: "Compensation in Illinois Institutions of Higher Education," as amended in February 1980. If the requested additional funds were provided for the three-year period, faculty at SIUC and SIUE would be at about the 75th percentile when compared to the reference group the IBHE has chosen. The three-year total required to achieve that percentile at SIUC is \$4,276,400, an average increase of 13.85 percent; for SIUE the total is \$1,592,700, an average increase of 9.36 percent. The catch-up for SIUC's CSBO employees and all Civil Service range employees represents funds needed to make them comparable to State Code employees based on a 37.5 hour week. The three-year total required to achieve comparability at SIUC is \$1,382,400, an average increase of 9.30 percent; for SIUE the total is \$869,500, an average increase of 12.01 percent; and for the Office of the Chancellor the total is \$4,900, an average increase of 5.44 percent. This request presumes that normal inflationary funds will be provided at a rate that prevents these SIU employees from losing any additional ground to comparable State Code employees during the three-year catch-up period.

Other Considerations

Two other matters, not mentioned above, which will affect the total request should also be mentioned. Funding for retirement contributions will be recommended at the full funding rate as determined by the State Universities Retirement System. Legislative Audit Commission Guidelines will cause some changes in the amount of funds to be deposited in the Income Fund for Fiscal Year 1982; the changes have not yet been determined. Both these matters, which are not represented on Exhibit A, will be included in the RAMP summary to be presented to the Board in September.

Conclusion

The budget request guidelines and estimates provide for a total increase of 12.92 percent, excluding the salary catch-up plan. With that plan the increase is 14.76 percent. We believe that the request faces funding expectations for higher education in a realistic manner. It recognizes and provides for priority funding needs of the System with the highest priority placed on faculty and staff salaries. It modestly and realistically provides for the effects of inflation and for various special needs of the Universities.



## EXHIBIT A

SIU  
Estimated Fiscal Year 1982 RAMP Submission  
Using Proposed Guidelines and Anticipated  
Program and Other Special Requests

(In Thousands of Dollars)

	SIUC	SIUE	Chancellor	Total	Guidelines
FY-81 Budget Base	103,314.8	43,313.5	929.7	147,558.0 <sup>a</sup>	
Requested Incremental Increases					
Salary	7,670.5	3,397.5	61.7	11,129.7	10%
General Price	1,516.8	528.3	25.0	2,070.1 <sup>b</sup>	8%
Utilities	978.6	376.5	--	1,355.1	As projected by the Universities: C'dale 17.2% E'ville 18.2% Medicine 33.0%
Library Materials	298.1	82.4	--	380.5	15%
Total Incremental Increases	10,464.0	4,384.7	86.7	14,935.4	
Total O&M New Space	381.8	31.8	--	413.6	As projected by the Universities
Total New and Expanded Programs and Other Special Items	2,657.5	1,064.4	--	3,721.9	
Percentage	2.57	2.46	--	2.52	
Total Incremental, O&M New Space, Programmatic and Other Special Items	13,503.3	5,480.9	86.7	19,070.9	
Percentage of Increase Over FY-81 Budget Base	13.07	12.65	9.33	12.92	
Requested Special Salary Increase Funds					
Faculty "Catch-Up"	1,432.1	530.9	--	1,963.0	
Implementation of Civil Service Step Plan	460.8	289.8	1.6	752.2	
Total Special Salary Increase Funds	1,892.9	820.7	1.6	2,715.2	
Total Increases Requested	15,396.2	6,301.6	88.3	21,786.1	
Percentage of Total Increase Over FY-81 Budget Base	14.90	14.55	9.50	14.76	
Total of FY-82 Operating Budget Request	118,711.0	49,615.1	1,018.0	169,344.1	

<sup>a</sup>Based on Senate-approved Appropriation Bill for FY-81<sup>b</sup>Includes Fire Protection

Chancellor Shaw said this item sought the Board's approval of planning guidelines for budget requests for Fiscal Year 1982, that fiscal year which begins July 1, 1981 and ends June 30, 1982. He said that the item described two major components of the budget request development process: the first component was decision rules which had been developed this year and which will be refined and used in subsequent years to establish the magnitude of specific elements of the annual budget request; the second component was the recommendation of percentage and dollar amounts associated with each element of the request. He said that both the guidelines and recommended specific funding levels had been developed over the past several months through discussions beginning in February of this year involving the Office of the Chancellor and the Universities.

Chancellor Shaw stated that the decision rules were not intended to cast in concrete the funding requests we would make in ensuing fiscal years; they were intended to set out some general principles related to the overall planning and budget request development process. He stated that there were three characteristics of the decision rules which would show the direction we were heading: first, the decision rules placed an emphasis on the ability to document requests for salary and price increases. He suggested that such documentation would come from many sources, including economic projections of the leading forecasters and written comments of suppliers of goods and services. He said that by requiring documentation early in the process, we hoped to build into the budget requests both the reliability needed internally and the credibility we needed forcefully to pursue our requests externally.

Second, he commented, that decision rules placed percentage limitations on the level of new funding which may be requested for new and expanded programs and other special items. He remarked that after reviewing our successes in past

years in obtaining funding for these items and considering the prospects of such funding in the near future, a limitation of 2.75 percent of the previous year's base budget for such funding had been established. He acknowledged that flexibility was also needed in such decision rules, so the rules allowed for initiatives of up to three percent if sufficiently strong documentation was presented in support of such requests. He commented that the major responsibility for establishing programmatic priorities would be placed at the Universities, where it should be, and the limitations would continue to allow for the program growth and expansion which was necessary if the System and its constituent Universities were to continue meeting the varied and changing needs of the communities we serve.

Chancellor Shaw said that the third characteristic of the decision rules was flexibility, and a mechanism had been provided whereby a sizable request for funds could be made for a special purpose provided that a clear rationale was provided and fully documented.

Regarding specific guidelines which would be used in the development of our budget request for Fiscal Year 1982, Chancellor Shaw recommended the following:

1. In the area of salary increases related to inflation, we were recommending a 10% increase for all employees. This figure was based upon a projected inflation rate of 9.6%, which recognized that the salary component of such a projected rate was typically higher than the total inflation figure.
2. In the area of price increases, again based on an overall projected inflation rate of 9.6%, we were recommending 8% for general price increases and 15% for library materials price increases. We were also recommending varied increases related to utility prices. These variances were accounted for by the type and source of energy utilized by the main campuses. We recommended an increase of 17.2% for SIUC, 33% for the SIUC School of Medicine, and 18.2% for SIUE.
3. Funding for operation and maintenance of new space will be requested at a level of \$381,800 for SIUC and \$31,800 for SIUE. The figure for SIUC represented the estimated cost of operating a new 100,000 square foot School of Law Building on a seven days per week basis. The request for

SIUE represented the estimated cost of operating the 9,600 square foot Theater Performance Facility.

4. As indicated earlier, a limitation of 2.75% of the previous year's base budget was established for new and expanded and improved program requests and other special items. For SIUC, we recommended an increase of \$2,657,500 and for SIUE we recommended funding of \$1,064,400. In percentage terms, both requests fall well below the percentage limitation. For SIUC, the request was 2.57% and for SIUE, the request was 2.46%.

Chancellor Shaw said that the application of these guidelines would result in a budget request for Fiscal Year 1982 which would be both realistic and attainable; they would result in a budget request which was approximately 12.9 percent above that for the current fiscal year. He commented that the increase for Fiscal Year 1982 was the lowest percentage which we have requested during the past eight years.

Chancellor Shaw remarked that during the past year, we had attempted to highlight in a number of forums that faculty salaries at SIU were below salaries at comparable institutions. He commented that to allow this situation to continue indefinitely would endanger our ability to compete for and retain the best scholars. He pointed out that such a discrepancy had again recently been confirmed by an Illinois Board of Higher Education study, "Compensation in Illinois Institutions of Higher Education." He stated that this study and others conducted by our Universities indicated that the salaries for our Civil Service employees also lagged behind salaries of comparable State Code employees. He said that our experience told us that these salary discrepancies could not be significantly reduced by relying on the annual salary increases provided by the General Assembly, since these increases were intended primarily to offset the effects of inflation during the preceding year.

Chancellor Shaw proposed that during Fiscal Year 1982 we begin a phased three-year catch-up plan for faculty and Civil Service employees. He said that the plan would require the commitment of additional funds beyond those



provided for regular salary increases during Fiscal Years 1982, 1983, and 1984, and that the cost of the plan would be approximately \$2.7 million in each of these three fiscal years. He pointed out that while the cost of such a plan was admittedly high, the cost of no plan might in the long run be even higher. He added that the request for funds represented a request to sustain the quality of our Universities during a decade which most forecasters predicted would be difficult for all of higher education. He said that the funding would be essential in establishing a reward structure which would adequately compensate our faculty and staff. He pointed out that staff who were neither faculty nor Civil Service were not included in the plans because to date we have not been able to document their status. He said that if sufficient documentation could be developed, we would include professional-administrative employees in this salary catch-up plan.

Mr. Rowe complimented the Chancellor and his staff for a straightforward presentation on this matter. He asked what percentage other systems were using. Chancellor Shaw responded that he was hearing about 9 or 10 percent for inflation, depending on whether you take the high side or the low side of the projections for Fiscal Year 1982. In the area of catch-up funds, he understood that two other systems were going in for catch-up funds. He understood that the University of Illinois was going in for an amount around two percent although that figure has not had board action yet. The University of Illinois, he commented, was attempting to rank third in the Big Ten. The Board of Regents was in our comparison group, and he imagined that the amount requested would be slightly less than SIU's.

President Lazerson said that he was in complete accord with the process that had been used. He thought for the first time we really had rationality in terms of the construction of the budget request because there were rules that

enabled us to plan effectively. He said that perhaps it would take a year or two to shake the system down. He thought that everyone had concern that in the immediate submission, for example, there was no provision for professional staff people, but that there would be an opportunity to rectify that in case we could come up with hard facts that would document those needs. President Lazerson asked that Dr. Larry Ziegler, President, SIUE Faculty Senate, be recognized to speak to the issue.

The Chair recognized Dr. Ziegler, who prefaced his remarks by expressing his endorsement of the catch-up element of the salary plan for employees, but wished to express some reservations concerning the 10 percent element of that plan. His first reservation was that a decision rule had been arrived at without constituency involvement; that there had been no consultation that the salary matter would be handled in this way. He said that he would be happier if instead of working with projected inflation figures, we had worked with historical inflation figures. He said that one part of the plan was to catch-up with comparable institutions; and in his opinion, the other part of the plan should be to catch-up with the American economy.

Acting President Lesar said that he had planned to have an outside study done on the administrative-professional people at SIUC, but obviously, that would take considerable time. He said that in using the CUPA studies and in getting the cooperation of SIUE, they would see if they could come up with data that would be acceptable so that we could come in to the September Board meeting with an amendment to cover a catch-up plan for administrative-professional people if the data showed that we had a case.

Mr. Rowe moved approval of the RAMP guidelines as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following three matters were presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING  
DOCUMENTS, FISCAL YEAR 1982 (PLANNING STATEMENTS, PROGRAM  
REVIEWS, AND NEW PROGRAM REQUESTS), SIUC

Summary

The FY-82 RAMP Planning Documents accompanying this Board matter have been prepared in accordance with current guidelines promulgated by the Illinois Board of Higher Education.

The Planning Statements consist of the University's plans and priorities for the budget year and short-range future, and include a five-year program development schedule.

The Program Review information consists of review summaries of each program review completed in FY-80 and a five-year projected schedule of academic program reviews and a schedule of nonacademic program reviews.

New Program Requests for Fiscal Year 1982 are for a Bachelor of Science, Major in Office Information Systems Management, in the College of Education; and a master's-level major in Industrial Safety which would lead to either a Master of Science degree in the College of Engineering and Technology or a Master of Science in Education degree in the College of Education. The total of new state resources requested is \$126,150.

In summary, the FY-82 Planning Documents present the priorities and goals of the University for the 1982-1983 academic year and a planned schedule of new directions during the near future.

Rationale for Adoption

These documents provide a comprehensive and systematic plan for the utilization of resources and initiation of programming for FY-82 by SIUC. It is the official document by which the University communicates its priorities, plans, and resource needs to the Office of the Chancellor, the Board of Trustees, and the IBHE. Finally, it provides evidence of an ongoing planning process which identifies new directions in which the University may move while assessing the current status of existing programs.

Considerations Against Adoption

University officials are aware of none.

Constituency Involvement

The Planning Statements have been developed from priorities and goals outlined in planning documents and achievement reports submitted by instructional and academic support units. Identification of the plans and priorities has involved input by students, faculty, departmental executive officers, and deans.

The program reviews have been conducted in a systematic fashion with representation from every segment of concerned personnel on the campus as well

as input from experts outside of the University. The recommendations which are a part of each review summary have been concurred in by the chairpersons and deans affected.

The Bachelor of Science, Major in Office Information Systems Management, was submitted and recommended by the Office of the Dean, College of Education, on behalf of the faculty of that unit. Further, the proposal has been approved by the Undergraduate Teaching and Curriculum Committee of the Office of the Vice-President for Academic Affairs and Research. The proposed master's-level program in Industrial Safety was submitted jointly by the Dean of the College of Education and the Dean of the College of Engineering and Technology. The proposal was recommended by the respective departmental executive officers and faculty in these Colleges. The New Programs Committee of the Graduate Council and the Dean of the Graduate School have reviewed and recommended the proposal.

The Acting Vice-President for Academic Affairs and Research and the Acting President of SIUC recommend approval of the Planning Documents submitted herewith.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved to this Board to make such modifications, changes, or corrections herein as it deems appropriate, the Planning Statements, Program Reviews, and New Program Requests sections of the RAMP Planning Documents for Fiscal Year 1982 for Southern Illinois University at Carbondale be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That the Chancellor of The Southern Illinois University System shall take appropriate steps to accomplish filing of these materials with the Illinois Board of Higher Education in accordance with policies of The Southern Illinois University System.

SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE

New Program Requests for Fiscal Year 1982: Summary

<u>Program</u>	<u>Requested New State Appropriations</u>
Bachelor of Science, Major in Office Information Systems Management (College of Education)	\$ 43,150
Master of Science in Education, Major in Industrial Safety (Department of Health Education)	---
Master of Science, Major in Industrial Safety (Department of Technology)	<u>83,000</u>
Total	\$126,150



SIUC NEW PROGRAM REQUESTS SUMMARIES

Southern Illinois University at Carbondale is requesting programmatic approval for the following three programs, and supplementary support for two:

Bachelor of Science, Major in Office Information Systems Management \$43,150  
(College of Education)

The College of Education is moving to train professionals who are in high demand in areas other than the traditional role as teacher.

The Office Information Systems Management major has two main objectives: 1) to provide a preparation program for individuals to serve in supervisory and management roles in a variety of office positions including office administrator, word processing manager, office systems director, etc., and 2) to provide leadership in preparing persons to effectively and efficiently manage any organization's office operation. New resource requirements are one new faculty member, two additional graduate assistants, additional equipment, and contractual services. New resources total \$43,150.

Master of Science in Education, Major in Industrial Safety No New Dollars  
(Department of Health Education)

Master of Science, Major in Industrial Safety \$83,000  
(Department of Technology)

The passage of the Federal Occupational Safety and Health Act has resulted in the need for properly trained personnel in industrial safety and health. Industries, businesses, and government agencies at all levels, for example, are faced with establishing health and safety standards and monitoring them to comply with the intent of the act. The proposed master's-level program would lead either to a Master of Science in Education degree or a Master of Science degree, depending on the department admitting the student. All students would take a core of four courses (15 semester hours), with the balance selected from offerings in the Department of Health Education and the Department of Technology. The objective of the proposed program is to provide the training and education necessary to supply the industrial safety and health specialists which are needed now and will continue to be needed in the future. The future appears to be exceptionally bright for individuals with industrial safety backgrounds. The Department of Health Education can mount the program through existing resources. Because the College of Engineering and Technology has experienced a rapid growth in the last three to five years, additional faculty positions will be necessary in that College to establish this program. In the past year for example, the overall enrollment in this College increased by 18% and there is a high demand in all

program areas within the College. As a result, reallocation of positions and resources cannot be made. Additional funds are needed to establish the program. Initially, faculty positions and graduate assistantships totaling an FTE of 3.75 are needed. Support resources are quite modest and no equipment monies are needed. The requested program cost for the initial year is \$83,000.

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING  
DOCUMENTS, FISCAL YEAR 1982 (PLANNING STATEMENTS, AND  
PROGRAM REVIEWS), SCHOOL OF MEDICINE, SIUC

Summary

The Fiscal Year 1982 Planning Documents for the School of Medicine contain Planning Statements, which identify critical needs and priorities for the immediate and short-range future, and information on academic and non-academic Program Reviews.

Rationale for Adoption

The School of Medicine has developed according to schedule, and has obtained the necessary accreditation from professional societies and degree approval from the Illinois Board of Higher Education. The appended Documents provide the Office of the Chancellor, the Board of Trustees, and the IBHE with the information needed to carry out their continuing responsibility for assessment of needs, planning, and program review for higher education in Illinois.

Considerations Against Adoption

The University knows of none.

Constituency Involvement

Various School of Medicine constituencies, including the faculty, have been involved in the preparation and review of this proposal. The proposal is also approved and recommended by the Dean and Provost of the School of Medicine and the Acting President of Southern Illinois University at Carbondale.

Resolution

WHEREAS, The School of Medicine of Southern Illinois University at Carbondale has continued to grow and meet its established goals and objectives;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved to this Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing subsequent RAMP documents for Fiscal Year 1982, the RAMP Planning Documents for Fiscal Year 1982 for the Southern Illinois University at Carbondale School of Medicine be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That the Chancellor of The Southern Illinois University System shall take appropriate steps to accomplish filing of these materials with the Illinois Board of Higher Education in accordance with policies of The Southern Illinois University System.

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING  
DOCUMENTS, FISCAL YEAR 1982 (PLANNING STATEMENTS, PROGRAM  
REVIEWS, AND NEW PROGRAM REQUESTS), SIUE

Summary

While long-range planning is currently underway, the Planning Statements for SIUE indicate no substantial change in the institutional mission approved by the Board of Trustees in 1978 and included in RAMP 1980. A series of specific programmatic elements, upon which the institution intends to focus activities during the coming year, is discussed. New program development plans for Fiscal Year 1982, and those under discussion for subsequent years, are also included in this portion of the document.

RAMP Program Review information includes a brief reiteration of the review processes at SIUE, a schedule for instructional and noninstructional academic and nonacademic program evaluations, and the results of program reviews.

New Program Requests for Fiscal Year 1982 includes a funding request for one program (Certificate Program in Endodontics) which has received previous approval by the Southern Illinois University Board of Trustees but which has not been approved by the IBHE. The section also includes one new program for which no funding is sought (Bachelor of Science in Accountancy)--also being resubmitted--and two new programs for which supplemental state funds are requested (Certificate Program in Oral and Maxillofacial Surgery; B.S., Major in Home Economics). The programmatic descriptions of these and preliminary budget requests for three of them constitute this section of RAMP 1982.

Rationale for Adoption

The institutional mission received Board of Trustees' approval for RAMP 1980 and continues to express the objectives of SIUE. The program evaluation procedures, while under review, currently serve the institution adequately and are responsive to the requests of the Illinois Board of Higher Education. The new program requests are appropriate to SIUE's instructional thrust, and the funding levels requested are minimal to the needs of the programs.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The institutional mission statement contained in RAMP 1980 has been circulated for review. No modifications were suggested. Internal program review information is the result of extensive committee involvement through

the Graduate Council and the Curriculum Council of the Faculty Senate. New program requests were evaluated and ranked by appropriate committees of the Faculty Senate, and recommendations from all functional areas were requested by the Acting President. The Acting President, SIUE, recommends adoption of the RAMP Planning Documents for Fiscal Year 1982.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make such modifications, changes or refinements herein as it deems appropriate in reviewing subsequent RAMP documents for Fiscal Year 1982, the RAMP Planning Documents for Fiscal Year 1982 for Southern Illinois University at Edwardsville be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That appropriate steps shall be taken to accomplish filing of the materials approved herein with the Illinois Board of Higher Education in accordance with prevailing practices of The Southern Illinois University System.

SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

New Program Requests for Fiscal Year 1982: Summary

<u>Program</u>	<u>Requested New State Appropriations</u>
Specialty Certificate, Oral and Maxillofacial Surgery	\$ 23,000
Specialty Certificate, Endodontics	30,000
Bachelor of Science in Accountancy	---
Bachelor of Science, Major in Home Economics	<u>100,600</u>
Total	\$153,600

SIUE NEW PROGRAM REQUESTS SUMMARIES

Southern Illinois University at Edwardsville is requesting programmatic approval for the following four programs, and supplementary support for three:

Specialty Certificate, Oral and Maxillofacial Surgery \$ 23,000  
(School of Dental Medicine)

This program, offering a minimum of 36 months of training, will lead to eligibility for certification by the American Board of Oral and Maxillofacial Surgery upon completion. The purpose of the program is to provide a broad training and educational experience in Oral and Maxillofacial Surgery giving the trainee the opportunity to pursue a career in health care, education or research. The excellent basic science and clinical faculty at



the SIUE School of Dental Medicine is a vital resource to program accomplishment. The approval of this program will enhance the delivery of undergraduate dental education and it will permit increased service to clinic patients. The previously approved advanced education programs will be enhanced, particularly in the hospital setting, by the addition of the educational activities associated with this program. Funds for one half-time faculty position and one Civil Service employee are requested.

Specialty Certificate, Endodontics  
(School of Dental Medicine)

\$ 30,000

The Specialty Certificate in Endodontics is a 24-month program. Students, having completed this program, will satisfy the academic requirements for examination and certification by the American Board of Endodontics and the Illinois State Specialty Dental Examining Board. The program is proposed in order to alleviate the shortage of specialists in endodontics (pulp and root canal treatment) in Southern Illinois. The program will also enhance the educational and service programs provided by the School of Dental Medicine by increasing the complexity of the material taught, by providing more sophisticated endodontic treatment for clinic patients, and by attracting and maintaining highly qualified faculty for both the undergraduate and specialty programs. Funding for one full-time faculty position is requested.

Bachelor of Science in Accountancy  
(School of Business)

No New Dollars

This program was initially approved by the SIU Board of Trustees in 1978. Not approved at that time by the IBHE, it is re-submitted with additional evidence of demand and a clarification of the need for a separate accounting program. This proposal is an outgrowth of a substantial accounting specialization in the business administration program. Granting the distinctive degree, while not increasing the costs of the School of Business, will enable the accounting faculty to better serve and develop this professional program, to take advantage of possibilities for improvement through grants for program upgrading, and to strengthen the accounting program from within. No supplemental state dollars are requested.

Bachelor of Science, Major in Home Economics  
(East St. Louis Center)

\$100,600

The general field of Home Economics offers substantial possibilities for job and career options. The format of the proposed program, intended to be offered in East St. Louis, has been designed to serve both those who wish to complete a baccalaureate degree and those who feel the need of obtaining work skills. The program will be implemented through a cooperative agreement with State Community College which

includes teaching and shared facilities. The program has been designed according to the standards of the American Home Economics Association, and the degree options, accompanied by the non-degree programs, serve the needs of the community. Supplemental funds are requested for 1.5 FTE faculty/administrative positions, for graduate and clerical assistance, and for equipment and program support funds.

Chancellor Shaw stated this was the first utilization of the new planning guidelines promulgated by the Office of the Chancellor, and he was very pleased with the cooperation shown from the institutions and felt that the documents represented the institutions' very strong attempt to set priorities and to articulate well their needs. He commented that the Presidents and their staffs, along with System Academic Officer Howard Webb would be pleased to answer any questions. He wanted to give special recognition to James Brown, Howard Webb, and Don Wilson of his staff and to the Vice-Presidents and other members of the campuses who spent so much time on this very important project, particularly Jane Altes and Jim Metcalf at SIUE and Mike Williams and Ben Shepherd at SIUC.

Mr. Elliott asked why the Bachelor of Science, Major in Office Information Systems Management, SIUC, was located in the College of Education. Dr. John C. Guyon, Acting Vice-President for Academic Affairs and Research, SIUC, replied that historically the programs in Business Education had been housed in the College of Education under the canopy of Occupational Education, and that this program was an outgrowth of Occupational Education.

Mr. Elliott commented that the members of the Board had received a report from the Chancellor on the disposition of new program requests for Fiscal Years 1977 through 1981, which showed the progress that had been made by the administration in reviewing new program requests. He said that years ago, it looked as though the Universities were sending a Christmas shopping list of new programs to the IBHE and therefore the IBHE knocked them down routinely without ever looking at them. He stated that about 1977, the administration

started taking a hard look at new program requests and started sending them to IBHE on a more sparing basis. The report shows, he commented, that SIUC had submitted 33 requests and 18 had been approved and that SIUE had submitted 31 requests and 20 had been approved. He said that of the programs not approved some were being reworked, some were being withdrawn, and others were being resubmitted. He said he was delighted to receive this report and to see how well we were doing because it showed that the IBHE was now paying attention to these program requests. He commented that the RAMP documents for this year showed the continuation of this type of effort, and he applauded the work that had been done in preparing these documents. Mr. Elliott moved approval of the three program RAMP resolutions. The motion was duly seconded.

The Chair stated that he had read the report and it pointed out to him that it was no longer a thing of more-more-more, but was a situation of choices.

Mr. Rowe said he had been attending IBHE meetings for about six years and it had not been easy; for example, the dental specialty certificate programs were a case in point. He reported that the Carnegie Report long ago had said that a dental school had to have these specialty certificates, and with a lot of blood, sweat, and tears from the dental school and the Board staff we finally received approval for the three specialty certificates but it was over a period of six years.

Hearing no further discussion, a voice vote was taken and the Chair declared the motion to have passed unanimously. (Mr. Van Meter was out of the room at the time the vote was taken.)

The Chair said the next item on the agenda would be considered at a later time since Mr. Van Meter was not present and he had requested the item not be put on the omnibus motion.

The following matter was presented:

SALARY ADJUSTMENTS - FACULTY-ADMINISTRATIVE PAYROLL REQUIRING BOARD OF TRUSTEES APPROVAL

The following changes in administrative payroll for Fiscal Year 1981 for officers whose salary is set by the Board of Trustees upon the recommendation of the Chancellor are submitted for approval in accordance with II Bylaws 5 (Executive Secretary, Board Treasurer, and Board Legal Counsel), and IV Bylaws 2 (Presidents), and in compliance with Salary Increase Plans for Fiscal Year 1981, Exhibits C and D, all as approved June 12, 1980.

<u>Name</u>	<u>Title</u>	Fiscal Year 1980		Fiscal Year 1981		<u>% Increase*</u>
		<u>Annual Salary</u>	<u>Annual Salary Increase*</u>	<u>Annual Salary</u>	<u>Annual Salary Increase*</u>	
Alice A. Griffin	Executive Secretary	\$27,720	\$2,760	\$30,480		10.0
R. D. Isbell	Board Treasurer	44,040	3,000	47,040		6.8
C. Richard Gruny	Board Legal Counsel	43,560	3,000	46,560		6.9
Earl E. Lazerson	Acting President, SIUE	54,000	3,240	57,240		6.0
Hiram H. Lesar	Acting President, SIUC	60,000	3,600	63,600		6.0

\*Assumes that the average percentage of increase established by the appropriation process will be eight (8) percent.



The Chair pointed out that a revised matter had been placed in the notebooks and this was the matter to be considered.

Mr. Elliott moved approval of the revised matter. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe; nay, none. (Mr. Van Meter was out of the room.)

The Chair requested the Board to consider as a Current and Pending Matter the Salary Adjustment - Faculty-Administrative Payroll Requiring Board of Trustees Approval, which had not been submitted to the Board ten days in advance of this meeting. Mr. Elliott moved that the proposed matter be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The Chair recommended that Chancellor Shaw receive an increase in salary of five percent which was in keeping with the guidelines for salaries of administrators. He presented the following matter:

SALARY ADJUSTMENT - FACULTY-ADMINISTRATIVE PAYROLL REQUIRING BOARD OF TRUSTEES APPROVAL

The following change in administrative payroll for Fiscal Year 1981 for the Chancellor of The Southern Illinois University System whose salary is set by the Board of Trustees is submitted for approval in accordance with IV Bylaws 1 (Chancellor), and in compliance with Salary Increase Plans for Fiscal Year 1981, Exhibits C and D, all as approved June 12, 1980.

<u>Name</u>	<u>Title</u>	<u>Fiscal Year 1981</u>			
		<u>Fiscal Year 1980</u>	<u>Annual Salary</u>	<u>Annual Salary*</u>	
		<u>Annual Salary</u>	<u>Increase*</u>	<u>% Increase*</u>	
Kenneth A. Shaw	Chancellor	\$65,000	\$3,250	\$68,250	5.0

\*Assumes that the average percentage of increase established by the appropriation process will be eight (8) percent.

Mr. Rowe moved approval of the matter. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The following matter was presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) SUBMISSIONS,  
FISCAL YEAR 1982: CAPITAL BUDGET REQUESTS

Summary

The formal RAMP documents for Capital Budget Requests are hundreds of pages long, and are composed of many tables that must reconcile among themselves. To avoid restructuring these complex documents if changes are made at the time of final approval, this preliminary priority listing of projects by each University is presented to the Board.

Summary of Fiscal 1982 Capital Budget Requests  
(Thousands)

SIUE

Edwardsville	\$ 1,921.4	
School of Dental Medicine	<u>977.3</u>	
SIUE Total		\$ 2,898.7

SIUC

Carbondale	\$19,353.5	
Food Production	3,723.3	
School of Medicine	<u>861.0</u>	
SIUC Total		<u>\$23,937.8</u>

System Total		<u><u>\$26,836.5</u></u>
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Subject to changes resulting from Board action on this item, a System-wide priority listing will be prepared for consideration at the Board's September meeting.

Background Information

When the Board initially considers the capital budget at its July meeting, the budget is based on the best information available about probable appropriation approvals and subsequent action by the Governor. Certain changes might be made to the project list in the final version submitted in September because of developments occurring after the July meeting. Other changes, technical in nature, might reflect suggestions made by other state agencies to enhance the proposed budget.

The Board should consider several factors in reviewing the proposed budget request. For Fiscal Year 1981, the amount approved in Springfield for SIU Capital Budgets is pleasing in the total dollar approvals because it includes the \$10 million Multi-Purpose facility at SIUE, but the rest of the budget without that project might be looked upon as a pattern for the future. For remodeling and major upkeep of the entire investment of \$170,000,000 at SIUC in buildings and improvements, the total appropriation is only \$25,000. Except for the Multi-Purpose facility, funding for other projects just did not materialize to assist in the major upkeep for the \$81,605,000 investment in buildings and improvements at SIUE. The SIU System was fortunate to secure what it did, and is appreciative that a few dollars are made available for maintenance in the operating budget.

Three considerations seem to prevail in Springfield:

1. The recession suggests that massive expenditures for capital facilities and any expansion of debt service expense for buildings in higher education should be avoided.
2. Higher education is facing a period of reducing and controlled enrollments, and can get by with existing or reduced facilities.
3. Any funds available should be used for conservation of energy with its usual short-term recovery of investment.

Historically the pattern of capital budgets requests and actual appropriations is as follows:

(Thousands)

<u>Year</u>	<u>Amount Requested</u>	<u>Amount Appropriated</u>	<u>Percent Realized</u>
Fiscal Year 1971	\$ 68,993.7	\$ 5,889.9	8.5%
Fiscal Year 1972	106,155.0	5,111.0	4.8
Fiscal Year 1973	46,235.0	12,496.6	27.0
Fiscal Year 1974	36,007.3	475.0	1.3
Fiscal Year 1975	49,299.2	4,295.0	8.7
Fiscal Year 1976	49,036.6	10,574.6	21.6
Fiscal Year 1977	50,131.1	877.0	1.7
Fiscal Year 1978	97,988.0	5,378.0	5.5
Fiscal Year 1979	74,469.4	12,873.1	17.3
Fiscal Year 1980	48,836.9	7,877.5 <sup>(1)</sup>	16.1
Fiscal Year 1981	40,933.2	10,066.2 <sup>(1)</sup>	
Average	\$ 60,735.0	\$ 6,419.4	10.6%

(1) Estimated amount of appropriation for Fiscal Year 1981. This estimate does not include the Joint Laboratory in Springfield, the remodeling of the Women's Gym, or any Food Production Projects, all of which are currently being legislatively considered.

Capital Budget Requests for Fiscal Year 1982  
(In Priority Order by University)

(Thousands)

SIUE

<u>Project Description/Budget Category</u>	<u>Request</u>	<u>Accumulative Total</u>
1. School of Dental Medicine Facility/Planning	\$977.3	\$ 977.3
2. East St. Louis Center/Remodeling & Rehabilitation	528.8	1,506.1
3. SR <sup>3</sup> Projects - Volatile Chemical Storage Room and Electronic Filter System/Remodeling & Rehabilitation	86.0	1,592.1
4. Instrumental Music Rehearsal Annex/Planning	232.6	1,824.7
5. Expansion and Improvement of Central Computerized Energy Management System/Utilities	360.0	2,184.7
6. Renovation of Wagner Service Center/Remodeling & Rehabilitation	714.0	2,898.7

Brief Description of Project

1. School of Dental Medicine Facility/Planning \$977.3

This request is for planning funds for Schematic and Definitive Design and for construction documents for a building of 67,103 NASF. Current plans are for a request for construction funds and extension of utilities to be made in FY-83. Based on current costs, construction will be approximately \$13,979,750. The architect will be instructed to provide a plan that will permit phased construction.

2. East St. Louis Center/Remodeling & Rehabilitation \$528.8

This request will provide classrooms and a laboratory on the fourth floor of the Broadview Building for the Home Economics program, and for mechanical remodeling to utilities systems that are necessary to provide services to the upper floors. Approximately 3,910 square feet will be remodeled in accordance with the Master Plan funded by a CDB appropriation of \$301,500 in FY-80. SIUE's Operating Budget Request for FY-82 includes funds for offering courses in Home Economics.



3. SR<sup>3</sup> Projects - Volatile Chemical Storage Room and Electronic Filter System/Remodeling & Rehabilitation \$ 86.0

At the present time volatile and corrosive chemicals are stored in the same area of the Science Building. This project will provide approximately 500 square feet of space for separate storage rooms and will eliminate the safety hazard that now exists. Also included is \$41,500 to install an electronic filter in the heating, ventilating and air-conditioning system in the Clinic Building at the Alton campus.

4. Instrumental Music Rehearsal Annex/Planning \$232.6

This request is for planning funds for schematic and definitive design and construction documents for an annex to the Communications Building for a large instrumental rehearsal room, individual practice rooms, studios, ensemble rooms, offices, and classrooms. It provides for 13,538 NASF, and responds favorably to the reservations placed on accreditation by the National Association of Schools of Music. Costs of construction will be requested in FY-83, estimated currently at \$2,127,606.

5. Expansion and Improvement of Central Computerized Energy Management System/Utilities \$360.0

This request supplements a FY-79 capital appropriation for installation of recently developed regulatory equipment that will replace, modify, and add to existing hardware for collection of data, processing and transmission to a central control console. The result will be a more efficient system for managing the heating and cooling systems of the buildings on the core campus with a resultant reduction in energy costs.

6. Renovation of Wagner Service Center/Remodeling & Rehabilitation \$714.0

The eight buildings at Wagner were constructed during the period from 1890 to 1930. The Department of Art and Design of the School of Fine Arts and Communications has all of its studio and laboratory programs at Wagner, and several Business Affairs and Auxiliary Services departments are also located there. In addition to replacement of structural column supports and roof reinforcements, remodeling and renovation of electrical, plumbing, and heating and ventilation systems are needed.

(Thousands)

SIUC

<u>Project Description/Budget Category</u>	<u>Request</u>	<u>Accumulative Total</u>
1. Women's Gym/Remodel	\$ 3,853.7	\$ 3,853.7
2. SR <sup>3</sup> - Energy Conservation/Remodel	11,504.0	15,357.7
3. Pulliam Hall Remodel/Planning	167.9	15,525.6
4. SR <sup>3</sup> - Minor Remodeling	1,775.0	17,300.6
5. Steam Plant Addition/Planning	167.9	17,468.5
6. Clinical Support and Services-Med School/Planning	339.7	17,808.2
7. Replace Underground Electrical/Utilities	287.5	18,095.7
8. SR <sup>3</sup> - Handicapped Access/Remodel	518.5	18,614.2
9. Campus Site Improvements/Site	328.0	18,942.2
10. MIF Energy Conservation-Med School/Remodel	235.9	19,178.1
11. Life Science I - Handicapped-Med School/Remodel	79.7	19,257.8
12. SR <sup>3</sup> - Replace Track/Remodel	431.0	19,688.8
13. Small Group Housing/Remodel	320.0	20,008.8
14. Wheeler Hall Renovations-Med School/Planning	111.5	20,120.3
15. Life Science I - Electrical-Med School/Remodel	94.2	20,214.5

Brief Description of Project

1. <u>Women's Gym/Remodel</u>	\$ 3,853.7
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This project provides for remodeling the facility. The plans and specifications are completed and ready for bidding. This project provides all new electrical, plumbing, and air-conditioning systems, a new elevator, and a significant amount of general construction to improve utilization of some space as offices, classrooms, and laboratories.



2. SR<sup>3</sup> - Energy Conservation/Remodel \$11,504.0

Thirteen permanent campus buildings were recently surveyed by the Physical Plant and found lacking in adequate energy conservation measures, e.g., attic insulation and insulated glass. Also, the centrally controlled campus utility system should be expanded to include eight permanent buildings not presently controlled from the central location. In addition, the efficiency of the central steam distribution system will be improved by increasing the insulation on approximately 26,000 lineal feet of steam lines.

3. Pulliam Hall Remodel/Planning \$ 167.9

These funds would provide for the initial phases of planning, schematic and definitive design. The total project budget is presently estimated at \$8,500,000. A general remodeling of the building is necessary to improve utilization from its original design as a teacher training facility, or University School, to a facility housing approximately one-half of the offices, classrooms, and laboratories of the College of Education.

4. SR<sup>3</sup> - Minor Remodeling \$ 1,775.0

This request includes seventeen separate projects. The highest priority is for \$506,000 for new roofs on all or parts of ten permanent campus buildings. The next project in priority adds a fire-rated vault for the Micrographics Office, which provides a central storage of campus business, student, and academic records. The third priority is to rehabilitate one of the 3,500 ton turbines in the central chilled water system.

5. Steam Plant Addition/Planning \$ 167.9

This request provides for the first two phases of planning, schematic and definitive design. The estimated total project budget is presently \$8,500,000. The new Law School Building will load the central steam plant to its actual capacity. This project will provide an additional 100,000 lbs. per hour, which will be necessary for future capital projects, e.g., Women's Gym and Pulliam Hall.

6. Clinical Support and Services-Med School/Planning \$ 339.7

These funds are requested to support planning of a structure to house animal holding facilities, support research laboratories, and associated service space. These facilities will meet the present and projected need for animal holding facilities to aid an increasing research effort. The lack of adequate animal holding facilities limits the ability to do research and to attract faculty interested in research.

The proposed facility will allow the School to eliminate the use of two substandard facilities presently leased to meet animal holding requirements. Similarly, the laboratory portion of this facility will allow transfer of some existing research activities from leased facilities that are inadequate for the types of research necessary and are inadequate in size to support the growing educational and research activities. The total facility will contain approximately 73,047 G.S.F.

7. Replace Underground Electrical/Utilities \$ 287.5  
 This is the first of several requests to accomplish the replacement of a major portion of the underground electrical cable. Much of the cable has an expected life of 15 to 20 years, but is actually 20 to 30 years old. Emergency power outages due to cable failure will be significantly reduced by this program.
8. SR<sup>3</sup> - Handicapped Access/Remodel \$ 518.5  
 This request includes six separate projects designed to improve access to campus facilities by handicapped persons. These projects are the result of a prioritized campus inventory by the Section 504 Campus Evaluation Committee. The projects provide an elevator in Altgeld Hall, corrections in various instructional laboratories, widening of doors, and restroom modifications.
9. Campus Site Improvements/Site \$ 328.0  
 The main parts of this request provide for road repair, sidewalk repair and extensions, the completion of Park Street, and the completion of Campus Lake II.
10. MIF Energy Conservation-Med School/Remodel \$ 235.9  
 These funds are requested to complete several projects aimed at reducing energy consumption. Included in these modifications are chilled water controls, localized fume-hood controls, a waste heat recovery system and energy management automation for the Medical Instructional Facility at Springfield. All of these projects have a potential payback period of less than four years.
11. Life Science I - Handicapped-Med School/Remodel \$ 79.7  
 These funds are requested to make the necessary modifications to Life Science I, or Lindegren Hall, to bring the building into full compliance with federal legislation regarding handicapped accessibility.

12. SR<sup>3</sup> - Replace Track/Remodel \$ 431.0

The present rubberized running track at McAndrew Stadium was installed approximately 20 years ago and is now so deteriorated that continued usage is hazardous. The past few winters have been extreme and have greatly shortened the expected life of the surface. The new surface will be eight lanes of Chevron 440 synthetic material. This facility is used by the Physical Education program, Continuing Education classes in physical fitness, local high schools, Intramurals, and Athletics.

13. Small Group Housing/Remodel \$ 320.0

The Law School Building is scheduled for completion and occupancy during 1981. The Law School program is presently housed primarily in two former dormitories of the Small Group Housing residential area, buildings 113 and 114. The present shortage of adequate housing for groups of students makes it highly desirable to return one of the two buildings to its original use as a dormitory and living facility for undergraduates. The other building is to be remodeled into offices for the Personnel Office which is presently scattered in five houses on the west periphery of campus. This use would provide the great advantage of having the Personnel Office close to the Payroll Office and the Disbursements Office.

14. Wheeler Hall Renovations-Med School/Planning \$ 111.5

These funds are requested to plan for the renovation of presently deficient HVAC, electrical and other building systems at Wheeler Hall. Renovations will also include interior modernization and building adjustments to bring the structure into compliance with federal handicapped legislation.

15. Life Science I - Electrical-Med School/Remodel \$ 94.2

These funds are requested to provide for the redistribution of electrical power throughout the building to bring the electrical systems in line with the changing use patterns of the building. Modifications completed during recent years have changed the nature of many areas of the building and consequently left some areas with inadequate electrical capacity to handle present needs and/or future expansion.

(Thousands)

SIUC FOOD PRODUCTION

<u>Project Description/Budget Category</u>	<u>Request</u>	<u>Accumulative Total</u>
1. Animal Waste Disposal/Site	\$ 379.5	\$ 379.5
2. Ag Research Support Units/Planning	64.0	443.5
3. Ag Research Support Units/Buildings	493.0	936.5
4. Ag Research Support Units/Equipment	22.0	958.5
5. Ag Research Support Units/Utilities	10.0	968.5
6. Ag Research Support Units/Site	20.0	988.5
7. Ag Building Addition/Planning	248.0	1,236.5
8. Ag Building Addition/Buildings	2,300.0	3,536.5
9. Ag Building Addition/Site	58.0	3,594.5
10. Ag Building Addition/Equipment	128.8	3,723.3

Brief Description of Project

1. <u>Animal Waste Disposal/Site</u>	\$ 379.5
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This project would provide funds for constructing detention ponds, settling basins and similar improvements at the University Farms to correct problems of rain water and waste runoff pollution into nearby creeks.

2. <u>Ag Research Support Units/Planning</u>	\$ 64.0
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3. <u>Ag Research Support Units/Buildings</u>	\$ 493.0
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4. <u>Ag Research Support Units/Equipment</u>	\$ 22.0
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5. <u>Ag Research Support Units/Utilities</u>	\$ 10.0
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6. <u>Ag Research Support Units/Site</u>	\$ 20.0
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The above group of projects provides funding for a new pesticide storage building and a machine storage building and a new irrigation system at the Belleville Center, and construction of additional greenhouses at the Horticulture Center.

7. <u>Ag Building Addition/Planning</u>	\$ 248.0
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8. <u>Ag Building Addition/Buildings</u>	\$2,300.0
9. <u>Ag Building Addition/Site</u>	\$ 58.0
10. <u>Ag Building Addition/Equipment</u>	\$ 128.8

The above group of projects provides funding for a new wing on the present Ag Building to provide additional research and instructional facilities to alleviate the current crowded conditions. Two academic programs, the ag mechanization program and the meat cutting and handling program are quite popular and need additional facilities.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That preliminary Capital Budget Requests aggregating \$23,113,200 be and are hereby approved, with the understanding that prior to approval of a System-wide priority listing in September, technical changes will be permitted.

Chancellor Shaw reiterated that again there had been tremendous cooperation between the campuses including Mr. Metcalf, Mr. Dougherty, and the Presidents, and R. Dean Isbell on his staff, who had worked to develop a set of guidelines from which to proceed. He commented that the Springfield scene was dominated by a concern over the recession and the desire to hold back expenditures for capital facilities which obligated future generations, and a belief that a period of reduced and controlled enrollments was not a time to greatly expand capital facilities. He said that there was also a sensitivity to the need for energy conservation and a desire to fund those energy conservation efforts which had a short term recovery of investment. He added, however, that it was still important that we communicate to decision-makers our needs in certain areas which were still unmet--particularly at the School of Dental Medicine, the School of Medicine, and the Women's Gym if it did not materialize this year. He said that major efforts in the future would need to be directed toward rehabilitating and remodeling existing facilities. He expressed the thought that the request was very consistent with the tenor of the times and was the lowest capital request that we could record.

Acting President Lesar commented that it was important to note that the largest item on the SIUC request was an energy conservation item. He said that the Women's Gym and Pulliam Hall remodeling were most important. In addition, he said that Item 13, Small Group Housing remodeling, was also an important item. As a result of the Architectural and Design Committee meeting, he said a question had been raised as to whether one of these buildings could be used for a law school dormitory, and that Vice-President Swinburne had strongly recommended that one of the buildings be used for a sorority. He said that in September, there may be an amendment to Item 13 with regard to the use of these buildings.

Mr. Van Meter said this matter had been an ongoing concern and that he would be very interested in seeing a projection of what the needs might be on Item 13 and some of the demographics involved with the decision-making processes. He noted that he would like to have justification for any recommendations that were going to be made. Mr. Van Meter commented that on Item 2, Energy Conservation, he would like to see certain items for conservation that could be accomplished very quickly such as replacing windows rather than just looking at a building as a whole.

President Lazerson said he was very pleased with the package that we had brought forward for Fiscal Year 1982 in terms of the capital request. He said it had been a transition year for the University and there were some tough decisions that had to be made relative to the capital package, and he was happy to report that the University community had responded very favorably with regard to putting the request together. Specifically, he wanted to draw attention to the number one priority, School of Dental Medicine Facility. He said this facility was absolutely necessary if they were to carry on with their educational program. The Dean of the School of Dental Medicine had come forward with a request which was one-half of the original conception both in terms of space and money



and President Lazerson thought that it favorably addressed the educational needs at the School of Dental Medicine.

Mr. Van Meter questioned whether the planning money for the School of Dental Medicine Facility could not be phased rather than having a lump sum for the total package. President Lazerson replied that the facility would be so planned that it could be phased.

President Lazerson commented on the East St. Louis Center remodeling and that the attitude that was being taken was to begin with space that was clearly going to be realizable programmatically, use the coming year to complete the master planning, and then proceed at that point with any additional requests that we might have.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Chancellor Shaw stated that at the September meeting, we would come to the Board with a System priority listing of these items, and there might also be other changes--particularly in the energy area as we will be working with the campuses in determining how best to display our energy requests.

Mr. Elliott said that as an experienced amateur RAMP-watcher, he would like to commend everyone who had participated in the preparation of the RAMP documents this year and the Board matters which summarized these documents. He said from his standpoint these were the best RAMP documents that he had ever seen and he thought they would be very helpful in the presentation to the IBHE and the Legislature. The Chair commented that it was a job well done.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw said that he had distributed to the members of the Board a report on legislation passed during the spring session of the 81st General Assembly, a copy of which has been placed on file in the

Office of the Board of Trustees. He said if there were any questions, he would be glad to respond.

Chancellor Shaw stated that his staff had undertaken the process of revising the Code of Policy of the Board and last month the Board had approved revised Bylaws and Statutes. He said what remained now was the development, review, and approval of revised policies of the Board. He explained that we had separated existing policies into six subject matter areas and had assigned lead responsibility for each area to a member of his staff. The six areas had been developed in rough draft form and were in the process of being shared with the Universities. He hoped by the end of the month we would have a completed draft for the Universities and the Board to look at and at the September meeting of the Board a revised Code of Policy could be formally presented for approval. He reported that this effort had been a gigantic undertaking and he wanted to give special credit to Mr. Tom Britton for developing the revised draft.

Under Reports and Announcements by the Acting President, SIUE, President Lazerson announced that the results of the focus visit from the North Central Association relative to our doctorate in education were positive. He reported that two weeks ago, the American Association of Collegiate Schools of Business had accredited SIUE's master's program in business. He said that SIUE had entered into an interesting experimental arrangement with the University of Wisconsin at Parkside and Indiana State University relative to a faculty and professional staff exchange program which would begin in the Fall Quarter.

The Chair made the following statement:

Two meetings of the Board which were closed to the public have been held since our last regular meeting. Pursuant to the Bylaws, the Chair is to state for the record the exception to the law under which any such meeting has been held. The first closed meeting was held on June 26, 1980, in St. Louis to interview a candidate for the SIUE presidency. This meeting was held under the exception for discussion of appointment, employment or dismissal of officers or

employees and no final action was taken. The second closed meeting was held at 9:40 a.m. this morning. Certain items concerning appointment, employment or dismissal of officers or employees were discussed with no final action taken. In addition, the Board consulted with its attorney on a legal matter.


The Chair announced that the regularly scheduled meeting in October conflicted with a professional meeting being held in San Francisco, and the Chancellor, Presidents, and some of the members of the Board would like to have the opportunity to attend the American Council on Education meeting jointly with the Association of Governing Boards of Universities and Colleges which is being held October 8-10. Therefore, the meeting of the Board of Trustees will be held on Wednesday, October 15, 1980 at SIUE.

The Chair announced that a news conference would be held immediately following the Board meeting in the International Room of the University Center.

The Chair announced that lunch would be served in the Mississippi-Illinois Room of the University Center at noon, and guests would be the SIUE Deans and Directors and members of the SIUE Presidential Search Committee. He would like to thank publicly the members of the SIUE Presidential Search Committee. He said that the members of the Board appreciated their diligence, thoroughness, thoughtfulness, and sacrifice of all the time and energies put forth by the Committee.

Mrs. Kimmel moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 11:55 a.m.

  
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Alice Griffin, Executive Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, September 11, 1980, at 9:30 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
Mr. Ivan A. Elliott, Jr.  
Mr. Wayne Heberer  
Mrs. Carol Kimmel, Secretary  
Mr. Mark E. Michalic  
Mr. William R. Norwood, Chairman  
Mr. Harris Rowe  
Mr. A. D. Van Meter, Jr., Vice-Chairman  
Dr. George T. Wilkins, Jr.

Executive Officers present were:

Mr. Earl E. Lazerson, President, SIUE  
Dr. Kenneth A. Shaw, Chancellor of the SIU System  
Dr. Albert Somit, President, SIUC

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

Under Trustee Reports, Mr. Elliott reported that he had attended commencement at SIUC on August 2, 1980. He said that summer commencement was always a pleasure because it was smaller than the spring commencement and you had a chance to talk to more people.

Mr. Norwood reported that he had attended a meeting of the Board of Trustees, State Universities Retirement System, on July 16, 1980. He said that investment decisions affecting the Index Fund had been approved. He reported that a rate of 18.68 percent had been approved for employer contributions for FY-82, and that the recommendation of the actuary to increase the prescribed

rate of interest from 5 percent to 6 percent per annum, effective September 1, 1980, had been approved.

Mr. Norwood reported that a reception had been held for President Albert Somit on August 16, 1980. He said there were approximately 300 people in attendance, including Trustees Elliott and Michalic. Mr. Elliott said he was pleased that the University had held this reception and was glad to see people there from way beyond the University community. President Somit expressed his appreciation for such a very warm welcome.

Mr. Norwood reported that he had attended a meeting of the Illinois Board of Higher Education on September 9, 1980. He pointed out that Chancellor Shaw, President Lazerson, and President Somit had also attended this meeting. He reported that under the statute regulating independent colleges and universities, the IBHE had revoked the Certificates of Approval for four private institutions. Mr. Norwood reported that the allocation of the Higher Education Cooperative Act grants had included a \$44,000 grant to the Southwestern Illinois Public Television consortium of which SIUE was a part. He reported that the IBHE had reappointed the Commission of Scholars with eight members, none of whom were from Illinois. He said their terms would be for one year only, and that the Commission reviewed some academic programs for the IBHE staff. Under the Legislative Report, he said that the Governor had approved an increase above his capital budget from \$39 million to \$45 million, with more than \$3 million earmarked for the Davies Gym project at SIUC. Mr. Norwood said that the item discussed the most at the meeting was An Identification of College and University Peer Groups. He commented that the reason for this comparison and grouping at this particular time was to analyze salary adjustments for the upcoming year. The IBHE staff used factor analysis, cluster analysis, and discriminant analysis in the identification of college and university peer

groups. He said that Chicago State, Northeastern Illinois, Western Illinois, and SIU at Edwardsville were all placed into one group with a total of 32 institutions and SIU at Carbondale was in a group by itself with some question whether it should be with Illinois State and Northern Illinois in Group Twelve with a total of 41 institutions. He said that the report was for information at this time and that the universities and systems would have an opportunity for input into the final document. Mr. Norwood announced that the new Executive Director of the IBHE will be Richard D. Wagner, effective October 1, 1980.

Mr. Rowe reported he had attended a meeting of the Joint Trustees Committee for Springfield Medical Education Programs on September 10, 1980. He said that Dean Moy advised the group that the Governor had signed the Capital Development Board bill of \$400,000 planning money for a joint laboratory project with the Environmental Protection Agency, the Department of Public Health, and the SIUC School of Medicine. He said the question remained just where the new laboratory would be located; it would not serve the School of Medicine unless it was located at the medical school site. He reported that the Dean explained departmental reviews, and that the Department of Medicine and the Department of Anesthesiology were the ones being reviewed this year; the Dean also reported reorganizing his administrative setup, and he commented on the preparations for the accreditation visit which would take place in November. Mr. Rowe said that one of the main items the Committee would be looking into was moving from a three-year to a four-year curriculum.

Mr. Norwood reported that on July 31, Governor Thompson had visited SIUE. The occasion was Senator Sam Vadalabene's birthday and the Governor announced that he would sign the bill for the Multi-Purpose Facility at SIUE. President Lazerson thanked Chairman Norwood for being in attendance, and he thanked Chancellor Shaw and Senator Vadalabene for having been the driving forces in the approval for that facility.

Mr. Norwood reported that on August 29, 1980, the Governor had attended a press conference and signed the bill to appropriate funds for the renovation of the Davies Gym at SIUC. He thanked everyone concerned who had supported the Multi-Purpose Facility, the renovation of Davies Gym, and the School of Law Building.

The Chair requested a resolution in recognition of Hiram H. Lesar be considered. Mr. Elliott moved that the resolution be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. The Chair read the following:

RECOGNITION OF HIRAM H. LESAR

Resolution

WHEREAS, Dr. Hiram H. Lesar has established a record of dedicated and faithful service to the University over the years;

WHEREAS, He served as Acting President of Southern Illinois University at Carbondale from July 1, 1979 to August 15, 1980;

WHEREAS, His experience and good judgment during that period guided and preserved the functions and activities of the Carbondale University;

WHEREAS, His patience, wisdom, and integrity successfully maintained the morale of faculty and staff and the quality of their work with students and in research during a difficult period of transition in governance and the stresses of a search for a permanent President;

WHEREAS, With acumen, good grace, and compassionate understanding he worked with the problems and difficulties which are constantly present in the life of a modern university; and

WHEREAS, His performance of the duties incumbent upon the chief executive officer of a large university has earned the respect, affection, and confidence of the entire University community and of the higher education community in the state;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, in recognition of his expert contribution to the stability and welfare of Southern Illinois University at Carbondale at a crucial period in its existence, this Board extends to Dr. Hiram H. Lesar this grateful indication of its appreciation and respect.

Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have



passed unanimously. The Chair requested that the resolution be printed and given to Dr. Lesar.

Under Committee Reports, there was no report from the Executive Committee.

Mr. Van Meter, Chairman of the Architecture and Design Committee, said that the Committee had met on September 10, 1980. He said that the Committee approved for the Board's omnibus motion the following agenda items for the meeting today: Item I - Approval of Plans and Specifications, Authorization for Supplemental University Funding, and Concurrence in the Award of Contracts by the Capital Development Board: Remodel Energy Management System, SIUE; Item P - Plans for Noninstructional Capital Improvements (Table 10.0, Fiscal Year 1982 RAMP); and Item T - Information Report: Approval of Plans and Specifications and Award of Contract by the Capital Development Board: Energy Management System, SIUC. Item O (2) - Resource Allocation and Management Program (RAMP) Submissions, Fiscal Year 1982: Capital Budget Priorities had been discussed by the Committee, he said. He pointed out that this item was revised because the Governor had signed the Davies Gym bill and the priorities changed since the material had been sent to the Board. He suggested that the Board take a hard look at the list to make sure the priorities have the Board's support and that the items mean just exactly what they say. He said that at the next meeting of the Committee, they would review the final plans for the Performing Arts Facility, SIUE, with the architect.

Mr. Elliott, Chairman of the Finance Committee, reported that the Committee had met early this morning. He said that the Committee had very fine cooperation from the Chancellor and his staff and the two Presidents and their staffs, and that the Committee appreciated the fine work everyone was doing. He commented that the Committee had discussed the Peat, Marwick, and Mitchell report concerning the SIUC financial system, as well as the new computer system,



the minutes of the Legislative Audit Commission meeting of June 23, 1980, and guidelines of May 1, 1980. He explained that under the latter topic had also been discussion of the concern that our Foundation be retained as a viable vehicle for voluntary contributions by the public and that it be seen by the public as a way in which they can have a method of participating in voluntary support of higher education. He said that a quarterly summary of audits was received for the period ending June 30, 1980, and the Committee had also showed an interest in the audits of the Foundation so additional information has been requested from the Foundation. He said that a report was received on National Defense Student Loans and the collection procedures and statistical comparisons which were requested some time ago had been discussed. He said that the Committee was amazed at the volume of student loans and was also pleased with the improved collections. He reported that discussion of the Intercollegiate Athletic audit at SIUC had been deferred until next month in order to give President Somit a chance to react to the report. He commented that the Committee had discussed in detail the application of the proposed Code of Policy provisions on procedures for computer leases which is on the agenda for information this month and action next month.

Mr. Van Meter explained that the interest shown in the audit of the Foundation did not indicate any form of dissatisfaction with the Foundation's handling of financial matters, but that the Committee was just making sure that the correct audit procedures were being followed. Mr. Elliott agreed, and said that several months ago the Committee expressed a question as to what our rights and obligations were and the Board Legal Counsel had written a memo stating that the University was the beneficiary of the trust and had a right to be concerned. Mr. Elliott said that he served on the Board of Directors of the Foundation at SIUC and he was aware of its audit procedures and was comfortable

with them. He said that as we approach the 1980's and financial support from the Legislature was going to get tougher that the universities across the country were going to need public support; that the public wanted to feel that the money that they gave to the University was being spent for the purpose for which it was intended; and that the general public was not going to be satisfied to do this through legislative appropriations. He suggested that the public felt that appropriations came from the payment of taxes and that the Legislature ought to control the tax monies and how it was spent, but that the donors thought that their money ought to be given and used for the purpose for which they donated the money. Mr. Elliott concluded that he thought that both Foundations had been doing a great job.

The Chair proposed, after discussion, that there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, JUNE AND JULY, 1980, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the months of June and July, 1980, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: APPROVAL OF PLANS AND SPECIFICATIONS  
AND AWARD OF CONTRACT BY THE CAPITAL DEVELOPMENT BOARD:  
ENERGY MANAGEMENT SYSTEM, SIUC

Project Background

In 1962, a Central Campus Utility Control (CCUC) system was installed at the campus steam plant for the purpose of monitoring and controlling many different pieces of heating, ventilating, and air-conditioning equipment in fifteen permanent campus buildings, viz., Morris Library, Wham Education Building, SIU Arena, Communications Building, Lawson Hall, General Classrooms Building, Technology Building, Life Science II, Anthony Hall, Neckers Building, Trueblood Hall, Mae Smith Hall, Schneider Hall, Neely Hall, and Grinnell Hall. Through the use of underground low-voltage wiring, the CCUC system enables the operator to control these systems during evenings, weekends, and holidays with significant energy savings. In 1974, an IBM System 7 computer was installed as a supplement to the CCUC. Its original purpose was to provide round-the-clock surveillance of the total campus electrical demands in an effort to reduce the costly peaks and their high demand charges. In addition, the

computer has proven valuable as an assistant to the manual control of the CCUC by connecting it to nine of the fifteen buildings controlled by the CCUC, and controlling the appropriate systems on a scheduled basis without manual intervention.

The FY-79 capital budget provided \$298,000 for this project which was originally titled Energy Conservation System. On September 14, 1978, the Board of Trustees approved the project, approved and recommended P. G. Prineas and Associates, Carbondale, Illinois, to design and engineer the project, and gave approval to request the release of funds. The full appropriation of \$298,000 was released on February 23, 1979.

When this project was originally placed in the FY-79 capital budget request, the plans called for expansion of the present CCUC/System 7 into several additional campus buildings. During the intervening time, the System 7 has become obsolete, and has proven unsatisfactory in several respects. In addition, significant advances in this field of technology have taken place. Because of these events, the University and the Capital Development Board have revised the original plans to include a new set of equipment which will immediately replace the System 7 computer with a "Series I" computer, and, three additional buildings will be placed on the CCUC: Faner Hall, Quigley Hall, and Parkinson Laboratory. The new system also has the capacity to bring about the eventual replacement of the original CCUC.

Plans and specifications have been reviewed by Mr. Charles Pulley, AIA, and he recommends acceptance of the plans and approval of the project.

#### Action by the Capital Development Board

After the Board of Trustees has given project approval, recommended the retention of architectural and/or engineering firms, and approved all plans and specifications, the CDB advertises for and receives all bids, approves all plans and specifications, and awards contracts on all state capital projects funded through its agency.

CDB Project Number: 825-020-029

Project Title: Energy Management System

Date of Bid Opening: Friday, May 30, 1980, 9:30 a.m., Springfield

Engineer's Estimate: \$199,600

#### Identification of Low Bidder and Amount of Contract Award:

Electrical: Belcher Electric Co., Inc., Anna, Illinois

Base Bid	\$221,330
Alternate #1	<u>21,950</u>
Total Contract Award	\$243,280
Contingency 8%	19,095
A & E Fees & Reimbursables	<u>35,625</u>
Total Project Budget	\$298,000

DESIGNATION OF CAMPUS PROPERTY WITHIN THE CITY LIMITS  
OF THE CITY OF EDWARDSVILLE, ILLINOIS, SIUE  
[AMENDMENT TO II CODE OF POLICY D]

Summary

This matter proposes amending II Code of Policy D-2 to indicate those portions of the SIUE campus which have been recently annexed to the City of Edwardsville, Illinois.

Rationale for Adoption

At its meeting of May 8, 1980, the Board consented to the annexation of portions of the SIUE campus to the City of Edwardsville, Illinois. On August 5, 1980, the City Council of the City of Edwardsville took final action to effect the annexation of the SIUE property.

This action brings II Code of Policy D-2 up-to-date as to descriptions of Southern Illinois University at Edwardsville property which has been annexed to a city.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Not applicable to this matter.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That II Code of Policy D-2 be and is hereby amended to include the following material:

A part of Survey 591 Claim 519 Township North, Range 8 West of the Third Principal Meridian, described as follows, to-wit:

Begin at a stone of the South line of said Survey and Claim which stone is North 73 degrees 25 minutes East and 21 32/100 chains distant from the Southwest corner of said Survey and Claim; thence North 73 degrees 25 minutes East along the Southerly line of said Survey and Claim 47 chains and 17 links, more or less, to a point on the said Southerly line 18 44/100 chains Westerly from the Southeast corner of said Survey and Claim; thence North 16 degrees 35 minutes West parallel with the East line of said Survey and Claim 32 54/100 chains to the Southerly line of the 125 acre tract conveyed off of the Northerly side of said Survey and Claim by the executor of Jacob Judy, deceased to Henry Klingmann, by Executors Deed dated March 1, 1852 and recorded in the Recorder's Office of Madison County, Illinois in Book 41 Page 103; thence South 73 degrees 25 minutes West along the Southerly line of said Klingmann land 47 chains and 17 links, more or less, to a point in said line 21 32/100 chains Easterly, from the Westerly line of said survey and Claims; thence South 16 degrees 35 minutes East parallel with the Westerly line of said Survey and Claim 32 54/100 chains to the place of beginning.



(Excepting from the above described tract of land that part conveyed by Mary Feldman to Otto Hurlbrink and wife by Warranty Deed dated September 13, 1939 and recorded in Book 783 Page 534 of records in the Recorder's Office of Madison County, Illinois and described as follows: A tract of land in U.S. Survey 591, Township 4 North, Range 8 West Madison County, Illinois, described as follows: Beginning at the Northwest corner of Grantor's land, said corner being 32.54 chains North 16 degrees 35 minutes West and 21.32 chains North 73 degrees 25 minutes East of the Southwest corner of said Survey; thence from said beginning corner North 73 degrees 25 minutes East along the Northerly line of grantors land 3120 feet, more or less, to the Northeast corner of said grantors land; thence South 16 degrees 35 minutes East along the East line of grantor 978 feet; thence South 73 degrees 25 minutes West parallel with the said North line of grantor's land 3120 feet, more or less, to the West line of said land; thence North 16 degrees 35 minutes West along said West line, 978 feet to the beginning corner.)

Also excepting from the above described tracts of land the right of way of the St. Louis Northeastern Railway Company; and also excepting a strip of land conveyed for right of way purposes to St. Louis Springfield and Peoria Railroad by deed recorded in Book 398 Page 60 of the Recorder's Office; also excepting a tract conveyed to C. W. Terry by deed recorded in Book 345 Page 18 of the Recorder's Office; also excepting a tract conveyed to Trustees of Schools of Township 4 North, Range 8 West Madison County, by deed recorded in Book 754 Page 124 of the Recorder's Office; also excepting a tract conveyed to Earl O. Feldman, and wife by deed recorded in Book 984 Page 505 of the Recorder's Office of Madison County, Illinois.

Also excepting that part of premises in question lying North of the Illinois Terminal and East of a line which is 415 feet Southwest of (as measured on the North line of the Feldman tract) and parallel to the East line of premises in question in Madison County, Illinois.

APPROVAL OF PLANS AND SPECIFICATIONS, AUTHORIZATION FOR SUPPLEMENTAL UNIVERSITY FUNDING, AND CONCURRENCE IN THE AWARD OF CONTRACTS BY THE CAPITAL DEVELOPMENT BOARD: REMODEL ENERGY MANAGEMENT SYSTEM, SIUE

Summary

The Capital Development Board receives bids and awards contracts on all state capital projects to be funded through that agency. This matter proposes approval of plans and specifications and concurs in the award of contracts by the Capital Development Board on the capital project, Remodel Energy Management System, SIUE (CDB project #825-030-014). Further, it proposes authorization for the transfer of approximately \$59,803 in University funds to CDB in order to add the University Center to the system at the same time as work is done on other core buildings.

State funding for the balance of this project was provided in the Fiscal Year 1979 appropriations to CDB for projects submitted as part of the SIU capital budget request.



### Rationale for Adoption

This project, under CDB jurisdiction, will install an interfacing system to connect the temperature control sensing points of the heating, ventilating, and air conditioning systems in SIUE core buildings to an existing computer in order to monitor and regulate building environmental conditions automatically. Buildings to be included in the system are the John S. Rendleman Building, Peck Classroom Building, Lovejoy Library, the Science and Communications Buildings, and, if supplemental University funding is authorized, the University Center. Classroom Buildings II and III have this system presently in operation. This project was initially approved as part of the Fiscal Year 1979 capital budget request of the SIU System. Specific project approval was granted, and an architect recommended to CDB by this Board on July 12, 1979.

Bids on this project were opened July 17, 1980, at the CDB offices in Springfield. Following is information concerning the award of contracts for this project:

#### Identification of Low Bidder:

Temperature Control/Building Automation:  
Johnson Controls, Incorporated, St. Louis, Missouri

Temperature Control/Building Automation Low Bid:

\$197,666 for work other than the University Center  
59,803 for the University Center

\$257,469 low bid total

Total of Bids:	\$257,469
8.3% Contingency	<u>21,420</u>
	\$278,889
Architect/engineer	
Fees and Reimbursables	<u>37,914</u>
	\$316,803
Original Budget Approval	\$257,000
Requested University Funds	<u>59,803</u>
	\$316,803

Supplemental University funding for the project is recommended to come from: \$45,000 from SWRF funds authorized for the University Center remodeling project, and \$14,803 from state appropriations for permanent improvements. The use of state funds is appropriate because addition of the University Center to the management system will contribute to the University's overall electrical "loadshedding" capability. It will also permit the Center operation to be billed on an actual rather than an estimated basis for its electrical usage.

Plans and specifications for the project have been filed with the Office of the Board of Trustees. The plans and specifications have been favorably reviewed on behalf of the Board by Mr. Charles Pulley, AIA.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Acting Vice-President for Business Affairs. The use of SWRF funds as supplemental funding for the project has been discussed with the Student Body President, who concurs with the use of such funds for the project. This matter is recommended for adoption by the Acting Vice-President for Business Affairs, the Vice-President for Student Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) Plans and specifications for the capital project, Remodel Energy Management System, SIUE, be and are hereby approved as presented to the Board this date.
- (2) Transfer of approximately \$59,803 in University funds, as supplemental funding for the project, to the Capital Development Board is authorized; \$45,000 being from the budget approved for the University Center remodeling project and \$14,803 from state appropriations for Permanent Improvements.
- (3) The Board concurs in the award of contracts by the Capital Development Board on the project.
- (4) Officers of Southern Illinois University at Edwardsville are authorized to take all actions necessary to the execution of this resolution in accordance with the policies and practices of The Southern Illinois University System.

ANNUAL INTERNAL BUDGET FOR OPERATIONS, FISCAL YEAR 1981

Summary

This matter submits for approval the Annual Internal Budget for Operations, Fiscal Year 1981. The document includes estimates of all funds expected to be available during the fiscal year for Southern Illinois University at Carbondale, Southern Illinois University at Edwardsville, and the Office of the Chancellor, and makes allocations for the use of these funds. A review describing the contents of the document in some detail is attached.

Submission of the Annual Internal Budget for Operations, Fiscal Year 1981, at this meeting is in accordance with the Board of Trustees' schedule for budget matters. A printed and bound copy of the document was mailed to each member of the Board of Trustees in advance of this meeting, and upon approval by the Board, a copy will be placed on file in the Office of the Board of Trustees.

#### Rationale for Adoption

The Board of Trustees is the legal custodian for all funds belonging to and under the control of its Universities. As such and in accordance with the Statutes of the Board of Trustees, approval of the Annual Internal Budget for Operations is a Board action necessary to meet established responsibilities.

#### Considerations Against Adoption

None is known to exist.

#### Constituency Involvement

There is no unique System constituency involved with this matter. Each University and the Office of the Chancellor developed its respective section of the document in accordance with the intent of the appropriation act and the applicable policies of the Board of Trustees. Each University involved constituencies in the development of salary increase policies. SIUC has reviewed its proposed budget plans with the President's Budget Advisory Committee. SIUE has provided copies of its budget to constituency groups.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Southern Illinois University Annual Internal Budget for Operations, Fiscal Year 1981, as presented and described in Schedules A-1 through A-5, including footnotes describing reserve requirements, be approved.

#### REVIEW OF ANNUAL INTERNAL BUDGET FOR OPERATIONS

#### FISCAL YEAR 1981

The Annual Internal Budget for Operations describes the estimated total revenue sources and the spending plans of The Southern Illinois University System by major functions and activities for the Fiscal Year 1981. The primary source of funding is appropriations from the State of Illinois. This source accounts for about 67 percent of the total operating budget. State appropriated funds consist of general revenue funds (tax dollars) and income fund collections (derived primarily from tuition and fees). General revenue funds will support about 55 percent of the projected Fiscal Year 1981 budget while income fund collections are expected to support about 12 percent. The status of state appropriated funds has been reported to the Board in general terms at various times during the past legislative session. The remaining 33 percent of expected revenue will be derived from nonappropriated funds. These funds include revenues received in support of research and other programs sponsored by

governmental entities and private foundations and corporations; revenues received as reimbursement of indirect costs on these sponsored programs; revenues received from operation of revenue bond financed auxiliary enterprises, principally housing and student center operations; and revenues received from other self-supporting auxiliary enterprises and activities which are funded primarily by student fees and operating charges.

The Southern Illinois University Internal Budget for Operations for Fiscal Year 1981 estimates revenue from all sources to be \$228,996,437, an increase of \$18,172,498 or 8.6% over the revised Fiscal Year 1980 budgeted revenues. Following is information for each University and the Office of the Chancellor which summarizes changes in budget levels for appropriated and nonappropriated funds:

	<u>SIUC</u>	<u>SIUE</u>	<u>Office of the Chancellor</u>	<u>System Total</u>
		(\$ in Thousands)		
<u>State Appropriated Funds</u> (Including Retirement Contributions)				
FY 1981	\$108,112.3	\$45,457.5	\$972.0	\$154,541.8
FY 1980 (Revised)	<u>98,644.6</u>	<u>42,287.6</u>	<u>904.2</u>	<u>141,836.4</u>
Increase	\$ 9,467.7	\$ 3,169.9	\$ 67.8	\$ 12,705.4
% of Increase	9.6%	7.5%	7.5%	9.0%
<u>Nonappropriated Funds</u>				
FY 1981	\$ 61,982.7	\$12,471.9	\$---	\$ 74,454.6
FY 1980 (Revised)	<u>56,794.7</u>	<u>\$12,192.8</u>	<u>---</u>	<u>\$ 68,987.5</u>
Increase	\$ 5,188.0	\$ 279.1	\$---	\$ 5,467.1
% of Increase	9.1%	2.3%	---%	7.9%
<u>Combined Funds</u>				
FY 1981	\$170,095.0	\$57,929.4	\$972.0	\$228,996.4
FY 1980 (Revised)	<u>155,439.3</u>	<u>54,480.4</u>	<u>904.2</u>	<u>210,823.9</u>
Increase	\$ 14,655.7	\$ 3,449.0	\$ 67.8	\$ 18,172.5
% of Increase	9.4%	6.3%	7.5%	8.6%

Schedule A-1 of the attached 1980-81 Internal Budget for Operations presents the income and budget allocation of the state appropriation amount among SIUC, SIUE, and the Office of the Chancellor. These allocations include increases in state appropriations for the following items:



Salary Increases

Funds providing for an average increase of 8.0 percent for all employees. (Distribution of these funds was made in accordance with salary increase plans approved by this Board at its June 12, 1980 meeting. Reports summarizing actual distributions have been sent to each Board member in advance of this meeting.)

\$7,794,400

Price Increases

Price increase funds of 7 percent for goods and services other than utilities, and 16 and 13 percent for utilities at SIUE and SIUC, respectively.

\$2,629,500

Operation and Maintenance of New Space

Funds calculated at the rate of \$2.82 per gross square foot are provided for a portion of SIUE's Broadview Hotel.

\$ 43,400

New and Expanded/Improved Programs

Funds are provided as follows:

SIUC	\$347,800
SIUE	<u>198,000</u>

\$ 545,800

Other Special Items

Funding for other items that do not fit within any of the preceding categories includes:

## Physical Plant

SIUC	\$330,300
SIUE	142,400

## Equipment Replacement

SIUC	300,000
SIUE	100,000

## Fire Protection

SIUC	14,900
SIUE	6,300



Affiliated Hospital Physical  
Plant Maintenance  
SIUC School of Medicine

SIUC 116,000

Support Cost Deficiency

SIUC 512,300

Repair and Maintenance

SIUE 34,700

Waste Treatment Plant  
Operation

SIUE 45,000

\$1,601,900

Employer Retirement Contributions

Funds to meet the gross benefits payments to  
currently retired employees.

\$ 701,700

Nonappropriated funds estimated to be available in Fiscal Year 1981 amount to \$74,454,600, an increase of \$5,467,100 (7.9%) over such revenues budgeted in Fiscal Year 1980. Nonappropriated funds consist of four fund groups, the budgets for which are contained in Schedules A-2 through A-5 of the attached Fiscal Year 1981 Internal Budget for Operations. Schedule A-2 (Restricted Nonappropriated Funds) contains an estimate of revenues expected from governmental entities and private foundations and corporations for the support of various research, instructional, and other programs. The specific use of these funds is restricted by contractual agreement with the sponsoring agency. Schedule A-3 (Unrestricted Nonappropriated Funds) includes revenues received by the University for which no specific use is identified. Primarily, these revenues represent reimbursement of indirect costs on sponsored programs included in Schedule A-2. Schedule A-4 (Revenue Bond Auxiliary Enterprises) identifies estimated revenues from operation of revenue bond financed facilities, primarily housing and student center operations. Schedule A-5 (Other Auxiliary Enterprises and Activities) includes estimated revenues from other self-supporting auxiliary enterprises and activities which are funded primarily from student fees and/or operating charges. A summary of these funds by Schedule and by University along with comparison of budgets of the previous year is shown below:

	<u>Revised Budgeted FY 1980</u>	<u>Budgeted FY 1981</u>	<u>Change</u>	<u>% of Change</u>
<u>SIUC (\$ in Thousands)</u>				
Restricted Nonappropriated Funds (Schedule A-2)	\$18,512.0	\$22,381.4	\$3,869.4	20.9
Unrestricted Nonappropriated Funds (Schedule A-3)	3,684.7	3,113.4	(571.3)	(15.5)
Revenue Bond Auxiliary Enterprises (Schedule A-4)	15,932.0	17,241.5	1,309.5	8.2
Other Auxiliary Enterprises and Activities (Schedule A-5)	<u>18,666.0</u>	<u>19,246.4</u>	<u>580.4</u>	<u>3.1</u>
Total - SIUC	\$56,794.7	\$61,982.7	\$5,188.0	9.1
<u>SIUE (\$ in Thousands)</u>				
Restricted Nonappropriated Funds (Schedule A-2)	\$ 3,054.6	\$ 3,095.7	\$ 41.1	1.4
Unrestricted Nonappropriated Funds (Schedule A-3)	403.8	306.1	(97.7)	(24.2)
Revenue Bond Auxiliary Enterprises (Schedule A-4)	4,822.9	5,079.8	256.9	5.3
Other Auxiliary Enterprises and Activities (Schedule A-5)	<u>3,911.5</u>	<u>3,990.3</u>	<u>78.8</u>	<u>2.0</u>
Total - SIUE	<u>\$12,192.8</u>	<u>\$12,471.9</u>	<u>\$ 279.1</u>	<u>2.3</u>
Total - SIU System	\$68,987.5	\$74,454.6	\$5,467.1	7.9

The levels of change in fund budgets reflect the best estimates of each University at this time. SIUC anticipates a large increase, \$3,869,400 (20.9%), in Restricted Nonappropriated Funds (Schedule A-2). This increase is comparable, however, to actual increases in recent years. SIUC shows a decrease in Unrestricted Nonappropriated Funds (Schedule A-3) totaling \$571,300 (15.5%), which results from a \$148,000 increase in indirect cost recoveries, a \$5,000 increase in interest to be earned on these funds, and a \$724,300 decrease in the beginning cash balance. Changes in Revenue Bond Auxiliary Enterprises (Schedule A-4) reflect primarily changes in rates for room and board and other fees that were approved at recent meetings of the Board of Trustees.

SIUE shows a decrease in Unrestricted Nonappropriated Funds (Schedule A-3) totaling \$97,686 (24.2%), which results from expected decreases as follows: \$21,572 in beginning cash balance; \$58,114 in expected indirect cost recoveries for FY 1981; and \$18,000 in expected interest to be earned on these funds.

Funds classified as Other Auxiliary Enterprises and Activities (Schedule A-5) are those most affected by the Legislative Audit Commission financial guidelines. The guidelines include the requirements that these funds be budgeted in entities that are similar and rationally related; that funding of nonindentured reserves for equipment replacement, extraordinary maintenance, and development be by plan and incorporated in each entity's budget; that the Board shall approve each auxiliary enterprise or activity entity budget; and that excess funds resulting from the operation of any auxiliary enterprise or activity shall be deposited in the SIU Income Fund in the State Treasury. Schedule A-5 was developed and first used in the Fiscal Year 1978 Internal Budget for Operations. The Schedule includes footnotes that describe all reserves for which either a balance exists or a current allocation of revenue is proposed. No new reserves are planned at either SIUC or SIUE. The beginning balance of each entity, reported in Schedule A-5, when such balance exists, has been examined by the University to which it belongs for the existence of excess funds and for compliance with other guidelines. On the basis of this examination, these balances represent funds that may appropriately be rebudgeted.

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS,  
FISCAL YEAR 1982 (FINAL BUDGET SUBMISSIONS FOR NEW PROGRAM REQUESTS,  
EXPANDED/IMPROVED PROGRAM REQUESTS, AND SPECIAL ANALYTICAL STUDY  
FOR LIBRARY RESOURCES FOR DEVELOPING PROFESSIONAL PROGRAMS), SIUE

Summary

This matter proposes approval of the final budget requests for four new programs for Fiscal Year 1982. These budget requests have received previous approval by the Southern Illinois University Board of Trustees. This matter also proposes approval of the SIUE Expanded/Improved Program Requests and the Special Analytical Study for Library Resources.

The nine program expansion requests provide for development in: Academic Resource Center, B.S., Major in Construction, Doctor of Dental Medicine, B.S./M.S. in Engineering, School of Nursing, Southern Illinois Census Data Program, Continuing Education, Master of Public Administration, and the Professional Experience Program. The Special Analytical Study requests additional state funds to support library needs of developing programs in the School of Dental Medicine, Engineering, and the School of Nursing.

Rationale for Adoption

The new program requests and the expanded/improved program requests are appropriate to the institutional mission of the University and the funding levels requested are minimal to the needs of such program initiation and improvement.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

All new and all expanded/improved program requests were reviewed and evaluated by the appropriate committees of the Faculty Senate. Using these

recommendations and those of other constituent bodies, the University administrative selected programs for submission. The Acting Vice-President and Provost and the President, SIUE, recommend adoption of these budgets and program expansion requests for Fiscal Year 1982. The Special Analytical Study has been developed and reviewed in the Office of the Vice-President and Provost in conjunction with representatives from the School of Dental Medicine, the Department of Engineering and Technology, the School of Nursing, and Lovejoy Library. It too, is recommended for adoption by the Acting Vice-President and Provost and the President, SIUE.

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing RAMP documents for Fiscal Year 1982, the final budget submissions for new program requests, the expanded/improved program requests, and the Special Analytical Study for Library Resources for Developing Professional Programs for Fiscal Year 1982 for Southern Illinois University at Edwardsville, be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That appropriate steps shall be taken to accomplish filing of the materials approved herein with the Illinois Board of Higher Education in accordance with prevailing practices of The Southern Illinois University System.

### SIUE EXPANDED/IMPROVED PROGRAM REQUESTS AND SPECIAL ANALYTICAL STUDY SUMMARIES

#### Academic Resource Center

\$ 63,660

The Academic Resource Center is a service unit designed to provide special assistance to academically disadvantaged students as well as students with short term academic support needs. During the past two years, an increase in students seeking help in the improvement of communication and math skills has far exceeded the available staff time. It is estimated that requests for tutorial services will double this year, and that new curricular areas will need to be covered. Funds are requested to increase the provision of special assistance to those students who enter and are underprepared, to aid students on warning and probation, and to provide support tutoring for those needing assistance. Resource requests include two reading/English lecturers, two graduate assistants, one 1/4 time research assistant (for the research program in East St. Louis), four peer tutors and a secretary. The budget also includes provision for purchase of resource and instructional materials.

#### B.S., Major in Construction

\$ 19,600

The Bachelor of Science degree with a major in Construction was initiated in the fall of 1979, and is still in its implementation phase. To mount this program, which was developed in response



to requests by the Southern Illinois Builders Association and partially funded by that organization, requires three faculty members. The first of these was hired in FY-80 and the second in FY-81. The resources here requested are for the third faculty member.

Doctor of Dental Medicine

\$175,000

The School of Dental Medicine has received funds through the federal capitation grant program from its inception. The capitation funds increased with enrollment to a maximum of \$230,698 in FY-78. Since that time the level of support has decreased, and it is expected that no capitation funds will be available in FY-82. These funds have been a major source of support lines in the School budget, being expended for student wages, travel, commodities, contractual services, tele-communications, and equipment. Capitation funds have also been used for library purchases. Replacement of library acquisition funds is included in the special request for development of professional libraries.

Engineering, B.S. and M.S.

\$ 80,200

This request is for necessary resources, primarily faculty members, to supplement the engineering programs at SIUE. The development of the undergraduate engineering program to the point where all majors have received accreditation remains one of the high priority items for the University. Also of importance is the full implementation of the evening graduate program designed for the full-time employee. A total of 2.25 FTE faculty are budgeted in this request. The new staff will be used primarily in the undergraduate program thus freeing existing senior faculty members for teaching in the graduate program. Additional dollars for support for two half-time graduate assistants and for .5 FTE Civil Service position are requested.

Nursing, Edwardsville and Carbondale

\$109,660

The first five quarters of the new baccalaureate curriculum at Edwardsville will have been implemented by Fall 1981. To begin admitting an additional ten students each quarter, while retaining an acceptable faculty/student ratio, will require the addition of three faculty members, one hired each quarter during FY-82. Also, federal capitation funds are no longer expected for support of academic advisement.

Upper division courses from the newly revised curriculum are being implemented on the Carbondale campus. These courses will be offered sequentially, and the program repeated as need exists. Faculty and staff requirements for this program include three nine-month instructional faculty and one Civil Service employee. Support costs for travel and audio visual materials are sought. While institutional allocation has been made to this program,



additional state dollars will be required if there is to be service in Southern Illinois in accord with the wishes of the Illinois Board of Higher Education.

Census Use Project

\$ 25,900

The Center for Urban and Environmental Research and Services is a member of the Illinois State Data Center Cooperative, which consists of a network of four universities (SIUE, Northern, Illinois State, and Chicago Circle) and the Illinois Bureau of the Budget. This cooperative effort will allow the U.S. Bureau of the Census to implement its State Data Center program in Illinois. Through this request, CUERS is seeking to expand its services to both the University and the region by providing accessibility to United States census data. Such a program will be valuable to the University in instruction (e.g., supplying computer access and improved census information), and in public service (e.g., making data available and conducting workshops to improve understanding and use of census materials). While Census Bureau products and services are provided without charge, funding is needed to staff the program. Supplemental state dollars are requested for .125 FTE professor (as a statistical consultant), for 1 FTE computer programmer and for 1 FTE student employee.

Continuing Education

\$ 27,100

This proposal is directed toward two components of the continuing education program at Edwardsville: educational and support services for adult women in southwestern Illinois who are returning to school or undertaking career changes; and expansion of courses and other services in the area of career and professional development. For the former, one full-time staff assistant to coordinate women's services is proposed along with support funds for the purchase of self help materials, and for the production and dissemination of informational and promotional materials. In the area of career and professional development, supplemental dollars are requested for one full-time staff member to ensure continuity and stability in an area expected to increase in demand.

Master of Public Administration

\$ 43,321

This request will provide funding to implement the Master of Public Administration program for which approval was given by the Illinois Board of Higher Education in May, 1980. The initial proposal for new program approval included a request for supplemental dollars, though principal support will come from existing staff in the Department of Government and Public Affairs. One additional faculty member is required to offer the courses in the core curriculum, and contractual service monies are asked to

permit the use of practitioners to bring field experience to the classroom. Two half-time graduate assistantships, and modest additional support funds are also included.

Professional Experience Program

\$ 25,776

The Professional Experience Program is a cooperative education activity. By providing alternate periods of full-time classes and full-time employment in a related field, the program enables students to give undivided attention to their studies, to attain relevant work experience and to increase their income. This program has already exceeded maximum desirable size for one staff member, and additional growth would require additional staff. A strong cooperative education program has been demonstrated to be an effective recruiter of students. One additional staff member is requested in this proposal, as is one graduate assistant, student wage money and minimal support.

Special Analytical Study: Library Resources for Developing Professional Programs (Dentistry, Engineering, Nursing)

\$114,600

Three professional programs at SIUE have been developing steadily in recent years. On the basis of program expansion, the addition of new degrees or new locations, and the increased enrollment resulting from these factors, the library resources for the School of Dental Medicine, the baccalaureate and graduate programs in Engineering and the School of Nursing have become pressured to a point of inadequacy. Excessive inflation, the reduction or loss of external funding sources, and the demands of currency in library materials have all combined to create a serious and immediate need to supplement library funds in these three areas in order to maintain program quality and to serve adequately the growing needs of faculty and students. This Special Analytical Study requests additional state funds to purchase books and periodicals necessary to offset these conditions and to support the expansion which is occurring in the Dental, Engineering, and Nursing programs.

## TOTAL NEW STATE RESOURCES REQUESTED FOR PROGRAMS, FISCAL YEAR 1982, SIUE

Expanded/Improved Program Requests

<u>Program</u>	<u>Requested New State Appropriations</u>
Academic Resource Center	\$ 63,660
B.S., Major in Construction	19,600
Doctor of Dental Medicine	175,000
Engineering, B.S. and M.S.	80,200
Nursing, Edwardsville and Carbondale	109,660
Census Use Project	25,900
Continuing Education	27,100
Master of Public Administration	43,321
Professional Experience Program	<u>25,776</u>
Total Expanded/Improved Program Requests	\$570,217

Special Analytical Study

Library Resources for Developing Professional Programs (Dentistry, Engineering, Nursing)	<u>\$114,600</u>
Total Special Analytical Study Request	114,600

New Program Requests

Specialty Certificate, Oral and Maxillofacial Surgery	\$ 23,000
Specialty Certificate, Endodontics	30,000
Bachelor of Science in Accountancy	---
Bachelor of Science, Major in Home Economics	<u>100,600</u>
Total New Program Requests	<u>153,600</u>
Total Program Request, SIUE	<u>\$838,417</u>

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS,  
FISCAL YEAR 1982 (FINAL BUDGET SUBMISSIONS FOR NEW PROGRAM REQUESTS,  
EXPANDED/IMPROVED PROGRAM REQUESTS, AND SPECIAL ANALYTICAL STUDIES), SIUC

Summary

This matter proposes approval of the final budget requests for two new programs and for expanded/improved program requests and special analytical studies for Fiscal Year 1982. Program summaries for the last two elements, titles of which are listed below, are appended to this matter:

Associate Degree in Nursing

College of Engineering and Technology Programs

Department of Computer Science

Integrated Pest Management

Ethacoal Study

School of Law

Specialized Student Services Office

Special Analytical Study - Instructional and Research Equipment

Special Analytical Study - Support Cost

Recent negotiations with IBHE staff, which included representatives from community colleges in the Southern Illinois Collegiate Common Market (SICCM) and the Illinois Community College Board staff, resulted in an agreement that SIUC would submit for consideration new program requests for associate degree programs in Radiologic Technology and Respiratory Therapy and, in conjunction with SICCM, for an associate degree program in Medical Laboratory Technology. These meetings followed the Board's approval in July of the Fiscal Year 1982 new program requests, and the timing has been such that necessary back-up material for an amendment to the RAMP documents could not be prepared for this meeting. The amendment will be presented in October.

The amount of new state resources required to fund all these requests, including the three associate degree programs, is \$2,102,460.

Rationale for Adoption

The justification for each request is provided in respective program summaries. The respective Departmental Executive Officers and Deans have supported the requests and the Acting Vice-President for Academic Affairs and Research, the Vice-President for Student Affairs, and the President, SIUC, recommend approval of the requests.



Considerations Against Adoption

The University is not aware of any.

Constituency Involvement

The requests herewith submitted were proposed by appropriate faculty or staff in the respective academic and service units. Departmental Executive Officers or Program Directors concurred in the requests and recommend approval. With the exception of the Ethacoal request and the Specialized Student Services request, the Undergraduate Teaching and Curriculum Committee and/or the New Programs Committee of the Graduate Council have reviewed the expanded/improved program requests and recommended approval. Because of the timing of its submission, constituency review of the Ethacoal request is pending at present.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make appropriate modifications in reviewing the Fiscal Year 1982 (RAMP) budget request to the Illinois Board of Higher Education, the expanded/improved program requests and the special analytical studies for Fiscal Year 1982 for Southern Illinois University at Carbondale be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That this action of the Board of Trustees be transmitted to the Illinois Board of Higher Education for consideration.

SIUC EXPANDED/IMPROVED PROGRAM REQUESTS AND  
SPECIAL ANALYTICAL STUDIES SUMMARIES

Associate Degree in Nursing

\$ 80,000

This proposal is for the expansion of the School of Technical Careers' Associate Degree Nursing program within the Southern Illinois Collegiate Common Market. This request is similar to the expansion requests that have been granted to all other institutions within the SICCM consortium. The need for the expansion of the Associate Degree Nursing program is indicated by manpower surveys of the local job markets, by the number of students interested in the program, and by the direction that nursing is taking on the state and national level. According to the latest SICCM nursing manpower survey, there are over 200 budgeted vacancies for registered nurses within the SICCM service area. The SICCM schools turn away on the average of two qualified students for each student accepted in the Associate Degree Nursing program. At both state and national levels of nursing organizations and state governments there is a gradual phasing out of practical/vocational nurse programs/licensures.



College of Engineering and Technology Programs

\$197,100

This request is for new resources to enable the College of Engineering and Technology to respond to steady growth in enrollments and the resulting increases in the student/faculty ratio. The present student to faculty ratio of 26.3 to 1 is well above the national average in engineering and technology colleges, as well as above that of the University as a whole. Continued and increasing faculty understaffing in the College could jeopardize reaccreditation in upcoming reevaluation visits (Engineering 1982, Engineering Technology 1984, and Industrial Technology 1984). Engineering and Technology graduates are in very high demand with no predicted change in demand well into the next decade. Furthermore, the faculty of the College have become increasingly involved in research activities in solving critical regional and national problems. Without new resources the quality of both instruction and research will suffer, and the College will not be able to continue to produce the quality and quantity of engineering and technology graduates needed by the state and nation.

Department of Computer Science

\$124,970

The Department of Computer Science of the College of Liberal Arts seeks new resources to be allocated over a two-year period: \$124,970 in FY-82 and \$69,500 in FY-83.

The expansion of the Department of Computer Science is necessary for a number of reasons. The most important of these is the growth in undergraduate enrollment. This growth of some 20% to 30% per year, over the last six years, has increased the student credit hours generated per FTE faculty to 488, the largest in the College, and has led to an increase in student majors from 23 in 1974 (when the major was first offered) to 305 in 1979. This enrollment increase reflects the utmost the Department can do to fulfill student demand. The need for expanded offerings of lower level undergraduate Computer Science courses is, however, indicated by the fact that the Department's two lower-level undergraduate courses (CS 202 and CS 212) have, at present, a combined enrollment of about 1,000 students per year, and this enrollment would be considerably greater--and would reflect the reality of the computer revolution--if Department resources made it possible to fulfill actual student needs.

Beyond this need is the need of the Department for an expansion of its Master's program; for the Department, because of insufficient staff and the vast undergraduate enrollment pressures, has been unable to offer its advanced 500-level offerings as fully as student intellectual interests justify.

For these reasons it is essential that two additional faculty for the next two years be added to the present faculty of the Department. In addition, one civil service worker, one student worker, ten additional graduate assistants, and \$45,000 for equipment costs are needed. Such support would enable the Department to offer two additional General Studies courses at the 100 level, and to enrich the advanced level offerings.

Integrated Pest Management

\$110,000

The Expanded/Improved Request will address an important objective of the School of Agriculture. It will add a component to the program which has been weak or missing. The absence of an agricultural entomologist and pathologist on the staff has made it difficult to cover Integrated Pest Management adequately in Horticulture, Agronomy, and Forestry programs. A recent review of the Forestry Department by the Society of American Foresters identified this inadequate coverage as a weakness of the program and in the preparation of its students.

Conducting research on important pest problems facing agriculturalists in Southern Illinois has been difficult due to limited resources and this request will greatly enhance our capability in this area. Service to the region by providing answers to pest management problems is consistent with School priorities.

This program will benefit students and programs in other departments within the School and the University. Programs in Agribusiness Economics, Forestry, Botany, and Zoology will all be strengthened by this proposed request. Curricula will be strengthened, cooperative research activity increased, and public service improved.

A knowledge of crop growth and development is essential in the training of pest management specialists as well as the knowledge of pest population dynamics. This program proposes that well trained students of this Integrated Pest Management program will meet this important need among the agricultural sector.

Ethacoal Study

\$123,200

This request for new resources will enable the Department of Mining Engineering in conjunction with faculty members from other Departments in the College of Engineering and Technology to continue and expand its study of the development and economic assessment aspects of the Ethacoal process. The new resources will permit us to design and construct a continuous process of Ethacoal preparation, reaction, and separation of a capacity of 20 pounds of coal per hour under high pressure and temperature conditions. The continuous process will produce a sufficient

amount of Ethacoal suspensions, and its cleaning solid and gaseous fuel components for quality control and rheological study, and for combustion testing. At the same time, an extensive effort will also be placed on construction of a mathematical model which can be utilized for process evaluations, and for a comprehensive economic assessment of the Ethacoal fuel concept.

School of Law

\$251,000

This request is a continuation of an initial three-year request for new state resources which was submitted in FY-81. Our FY-81 request for expansion provided for resource allocations for FY-81 (\$294,000), FY-82 (\$211,000) and FY-83 (\$189,000). Negotiations with the IBHE staff during the Fall of 1979 resulted in scaling down the annual allocations requested and extending the period for the last allocation from FY-83 to FY-84.

Consistent with the agreement worked out between SIUC and the IBHE staff, our request for FY-82 is for \$251,000. This figure represents a \$122,000 balance from our original FY-81 request, plus the adjusted FY-82 request of \$129,000. This adjustment will result in carrying over \$82,000 from the FY-82 request to FY-83. By adjusting the FY-83 request, which will be allocated in FY-84, the FY-83 and FY-84 requests will amount to \$200,000 and \$71,000 respectively. Assuming that these requests will be fully funded, the FY-84 allocation will complete funding of the originally requested and recommended expansion.

Specialized Student Services Office

\$ 77,340

Section 504 of the Rehabilitation Act of 1973 requires the University to provide such services and assistance to handicapped students as are needed to provide effective access to the academic programs. These services include individualized planning, special orientations, in-service training for faculty and staff, liaison with external agencies, and providing for personal attendant services, readers, notetakers, interpreters, test proctoring, special transportation, wheelchair repair, and special equipment and materials for the visually impaired and learning disabled.

The national reputation of SIUC for its long-standing commitment to disabled students has served to attract an increasing population of students needing special services. Since 1976 the proportion of these students with severe disabilities (functionally quadraplegic, speech and hearing impaired, learning disabled, and traumatically brain-injured) has steadily increased and is expected to increase further over the next several years. New funding in the amount of \$77,340 for FY-82 is urgently needed

to provide and maintain adequate services in meeting the University's commitment to this mission. Additional funding beyond FY-82 is needed to meet the projected increase in the number of severely disabled students.

Special Analytical Study - Instructional and Research Equipment \$300,000

Our SAS on Equipment conducted in 1977-78 supported the necessity for new state dollars for the purchase and maintenance of instructional equipment. In FY-80 the IBHE recommended favorably on the request which provided for the allocation of additional funds annually over a three-year period. The FY-81 request to the state for \$475,000 was funded at a level of \$300,000 thus resulting in a \$175,000 shortage. This deficit plus \$226,000 originally requested for FY-82 sums to approximately \$400,000. Of these funds, we are requesting \$300,000 in FY-82 and carrying over \$100,000 to FY-83.

These funds will markedly increase our ability to upgrade the quality of instruction across the campus through the purchase of various equipment items, and strengthen our research capability immensely. In addition, the funding of this Special Analytical Study has been very instrumental in increasing our ability to sustain and attract outside funding. We are optimistic that funding of this FY-82 request will contribute to garnering in excess of \$25 million in external funding by 1983.

Special Analytical Study - Support Cost \$543,700

This request is for the second year funding of a request for new resources over three years which was originally submitted in FY-81. Funding of this request is necessary to accomplish our original goal of gradually raising our base budget for support cost to within 80 percent parity of the 1969 purchasing power. Our original request provided for the allocation of \$660,000 in FY-81, \$396,000 in FY-82, and \$264,000 in FY-83 to complete the funding. The FY-81 allocation was for \$248,800 in new state funds and with the understanding that \$263,500 in bond retirement monies would also be applied toward this request, for a total of \$512,300. This allocation was \$147,700 short of the FY-81 request. The FY-82 request is for \$543,700 which represents the FY-81 short-fall plus \$396,000 originally requested for FY-82. We are appreciative of the FY-81 allocation and anticipate funding of the FY-82 request. As documented in the SAS, these funds are essential if we are to reach the level of purchasing power identified.



## TOTAL NEW STATE RESOURCES REQUESTED FOR PROGRAMS, FISCAL YEAR 1982, SIUC

Expanded/Improved Program Requests

<u>Program</u>	<u>Requested New State Appropriations</u>
Associate Degree in Nursing	\$ 80,000
College of Engineering and Technology Programs	197,100
Department of Computer Science	124,970
Integrated Pest Management	110,000
Ethacoal Study	123,200
School of Law	251,000
Specialized Student Services Office	<u>77,340</u>
Total Expanded/Improved Program Requests	\$ 963,610

Special Analytical Studies

SAS - Instructional and Research Equipment	\$300,000
SAS - Support Cost	<u>543,700</u>
Total Special Analytical Studies Requests	\$ 843,700

New Program Requests

M.S. in Industrial Safety	\$ 83,000
1. M.S. - Department of Technology- Engineering	
2. M.S. - Department of Health Education- Education	
B.S., Major in Office Information Systems	43,150
*A.A.S., Medical Laboratory Technology	77,000
*A.A.S., Radiologic Technology	54,500
*A.A.S., Respiratory Therapy	<u>37,500</u>
Total New Program Requests	\$ <u>295,150</u>
Total Program Request, SIUC	<u>\$2,102,460</u>

\*An amendment to the RAMP documents to incorporate these programs will be presented to the Board at its October 15, 1980 meeting.



RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS,  
FISCAL YEAR 1982 (EXPANDED/IMPROVED PROGRAM REQUESTS)  
SCHOOL OF MEDICINE, SIUC

Summary

The proposed resolution authorizes the transmittal of an appropriation request for the School of Medicine to the Illinois Board of Higher Education. The request seeks an additional \$680,112 in operating funds for Fiscal Year 1982.

Rationale for Adoption

In order to fulfill its mandate of providing for improved health care and to insure that its commitments in the three traditional academic areas of Instruction, Research, and Public Service are met, the School of Medicine must maintain a strong effort in the nonacademic and general support areas, as well as strive to develop its Family Practice Residency Program. The advancement of the individual family practice centers and commitments to the expansion and updating of library resources, community health programs, capabilities in biomedical communications, and the replacement of funding lost through changes in federal funding priorities are, and will continue to be, objectives over the next several years.

Considerations Against Adoption

The University knows of no such considerations.

Constituency Involvement

The expanded/improved program requests were prepared and submitted by the School of Medicine. The requests have been proposed by the faculty, and appropriate constituencies have been involved in the review of the requests. The proposal has the approval and recommendation of the Dean and Provost, School of Medicine, and the President, SIUC.

Resolution

WHEREAS, The School of Medicine of Southern Illinois University at Carbondale has continued to grow and meet its established goals and objectives; and

WHEREAS, This growth has engendered additional operational costs;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by the Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing the RAMP documents for Fiscal Year 1982, the expanded/improved program requests for Fiscal Year 1982 for the School of Medicine, Southern Illinois University at Carbondale, be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That appropriate steps shall be taken to accomplish filing of the materials approved herein with the Illinois Board of Higher Education in accordance with prevailing practices of The Southern Illinois University System.

SCHOOL OF MEDICINE, SIUC, EXPANDED/IMPROVED PROGRAM REQUESTS SUMMARIES

Family Practice Satellite Residency Programs \$253,900

The amount of this request will be used to fund the costs of expanded programs. The IBHE recommended \$75,000 for these programs for Fiscal Year 1981, an amount subsequently approved by the Legislature and the Governor. This request for Fiscal Year 1982 includes funds for instructional costs across all lines.

Health Professions Capitation Grant Replacement \$237,000

The cutback in federal programs has resulted in curtailment of grant funds amounting to a loss of \$237,000 previously available for use in curriculum improvement, expansion of programs in Primary Care and efforts to attract and retain minority and disadvantaged students. The amount of this request will replace these funds which have been an integral part of the School of Medicine budget since its inception.

Veterans' Administration Grant Replacement \$ 44,457

This requested amount would permit the continuation of the School of Medicine's program in undergraduate, graduate, post-graduate and continuing medical education.

Library Resource Sharing Project \$ 79,455

Funds are requested to cover the participation of the School of Medicine in the Library Computer System (LCS) of the University of Illinois.

Community Health Program \$ 65,300

The requested funds will provide expanded resources in the areas of professional personnel, patient and consumer education, software and hardware and expert consultation services.

TOTAL NEW STATE RESOURCES REQUESTED FOR PROGRAMS, FISCAL YEAR 1982  
SCHOOL OF MEDICINE, SIUC

Expanded/Improved Program Requests

<u>Program</u>	<u>Requested New State Appropriations</u>
Family Practice Satellite Residency Programs	\$253,900
Health Professions Capitation Grant Replacement	237,000
Veterans' Administration Grant Replacement	44,457
Library Resource Sharing Project	79,455
Community Health Program	<u>65,300</u>
Total Expanded/Improved Program Requests	<u>\$680,112</u>
Total Program Request, School of Medicine, SIUC	<u>\$680,112</u>

PLANS FOR NONINSTRUCTIONAL CAPITAL IMPROVEMENTS  
(TABLE 10.0, FISCAL YEAR 1982 RAMP)

Summary

The Illinois Board of Higher Education is required by its enabling Act to approve university plans for noninstructional capital improvements. These improvements are capital projects to be funded from nonappropriated funds. The IBHE's responsibility is to determine whether any project submitted for approval is consistent with the master plan for higher education and with instructional buildings provided therein. Such plans are submitted to the IBHE twice a year via Table 10.0 in the RAMP document.

The Auditor General and the Legislative Audit Commission have questioned the retention and use of some university-retained nonappropriated funds. As a result, the IBHE is now requiring assurance from each governing board that it has reviewed and approved the university's plans for noninstructional capital improvements including a specific review and approval of the financing procedure.

This matter is to request the Board's review and approval of the SIUC and SIUE plans for noninstructional capital improvements including a specific review and approval of the financing procedure. A listing of projects included in their plans is attached in the format required for submission to the IBHE and includes projects identified at this time. The Board may also anticipate the receipt of additional projects for its approval during the year, with a formal submittal scheduled again in May 1981.

Rationale for Adoption

IBHE procedures require Board of Trustees approval of plans for noninstructional capital improvement projects including specifics of financing

before they will consider approval as to consistency with master plans and instructional buildings provided therein. Approval of projects at this time does not affect other Board approval requirements and initiation of some projects included in these plans may not materialize because of cash flow limitations or other reasons.

The noninstructional capital improvement plans of SIUC and SIUE represent an ongoing and essential plan for remodeling, rehabilitating, equipping, and in some instances planning for various facilities used for functions auxiliary and supportive of the Universities primary roles. These facilities include University housing, student centers, parking lots, athletic and special purpose facilities, and auxiliary enterprise and service operation facilities. The source of funds for these projects is for the most part operating revenues of the facilities and student fees. Good business and management practice requires that an ongoing plan be maintained to keep the facilities functional and efficient.

The proposed sources of funds as outlined in the attached tables have been reviewed by the Universities and the Chancellor's Staff; they are consistent with accepted understandings of the Legislative Audit Commission Guidelines. The interpretations of the guidelines are changing as decisions are made by special committees and as the respective Universities define their accounting "entities," and the resolution provides for verification of funding propriety as individual projects are initiated.

#### Considerations Against Adoption

None is known to exist.

#### Constituency Involvement

Plans for noninstructional capital improvements were developed as part of the Fiscal Year 1982 RAMP process. Representatives of each University can respond to specific questions about its preparation.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the plans for noninstructional capital improvements for Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville, as attached, including the anticipated source of funding, be approved for transmittal to the Illinois Board of Higher Education and that its approval be respectfully requested thereon; and

BE IT FURTHER RESOLVED, That each University will reverify propriety of funding as established by the current interpretations of the Legislative Audit Commission Guidelines at the initiation of an individual noninstructional capital improvement project.



Table 10.0

Plans for Noninstructional Capital Improvements

<u>System</u>	<u>Southern Illinois University</u>	<u>Institution</u>	<u>Southern Illinois University at Carbondale</u>
<u>Campus</u>	<u>Carbondale</u>	<u>Submitted</u>	<u>October 1, 1980</u>
<u>Project Name/Category</u>		<u>Anticipated Sources of Funds</u>	<u>Total Project Cost</u>
<b>Category 5 - Remodeling and Rehabilitation</b>			
	Installation of vestibules/air locks at north and south entrances to Student Recreation Center	Student Recreation Fees	\$ 30,000
<b>Category 6 - Site Improvements</b>			
	Outdoor lighting for playfields at Student Recreation Center	Student Recreation Fees	\$ 65,000
	New asphalt surface, bumper blocks, lighting, surface drainage, and other improvements on Parking Lots #63 and #100	Parking Decal Fees	\$300,000



Table 10.0

Plans for Noninstructional Capital Improvements

<u>System</u>	<u>Southern Illinois University</u>	<u>Institution</u>	<u>School of Medicine, SIUC</u>
<u>Campus</u>	<u>Springfield/Carbondale</u>	<u>Submitted</u>	<u>October 1, 1980</u>
<u>Project Name/Category</u>	<u>Anticipated Source of Funds</u>	<u>Total Project Cost</u>	
Category 6 - Site Improvements			
Parking Lot	Revenue from Patient Service	\$97,800	

Table 10.0

Plans for Noninstructional Capital Improvements

System Southern Illinois University Institution Southern Illinois University at Edwardsville  
 Campus Edwardsville Submitted October 1, 1980

Project Name/Category	Anticipated Sources of Funds	Total Project Cost
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Category 5 - Remodeling and Rehabilitation

Renovation of the east entrance of the University Center for installation of doors that will accommodate the moving of items whose dimensions are such that they cannot be handled through ground floor entrances

University Center Operating Revenue \$10,000

Category 6 - Site Improvements

For the construction of a drainage ditch, installation of a culvert, and building up the base of the road from Lewis Road at the eastern boundary of the campus to the Chancellor's Office

Parking Decal Fees \$16,000

For the purchase and installation of two or three high-mount light standards in the central campus parking area. The standards are designed specifically to provide an increase in illumination for campus safety but at a reduced level of consumption of electricity

Parking Decal Fees \$50,000

Mr. Van Meter moved the reception of Reports of Purchase Orders and Contracts, June and July, 1980, SIUC and SIUE; the reception of Information Report: Approval of Plans and Specifications and Award of Contract by the Capital Development Board: Energy Management System, SIUC; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held July 10, 1980; Designation of Campus Property Within the City Limits of the City of Edwardsville, Illinois, SIUE [Amendment to II Code of Policy D]; Approval of Plans and Specifications, Authorization for Supplemental University Funding, and Concurrence in the Award of Contracts by the Capital Development Board: Remodel Energy Management System, SIUE; Annual Internal Budget for Operations, Fiscal Year 1981; Resource Allocation and Management Program (RAMP) Planning Documents, Fiscal Year 1982: (1) Final Budget Submissions for New Program Requests, Expanded/Improved Program Requests, and Special Analytical Study for Library Resources for Developing Professional Programs, SIUE; (2) Final Budget Submissions for New Program Requests, Expanded/Improved Program Requests, and Special Analytical Studies, SIUC; and (3) Expanded/Improved Program Requests, School of Medicine, SIUC; and Plans for Noninstructional Capital Improvements (Table 10.0, Fiscal Year 1982 RAMP). The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane; Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.

The following matter was presented:

INTERNAL ADMINISTRATIVE REORGANIZATION OF  
SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

Summary

This matter requests approval of an overall administrative reorganization of Southern Illinois University at Edwardsville devised by President Lazerson and outlined by him on July 31, 1980. This structure is recommended to the Board of Trustees by President Lazerson and Chancellor Shaw.

This general administrative reorganization of Southern Illinois University at Edwardsville expands the functions of the Vice-President and Provost and distributes responsibility for various support services among four offices: the Office of Development and Public Affairs, the Office of Supporting Services, the Office of Personnel Services, and the Office of Planning and Resource Management.

The reorganization abolishes the Office of the Vice-President for Business Affairs, the Office of the Vice-President for Student Affairs, and the Office of the Executive Assistant to the President.

The Office of Academic Affairs and Student Services will be administered by the Vice-President and Provost. The remaining offices will be administered by Directors. Attached as Exhibit A is an organization chart indicating the offices reporting to the President.

The function of the Office of Academic Affairs and Student Services is to administer the academic, research, and public service programs of the University. In addition, student support services are placed under the Vice-President and Provost to enhance their role in conjunction with the academic mission of the University. The Office of Development and Public Affairs is responsible for University News Service and related functions, the cultural, Foundation, and alumni services of the University, and intercollegiate athletics. The Office of Supporting Services administers auxiliary services, business services, plant operations, the University Center, and student housing services. The Office of Personnel Services administers personnel functions pertaining to civil service, faculty, and administrative staff employees. The Office of Planning and Resource Management is responsible for planning, budget management, institutional research, facilities development, and related functions.

Rationale for Adoption

Under Article II, Section 3.E. of the Board's Statutes, the President is charged with the responsibility of devising and assuming primary responsibility for the internal organization of the University administration including academic, business, and student affairs, and the development and management of the physical plant and auxiliary services. In the discharge of that duty, President Lazerson undertook an intensive review of the existing University administrative organization. The proposed reorganization of the University is a result of that review. A general summary of the principles underlying the reorganization was reported to the Board in the July 24, 1980 Newsletter.

The resolution of problems associated with student recruitment and retention, increasing the effectiveness in delivery of services to students, expanding the ability to aid non-traditional students, and realizing cost economies were of paramount importance in the formation of the reorganization. Six controlling guidelines for the reorganization directly reflect the President's philosophy and form the conceptual underpinnings of the reorganization. These are:

1. The academic mission, specifically the educational enterprise involving interaction between faculty and students and faculty and student pursuits of research and public service, is the primary concern of the institution and the reason for its existence--all other institutional activities have as their goal the support of teaching, learning, research, and service;
2. There is a need to insure effectiveness of support services;
3. It is necessary to arrive at a clear definition of responsibility at every academic and administrative level;
4. It is essential that the University achieve a condition of coordination and harmony among its major units;
5. The University must be alert for every opportunity to eliminate waste and effect economies in all facets of institutional operation;
6. The University must organize in a manner that will enhance its ability to solve problems--both present and future.

#### Considerations Against Adoption

In any reorganization, displacement of positions and of persons who hold those positions results. This reorganization abolishes, readjusts, and transfers certain positions and functions within the University administration. The reorganization will not diminish any functions which are necessary for the continued progress of the University and the well-being of its students. The reorganization plan does not, and it is the President's philosophy that it will not, result in a reduction in the quality of vital services. Rather, the reorganization will place services and functions in a proper perspective and in a structure that is consistent with the guiding philosophy of the reorganization.

#### Constituency Involvement

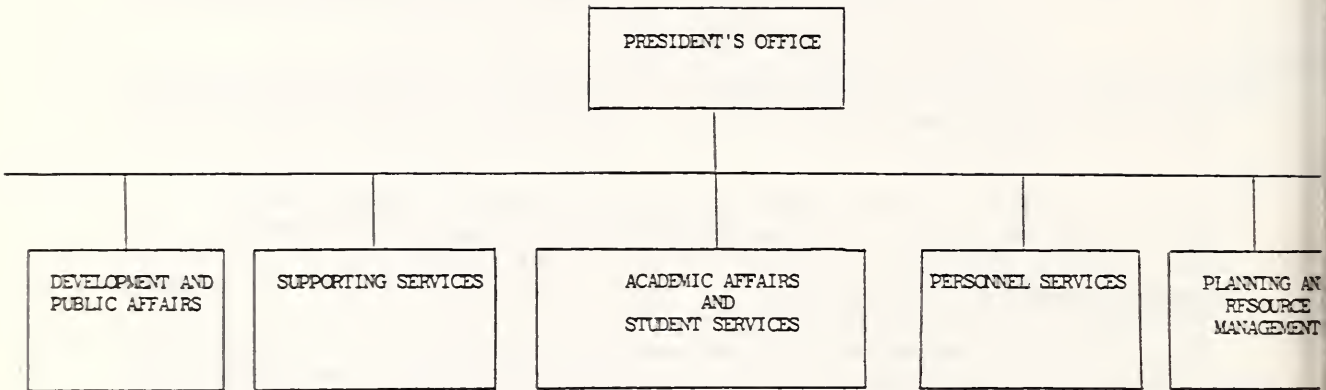
The President consulted extensively with the senior administrators of the University and other advisors in developing the reorganization. Constituency heads were also consulted.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the general administrative reorganization of Southern Illinois University at Edwardsville described above and reflected in Exhibit A attached hereto is approved.



EXHIBIT A



President Lazerson explained the above matter. He said that there had been some concern on the part of some students that the administration's sensitivity to student needs, particularly minority student needs, would be diminished. He expressed the view that the reorganization proposed would better serve the University community. He said that Acting Vice-President and Provost Beard, Vice-President for Student Affairs Stikes, and he have been creating an Office of Human Relations which would address not only the special concerns of minority students but also the concerns of women, handicapped students, single parents, and others. He commented that the reorganization was built on the best of past practice with a hope for even greater future achievement. He offered to answer any questions.

Mr. DeStefane stated that comparing the present organization with the proposed reorganization, he and some of the students involved in student government thought the reorganization would be better for the University. He said he thought that the proposed reorganization would make planning and coordination more easier by decreasing the span of control the President has had in the past. He commented that lines of communications between the interdependent personnel would be much shorter and there would be more effective management by actually making more clear the lines of responsibility to the subordinate executives, and he could see some possible cost savings. He said that the position of Vice-President and Provost would be a very important position and he thought that President Lazerson would appoint a good person to that position.

Mr. Rowe commented that the announcement on July 31, 1980 to the University community by President Lazerson was made in an outstanding manner. He said he thought it testified to the continuing maturity of Edwardsville that they had received this major announcement in the manner in which they

had, and though the reorganization would need some time to see how it was going to work, he thought it was a good plan.

The Chair recognized Mr. John Rendleman, SIUE President of the Student Senate, who introduced Mr. Lawrence Hampton, spokesperson for the Student Senate Black Caucus. Mr. Hampton's colleague distributed to the members of the Board a memo addressed to the University Community from the Student Senate Black Caucus, regarding Position Statement on Reorganization, dated September 10, 1980, a copy of which has been placed on file in the Office of the Board of Trustees. Mr. Hampton stated he wished he shared the enthusiasm and optimism of Mr. DeStefane about the reorganization at SIUE. He said that President Lazerson's memo on "Organization of the University," dated July 31, 1980, confirmed rumors that the bulk of what currently is Student Affairs would be absorbed into what is properly called Academic Affairs. Under the reorganization, he stated that practically all of the original Academic Affairs would remain intact but with the addition of Student Services the burden of administration and coordination would become great. He commented that student services would suffer in a competition for resources within an Academic Affairs-Student Services division. He stated that the proper mental attitude, physical, and health needs of the students must be met, and it would be in the best interest of the students if Student Services remained autonomous from Academic Affairs. Another concern, he stated, was the absence of the Office of Minority Affairs. He stated that the Student Senate Black Caucus was deeply concerned about the individuals which would eventually be chosen to administer the five functional areas under the reorganization, since according to affirmative action data, the likelihood of a non-white being appointed to a directorship would be suspect. He concluded by saying that he could not share Mr. DeStefane's optimism and perception that the students would support President Lazerson's reorganization, and he

sincerely hoped that SIUE would not be revisited by student protests such as those in 1968 but only President Lazerson's actions would be the determining factor.

The Chair recognized Mr. John Rendleman, who stated that he too shared some of Mr. Hampton's concerns about the separation of Student Services from Student Activities. He believed that the functions of Student Services as they now existed on campus were heavily criticized and that maybe they were not receiving the attention they needed under the Student Affairs Office as it now exists. He stated that Student Activities was an important part of attendance at college and that the Student Activities in the reorganization should not compete with the academic resources. He recommended that President Lazerson continue to consult with the student constituency as the Vice-President and Provost is selected. He intended to look for a Vice-President and Provost who perhaps had been brought up through the Student Services area and would be sympathetic to students. He said that he had nothing but respect for President Lazerson and he thought he shared the majority of most students' opinions that they trust President Lazerson's directions for the University, and he would like to give his support to the reorganization.

President Lazerson said he would make note of the excellent presentation by Mr. Hampton and he would be looking at his document with great interest. He said that as various officers are being selected to head up the different units he expected continuing constituency input. He again mentioned the Office of Human Relations which would be constructed to handle the needs of minorities, women, handicapped students, and others that have not been taken care of in the past.

Chancellor Shaw stated that there was no single perfect organization chart for all institutions of higher education. He was sure that with all the

experimentation that has occurred in this System that if there were a perfect one we would have found it by now. He stated that each institution must be organized in the way that best allows it to fulfill its mission and to confront the challenges and problems that it faces, and it was expected that reorganization would occur continually as the needs of a given institution changed. He said he believed that the organization President Lazerson proposed would allow for the institution to respond to student and other needs. He commented that in evaluating the proposed reorganization and in reaching his conclusion he considered several factors. He said the first factor was span of control. He explained that organizational theorists suggested that too many persons reporting to a single line officer spread that officer too thin, but he found that in this plan, the span of control was approximately five, a number which was found workable by people in social institutions who study organizations. Under the second factor he had asked, were the units reporting to the President logically organized, both internally and as they related to each other and the President? He said he thought that the units were logically organized; while someone else might organize the units differently, careful thought had been given to the functions of the various units and their relationships to each other. He said that the resulting organization would require the units to work closely together in pursuing the academic mission, referring specifically to the proposed planning unit as an example of how these units will have to work together. Under the third factor he had asked was whether the plan had been developed with an underlying philosophy. He said he thought the answer was evidenced by the six controlling guidelines that President Lazerson had used in developing this reorganization, which the guidelines stated that the academic mission was of paramount importance and identified the need for an organization that insured both the effectiveness of support services and a clear delineation of responsibility



Chancellor Shaw stated he thought it was a well-conceived plan. He commented that it was understandable that not all would agree with the plan since there was no perfect, single administrative organization. He strongly urged the Board to approve the reorganization because it was vitally important that our Presidents have the kinds of organizations that they feel they can best work with. He explained that the Presidents were in a position to be evaluated annually and at the end of each five-year period, and their successes and failures could be documented at the ends of these periods, so it was essential that the Presidents have the kinds of organizations that they feel can best obtain the desired results.

Mr. Rowe moved approval of the Internal Administrative Reorganization of Southern Illinois University at Edwardsville. The motion was duly seconded.

The Chair stated that the person who was most interested in this reorganization plan working, more than anyone else, was President Lazerson because he will be on the line for it. He remarked to the University community that since President Lazerson has chosen to reorganize that we should aid him and wait to see how the plan will work and try to help it work, to give President Lazerson a fair chance.

After a voice vote, the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUE, President Lazerson announced that formal ribbon-cutting ceremonies on August 29, 1980, had celebrated the completion of the Dental Clinic at the East St. Louis Center. The clinic, offering comprehensive dental care focusing on prevention, will be operated by the School of Dental Medicine. He said it was an important occasion for the School of Dental Medicine, the East St. Louis Center, the University,

and above all, for the community. He commented that Congressman Melvin Price and Senator Kenneth Hall from the General Assembly were present as well as Dr. James Brown from the Office of the Chancellor.

President Lazerson reported that the Illinois Board of Higher Education had made certain policy recommendations with regard to the Nursing program during the spring. He said that part of those recommendations meant greater responsibility for SIUE in terms of working with R.N.'s and their aspirations for baccalaureate degrees. As a result of intensive work by the SIUE School of Nursing over the summer, the new evening curriculum for R.N.'s will go into operation this fall, and President Lazerson was pleased to report at this point there had been a preregistration at three locales of 175 students: 100 at Marion, approximately 25 at Mt. Vernon, and 50 in the Edwardsville area. He said that they had not anticipated getting into the program until a year from now so they are ahead of schedule.

The Chair announced that the Student Trustee Handbook matter which was to be acted on at this meeting had been withdrawn upon the recommendation of Mr. Michalic, and would be resubmitted to the Board at the October 15 meeting.

The Chair announced that the October Board meeting would be held October 15 rather than October 9 because of a joint meeting of the American Council on Education and the Association of Governing Boards of Universities and Colleges being held in San Francisco October 8-10, which several Trustees and administrators would attend.

The next item on the agenda to be discussed was the Revised Policies of the Board of Trustees and Amendment to V Bylaws 4. Action will be proposed at the October 15 meeting.

Chancellor Shaw had reported earlier that the process of reviewing the Code of Policy had been undertaken, and in June, the Board had approved the revised Bylaws and Statutes which was a significant step in the overall process. He said that the old policies were separated into six chapters, members of his staff were each assigned a chapter, and then the staff had worked with the campuses to refine the information. He continued that all of the chapters, except Chapter 2, had been transmitted to the Board members and to the Presidents earlier this summer; the development of Chapter 2 had been delayed, but a draft had been sent to the Board members and the Presidents on August 18. Chancellor Shaw stated that the present draft incorporates the suggestions of a lot of people but he did anticipate that there will be other changes so that is why he is requesting that the matter be held over until October 15. He said that this had been a time-consuming task but he thought this effort would result in a document that people could easily understand and it would make for a much better operation. He said he anticipated that between this meeting and the October meeting the language of the policies would be further improved by the comments and suggestions of interested persons.

President Lazerson commented that the Chancellor's staff had done an excellent job in putting this package together; special, substantive comments had been made by SIUE to the Chancellor's staff and these comments had either been incorporated in the policies or were currently under discussion.

The following matters were presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) SUBMISSIONS,  
FISCAL YEAR 1982: OPERATING BUDGET REQUEST

Summary

This matter presents for approval The Southern Illinois University System Fiscal Year 1982 operating budget requests in summary form. The summaries will provide the basis for preparation of a voluminous set of Resource Allocation and Management Program (RAMP) forms to be submitted to the Illinois Board of Higher Education by October 1, 1980. Separate sets of RAMP forms for the operating budget requests will be submitted for the Office of the Chancellor; Southern Illinois University at Carbondale; School of Medicine, Southern Illinois University at Carbondale; Southern Illinois University at Edwardsville; and School of Dental Medicine, Southern Illinois University at Edwardsville in accordance with instructions issued by the Illinois Board of Higher Education. The respective summaries are appended to this matter.

The guidelines used in preparation of these operating budget requests were approved by this Board at its July 10, 1980 meeting. The following is a review of the guidelines approved and used in the FY-82 operating budget request summaries and of changes in the amounts projected in July:

Incremental Salary Increase Guideline

10.0 percent for all employees

Incremental Price Increase Guidelines

8.0 percent for general price increases

15.0 percent for library materials price increases

17.2 percent for SIUC, 33.0 percent for the SIUC School of Medicine, and 18.2 percent for SIUE for utility price increases

The total incremental increase requested in the attached summaries is \$14,835,300, which is \$100,100 less than the \$14,935,400 increase projected in the July guidelines. This decrease, primarily a reduced amount for incremental salary increases, results from a change in the FY-81 base. The July guidelines used the Senate approved figure, which included an 8.5 percent increase for salaries. The requests here presented use the figure approved by the Governor, which includes an 8.0 percent increase for salaries.

The request for operation and maintenance funds has increased by \$58,400 to reflect the School of Medicine's need for new space which it anticipates leasing in FY-82.

The requests for new and expanded/improved programs and other special items has increased by \$125,200. This change reflects the adjustments from preliminary requests to current requests for needs related to new programs, expanded/improved programs, and other special items. As of this writing all requests for expanded/improved programs and special analytical studies are on



today's agenda. As indicated in another matter on this agenda, SIUC has three additional new programs which will be presented to the Board at its October 15, 1980 meeting. The funding being requested for these programs, however, is included in the attached operating budget request summary for SIUC. The total programmatic and other special items requests are within the limit set in July: 2.75% of the FY-81 total appropriated base (excluding retirement contributions).

The total being requested for incremental increases, O & M of new space, and programmatic and other special items has increased by \$83,500 (.14%) since this Board's July approval of the FY-82 operating budget guidelines.

The request for special salary increase funds for faculty and civil service is unchanged from the figure this Board approved in July. SIUC (excluding the School of Medicine) and SIUE have completed studies of professional staff salaries which indicate that special catch-up funds need to be requested for this group. These studies compared SIU salaries with salaries for similar positions at other universities. The total funds needed to raise the median salaries at SIUC (excluding the School of Medicine) and SIUE to the median level of comparable salaries at other universities are \$627,912 and \$32,058, respectively. The amounts, included in the attached operating budget requests, reflect a phased three-year plan, which is consistent with the faculty and civil service plans approved in July. The SIUC School of Medicine is still in the process of developing its studies of faculty and professional staff salaries. With this Board's approval, the Chancellor and the President at SIUC will review these studies, and if sufficient documentation is contained in them, they will agree to adding the appropriate amount to the School of Medicine's operating budget request. The Chancellor will inform the Board of the results of these studies at its October 15, 1980 meeting.

Funds generated by "Financial Guideline Programs" are deposited in the income fund, in accord with the Legislative Audit Commission Guidelines. An IBHE policy requires that these programs generate their own funds to cover salary and price increases. SIUC and SIUE estimate that the additional funds generated in FY-82 will fall short of meeting this need by \$442,100 and \$176,800, respectively.

The total net increase requested in the attached operating budget summaries is \$21,470,700 (14.64%), a decrease of \$315,400 (.12%) from the approved July guidelines.

Exclusive of the special salary increase funds and the adjustment for "Financial Guideline Programs," the net increase request is \$19,154,400. This represents a 13.06% increase from our FY-81 operating base budget.

The SIU System will request employer retirement contributions, which are not included in the attached summaries, at the rate of 18.68% of the applicable personal services base for FY-82. This rate is estimated to be the minimum rate necessary to meet statutory requirements for FY-82 and its use has been requested by the Executive Director of the State Universities Retirement System. The following is a summary of our FY-81 appropriation and our projected FY-82 need for employer retirement contributions:



	<u>FY-81</u>	<u>FY-82</u>	<u>Increase</u>
SIUC	\$5,432,100	\$14,600,000	\$ 9,167,900
SIUE	2,427,400	6,492,100	4,064,700
Office of the Chancellor	<u>47,400</u>	<u>124,400</u>	<u>77,000</u>
SIU Total	\$7,906,900	\$21,216,500	\$13,309,600

#### Rationale for Adoption

The RAMP Operating Budget submission is the document required by the IBHE for communicating the University's planning decisions and resource requirements for the Fiscal Year 1982. One condition of its acceptance by the IBHE is its approval by the SIU Board of Trustees.

#### Considerations Against Adoption

None is known.

#### Constituency Involvement

There is no unique System constituency involved with this matter. Each University and the Office of the Chancellor developed its respective sections of the document.

#### Resolution

WHEREAS, The Illinois Board of Higher Education requires the annual submission of the Resource Allocation and Management Program Operating Budget Request;

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Resource Allocation and Management Program Operating Budget Request of The Southern Illinois University System for Fiscal Year 1982 as summarized and presented herewith, consisting of the Office of the Chancellor Operating Budget Request Summary, the Southern Illinois University at Carbondale Operating Budget Request Summary, and the Southern Illinois University at Edwardsville Operating Budget Request Summary, be and is hereby approved and is to be transmitted to the Illinois Board of Higher Education; and

BE IT FURTHER RESOLVED, That the Chancellor be and is hereby authorized to adjust this Operating Budget Request to include additional funding for special salary increase funds for the SIUC School of Medicine faculty and professional staff if he and the President of SIUC conclude that the salaries studies currently being conducted provide sufficient documentation for requesting additional funds; and

BE IT FURTHER RESOLVED, That the Chancellor be instructed to inform the Board of any adjustments made to the Operating Budget Requests Summaries as presented in this matter at this Board's October 15, 1980 meeting.

Operating Budget Request - State Appropriations  
(Excluding Retirement Contributions)

	SIUC		Excl. School of Dental Medicine		SIUC School of Dental Medicine		Office of the Chancellor	SIU Total
	Excluding School of Medicine	Total	Total	Medicine	Total	Total		
FY-81 Budget Base	83,754.2	18,926.0	102,680.2	39,107.9	3,922.2	43,030.1	924.6	146,634.9
Requested Incremental Increases								
Salary 10%	6,315.9	1,291.2	7,607.1	3,012.5	356.7	3,369.2	61.2	11,037.5
General Price 8%	1,081.6	428.6	1,510.2	489.4	28.4	517.8	25.0	2,053.0
Utilities *	835.7	122.3	958.0	376.4	--	376.4	--	1,334.4
Library Materials 15%	254.0	42.9	296.9	89.4	--	89.4	--	386.3
Fire Protection 9%	16.4	--	16.4	7.7	--	7.7	--	24.1
Total Incremental Increases	8,503.6	1,885.0	10,388.6	3,975.4	385.1	4,360.5	86.2	14,835.3
Total O&M New Space	381.8	58.4	440.2	31.8	--	31.8	--	472.0
New and Expanded Programs and Other Special Items								
New Programs	295.2	--	295.2	100.6	53.0	153.6	--	448.8
Expanded Programs	963.6	680.2	1,643.8	395.2	175.0	570.2	--	2,214.0
Other Special Items	843.7	--	843.7	284.6	56.0	340.6	--	1,184.3
Total New and Expanded Programs and Other Special Items	2,102.5	680.2	2,782.7	780.4	284.0	1,064.4	--	3,847.1
Percent of FY-81 Budget Base	2.51	3.59	2.71	2.00	7.24	2.47	--	2.62
Total Incremental, O&M New Space, Programmatic and Other Special Items	10,987.9	2,623.6	13,611.5	4,787.6	669.1	5,456.7	86.2	19,154.4
Percent of Increase Over FY-81 Budget Base	13.12	13.86	13.26	12.24	17.06	12.68	9.32	13.06
Special Salary Increase Funds								
Faculty "Catch-Up"	1,432.1	--	1,432.1	530.9**	--	530.9	--	1,963.0
Professional Staff "Catch-Up"	209.3	--	209.3	10.7**	--	10.7	--	220.0
Implementation of Civil Service Step Plan	361.4	99.4	460.8	289.8**	--	289.8	1.6	752.2
Total Special Salary Increase Funds	2,002.8	99.4	2,102.2	831.4	--	831.4	1.6	2,935.2
Adjustment for "Financial Guideline Programs"	(442.1)	--	(442.1)	(176.8)	--	(176.8)	--	(618.9)
Net Increase Requested	12,548.6	2,723.0	15,271.6	5,442.2	669.1	6,111.3	87.8	21,470.7
Percent of Increase Over FY-81 Budget Base	14.98	14.39	14.87	13.92	17.06	14.20	9.50	14.64
Total FY-82 Operating Budget Request	96,302.8	21,649.0	117,951.8	44,550.1	4,591.3	49,141.4	1,012.4	168,105.6

\*\*Includes School of Dental Medicine

\*C'dale 17.2%; Medicine 33.0%; Fayetteville 18.2%

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) SUBMISSIONS,  
FISCAL YEAR 1982: CAPITAL BUDGET PRIORITIES

Summary

Preliminary listings of Capital Budget Requests for each University for Fiscal Year 1982 were presented to the Board at its July 10, 1980 meeting. Those listings were presented in priority order established by the respective Universities. Using previously established System priority criteria, these lists have been merged by the Chancellor's Office into a proposed System priority list which is presented for approval of the Board.

Rationale for Adoption

The low level of state capital budget funding for higher education reflects the assumption that declining enrollments eliminate the need for capital considerations. Experience at Southern Illinois University demonstrates the fallacy of that assumption. After a period of thirty years of rapid capital expansion to meet growing enrollments, many facilities have deteriorated and become outdated. In the past, heating and chilled water facilities were not adequately designed to meet today's standards for energy conservation, and a very high priority is being given within the Universities, by the Illinois Board of Higher Education, by the General Assembly, and by the Governor, to projects devoted to meeting those standards.

In an attempt to bring capital budget requests into a realistic focus, it was agreed that the following factors would be considered in preparation of the capital budget:

1. No more than one new building request would be initiated in a given year by each of the four major sites within the System (SIUC, SIUE, School of Medicine, School of Dental Medicine) with the exception that special projects may be recognized.
2. Each University is to identify known needs for capital projects in a ten-year schedule which would be prepared as an ancillary document to RAMP.
3. Consideration will be given to "phasing" a new facility when practical to do so.

In merging the requests of both Universities into a single priority listing, the following project priority considerations were recognized:

- A. Projects in a state of partial completion and requiring further funding.
- B. Projects deemed necessary to retain or acquire accreditation of a program.

- C. Projects initiated in response to violation of regulations or codes, where threat of punitive action exists.
- D. Projects related to energy conservation, to accessibility to the handicapped, or to health and safety.
- E. Projects for rehabilitation, remodeling, and realignment of existing facilities with special consideration given when preservation of the facility is a concern.
- F. Projects previously approved by IBHE, but subsequently not realized in the appropriation or release process.
- G. Projects for facilities to accommodate approved new or expanded programs.
- H. Projects for facilities to replace inefficient temporary structures. Reduction of maintenance and operational costs shall be considered as factors in identifying projects of this category.

The criteria used for System priority considerations are reviewed annually to see if they adequately and fairly meet the needs of the Universities. This annual review is scheduled for the near future, while details of the priority process just completed are still fresh with the participants. Appropriate changes will be considered for the criteria to be utilized for Fiscal Year 1983.

Highest priority is recommended for completion of the project to remodel the Women's Gymnasium at SIUC. The original version of the capital budget request was prepared prior to the Governor signing the appropriation bill which included funds for the remodeling. Now that the remodeling will start in the near future, funds amounting to \$330,000 are requested to equip the facility.

New professional schools have been initiated on a minimal basis, and now a need exists to develop adequate facilities. Thus second priority has been given to resolution of the needs at the School of Dental Medicine, SIUE. Planning funds are sought to initiate the project.

Third priority has been allocated to planning for increased space at the School of Medicine at Springfield to answer problems of adequate laboratories for infectious diseases. It is possible that developments in the "joint laboratory" project might alter the nature of the current request.

Three critical health and safety projects have been placed ahead of the energy conservation projects as listed in the report to the Board in July. One is for the replacement of underground electrical cable at SIUC to correct the recent outages experienced because of overaged and inadequate cable. Secondly, recognition is made of a desperate need for an air filter at the SIUE Dental Laboratories to make the area more healthful for employees and patients. Finally, SIUE is in need of a small storage facility for housing volatile chemicals adjacent to the Science Building.



The application of the above priority considerations resulted in a priority list that placed postponed and badly needed remodeling projects so low on the priority list that special consideration of the projects was felt to be appropriate and necessary. The problem was created by the size of the many projects for energy conservation, specifically \$11,504,000 at Carbondale, and \$1,156,000 at Edwardsville. It was decided to defer all energy conservation projects that did not have a payback within a five-year period. Specifically, projects amounting to \$8,541,800 at SIUC and \$932,000 at SIUE could be introduced. If there should be special funding for energy projects, it would be possible for the Universities to include in a special energy package those projects left out of this request. The following projects have been deleted from this capital budget request:

	<u>SIUC</u>	<u>SIUE</u>
<u>Five- to ten-year payback:</u>		
SR <sup>3</sup> - Energy Conservation Remodeling Expansion of Energy Management System		\$360.0
SR <sup>3</sup> - Remodeling including insulation, replacement of window air conditioners, and revision of air conditioners at East St. Louis Center		572.0
SR <sup>3</sup> - Heat reclamation system - Life Science II and Parkinson	\$2,271.3	
<u>Over ten-year payback:</u>		
SR <sup>3</sup> - Window and door replacement, insulation, insulating glass for 13 buildings	3,277.1	
Roof insulation for 5 buildings	813.4	
Insulation of steam lines	2,180.0	

Priority for Food Production projects shall be considered separately from all other projects, since funding for these projects is made on a basis different from that for other projects.

#### Constituency Involvement

Each University has worked with appropriate faculty groups within the administrative structure to develop a request for capital budget projects.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to minor technical changes as may be deemed necessary by the Chancellor, the attached list of Capital Projects be approved as the System Priority List for The Southern Illinois University System for Fiscal Year 1982.



Southern Illinois University  
System Capital Budget Priority List  
Fiscal Year 1982  
(Excludes Food Production)

	<u>Project Identification</u> <u>In Recommended Priority Order</u>		<u>University</u> <u>Priority</u>		<u>SIUC</u>	<u>SIUE</u>
	(C)	(E)				
<u>Group A. Highest Priority to Complete Partially Funded Projects</u>						
1.	Women's Gym Equipment - SIUC	1		\$	330.0	
<u>Group B. Projects Necessary to Retain or Acquire Accreditation</u>						
2.	School of Dental Medicine Planning - SIUE		1			\$ 977.3
<u>Group C. Projects to Correct Violations of Codes &amp; Regulations</u>						
3.	Clinical Support and Services Building, Planning Medical School - SIUC		6		622.0	
<u>Group D. Projects for Energy Conservation, Handicapped &amp; Safety</u>						
<u>Critical Need Projects - Health and Safety</u>						
<u>Energy Conservation projects with payback 5 years or less:</u>						
4.	Health and Safety - SIUC		7		287.5	
	a. Replace underground electrical utilities					
5.	SR <sup>3</sup> - Health and Safety - SIUE		4			86.0
	a. Volatile Chemical Storage Room - SIUE					44.5
	b. Electronic Filter System for Dental Lab- Alton					41.5
6.	SR <sup>3</sup> - Energy Conservation Remodeling - SIUC		2a		1,869.4	
	a. Power Plant Boiler Economizers					
7.	SR <sup>3</sup> - Energy Conservation Remodeling - SIUE		2			224.0
	a. Crossover/Divertor pipes for Chilled Water					
8.	SR <sup>3</sup> - Energy Conservation Remodeling - SIUC		2b		1,092.8	
	a. Energy Management System, Phase II					534.1
	b. Energy Management System, Phase III					487.7
	c. Attic insulation - six buildings					71.0
9.	SR <sup>3</sup> - Energy Conservation Remodeling, SIUC - Spfld.		10		195.2	
	a. MIF various projects such as chilled water controls, fume hoods, waste heat recovery and energy management system.					
<u>Other Remodeling Projects:</u>						
10.	E. St. Louis Center/Health and Safety Remodeling - SIUE		3			528.8
11.	SR <sup>3</sup> - Handicapped Access/Remodeling - SIUC		8		518.5	
12.	Life Science I - Handicapped Accessibility Remodeling - Medical School - SIUC		11		74.2	

<u>Project Identification</u> <u>In Recommended Priority Order</u>		<u>University</u> <u>Priority</u>		<u>SIUC</u>	<u>SIUE</u>
		(C)	(E)		
<u>Group E. Projects for Remodeling, Rehabilitation &amp; Realignment</u>					
13.	Pulliam Hall Remodel/Planning - SIUC	3		\$ 167.9	
14.	SR <sup>3</sup> - Minor Remodeling - SIUC New roofs for ten buildings, fire rated vault for the micrographics office, rehabilitate 3,500 ton turbine for chilled water system	4		1,775.0	
15.	Renovation of Wagner Service Center - SIUE		6		\$ 714.0
16.	Steam Plant Addition/Planning - SIUC	5		167.9	
17.	SR <sup>3</sup> - Replace track - Remodel - SIUC	12		431.0	
18.	Small Group Housing/Remodel - SIUC	13		320.0	
19.	Wheeler Hall Renovations - Medical School Planning - SIUC	14		87.7	
<u>Group F. Projects Previously Approved by IBHE - Not Appropriated</u>					
<u>Group G. Projects to Accommodate New or Expanded Programs</u>					
<u>Group H. Projects to Replace Inefficient Temporary Facilities</u>					
20.	Instrumental Music Rehearsal Annex/Planning - SIUE		5		232.6
<u>Group I. Projects Not having Priority Classification</u>					
21.	Campus Site Improvements/Site - SIUC	9		<u>328.0</u>	
Totals by University				\$ 8,267.1	\$ 2,762.7

Southern Illinois University  
System Capital Budget Priority List  
Fiscal Year 1982  
(Food Production)

<u>Priority</u>	<u>Amount</u>
<u>Projects Previously Appropriated but Vetoed</u>	
1. Livestock Teaching and Research I	\$ 614.7
a. Buildings	\$531.1
b. Equipment	25.4
c. Utilities	18.6
d. Site	39.6
<u>Projects Previously Recommended by IBHE</u>	
2. Livestock Teaching and Research II	571.0
a. Buildings	\$451.8
b. Equipment	59.6
c. Utilities	26.6
d. Site	33.0
<u>Other Projects</u>	
3. Animal Waste Disposal	379.5
4. Ag Research Support Units	609.0
a. Buildings	\$557.0
b. Equipment	22.0
c. Utilities	10.0
d. Site	20.0
5. Ag Building Addition	248.0
a. Planning	
Total	\$ 2,422.1

The Chair stated that the Operating Budget Request would be discussed first.

Chancellor Shaw said that the Operating Budget Request presented today differed from the estimates presented to the Board in July in the following areas: (1) the total incremental salary and price increases requested were approximately \$100,000 less than what was projected in July because of an adjustment in salaries caused by the Governor's reduction of salary increases for Fiscal Year 1981 from 8.5 percent to 8 percent; (2) the request for operation and maintenance funds had increased by \$58,400 to reflect the School of Medicine's operational needs for new space; and (3) our request for new and expanded/improved programs and other special items had increased by approximately \$125,000. Overall, he said, these items amounted to an \$83,500 increase over the request projections of July.

Chancellor Shaw commented that in July it was also indicated that studies were underway to determine if a need existed for salary catch-up funds for professional staff at SIUC and SIUE. He said that these studies had been completed, and the results showed that such a need did exist. He stated that as in the case of faculty and civil service catch-up plans, we would be requesting funds over a three-year period to bring professional staff salaries up to levels comparable with other universities; therefore, for Fiscal Year 1982, we were requesting a total of \$220,000 for this purpose.

Chancellor Shaw called attention to two other items related to this matter: The first item, he said, was addressed in the resolution presented today and that was the request that he be authorized to adjust this Operating Budget Request to include additional funding for special salary increases for the School of Medicine faculty and professional staff, if the President and he concluded that salary studies currently underway provided sufficient documentation

for requesting such additional funds. He continued by emphasizing the word "documentation" because documentation was very important to us in being able to say to the Legislature that such needs really do exist. He explained that the reason he was asking for this authority was because we needed the latitude to make some fine tuning adjustments if necessary before these recommendations were transmitted to the Illinois Board of Higher Education which would take place before our October Board meeting. The second item, he mentioned, related to information brought to our attention only after this matter had been mailed to the Board, that the electrical and natural gas rate increases to be requested by the Illinois Power Company had changed in a manner which would indicate that we should increase the dollars requested for utilities at SIUE by \$45,200, which would raise the overall request for utilities increases at SIUE to \$421,700, a 20.4 percent increase over the Fiscal Year 1981 utilities budget. Chancellor Shaw said he would be glad to answer any questions.

Mr. Rowe inquired whether the Illinois Board of Higher Education, the Bureau of the Budget, or the Governor would recognize and consider the catch-up salary increases that we were proposing. Chancellor Shaw responded that the Governor mentioned when he was signing the Davies Gym bill that capital monies were going to be few and far between in the future, not only because of the economic condition of the state but because he had heard the message from the universities that our first priority was for faculty-staff salaries. The Chancellor continued that he did not think that the Governor would necessarily go along with the magnitude of the increases that we were requesting, but that the System had attempted to simply document our needs in this area. He commented that the Governor was planning to meet with the Illinois Board of Higher Education staff and the System Heads periodically during the fall to try to come up with recommendations that we could all live with in the future.



He also commented that the classification study of institutions made by the IBHE staff would probably have some bearing on this matter.

The Chair stated that the Governor at his press conference also had indicated very strongly that he wanted to help with salaries but by the same token he hoped that the systems would become very realistic about capital requests. He requested the Chancellor to speak to the Capital Budget Priorities matter.

Chancellor Shaw said that there had been some adjustments made in the Capital Budget Priorities since the preliminary statement in July. He stated that the request in July was the lowest in a ten-year period, and with the present adjustments it was now twice as low, and the Davies Gym at SIUC had been dropped from the listing because the Governor had signed the bill appropriating funds for renovation which meant that \$3.3 million could be dropped from the priority list. He explained that the second adjustment related to the wisdom of pursuing a large energy package. He said that the previous energy package amounted to \$12.7 million and included energy projects that had payback periods of one to five years, five to ten years, and ten years or more, and placing all of the energy items in the priority listing made it difficult for other items to emerge that might be fundable; therefore, he said that energy items were dropped except those items which had a payback of one to five years. He noted that the energy package presented was for \$3.2 million instead of \$12.7 million. As a result of this review, he pointed out that three critical health and safety projects had been placed ahead of the energy conservation projects as listed in the July request to the Board. He pointed out an additional change that affected the priority listing which was that Governor Thompson had vetoed our request for funds for Food for Century Three items. Chancellor Shaw explained that the Food for Century Three projects had been amended to include the old projects

and to also request funds for planning money rather than for the addition to the Agriculture Building, which reduced the Food for Century Three project total by \$2,486,800. The end result of all of these changes, Chancellor Shaw explained, was a System total request of \$13,451,900, which is nearly \$13.4 million less than the amount tentatively requested in July.

Mr. Van Meter commented on the Chancellor's statement in regard to the reallocation of the energy request and thought it was certainly a step in the right direction to be more realistic.

Mr. Van Meter moved approval of the resolutions presented on the Operating Budget Request and the Capital Budget Priorities. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The next item on the agenda was the discussion of "Imperatives for Higher Education" (Carnegie Council Report).

Chancellor Shaw commented that in late January of this year, the Chronicle of Higher Education had published a feature on a then-unreleased report by the Carnegie Council on Policy Studies in Higher Education entitled, "Three Thousand Futures." He said it was a report attempting to anticipate the problems for the three thousand institutions of higher education in our country during the next twenty years. The Chronicle feature, he reported, included a listing of what the Council report called "the imperatives for higher education." He said that those imperatives spelled out what their Council saw as the major problem areas for the next two decades and the kinds of actions which were necessary to deal with those areas. He pointed out that immediately following the publication of the Chronicle story, we became convinced that an examination of the Carnegie Council imperatives against the context of the institutions in our System would be a fruitful activity since our institutions were members of

that three thousand. Accordingly, he stated, schedules were developed for preparation of institutional and System Office responses or comments on the imperatives of the Council. Although some schedules slipped somewhat, we have been able during the past month to provide to Board members, to each President, and to constituency heads a discussion paper which presents a short analysis of the derivation of the imperatives, and the responses from each University and the System Office regarding those imperatives. He reported that, in addition, we had received comments from a number of constituency heads regarding that discussion paper even though August and early September are a poor time to collect widespread reaction from constituencies. He was confident that we would have reactions from other constituency heads and from people in general as the months go along, but he would like to present the report to the members of the Board for discussion. Chancellor Shaw said he wanted to say publicly that Dr. James M. Brown, Vice-Chancellor, had been of immeasurable help in organizing what he hoped would be a fruitful discussion.

The Chair announced that the discussion should be as informal, informational, and open as possible. He said that the imperatives covered a wide range of elements within higher education and offered many possible points for discussion. Rather than attempt to structure our approach to these matters, he suggested, we will simply start with questions and comments from Board members, and if their involvement in these matters leads us to the active participation of everyone at the table, then we will have a discussion going. If not, he continued, when the questions of Board members have been exhausted, we will move on to those of the Chancellor, the Presidents, and the constituency heads, as time and energy permit. He said he would like to end with a review with the Chancellor and the Presidents of possible actions or initiatives that our discussion may have suggested and some kind of follow-up plan if the ideas we have

dealt with justify further effort. He said that the Carnegie Council imperatives for higher education and the SIU responses to these imperatives were now open for discussion. Numerous points of these papers were discussed at length. Those contributing to the discussion included members of the Board, executive officers, and constituency heads.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw distributed to the members of the Board a memo addressed to the Board, dated September 10, 1980, regarding a Report on Capital Appropriations. Chancellor Shaw pointed out that SIU had received about 45 percent of the total funds allocated for capital projects to the four senior college systems in Illinois. He said that in the future it was going to be difficult to obtain any capital money and he did not want to use the amount received this year as a measuring device.

Chancellor Shaw explained that at its April 10, 1980 meeting, the Board of Trustees delegated to the Chancellor authority to approve requests for reasonable and moderate extensions and for off-campus program locations. He said that the guidelines for approval of such requests specified that the "Chancellor will enter in the minutes of regular Board meetings the titles of all reasonable and moderate extensions and off-campus program locations approved." He reported that during August and September, 1980, the following reasonable and moderate extensions had been approved and forwarded to the Illinois Board of Higher Education for information: B.S., with a major in Plant and Soil Science, Specialization in Integrated Pest Management, with the caveat that approval is contingent upon FY-82 funding sufficient to support the new specialization, SIUC; and Ph.D., with a major in Education, Concentration in Adult and Continuing Education, SIUC.

The following matter was presented:



PROPOSED TUITION/FEE INSTALLMENT PLAN, SIUC  
[AMENDMENT TO IV CODE OF POLICY B-20]

Summary

This matter proposes a change in Board policy to provide for an installment plan for payment of tuition and fees at SIUC.

Rationale for Adoption

Many universities offer their students the opportunity to make financial arrangements that reflect their ability to pay their tuition and fees. Many students are regularly employed; their earnings are dedicated to provide for their education. Because it frequently is not possible for them to accumulate the full amount of tuition and fees payable at registration time, an installment plan would enable them more easily to finance their educational progress. The availability of the plan could also provide an excellent opportunity for students to become experienced in dealing with personal financial planning and management.

In recent years, two committees have studied the need for an installment plan for student tuition and fees. One, the Ad Hoc Registration Activity Review Committee, evolved from discussions between Academic Affairs and Student Affairs personnel regarding the problems that students may experience at the beginning of the semester. Members included representatives of Academic Affairs administration, Academic Advisement, Admissions and Records, Bursar's Office, Housing, Student Affairs, President's Office, and a student representative. The other, the Ad Hoc Committee on Installment Payments-Tuition and Fees, included representatives from Graduate Student Council, Undergraduate Student Organization, Faculty Senate, Student Affairs, Admissions and Records, and Financial Affairs. Both committees recognized the need for the opportunity for students to plan for and pay their tuition and fees through an installment process, especially since students at the present can pay their on-campus housing costs by installments.

Both committees recognized the need for a modern data-base-operated student billing/accounts receivable system to be available before the tuition installment process could be made available to students. Working within the framework of a system software package purchased from Information Associates Incorporated, an administrative task force has completed the definitions and planning needed to install such a system at SIUC. The basic package is designed to serve the accounts receivable management needs of a college or university. It was installed in early July and is scheduled to provide for prompt automated billing to students of regular charges, including tuition and fees. It will also provide for the consolidation of essentially all other charges due from one student and for cashier ability to call up and examine the current status of any account without leaving the window. The system is designed to support most effectively a student tuition installment plan. Under the proposed installment plan students would pay a \$5.00 service charge; in addition, past due accounts would be charged a service fee of one percent per month of the delinquent balance. Funds generated from the charges will be utilized to support the billing and collection program.



Considerations Against Adoption

Student tuition and fee payment through the installment plan may change the cash flow and thus require some rescheduling of SIUC's investment program. The assessment of regulatory fees will increase the cost of education for those students selecting the installment option.

Constituency Involvement

The plan has been shared with the designated representatives of all constituencies. All do endorse a plan that would allow students to schedule payment of their tuition and fees during the semester of attendance. They have not expressed that same support for the application of a regulatory fee to be assessed those students taking advantage of the plan.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy B-20 be and is hereby amended to read as follows:

20. All student fees and other financial obligations to the University are payable in advance either by school terms or in appropriate installments under a plan or plans proposed by the President and approved by the Chancellor and no student shall be enrolled in classes in any educational unit until at least the first installment of fees shall have been paid, except upon specific authorization of the Chief Officer for Student Services. Each fee installment plan shall provide for appropriate regulatory fees and withdrawal of academic services and privileges for students who fail to perform their obligations under the plan.

President Somit remarked that this matter would be an important step toward making the student's life easier on campus and that this was a subject they would be paying continuing attention to in the year ahead. He requested Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, to make a comment.

The Chair recognized Mr. Matalonis, who stated that the Undergraduate Student Organization and the Graduate Student Council endorsed the installment plan and that they welcomed the concern of the University administration for the students in these difficult economic times. In response to the \$5.00 service charge, the organizations wanted to recommend that the system be evaluated yearly

to determine whether the service charge could be reduced. He expressed two other concerns: (1) there was a lack of student participation in the developmental process of this plan, and (2) the service charge per month for late payments would equal 12 percent annually and the group felt this was a too severe penalty in order to support the billing and collection program. He said that the organizations hoped that the Office of Financial Affairs would initiate dialogue with them to discover other alternatives to discourage late payments.

Mr. Elliott said he assumed that there would be some way to withhold a student's grades until his tuition was paid as well as his regular bills. He asked, if a student was not doing as well in a subject as the student thought he might, could he use failure to pay tuition as a way to avoid getting a poor grade in a course?

Dr. Bruce R. Swinburne, Vice-President for Student Affairs, SIUC, replied that the grade would not be withheld but the student's transcript would be withheld.

Mr. Michalic reiterated what Mr. Matalonis had said, and said he thought the penalty should be something other than monetary. He remarked that 12 percent a year was heavy on a student's budget.

Mr. Heberer disagreed with Mr. Michalic on the 12 percent, saying that he thought 1 percent a month was giving the student a break. He said out in the real world, the charge would be 1-1/2 or 2 percent.

The Chair said that the penalty was put in to encourage payment. He stated that this was a new program to help students but that the students should also help themselves.

Mr. Van Meter moved approval of the resolution as presented with the proviso that the administration review the program at the end of one year.

He said his reasons were to make certain that the charges were not excessive and to also make certain that the University was going through the discipline of finding out what those charges really were.

The motion was duly seconded as stated, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUC, President Somit introduced Mayor Hans Fischer from the City of Carbondale who made a presentation of the Carbondale Jug to the Board and the University. The Chair requested the members of the Carbondale City Council and the City Manager to stand and be recognized.

Mayor Fischer made the following statement:

It is a pleasure for me to be here today and to represent the citizens and the City Council of the City of Carbondale, and I have a very pleasant task in that the task involves an expression of thanks to Southern Illinois University, the Board of Trustees, and specifically to the Southern Illinois University Museum on behalf of the entire City Council. Almost a hundred years ago, the then City Council of the City of Carbondale, along with other prominent members of the business community and the entire Carbondale community, commissioned the construction of this large jug as part of the celebration for the Carbondale Fair that was held in 1884. This jug has been in the possession of the City for that period of time, and it was manufactured in 1884 by the Kirkpatrick Pottery Works of Anna, Illinois, which is a very prominently known firm in the manufacture of pottery and whose products are sought by historians and collectors throughout the nation because of their excellent quality and their historic significance. This jug is signed by all the members of the City Council in 1884 and by members of business and civic organizations from the community and is a significant part of the history of Carbondale. It is our wish that this jug be perpetually accessible to the public, and with this in mind and because of our lack of curation facilities, the City Council has transferred the ownership of this jug to Southern Illinois University at Carbondale for curation by the Southern Illinois University Museum. This has been done recently through an ordinance which was unanimously adopted by the City Council. Therefore, on behalf of preservation and historic significance in this community, I want to officially make the presentation of this jug from the City of Carbondale to Southern Illinois University at Carbondale with our very sincere thanks for your cooperative spirit and for your contribution to historic preservation in Carbondale. Thank you very, very much.

President Somit said on behalf of the University and of the Museum, he was delighted to accept the Carbondale Jug and assured Mayor Fischer that it would be prominently displayed.

President Somit reported that the total amount of grants and contracts officially awarded to the University in the month of August was just under \$1 million, bringing the total for this fiscal year to roughly \$5.5 million, which was about 22 to 23 percent over a similar period last year and he regarded that as a very good omen and a tribute to the University and its faculty.

President Somit announced that on October 15, there would be the opening and dedication of our Family Practice Residency Clinic in Belleville, Illinois, and on behalf of Dean Richard H. Moy he would like to extend an invitation to all members of the Board to participate in that dedication.

Finally, President Somit announced with a great deal of satisfaction but also some concern that Southern Illinois University at Carbondale had recorded what was the second largest fall enrollment in our history, some 23,200 plus students were enrolled, 541 more students than last September. He reminded the audience that the all-time enrollment for SIUC was set in 1970 with 23,843 students. He commented that there was no question but that we would have to stretch our resources, faculty, and physical plant to accommodate this number. He stated that as a public institution we had an obligation to accommodate the extraordinary demand this year even though it would be difficult but he was pleased that so many students were showing an increased awareness of the diversity and quality of our programs. He pointed out that new freshmen had not been admitted after August 4, nonetheless, returning and transfer students swelled the freshman count slightly, with the total freshman enrollment being 4,757, only about 60 more than last fall; therefore, the increase in

numbers was not due primarily to increased freshmen but to a combination of things, one of which was increased retention.

The Chair thanked Mayor Fischer and the City Council for the Carbondale Jug. He said that the jug would be placed in the Museum at Southern Illinois University at Carbondale so the citizens of Carbondale could have a piece of their history in a permanent location. He also thanked the Mayor and the Carbondale City Council for the cooperation shown in solving mutual problems with Southern Illinois University.

The Chair announced that a news conference would be held immediately following the Board meeting in the Mississippi Room of the Student Center.

The Chair also announced that lunch would be served in Ballroom "A" of the Student Center, and guests would be the Carbondale City Council and the City Manager.

Mr. Rowe moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 12:00 p.m.

  
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Alice Griffin, Executive Secretary



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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Wednesday, October 15, 1980, at 10:10 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
Mr. Ivan A. Elliott, Jr.  
Mr. Wayne Heberer  
Mrs. Carol Kimmel, Secretary  
Mr. Mark E. Michalic  
Mr. William R. Norwood, Chairman  
Mr. Harris Rowe  
Mr. A. D. Van Meter, Jr., Vice-Chairman  
Dr. George T. Wilkins, Jr.

Executive Officers present were:

Mr. Earl E. Lazerson, President, SIUE  
Dr. Kenneth A. Shaw, Chancellor of the SIU System  
Dr. Albert Somit, President, SIUC

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

Under Trustee Reports, Mr. Elliott reported that he had attended a meeting of the Merit Board, State Universities Civil Service System, on October 2, 1980. He said that the budget had been approved, and amendments to the statutes were discussed concerning extension of the probation period to a year for certain classes. He reported that an amendment will be sponsored in the Legislature on this matter. He also reported that the Hearing Board Panel's fees had been raised from \$50 to \$100 a day, with a maximum of two days, with an additional \$50 a day for the chairman. He commented that the expense of professional arbitrators was going up all the time and by raising the fees local hearing

officers would be more interested in participating. He reported that the medical school had lost a hearing by a three to two vote.

Mr. Norwood reported that he had attended a meeting of the Illinois Board of Higher Education on October 7, 1980, and that Chancellor Shaw and President Lazerson had also attended. He reported that eight schools had been awarded degree-granting authority, one of which was the National Conference of Black Lawyers Community College of Law and International Diplomacy. He pointed out that the IBHE staff had been complimented for helping this particular school correct some of its deficiencies. He reported that there had been an evaluation of eight Doctor of Arts degree programs and that seven had been reapproved; four at Illinois State University and three at University of Illinois - Chicago Circle. One had been denied approval at University of Illinois - Chicago Circle. He said that another review would take place in five years. He reported that the State Grant Programs administered by the IBHE for Fiscal Year 1981 was \$17,200,700. He commented that there were proposed changes in the rules and regulations for the Health Services Education Grants Act, and one of the changes involved the addition of accreditation as an eligibility requirement for nursing programs. He said that a report was presented from the Policy Committee to Study Student Financial Aid chaired by Mr. James M. Unland. He stated that discussion was held on continuing the policy of setting the ISSC maximum award at approximately 65 percent of the average tuition and fees at nonpublic institutions, and considering financial awards that were not based upon need only after all persons showing financial need had been assisted. He reported that all recommendations would be acted upon at the November 11 meeting of the IBHE. He commented that a Report on the FY 1980 Student Financial Aid Survey had been presented, and that a total of \$590.1 million had been spent for financial aid to students, and during that period costs increased only ten percent. He reported that the

cap of \$25,000 family income had been removed for the Illinois Guaranteed Loan program, and that the number of BEOG grant recipients went from 76,000 to 108,000. He said there had been a Statistical Report of Minority and Female Employment in Higher Education presented, which showed that the distribution of females and minorities was not as great in the higher ranks as they should be, and the board had asked that a report be submitted which compared potential discrimination on a level-by-level basis. He reported that the Student Advisory Committee had presented a resolution asking the IBHE to support a supplemental appropriation for ISSC. He added that the committee had reported that 12,000 students would not be able to get help through the grant program, and the IBHE staff plans to present a suggestion for the November 11 meeting for the board to act upon.

Mr. Norwood reported he had attended the Joint Meeting of the American Council on Education and the Association of Governing Boards of Universities and Colleges on October 8 through 10, 1980. He said he found the joint meeting to be very informative.

Mr. Rowe said that when he registered for the joint meeting, he was listed as a Trustee from the University of Illinois. He said once he had changed his name tag, he personally profited from the meeting.

Mrs. Kimmel said she had been particularly pleased with the meeting this year because it was a joint effort. She said she appreciated the opportunity to find out what was going on in the academic world in the universities instead of just finding out about the chores of Trustees, and she had written to the Presidents of the two organizations encouraging them to have more joint meetings in the future.

Mr. Michalic said he was proud that SIU had sent its Student Trustees to the meeting. He remarked that he thought the meeting was good and he would like to encourage a Student Trustee Workshop in the future.

Mr. DeStefane said that he found the meeting to be very informative and he had learned a lot about financial structure and innovations that could be performed at a university level.

Under Committee Reports, there was no report from the Executive Committee.

Mrs. Kimmel, member of the Architecture and Design Committee, said that the Committee had met in Room #7 of the University Center at 9:00 a.m. before the Board meeting. She gave the following report:

At the meeting, the Committee reviewed the following items:

Item H - Information Report: Approval of Plans and Specifications and Award of Contract by the Capital Development Board: Remodeling for Handicapped - Phase II, SIUC.

The fiscal year 1979 capital appropriations included \$443,500 for remodeling of various buildings to improve access for the handicapped. SIUC has a Section 504 Campus Evaluation Committee, composed of students, faculty, staff, and most importantly, handicapped students, which prepared a campuswide priority listing of needed general improvements for handicapped students. The first project to be contracted was an elevator at Woody Hall. Phase II of the undertaking was considered, and was composed of many improvements, such as:

1. Entrance ramps for six buildings
2. Toilet modifications in seven buildings
3. Drinking fountain modifications in nine buildings
4. Laboratory station modifications in nineteen rooms of five buildings
5. Automatic door operators for Morris Library and the Communications Building
6. Modify elevator controls in six buildings
7. Curb cuts in several locations

SIUC has historically been a leader in making provision for handicapped students, and these new projects were a worthy addition to the program. We recommended the Board's acceptance of this report in the omnibus motion.

Item N - Increase in Project Budget, Approval of Plans and Specifications, and Authority to Award Contracts: Performing Arts Facility, SIUE.

This item requests that the budget for the facility be increased by \$56,000, bringing the total to \$556,000. All of the funding will be from SWRF funds deposited into the Income Fund and appropriated back to SIU for various purposes.



To expedite construction, the item requests that authority be granted to members of the Executive Committee of the Board to award contracts upon recommendation of members of the Architecture and Design Committee.

Representatives of Thompson Associates were with us today, and had a drawing of the proposed facility.

With concurrence of the Board, we recommended approval of the matter in the omnibus motion.

Vice-President Dougherty of SIUC had advised the Committee that bids had been received for replacement of the roof at Grinnell Hall. The Board approved the project with a budget of \$110,000 at its meeting of May 8, 1980. Bids have been received for \$78,674, an amount less than \$100,000, and thus no additional formal action is required by the Board to award the contract. This was pleasant news and the type we like to report to you.

A discussion of planning for housing needs of law students at SIUC resulted in a request for SIUC to submit recommendations to the Committee on the matter.

Mr. Elliott, Chairman of the Finance Committee, said that the Committee had met that morning. He said that a report on the comparison of costs of lease against purchase of automobiles had been examined, and there had been agreement that the present policy of purchase of automobiles seemed to be the most economical except in special situations. He reported that there had been a discussion on the Legislative Audit Commission Subcommittee hearing held at the University of Illinois, and guidelines for the coming hearing to be held at SIU. He said that there had been a report on the progress of the entity manual. He reported that the Board Treasurer had made comments regarding the FHA Evergreen Terrace project at SIUC. He stated that there had been a discussion held on the possibility of using a type of fund control called "quasi-endowments" for items such as the receipts of the purchase price of the Olin property at SIUE, and the Board Treasurer and the Chancellor's staff had been asked to investigate further the possibility of using quasi-endowments. He said that the SIUC Intercollegiate Athletic Audit Report had been received, and noted that the President of SIUC had approved all of the recommendations of the Auditor and

that most of them had already been implemented. He did report that there were three other actions pursuant to these recommendations which would come back to the Committee when they were completed. He said that the Committee had been pleased to hear from the Board Treasurer that all of the audits were on schedule. He commented that the Committee had received correspondence from the Foundation concerning the types of audits that the Foundation has and this matter would be discussed further with the Foundation. Mr. Elliott said that he had attended the meeting of the Architecture and Design Committee and found it to be very interesting. He requested that the agendas of the Architecture and Design Committee and the Finance Committee be sent to each Board member in the future.

The Chair stated that for those in the audience who may not be familiar with this Board's procedures, he wanted to explain the purpose of an omnibus motion. He said that the Trustees had had ten days to study each item on this agenda and that a certain number of these were routine or self-explanatory items which would not require separate treatment, so to save time the Board acted upon them all in one motion and vote. He said that the Board called that its omnibus motion. He further explained that the procedure was for the Chair to offer a list of items for the omnibus motion, and then for the other Trustees and the Executive Officers to indicate if there were any item they preferred to handle separately; if so, that item was automatically excluded from the motion.

The Chair proposed that there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, AUGUST, 1980, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the month of August, 1980, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: APPROVAL OF PLANS AND SPECIFICATIONS  
AND AWARD OF CONTRACT BY THE CAPITAL DEVELOPMENT BOARD:  
REMODELING FOR HANDICAPPED - PHASE II, SIUC

Project Background

During Fiscal Year 1979, the Section 504 Campus Evaluation Committee, which is composed of students, faculty, staff, and handicapped persons, prepared a priority listing of needed general improvements for handicapped access. A new elevator for Woody Hall was the #1 priority, and numerous smaller projects followed, for laboratory corrections, widening of doors, restroom changes, improved graphics, and automatic door openers.

The FY-79 capital budget provided \$443,500 for necessary remodeling to improve access for the handicapped. The funding was identified in two phases, with Phase I providing the new elevator for Woody Hall at a total cost of \$197,763. Phase II projects of the kind listed above are the subject of this matter.

On September 14, 1978, the Board of Trustees approved the capital item, approved the selection of SRGF, Inc., Carbondale, Illinois, (Phase I) and K. R. Rogers & Co., Belleville, Illinois, (Phase II) to design and engineer the projects, and gave its approval to request the release of funds. The funds were released on May 17, 1979.

Plans and specifications have been reviewed by Mr. Charles Pulley, AIA, who recommends acceptance of the plans and approval of the project.

Action by the Capital Development Board

After the Board of Trustees has given project approval, recommended the retention of architectural and/or engineering firms, and approved all plans and specifications, the CDB advertises for and receives all bids, approves all plans and specifications, and awards contracts on all state capital projects funded through its agency.

CDB Project Number: 825-022-001

Project Title: Remodeling for Handicapped (Phase II)

Date of Bid Opening: Friday, August 8, 1980, Springfield

Engineer's Estimate: \$210,000

Identification of Low Bidder and Amount of Contract Awards:

General Work:	R. B. Stephens Construction Co., Carbondale, Illinois
Base Bid	\$144,990
Alternate #5	<u>15,200</u>
Total Contract Award	\$160,190

## Elevator Work: Montgomery Elevator Co., Peoria, Illinois

Base Bid	<u>\$ 45,000</u>
Total Contract Awards	\$205,190
Contingency (7.5%)	\$ 15,449
A & E Fees & Reimbursables	<u>25,098</u>
Total Budget - Phase II	\$245,737
Total Budget - Phase I	<u>197,763</u>
Total Project Budget	\$443,500



INCREASE IN PROJECT BUDGET, APPROVAL OF PLANS AND SPECIFICATIONS, AND  
AUTHORITY TO AWARD CONTRACTS: PERFORMING ARTS FACILITY, SIUE

Summary

This matter proposes an increase in the project budget for the Performing Arts Facility capital project at SIUE from \$500,000 to \$556,000 and proposes approval of the plans and specifications for the project. It further proposes that members of the Executive Committee of the Board be authorized to award contracts in connection with the project.

Funding for the project in the total amount of \$556,000 will be from SIUE's SWRF funds deposited by the Board of Trustees into the Southern Illinois University Income Fund. House Bill 2427 appropriated SWRF funds to the Board for several purposes of which the following are pertinent to this project: \$350,000 for a Theater Performance Facility, \$150,000 for a bandshell facility, and \$321,000 for general improvements of which \$56,000 would be added to the project budget for the Performing Arts Facility project.

Rationale for Adoption

At its meeting of March 13, 1980, the Board granted project approval and authority to retain the architect for the project, Theater Performance Facility, SIUE. At its April 10, 1980 meeting, the Board approved expansion of that project to include the bandshell facility, authorized continued retention of the architect, and increased the approved budget for the total project accordingly. The expanded project was retitled Performing Arts Facility, SIUE.

The addition of \$56,000 to the project budget is sought to provide funds for utility extensions and a covered passageway between the Performing Arts Facility and the Communications Building. University officers initially were unsure whether such a passageway would be necessary. The architect/engineer for the project has recommended that the passageway be included and that the utility extensions for the new facility be made through this passageway. University officers concur in this recommendation.

The architect/engineer for the project, Thompson Associates, Architects-Engineers, Troy, Illinois, has completed the plans and specifications for the project. The plans and specifications have been filed with the Office of the Board of Trustees and submitted to the Architecture and Design Committee of the Board.

Authorization for members of the Executive Committee of the Board to award contracts for the project is sought in order to expedite completion of the project. The architect/engineer has advised that if bidding on the project and the award of contracts can be accomplished quickly and work begun on the project in early November, then the foundation work on the project can be completed before winter weather sets in and the remainder of the project can be completed during the winter months. This action would avoid weather-related delays in the project and would thus reduce overall project cost by avoiding inflationary increases resulting from the passage of time. Award of contracts by the members of the Executive Committee of the Board is the most expeditious action available.



Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The elements comprising this project were initially recommended and approved by the SIUE Student Senate as part of the Capital Development Projects Plans for the SWRF and Athletic Fee funds. The project has the support of the Student Senate, the Quonset Theater Board, the Departments of Theater and Dance and Music, and the Dean of the School of Fine Arts and Communications, SIUE. It is recommended for adoption by the chief officers for student and business services, the Acting Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project for capital improvements titled, Performing Arts Facility, SIUE, be and is hereby approved with a budget of \$556,000 funded from Student Welfare and Recreation Trust Fund monies being approved for the project.
- (2) Final plans and specifications for the capital project, Performing Arts Facility, SIUE, be and are hereby approved as submitted to the Office of the Board of Trustees for review, and shall be placed on file in accordance with III Bylaws 2, contingent upon favorable recommendation of the Architecture and Design Committee.
- (3) After favorable recommendation by members of the Architecture and Design Committee, members of the Executive Committee of the Board be and are hereby authorized to award contracts in connection with the project herein approved.
- (4) The President of Southern Illinois University at Edwardsville be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mr. Rowe moved the reception of Reports of Purchase Orders and Contracts, August, 1980, SIUC and SIUE; the reception of Information Report: Approval of Plans and Specifications and Award of Contract by the Capital Development Board: Remodeling for Handicapped - Phase II, SIUC; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the

meeting held September 11, 1980; and Increase in Project Budget, Approval of Plans and Specifications, and Authority to Award Contracts: Performing Arts Facility, SIUE. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.

The following matter was presented:

INTERCOLLEGIATE ATHLETICS REPORT, CHANGE OF SUBMISSION DATE, SIUC

Summary

At the time of the increase in the SIUC Athletic Fee from \$20 to \$30 per semester at the December 13, 1979 Board meeting, the following stipulations were imposed in the motion for approval:

- a. That there be a broadly-based committee to review SIUC's total position with relation to Intercollegiate Athletics with a report in December of 1980;
- b. That the new President have input to the report;
- c. That the increase be effective only for FY-81 and expire at the end of that period; and
- d. That the committee should have student input and questions and suggestions as to the University's future directions on athletics.

This agenda item proposes a two-month extension of the stipulated time for completion of the report for submittal at the February, 1981, Board meeting.

Rationale for Adoption

President Somit arrived on campus August 15, 1980, and soon thereafter assessed the status of the review of Intercollegiate Athletics. It is his opinion, in support of the opinion of Professor John King, Chairman of the SIUC Commission on Intercollegiate Athletics, that certain additions and expansions to the Commission review are needed to make it effective and complete, and that additional time will be required to do the job which needs to be done. Since no January meeting is ordinarily scheduled, he asks that the deadline for submitting the report to the Board be advanced to the date for submission of agenda items for the February meeting.

### Considerations Against Adoption

The Board will have four months, rather than six months, to consider the report before the interim fee increase expires on June 30, 1981. The University will have proportionately less time also to draw budgets, adjust recruiting levels, and otherwise prepare to implement the revised athletic program.

### Constituency Involvement

Constituency involvement in this item is provided by the diverse membership of the review committee, which joins in the President's request for postponement of the date for this submission.

President Somit explained the matter, and after discussion, Mr. Rowe moved that the Board consent to advancement of the date for submitting the report on SIUC Intercollegiate Athletics to the agenda item deadline date for the February, 1981, Board meeting. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUC, President Somit announced that SIUC's Athletic Director, Mr. Gale Sayers, had been named 1980 Man of the Year by the Walter Camp Foundation in recognition of his outstanding contribution to athletics and his exceptional service to society. He announced that the grants and contracts were running about 20 percent ahead of last year, about \$7.8 million, and he would like to add that it was not the money but the principle here which gives us so much satisfaction. He said it was this kind of recognition which added to the reputation of any institution. He reported that SIUC had had its most successful Career Day with some 4,000 students visiting the area. He said there were more than 150 organizations, business and governmental, represented to interview our students and to hire them. He reported this was an increase of 20 percent over the previous year. He said the final item he wanted to report was an example of the unusual range of student services which SIUC provided - SIUC was among a very small number of institutions in this country who provided a tuck-in service; lonely students for a very modest fee can be tucked in, given a bedtime story, and patted off goodnight.

The following matter was presented:

STUDENT TRUSTEE HANDBOOK

Summary

This matter seeks approval of the attached Student Trustee Handbook. The Handbook was developed to serve as a background and reference document for student trustees. It provides general information about the role of Board members, student members in particular, and some specific information about the functions and responsibilities of Board membership. The matter also seeks the Board's authorization for its Chairperson to review and update the Handbook as needed.

Changes suggested by the current student trustees and other Board members, since the matter was presented in September, have been incorporated into Section 3 of the Handbook to further clarify the student trustee role.

Rationale for Adoption

Due to the relative brevity of their terms, student trustees are faced with the task of assimilating vast quantities of information in a short period of time in order to participate fully and serve effectively on the Board of Trustees. In the spring of 1980, Chairperson William R. Norwood asked that the Office of the Chancellor prepare a Handbook for student trustees which would assist and guide them as they undertook their duties as Board members.

A tentative outline of such a Handbook was prepared and sent to current and former student trustees for comment. Those who responded agreed that such a document was needed and made helpful suggestions regarding its content and organization.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This proposed Handbook was developed in the Office of the Chancellor. Comments regarding the need and organization of such a Handbook were solicited from former student trustees and current Board members.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Student Trustee Handbook as presented be approved; and

BE IT FURTHER RESOLVED, That the Chairperson of the Southern Illinois University Board of Trustees be authorized to review and update the Student Trustee Handbook as needed.

STUDENT TRUSTEE HANDBOOK

The Board of Trustees  
of  
Southern Illinois University

October, 1980



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## INTRODUCTION

In the Spring of 1980, the Chairperson of the SIU Board of Trustees, Mr. William R. Norwood, asked that the Office of the Chancellor prepare a handbook for student trustees. A tentative outline of such a handbook was prepared and sent to current and former student trustees for comment. Those who responded agreed that such a document was needed and made helpful suggestions regarding its content and organization.

What follows is an attempt to organize and present to student trustees some general information about the role of the Board members, student members in particular, and some specific information about the functions and responsibilities of Board membership.

### SECTION 1. THE ROLE OF TRUSTEES

Lay governance of higher education is a uniquely American phenomenon. Today, 38,000 individuals serve as trustees of colleges and universities in the United States. During the past decade the concept of lay governance has been the subject of considerable discussion, study, and debate. One issue causing considerable activity has been representation on governing boards. Students, in particular, have been successful in securing membership on such boards, including the SIU Board of Trustees.

Another issue has been that of defining the appropriate role for lay governing boards. The issue is often approached in the oversimplistic (but helpful) terms of policy versus administration. A generally accepted notion is that governing boards should be involved in setting a general direction for the colleges and universities under their control. This direction is established through the adoption of board policies. Also generally accepted

is the view that this direction setting should fall short of actual administration of the institutions. That function is best left to professional educators, i.e., the institutions' executive officers.

John W. Nason, an author and consultant in the area of governance and administration, and formerly a college trustee and president, recently set out an "ideal" list of responsibilities for lay governing boards.<sup>1</sup> Briefly stated they were:

- A. Selecting and appointing a chief executive officer.
- B. Supporting the chief executive officer.
- C. Monitoring the chief executive officer's performance.
- D. Clarifying the institution's mission.
- E. Overseeing the educational program.
- F. Insuring financial solvency.
- G. Approving long-range plans.
- H. Preserving institutional independence.
- I. Enhancing the public image.
- J. Interpreting the community to the campus.
- K. Serving as a court of appeal.
- L. Assessing its own performance.

Any "ideal" set of responsibilities must be adapted, of course, to a given board and institution.

In 1973, the SIU Board of Trustees adopted the first of several statements regarding the functions and responsibilities of the Board in relation to the executive officers. A current statement of Board functions and responsibilities is set out below and also appears in the Statutes of

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<sup>1</sup>John W. Nason, "Responsibilities of Governing Boards," Handbook of College and University Trusteeship. Editors: Richard T. Ingram and Associates. (San Francisco, Washington, London: Jossey Bass Publishers, 1980). pp. 27-46.

the Board along with statements regarding the roles of the Chancellor and the Presidents.

The Board of Trustees is ultimately responsible to the people of the State of Illinois for every function of Southern Illinois University.

The Board shall adopt policies that enable The Southern Illinois University System and its constituent Universities to formulate and carry out their missions in a manner consonant with the best interests of the people of the State of Illinois.

The relationships between the Board and the Chancellor of the System shall be such that having once been selected by the Board, with the assistance and involvement of the appropriate University groups, the Chancellor functions with full autonomy in all spheres excepting those reserved to the Board.

The Board:

- A. Approves and supports a mission and scope for the System and for each University which recognizes the uniqueness of the Universities.
- B. Sets policy with regard to State support.
- C. Sets policy concerning custody, obligations, and expenditure of funds.
- D. Approves new programs and substantial changes in existing programs.
- E. Deals with land holdings.
- F. Awards major contracts and approves employment contracts.
- G. Serves as final recourse for internal grievances.
- H. Approves major alterations of internal organization, academic programs, capital facilities, and personnel policies.
- I. Encourages coordination of all elements of the System.
- J. Involves itself in any matter which is of exceptional public concern.

## SECTION 2. LEGISLATIVE AUTHORIZATION OF STUDENT TRUSTEES

In 1973, the Illinois General Assembly approved and the Governor signed House Bill 1628 (Public Act 78-822) which provided that the various public university and community college governing boards would have nonvoting student members. As amended in 1973, Section 2 of the Charter of the SIU Board of Trustees reads:

"The Board shall consist of 7 members appointed by the Governor, by and with the advice and consent of the Senate, the Superintendent of Public Instruction, or his chief assistant for liaison with higher education when designated to serve in his place, ex-officio,\* and 2 nonvoting student members each to be selected by the respective campuses of Southern Illinois University at Carbondale and at Edwardsville. The method of selecting these student members shall be determined by campus-wide student referendum. The student members shall serve terms of one year beginning on July 1 of each year, except that the student members initially selected shall serve a term beginning on the date of such selection and expiring on the next succeeding June 30. No more than 4 of the members appointed by the Governor shall be affiliated with the same political party. Upon the expiration of the terms of members appointed by the Governor, their respective successors shall be appointed for terms of 6 years from the third Monday in January of each odd-numbered year and until their respective successors are appointed for like terms. If the Senate is not in session appointments shall be made as in the case of vacancies." (Emphasis added)

## SECTION 3. ROLE OF THE STUDENT TRUSTEE

Since the first student trustees were seated in the fall of 1973 and the spring of 1974, the role of the student trustee has evolved into one that, in most respects, parallels the role of those members appointed by the Governor. Three characteristics distinguish the student trustees, however. First, due to the relative brevity of their terms (one fiscal year), student trustees are faced with assimilating vast quantities of

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\*While language referring to the Superintendent of Public Instruction remains in the Charter, that office was abolished by the new Illinois Constitution and that officer is no longer a member of the Board.



information in a short period of time in order to participate fully and serve effectively. This characteristic accounts for the existence of a document such as this which attempts to outline some of the key information with which all trustees should be familiar.

The second characteristic is that when the General Assembly provided for student membership on the Board, the student members were not granted the right to vote. The Board as a whole has taken steps to minimize the effects of this characteristic. As early as 1975 the Board granted its student members the right to make and second motions, to serve as members of Board committees, and to participate in all of the Board's deliberations including those conducted in closed session. Further, student trustee opinion is recorded prior to each roll call vote of the Board on those issues requiring such a vote. In 1977, the General Assembly again amended the Board's Charter to formally extend all rights of membership to student trustees, except the right to vote and to be counted for the purpose of determining a quorum.

The third distinguishing characteristic relates to the method of trustee selection. Unlike other members of the Board, who are appointed by the Governor, student trustees are elected by other students at each University. Each trustee whether appointed by the Governor or elected by the students represents the general public interest, that of all Illinois citizens as it relates to SIU. In representing the general public interest, student trustees must also be concerned with and aware of the interests of all SIU students, those attending SIUC and SIUE. How the student trustees balance the specific concerns of their student constituencies with their broader overall responsibility is as old as the concept of representative democracy. The answer can come only from the student trustees themselves.

Like all members of the Board, the student trustees have an obligation to represent the Board of Trustees and to serve The Southern Illinois University System and both constituent Universities as best they are able. Because each trustee is called upon to make decisions affecting the SIU System as a whole as well as SIUC and SIUE individually, each has an obligation to remain informed about all elements of the System.

Additionally, a characteristic of governing boards and of board membership that Board members should bear in mind is that governing authority is lodged in a group of individuals. While these individuals have essentially the same authority, they can act officially only as a group. Therefore, individual Board members, when asked to restate Board opinion or to interpret Board action, must exercise due caution to separate Board opinions and actions from individual opinions and actions. This is not to say that no one is authorized to speak on behalf of the Board. The Board's Bylaws authorize the Chair and the Chancellor to release information on behalf of the Board.

#### SECTION 4. SELECTION AND CERTIFICATION OF APPOINTMENT

As specified in the Charter of the Board, the method of selecting student members is determined by campus-wide referendum. While the student bodies at each University have chosen to elect student trustees, other methods of selection would be appropriate so long as those methods are determined by referendum.

The Board has chosen to leave the technical aspects of student trustee selection, such as the approval of election regulations, to each University's determination. The Board believes that these matters are best left to the discretion of the appropriate student government, subject only to the approval of the President or that officer's designee.

As a final step in the student trustee selection process, each University President certifies in writing to the Executive Secretary of the Board that an individual student has been selected to serve as the student trustee for the ensuing fiscal year. The Executive Secretary will notify the Board of Trustees and the Chancellor of the student's selection.

#### SECTION 5. ORIENTATION OF NEW STUDENT TRUSTEES

Once student trustees have been certified, the Chancellor and the Executive Secretary will arrange a three part orientation for those new Board members. The orientation includes: a visit with the Executive Secretary, during which information will be exchanged and the operation of the Board will be reviewed; a visit to the Office of the Chancellor, during which the operation and the functions of that office and the System will be reviewed; and a visit to the constituent University not attended by the individual student trustee. During such visits each student trustee will be given written background information.

#### SECTION 6. BOARD MEETINGS

##### A. Schedule of Meetings.

In November of each year, the Board adopts a schedule of meetings for the following calendar year. Generally, meetings are held on the second Thursday of each month, except during the months of January and August. The place of meetings alternates between the two Universities.

The Board's Bylaws provide for the calling of special meetings by the Chairperson or upon the request of any three members of the Board.

B. Development and Mailing of the Board's Agenda.

Items for the Agenda of Board meetings come generally from Board members, the Chancellor, and the Presidents. The Chancellor establishes and publishes deadlines for items for the agenda which provide sufficient time for agenda materials to be mailed ten days in advance of a scheduled Board meeting. The Board's Executive Secretary assumes the duties of the Board's Secretary (a Board member) in preparing materials in support of the agenda. Items not on the agenda which require Board action (current and pending items) may be considered only by the unanimous consent of all Board members present at a meeting.

C. Participation at Board Meetings.

The Board's meetings are conducted according to Robert's Rules of Order, except as those rules have been modified by the Board. Student members are encouraged to participate, as any other member of the Board, in making and seconding motions and in discussing items before the Board. Student trustee opinion on matters requiring a vote of the Board is sought and recorded prior to each roll call vote.

While the technical order of business is established in the Board's Bylaws, meetings most often appear to be conducted in four parts: trustee reports on meetings and activities engaged in on behalf of the Board (including student trustees) and reports by the Board committees; presentations by the President of the University not hosting the meeting; presentations by the Chancellor; and presentations by the other President. Before presentations by the first President, the Board Chair requests what is called an omnibus motion. This motion allows the Board to consider with one vote those items on the agenda which are thought to be routine or non-controversial. Before the omnibus motion is voted

upon, however, any Board member may request that an item be deleted from the motion, and the Chair will honor that request. An item so removed will then be presented in the regular course of the agenda for discussion. The omnibus motion procedure allows the Board to concentrate its limited time on the more pressing items of the agenda.

D. Questions in Advance of Meetings.

Since the agenda and materials are received by Board members in advance of scheduled meetings, Board members have the opportunity and are encouraged to seek answers to any questions, particularly technical questions, relating to agenda items in advance of a meeting. Such questions are best addressed to the Office of the Chancellor or the University sponsoring the agenda item in question. Such questions allow for more detailed responses than those possible at the Board meeting itself.

E. Executive Sessions.

Occasionally, matters arise which are appropriately discussed by the Board in closed, executive session. Such sessions are most often held immediately after a regularly scheduled Board meeting. The topics discussed in an executive session are within the exceptions allowed by Illinois law to the Open Meetings Act. No final actions are taken in executive session.

The Board has adopted a policy regarding the scheduling and conduct of executive sessions. That policy provides that the Chair and the Chancellor, with advice from Board Legal Counsel, jointly determine whether an item proposed for discussion by a Board member is appropriately discussed in closed session. The policy also provides



for the Chair to announce at the next regular meeting of the Board the particular exception to the law under which a closed session was held.

Due to the sensitive nature of the topics discussed in closed sessions, persons attending such sessions are expected to treat the discussions as confidential.

#### SECTION 7. TRAVEL ARRANGEMENTS AND EXPENSES

In advance of each Board meeting, the Executive Secretary makes hotel accommodations for those trustees needing such accommodations. For example, for a meeting on the Carbondale campus of SIUC, hotel reservations are automatically made for the evening before for the SIUE student trustee, usually at the Carbondale Holiday Inn. And similarly, reservations are made at the Edwardsville Holiday Inn for the SIUC student trustee the evening before meetings on the Edwardsville campus of SIUE. Transportation is also arranged in advance for each Board member needing transportation. For student trustees such arrangements ordinarily include transportation from either the Carbondale or Alton airports to an airport close to the meeting site. Ground transportation is most often arranged by assigning University vehicles to groups of trustees and staff. Again, these arrangements are worked out in advance of Board meetings.

Transportation and lodging for other meetings related to Board duties should be arranged by Board members when possible in advance with the Executive Secretary. Student trustees should consult with the Board Chair whenever there is a question regarding the appropriateness of travel, that is, whether the travel relates to the students' membership on the Board.

Members of the Board serve, of course, without compensation. The Charter of the Board, however, specifically provides that members shall be entitled a reimbursement for expenses incurred in the performance of their duties. Travel expenses, except for meals, must be documented by receipts in order for the expenses to be reimbursed. Expenses for meals will be reimbursed on a per diem basis at the same rate as that for University employees. A record of expenses should be submitted to the Executive Secretary, who will prepare a travel expense voucher for the Board member's signature. Once signed, the voucher is then processed for payment. Since information regarding the times of departure and arrival and the purpose of the trip are necessary in order to complete a voucher, this information should be included with the expense receipts. Expenses incurred by a Board member on behalf of that Board member's guest(s) cannot ordinarily be reimbursed.

The Charter of the Board also provides that the Board's Chair is permitted to allow for travel advances for payment of expenses to non-voting student members. The Chair has directed the Executive Secretary to assume responsibility for such travel advances. Usually, student members may complete a travel advance form and receive the advance at the Bursar's Office on the main campuses of SIUC or SIUE. The student members are responsible for insuring that travel advances received are promptly repaid.

#### SECTION 8. MISCELLANEOUS

Board members receive a telephone credit card which may be used in conducting Board business. Each Board member also receives subscriptions to the Daily Egyptian, the Alestle, the Southern Illinoisan, and the Edwardsville Intelligencer. Stationery with Board of Trustees letterhead

is provided for Board members, who may call upon the Executive Secretary for assistance in handling Board related correspondence.

Office accommodations have been traditionally provided to the student trustees by either SIUC or SIUE. Student members' questions regarding office accommodations should be addressed to the appropriate President or that officer's designee.

#### SECTION 9. TRANSITION RESPONSIBILITIES

Student trustees are encouraged and expected to assist successor trustees in assuming the duties of trusteeship. This assistance ordinarily includes informal discussions and insuring that all written materials received by the incumbent trustee are organized and given to the new trustee.

Mr. DeStefane said that he and Mark Michalic had met with Mr. Britton to discuss the Student Trustee Handbook. He said that the handbook does give a general view of what the Board actually does and what the Student Trustee will do in his capacity as Student Trustee. He said that there was one thing not included in the handbook now but that he and Mark would like to add at the end of their term and that was the problem dealing with abbreviations, such as, IBHE, RAMP, ISSC, etc. He said he had not understood what these abbreviations stood for when he first became a Student Trustee and he thought this addition would be most helpful.

Mr. Michalic said he thought the most important part of the handbook was on the last page where it stated that the Student Trustee is expected and encouraged to educate their following Student Trustees.

Mr. Elliott congratulated Mr. Britton for a good job. He was delighted with the completion of the project, and moved approval of the resolution. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

REVISED POLICIES OF THE BOARD OF TRUSTEES  
AND AMENDMENT TO V BYLAWS 8

Summary

This matter presents for the Board's approval five of the six chapters of the revised Policies of the Board of Trustees. In September, a draft of the revised Policies was presented for the Board's information and reaction. As defined by the Board in its Bylaws, Policies of the Board are legislation concerning procedures governing the internal operations of the University and guidelines governing administrative actions.

In September, it was also indicated that Chapter 2 of the Policies, Faculty and Staff Service, had not benefitted from extensive internal review and comment. Since September, numerous comments and suggestions have been received on Chapter 2. Time, however, did not permit its revision prior to the mailing for the October Board meeting. If the revisions are completed prior to the October meeting, a revised Chapter 2 will again be submitted for information and reaction. Approval of that chapter will be sought in November.

This matter also presents for approval an amendment to the Board's Bylaws which specifies the process by which guidelines and regulations intended for Chancellor approval will be developed by the Universities' Presidents and processed through the approval stage.

Rationale for Adoption

Earlier this year, the Office of the Chancellor undertook the process of revising official statements of Board policy contained in the Code of Policy of the Board of Trustees. The overall purpose of the revision is not to create new Board policy but, instead, to restate existing Board policy in light of current circumstances. Any new policy provisions are indicated as such in the following chapter descriptions. The specific purposes of the revision are: (1) to bring up-to-date the policies of the Board, particularly in view of recent changes in the governing administrative structure of the University System; (2) to reflect in statements of policy the appropriate division of responsibility and authority among the Board, the Chancellor, and the Presidents; (3) to identify and repeal obsolete or unnecessary statements of the policy; and (4) to organize into a usable reference document official statements and Board policy.

In June, the Board took the first major step in the revision process; it approved revised Bylaws and Statutes of the Board. The Bylaws are statements concerning the organization, procedures, and function of the Board itself. The Statutes are statements concerning the broad administrative structure and purposes of the internal organization of the University System. What remains to be completed, then, is the adoption of revised Policies of the Board which further implement the Board's Statutes.

The proposed revised Policies are separated into six subject matter areas or chapters. The five chapters for which approval is being sought are described below:



### Chapter 1. Academic Program, Degrees, and Awards

This revised chapter is based, in large measure, on statements contained in the Statutes (before revision) and Chapter VI of the current Code of Policy. Set out in the chapter is an abbreviated mission and scope statement for the SIU System; policies governing the approval of educational units, curricula, and degrees; and policies on the granting of degrees, certificates, and awards. Rather than setting out in detail admission and graduation requirements, Section E of the chapter recognizes the predominant role of the faculty in establishing such policies subject to the approval of the Presidents and the Chancellor. Additionally, the chapter presents a statement which will regularize the maintenance of an overall academic program inventory in the Office of the Chancellor.

### Chapter 3. Student Regulations and Policies

This chapter is based on Chapter VIII of the Code of Policy. The chapter sets out residence status policies and policies on publications, broadcasting and media advertising. The chapter also provides for University development and Chancellor approval of policies on housing, student rights and conduct, and student legal services. A new statement on student constituency groups and recognized student organizations has been added.

### Chapter 4. Tuition, Fees, and Charges

This chapter sets out much of the information currently contained in Chapter IV of the Code of Policy. A major difference, however, is that the proposed revision authorizes the Presidents, within certain limitations, to grant waivers of tuition and mandatory fees. These provisions replace numerous specific authorizations enacted by the Board over a period of years which are currently included in the Code of Policy.

### Chapter 5. Financial/Business Affairs

This chapter is based on Chapters III and VII of the Code of Policy. The chapter is organized into seven sections: budgets, functions of the Treasurer, purchasing, University guidelines and construing comments with respect to handling of locally held funds, internal audit, records management, and travel regulations. The section on budgets is new and reflects current practice with regard to the development and approval of internal operating and capital budgets. The section on purchasing adds new provisions regarding procurements exempt from the purchasing act.

### Chapter 6. University Property and Physical Facilities

Policies appearing in the Statutes (before revision) and Chapter I, Chapter II, and Chapter VIII of the Code of Policy are set out in this chapter. It is organized into three sections. The first

section indicates the Board's involvement in the acquisition and disposal of real property. The second describes project approval for fixed improvements, the policy for naming physical components of the University, and procedures for the Architecture and Design Committee. And the third sets out policies dealing with the use of University property.

#### Considerations Against Adoption

The Office of the Chancellor is aware of no considerations against the adoption of the revised policies.

#### Constituency Involvement

Responsibility for the initial development of each of the six chapters of the revised Policies was assigned to individual members of the Chancellor's staff. An early draft of each chapter, except Chapter 2, was shared with officers at both Universities having an interest in the subject matter of a particular chapter. Once a second draft of these five chapters was completed, the Chancellor transmitted copies to the Board and the Presidents for reaction. The Presidents were asked to share the proposed policies with constituency representatives for their reactions.

The development of Chapter 2 was delayed; however, a draft of that chapter was sent to the Board and the Presidents on August 18, 1980. As was the case with other chapters, the Presidents were asked to solicit constituency reactions. These reactions have been received, and a revised Chapter 2 will be submitted to the Board for approval in November.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Chapters 1 and 3 through 6 of the Policies of the Board of Trustees of Southern Illinois University be and are hereby approved as attached, effective October 15, 1980; and

BE IT FURTHER RESOLVED, That those personnel policies contained in the Code of Policy adopted on April 10, 1975, and subsequently amended, remain in effect until further amended or repealed by Board action; and

BE IT FURTHER RESOLVED, That V Bylaws 8 be amended as follows:

Section 8: Intention of the Statutes and Policies and Approval of  
Implementing Statements by the Chancellor.

It is the intention of the Statutes and Policies to provide the broad principles and policies of the University System's organization and operations.

The Chancellor is authorized in the Statutes and Policies to approve guidelines, regulations, and other statements which further implement the Board's Statutes and Policies. Such guidelines, regulations, and statements

developed under the authority of the Universities' Presidents will be approved by the Chancellor according to the following procedures:

- A. Material in the process of development will be provided by the President to the Chancellor in semi-final draft form for information and initial review.
- B. Comments on the semi-final draft material will be provided by the Chancellor to the President, who will develop a final version of the material.
- C. The final version of the material will be reviewed by the Chancellor. Upon the Chancellor's approval, formal notice of the approved action will be provided to the President.
- D. Copies of all approved material and announcements of effective dates will be maintained in the Office of the Chancellor and by the President, who will be responsible for dissemination of such material at the affected University.
- E. Material judged imperative for Chancellor approval by a President, but which the Chancellor chooses not to approve, may be submitted by a President to the Chairperson of the Board with a formal written request for approval, with a copy of the request being sent at the same time to the Chancellor. After discussion of the issue with the President and the Chancellor, the Chair will either agree to a withdrawal of the request by the President or at the first opportunity following such discussion will present the proposed material to the Board for its approval or rejection.

Chapter: 1. Academic Program, Degrees, and Awards  
Section: A. Mission and Scope of The Southern  
Illinois University System

A. Mission and Scope of The Southern Illinois University System

1. The Southern Illinois University System, through its constituent Universities, is the only senior System of higher education serving the people of the southern half of the State of Illinois. It is a comprehensive university System, with two established Universities which include medical, dental, and law schools, and with degree programs from the associate to the professional and doctoral levels. As it has grown and flourished, the System's constituent Universities have developed comprehensive programs of instruction, research, and public service which have attracted students, faculty, and staff not only from the region but from throughout the State and nation, and from overseas as well. In properly and rigorously meeting its regional responsibilities, it has brought and will continue to bring educational distinction to Southern Illinois and to the State as a whole.

The System's diversity and comprehensiveness are manifest in its constituent Universities. Both offer the standard range of undergraduate programs; and both work cooperatively with the public schools and junior colleges in their respective areas. Southern Illinois University at Carbondale, as the older of the two, has developed broad and carefully monitored graduate and research programs of high quality; and its public service and continuing education components have been guided by its location in a region of small communities, farms, and mines. Southern Illinois University at Edwardsville has strong master's level, specialist, and research programs, and a doctoral program in Education; and its location in the second largest population center in the State governs the urban-oriented nature of its public service and continuing education programs, as well as its commitment to disadvantaged persons.

In these challenging times, The Southern Illinois University System is pledged:

- a. To maintain the high quality of its programs of instruction, research, and public service;
- b. To monitor judiciously the development of and addition to these programs; and
- c. To sustain, through these programs, its diverse and comprehensive educational contribution to the people of Southern Illinois, the State, and the nation.



Chapter: 1. Academic Program, Degrees, and Awards  
Section: B. Policies on Approval of Educational  
Units, Curricula, and Degrees

B. Policies on Approval of Educational Units, Curricula, and Degrees

Pursuant to Article III, Section 2 of its Statutes the Board has the following policies:

1. Any new educational units, curricula, or degrees proposed are authorized only for the proposing University, and separate approval is required for any other University to establish the same.
2. Authority is delegated to the Chancellor of The Southern Illinois University System to approve changes in the titles of programs, units, and degrees; the addition or elimination of specializations, options, or concentrations within existing academic majors; administrative reorganizations which do not effectively increase the number of units of instruction, research, or public service; and requests from the Universities for approval of off-campus program locations.
3. Dual Degree Title. Past or future approval of a Bachelor of Arts or a Master of Arts degree for a specific degree program shall also include approval of a Bachelor of Science or a Master of Science degree for the same degree program, and vice versa. Changes made under this policy will be reported annually to the Board of Trustees through the Universities' program inventories.



CODE OF POLICY OF THE BOARD OF TRUSTEES,  
SOUTHERN ILLINOIS UNIVERSITY

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Page: 1 of 1  
Issued:  
Replaces:

Chapter: 1. Academic Program, Degrees, and Awards  
Section: C. Program Inventories

C. Program Inventories

The Office of the Chancellor shall maintain an inventory of all academic degree programs approved by the Board of Trustees and the IBHE including all approved specializations, options, or concentrations included within those programs. The inventory shall be by University and in a format determined by the Office of the Chancellor. It shall be brought up to date annually not later than September 1.

Chapter: 1. Academic Program, Degrees, and Awards

Section: D. Degrees, Certificates, and Awards

D. Degrees, Certificates, and Awards

## 1. Earned Degrees and Certificates

- a. Earned degrees shall be awarded by the authority of the Board of Trustees upon completion of requirements for the particular degree to be awarded and upon recommendation to the President by the appropriate college, division, or school faculty. Each University shall maintain an annual record of degrees awarded.
- b. The Office of the Chancellor shall maintain an inventory of all degree titles approved by the Board of Trustees and the IBHE. The inventory shall be by University and shall be brought up to date annually not later than September 1.
- c. Degrees may be awarded posthumously to any student who, at the time of death, has substantially completed the work for a degree, upon due recommendation of the appropriate faculty and President. Each University shall file guidelines in the Office of the Chancellor for implementing this policy.
- d. Certificates for completion of programs of work that do not lead to academic degrees shall be awarded, upon recommendation of the educational unit concerned, by the Presidents under general authority of the Board of Trustees implied by its authorization of such programs.

## 2. Honorary Degrees and Other Awards

- a. Honorary degrees shall be awarded after a vote of approval by the Board of Trustees of recommendations from the respective University Faculty, the President, and the Chancellor.
  - 1) Such degrees shall normally be awarded at the Spring, rather than the Summer, Commencement if two commencements are held annually. As the purpose is to limit honorary degrees ordinarily to one commencement and awards to the other, the order might be reversed; in either case, exceptions can be made if the recipients cannot attend at the time desired.
  - 2) The number of honorary degrees awarded should be small. Degrees need not be awarded every year.
  - 3) Candidates for honorary degrees may be nominated through appropriate University procedures after opportunity has been given to faculty members to suggest names for consideration. Nominations from faculty members and others should be forwarded through appropriate University channels. Final nominations with a list of names considered, should be sent to the Presidents not later than February 1.

CODE OF POLICY OF THE BOARD OF TRUSTEES,  
SOUTHERN ILLINOIS UNIVERSITY

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Chapter: 1. Academic Program, Degrees, and Awards  
Section: D. Degrees, Certificates, and Awards

- 4) A candidate may be any person who has achieved great eminence in a field of endeavor or who has made significant contributions to cultural, scientific, economic, or humanitarian activity.
- b. Southern Illinois University Distinguished Service Awards shall be awarded after a vote of approval by the Board of Trustees of recommendations from the respective University Faculty, the President, and the Chancellor.
    - 1) Except as noted below, policies regarding determination of candidates for these awards shall be the same as those set forth above for honorary degrees.
    - 2) These awards shall be made for outstanding or unusual service to the University, the region, or the State.
  - c. Other special awards shall be made upon a favorable vote of the Board of Trustees upon its own motion or upon approval of recommendations from the Chancellor and the Presidents, who may receive nominations from faculty or alumni groups.

Chapter: 1. Academic Program, Degrees, and Awards  
Section: E. Admission Policies and Graduation  
Requirements

E. Admission Policies and Graduation Requirements

1. Admission Policies

- a. Relying upon the original jurisdiction of the faculty in such matters each President is authorized to approve regulations for the University dealing with admission of undergraduates, graduate, and professional students.
- b. Such regulations and any amendments thereto shall become effective when approved by the Chancellor.
- c. Such regulations shall be aimed at establishing and preserving the academic validity and integrity of the University, and shall establish the conditions and requirements which must be met for academic and other reasons to constitute admission to the University or to special undergraduate, graduate, and professional programs within the University; shall provide for the enrollment process; shall provide in the interest of effective academic practice for closing admissions to programs and ceasing the processing of applications; shall establish academic and program standards for admission of students to the University and to baccalaureate and associate degree programs, for admission of students to the Graduate School and to master's, specialist, doctoral, and professional programs, and for readmission of former students; and shall provide specific means for recognizing exceptional students or the special needs represented by admission requirements of special programs.

2. Graduation Requirements

- a. Relying upon the original jurisdiction of the faculty in such matters, each President is authorized to approve regulations for the University stating the requirements for graduation from undergraduate, graduate, and professional programs.
- b. Such regulations and any amendments thereto shall become effective when approved by the Chancellor.
- c. Such regulations shall be aimed at establishing and preserving the academic validity and integrity of the University, and shall establish the conditions and requirements which must be met for graduation from an academic program at the associate, baccalaureate, graduate, or professional levels.

Chapter: 3. Student Regulations and Policies  
Section: A. Residency Status Policies

A. Residency Status Policies

1. The following regulations governing the determination of residency status for admission and assessment of student tuition are approved:

For the purpose of these regulations an "adult" is considered to be a student eighteen years of age or over; a "minor" student is a student under eighteen years of age. The term "the State" means the State of Illinois except in the following instance:

For purposes of assessing graduate-level student tuition for up to nine quarter hours at Southern Illinois University at Edwardsville, the term "the State" also includes the following geographic areas of the State of Missouri: the Counties of Franklin, Jefferson, St. Charles, and St. Louis, and the City of St. Louis, Missouri; and, the tuition rates applicable in this instance shall be set by the Board. Except for those exceptions clearly indicated in these regulations, in all cases where records establish that the person does not meet the requirements for resident status as defined in these regulations the nonresident status shall be assigned.

- a. Residency determination. Evidence for determination of residence status of each applicant for admission to the University shall be submitted to the Director of Admissions at the time of application for admission. A student may be reclassified at any time by the University upon the basis of additional or changed information. However, if the University has erroneously classified the student as a resident, the change in tuition shall be applicable beginning with the term following the reclassification; if the University has erroneously classified the student as a nonresident, the change in tuition shall be applicable to the term in which the reclassification occurs, provided the student has filed a written request for review in accordance with these regulations. If the University has classified a student as a resident based on false or falsified documents, the reclassification to nonresident status shall be retroactive to the first term during which residency status was based on the false or falsified documents.
- b. Adult student. An adult, to be considered a resident, must have been a bona fide resident of the State for a period of at least three consecutive months immediately preceding the beginning of any term for which the individual registers at the University, and must continue to maintain a bona fide residence in the State, except that an adult student whose parents (or one of them if only one parent is living or the parents are separated or divorced) have established and are maintaining a bona fide residence in the State and who resides with them (or the one residing in the State) or elsewhere in the State will be regarded as a resident student.



- c. Minor student. The residence of a minor shall be considered to be, and to change with and follow:
- 1) That of the parents, if they are living together, or living parent, if one is dead; or
  - 2) If the parents are separated or divorced, that of the parent to whom the custody of the person has been awarded by court decree or order, or in the absence of a court decree or order, that of the parent with which the person has continuously resided for a period of at least three consecutive months immediately preceding registration at the University; or
  - 3) That of the adoptive parents, if the person has been legally adopted and, in the event the adoptive parents become divorced or separated, that of the adoptive parent whose residence would govern under the foregoing rules if that parent had been a natural parent; or
  - 4) That of the legally appointed guardian of the person; or
  - 5) That of the "natural" guardian, such as a grandparent, adult brother or adult sister, adult uncle or aunt, or other adult relative with whom the person has resided and by whom the student has been supported for a period of at least three consecutive months immediately preceding registration at the University for any term, if the person's parents are dead or have abandoned said person and if no legal guardian of the person has been appointed and qualified.
- d. Parent or guardian. No parent or legal or natural guardian will be considered a resident of the State unless said person:
- 1) Maintains a bona fide and permanent place of abode within the State, and
  - 2) Lives, except when temporarily absent from the State with no intention of changing the legal residence to some other State or Country, within the State.
- e. Emancipated minor. If a minor has been emancipated, is completely self-supporting, and actually resides in the State, the minor shall be considered to be a resident even though the parents or guardian may reside outside the State. An emancipated minor who is completely self-supporting shall be considered to "actually reside in the State of Illinois" if a dwelling place has been maintained within the State uninterruptedly for a period of at least three consecutive

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Section: A. Residency Status Policies

months immediately preceding term registration at the University. Marriage or active military service shall be regarded as effecting the emancipation of minors, whether male or female, for the purposes of this regulation. An emancipated minor whose parents (or one of them if only one parent is living or the parents are separated or divorced) have established and are maintaining a bona fide residence in the State and who resides with them (or the one residing in the State) or elsewhere in the State will be regarded as a Resident student.

- f. Married student. A nonresident student, whether male or female, or a minor or adult, or a citizen or noncitizen of the United States, who is married to a resident of the State, may be classified as a resident so long as the individual continues to reside in the State; however, a spouse through which a student claims residency must demonstrate residency in compliance with the requirements applicable to students seeking resident status.
- g. Persons without United States citizenship. A person who is not a citizen of the United States of America, to be considered a resident, must have permanent resident status with the United States Immigration and Naturalization Service and must also meet and comply with all of the other applicable requirements of these regulations to establish resident status.
- h. Armed Forces personnel. A person who is actively serving in one of the Armed Forces of the United States and who is stationed and present in the State in connection with that service and submits evidence of such service and station, shall be treated as a resident as long as the person remains stationed and present in Illinois. If the spouse or dependent children of such member of the Armed Forces also live in the State, similar treatment shall be granted to them.

A person who is actively serving in one of the Armed Forces of the United States and who is stationed outside the State may be considered a resident only if the individual was a resident of the State at the time of entry into military service, except as otherwise specified by Board policy.

A person who is separated from active military service will be considered a resident of Illinois immediately upon separation providing this person: (a) was a resident of the State at the time of enlistment in the military service, (b) became treated as a resident while in the military by attending school at SIU while stationed in the State, or (c) has resided within the State for a period of three months after separation.

Chapter: 3. Student Regulations and Policies  
Section: A. Residency Status Policies

- i. State and Federal Penitentiary. A person who is incarcerated in a State or Federal place of detention within the State of Illinois will be treated as a Resident for tuition assessment purposes as long as said person remains in that place of detention. If bona fide residence is established in Illinois upon release from detention, the duration of residence shall be deemed to include the prior period of detention.
- j. Minor children of parents transferred outside the United States. The minor children of persons who have resided in the State for at least three consecutive months immediately prior to a transfer by their employers to some location outside the United States shall be considered residents. However, this shall apply only when the minor children of such parents enroll in the University within five years from the time their parents are transferred by their employer to some location outside the United States.
- k. Dependents of University employees. The spouses and dependent children of all staff members (academic, administrative, non-academic) on appointment with the University shall be considered as resident students for purposes of tuition assessment.
- l. Definition of terminology. To the extent that the terms "bona fide residence," "independent," "dependent," and "emancipation," are not defined in these regulations, definitions shall be determined by according due consideration to all of the facts pertinent and material to the question and to the applicable laws and court decisions of the State of Illinois.

A bona fide residence is a domicile of an individual which is the true, fixed, and permanent home and place of habitation. It is the place to which, whenever absent, the individual has the intention of returning. Criteria to determine this intention include but are not limited to year around residence, voter registration, place of filing tax returns (home state indicated on federal tax return for purposes of revenue sharing), property ownership, driver's license, car registration, vacations, and employment.

- m. Procedure for review of residency status or tuition assessment. A student who takes exception to the residency status assigned or tuition assessed shall pay the tuition assessed but may file a claim in writing to the appropriate official for a reconsideration of residency status and an adjustment of the tuition assessed. The written claim must be filed within 30 school days from the date of assessment of tuition or the date designated in the official University calendar as that upon which instruction begins for the academic period for which the tuition is payable, whichever is later, or the student loses all rights to a change of status and adjustment of the tuition assessed

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for the term in question. If the student is dissatisfied with the ruling in response to the written claim made within said period, the student may appeal the ruling to the President or his designee by filing with that official within twenty days of the notice of the ruling a written request.



Chapter: 3. Student Regulations and Policies  
Section: B. Housing Policies and Regulations

B. Housing Policies and Regulations

1. Each President is hereby authorized to develop regulations for the University dealing with student housing.
2. Such regulations and any amendments thereto shall become effective when approved by the Chancellor.
3. Such regulations shall prescribe the scrupulous adherence to all applicable laws and regulations; shall provide for due consideration in housing facilities of health, safety, supervision, and creation of an environment conducive to academic achievement and personal growth; shall establish eligibility or requirements for assignment of housing and fair and equitable procedures for leasing of housing; shall specify services related to provision of housing information and operation of housing facilities; and shall establish procedures for relating to non-University housing authorities, local officials, and local landlords which preserve the necessary standards of fairness, equity of treatment, and consistency of action which must mark University relations with such agencies, officers, and interested persons.



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Chapter: 3. Student Regulations and Policies  
Section: C. Student Rights and Conduct Policy

C. Student Rights and Conduct Policy

1. General. Students enrolled in public institutions of higher education are entitled to the same First Amendment freedoms of association, speech and assembly, and press that they hold as citizens. Free discourse lies at the heart of the University's purpose, and the University remains concerned that an atmosphere conducive to reasoned pursuits of intellectual objectives be maintained at all times. Responsible intellectual inquiry requires that there be a respect for individual persons and both public and private properties throughout the conduct of all forms of discourse.

To this end, the following policy is adopted.

2. The Universities
  - a. Each President is hereby authorized to develop regulations for the University dealing with student rights and conduct.
  - b. Such regulations and any amendments thereto shall become effective when approved by the Chancellor.
  - c. Such regulations shall provide specific recognition of basic student rights in the University context; shall for the protection of students clarify the distinction between University conduct standards and those established by civil and criminal statutes; shall specify non-acceptable activities for students aimed at preserving the welfare of the University community and the protection of its population and the sanctions which may be imposed in the name of the University for commission of such non-acceptable activities; shall provide for the bringing of complaints regarding activities; for procedures for assessing such complaints, and for due process in determining whether violations of any standards have occurred; and shall provide for an appeal procedure to be available to those who wish to challenge the judgment arrived at by such established procedures.
3. Separation of Students. Separation of a student from the University for academic or nonacademic reasons is the responsibility of the cognizant President. Any nonacademic separation may be appealed to the Chancellor and ultimately to the Board of Trustees.

Chapter: 3. Student Regulations and Policies  
Section: D. Student Legal Services Policy

D. Student Legal Services Policy

1. Each President is hereby authorized to develop regulations for the University dealing with the provision of legal services to students by a students' attorney.
2. Such regulations and any amendments thereto shall become effective when approved by the Chancellor.
3. Such regulations shall establish a students' attorney as an independent contractor with the University, not an employee of the University, who acts in an individual capacity, not as a representative of the University, to provide legal services for students; shall specify the functions of the student legal services activity and of the students' attorney, including a list of those specific types of legal services which the students' attorney may perform for the well-being of students and those limitations on legal service which must be observed because of other-than-student considerations; and shall provide for the establishment, membership, responsibilities and procedures of an advisory board for the student legal services program, including specific duties and areas of concern for the board to deal with.

Chapter: 3. Student Regulations and Policies  
Section: E. Publications, Broadcasting, and  
Media Advertising Policies

E. Publications, Broadcasting, and Media Advertising Policies

1. Student Publications Policy

The Board of Trustees is responsible, as legal publisher, for student-operated publications to which it provides funding for the express purpose of publishing. In furtherance of the Board's responsibilities for these publications, the following policy is enacted to clarify the lines of responsibility and the considerations within which student publications will operate.

- a. Each President is hereby authorized to develop regulations for the University dealing with the operation of all student publications which are supported in whole or in part by University monies provided for the express purpose of publication.
- b. Such regulations and any amendment thereto shall become effective when approved by the Chancellor.
- c. Such regulations shall establish necessary management elements for the conduct of student publications, including specifying the line of authority and responsibility from the President to the staff of each publication; establishing the mode of funding and the procedures of budget approval; providing for the establishment of a publications staff organization, of fiscal authority responsibility, and of guidelines for the conduct of operations; in addition, such regulations shall provide for a faculty/staff advisor and for selection in a prudent manner of competent principal editors and advisors; shall provide for the establishment of appropriate ethical and professional standards; and shall provide for procedures for accepting and acting on complaints against the publication and its staff.

2. Broadcasting Services Policy

- a. General. All radio and television broadcasting facilities associated with Southern Illinois University operate under licenses issued by the Federal Communications Commission to the Board of Trustees of Southern Illinois University. The responsibility for fulfilling the requirements of those licenses thus ultimately falls upon the Board of Trustees, but the President of each University and appropriate administrative officials and staff must inevitably share in that responsibility by virtue of their operational involvement with the facilities.

For all broadcasting operations at the various Universities, the following policy will establish a continuity of responsibility to the Board of Trustees but will seat the

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operational activities within the purview of the President and other officials.

b. Universities

- 1) Each President is hereby authorized to develop regulations for the University dealing with the conduct of broadcast activity by University affiliated facilities under Federal Communications Commission licenses.
- 2) Such regulations and any amendments thereto shall become effective upon approval by the Chancellor.
- 3) Such regulations shall provide for proper adherence to all applicable laws and for preparation and submission of all necessary reports, etc.; shall define the geographical service area and the audience of the broadcast facility; shall specify the educational and service objectives of the broadcast facility; shall characterize the unique educational and service contribution of the facility programming to its audiences; shall relate the facility and its programming to the University goals of service, teaching, and research; shall characterize the educational and service programming elements in the broadcast practices of the facility; shall provide for instructional programming as appropriate with the academic mission of the University; and shall support the academic mission of the University by providing for training of students within the operational activities of the facility.

3. Media Advertising Policy

- a. This policy provides a statement to govern the advertising activities of University-affiliated media within the institutions of the Southern Illinois University System, while at the same time insuring and protecting the rights of freedom of press and of academic freedom.
- b. University-affiliated media, receiving support through University funds, including those of officially recognized student organizations, may solicit and sell, and publish, broadcast or otherwise communicate commercial advertising on a more than an occasional basis, only in accordance with this policy.
- c. Any organization engaging in commercial advertising activity under this policy shall comply with the following conditions:



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- 1) In the case of student organizations or activities, the persons selling advertising must be currently enrolled students of the University, who are members of the organization and under the guidance and supervision of a faculty or staff advisor.
  - 2) The advertising activity must be conducted in full compliance with federal, state, and local laws and regulations related thereto.
  - 3) Each organization shall operate in accordance with appropriate ethical codes in the interest of maintaining acceptable standards of fair play and social responsibility. Examples of such codes are the Code of Ethics statement of Sigma Delta Chi, and the Code of the National Association of Broadcasters.
  - 4) Each organization shall establish working papers to govern the advertising activity which must be submitted to the President or his designate for approval.
  - 5) Each organization must maintain fiscal responsibility and, as required by University regulations, have a faculty or staff member as fiscal officer.
  - 6) A report shall be filed at the end of each fiscal year with the appropriate President showing the source and amount of non-advertising funds or support devoted to the medium involved, the operating costs attributed to publication or broadcasting activities, and the gross revenue derived in the preceding year from advertising.
  - 7) Direct or indirect University support given such organizations or media for media purposes shall not, in any fiscal year, exceed the difference between earned media income and actual operating costs of the media (including reserves).
- d. The working papers of each organization engaging in commercial advertising under this policy shall include the following:
- 1) Identification of the faculty or staff advisor, fiscal officer, and where applicable, the student editor or station manager of the organization (to be submitted annually).
  - 2) A general statement of the types of advertising to be carried.



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- 3) Assurance that the editor or manager and advisor are conversant with the prevailing laws of libel, obscenity, privacy, and any other laws, regulations, or ordinances affecting the publication or broadcast activity.
  - 4) A statement of orderly procedures for the filing and disposition of complaints concerning the advertising activity which specifies the appropriate University channels through which responses to such complaints may be administratively reviewed. Disposition of these complaints shall be maintained in writing and open to public scrutiny.
- e. Whenever a complaint is filed which provides substantial evidence that a University-affiliated organization under this policy is competing unfairly in the advertising market with private media, or is being subsidized unfairly in an amount beyond that necessary to continue it, such complaint shall be reviewed by the President (or that officer's designee) for the purpose of determining:
- 1) Whether or not the University-affiliated organization is competing fairly and equitably with private media of similar character in respect to charges, prices, and other rate considerations for advertising; and
  - 2) Whether University funds, or direct or indirect University support, being provided such University organization should be adjusted in any way in view of income being generated by advertising activities, and in deference to Paragraph c.7) above. Subject to meeting a standard of substantial fairness in rates charges for advertising, University-affiliated media shall be permitted to continue advertising activities, although the President (or a designee), pursuant to such review, may require and effect such adjustments in direct or indirect University support to such media as may be necessary to assure that the "no-profit" guideline under Paragraph c.7) above is maintained.

Chapter: 3. Student Regulations and Policies  
Section: F. Student Constituencies and Recognized  
Student Organizations

F. Student Constituencies and Recognized Student Organizations

1. Each President is authorized to develop regulations for the University dealing with student constituency bodies and recognized student organizations.
2. Such regulations and any amendments thereto shall become effective when approved by the Chancellor.
3. The regulations shall establish procedures by which the President grants recognition to student constituency bodies of the University. The student constituency bodies shall be the official organization designated to represent students in matters pertaining to student welfare, student activities, student participation in University affairs, student participation in University planning and administration, and student opinion. The student constituency bodies shall make recommendations in writing to the chief officer for student affairs concerning the distribution each fiscal year of student welfare and activity funds. Student constituency bodies shall be responsible for reviewing and recommending disposition of requests for recognition of student organizations.
4. The regulations shall establish the procedures by which the President or that officer's designee identifies an organization as a recognized student organization. Recognized student organizations are authorized to represent student groups in their interactions with the student constituency bodies. Organized student groups must be recognized in order to receive allocations of funds generated by student welfare and activity fees recommended by the student constituency bodies.
5. No student constituency body or recognized student organization shall be authorized unless it adheres to all appropriate federal or state laws concerning nondiscrimination and equal opportunity; membership shall be limited to students officially affiliated with the University and to the spouses and dependents of such students.

Chapter: 4. Tuition, Fees, and Charges  
Section: A. System Policies

A. System Policies

1. General policies applicable to student fees and charges.
  - a. Authorization. All student fees and charges shall be fixed only under the authority of the Board of Trustees. That authority may be the direct statutory authority of the Board of Trustees "to fix and collect . . . fees" or may be authority delegated to the Chancellor, the Presidents or other officers in specific policies adopted by the Board of Trustees.
  - b. Refunds, Exemptions, or Waivers. No exemptions, refunds, or waivers of fees or charges shall be granted except as specifically authorized by the Board of Trustees or as authorized in accordance with Board approved policies delegating such authority to the Chancellor and/or the Presidents.
  - c. Publication. All student fees shall be published periodically in official University publications. Those students affected by changes in fees shall be given notice through publication prior to the implementation of such changes.
  - d. Access. In order to assure ease of access to the educational opportunities within The Southern Illinois University System, mandatory fees shall be kept to a minimum level consistent with the maintenance of educational quality. Pursuant to this policy, no mandatory fee over \$100 (either per academic term or as a one-time charge) may be assessed of an individual student except by action of the Board of Trustees with the exception of mandatory fees that may be assessed upon authorization of the Presidents to recover added costs of delivery of off-campus instruction.
  - e. Fiscal Control. Each fee or charge established under the authority of the Board of Trustees shall have adequate fiscal controls; shall be separately accounted for and budgeted for; shall be susceptible to post audit, and shall be handled in accordance with established Board policy.
  - f. Annual Reports. The Chancellor shall annually submit to the Board of Trustees: a report on all specific student fees established by the Presidents' authority; and a report on tuition waivers by general category authorized under the Presidents' authority.
2. Definition of student fees and charges. The categories of student fees and charges are defined as follows:

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- a. Mandatory fees. A mandatory fee is any fee which is assessed as a condition of enrollment or which adds to the costs of a student participating in an instructional program within the Southern Illinois University System.
  - 1) Tuition fees. Tuition fees are collected in payment for instruction. Except for specific exclusions set by law, tuition fees are deposited in the State Treasury into a special fund, the Southern Illinois University Income Fund.
  - 2) General student fees. General student fees are mandatory fees assessed by term as a condition of enrollment in the University and for a special purpose. These fees are noted specifically in the Charter of the Board of Trustees as "fees for student activities; fees for student facilities such as student union buildings or field houses or stadia or other recreational facilities; student welfare fees; (and) . . . similar fees for supplies and material."
  - 3) Specific student fees. Specific student fees are those fees which are necessary to the pursuit or completion of a specific instructional program and which add to the overall instructional costs of a student attending Southern Illinois University.
- b. Regulatory fees. Regulatory fees are those fees necessary to the efficient and proper regulation of the University and are designed to prevent abuses to various University regulations. The authority to assess such fees lies in the statutory authority of the Board of Trustees "to make rules (and) regulations, not inconsistent with law, for the government and management of Southern Illinois University. . . ."
- c. Charges for special non-instructional services and privileges. These charges are special purpose, incidental charges assessed for non-instructional services or privileges provided through the University. These charges are not of general application nor may they be assessed as a condition of enrollment. These charges are designed to cover the operating costs of the service being provided.
- d. Charges in funded debt enterprises. Charges in funded debt enterprises are those assessments made under the authority of bond resolutions entered into by the Board of Trustees. These charges are designed to cover the cost of the facilities, goods, and services provided.



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Section: A. System Policies

- e. Funding for student programs not specifically authorized by the Board of Trustees but developed to serve special student interests and activities will come either from fees individually and voluntarily assessed by students or student groups or from a general student fee assessed by the Board specifically to support a collection of such programs. As a matter of general policy, fees approved by the Board of Trustees will, in the future, be refundable only upon both the request of an individual student and the approval of the student's request by the University, as authorized by the Board of Trustees.
3. Delegation of authority to establish student fees and charges.
    - a. The Board of Trustees retains authority over the following Mandatory Fees:
      - 1) Tuition Fees
      - 2) General Student Fees
    - b. The Board of Trustees delegates to the Presidents authority over the following fees:
      - 1) Specific Student Fees within the category of Mandatory Fees
      - 2) Regulatory Fees
      - 3) Charges for Special Non-Instructional Services and Privileges
  4. Charges in funded debt enterprises.
    - a. The authority over charges in funded debt enterprises has been determined by bond resolutions entered into by the Board as follows:
      - 1) Charges requiring approval of the Board of Trustees
        - a) Charges not requiring concurrence of additional parties; usually representing operations where bonds were sold by the Board of Trustees:
          - Housing Room and Board Charges
          - Housing Area Activity Fees



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- b) Charges requiring concurrence of the Board of Trustees and additional parties:

-Bonds issued by the SIU Foundation require approval of that body

-Loans incurred by the SIU Foundation with special governmental agencies. Require concurrence by the governmental agency, the SIU Foundation, and the Board of Trustees.

-Housing Charges - F.H.A. Project

- 2) Charges established by a delegated officer of the Board of Trustees. Certain bond resolutions require that the Board's Treasurer establish rates for goods and services that will produce certain levels of income in relationship to operational expenses.

a) Facilities and equipment rental in student centers

b) Prices of goods and services in student centers

- 3) Charges delegated to the Presidents.

a) Amount of housing security deposit and refund

b) Amount and terms of housing deposits

c) Miscellaneous housing charges

-Guest meals, facilities

-Recreational deposits and fees

- b. All charges established in funded debt enterprises by an officer of the Board or by a President of a University, and all changes in the level of any such charge shall be filed in the Office of the Chancellor with information copies to all parties concerned.

5. Miscellaneous fees and charges.

- a. The Presidents are authorized to establish application fees, acceptance deposits, and advance deposits related to applications for admission to the Universities. Such fees and deposits may be non-refundable; however such fees may be refunded, when after payment, there has been a failure of consideration on the part of the University.

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- b. The Presidents are authorized to assess participant charges necessary to recover costs of program delivery for non-credit offerings.
  - c. The Presidents are authorized to institute reasonable, necessary and customary regulatory and cost-recovery assessments, fees, and charges in connection with operation of the University library or libraries, applicable to any or all users thereof including students, faculty and staff, and the general public. A copy of the current library circulation policies stating the amount and occasion for such assessments, fees, and charges shall be maintained on file in the Office of the Chancellor.
  - d. The Presidents are authorized to assess a graduation fee applicable to each student applying for graduation from the respective Universities. The level of the fee may differ between undergraduates, graduates, and professional students.
6. Exemptions, waivers, and refunds of fees and charges.
- a. Employee tuition waivers. Tuition shall be waived for all faculty, staff, and graduate assistants and for Civil Service employees, as prescribed in their Personnel Policies.
  - b. Undergraduate student tuition waivers. The Presidents are authorized to award undergraduate tuition waivers on the basis of demonstrated financial need, scholarship, or University-related activities. In determining the total number of such waivers, the Presidents should bear in mind the Illinois Board of Higher Education policy limiting institutional undergraduate tuition waivers to 2% of the full-time equivalent undergraduate enrollment.
  - c. Graduate student tuition waivers. The Presidents are authorized to waive tuition for graduate students upon the basis of demonstrated financial need, scholarship, or service in University-related activities.

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- d. Exemption from assessment or waiver of mandatory fees other than tuition. Each President is authorized, subject to the requirement of various revenue bond covenants, to exempt from assessment, or to waive, mandatory fees, other than tuition, or portions of such fees if in that officer's judgment such exemption or waiver is in the best interest of the institution.
- e. Refunds. Subject to the approval of the Board, each University shall establish policies governing the refund of mandatory fees, including tuition, to students who officially withdraw from the University; and subject to the approval of the appropriate President each University shall establish policies governing the refund of other student fees and charges.

Chapter: 4. Tuition, Fees, and Charges  
Section: B. Southern Illinois University at Carbondale

B. Southern Illinois University at Carbondale

1. Tuition charges for graduate and undergraduate students at Southern Illinois University at Carbondale effective Fall Semester, 1980.\*

<u>Hours</u>	<u>Resident</u>	<u>Non-resident</u>
1	\$ 26	\$ 78
2	52	156
3	78	234
4	104	312
5	130	390
6	156	468
7	182	546
8	208	624
9	234	702
10	260	780
11	286	858
12 and over	311	933

\*Such tuition charges are applicable to all courses of instruction offered for regular academic credit whether such instruction be offered on the campus or at some other site, but do not apply to students enrolled in the School of Medicine.

2. General student fee schedule approved by the Board for Southern Illinois University at Carbondale effective Fall Semester, 1980.

<u>Hours</u>	<u>SMB</u>	<u>Student Recreation Fee</u>	<u>Student Activity Fee</u>	<u>Student Center Fee</u>	<u>Athletic Fee</u>	<u>Student-to-Student Grant Program</u>	<u>Bond Retirement Fee</u>	<u>Total On-Campus Fees and Contributions</u>	<u>On-Campus Public Service Credit Courses Fee</u>
1	45.00	1.50	.65	5.00	2.50	2.25	2.75	59.65	3.00
2	45.00	3.00	1.30	5.00	5.00	2.25	5.50	67.05	6.00
3	45.00	4.50	1.95	6.00	7.50	2.25	8.25	75.45	9.00
4	45.00	6.00	2.60	8.00	10.00	2.25	11.00	84.85	12.00
5	45.00	7.50	3.25	10.00	12.50	2.25	13.75	94.25	15.00
6	45.00	9.00	3.90	12.00	15.00	2.25	16.50	103.65	18.00
7	45.00	10.50	4.55	14.00	17.50	2.25	19.25	113.05	21.00
8	45.00	12.00	5.20	16.00	20.00	2.25	22.00	122.45	24.00
9	45.00	13.50	5.85	18.00	22.50	2.25	24.75	131.85	27.00
10	45.00	15.00	6.50	20.00	25.00	2.25	27.50	141.25	30.00
11	45.00	16.50	7.15	22.00	27.50	2.25	30.25	150.65	33.00
12 or more	45.00	18.00	7.80	24.00	30.00	2.25	33.00	160.05	36.00 and up

<sup>1</sup>Amount refundable upon student's request within specified period of time.

<sup>2</sup>Graduate students do not pay this fee.

<sup>3</sup>Permanent full-time or permanent part-time employees pay Student Center Fee only.

<sup>4</sup>Includes allocations to primary medical care and Student Center, in equal proportions.

<sup>5</sup>Effective Summer Session, 1979.

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- 3. Student Recreation Fee. An \$18.00 Student Recreation Fee per academic semester shall be collected from each full-time student and shall be deposited in the Student Recreation Fund for Southern Illinois University at Carbondale.
  - a. Funds generated from a \$16.25 portion of this fee shall be used to support the intramural and recreation programs in the budget for student recreation.
  - b. Funds generated from a \$1.75 portion of this fee shall be used to establish a "Student Recreation, Repair, Replacement, and Modernization Reserve," which shall have a maximum level of \$1,500,000, representing approximately ten percent of the cost of the building, original equipment, and ancillary recreation and intramural facilities.
  - c. Any residue of funds left in the construction account after completion of the building and its ancillary facilities, shall be used for operation and maintenance costs of the facility.

4. University Housing:

- a. Schedule of rates for University-operated single student housing at SIUC effective Fall Semester, 1980:

<u>Room and Board Rates</u>	<u>Semester Rate</u>
Brush Towers	\$ 896
Thompson Point	896
University Park	896
 <u>Single Room Increment</u>	
Increment to be added to semester rate of resident desiring a single room	\$ 250
 <u>Room Rates</u>	
Small Group Housing	\$ 408



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- b. Schedule of rates for University operated apartment rental housing (includes utilities) at SIUC effective August 1, 1980:

	<u>Monthly Rate</u>
Southern Hills	
Efficiency - Furnished	\$ 156
One-Bedroom - Furnished	173
Two-Bedroom - Unfurnished	180
Two-Bedroom - Furnished	186
Evergreen Terrace Apartments*	
Two-Bedroom - Unfurnished	\$ 198
Three-Bedroom - Unfurnished	213
Elizabeth Apartments	\$ 180
University Courts	\$ 200

\*Rates subject to approval of the SIU Foundation (Carbondale) and the Federal Housing Administration.

- c. A campus housing activity fee is authorized to be included in on-campus housing contracts for the purpose of funding programs for the benefit of residents in University housing. This fee is to be charged at the rate of \$4.50 per semester for contracts based on the academic calendar or at the rate of \$1.00 per month for contracts based on the fiscal year. Revenue from this fee shall be deposited in a separate restricted account to be distributed by authority of the fiscal officer in accordance with University policy and the approved budget of recognized organizations comprising all students with housing contracts in force. Residents at Elizabeth Street Apartments and University Courts are exempt from this matter.
5. Athletic Fee. In order to provide a regularized source of funding for Men's and Women's Intercollegiate Athletic programs at Southern Illinois University at Carbondale, a fee of \$30.00 is established for each full-time student for each semester in attendance beginning with the Summer Session, 1980. Funds generated by the fee shall be distributed in a manner to provide equal opportunities for male and female athletes. (Reverts to \$20/semester on 7/1/81 unless authorization extended.)

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6. Charges for flight training, SIUC, effective Fall Semester, 1980:

<u>Course</u>	<u>Rates</u>	
STC 201 - Primary		
44.0 hrs. Cessna 150*	@ \$27.50	\$1,210.00
5.0 hrs. Simulator	@ 20.00	100.00
25.0 hrs. Flight Instruction	@ 10.00	250.00
25.0 hrs. Ground Instruction	@ 5.00	125.00
		<u>\$1,685.00</u>
STC 203 - Basic		
45.5 hrs. Cessna 150**	@ \$27.50	\$1,251.25
2.5 hrs. Piper Arrow	@ 42.50	106.25
10.0 hrs. Flight Instruction	@ 10.00	100.00
10.0 hrs. Ground Instruction	@ 5.00	50.00
		<u>\$1,507.50</u>
STC 204 - Intermediate		
45.5 hrs. Cessna 150**	@ \$27.50	\$1,251.25
2.5 hrs. Piper Arrow	@ 42.50	106.25
10.0 hrs. Flight Instruction	@ 10.00	100.00
10.0 hrs. Ground Instruction	@ 5.00	50.00
		<u>\$1,507.50</u>
STC 206 - Instrument and Advanced		
15.0 hrs. Piper Arrow	@ \$42.50	\$ 637.50
22.0 hrs. Cessna 172	@ 32.50	715.00
10.0 hrs. Simulator	@ 20.00	200.00
32.0 hrs. Flight Instruction	@ 10.00	320.00
32.0 hrs. Ground Instruction	@ 5.00	160.00
		<u>\$2,032.50</u>
STC 207 - Multi-Engine		
10 hrs. Cessna 310	@ \$84.50	\$ 845.00
10 hrs. Flight Instruction	@ 10.00	100.00
10 hrs. Ground Instruction	@ 5.00	50.00
		<u>\$ 995.00</u>

\*Four additional hours were added to this course because experience has shown that the average student needs the four additional hours before he or she is ready to be recommended for their checkride.

\*\*Two hours were deleted from these courses because the student will be picking up the four hours total that were dropped from these courses in the private course STC 201.

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<u>Course</u>	<u>Rates</u>	
STC 300 - Flight Instructor		
15.0 hrs. Cessna 150	@ \$27.50	\$ 412.50
5.0 hrs. Piper Arrow	@ 42.50	212.50
20.0 hrs. Flight Instruction	@ 10.00	200.00
40.0 hrs. Ground Instruction	@ 5.00	200.00
		<u>\$1,025.00</u>
STC 301 - Flight Instructor/ Multi-Engine		
5.0 hrs. Cessna 310	@ \$84.50	\$ 422.50
5.0 hrs. Flight Instruction	@ 10.00	50.00
10.0 hrs. Ground Instruction	@ 5.00	50.00
		<u>\$ 522.50</u>
STC 302 - Flight Instructor/ Instrument		
5.0 hrs. Cessna 150	@ \$27.50	\$ 137.50
5.0 hrs. Cessna 172	@ 32.50	162.50
10.0 hrs. Flight Instruction	@ 10.00	100.00
25.0 hrs. Ground Instruction	@ 5.00	125.00
		<u>\$ 525.00</u>
STC 400 - Airline Transport Rating - T.B.A.***		T.B.A.***
Instrument Rating Only (Not a STC approved course)		
27.5 hrs. Cessna 172	@ \$32.50	\$ 893.75
10.0 hrs. Simulator	@ 20.00	200.00
27.5 hrs. Flight Instruction	@ 10.00	275.00
27.5 hrs. Ground Instruction	@ 5.00	137.50
		<u>\$1,506.25</u>

\*\*\*Rate depends on pilot experience and aircraft utilized.

7. Student-to-Student Grant Program Fee. Southern Illinois University at Carbondale is authorized to participate in the "Student-to-Student Grant Program" administered by the Illinois State Scholarship Commission and a contribution of \$2.25 per semester shall be collected from each on-campus undergraduate student enrolling at SIUC commencing with the Fall Semester, 1975. The said contribution shall apply without regard to the number of hours of academic work carried, and provision shall be made for a full refund of the "Student-to-Student Grant Program" contribution to any on-campus undergraduate student who requests a refund at the time of payment of fees or within ten days thereafter. The net aggregate of money so collected

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shall be retained by the University in an identifiable, separate account and shall be used solely for the purposes of making scholarship grants to qualified on-campus undergraduate students enrolled in SIUC and for application toward obtaining matching grants from the Illinois State Scholarship Commission pursuant to Chapter 144, Section 271, et seq., of the Illinois Revised Statutes (1973).

8. Student Activity Fee. Commencing with the Summer Session, 1980, a Student Activity Fee of \$7.80 per semester shall be collected from each full-time student to be used in support of student activities and welfare.
  - a. Funds generated from a \$5.85 portion of this fee shall be used for support of student organizations and programming.
  - b. Funds generated from a \$1.00 portion of this fee shall be used to support the budget of the SIUC Students' Attorney Program.
  - c. Funds generated from a \$.95 portion of this fee shall be used to support a program of campus safety.
  - d. That portion of the funds generated from the full \$7.80 fee paid by the medical students at the Springfield facility shall be allocated to support student organizations and programming at that location.
  
9. SIUC School of Medicine. Tuition. Effective Summer Session, 1980, tuition charged to in-state students enrolled in the School of Medicine is \$750 per semester.  
 Effective Summer Session, 1980, tuition charged to out-of-state students enrolled in the School of Medicine is \$2,250 per semester.
  
10. Instructional Contracts. The President of Southern Illinois University at Carbondale is authorized to enter into contracts with agencies, institutions, or organizations or to establish programs for specified groups and purposes which provide instruction to non-residents of the State of Illinois at a tuition rate which is less than the then current out-of-state tuition provided that such instruction shall be delivered in facilities other than those owned or leased by Southern Illinois University at Carbondale.



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The President shall insure that such charges shall be sufficient to meet the marginal instructional costs of the program, and the President in establishing such charges shall consider:

- a. Student population served
- b. Payment of instructional costs
- c. Schedule of educational experiences
- d. Travel and other support expenses
- e. Library and other instructional resources
- f. Special requirements

An amount equal to the appropriate in-state, resident tuition shall be charged to each student and deposited in the University Income Fund for each student registered under such programs.

11. Student Medical Benefit Fee. Commencing with the Summer Session, 1978, a Student Medical Benefit Fee of \$45.00 per semester shall be collected from each student. Authorization is granted for the expenditure of monies collected from this fee for a comprehensive program of health care for students at SIUC.
12. All student fees and other financial obligations to the University are payable in advance and no student shall be enrolled in classes in any educational unit until fees have been paid, except upon authorization of the President.
13. Bond Retirement Fee. Commencing with the Fall Semester, 1980, a Bond Retirement Fee of \$33.00 per semester shall be collected from each full-time student. Monies collected from this fee shall be deposited with the University Treasurer to compensate for the partial loss of available retained tuition fees pledged in support of the Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds. Proceeds from this fee shall be applied toward those purposes within the Student Center and University Housing for which retained tuition funds are authorized. All use of revenue from this fee shall be restricted to those revenue bond operations located on the Carbondale campus.
14. Student Center Fee. Commencing with the Fall Semester, 1979, a Student Center Fee of \$24.00 per semester shall be collected from each student. Monies collected from this fee shall be used in support of the budget for the Student Center.



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15. Tuition and all general student fees shall be refunded to students who officially withdraw from the University by the following withdrawal deadlines:

<u>Duration of Course</u>	<u>Last Date to Withdraw to Receive a Refund</u>
13-16 weeks	Last day of 3rd week
9-12 weeks	Last day of 2nd week
7-8 weeks	Last day of 2nd week
4-6 weeks	Last day of 1st week
2 or 3 weeks	Last day of 1st week
less than 2 weeks	2nd day

No tuition or fees shall be refunded after the deadlines stated above except for students entering military service for six months or longer whose tuition and fees will be refunded according to procedures established by the President, SIUC.

16. Students enrolled in the Evening and Weekend Program shall pay tuition and general student fees approved by the Board of Trustees with the following exceptions:
1. Student Medical Benefit Fee
  2. Athletic Fee
  3. Student-to-Student Grant Program Fee

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C. Southern Illinois University at Edwardsville

1. Tuition charges approved by the Board for Southern Illinois University at Edwardsville effective Fall Quarter, 1980, applying to all on-campus students, students enrolled in the Open University Program, and students attending a resident center, shall be:

	<u>IN-STATE</u>		
	<u>1-5 hours</u>	<u>6-11 hours</u>	<u>12 hours or more</u>
Tuition per quarter			
Undergraduate	\$68.00	\$136.00	\$205.00
Graduate	73.00	146.00	220.00

OUT-OF-STATE - EXCLUDING ST. LOUIS METROPOLITAN AREA\*

	<u>1-5 hours</u>	<u>6-11 hours</u>	<u>12 hours or more</u>
Tuition per quarter			
Undergraduate	\$204.00	\$408.00	\$615.00
Graduate	219.00	438.00	660.00

OUT-OF-STATE - ST. LOUIS METROPOLITAN AREA\*

	<u>1-5 hours</u>	<u>6-9 hours</u>	<u>10-11 hours</u>	<u>12 hours or more</u>
Tuition per quarter				
Undergraduate	\$204.00	\$408.00	\$408.00	\$615.00
Graduate	73.00	146.00	438.00	660.00

EXTENSION

Tuition \$11 per quarter hour of credit

\*The St. Louis Metropolitan Area is defined as the St. Louis Standard Metropolitan Statistical Area and includes, in the Missouri portion thereof, the Missouri Counties of Franklin, Jefferson, St. Charles, and St. Louis, and the City of St. Louis, Missouri.

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2. General student fee schedule for Southern Illinois University at Edwardsville:

	<u>1-5 hours</u>	<u>6-11 hours</u>	<u>12 hours or more</u>
Athletic Fee	\$ 7.00	\$13.00	\$19.00
Textbook Rental Fee	4.00	7.00	10.00
University Center Fee	25.50	29.00	32.50
Student-to-Student Grant	1.50	1.50	1.50
Student Welfare and Activity Fee	11.75	20.45	20.45

3. SIUE School of Dental Medicine. Effective Fall Quarter, 1980, tuition for in-state students attending the School of Dental Medicine is \$372 per quarter, and tuition for out-of-state students attending the School of Dental Medicine is \$1,116 per quarter.

4. Fees at the Scott Air Force Base Resident Center, the Cooperative Graduate Center at Greenville College, and the Litchfield Resident Center shall be as follows:

	<u>1-5 hours</u>	<u>6-11 hours</u>	<u>12 hours or more</u>
University Center Fee	\$25.50	\$29.00	\$32.50
Resident Center Fee	14.00	25.50	36.00

5. Open University Program Fee:

	<u>1-5 hours</u>	<u>6-11 hours</u>	<u>12 hours or more</u>
University Center Fee	N/A	\$29.00	\$32.50
Textbook Rental Fee	N/A	7.00	10.00
Program Fee	N/A	19.50	28.00

6. The tuition rate payable by inmates of penal institutions for courses given at Southern Illinois University at Edwardsville shall be 25% of the current tuition charge for extension courses.

7. Textbook rental fees shall be assessed as follows:

	<u>1-5 hours</u>	<u>6-11 hours</u>	<u>12 hours or more</u>
	\$4.00	\$7.00	\$10.00

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8. The University Center Fee, effective Fall Quarter, 1977, shall be as stipulated in paragraph 2 above, and shall be assessed of all students registered at the University.
9. The Student-to-Student Grant Fee of \$1.50 per quarter is authorized to be collected on a continuing and indefinite basis in the manner and form previously approved by the Board on October 20, 1972.
10. Rental rates for the use and occupancy of University Housing on the campus of Southern Illinois University at Edwardsville are as follows:

FAMILY HOUSING I

\$200 per month - two-bedroom, unfurnished apartment  
\$230 per month - two-bedroom, furnished apartment  
\$225 per month - three-bedroom, unfurnished apartment  
\$250 per month - three-bedroom, furnished apartment

As a service to incoming Faculty/Staff, housing facilities will be available to them while they secure permanent housing. Faculty/Staff shall be limited to a six-month contract at a rate which is, as to each type of unit, \$100.00 higher than above.

SINGLE STUDENT HOUSING I

\$ 78 per month per student - two-bedroom, 4-student unit  
\$156 per month per student - two-bedroom, 2-student unit  
\$ 66 per month per student - three-bedroom, 6-student unit  
\$129 per month per student - three-bedroom, 3-student unit  
\$ 78 per month per student in double - two-bedroom, 3-student unit  
\$118 per month per student in single - two-bedroom, 3-student unit

11. A special activity fee for each academic quarter for which an on-campus housing contract is in force shall be collected from and administered for the benefit of all students residing in University housing at the Edwardsville campus. This activity fee shall be deposited to the University General Operating Fund Account to be disbursed by authority of its Fiscal Officer in accordance with University policy and the approved budget of recognized organizations including all students who pay the fee. The fee shall be \$4.00 for the fall, winter, and spring quarters, and \$3.00 for the summer quarter.
12. The Student Medical Benefit Fee at Edwardsville (assessed as part of the Student Welfare and Activity Fee at Edwardsville), effective Fall Quarter, 1980, shall be \$5.00 per quarter for all students at the University who are assessed the Student Welfare and Activity Fee.

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13. Student fees and other financial obligations are payable by the Friday of the first week of classes of each quarter without penalty. Payment of student fees and other financial obligations will be permitted through Friday of the second week of classes of each quarter with the additional payment of a late payment fee to be established by the President, SIUE. Payment of student fees and financial obligations after Friday of the second week of each quarter will be permitted only upon the specific authorization of the President.

14. Tuition and all general student fees shall be refunded to students who officially withdraw from the University by the following withdrawal deadlines:

<u>Duration of Course</u>	<u>Last Date to Withdraw to Receive a Refund</u>
8-11 weeks	Last day of second week
7 weeks	Last day of first week
6 weeks	Last day of first week
5 weeks	Last day of first week
4 weeks	Last day of first week
3 weeks	End of third day
2 weeks	End of third day
Less than 2 weeks	End of second day

No tuition or fees shall be refunded after the deadlines stated above except for students entering military service for six months or longer whose tuition and fees shall be refunded according to procedures established by the President, SIUE.



Chapter: 5. Financial/Business Affairs  
Section: A. Budgets

## A. Budgets

### 1. General Comment

The Board of Trustees shall establish basic financial policies and be involved in strategies as they relate to financial support of operations, programmatic directions, and capital maintenance and development of the SIU System and its constituent Universities.

### 2. Annual Budget Requests to the Illinois Board of Higher Education

Following consideration and approval by the Board of Trustees, annual budget requests shall be submitted to the Illinois Board of Higher Education in the form of Resource Allocation and Management Program (RAMP) materials. The Chancellor, working with the Presidents, shall develop guidelines for these materials which will include but not necessarily be limited to such matters as salary increases and plans, inflation increments, operation and maintenance of the physical plant, tuition rate, tuition waiver levels, enrollment levels, programmatic and capital priorities, and other special items. These guidelines will be used by the Presidents in developing specific budget requests for their Universities and by the Chancellor for the Office of the Chancellor.

These guidelines and the RAMP materials following from them shall be submitted to the Board for consideration and approval according to a schedule determined by internal System requirements and Illinois Board of Higher Education submission requirements. The schedule shall be approximately as follows:

#### a. Operating Requests

- 1) June or July Board meeting - RAMP Budget guidelines.
- 2) July Board meeting - RAMP Planning Documents: Planning Statements, Five-Year Program Development Schedule, Program Reviews, and New Program Requests.
- 3) September Board meeting - System Operating Budget Request in summary form.

#### b. Capital Requests

An abbreviated capital projects priority listing for each University developed by the Presidents in concert with the Chancellor and the Architecture and Design Committee shall be submitted to the Board for its consideration in July. A final listing which indicates System-wide capital project priorities will be submitted to the Board by the Chancellor for consideration in September.

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Section: A. Budgets

### 3. Internal Budget for Operations

Development of the Internal Budget for Operations for the current year takes place under the direction of the Presidents for the Universities and the Chancellor for the Office of the Chancellor, concurrently with the development of RAMP for the subsequent fiscal year. Policies incorporated in the development of the budget reflects to some extent the policies incorporated in previous years' RAMP and often influences policies to be used in RAMP for the subsequent year. This relationship is best exemplified by the salary increase elements of the budget.

- a. Guidelines for implementation of salary increases will be submitted to the Board for approval at its June meeting.
- b. A report on salary increases implemented will be submitted to the Board for its information prior to the Board's September meeting.
- c. The Internal Budget for Operations will be submitted to the Board for approval at its September meeting.
- d. Subsequent to the approval of the Internal Budget for Operations, the Chancellor of The Southern Illinois University System is authorized to recommend appropriation line item transfers within the two (2) percent limit allowed by State law, and to transmit such requests to the Illinois Board of Higher Education for its consideration.
- e. Subsequent to the approval of the Internal Budget for Operations, the Chancellor of The Southern Illinois University System is authorized to approve budget adjustments necessary for revenue generating activities so long as these adjustments are made within the limit of revenue available to each of these separately budgeted activities.

Chapter: 5. Financial/Business Affairs  
Section: B. Functions of the Treasurer

## B. Functions of the Treasurer

### 1. Functions of the Treasurer and Assistant Treasurers

- a. Each University will have an Assistant Treasurer appointed by the President. The responsibilities of the Assistant Treasurer include contract administration, lease supervision, real property supervision, and investment management to the extent outlined in the investment procedures found below. The duties also include responsibility for university accounts other than those relating to the funded debt area, where the duties and responsibilities of the Board Treasurer under the various Bond Resolutions prevail.

The respective Assistant Treasurers are charged with the responsibility of assisting the Board Treasurer in matters relating to that officer's duties and assignments and, as such, shall be a professional employee. These special responsibilities include collection of data on capital appropriations and budgets and preparation of reports to the Board of Trustees and outside agencies or officers as might be required.

- b. Each University will prepare cash flow projections in local funds, and will recommend the amount of investments to be procured by the Board Treasurer. The respective Universities will maintain the control records of such investments in a manner approved by the Board Treasurer. Interest earned on behalf of the Funded Debt accounts will be utilized as prescribed by the various Bond Resolutions, and is controlled by the Board Treasurer. Interest earned on investments of other locally held funds will be returned to the appropriate entity based upon calculations of interest earned from the invested cash balances of these local funds unless it is deposited into the Income Fund.
- c. The Board Treasurer is responsible for the debt service and reserve accounts as established by the various bond resolutions. This officer is additionally charged with the responsibility of retention of and transfer of mandatory fees, and of bond proceeds. The Presidents are responsible for the operation of the bonded debt facilities, except as prescribed by the respective bond resolutions.
- d. Bank accounts for both Universities are in the name of the Board of Trustees and the signature authority on checks is the Board Treasurer.
- e. The format of the annual financial report presents three sections, one for each University, and one for the Office of the Chancellor. These individual reports are further summarized for the System. Each chief financial officer

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is to transmit the respective report to the President or chief administrative officer, with copies to the Board Treasurer.

Reports of the Funded Debt areas are transmitted by the Board Treasurer to the Board of Trustees in keeping with the respective Bond Resolutions.

2. Fund Depositories

- a. The Board endorses consolidation of all University bank accounts in any given bank into one account entitled "Board of Trustees - Southern Illinois University."
- b. The Board has designated the following financial institutions as depositories for its assets and thereby authorizes the Board Treasurer to open and maintain an account or accounts and to make such arrangements for the conduct thereof as that officer shall deem proper:
  - 1) First National Bank & Trust Company in Alton, Alton, Illinois.
  - 2) Continental Illinois National Bank and Trust Company, Chicago, Illinois.
  - 3) Northern Trust Company, Chicago, Illinois.
  - 4) The First National Bank and Trust Company, Carbondale, Illinois.
  - 5) MidAmerica Bank and Trust Company of Carbondale, Carbondale, Illinois.
  - 6) First National Bank, East St. Louis, Illinois.
  - 7) Bank of Edwardsville, Edwardsville, Illinois.
  - 8) Edwardsville National Bank and Trust Company, Edwardsville, Illinois.
  - 9) University Bank of Carbondale, Carbondale, Illinois.
  - 10) The Bank of Carbondale, Carbondale, Illinois.
  - 11) The First National Bank of Springfield, Springfield, Illinois.
  - 12) First National Bank of Belleville, Belleville, Illinois.
  - 13) The First National Bank of Decatur, Decatur, Illinois.
  - 14) The First National Bank, Quincy, Illinois.
  - 15) Cottonwood Bank and Trust Company, Glen Carbon, Illinois.
  - 16) Marine Bank, Springfield, Illinois.
- c. The following criteria will be considered by the Board Treasurer in recommending the selection of new depositories, and in the continuance of the approval of currently designated depositories:
  - 1) The depository shall be located in the State of Illinois.



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- 2) The depository shall submit annually evidence that it is qualified to participate, and does participate in the Illinois Guaranteed Student Loan program.
  - 3) The extent of services provided by the depository, as well as geographic access and any costs related to the services rendered.
  - 4) The opportunity for, timeliness, and costs of investments.
  - 5) The relationship of existing University depositories for similar groups of funds.
  - 6) The depository's willingness and ability to provide collateral on deposits when requested.
  - 7) The depository must provide insurance on deposits through an appropriate federal insurance plan.
3. Investments and Loans
- a. The Board Treasurer is given continuing authority to purchase, to sell, or to transfer between University accounts those securities held as investments. Upon written request of a President, investment securities may be transferred to or from the respective University Foundations and the Universities in accordance with the terms of a contract existing between the Universities and the respective Foundations, providing such contract has the prior approval of the Board of Trustees.
  - b. The Board recognizes the principle of investment of "float" as an accepted business practice, and authorizes the Board Treasurer to employ this concept.
  - c. The Treasurer of the Board of Trustees is authorized to pool investments when appropriate to provide for proportional investment earnings for all funds.
4. Special Funds and Accounts
- a. In accordance with the Illinois Statutes and Board policy, authorization is granted to the Board Treasurer to consolidate the several previously maintained small working cash funds into a single working cash fund and to increase the amount in said fund as necessity may warrant and when requested by the chief business officer of one of the Universities.



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- b. Special reserve accounts may be established in accordance with generally accepted business practices for entities to be used by the respective entity. The annual internal budget will reflect the amounts scheduled to be transferred into these accounts during a particular fiscal year and will by footnote reflect the purpose of and the anticipated beginning and ending balance of each of these various reserve accounts.
- c. All net profits from vending machines are pledged to the support of self-liquidating facilities with such profits on machines located in Revenue Bond financed facilities being earmarked as revenues of that facility.

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### C. Purchasing

Purchases are to be made subject to the provisions of the Illinois Purchasing Act (Chapter 127, Section 132.1 of the Illinois Revised Statutes, etc. as amended). In addition, it shall be the practice of all elements of the SIU System to buy on a competitive basis, when practicable, from responsible suppliers irrespective of the amount to be expended. With certain statutory exceptions, all purchases in excess of \$2,500 are advertised in the official State newspaper and are awarded on the basis of sealed bids.

#### 1. Contracts-General

- a. The Chancellor and Presidents of Southern Illinois University are authorized to rent space from others, from time to time as necessity warrants, such properties as in their opinion will help to satisfy the requirements of the administrative, educational, and auxiliary operations of the University. The Presidents shall report to the Chancellor any lease contracts entered into in which the University is the lessee. The Presidents may negotiate leases of University properties to others and give vacation notices subject to approval by the Chancellor.
- b. A single form entitled "Contract Change Requisition and Change Order" by which approval by the Chancellor for construction changes in an amount of \$15,000 to \$25,000, and by members of the Executive Committee for changes over \$25,000 is approved for use on all contracts other than those funded by the Capital Development Board. Section 9.02 of the Purchasing Act should be referenced for other restrictions placed on Change Orders.

#### 2. Requisitions-Purchasing of Goods and Services Approval and Reporting Requirements

- a. Policy Statement-General. The Board of Trustees of Southern Illinois University has delegated to each Purchasing Officer, through appropriate administrative channels, the authority to purchase goods and services. All purchases are made in accordance with Purchasing Rules and Regulations approved by the Board and the Department of General Services of the State of Illinois and filed with the Secretary of State.
- b. Prior Approval Required. Prior approval is required by the Board, or any two of the three members of the Executive Committee, before the commitment of funds can be made in the following cases:

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- 1) For requisitions involving the commitment of more than \$25,000. This requirement also includes requisitions requesting multiple deliveries over a period of time. Additional prior approval of a supplemental requisition will be required if the amount of the supplement is in excess of 20% of the amount originally approved, or \$10,000 whichever is greater. Section 9.02 of the Purchasing Act should be referenced for other restrictions placed on Change Orders.
- 2) For requisitions involving the commitment of \$15,000 to \$25,000 when such action is deemed appropriate by the Chancellor after that officer's review of such requisitions. Fiscal officers will first obtain appropriate internal approvals on such requisitions in accordance with University policy. Each requisition will be forwarded with a letter of justification to the Purchasing Officer, or, if the requisition relates to capital funds, to the Assistant Treasurer, for review.

Using the letter of justification as the source of significant information, a letter of transmittal will be prepared for the President's signature. A letter of transmittal shall state the source and availability of funds, the method of procurement, and a recommendation for purchase award. Should the source of funds be identified as a service department, the documentation must include the title of the actual account to ultimately be charged and the appropriate individuals responsible for administering the account. Letters and attached requisitions will be forwarded from the Purchasing Officers or the Assistant Treasurer for presentation to the President for transmittal to the Office of the Chancellor where it is reviewed and forwarded to members of the Executive Committee with a recommendation for appropriate action.

Prior approval by the Board of Trustees is required before the commitment of funds can be made for requisitions for fixed improvements projects where the entire project cost exceeds \$100,000. The fiscal officer will obtain appropriate internal approvals on the requisitions in accordance with University policy. The Board of Trustees shall approve the project, the budget, each major design consultant, the plans, specifications, and details. The Board shall receive the bids and award all contracts.

- c. Prior Approval Not Required. Authorization by the Board of Trustees and/or the Executive Committee for expenditure of funds is not required prior to the commitment of funds in the following instances:

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- 1) For requisitions involving a commitment of \$25,000 or less, provided that the Chancellor's approval is obtained for commitments of at least \$15,000 but not in excess of \$25,000.
- 2) For requisitions involving expenditures of a routine nature necessary for normal and usual operation of the University, where there is only one source of supply or in actual practice no price selection is possible; such instances include, but are not limited to:
  - a) Postal charges purchased from the Postmaster and locked in the postage meter machine.
  - b) Postage stamps, post cards, and bulk mailing.
  - c) Telephone service.
  - d) Electrical energy.
  - e) Natural gas.
  - f) City water and sewage charges.
  - g) Freight, express, and interstate moving expenses.
  - h) Annual renewals for rental of various physical facilities.
  - i) Library cards procured from the Ohio College Library Center.
  - j) Annual renewal insurance premiums in years subsequent to the year in which the original insurance was contracted.
  - k) Subscriptions to journals and periodicals.
  - l) Books and bound periodicals.
  - m) Professional and technical services.
  - n) Credit card encumbrances for usual and customary automotive service station charges. Repair work other than the minor or emergency type must have previous approval of Transportation Service.
  - o) Annual rental of equipment in years subsequent to the year in which the original requisition was

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- approved for installation, such as data processing equipment, photostatic copiers, accounting machines, and similar items.
- p) Annual maintenance contracts provided by a manufacturer or his agent for the equipment made by them.
  - q) Payments for items from specific single-item appropriations, such as I.B.A. lease rental payment, retirement contributions, and fire protection, but excluding capital items.
  - r) Items purchased or contracted for by the Illinois Educational Consortium, which items have previously been approved as generic items by the Board of Trustees; but such purchases shall be reported to the Board under established procedures.
- 3) For requisitions involving commodities and stock equipment for internal distribution through normal procedures of established storeroom and service units and resale necessary for normal and usual operation of the University, where there are various sources of supply. This category will include, but is not limited to, commodities and stock equipment for the following operations:
- a) Food Services
  - b) General Stores
  - c) Pharmacy
  - d) Student Center Bookstore
- 4) For architectural, engineering, and artistic services involving the commitment of no more than \$25,000 where the related fixed improvement project budget is less than \$100,000.

In the case of purchases which fall within the above-mentioned exceptions, neither the approval of the Executive Committee nor the Board of Trustees is required, but the appropriate internal approvals in accordance with University policy are required.

The various offices and departments of the University shall communicate their requirements for commitments to the appropriate office by means of a requisition. When properly approved, the document constitutes authority for making commitments according to the procedures described in these regulations.



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### 3. Monthly Reporting Procedure

- a. The Purchasing Offices of each University shall prepare an information report monthly, summarizing all purchase orders and contracts against University funds for the period and shall submit such reports to the Chancellor and the Board of Trustees.
  - b. The report of Southern Illinois University at Carbondale shall consist of two parts: One for the University excluding the School of Medicine and one for the School of Medicine. The Office of the Chancellor and the Office of the Board of Trustees transactions shall be included in the University section.
  - c. Each part of each report shall be divided into three sections:
    - 1) A section entitled "Detailed Report of Speaking and Performing Fees, Consultants, and Architectural and Engineering Fees over \$500" that provides:
      - a) A summarization of those orders under \$500 which shows the total of the number of orders with an aggregate dollar total.
      - b) A list of all orders of \$500 or more containing information on order number, type of funds, vendor, brief description, and amount.
    - 2) A section on all other Purchase Orders and Contracts under \$15,000 that provides:
      - a) A summarization of those orders under \$2,500 which shows the total of the number of orders with an aggregate dollar total.
      - b) A list of all orders between \$2,500 and \$15,000, containing information on order number, type of funds, vendor, brief description, and amount.
    - 3) A section on all orders greater than \$15,000 containing information on order number, type of funds, brief description, amount, a list of bidders with amount of their bid, the number of vendors invited to bid and declining, information on Executive Committee or Chancellor's approval, and the basis of award if other than low bid meeting specifications.
4. Authorization of purchases by Illinois Educational Consortium (IEC) on behalf of the Board of Trustees of SIU is approved as follows:

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- a. IEC is authorized, as agent and on behalf of the Board to prepare specifications, advertise, receive, open, tabulate and evaluate competitive bids for such commodities, equipment, and services as may from time to time be designated by the University Purchasing Officers of Southern Illinois University. In all such activities, IEC shall identify the Board of Trustees as its principal.
  - b. IEC shall report to the Board all of IEC's activities as such agent, its evaluation of the bids received, and its recommendations for award of contracts. Bids shall be accepted or rejected and contracts shall be awarded by and in the name of the Board of Trustees in accordance with procedures heretofore or hereafter established by the Board, except that generic commodities purchased or contracted for in the IEC collective bid process shall be exempt from the requirement of specific Board approval, with the understanding and direction that all such purchases and contracts will be reported to the Board for approval under established procedures. Changes, additions, or deletions in the list of generic commodities may be made from time to time based on specific recommendation to and approval of the Board.
  - c. All advertising, receiving, opening, recording, and tabulating of bids by IEC and the award of any contract shall be in accordance with the Regulations Governing Procurement and Bidding at State Systems Universities in Illinois heretofore adopted by the Board, and in accordance with the provisions of the laws of the State of Illinois, including the "Illinois Purchasing Act," as either of the same may be amended from time to time.
5. Guidelines for Procurements Exempt from the Purchasing Act

Occasionally a University finds it convenient or necessary to vend a privilege or property to the larger community. Examples include the food service franchise within a student union, concessions or broadcasting rights for sports or entertainment events, and automatic vending services. Sales of a privilege or property do not involve the expenditure of State funds, so the Illinois Purchasing Act and appurtenant Regulations do not govern their formation. Nevertheless such sales do represent the bartering of a State asset in return for cash, services or goods, and most of the same principles should be applied.

Certain leases of electronic data processing (EDP) equipment to the University whereby title to the equipment may eventually be gained are also exempt from the Purchasing Act and appurtenant

Regulations by provision of Section 5.1 of that Act. Nonetheless the same beneficial principles should be applied to the extent feasible.

a. Principles

- 1) The opportunity to submit a bid should be offered to any qualified supplier. Minor transactions may be offered on the basis of telephone bids but nearly all should be the subject of formal bid procedures.
- 2) The structure of the bidding process must be such as to assure bidders that the award was based on objective judgment of known criteria applied to a defined set of facts. It is not sufficient that the award is subjectively impartial; it must also be perceived as impartial. Use of the following standards will aid in producing that perception.
  - a) Bid specifications should set forth clearly the extent of services or quality of goods to be provided and the form and time of payment of any cash.
  - b) Bid specifications should state clearly the criterion or criteria for award, and no award shall be made which is materially influenced by any other factor.
  - c) When technical competence as opposed to unique artistic or professional talent is all that is necessary to performance, a minimum standard of competence shall be clearly described and required as a condition or qualification for consideration of a bidder's proposal. To the extent fiscal stability of the supplier bears upon the performance expected, a minimum prerequisite should also be used. The capacity to furnish a performance bond will usually satisfy the latter concern. The important concern is to avoid subjective comparisons of technical or fiscal ability as a criterion for award whenever such comparisons can be avoided.
  - d) Consultants should be used as necessary to achieve the clarity and quantifiability required by the preceding principles, to the end that awards may be on demonstrably objective bases so far as is possible. Where subjective judgments cannot be avoided they should be made on the basis of recommendations of disinterested experts on the subject.

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e) All submittals by bidders shall be received at a specified location, in sealed packages or envelopes clearly labelled as a bid on a particular proposed transaction, and publicly opened, read or described or otherwise made public. Only materials so received shall be considered in making an award. No material omission, pertinent to a criterion for award, may be waived. No other communication by a bidder on the subject of the bid shall be received or considered if known, except requests for clarification of specifications prior to the bid opening; response to such requests may only be made by an amendment to specifications distributed to all potential bidders. Further clarification or documentation or other proof of representations in bid documents in hand are the only communications which may be received from a bidder after the bid opening.

## b. Procedures

- 1) The office desiring to lease EDP equipment or vend a privilege or property of the University in return for cash, services or goods shall utilize the same procedure as is mandated for procurement from University funds. A Requisition describing the EDP functions required or stating the privilege or asset to be vended and the desired return shall be approved in the usual manner and submitted to the Purchasing Agent.
- 2) The dollar limit above which Board of Trustees approval of a lease of EDP equipment is required is determined by the cost over the whole prospective period of a lease or renewals provided for therein, and approval shall be obtained before making any promise of payment or commitment of funds whatsoever.
- 3) The Purchasing Agent will handle an EDP equipment lease or the procurement of the services or goods in the same manner as other procurements so far as possible.
- 4) The Purchasing Rules and Regulations will govern either directly, by inversion, or by analogy, to the extent feasible.



Chapter: 5. Financial/Business Affairs

Section: D. University Guidelines and Construing  
Comments, With Respect to the Handling  
of Locally Held FundsD. University Guidelines and Construing Comments,  
With Respect to the Handling of Locally Held Funds

1. The Board of Trustees of Southern Illinois University received and recognizes the University Guidelines and Construing Comments as approved April 25, 1977 and August 23, 1977 by the Legislative Audit Commission.
2. Recognition of these Guidelines and Construing Comments represents the faith of this Board in the expressed willingness of the Auditor General and the Legislative Audit Commission to review, discuss, and modify interpretations that are found to cause operational problems, including those issues currently under examination, such as the proper and valid handling of student fee receipts originally designated for specific accounts or purposes (SWRF fees, especially) and other issues depending upon understandings and definitions not yet mutually clarified.



Chapter: 5. Financial/Business Affairs  
Section: E. Internal Audit Policy

E. Internal Audit Policy

1. The Chancellor of the Southern Illinois University System as the chief executive officer of Southern Illinois University is responsible for the development and implementation of a program of internal audit.
2. The Chancellor will promulgate guidelines which give direction to the overall internal audit function of the University; these guidelines, as they are developed and amended, will be transmitted to members of the Board of Trustees.

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Section: F. Records Management Program

F. Records Management Program

1. Each University, the Office of the Chancellor, and the Office of the Board of Trustees shall have a records management program which will provide for the maintenance of records in an efficient and orderly manner and for the discarding of records no longer needed. Such program will comply with all state and federal regulations.
2. The details of the programs established will include those general guidelines herein established, and the program will become effective when submitted in writing to and approved by the Chancellor.
3. Each program will include consideration of the following:
  - a. Retention Schedules
    - 1) Legal constraints
    - 2) Operational needs
    - 3) Archival value
  - b. Storage and Retrieval
    - 1) Filing systems
    - 2) Medium
      - a) Paper
      - b) Microfilm
      - c) Computer storage
      - d) Microfiche
  - c. Designation of individual responsible for the program
  - d. Provisions for appropriate confidentiality of records
  - e. Provision for identification of and special care of records vital to the continuation of operations in the event of a disaster

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Section: G. Travel Regulations

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G. Travel Regulations

1. The Higher Education Travel Control Board, as authorized by "An act in relation to State finance," sets travel regulations for all University employees. These regulations, and any changes that may be made, are considered as Board of Trustees travel policy. Each University, the Office of the Chancellor, and the Office of the Board of Trustees may have travel regulations that differ from these regulations so long as they are not inconsistent with the Higher Education Travel Control Board travel regulations.

Chapter: 6. University Property and  
Physical Facilities

Section: A. Real Property (Land)

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A. Real Property (Land)

1. The Board of Trustees will approve matters relating to the acquisition and disposal of land.
2. The Board of Trustees will approve changes in city boundaries when they encompass land where title or interest is vested in the Board of Trustees.

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Section: B. Physical Facilities

B. Physical Facilities

1. Fixed Improvements.

- a. Project Approval. The Board of Trustees shall consider for approval all projects for fixed improvements forwarded to it by the Architecture and Design Committee and all projects having an aggregate budget of \$100,000 or more, and for such projects the Board shall select and employ each major design consultant, shall approve the plans, specifications and details therefor, and shall receive the bids and award all contracts therefor. Fixed improvements as herein used includes but is not limited to the construction of buildings or other structures affixed to land, rehabilitation or remodeling thereof, fixed equipment therefor, and landscaping, whether done by University forces or by contract or by any combination thereof.
- b. Superintendence of Construction. After any contract shall have been awarded for the construction of a new building, or for rehabilitation or remodeling projects, supervision of such construction or projects shall be the responsibility of the respective President as the agent of the Board.
- c. Projects in the interest of the Board. From time to time fixed improvement projects to be located on property under the jurisdiction of the Board of Trustees will be accomplished by another governmental agency, a foundation, or group. After such project is recommended by the Architecture and Design Committee and approved by the Board of Trustees.
  - 1) The Board of Trustees shall recommend and approve the selection of each major design consultant.
  - 2) The Board of Trustees will be informed of the subsequent bidding process and awards of contracts.

2. Policy for Naming Physical Components of the University

a. Southern Illinois University System Policy

- 1) The Board of Trustees reserves the right to name, or rename, all buildings, structures and facilities, streets, drives and all other areas belonging to the university and under the control of either Southern Illinois University at Carbondale or Southern Illinois University at Edwardsville. Hereafter in this policy and in the policies for SIUC and SIUE, all of the above mentioned physical components shall be referred to as physical components of the University.



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Section: B. Physical Facilities

- 2) The President of the appropriate University shall make recommendations to the Chancellor who will make recommendations to the Board of Trustees regarding the naming of a physical component of the University.
- 3) The selection of a name for a physical component of the University shall be governed by policies for Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville as submitted to and approved by the Chancellor.
- 4) The policies established by the Universities shall include the following considerations:
  - a) Physical components of the University may be named for notable members of the University faculty, staff, and student body; for distinguished former members of the Board; for donors of substantial funds; or for public persons, no longer living, of the state and nation, or of any country.
  - b) No more than one physical component shall be named for any one person at the University campuses, except for presidents and statesmen of the United States.
  - c) When physical components of the University comprising permanent buildings and structures used for housing, instruction, research, or administrative purposes are given a proper name, an appropriate suffix noun excluding "Building" should be used. The noun "Building" will be used, with function names as a prefix, whenever a building is not named for a person. This policy for suffix nouns holds for all except special purpose physical components of the University, such as, libraries, athletic buildings and structures or facilities, extracurricular activity buildings, physical service buildings and structures, over/underpasses, streets, drives, special purpose areas, and the like.
  - d) The appropriate suffix noun for auditoria, theaters, lecture halls, lounges, art galleries, dining rooms and other spaces contained within a permanent building that are suitable for honoring a person will be determined by the predominant intended use of the space.

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Physical Facilities

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## 3. Architecture and Design Committee Procedures

- a. In accordance with the Bylaws of the Board, the Architecture and Design Committee will review all capital improvement projects which affect the function and appearance of a campus and all capital improvement projects which require Board approval and, when appropriate, will recommend action to the Board of Trustees.
- b. In preparation for Committee review, concerned campus officers will provide through established channels to the Chancellor's Office detailed information for each project appropriate to the purpose of the review and the status of the project. The Chancellor's Office will forward the information, together with any additional comment deemed necessary, for Committee review.
- c. After initial review of the information, the Committee may, through the Chancellor's Office and established channels, ask campus officers for comment, presentations, discussions, etc., until Committee reaction can be formulated.
- d. Results of Committee review of a project may range from informal concurrence to formal recommendation presented by the Committee to the entire Board, depending upon the status of the project under examination.
- e. For the support and guidance of the Committee, each University will develop a "Master Plan for Capital Improvements" emphasizing factors of campus function and appearance such as project location, traffic flow, parking, building utilization, etc. Each "Master Plan" will be maintained by the respective University to recognize Board actions and as the result of annual review and updating conducted by each institution. These "Plans" and their annual updates shall be approved by the Presidents and the Chancellor and shall be reviewed by the Architecture and Design Committee prior to presentation to the Board of Trustees.

Chapter: 6. University Property and  
Physical Facilities  
Section: C. Use of University Property

C. Use of University Property

1. Policies Governing the Use of University Property for Scheduled Events and Meetings
  - a. Use of University premises is restricted to events and meetings sponsored by the following:
    - 1) Colleges, Schools, Departments, and functional units of the University, and any of these units in conjunction with professionally recognized educational organizations or bona fide non-University organizations;
    - 2) University recognized student organizations;
    - 3) University allied or affiliated organizations such as the Southern Illinois University Foundation and the Southern Illinois University Alumni Association;
    - 4) Non-student on-campus groups that require facilities unique to the University;
    - 5) Non-University groups and organizations, with approval of the appropriate University Scheduling Officer, when the event or meeting is of educational, cultural, or social significance and constitutes a desirable contribution to general community welfare.
    - 6) In keeping with the traditional separation of church and state, University policy cannot permit the regular use of its premises primarily for purposes of worship.
    - 7) In keeping with the traditional neutrality of state universities in political matters, Southern Illinois University provides the free use of certain physical facilities for purposes primarily political for any political party listed on the present state ballot. The free use of these facilities is allowed on each campus of the University for not more than one meeting for each division of the party (National, State, County) during any election campaign (primary or general). All meetings of this nature must be cleared through the elected county chairman or other appointed party official. Meetings which are scheduled and paid for, such as a dinner meeting held at the University Center, are not included in the number of meetings allowed each political party.
    - 8) The use of University premises and facilities shall be subject to every applicable Federal and State law.

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2. Policies Governing the Use of University Property for Fund-Raising, Canvassing, Soliciting, Vending and Allied Advertising
  - a. Fund raisers, canvassers, solicitors, vendors, and agents are forbidden to pursue their occupations on any property owned or controlled by the University except on official University business or in accordance with policies to except certain educational, cultural, and service activities. Proper notice of the policy shall be given.
    - 1) An admission fee may be charged or contributions solicited for events or meetings held on University premises only in accordance with University policies and regulations. Permission to charge admission fees or to solicit contributions may be granted to the following:
      - 2) Recognized student organizations, when the proceeds from approved and properly scheduled activities are deposited into the University Agency Fund of the organization concerned, and are expended in accordance with established policies and regulations;
      - 3) Faculty and staff organizations recognized by the University, when the funds collected are for the purpose of defraying the expenses of the event or meeting, or are to be used for University scholarships, University projects, or University philanthropic programs;
      - 4) University allied or affiliated organizations and non-University groups and organizations, when the funds collected are for the purpose of defraying the expenses of the event or meeting, or are to be used for University scholarships, University projects, or University philanthropic programs;
  - b. No person shall conduct such activity without first having procured credentials for identification as the agent for an activity within one of the above exceptions, nor when an otherwise excepted activity disrupts or interferes with or might reasonably lead the responsible administrative officer to forecast substantial disruption of or material interference with the official operations of the University; the normal flow of vehicular and pedestrian traffic; conditions compatible with instruction, research, study, rehearsal, and practice; and health, sanitation, and safety of the University students, staff, and invitees. In addition, no such person shall in the course of such occupation purvey any material which contains, or publish about such material, statements which are willfully scurrilous or profane, demonstrably without factual foundation, malicious in law, or intentionally misleading or fraudulent, unless such



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statements are within the constitutional protection of the First Amendment or other legal privilege, nor shall any such person engage in any unlawful act in the course of such occupation.

- c. This policy shall be administered in compliance with codified regulations and procedures developed by the Universities provided they are filed with and approved by the Chancellor.
  - d. The following guidelines shall serve as standards for classification as an acceptable educational, cultural, or service activity as expressed in paragraph 1 above in any such regulations and procedures.
    - 1) An educational or cultural activity may warrant such classification when it is an activity of or sponsored by a college, school, unit or department of the University including recognized student organizations and when the major aspect of the activity is the display or exhibition of goods, products, or materials for the educational or cultural benefit of persons enrolled, registered, invited, or otherwise formally involved in the activity.
    - 2) A service activity performed by an accredited representative of a bona fide organization which is of benefit to the education and welfare of members of the University community or its service areas, or both, may also warrant such classification. All charitable solicitations must conform to law and comply with the highest standards of disclosure of and accountability for funds received.
  - e. The credentials of such persons may be revoked for cause on the following grounds:
    - 1) Misrepresentation at the time of application.
    - 2) Material alteration or loss of an organization characteristic essential to its continued compliance with a standard of classification under paragraph d above.
3. Alcoholic Beverages Policy
- a. Each President is hereby authorized to develop regulations for the campus complex dealing with the sale, delivery, possession, use or consumption of alcoholic beverages.



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- b. Such regulations and any amendments thereto shall become effective when approved by the Chancellor.
- c. Such regulations shall prescribe the scrupulous adherence to all applicable laws and regulations, shall promote the decorum and academic atmosphere of the campus and discourage overindulgence in liquor, shall provide for the protection and supervision of underage students to the extent feasible but shall disavow any express or implied assumption of liability for failure to do so, and shall provide that a conference or convention for purposes of such regulations means and includes only gatherings organized and developed principally for persons other than students and employees under the jurisdiction of the President who promulgates the regulations.
- d. That nothing herein shall be interpreted to require that alcoholic beverages must be allowed on any property under the control of any President.

4. Policy on Demonstrations

- a. General. The University is a community dedicated to intellectual development by the process of rational thought and to the freedom of expression of ideas and opinions. It is a community that not only tolerates dissent; it welcomes responsible dissent and discourse on the issues of our time. The Southern Illinois University has historically stood in this tradition.

Freedom is indivisible and recognition of this fact is paramount to the maintenance of the open University community. Freedom to protest by lawful means must and will be protected by all the authority available to the University. However, when actions of individuals or groups interfere with the legitimate rights of others and are directed at the disruption of the normal processes of University life they must and will be resisted.

The democratic process is based on the principles of acceptance by both the majority and the minority of the rights of both-- freedom to dissent and freedom to pursue one's own purposes so long as they do not interfere with the rights of others.

We are committed as a University to maintain these freedoms and will use all the means at the disposal of the University to do so. Acts which interfere with the rights of students, faculty, and staff to conduct their normal duties will be appropriately dealt with.

Interference with the normal function and proper conduct of the University or with the legitimate rights of individuals forces the University to take appropriate disciplinary action including

Chapter: 6. University Property and  
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suspension and expulsion when University regulations are disregarded and to invoke legal action by civil authority when the laws of the State of Illinois are broken.

The preservation of freedom of speech, and the recognition of the right to peaceful demonstration as part of that freedom is possible only in an orderly environment in which individuals and the University are free from coercion and interference in the exercise of their rights or in carrying out their legitimate activities. The fundamental standards governing group and individual behavior to be enforced by the University prohibit activities that:

- 1) disrupt the regular and orderly performance of authorized University functions;
- 2) interfere with the safety, welfare, and the rights of members of the University community, University guests, and local citizens;
- 3) are destructive of public or private property.

In keeping with these basic provisions, the following specific authorizations are adopted:

b. Universities

- 1) Each President shall develop regulations and procedures governing University involvement in protecting the basic freedoms of individuals and the basic responsibilities of the institution and in acting when those freedoms and responsibilities are threatened by the behavior of individuals or groups.
- 2) Such regulations and procedures and any amendments thereto shall become effective when approved by the Chancellor.
- 3) Such regulations and procedures shall identify conduct which is specifically prohibited in the interest of protecting the rights or safety of individuals, the performance of the University mission, and the safety of property; shall specify the University authority who shall determine that disruptive behavior is occurring and who shall provide appropriate warning to the participants in such behavior; shall specify sanctions to be imposed for disruptive activities; shall specify an appropriate hearing process for determination of facts or appeals of alleged disruptive behavior; shall establish facilities for the gathering of groups who wish to exercise their rights in a visible

CODE OF POLICY OF THE BOARD OF TRUSTEES,  
SOUTHERN ILLINOIS UNIVERSITY

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manner, and shall provide procedures for the orderly use of such facilities; shall provide for maintaining the mission of the University in as full a manner as is possible in the face of any disruptive activities; and shall set forth the basic responsibilities of all University personnel--students, faculty, and staff--when disruptive behavior occurs.

5. Motor Vehicle and Bicycle Regulatory Policies

a. Motor Vehicle Regulatory Policies

- 1) Each President is hereby authorized to develop regulations for the University dealing with the registration and use of motor vehicles on University property.
- 2) Such regulations and any amendments thereto shall become effective when approved by the Chancellor.
- 3) Such regulations shall prescribe scrupulous adherence to all applicable Federal, State, and local laws and regulations; shall provide authority for duly authorized security officers to enforce such regulations or to direct actions differing from such regulations; shall establish conditions and stipulations governing the use and operation of motor vehicles on University property which preserve the safety and protect the property of both individuals and the University; shall establish sanctions, including monetary use charges, to be imposed for violations of such regulations; shall provide a just and equitable process for those who wish to challenge any allegation of violation of the regulations; shall support the effective use of University facilities by establishing conditions and fees for registration of vehicles and for parking, and shall stipulate that such fees will be devoted to defraying the costs of vehicle registration, enforcement of regulations, and parking facilities; and in the same spirit shall authorize the establishment of short term parking areas and assessment and collection of fees for use of such areas.

b. Bicycle Regulatory Policies

- 1) Each President is hereby authorized to develop regulations for the University dealing with the registration and use of bicycles on University property.
- 2) Such regulations and any amendments thereto shall become effective when approved by the Chancellor.

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- 3) Such regulations shall prescribe scrupulous adherence to all applicable State and local laws; shall provide for the enforcement of such regulations by duly authorized security personnel, who may also direct actions differing from the regulations when appropriate; shall in the interest of safety, convenience, and orderly use of facilities stipulate the conditions for registration, operation, and parking of bicycles on University property; shall establish fees as appropriate for registration, licenses, parking and other appropriate matters, and shall authorize sanctions and use charges for violations of the regulations; and shall establish a just and equitable hearing process for appealing alleged violations of the regulations.



Chancellor Shaw explained that five of the six chapters of the revised Policies of the Board of Trustees were ready for approval. He said that the policies had gone through several reworkings and have been cut down in terms of pages from about 350 to 150, and in the process, a document had developed that most of us could understand. He said there had been a great deal of cooperation from the campuses. He commented that the usual pattern had been to draft a chapter; to share it with campus personnel; to redo it; and then to formally ask that the Presidents share the chapter with constituency heads; to take those suggestions and incorporate those which were significant and to attempt to explain those that we did not necessarily agree with. He stated there was also an amendment to the Bylaws to provide a structure by which the Chancellor approves guidelines and regulations which implement the Board's Statutes and Policies, and which are developed by the Presidents. He explained that this amendment would also provide a procedure by which the Presidents could bring material judged imperative for Chancellor approval but with which the Chancellor chooses not to agree, to the attention of the Board's Chair, and in the Chair's discretion to the attention of the entire Board. He stated that this amendment was compatible with a resolution enacted a year ago with regard to working papers. He commented that Chapter 2 had been the most difficult chapter to work on because it dealt with personnel. Chapter 2, he explained, would be presented to the Presidents to give to their constituency heads, and it will be presented to the Board at the next meeting. Chancellor Shaw said that we had attempted not to make policy in these revisions but simply to explain what was there; to eliminate what was archaic; and to bring the revisions up-to-date with the governance change.

Mr. Rowe referred to the statement in the resolution under Item C, "The final version of the material will be reviewed by the Chancellor. Upon



the Chancellor's approval, formal notice of the approved action will be provided to the President." He pointed out there was no reference to how the Board would be kept informed.

Chancellor Shaw said that was a very important aspect of what he would be talking to the Board about in November in relation to the goals for his office and to arrive at a procedure not only to systematically inform the Board of those policies which Presidents recommend and the Chancellor approves, but also to devise a system to insure that they be promulgated in a way that people in the University community who need that information could gain ready access to it. He said he assumed that was more of a procedural matter in terms of his responsibility to insure that the Board was informed, and he would accept that responsibility.

Mr. Elliott commented that the Code of Policy had been very useful and he hoped that something could be developed along the same line in order to have both Board and University policies available for people who need them.

Chancellor Shaw said that it was the intention to make it easier for people to find the policies.

Mr. Rowe questioned the accuracy of the chapter where the resolution mentioned V Bylaws 4. The reference's accuracy could not immediately be determined.

After further discussion, Dr. Wilkins moved approval of the resolution as presented with the stipulation that any changes in Roman numerals or subheadings or subtypes be brought back to the Board for informational purposes. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. [NOTE: The correct reference, V Bylaws 8, has been incorporated in the above matter.]

The following matter was presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS,  
FISCAL YEAR 1982 (AMENDMENT TO PLANNING STATEMENTS, PROGRAM  
REVIEWS, AND NEW PROGRAM REQUESTS), SIUC

Summary

This matter proposes an amendment to the New Program Requests section of the RAMP Planning Documents, SIUC, which the Board approved on July 10, 1980. Specifically, it proposes new associate degree programs in Radiologic Technology, Respiratory Therapy, and, in conjunction with the Southern Illinois Collegiate Common Market (SICCM), Medical Laboratory Technology. The total of \$169,000 requested to support these programs was included in the Fiscal Year 1982 Operating Budget Request which the Board approved on September 11, 1980.

Rationale for Adoption

The purpose of these proposals is to provide registered professional health care manpower to rural, Southern Illinois in the areas of Radiologic Technology, Respiratory Therapy, and Medical Laboratory Technology. Such programs can be offered in conjunction with the existing Allied Health Careers Specialties program and provide workable career ladders in selected health care fields.

Proposals for Radiologic Technology, Respiratory Therapy and Medical Laboratory Technology were originally submitted as new program requests in 1978. These requests were approved by the SIUC Board, but did not receive Illinois Board of Higher Education approval. Negotiations subsequent to the original submission between the staff of the Office of the Chancellor and of the IBHE, SICCM presidents, and SIUC personnel have resulted in the present requests. Separate associate degree programs are proposed in Radiologic Technology and Respiratory Therapy by SIUC. The proposal in Medical Laboratory Technology is being jointly submitted by all schools in SICCM. The Medical Laboratory Technology proposal by SICCM members has been modeled after the successful associate degree Nursing program, allowing each school to grant the degree and to select local students.

The justifications for the New Program Requests are contained in the respective proposals and summarized in the program summaries.

Considerations Against Adoption

University officials are aware of none.

Constituency Involvement

These requests were proposed by the faculty in collaboration with the Dean of the School of Technical Careers, and have been reviewed and recommended by the Undergraduate Teaching and Curriculum Committee. The Acting Vice-President for Academic Affairs and Research and the President of SIUC recommend approval of these proposals.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by the Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing subsequent RAMP documents for Fiscal Year 1982, the New Program Requests section of the RAMP Planning Documents for Fiscal Year 1982 which the Board approved on July 10, 1980, be and is hereby amended to include program budget requests for associate degree programs in Radiologic Technology, Respiratory Therapy, and Medical Laboratory Technology; and

BE IT FURTHER RESOLVED, That this action of the Board of Trustees be transmitted to the Illinois Board of Higher Education for consideration.

AMENDMENT TO SIUC NEW PROGRAM REQUESTS SUMMARIES

Associate in Applied Science in Radiologic Technology \$54,500

The two-year associate in applied science degree program in Radiologic Technology is proposed to increase the number of radiologic technicians qualified to perform radiographic procedures under appropriate medical supervision, to provide a career growth opportunity for personnel working in health care facilities in Southern Illinois, and to support and complement current offerings available in the Allied Health Career Specialties associate degree program offered by the School of Technical Careers.

Student admissions for this program will be handled by the SIUC Admissions Office. A restriction will be placed on admissions to the program which will allow only qualified individuals residing in regional community college districts (SICCM applicants) to be admitted until March 31 for the succeeding entering class. After the March 31 date, if openings in the program still exist, the residence restriction will be removed and all qualified individuals will then be admitted.

Associate in Applied Science in Respiratory Therapy Technology \$37,500

This two-year associate in applied science degree program is proposed to prepare respiratory therapy technicians who are qualified to write licensure examinations and who are prepared for employment in hospitals as registered respiratory therapy technicians. The program is proposed to increase the number of respiratory therapists qualified to perform clinical procedures and techniques under appropriate medical supervision, to provide a career growth opportunity of advanced training in respiratory therapy for personnel working in health care facilities in Southern Illinois, and to support and strengthen current educational offerings available through the Allied Health Career Specialties program offered by the School of Technical Careers.

Student admissions for this program will be handled by the SIUC Admissions Office. A restriction will be placed on admissions to the program which will allow only qualified individuals residing in regional community college districts (SICCM applicants) to be admitted until March 31 for the succeeding entering class. After the March 31 date, if openings in the program still exist, the residence restriction will be removed and all qualified individuals will then be admitted.

Associate in Applied Science in Medical Laboratory Technology

\$77,000

The objectives of the two-year program are to increase the number of medical laboratory technicians qualified to perform clinical procedures and techniques under appropriate medical supervision, to provide a career growth opportunity for personnel currently working in health care facilities in Southern Illinois and to support and strengthen the current educational offerings available through the Allied Health Career Specialties program of the School of Technical Careers. This program will qualify the graduates to write licensure exams and subsequently to be licensed in the field of Medical Laboratory Technology.

This program is to be offered by each of the five institutions which are members of the Southern Illinois Collegiate Common Market (SICCM). Even though the clinical laboratory courses for the program are planned to be offered in a central laboratory location on the SIUC campus, students will be admitted by each institution and will remain registered students of the admitting "home" institution through the entire period of registration in the Medical Laboratory Technology program.

The five institutions will share the number of program openings equally, unless otherwise determined by the SICCM Regional Council. Admission qualifications for each "home" institution will be established by that institution within guidelines established by the SICCM Regional Council.

This request for new state resource appropriations represents the School of Technical Careers' 20 percent share of the total outlay for the program.



## TOTAL NEW STATE RESOURCES REQUESTED FOR PROGRAMS, FISCAL YEAR 1982, SIUC

Expanded/Improved Program Requests

<u>Program</u>	<u>Requested New State Appropriations</u>
Associate Degree in Nursing	\$ 80,000
College of Engineering and Technology Programs	197,100
Department of Computer Science	124,970
Integrated Pest Management	110,000
Ethacoal Study	123,200
School of Law	251,000
Specialized Student Services Office	<u>77,340</u>
Total Expanded/Improved Program Requests	\$ 963,610

Special Analytical Studies

SAS - Instructional and Research Equipment	\$300,000
SAS - Support Cost	<u>543,700</u>
Total Special Analytical Studies Requests	\$ 843,700

New Program Requests

M.S. in Industrial Safety	\$ 83,000
1. M.S. - Department of Technology- Engineering	
2. M.S. - Department of Health Education- Education	
B.S., Major in Office Information Systems	43,150
A.A.S., Medical Laboratory Technology	77,000
A.A.S., Radiologic Technology	54,500
A.A.S., Respiratory Therapy	<u>37,500</u>
Total New Program Requests	<u>\$ 295,150</u>
Total Program Request, SIUC	<u>\$2,102,460</u>



Chancellor Shaw explained that the development of these programs by SIUC required the cooperation of a great number of people: representatives from the Office of the Chancellor, the staff of the Illinois Board of Higher Education and of the Illinois Community College Board, and the Southern Illinois Collegiate Common Market. He said that this proposal was a fine example of collaboration and cooperation in postsecondary education.

Mr. Norwood pointed out that some admissions were being controlled by SIUC and others controlled by the community colleges. He inquired if the difference of admission standards would cause a problem.

Dr. John C. Guyon, Acting Vice-President for Academic Affairs and Research, SIUC, replied that there were differences in admission standards between the four community colleges and SIUC. He said that SIUC would control the admission to the SIU facet of the program. He did not envision this being a problem because after the admission to the community college facet of the program and graduation from that program, the differences in the student product would be eliminated.

In response to Mr. Norwood's question about the possibility of a one-year degree program, Vice-President Guyon responded that it was possible to receive a one-year certificate from other agencies, but we did not award one-year degrees. He explained that they were trying to outline the various options whereby students could complete one year of a certain type of program and then without loss to the student in terms of time enrolled, move to a slightly modified program with a second-year degree outcome different from that which the student originally intended.

Mr. Michalic moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw announced that he would be transmitting to the Board the latter part of the week an annual goals statement for the coming year along with a statement of the extent to which we achieved our goals last year, and he had requested the Chair to schedule a session for the evaluation of the Chancellor to take place the day of the November Board meeting. He said it was his intention to request the Presidents to prepare their goal statements for the coming year and for the Board to meet with President Lazerson and the Chancellor in December and with President Somit and the Chancellor in February. He explained that the first evaluation of the Presidents would, of course, occur next year.

Chancellor Shaw stated that at the September Board meeting, the Board had authorized the Chancellor to make two changes in the FY 1982 operating budget request presented to it at that time. He indicated that one change had reflected a \$45,300 increase in the requested increase for utilities at SIUE because of previously unanticipated increases in Illinois Power Company rates, and the second change related to salaries at the medical school. He said that upon the recommendation of President Somit, who had consulted with Dean Moy, he had decided to request special salary increase funds for only the non-M.D. faculty at the School of Medicine. Therefore, he pointed out, there was incorporated in the RAMP request an increase of \$98,000 for catch-up funds, which was about one-third of the total estimated need for catch-up funds. These two changes, he explained, resulted in increasing our request to the IBHE by \$144,000, which was one-tenth of one percent of the overall 1982 budget request.

Under Reports and Announcements by the President, SIUE, President Lazerson said he had one comment and one announcement. He said the comment had to do with the Code of Policy revision. He stated that the Chancellor had

indicated that his staff had worked in conjunction with the University staffs in arriving at the matter the Board acted on today, and he thought that was an excellent interaction, and wanted to publicly applaud the work of Mr. Chuck Mecum on his staff who had worked with the Chancellor's staff in preparing that revision.

President Lazerson announced that in the Fall of 1979, the on-campus enrollment at SIUE had been 9,790 students. He said that based on that figure, the Office of Institutional Research had projected that on-campus enrollment for Fall of 1980 would be 9,033 students, an approximate decline of 800 students. He was happy to report that the official Fall Quarter enrollment for 1980 was 9,832 students. He commented that the most significant aspect of that figure was the fact that in the category of new freshmen, transfer students, and graduate students, our enrollments were up by eight percent, and he wanted to single out the work of the people in the Office of Admissions and Records for a creditable job of recruitment.

Mr. Michalic wanted to congratulate Paul Matalonis, Bob Quane, and Diane Johnson, who were in charge of the committee that had just completed the 1980-81 Student Directory. He said that the Graduate Student Handbook was also out, and he thought it was very commendable of the two organizations to prepare these books.

The Chair announced that the Board would meet in executive session in Room #7, a news conference would be held immediately after the executive session in the International Room, and lunch would be served in the Mississippi Room of the University Center with SIUE Presidential Scholars as guests.

The Chair stated that an executive session had been requested for the discussion of matters of appointment, employment or dismissal of an employee or officer with no final action to be taken, for consideration of pending court

proceedings and for advance consultation with its attorney, and to consider a matter involving land acquisition.

Mr. Michalic moved that the Board adjourn without delay directly from executive session and without reconvening in open session. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The time was 11:10 a.m.

  
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Alice Griffin, Executive Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, November 13, 1980, at 9:00 a.m. in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
 Mr. Ivan A. Elliott, Jr.  
 Mr. Wayne Heberer  
 Mrs. Carol Kimmel, Secretary  
 Mr. Mark E. Michalic  
 Mr. William R. Norwood, Chairman  
 Mr. Harris Rowe  
 Mr. A. D. Van Meter, Jr., Vice-Chairman  
 Dr. George T. Wilkins, Jr.

Executive Officers present were:

Mr. Earl E. Lazerson, President, SIUE  
 Dr. Kenneth A. Shaw, Chancellor of the SIU System  
 Dr. Albert Somit, President, SIUC

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

Under Trustee Reports, Mr. Elliott reported that he had attended a meeting of the Board of Directors, Southern Illinois University Foundation, SIUC, on November 8, 1980. He said that the Foundation was in good shape and active and was doing a good job for the University.

Mr. Elliott also reported that he had attended a seminar at SIUC conducted by the Merit Board of the State Universities Civil Service System on October 23, 1980. He explained that the seminar was held for personnel of the University who were interested in the operation of the Merit Board in regard to the Civil Service employees on campus. He had been pleased with the hospitality provided for the Merit Board people, and he expressed his appreciation to

Mr. Robert E. Gentry, Vice-President for Financial Affairs, SIUC, for the reception which was held the night before the seminar.

Mr. Norwood reported he had attended an open house and press conference at the Belleville Family Practice Center on October 15, 1980. He said that Trustee Heberer and Dean Moy had also attended as well as some of the area officials and many friends from the community of Belleville and the surrounding area. He reported that Dr. Newell had been very excited about opening this facility, and congratulated the University and the School of Medicine for establishing this Center.

Mr. Norwood reported he had attended a meeting of the Board of Trustees, State Universities Retirement System, on October 18, 1980. He said that board had approved investing some of its funds through the American National Bank in their commingled Index Fund. He commented that the board was in the process of evaluating the Harris Trust and Savings Bank, which is the trustee for the Retirement System, in order to compare results of the trust operation with other institutions' results. He reported that the effective date of the increase of the actuarial percentage was changed from September 1, 1980 to November 1, 1980. He also reported that disability coverage had been changed through legislation.

Mr. Norwood reported he had attended a meeting of the Illinois Board of Higher Education on November 11, 1980, and that the Chancellor and the two Presidents had also attended. He said that energy conservation projects that had a payback period of three years or less were the projects that were approved at the meeting. He said that capital grants to hospitals affiliated with public medical schools were discussed, and \$98,000 plus was approved for Swedish American Hospital in Rockford. He said that after a heated discussion about a supplemental Fiscal Year 1981 appropriation for the monetary grant program of

the Illinois State Scholarship Commission, the board had approved the staff recommendation of \$5.3 million, which was \$4.6 million less than the ISSC had requested. He said that in operating appropriations requests for FY-82, the average increase requested had been 17.6 percent throughout higher education. He explained that our System had requested an increase of 14.6 percent. He commented that we would have an opportunity in December for all of the System Heads of all the systems to comment and make suggestions to the IBHE. He commented that the capital requests for Fiscal Year 1982 had totaled \$123 million, and our System request was for \$13.5 million. He said there had been a study presented on compensation in Illinois institutions of higher education wherein it was pointed out that Illinois faculty salaries were falling behind surrounding states' faculty salaries. He remarked that there had been some discussion on the National Energy Conservation Policy Act. He reported that an item came back for consideration on how to change the ISSC, or how do we effect access and choice in education, where the IBHE had received 14 recommendations from the Unland Committee. He said that at this particular time about 60 to 65 percent of the money of ISSC goes to the private institutions, and about 35 to 40 percent goes to the public institutions. He explained that the reason for this distribution was that the ISSC awards basically cover tuition and fees, and the tuition and fees were higher in private institutions than in public institutions. He concluded by saying that the public institutions do not want this balance tipped any further toward the private institutions.

Chancellor Shaw commented that while the compensation study was not perfect, he felt that the IBHE staff had done an outstanding job in attempting to quantify salary comparisons. He said that one area that needed to be refined was in the administrative staff analysis which considered neither fringe benefits nor cost of living variables. He also commented on the question of whether the

ISSC program was an entitlement program or a program funded as budget priorities permit, the way almost all other state agencies were funded. He said there was a tendency for the assumption to be that no matter what program was developed the money would just keep coming, but this practice meant that money spent in this fashion could not be spent in other ways; therefore, we strongly urged that all funding for higher education, including ISSC, be considered not only for its merit but also in terms of the total amount of dollars available. He assumed that one of the outcomes of the discussion would be more of an attempt to integrate ISSC budget decisions into the overall financial picture for higher education.

President Somit commented that he would like to emphasize the point that there was a very real distinction, when one compared one system to another, between salary and total compensation; that fringe benefits in some states would add another 20 to 25 percent to salary; and that this fact should not be overlooked.

Mr. Norwood said that preliminary enrollment figures were up about 7 percent throughout the state; at SIUC, the head count was up 2.5 percent, and at SIUE, the head count was up 2.6 percent. He said that at SIUC, FTE was up 1.0 percent, and at SIUE, it was down .2 percent.

Dr. Wilkins reported he had attended the Land of Goshen Chamber of Commerce Reception for President and Mrs. Earl E. Lazerson on October 20, 1980. He said that President Lazerson had made a great effort to talk to the various communities while he was Acting President, and the turnout the night of the reception showed that he had certainly done his homework.

Under Committee Reports, Dr. Wilkins reported that since the increase in the dollar limits the Executive Committee no longer had a pile of mail every day. There was no report from the Executive Committee.



Mr. Van Meter, Chairman of the Architecture and Design Committee, said that the Committee had met in the conference room of the Office of the Chancellor, SIUC, at 4:30 p.m., November 12, 1980. He gave the following report:

Item Q - Expanded Project Approval, Selection of Architect:  
Replacement of WUSI-TV Transmitter, SIUC

The Board will perhaps recall its previous approval of a replacement transmitter for the Olney television station. A gift of a transmitter to SIU was made by Western Illinois University, and the approval was granted in the amount of \$154,000 to cover the costs related to the installation. The current item requests that the budget be expanded by another \$32,500 to build a small addition to the existing structure to house the transmitter. This would allow installation of the new equipment without taking the current unit out of operation. We recommend you include this item in the omnibus motion for approval.

Vice-President Metcalf has reported that bids on the Multi-Purpose Building, SIUE, were not opened due to a problem on specifications. Bidding will be rescheduled.

We had a status report on the Performing Arts Facility, SIUE, and what we heard was disturbing. They did not receive the bids at this time as there are some design problems in regard to the facility.

Vice-President Dougherty informed the Committee that about \$17,000 in Capital Development Board funds were being made available for a special feasibility study of the future need of the Steam Plant at SIUC. He also introduced representatives of the City of Carbondale who presented a status report on the Railroad Relocation Projects.

Mr. Elliott, Chairman of the Finance Committee, said that the Committee had met that morning. He said that there had been a discussion on reports regarding the Students' Attorney Fees at both Universities. He also said that the quarterly audit reports for SIUE and SIUC had been presented for review by the Committee to see if the members wanted to look further at any particular audit. He said that the semi-annual report on cash investments had been presented and discussed. He remarked that the Committee had received the Annual Financial Report for the year ending June 30, 1980, which was two days ahead of the deadline, and this was the first time in years that this unrealistic statutory deadline had actually been met. He said that the



Committee wanted to congratulate the Chancellor and all of the financial staff for putting this report together and actually having it ready to distribute today.

The Chair explained the Board's omnibus motion for noncontroversial agenda items, and that by having such a motion the Board had more time to consider other matters more in depth.

The Chair proposed that there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, SEPTEMBER, 1980, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the month of September, 1980, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

SCHEDULE OF MEETINGS OF THE BOARD OF TRUSTEES FOR 1981

As a traditional practice and for convenience in meeting certain provisions of the Open Meetings Act, Board meetings have been scheduled on an annual basis. Custom has called for scheduling alternate meetings on alternate campuses of the University, and recent practice has identified the second Thursday of each month as the regular meeting date. Approval is requested for the schedule listed below:

February 12	SIU at Edwardsville
March 12	SIU at Carbondale
April 9	SIU at Edwardsville
May 14	SIU at Carbondale
June 11	SIU at Edwardsville
July 9	SIU at Carbondale
September 10	SIU at Edwardsville
October 8	SIU at Carbondale
November 12	SIU at Edwardsville
December 10	SIU at Carbondale

# Southern Illinois University - Board of Trustees

CARBONDALE, ILLINOIS 62901



November 13, 1980

The following schedule reflects the second Thursday of each month for the meetings of the Board of Trustees for 1981:

<u>Deadline Dates for Receipt of Agenda Items</u> (Due by 5:00 p.m.)	<u>1981 Mailing Dates Agenda &amp; Matters</u>	<u>1981 Meeting Dates Board of Trustees</u> (Thursday)
Monday, January 19	Friday, January 30	SIUE - February 12
Monday, February 16	Friday, February 27	SIUC - March 12
Monday, March 16	Friday, March 27	SIUE - April 9
Monday, April 20	Friday, May 1	SIUC - May 14
Monday, May 18	Friday, May 29	SIUE - June 11
Monday, June 15	Friday, June 26	SIUC - July 9
Monday, August 17	Friday, August 28	SIUE - September 10
Monday, September 14	Friday, September 25	SIUC - October 8
Monday, October 19	Friday, October 30	SIUE - November 12
*Friday, November 13	Wednesday, November 25	SIUC - December 10

\*Due to Holidays

Meetings have not been scheduled for the months of January and August

REAUTHORIZATION OF TUITION/FEE INSTALLMENT PLAN  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-12]

Summary

At the September 11, 1980 meeting, the Board approved amendment of what was then IV Code of Policy B-20 to permit installment payment of tuition and fees at SIUC. At the October 15, 1980 meeting, the Board approved new Policies of the Board which inadvertently reinstated the pre-September language requiring all obligations to be paid in advance. This proposal substitutes the September language for 4 Policies of the Board B-12 so as to reauthorize the fee installment plan.

Rationale for Adoption

To conform the official Board records to Board intent.

Considerations Against Adoption

None is apparent.

Constituency Involvement

None is appropriate.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That 4 Policies of the Board B-12 be and is hereby amended to read as follows:

12. All student fees and other financial obligations to the University are payable in advance either by school terms or in appropriate installments under a plan or plans proposed by the President and approved by the Chancellor and no student shall be enrolled in classes in any educational unit until at least the first installment of fees shall have been paid, except upon specific authorization of the Chief Officer for Student Services. Each fee installment plan shall provide for appropriate regulatory fees and withdrawal of academic services and privileges for students who fail to perform their obligations under the plan.

EXPANDED PROJECT APPROVAL, SELECTION OF ARCHITECT:  
REPLACEMENT OF WUSI-TV TRANSMITTER, SIUC

Summary

This matter proposes an increase in the scope of the project for the replacement of the main transmitter at WUSI-TV, Channel 16 at Olney, Illinois. This proposed expansion of the project provides for a prefabricated metal building to house the new transmitter and for minor remodeling work in the present transmitter room.

The proposed building and the remodeling in the present building will add \$25,000 and \$7,500, respectively, for a revised project budget of \$186,500. The source of funds is a federal grant from the Corporation for Public Broadcasting through its Community Service Grant program.

This matter further proposes that the original permission for plans and specifications to be prepared in-house by the Physical Plant Engineering Services be expanded to include the proposed building and remodeling work.

#### Rationale for Adoption

At its regular meeting of May 8, 1980, the Board of Trustees gave project and budget approval for the replacement of the main transmitter and its necessary components at an estimated total cost of \$154,000. When originally approved, funding for the project was to be from a then pending grant from the U.S. Department of Commerce, or \$96,000 from a state appropriation for Public Television, plus \$58,000 from the Academic Affairs General account. Subsequent to that original approval, several developments have occurred. First, the U.S. Department of Commerce grant was approved for equipment purchases in the amount of \$420,000 and became effective on August 1, 1980. Second, the transmitter was acquired at no cost from Western Illinois University. Third, the contract to purchase a standby exciter was awarded by the Board of Trustees at its meeting of June 12, 1980, in the amount of \$33,255 out of the Academic Affairs General account. The retuning of the transmitter and the purchase of the klystron tubes were also originally approved, but have been postponed pending the resolution of some technical matters.

At the time of the original project approval, the remaining two developments were either very tentative or completely unforeseen, and consequently were not offered for consideration. First, the University had applied for a federal grant from the Corporation for Public Broadcasting through its Community Service Grant (CSG) program. This grant was subsequently approved, and funds were received in mid-August in the amount of \$107,000. The grant contains a requirement that a Station Manager be added to the present staff; the salary for this position will be funded by the grant. Second, the amount of downtime required to remove the old transmitter and to install the new unit in its place was originally estimated by the Chief Broadcasting Engineer to be one month. After careful review by the manufacturer's technical staff, this amount of time was significantly increased from one month up to a range of four to six months. Service to the Olney area would be completely shut down including the daytime programming to area schools through the Southern Illinois Instructional Television Association. It is this extensive and unforeseen time off the air that has brought about this request for approval to expand the project.

The expansion of the original project provides for a prefabricated all steel building, completely insulated, with concrete floor at 1,500 square feet. The proposed building is to be placed immediately adjacent to the present building on the north side. This additional space will facilitate installation of the new transmitter and its ancillary equipment and the removal of the old transmitter with the intervening downtime measured in hours rather than months. The remodeling work in the present transmitter room will consist



of a drop ceiling, and patching and repairing the walls and floor after removal of the old transmitter. The room will become a testing and work area for the technical staff. Funding for these two portions of the total project will be from the CSG grant.

#### Considerations Against Adoption

University officers are aware of none.

#### Constituency Involvement

This project has the involvement and recommendation of the Acting Vice-President for Academic Affairs and Research, the Dean of the College of Communications and Fine Arts, the Acting Chairperson of the Radio-Television Department, the Chief Broadcasting Engineer, the Acting Station Manager of WUSI-TV, the Vice-President for Campus Services, the Director of the Physical Plant, and the Director of Facilities Planning, SIUC.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The expansion of the original project to replace the main transmitter and its necessary components of WUSI-TV, Channel 16, be and is hereby approved to include a new prefabricated steel structure to house the transmitter at an estimated cost of \$25,000 and minor remodeling in the present transmitter room at an estimated cost of \$7,500, for a total project budget of \$186,500.
- (2) Funding for the above portions of the total project shall be from a federal grant from the Corporation for Public Broadcasting through its Community Service Grant program.
- (3) Upon recommendation of the Architecture and Design Committee, authority to use Physical Plant Engineering Services for the preparation of plans and specifications for this expansion of the original project be granted.
- (4) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mr. Rowe moved the reception of Reports of Purchase Orders and Contracts, September 1980, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held October 15,

1980; Schedule of Meetings of the Board of Trustees for 1981; Reauthorization of Tuition/Fee Installment Plan [Amendment to 4 Policies of the Board B-12]; and Expanded Project Approval, Selection of Architect: Replacement of WUSI-TV Transmitter, SIUC. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.

Under Reports and Announcements by the President, SIUE, President Lazerson requested the Chair to recognize Mr. John Rendleman, President, SIUE Student Senate, to give a status report on Student Government.

The Chair recognized Mr. Rendleman, who said that on September 22, 1980, he had transmitted copies of the SIUE 1980-1981 Student Government Annual Report to members of the Board and President Lazerson. He talked briefly about the evaluation of the report.

Mrs. Kimmel said she appreciated receiving a copy of the report and thought it was very informative. She said that the report would be very useful in terms of future interaction with the student body in accomplishing some common goals.

The following matter was presented:

APPLICATION FOR APPEAL OF LEONARD LANGSTON AND FREDERICK MOORE, SIUC

Summary

Appellants Langston and Moore were two of five young men who were found in separate hearings to have participated in the physical abuse of another student, and who were given disciplinary suspensions from school for an indefinite period. Appellants appealed the finding of the Campus Judicial Board to the Student Conduct Review Board which affirmed the decision. They now desire to appeal to the Board of Trustees. Pursuant to Article VI of the Bylaws, the Chancellor has transmitted a report to the Board members which recommended that the Application for Appeal be granted. That recommendation does not imply endorsement of the position of either party to the appeal, but

only that the Chancellor feels that the issues are of sufficient importance that the Board should consider them. The Bylaws now call upon the Board to take one or more of the following actions:

- A. Either grant or deny the Application for Appeal. If the action is to deny the Application, the disciplinary suspensions of Appellants will stand.
- B. If the Application for Appeal is granted, the next decision required is whether to consider the substantive issues of the appeal immediately or to defer any decision to the next meeting.
- C. When the substantive issues are considered, to make a disposition of the Appeal by means of a motion to Reverse, to Affirm, or to Modify the disciplinary suspensions, or to Remand the matter to the University for specified additional proceedings.

Chancellor Shaw stated that the members of the Board had received materials regarding the appeal in advance of this meeting. His role was not to judge the merits of either party's case but rather to determine whether he wished to recommend to the Board whether or not the appeal should be heard. He said that the Bylaws called for one of the following actions: grant the Application for Appeal or deny the Application for Appeal. If the Application for Appeal is denied, the disciplinary suspensions of the Appellants will stand. If the Board agreed to hear the appeal, there were a set of conditions that pertained.

Mrs. Kimmel moved that the Application for Appeal of Leonard Langston and Frederick Moore be denied. The motion was duly seconded.

Mr. Elliott commented that this was a very troublesome case in which there was a serious problem of jurisdiction in his judgment. He said that the Student Conduct Code had been drawn at a time when the University was moving away from the traditional in loco parentis doctrine. He commented that the provision in Section 3-103 had some conflict in its construction, and he thought that in construing this to give jurisdiction in this case by expansion could be said

that any action of a student of a violent nature off campus could be subject to University sanction. It was his personal opinion that the University did not have jurisdiction to take action in this case. He suggested that the Chancellor and the University staff look at the provisions at both campuses to see if this language should not be reviewed and to see if the language could be made clearer as to what the jurisdiction of the University ought to be in these situations. He also commented that the Student Governments should have a part in this review. Mr. Elliott requested a roll call vote on the matter.

Student Trustee opinion in regard to the motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, Ivan A. Elliott, Jr., Wayne Heberer.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw announced that Chapter 2 of the Revised Policies of the Board dealing with Faculty and Staff Service would be submitted for Board approval at the December meeting. The delay would allow the SIUE Faculty Senate a little more time to study the policies.

At the last meeting of the Board, Mr. Rowe had raised a question regarding a reference to that portion of the Bylaws dealing with the intention of the Statutes and Policies. He explained that the correct reference was to Article V, Section 8 of the Bylaws, and this correction had been noted in the minutes of the October meeting.

Chancellor Shaw reported that on November 11, 1980, the System Heads and Mr. William Browder, Chairman of the Illinois Board of Higher Education, had met with Governor Thompson and some of his staff. He said that the major topic of conversation was the need of the universities in the State of Illinois



for funds to improve the salaries for faculty and other employees. He reported that Governor Thompson agreed that the salary situation in higher education needed to be rectified, and he agreed that two aspects of the overall salary situation should be considered: first, that a standard, normal salary increase be established, and, second, that "catch-up" monies should be provided which could be phased in over some period of time. He said that the Governor's comments were consistent with those made by him last summer when he announced his decision to veto the additional one percent increase which the Legislature had passed. The Governor, he reported, indicated that he could not be specific about how much salary increase he could endorse until certain information came in: (1) some indication is needed of the status of revenue sharing under the new administration in Washington - the amount of revenue sharing that the state receives will greatly affect the Fiscal Year 1982 budget situation; and (2) a better understanding of what the recession condition will mean to the economy of Illinois during FY-82. He said the Governor had mentioned that Illinois had been a late bloomer in recessions; that is, its economy is slow to follow the national economy into a recession and slow to come out. He reported that the Governor had expressed awareness that we could not afford to have our O & M and program monies gutted for the purpose of improving salaries; he seemed to feel our need for program quality and the enhancement of programs that speak particularly to local and state needs. He reported that the Governor had indicated that the state fiscal condition and the high interest rates in the purchase of bonds made it difficult for us to press initiatives relating to capital expenditures areas and he said not to expect a lot in the capital area. Chancellor Shaw said that it was a very positive meeting even though he would liked to have had greater detail, greater specificity, but given the unknowns about the state's economy, he could understand why it was not possible for the



Governor to be more specific at this time. He said the Governor's final comment was, "That the fiscal situation for the State of Illinois looked very grim, but even so I am confident that the principles that we discussed, that is, catch-up plus some standard increase, that these principles can still hold."

Chancellor Shaw said that on November 7, 1980, he had received a copy of a letter from Margaret Schmid, Chairperson of the IFT Universities Council, to Richard Wagner, Executive Director of the IBHE. He stated that her letter regarded the override effort this fall, and she indicated that if the IBHE and University Systems were not prepared to aggressively pursue a salary veto, then, "You owe to public university faculty an explanation." Chancellor Shaw said, in his opinion, the explanation was that we should not aggressively pursue a salary veto override effort because a one percent overall salary situation does not relate to our need for catch-up monies. He said that we should rather be working for an overall resolution of the salary problem that we face.

Chancellor Shaw stated that in the FY-82 Capital Budget Request, planning monies had been requested for a Clinical Support and Services Facility at the School of Medicine. He said that we were presently in the process of considering other alternatives to the development of that facility, and personnel in the medical school had done an outstanding job of trying to deal with their needs in a realistic fashion. He added that the School of Dental Medicine had also done a good job and he was very pleased that the medical and dental areas had been pared down in a realistic way. He said that the alternatives for the School of Medicine included participating in a joint laboratory facility with the Environmental Protection Agency and the Department of Public Health, for which \$400,000 in planning funds had already been appropriated, and the possibility of acquiring and renovating an existing property near the Springfield campus which might be a substitute for a new building. He remarked that there

were obviously pros and cons to each alternative which were presently being studied; if, as a result of this analysis, it was President Somit's advice with his concurrence to change our capital request, he would like permission to share our findings with the Executive Committee members and, if their reaction was positive, to alter our Fiscal Year 1982 Capital Budget Request accordingly.

It was moved by Mr. Van Meter that the matter be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. Mr. Van Meter moved the following resolution:

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That any two members of the Executive Committee be and are authorized to amend the portion of the Fiscal Year 1982 Capital Budget Request regarding the Clinical Support and Services Facility, School of Medicine, SIUC.

The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Van Meter commented that this matter had a good deal of discussion at the Architecture and Design Committee meeting, and he wanted to commend the Chancellor and the people at the School of Medicine for studying their problem and coming to a workable solution. Dr. Wilkins heartily agreed. He remarked that it was absolutely important that proper facilities be obtained if we were going to maintain our medical school and to continue to serve our area.

Chancellor Shaw distributed a report on "Status of Legislation Affecting SIU System as of November 1, 1980," to the members of the Board. He commended Dr. Keith Sanders and Mr. C. Richard Gruny and other members of his staff for their efforts in preparing this report.

The Chair announced that the next five matters were proposed fee or rental increases and that action would not be taken until the December meeting.

The following matter was presented:

NOTICE OF CHANGE IN TITLE OF FEE AND PROPOSED INCREASE:  
BOND RETIREMENT FEE TO REVENUE BOND FEE, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-2 AND B-13]

Summary

This matter proposes to change the name of the Bond Retirement Fee to the Revenue Bond Fee to more appropriately describe the fee. It also proposes an increase in the fee of \$6.60 for each full-time student (prorated by the hour for part-time students) to compensate for the scheduled reduction of retained tuition funds available for use in the funded debt operations. With this action, two-thirds of the funds authorized by tuition retention to support the SIUC Student Center and Housing operations will have been replaced by funds generated from this fee.

Rationale for Adoption

At the suggestion of the external auditors, a change in the name of this fee is requested to more clearly describe the intent of the fee, which is simply to replace the funds no longer available from retained tuition because of action taken by the Illinois Board of Higher Education. The suggested change in name does not in any way change the nature or use of the fee. The original resolution establishing this fee (4 Policies of the Board B-13) states:

Proceeds from this fee shall be applied toward those purposes within the Student Center and University Housing for which retained tuition funds are authorized. . . .

The title "Retained Tuition Replacement Fee" would be more accurate, but is perhaps too esoteric. "Revenue Bond Fee" is suggested as an appropriate title since the retained tuition was originally pledged in support of the revenue bonds.

At the March 8, 1979 meeting of the Board, action was taken to establish the Bond Retirement Fee at \$26.40 to compensate for the reduced availability of retained tuition for use by funded debt operations (Student Center and University Housing). This action was in response to budgetary constraints imposed by the Illinois Board of Higher Education. At that time, it was noted that the IBHE constraint required the phased reallocation of all retained tuition resources out of funded debt operations over a six-year period.

At the December 13, 1979 meeting of the Board, action was taken increasing the Bond Retirement Fee by \$6.60, to \$33.00 per academic semester. The fee increase requested here for FY-82 represents the third year of the six-year phased reallocation of resources. The requested \$6.60 increase in the fee will generate \$263,500 at current enrollment levels to compensate for the reduction in available retained tuition funds for FY-82.

The funds generated by the Revenue Bond Fee do not increase the net resources available to the funded debt operations, but simply release equivalent funds which are then appropriated as part of the funding for the operating budget of the University.

### Considerations Against Adoption

The administration continues to hold that the use of retained tuition should be restored to the funded debt operations in compliance with the covenants to the bondholders and as authorized by existing legislation and by action of this Board.

The University is constrained to operate under the budgetary authority of the Illinois Board of Higher Education and consequently must take action at times it would otherwise find inappropriate. However, opposition should be expressed to the position taken by the Illinois Board of Higher Education that only credit-generating functions should receive state support. This narrow view negates the concept of a university education as a total learning experience with an array of contributing functions and support services. These elements should be funded equitably on their merits, independent of whether or not academic credit is directly generated.

### Constituency Involvement

This matter has been shared with all University constituencies. It is not a new matter and has had wide discussion in prior years. The student constituencies continue to oppose this method chosen by the Illinois Board of Higher Education to redirect funds from auxiliary enterprises to academic programs.

The Administrative and Professional Staff Council has also acted to express opposition to this matter on the principle expressed above in "Considerations Against Adoption."

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the name of the Bond Retirement Fee be and is hereby changed to the Revenue Bond Fee, and that effective with the collection of fees for Fall Semester, 1981, 4 Policies of the Board B-2 be amended to show the following schedule for the Revenue Bond Fee:

<u>Hours</u>	<u>Bond Retirement Fee</u>	<u>Revenue Bond Fee</u>
1	\$ 2-75	\$ 3.30
2	5-50	6.60
3	8-25	9.90
4	11-00	13.20
5	13-75	16.50
6	16-50	19.80
7	19-25	23.10
8	22-00	26.40
9	24-75	29.70
10	27-50	33.00
11	30-25	36.30
12 or more	33-00	39.60



BE IT FURTHER RESOLVED, That 4 Policies of the Board B-13 be amended to read as follows:

13. ~~Bond-Retirement-Fee~~ Revenue Bond Fee. Commencing with the Fall Semester, ~~1980~~ 1981, a ~~Bond-Retirement-Fee~~ Revenue Bond Fee of ~~\$33.00~~ \$39.60 per semester shall be deposited with the University Treasurer to compensate for the partial loss of available retained tuition fees pledged in support of the Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds. Proceeds from this fee shall be applied toward those purposes within the Student Center and University Housing for which retained tuition funds are authorized. All use of revenue from this fee shall be restricted to those revenue bond operations located on the Carbondale campus.

President Somit requested the Chair to recognize Ms. Debbie Brown, President, SIUC Graduate Student Council.

The Chair recognized Ms. Brown, who stated that she would like to comment briefly on what recently had been called the Bond Scam. She said she realized that the Board was seeing a new face and hearing a new voice that was addressing a very old, familiar, and tired topic. She said that the SIUC Graduate Student Council and the SIUC Undergraduate Student Organization wanted to go on record as saying that they were very much aware that the problem which students, faculty, administrators, and the Board of Trustees faced in regard to the Bond Retirement Fee was not a legal problem but rather a budgetary one. She remarked that students have felt in the past and continue to feel strongly that Auxiliary Enterprises should be funded through retained tuition and that the Bond Retirement Fee was a sadly misplaced tuition hike. She commented that the organizations did appreciate the efforts of the University to lobby the IBHE for more support in the past and that they requested this morning for a renewed commitment from the Board to lobby the IBHE for more significant support of public higher education in the State of Illinois.

The following matter was presented:



NOTICE OF PROPOSED INCREASE: STUDENT RECREATION FEE, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-2 AND B-3]

Summary

This matter seeks a \$6.00 increase (prorated for part-time students) in the Student Recreation Fee from the present full-time rate of \$18.00 to a proposed rate of \$24.00 per semester, effective with the collection of fees for Fall Semester, 1981.

Rationale for Adoption

When approval was granted by the Illinois Board of Higher Education for construction of the Student Recreation Center, the stipulation was made that sufficient funds had to be on hand to operate the building for the first year. That prefunding (from student fees), the residual unexpended funds in the construction account, and the interest earnings on those funds, along with a favorable operating experience, have permitted the continued funding of the Student Recreation budget since FY-78 with a lower student fee than actual operating costs would require.

At the time of construction, the Student Recreation Fee was reduced (effective Fall 1975) from the original full-time rate of \$22.50 to \$11.75 per semester. This fee was sufficient to operate the Student Recreation Center and the associated recreational programming for two full years (FY-78 and FY-79) with budgeted use of the accumulated funds on hand to offset the excess of expense over revenue. The fee was increased to \$18.00 for FY-80. This increased revenue, along with the unexpended funds in the construction account, has been sufficient to fund the recreation budget for FY-80 and FY-81. Projected revenue and expense for FY-82, however, indicate a need for a \$6.00 increase in the Student Recreation Fee to \$24.00 per semester.

At the December 14, 1978 meeting of the Board, when the fee was last increased, the Board was told that a further increase would be needed for FY-81. Favorable operating experience has permitted postponement of that increase until FY-82. A cash balance is projected for June 30, 1981 in an amount sufficient to require a fee increase of only \$6.00 per semester, as opposed to the \$12.00 increase which had been earlier projected.

Even with approval of this requested increase, the budget still will not be fully funded from current revenues. This fact means that a further increase should be anticipated for FY-83 to replace the residual balance of prior collections which will be exhausted by then. Continued efforts will be directed toward cost effectiveness so that the fee charged to students will be kept to a minimum.

Considerations Against Adoption

The administration and the students have consistently held the position that, especially since the capital cost was paid entirely by student fees, all or a major part of the operation and maintenance costs of the Student Recreation Center should be provided by the state. The IBHE, however, has held rigidly to the view, in this case, that only credit-generating functions

should receive state support. Some state funding has been allocated to this operation on the basis of some use of the facilities for physical education classes. An increase in the fee is a further step away from increased state funding, but appears to be the only workable alternative.

### Constituency Involvement

This fee increase proposal has been shared with all University constituencies. The Intramural-Recreational Sports Advisory Board has approved the proposal with the recommendation that faculty-staff and alumni use fees be increased by the same proportion. The Student Senate has expressed support for the program funded by this fee, and has approved an increase proposal with the recommendation that faculty-staff use fees be increased to three times the student fee and alumni fees be increased to twice the student fee.

The Graduate Student Council has expressed support for the program funded by this fee, but has opposed the increase proposal on the basis that the operation and maintenance costs of the Student Recreation Center should be funded entirely or in greater proportion by state resources since students paid the entire construction cost of the facility. The Administrative and Professional Staff Council has also opposed the increase proposal on the principle that state resources should fund a large proportion of the operation and maintenance costs of the facility and that the direct generation of academic credit not be the determining factor in the allocation of state resources.

The administration intends to pursue the matter of appropriate charges for nonstudent use of the student recreation facilities. A policy for such charges will be developed with active student participation and broad constituency involvement. These charges are subject to approval by the SIUC President and notification of the Chancellor.

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That 4 Policies of the Board B-2 be amended to show the following schedule for the Student Recreation Fee, to be effective with the collection of fees for ~~SUMMER-SESSION, 1979~~ Fall Semester, 1981:

<u>Hours</u>	<u>Student Recreation Fee</u>	
1	\$ 1-50	\$ 2.00
2	3-00	4.00
3	4-50	6.00
4	6-00	8.00
5	7-50	10.00
6	9-00	12.00
7	10-50	14.00
8	12-00	16.00
9	13-50	18.00
10	15-00	20.00
11	16-50	22.00
12 or more	18-00	24.00

BE IT FURTHER RESOLVED, That, effective with the collection of fees for Fall Semester, 1981, 4 Policies of the Board B-3 be amended to read as follows:

3. Student Recreation Fee. An ~~\$18.00~~ \$24.00 Student Recreation Fee per academic semester shall be collected from each full-time student and shall be deposited in the Student Recreation Fund for Southern Illinois University at Carbondale.
  - a. Funds generated from a ~~\$16.25~~ \$22.25 portion of this fee shall be used to support the intramural and recreation programs in the budget for student recreation.
  - b. Funds generated from a \$1.75 portion of this fee shall be used to establish a "Student Recreation, Repair, Replacement, and Modernization Reserve," which shall have a maximum level of \$1,500,000, representing approximately ten percent of the cost of the building, original equipment, and ancillary recreation and intramural facilities.
  - c. Any residue of funds left in the construction account after completion of the building and its ancillary facilities, shall be used for operation and maintenance costs of the facility.

The Chair stated that this matter would also be presented again in December.

The following matter was presented:

NOTICE OF PROPOSED INCREASE: STUDENT ACTIVITY FEE FOR  
ADDITIONAL FUNDING FOR THE STUDENTS' ATTORNEY PROGRAM, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-2 AND B-8]

Summary

This matter proposes an increase of \$.75 in the Student Activity Fee to provide additional funding for the Students' Attorney Program, SIUC.

Rationale for Adoption

The Students' Attorney Program fee has been in existence since the Fall Semester of 1975. An attorney was not hired until April of 1977. The delay resulted from a problem with the final approval of the working papers for the program and time needed to appoint a Board of Directors and to recruit a full-time attorney for the position. As a result, approximately \$100,000 accumulated in the Students' Attorney fund before an attorney was selected.

When the program was being formulated, Graduate Student Council and Undergraduate Student Organization representatives, along with the University



administration, set the fee at \$1.00. This amount was chosen as a result of a review of similar group legal services offices around the United States, although there were very few programs in existence at the time of the review. Actually, at the time the fee was established, no one could predict the actual cost of operating a students' legal assistance office.

In establishing the office, the Board of Directors was faced with two major expenses. The initial cost of buying a law library and equipping a new office from which the students' attorney could practice was \$11,000. Secondly, the Board of Directors approached the Graduate Student Council and the Undergraduate Student Organization about renovating space in the Student Center to house a students' attorney office. The Board of Directors approved a \$30,000 expenditure to secure and remodel this space.

In the three and one-half years the students' attorney has been providing service to the student body, nearly 4,300 students have used the service. An average of 300 active cases is being handled each month. This caseload volume has necessitated the hiring of five half-time graduate intern law clerks, three student workers, and a full-time civil service secretary. The office is open fifty-seven hours a week, seventeen hours beyond a normal work week, requiring more than one shift of workers. Two nights each week during the school term the office holds workshops on landlord-tenant relations and small claims court procedure. On two other nights each week students who are required to appear in court because of a ticket are advised. An explanation of first appearances is given one night each week and individual appointments are held on the other night.

When the attorney was originally hired, the remuneration was established at \$15,500 annually. The current remuneration for FY-81 is \$20,801.04, which includes reimbursement for health and malpractice insurance. The civil service secretarial salary has increased from \$6,120 to \$9,154. Student wages since 1977 will have risen by \$1.05 per hour as of January 1, 1981. A graduate assistantship stipend during this same period of time has gone from \$325 per month in 1977 to \$456 per month for FY-81.

The cost of establishing the office plus the yearly operational costs result in a balance of approximately \$7,700 to be carried over into FY-82. The income from the fee during FY-82 will be about \$40,000. Current operational costs are \$72,796.20. The projected resources for FY-82 are \$47,000, which is \$25,796.20 less than the current operating budget. Pursuant to Section VII, Item B, Number 3 of the SIUC Students' Attorney Program, the Board of Directors is informing its constituents that beginning with FY-82, ". . . the funding base of the program is [insufficient] to meet the [current] needs of the program and the demands [currently] made upon it" and is therefore requesting a \$.75 increase in the Student Activity Fee to permit the Students' Attorney Program to continue to provide its current level of services to the student body.

#### Considerations Against Adoption

There is a continuing concern that any fee increase can cause undue hardship upon the student body. This program was established as a result of the student constituencies asking the University administration to assist in

providing legal services. The program is totally dependent upon the payment of this fee by students. The Board of Directors of the Students' Attorney Program is now asking the two student constituencies to make a choice: should the program continue at its present level of services, which will require an increase in the fee, or should there be a significant decrease in services in order to keep the fee at its present level.

#### Constituency Involvement

Constituencies and individuals approving: The Undergraduate Student Organization on October 8, 1980 and the Graduate Student Council on October 1, 1980 passed resolutions in support of this fee increase proposal. The Board of Directors of the SIUC Students' Attorney Program has endorsed the proposed increase. The Board of Directors includes a representative of the Jackson County Bar Association. The Vice-President for Student Affairs and the Vice-President for Financial Affairs have expressed support in favor of the increase. The Administrative and Professional Staff Council has endorsed the proposal contingent upon favorable student constituency approval.

Constituencies and individuals disapproving: University officials know of no specific constituencies or individuals who disapprove of the resolution.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective with the collection of fees for the Fall Semester, 1981, 4 Policies of the Board B-2 be amended to show the following schedule for the Student Activity Fee:

<u>Hours</u>	<u>Student Activity Fee</u>	
1	\$ .65	\$ .71
2	1.30	1.42
3	1.95	2.14
4	2.60	2.85
5	3.25	3.56
6	3.90	4.28
7	4.55	4.99
8	5.20	5.70
9	5.85	6.41
10	6.50	7.12
11	7.15	7.84
12 or more	7.80	8.55

BE IT FURTHER RESOLVED, That 4 Policies of the Board B-8 be amended to read as follows:

- Student Activity Fee. Commencing with the ~~Summer-Session, 1980,~~ Fall Semester, 1981, a Student Activity Fee of ~~\$7.80~~ \$8.55 per semester shall be collected from each full-time student to be used in support of student activities and welfare.



- a. Funds generated from a \$5.85 portion of this fee shall be used for support of student organizations and programming.
- b. Funds generated from a ~~\$1.00~~ \$1.75 portion of this fee shall be used to support ~~the~~ budget of the SIUC Students' Attorney Program.
- c. Funds generated from a \$.95 portion of this fee shall be used to support a program of campus safety.
- d. That portion of the funds generated from the full ~~\$7.80~~ \$8.55 fee paid by the medical students at the Springfield facility shall be allocated to support student organizations and programming at that location.

The Chair recognized Ms. Brown again who stated that the SIUC Graduate Student Council was opposed to the increase for the Student Recreation Fee in principle. She said that they felt strongly that the state should contribute some dollars to the Center that had been built with student dollars; the state should support the operation and maintenance of the Center.

Ms. Brown did state that the SIUC Graduate Student Council supported the proposed increase for the Students' Attorney Program, and believed that this support evidenced the success and student appreciation of the services offered by the program.

Mr. Michalic wanted to go back to the proposed increase in the Student Recreation Fee, SIUC. He wondered if the administration could possibly look into the feasibility of having more credit-generating functions at the Student Recreation Center whereby the IBHE would be more likely to fund the operation of the building.

President Somit requested that Dr. Bruce R. Swinburne, SIUC Vice-President for Student Affairs, respond to Mr. Michalic. Vice-President Swinburne said we have to take into consideration the academic needs as well as the recreation and intramural needs of the institution, and he had always made the argument that education on this campus and on any comprehensive campus took

place outside the conventional classroom setting as well as inside the conventional classroom setting, and we should not be denied state support for these kinds of healthy activities that do not generate academic credit as such. He said that because of the Davies Gymnasium renovation, additional hours would be provided by academic affairs for credit-generating kinds of activities, but that in general, the IBHE's position on this particular matter was that it does not really change the budget of the institution and that the IBHE did not see its responsibility to recommend any additional dollars in that particular case.

The following matter was presented:

NOTICE OF PROPOSED INCREASE: RESIDENCE HALL RATES, APARTMENT  
RENTALS, AND CAMPUS HOUSING ACTIVITY FEE, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-4]

Summary

This matter proposes an increase in residence hall rates and apartment rentals for all University housing, with the exception of Evergreen Terrace, SIUC. An increase in the Campus Housing Activity Fee is also proposed. The proposed increases would become effective with the Fall Semester, 1981, for residence halls and on July 1, 1981, for apartment rentals.

Rationale for Adoption

The proposed increases are necessary to provide a balanced budget for FY-82 operations in the face of continuing inflation and the need for an adequate level of maintenance. The proposed budget assumes continuation of the high levels of occupancy experienced in recent years.

The need for the increase is underscored by the adjusted budget shown for the current fiscal year. The balanced accrual budget presented last year in support of the requested rate increase for FY-81 has been adjusted to show increased expense due to actual operating experience during FY-80. The primary increase is in three areas: food costs, deferred maintenance, and debt service.

Food costs have risen more than projected for each of the past two fiscal years. Since these budgets must be prepared early in the fiscal year for the following year, adjustments are necessary to reflect the current year's actual expense. For example, the original food budget for FY-81 projected an increase of 8 percent over the adjusted FY-80 budget; however, the projected figure was only 2 percent over the actual expense for FY-80. Thus the projection has been adjusted to a 10 percent increase over the FY-80 actual expense in an effort to catch up with inflation in food prices.

The original budget for FY-80 showed an accrual deficit to be off-set by an increase in prepayments. The unexpected increased expense for food and other items was off-set by deferral of certain maintenance projects and debt service transfers to FY-81. (The deferral of the debt service transfers was made with the approval of the University Treasurer and did not affect any obligations to the bondholders.) These expenses are included in the adjusted budget for FY-81 through a combination of reductions in certain expenses and by showing an accrual deficit to be off-set by the use of cash balance, reduction in receivables, and an increase in prepayments.

The reduction in expense for FY-81 is to be achieved primarily through lower costs resulting from elimination of food service during the Summer Session. The relatively small number of persons housed during the summer will be fed through a contract with the Student Center, which provides food service year around. Additional reductions are planned through reduced overtime costs and lower administrative costs.

The FY-82 budget is based on projected increases used in the preparation of RAMP documents, adjusted to the unique needs of the housing operations. "Special Building Maintenance" and "Equipment" are nonrecurring projects budgeted from a priority list prepared by Housing personnel.

The FY-81 rates for single student housing have remained fourth highest among Illinois public universities for the second year. Preliminary information gathered from the other universities indicates that increases for FY-82 will be comparable and that the SIUC rates will remain in fourth place.

Increases for Southern Hills and Small Group Housing have been set to be equitable with the increase for single student housing and to be favorable with the market for comparable housing. These units are included in the budget shown for the funded debt operations.

Rent increases for Elizabeth and University Court apartments are needed to cover the operation of these units, which are separate from the funded debt operations and have no other revenue than rental income.

An increase in the Campus Housing Activity Fee has been requested by the several House Councils within the residence halls. This fee has not been increased since its inception in February, 1969. The proceeds from the fee are used by the residents through their House Councils for programming activities within the respective housing areas. This increase of \$1.50 per semester requested by the student representatives has the support of the administration. The increase does not apply to family housing.

One point of information should be made concerning prepayments. Currently, housing payments are not uniform. The two prepayments for Fall and for Spring differ from the six monthly payments in amount. Suggestions have been made from time to time by parents and students to make the eight payments equal over the eight months. The administration's intention is to bill the housing contract as eight equal payments, of which the first will be the prepayment for Fall and the fifth will be the prepayment for Spring. Last year the Board was told in response to a question that prepayments would not be increased this year. The change to eight equal payments will result in an



increase in the prepayment each time there is a rate increase, so that the assurance offered last year must be qualified because of this action. The past practice of collecting the Campus Housing Activity Fee with the first housing payment will be continued.

#### Considerations Against Adoption

There are two opposing considerations. One is that an increase in rates is a further barrier to student access to the University. The other is that the rates should be further increased to provide optimal maintenance of facilities and to further enhance the environment of the residents. The administration believes that the budgets presented and the rates requested represent the best balance between these two considerations.

#### Constituency Involvement

This matter has been distributed to all campus constituencies. An effort has been made this year to involve students at an earlier point in the rate study.

The Housing staff first assembled the audited figures for last year's actual operation, reviewed the current year's budget, and assembled data for next year's projected operation. These working papers were shared with the student leaders and their constituencies by the Vice-President for Student Affairs within the week they were proposed. Vice-President Swinburne met with the Student Senate and with the Graduate Student Council on October 1, 1980 to discuss this and other fee increase proposals. A second meeting of the administration and the Student Senate took place on October 8, 1980 to answer further questions. Since final decisions on the FY-82 budget had not been made at that time, the student constituencies did not take formal action on this matter. Student responses on the merits of the various maintenance and special projects influenced the administrative decisions in budgeting those items. The administration will continue to meet with the student representatives on this matter in preparation for both the November and December meetings of the Board.

The Housing staff has continuing input from the various House Councils on this and other matters relating to housing. By the time of the November meeting of the Board, a member of the Housing staff will have met with each of the areas to review this matter in depth.

Further efforts will be made to formalize the procedure for sharing this decision process with the student representatives in the most effective manner. A major improvement this year was the sharing of the initial working papers with the student constituencies rather than only requesting a response to the budgets and the rates in their final form.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the rents and charges heretofore established for the following University housing as required by Bond Resolutions of the Board, shall be and are hereby changed until otherwise amended to the rate

shown in the following schedule, and that 4 Policies of the Board B-4 be and is hereby amended to read as follows:

4. University Housing:

- a. Schedule of rates for University-operated single student housing at SIUC effective Fall Semester, ~~1980~~ 1981:

<u>Room and Board Rates</u>	<u>Semester Rate</u>	
Brush Towers	\$896	<u>\$996</u>
Thompson Point	896	<u>996</u>
University Park	896	<u>996</u>

Single Room Increment

Increment to be added to semester rate of resident desiring a single room	\$250	<u>\$275</u>
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Room Rates

Small Group Housing	\$408	<u>\$455</u>
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- b. Schedule of rates for University operated apartment rental housing (includes utilities) at SIUC effective ~~August~~ July 1, 1980 1981:

	<u>Monthly Rate</u>	
Southern Hills		
Efficiency - Furnished	\$156	<u>\$175</u>
One-Bedroom - Furnished	173	<u>193</u>
Two-Bedroom - Unfurnished	180	<u>201</u>
Two-Bedroom - Furnished	186	<u>208</u>
Evergreen Terrace Apartments*		
Two-Bedroom - Unfurnished	\$198	
Three-Bedroom - Unfurnished	213	
Elizabeth Apartments	\$180	<u>\$200</u>
University Courts	\$200	<u>\$220</u>

\*Rates subject to approval of the SIU Foundation (Carbondale) and the Federal Housing Administration.

- c. A campus housing activity fee is authorized to be included in on-campus housing contracts for the purpose of funding programs for the benefit of residents in University housing. This fee is to be charged at the rate of ~~\$4.50~~ \$6.00 per semester and \$4.00 for the Summer Session for contracts based on the academic calendar or at the rate



of \$1.00 per month for contracts based on the fiscal year. Revenue from this fee shall be deposited in a separate restricted account to be distributed by authority of the fiscal officer in accordance with University policy and the approved budget of recognized organizations comprising all students with housing contracts in force. Residents at Elizabeth Street Apartments and University Courts are exempt from this ~~matter~~ fee.

Mr. Michalic stated that with the increases in housing, tuition, and fees, we were shutting out a lot of students who would like to attend the University and he hoped the Board would take a hard look at the increases coming up in the future.

The following matter was presented:

NOTICE OF PROPOSED INCREASE: EVERGREEN TERRACE APARTMENT RENTAL RATES, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-4-b]

Summary

This matter seeks increases of \$23.00 and \$28.00 per month, respectively in rental rates for two-bedroom and three-bedroom Evergreen Terrace apartments, beginning July 1, 1981.

Rationale for Adoption

The present calendar year has seen two increases in rates at Evergreen Terrace after almost two years without any change. An increase of \$18.00 per month was approved November 8, 1979 to take effect January 1, 1980. That increase was based upon FY-78 operating experience and was intended to take effect August 1, 1979; it was delayed by the process of obtaining necessary approval from the Department of Housing and Urban Development. Cumulative delays over prior years have resulted in a substantial deficit in the operation. A successful effort was made during this past year to obtain timely approval of a \$30.00 increase based upon FY-79 operating experience which took effect August 1, 1980.

The increase now sought is based upon FY-80 operating experience and would take effect July 1, 1981. The change from an effective date of August 1 to July 1 corresponds to a decision to issue housing contracts which will expire with the end of the fiscal year. (This change also applies to Southern Hills.) The earlier date is expected to improve occupancy rates by providing earlier information on vacancies occurring during the summer months when new student demand for family housing is the greatest.

Part of the effort to improve the timeliness of rate increases consists of seeking Board approval and federal approval concurrently. The matter is being presented to the Board at this time for that reason and in response to prior suggestions that all housing rates be considered at the same

time. Approval of the requested increases at this time is subject to approval by the Department of Housing and Urban Development and the SIU Foundation.

The adjusted budget for FY-81 shows an accrual surplus of \$19,034 compared to \$16,502 in the original budget. The difference is the result of decreasing the amount originally budgeted for maintenance; the FY-81 budget still leaves a 10 percent increase over actual maintenance costs in FY-80. The intent is to generate a small surplus which can be applied against the deficit of \$158,757 accumulated from FY-76 through FY-80 inclusive, while continuing to meet the operational needs. The ability of the Department of Housing and Urban Development to require specific maintenance projects or improvements during periodic inspections makes it difficult to project or control maintenance expense.

The FY-82 budget is based on projected increases used in the preparation of RAMP documents, adjusted to the unique needs of the housing operations. The amount for equipment is for the gradual replacement of the original refrigerators and stoves. The increase sought is intended to generate an accrual surplus as part of a continuing effort to decrease the total deficit. The University must show an effort toward the elimination of this deficit.

The proposed rate increases are equitable with the increases sought for Southern Hills. The proposed Evergreen Terrace rents still compare very favorably with comparable housing available in the community. Considering that current utility costs amount to approximately \$70.00 per month, the effective rent for a two-bedroom apartment at current rates would be \$128.00 per month without utilities.

A \$5.00 differential in the increases for two-bedroom and three-bedroom apartments is proposed. The present differential of \$15.00 is not equitable considering the difference in the apartments and the average family size.

#### Considerations Against Adoption

Coming on top of \$48.00 in increases in less than twelve months, the proposed increase may seem excessive. Among the ways of viewing this is that \$48.00 is the amount of total monthly increase during the 41 months from the prior increase effective February 1, 1978 until the proposed increase effective July 1, 1981, for an effective annual increase of \$14.00 per month during that time. The administration has made a firm commitment to keep future increases on a timely basis.

The proposed increase could be reduced to an amount sufficient to produce a balanced budget for FY-82. That approach might seem more equitable, but does not address the very pressing problem of the outstanding deficit. Since Evergreen Terrace stands alone as a separate entity managed but not owned by the University, it is difficult to identify any other source of funds than rental revenue to apply against the deficit. If such funding could be identified, the proposed rates could be reduced.

Argument could be made for a larger increase to accelerate the reduction of the deficit. The administration believes the proposed rates represent an equitable charge to current residents while making a substantial effort toward reduction of the deficit.

### Constituency Involvement

This matter has been shared with all University constituencies. Preliminary information on this proposed budget was shared with student leaders and constituencies along with the working papers for the proposed increases in the funded debt housing areas. This information was given to the president of the Evergreen Terrace Council, but a change in Council officers at that time delayed initial efforts to involve the Council in the preliminary discussions. It is the intent of the administration to secure the active involvement of the Evergreen Terrace Council in this matter prior to the November meeting of the Board and prior to the formal process of seeking approval from the Department of Housing and Urban Development. The latter process involves a thirty-day notice to the residents of the intent to seek an increase. This notice is followed by an on-site inspection by an official from the Department of Housing and Urban Development and, at his discretion, a hearing open to the residents. Following this step, a formal request for an increase must be filed by the SIU Foundation. The request may then be approved in part or in full and may be contingent upon satisfactory completion of specified maintenance projects or repairs.

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, upon favorable approval of the Southern Illinois University Foundation and the Department of Housing and Urban Development, rents and charges for the Evergreen Terrace apartments are hereby changed, effective July 1, 1981, and that accordingly 4 Policies of the Board B-4-b is hereby amended to read as follows:

- b. Schedule of rates for University operated apartment rental housing (includes utilities) at SIUC effective ~~August~~ July 1, 1980 1981:

	<u>Monthly Rate</u>	
Southern Hills		
Efficiency - Furnished	\$156	
One-Bedroom - Furnished	173	
Two-Bedroom - Unfurnished	180	
Two-Bedroom - Furnished	186	
Evergreen Terrace Apartments*		
Two-Bedroom - Unfurnished	\$198	<u>\$221</u>
Three-Bedroom - Unfurnished	213	<u>241</u>
Elizabeth Apartments	\$180	
University Courts	\$200	

\*Rates subject to approval of the SIU Foundation (Carbondale) and the ~~Federal Housing Administration~~ Department of Housing and Urban Development.

The Chair stated once again that these proposals would be returning to the Board for action in December.

Under Reports and Announcements by the President, SIUC, President Somit said that he had a Current and Pending Matter for the Board to consider but he wanted to wait until a given dignitary arrived. He mentioned that the SIUC's Student Wellness Center had been the subject of a profile in a journal entitled, "Health Values: Achieving High Level Wellness," copies of which he distributed to members of the Board.

President Somit mentioned that the Halloween celebration just past had been an orderly one, much to the discomfort of one of the television groups that had sent a team down to Carbondale to record the happening.

President Somit announced that Professor Jerry Gaston, Department of Sociology, had been selected Chairman of the Search Committee for the Vice-President for Academic Affairs and Research position.

President Lazerson announced that the SIUE Foundation Board of Directors had four new members, which broadened the geographic base of representation this year. He said that Ralph J. Korte, one of SIUE's outstanding graduates, was elected Vice-President of the Foundation.

President Lazerson announced that Professor Arthur J. Braundmeier, Jr., Department of Physics, had received a grant of approximately \$45,000 from the Department of Energy for "A Study of the Optical Properties of CuO and its Use in Solar Absorbers." He said that James O. Bryant, Jr., Director, Environmental Resources Training Center, had recently received a grant of \$50,000 for "Pre-Service Training Program in Water Quality Control Operations." He announced that Professor Stephen K. Hall, Department of Chemistry, had received a grant of \$40,000 from the Illinois Institute of Natural Resources for "Effects of Respirable Particulates on Health." He also announced that Dr. Emil Jason



had received a grant of \$273,574 from the Department of Education for "A National Demonstration Project - Upward Bound."

The Chair announced that the Board would recess at this time to go to the news conference and to reconvene at 10:30.

Mr. Elliott moved that the Board recess at this time and to reconvene at 10:30. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. The time was 10:10 a.m.

The Chair reconvened the meeting at 10:30 into regular session. President Somit requested the Board to consider a Current and Pending Matter entitled, "Naming of Hiram H. Lesar as Distinguished Service Professor, SIUC."

Mr. Rowe moved consideration of the matter. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

NAMING OF HIRAM H. LESAR AS DISTINGUISHED SERVICE PROFESSOR, SIUC

Summary

This matter presents for concurrence of the Board the naming of Hiram H. Lesar as Distinguished Service Professor, in recognition of his long period of dedicated service and many contributions to Southern Illinois University at Carbondale.

Rationale for Adoption

Dr. Hiram H. Lesar has served the University both as Dean of the School of Law from its inception until July 1, 1980, and as Acting President on two occasions, in 1974 and again from July 1, 1979 to August 15, 1980. He has since returned to his teaching and research activities as a Professor in the School of Law. The Board of Trustees at its September 11, 1980 meeting gave special recognition to Dr. Lesar for his contributions to the University in his recent period of service as Acting President. In further recognition of Dr. Lesar's record of service and many contributions to the University over the past years, it is felt the title of "Distinguished Service Professor" is merited and appropriate.

During his periods of service as Acting President, Dr. Lesar's experience and good judgment guided the University through two crucial periods of transition. His performance during these periods earned the respect,



affection and confidence of the entire University community and of the higher education community in the state. As the founding Dean of the School of Law, he guided its development into an established and respected law school within a relatively short period. Already an experienced and respected law school dean when SIUC was fortunate enough to attract him to head its new law school, Dean Lesar was able to attract quality faculty and establish an excellent program of legal instruction from the beginning of the School's existence. He also began the task of creating a new building for the School and was instrumental in securing approval and funding for the project, which is now underway. In all respects, as Dean and President, Dr. Lesar has served the University in an exemplary fashion and has won the respect and admiration of all of those who have worked with him.

The title of "Distinguished Service Professor" is felt to be an appropriate means of recognition of the many accomplishments and contributions made by Dr. Lesar to the welfare of Southern Illinois University at Carbondale. While the title has apparently not been previously used at SIUC, it is utilized at many other universities to recognize individuals who have performed exceptionally valuable service to the institution over a long period of time. It is particularly appropriate in the case of Dr. Lesar. With the Board's concurrence, a change in title will be processed to reflect this action.

#### Considerations Against Adoption

The University knows of no such considerations.

#### Constituency Involvement

This action is recommended by the Acting Vice-President for Academic Affairs and Research and the President of Southern Illinois University at Carbondale, and is concurred in by the Chancellor.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Board concurs in the naming of Dr. Hiram H. Lesar as a Distinguished Service Professor at Southern Illinois University at Carbondale, and the President, SIUC, be and is hereby authorized to take any and all actions necessary or appropriate to effect such a change in title for Dr. Lesar.

President Somit stated that the title of "Distinguished Service Professor" had not previously been used at this institution, but it had been used at many other schools to give appropriate recognition to individuals who had performed particularly valuable service to the institution over a long period of time. He thought it was not only appropriate in the case of Dr. Lesar, but he would take personal satisfaction in the idea that Dr. Lesar would be our first Distinguished

Service Professor. President Somit said that Dr. Lesar was a native of Thebes, Illinois, in fact, one of the very few natives of Thebes, Illinois, and he had contributed as a scholar, as Dean of the School of Law, and as Acting President. He commented that no mere recital of his accomplishments, however, could possibly convey his warmth, his quiet humor, his integrity, and most of all, his human understanding and decency. He said that we were all grateful to Dr. Lesar for so effectively smoothing the Presidential transition in 1974 and again in 1979. He said that he had given Dr. Lesar his personal assurance that he would try his best to see that he was not called upon the third time. He concluded by saying, "Hi, your exceptional career here and at Washington University has proved once again, if proof were necessary, that there truly is honor among Thebes."

Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Dr. Wilkins remarked that he had spent a few years of his early life in Thebes, and he had a tremendous story to tell of the entire Lesar family and their educational exploits.

Dr. Lesar said that words failed him, but he certainly appreciated the honor, and he would accept it on behalf of all natives and former residents of Thebes.

The Chair stated that an executive session had been requested for the evaluation of the Chancellor of The Southern Illinois University System. After executive session, lunch would be served in Ballroom "A" of the Student Center.


Mr. Van Meter moved that the Board adjourn without delay directly from executive session and without reconvening in open session. The motion

November 13, 1980

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was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The time was 10:35 a.m.

  
\_\_\_\_\_  
Alice Griffin, Executive Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, December 11, 1980, at 9:05 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
Mr. Ivan A. Elliott, Jr.  
Mr. Wayne Heberer  
Mrs. Carol Kimmel, Secretary  
Mr. Mark E. Michalic  
Mr. William R. Norwood, Chairman  
Mr. Harris Rowe  
Dr. George T. Wilkins, Jr.

The following member was absent:

Mr. A. D. Van Meter, Jr., Vice-Chairman

Executive Officers present were:

Mr. Earl E. Lazerson, President, SIUE  
Dr. Kenneth A. Shaw, Chancellor of the SIU System  
Dr. Albert Somit, President, SIUC

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

Under Trustee Reports, Mr. Michalic reported that on November 21 and 22, 1980, he and Mr. DeStefane had been hosts for a workshop for Illinois Student Trustees on the Springfield campus of the SIUC School of Medicine, and except for the University of Illinois, all the public university governing boards in Illinois were represented. He commented that topics of discussion included the Student Trustee vote, ways of becoming a more effective board member, and ways of influencing the General Assembly and the Illinois Board of Higher Education. He gave special thanks to Dean Moy, Carol Bressan, and Harold Rossen for their



help in making the facilities of the School of Medicine available to the group. He expressed special thanks to Dr. Keith R. Sanders, Governmental Relations Officer, since everyone at the workshop had agreed that Dr. Sanders' comments had given them a new and better perspective of the workings of the General Assembly. He commented that he had found the workshop to be very helpful, and that it had also given him a chance to meet the various Student Trustees as well as to learn of the workings of other boards throughout the state.

Mr. DeStefane thanked Mr. Michalic for coordinating the activity, and also thanked Dr. Sanders for attending part of the session. He said that he learned how to deal as a Student Trustee with the Board and he also learned about boards themselves within the state. After analyzing some other boards, he was happy to say that we had a very good board--not the best--but a very good one.

Mrs. Kimmel reported that she had attended an Illinois (Education) Seminar II on December 4, 1980, which was a funded invitational conference on higher education. She said that the breakfast meeting in Springfield had involved people from higher education, community colleges, and even a few K through 12, a few legislators, and people from the Bureau of the Budget. She said that the speaker was the new Executive Director of IBHE, Dr. Richard Wagner. She commented that the general conversation was money and where do we get it for the future. She remarked that everyone was working as hard as they could in higher education about the money situation, and since it was the Christmas season, she said let's be merry and expect that it was going to be better than predicted.

Mr. Norwood reported he had attended a meeting of the Illinois Board of Higher Education on December 2, 1980, and that the Chancellor and the two Presidents had also attended. He said that the first item to be discussed

was a Report of the Policy Committee to Study Student Financial Aid. He said that all fourteen items as recommended by the IBHE staff, with some revisions and some input, had been passed. He commented that there had been quite a bit of discussion about three of the recommendations: (1) The Illinois State Scholarship Commission awards. He explained that the award this year was \$1,800 and they had tried to get it up to \$1,900, but the money was not available. He said that the award was based upon about 60 to 65 percent of the average private school tuition, and the recommendation was to maintain this level of sharing of the money in the ISSC. He reported that the public sector receives more awards than the private sector because the tuition and fees are so much lower. He said that if the tuition and fees would go up astronomically in the private sector, it would hurt the public sector even greater. (2) Most ISSC awards should be need-based. He said that the wording was changed. (3) Possibility of lending aid to proprietary institutions. He said that this recommendation was very far down the line as far as any monies being given at this particular time or even the foreseeable future. He explained that some of the public sector were not excited about even the idea of thinking about giving money to proprietary institutions because this was perceived at this point as costing our students in the public sector.

Under new units of instruction, research and public service, Mr. Norwood said that three had been approved at SIUC and two at SIUE: At SIUC, A.A.S. in Radiologic Technology; A.A.S. in Respiratory Therapy Technology; and B.S., Major in Technical Careers (Electronic Systems) at Chanute Air Force Base. At SIUE, B.S. in Accountancy; and Master of Science in Education, Specialization in Elementary Education at Greenville (three-year approval). He reported that the IBHE had granted \$85,000 of FY 1981 Higher Education Cooperation Act funds

to SIUC for the purpose of joining the Library Computer System. He said that SIUE was already a part of the system.

Mr. Norwood reported that there had been presented a status report of programs to increase minorities in the health professions. He said that the IBHE had recommended that the SIUC School of Medicine maintain the MEDPREP program and its allocation of state funds to the program and restore this program's pre-dental component; and the IBHE concluded that the proposal to subsidize Illinois residents enrolled in medicine and dentistry at Meharry Medical College in Tennessee should not be supported at this time.

Mr. Norwood reported that the last part of the meeting was spent discussing the budgetary situation in the State of Illinois. Priorities were discussed, with salaries being the first priority, and he said that the System had done a good job in toning down our capital requests greatly and pushing for salaries. He reported that the Deputy Director of the Budget gave a presentation on the situation for the State of Illinois in Fiscal Year 1982 as far as the budget was concerned, and the situation does not look very good at this particular time. He commented that some states had had to reduce their education requests because of the tight budget situation.

Chancellor Shaw commented that he had placed a copy of his remarks to the IBHE at the meeting at each Board member's place. He said that the remarks by Mr. Kolhauser, Deputy Director of the Budget, were the same as Mr. Robert Mandeville, Director of the Budget, had made on the SIUC campus this week. He said that basically Mr. Kolhauser had indicated that the projected increase in General Revenue Funds for Fiscal Year 1982 was five percent, contrasted with eleven percent a year ago. He pointed out that revenues were down, not only because of the recession, but also because of sales tax cutbacks and other tax reforms which were a drain on the State

Treasury, and because of a cutback in revenue sharing. Mr. Kolhauser said that of the \$400 million projected in new money for Fiscal Year 1982, approximately half of that amount would be needed for public aid, which leaves approximately \$200 million, and that higher education's request alone is \$188 million. Chancellor Shaw said that we had stated a realistic budget and it was our responsibility to press for it, but at the same time, he felt that we should be aware of the state's ability to respond.

Mr. Rowe reported he had attended a meeting of the Joint Trustees Committee for Springfield Medical Education Programs on December 3. Mr. Rowe explained that this was an information group between the Trustees of the two hospitals and the medical school, and its main benefit was that it was a vehicle whereby the hospitals had an opportunity to voice any concerns they may have. Dean Moy had reported to the committee on the various facets of the medical school and its programs. Mr. Rowe explained that under Senate Bill 665 we had been included as one of the three public agencies for a live animal lab, and that there had been considerable pulling as to where this lab would be located. He explained that if the lab were not located adjacent to the medical school, it would lose considerable value to us. He said property immediately adjacent to the medical school was becoming available, and discussions were under way with the IBHE for the possibility of our acquiring that property and possibly at the same time opting ourselves out of the tripartite arrangements with the other two agencies.

Mr. Rowe said the main item of business was that Dean Moy had reported verbally on the medical education site visit; the accreditation people had come in and it was a very positive visit. He also reported that the departmental reviews were proceeding, and he thought it was an excellent idea that the medical school had initiated these reviews on its own. He

also reported that an Anesthesiology Task Force had been activated by Dean Moy in conjunction with the two hospitals. He announced that the next meeting would be held on March 4.

Under Committee Reports, there was no report from the Executive Committee, the Architecture and Design Committee, nor the Finance Committee.

The Chair explained the Board's omnibus motion and said that any Trustee may remove any item.

The Chair proposed that there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, OCTOBER, 1980, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the month of October, 1980, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.



EASEMENT TO CENTRAL ILLINOIS PUBLIC SERVICE COMPANY,  
AIRPORT ROAD NATURAL GAS LINE, SIUC

Summary

This matter proposes the granting of a permanent easement to the Central Illinois Public Service Company (CIPS) for the construction of a natural gas line along the extreme edge of University owned property near the Southern Illinois Airport. This easement provides convenient access to the company for the installation of natural gas service to several privately owned residences.

Rationale for Adoption

The University owns land south of and adjacent to the Southern Illinois Airport and west of and adjacent to the Airport Road. At the present time, convenient natural gas service to that general area is limited to property lying north and east of the University land. Requests for service extensions to two houses and four mobile homes have been received by CIPS, but all of these residences are on property lying south of the University land. The company is proposing to cross the University land in a narrow path within the easternmost ten feet of the University land and alongside the Airport Road.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter has the involvement of the Vice-President for Campus Services, the Director of the Physical Plant, and Director of Facilities Planning, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The proposal to grant a permanent easement to the Central Illinois Public Service Company for the purpose of placing an underground natural gas line along the eastern edge of University land, tracts 700, 701, 702, 704, 705, and 706, be and is hereby approved.
- (2) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

RECOMMENDATION FOR HONORARY DEGREE, SIUESummary

The Chancellor, on the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, presents to the Board of Trustees a resolution recommending the presentation of the honorary degree of Doctor of Education to James M. Furman at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

Born April 3, 1932 in Lima, Ohio, James M. Furman completed his secondary education at Bellefontaine, Ohio, High School in 1950. His baccalaureate and advanced studies at The Ohio State University earned him a Bachelor of Arts in 1954, followed by graduate study in Public Administration in 1955.

During the same year, he began to gain practical experience in the general field of public administration as a Research Assistant to the Ohio Legislative Service Commission, publishing on concerns such as regulation of aviation, allocation of state aid to local governments, and the financing of public schools and libraries. From 1957 to 1959, he served as Assistant to the Vice-President of the Institute for Social Research, Washington, D.C. His work in the nation's capitol involved work on two major studies: "School Needs in the Decade Ahead," and "Taxes for the Schools," both of which became books.

He began the decade of the sixties by returning as a Senior Research Associate for the Ohio Legislative Research Commission. There he engaged in significant policy shaping studies covering every aspect and all levels of education in his native state. In 1961, he became principal staff officer to the Ohio Interim Commission on Education beyond the High School. In this position he focused on financing and structural concerns in community colleges, medical schools, and postsecondary education. As Director of Community Research, Inc., in Dayton, Ohio, from 1962-64, his research efforts dealt with fiscal problems, research and development capabilities, annexation policies for local government, and vocational and technical education needs. His work produced several incisive publications on these subjects.

In 1964, he focused his professional interest on matters of state-wide educational planning and coordination as Executive Officer, Ohio Board of Regents. He also participated in the development of a master plan for higher education in Ohio. While being involved in almost every facet of programmatic development, he also acted as administrator for federal-state matters and took responsibility for liaison with the legislature. In these capacities, he was directly involved in shaping state educational policies and responding to the challenges to education, characteristic of that decade.

From 1970 to 1974, he expanded his horizons and accepted higher leadership responsibilities as Director and Executive Coordinator for the Washington State Council on Higher Education. His strong record of achievement in that state resulted in his appointment in 1975 as Executive Director of the

Illinois Board of Higher Education, a critical point in the evolution of the system of systems approach to higher education in this state.

At a time when tensions bore the potential for being either destructive or creative, James Furman's breadth of experience, acuity of insight, and capacity to lead by inspiration resulted in a stable structure of relationships among the agency charged with planning and coordination for the entire state and the individual institutions with their particular and localized missions and aspirations. Additionally, by careful and patient attention to all valid concerns, and an even-handed approach to competing and sometimes conflicting interests, he was able to channel all the forces at play into a solid and affirmative direction. Through his advocacy for sound policy decisions, he furthered the evolution of the structural relationships mandated by law, while also strengthening essential educational resources during a period of increasing fiscal stringency. All of the institutions in Illinois and the citizens whose lives will have a richer and deeper quality through learning owe James M. Furman a profound debt of gratitude.

Presently serving as Vice-President of the MacArthur Foundation, he continues to assist the State of Illinois and the nation through his membership on many significant commissions, committees, and professional organizations. His already substantial contributions to education will most certainly increase in the years to come.

#### Considerations Against Adoption

University officers are aware of none.

#### Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of James M. Furman.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the honorary degree of Doctor of Education be awarded to James M. Furman at the June 11, 1981 commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

#### RECOMMENDATION FOR HONORARY DEGREE, SIUE

#### Summary

The Chancellor, on the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, presents to the Board a resolution recommending the presentation of the honorary degree of Doctor of Science to Grace Murray Hopper at an early commencement of Southern Illinois University at Edwardsville.



### Rationale for Adoption

A native of New York City, Grace Brewster Murray Hopper made her childhood home in Wolfeboro, New Hampshire. After graduating Phi Beta Kappa from Vassar College in 1928, she earned her advanced degrees at Yale University, receiving her Ph.D. in 1934. During this time, she was awarded a Vassar College Fellowship and two Sterling Scholarships, in addition to election to Sigma Xi.

Her distinguished career in the academic profession began with an assistantship at Vassar, where she rose to the rank of Associate Professor. In December of 1943, she entered military service in the United States Naval Reserve. Upon being commissioned, she joined the Ordnance Computation Project at Harvard, where she honed her skills in programming on the first large-scale digital computer, the Mark I. In 1946, she accepted appointment as a Research Fellow in Engineering and Applied Physics at Harvard in the Computation Laboratory, where she aided in the development of the Mark II and Mark III computers for the Navy. Her contributions received recognition in 1946, when she received the Naval Ordnance Development Award.

Joining the Eckert-Mauchly Computer Corporation as Senior Mathematician in 1949, she continued to move on the leading edge of the evolution of computers by working on the UNIVAC I, the first large-scale commercial electronic computer. She advanced in the corporate setting as a Systems Engineer and later as a Staff Scientist in Systems Programming until her retirement from the UNIVAC Division of Sperry Rand Corporation in 1971.

From 1952 until the present, she has published extensively on software and programming languages. Her interest in applications programming took her to the initial meeting of the Conference on Data Systems Languages (CODASYL), with a concurrent involvement in the emergence of COBOL. She also served on the American National Standards Institute's X3.4 Committee on the standardization of computer languages. She still serves on the CODASYL Executive Committee.

Beginning in 1959, she began her ascent to the position of Adjunct Professor of Engineering at the Moore School of Electrical Engineering of the University of Pennsylvania. She accepted appointment in 1971 as Professorial Lecturer in Management Science at George Washington University.

Elected Fellow of the Institute of Electrical and Electronic Engineers in 1962, she has continued to receive honors and accolades in every facet of her professional involvement. Using her as an exemplar, the Sperry Rand Corporation initiated the Grace Murray Hopper Award for young computer personnel, which is awarded annually by the Association for Computing Machinery. She holds membership in the National Academy of Engineering. The U.S. Navy has awarded her the Legion of Merit. The British Computer Society selected her as a Distinguished Fellow. Her professional achievements have received honorific mention at the highest levels of academe, industry, and the military; she holds membership in every organization touching the vast scope of her professional interests.

She continued in her service to the nation in the Navy, coming out of retirement twice. With a present rank of Captain in the Naval Reserve, she is now on active duty with the Naval Data Automation Command.

Her major technical contributions have been the development of the first computer compiler, and her proposal for FLOWMATIC, the ancestor of the present COBOL computer programming language.

Grace Murray Hopper has contributed enormously as a pioneer and leader in computer and data processing technology, deepening the understanding and the practical application of a field that will have a major impact on the future. In doing so, she has served the defense of her country with energy and imagination, while also contributing to the nation's prosperity through her work in private industry. She has reached the pinnacle of her profession as an educator and it is this aspect of her work that we single out for focal recognition. In consideration of this enviable record of achievement, SIUE honors itself by making this award to her.

#### Considerations Against Adoption

University officers are aware of none.

#### Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Grace Murray Hopper.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the honorary degree of Doctor of Science be awarded to Grace Murray Hopper at the June 11, 1981 commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

#### CREATION OF A QUASI-ENDOWMENT TO SUPPORT STUDENT SCHOLARSHIPS, SIUE

#### Summary

The American Institute of Certified Public Accountants and the National Association of College and University Business Officers both identify three categories of endowment funds. The first category is a straight Endowment, where the donor specifies that the principal shall not be expended and only earnings may be used by the donee institution. The second category is a Term Endowment, which is like the Endowment fund until a stated period of time has elapsed or a certain event has occurred, after which part or all of the principal may be expended. The third category is a Quasi-Endowment, which is unlike the straight Endowment because the governing board sets and may change the stipulations for expenditure of both principal and interest.

Consultation with professional accountants has suggested that the proceeds from the sale of the Olin property would be more properly classified as a Quasi-Endowment fund than as a General Operating account. The present proposal is to place \$285,124.06 of the proceeds from the sale of the John M. Olin residence in a Quasi-Endowment fund and designate the funds for use in support of student scholarships at SIUE.



Rationale for Adoption

The Olin property was a gift to the University, and proceeds from the sale are presently held in a "General Operating" account. Since the Board intends to preserve the principal and only use the income from these funds, it would be best not to mix such funds with general operating funds. Establishment of a Quasi-Endowment fund in which these monies would be deposited would permit these monies to continue benefiting SIUE and its students.

Considerations Against Adoption

Not appropriate.

Constituency Involvement

Not applicable to this matter.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That \$285,124.06 of the proceeds from the sale of the John M. Olin residence be and is hereby deposited in a Quasi-Endowment fund, the earnings of which are designated for use in support of student scholarships at Southern Illinois University at Edwardsville, and the President of Southern Illinois University at Edwardsville is authorized to make awards of student scholarships from the funds designated therefor.

Mr. Rowe moved the reception of Reports of Purchase Orders and Contracts, October, 1980, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held November 13, 1980; Easement to Central Illinois Public Service Company, Airport Road Natural Gas Line, SIUC; Recommendation for Honorary Degree, SIUE (James M. Furman); Recommendation for Honorary Degree, SIUE (Grace Murray Hopper); and Creation of a Quasi-Endowment to Support Student Scholarships, SIUE. Item S, Authority to Approve Revised Plans and Specifications: Performing Arts Facility, SIUE, was withdrawn. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, George T. Wilkins, Jr.; nay, none.

The following matter was presented:

CHANGE IN TITLE OF BOND RETIREMENT FEE TO REVENUE BOND FEE  
AND INCREASE IN REVENUE BOND FEE, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-2 AND B-13]

Summary

This matter proposes to change the name of the Bond Retirement Fee to the Revenue Bond Fee to more appropriately describe the fee. It also proposes an increase in the fee of \$6.60 for each full-time student (prorated by the hour for part-time students) to compensate for the scheduled reduction of retained tuition funds available for use in the funded debt operations. With this action, two-thirds of the funds authorized by tuition retention to support the SIUC Student Center and Housing operations will have been replaced by funds generated from this fee.

Rationale for Adoption

At the suggestion of the external auditors, a change in the name of this fee is requested to more clearly describe the intent of the fee, which is simply to replace the funds no longer available from retained tuition because of action taken by the Illinois Board of Higher Education. The suggested change in name does not in any way change the nature or use of the fee. The original resolution establishing this fee (4 Policies of the Board B-13) states:

Proceeds from this fee shall be applied toward those purposes within the Student Center and University Housing for which retained tuition funds are authorized. . . .

The title "Retained Tuition Replacement Fee" would be more accurate, but is perhaps too esoteric. "Revenue Bond Fee" is suggested as an appropriate title since the retained tuition was originally pledged in support of the revenue bonds.

At the March 8, 1979 meeting of the Board, action was taken to establish the Bond Retirement Fee at \$26.40 to compensate for the reduced availability of retained tuition for use by funded debt operations (Student Center and University Housing). This action was in response to budgetary constraints imposed by the Illinois Board of Higher Education. At that time, it was noted that the IBHE constraint required the phased reallocation of all retained tuition resources out of funded debt operations over a six-year period.

At the December 13, 1979 meeting of the Board, action was taken increasing the Bond Retirement Fee by \$6.60, to \$33.00 per academic semester. The fee increase requested here for FY-82 represents the third year of the six-year phased reallocation of resources. The requested \$6.60 increase in the fee will generate \$263,500 at current enrollment levels to compensate for the reduction in available retained tuition funds for FY-82.

The funds generated by the Revenue Bond Fee do not increase the net resources available to the funded debt operations, but simply release equivalent funds which are then appropriated as part of the funding for the operating budget of the University.

### Considerations Against Adoption

The administration continues to hold that the use of retained tuition should be restored to the funded debt operations in compliance with the covenants to the bondholders and as authorized by existing legislation and by action of this Board.

The University is constrained to operate under the budgetary authority of the Illinois Board of Higher Education and consequently must take action at times it would otherwise find inappropriate. However, opposition should be expressed to the position taken by the Illinois Board of Higher Education that only credit-generating functions should receive state support. This narrow view negates the concept of a university education as a total learning experience with an array of contributing functions and support services. These elements should be funded equitably on their merits, independent of whether or not academic credit is directly generated.

### Constituency Involvement

This matter has been shared with all University constituencies. It is not a new matter and has had wide discussion in prior years. The student constituencies continue to oppose this method chosen by the Illinois Board of Higher Education to redirect funds from auxiliary enterprises to academic programs.

The Administrative and Professional Staff Council has also acted to express opposition to this matter on the principle expressed above in "Considerations Against Adoption."

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the name of the Bond Retirement Fee be and is hereby changed to the Revenue Bond Fee, and that effective with the collection of fees for Fall Semester, 1981, 4 Policies of the Board B-2 be amended to show the following schedule for the Revenue Bond Fee:

<u>Hours</u>	<u>Revenue Bond Fee</u>
1	\$ 3.30
2	6.60
3	9.90
4	13.20
5	16.50
6	19.80
7	23.10
8	26.40
9	29.70
10	33.00
11	36.30
12 or more	39.60

BE IT FURTHER RESOLVED, That 4 Policies of the Board B-13 be amended to read as follows:

13. Revenue Bond Fee. Commencing with the Fall Semester, 1981, a Revenue Bond Fee of \$39.60 per semester shall be deposited with the University Treasurer to compensate for the partial loss of available retained tuition fees pledged in support of the Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds. Proceeds from this fee shall be applied toward those purposes within the Student Center and University Housing for which retained tuition funds are authorized. All use of revenue from this fee shall be restricted to those revenue bond operations located on the Carbondale campus.

Mr. Michalic said he would like to make a few general statements about the increases as a whole, and then address them individually. He said that it seemed as if those seeking a higher education in Illinois were finding it to be a more and more unattainable goal; despite the claims to the effect that the increases in student financial aid had offset the increase in cost of education, he had real doubts about that. He said that just last week, the General Assembly had denied a request for needed supplementary funding for the ISSC. He remarked that considering it as a whole, continued cost increases may put education beyond the reach of many students. He said this was not to say that the University did not need the money. His question was who benefited most from education--the general public or the student? He said it was the general public, and they should be willing to bear more of the cost of educating their people. He remarked that today we were faced with possibly adding \$135 per year to our cost of educating a single student living on campus, and in the future, there was a possibility of retaining the \$10 increase in the Athletic Fee, and maybe even a ten percent increase in tuition. He commented that these figures may prevent a significant number of people from seeking a higher education, and his point was that he was afraid we may be pricing ourselves out of the market of education.



The Chair recognized Ms. Debbie Brown, President of the SIUC Graduate Student Council, who said that the Council had strongly and consistently opposed the Bond Retirement Fee since it was proposed in 1978. She said that graduate students were still adamantly opposed to this fee and to the incremental increases which were attached to it. She reported that she had followed this issue with interest and concern and a certain amount of anger for the past few years, and experienced a very unpleasant sense of *deja vu* every time this issue had been revived for discussion. She said that two years ago, the GSC President had labeled the Bond Retirement Fee as another albatross to hang around the necks of students. Whenever this issue came up, she felt frustrated, depressed, and somewhat discouraged. She remarked that the reasons for her frustration had to do with graduate students feeling as they have consistently that the Bond Retirement Fee should not even be on the agenda. She commented that funding for Auxiliary Enterprises should be discussed in the context of the tuition increase that was being talked about for next year. She commented that it was a very sad day for students when the idea of the Bond Retirement Fee was conceived as a solution to the budgetary constraints imposed by the IBHE in regard to retained tuition. She said that students need some help in regard to the financial burden that was being increasingly forced upon them. She found that this issue was depressing and discouraging because it really related to the larger question of what was the future of higher education in the State of Illinois and perhaps in the nation. She urged that the Board take this opportunity to limit the tax that was being placed on students and to force the University and the Board into a more frequent and crucial dialogue with the state legislators in regard to the future and funding of higher education.



The Chair recognized Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, who said that the Administrative and Professional Staff Council and the Graduate Student Council, and probably the Board of Trustees, had expressed opposition to the IBHE's decision not to allow retained tuition to be spent for funded debt operations. He said that the SIUC Undergraduate Student Organization also shared this position. He said that the IBHE had decided, and the SIU System had concurred, and therefore the issue was moot. He explained that the student leaders, the press, and 99 percent of the student body had failed to understand exactly why they were now paying \$33 per semester. He recommended that the administration pursue an active campaign to inform the student population why they pay this fee.

The Chair recognized Ms. Pat Ostenburg, representing the SIUC Graduate Council, who stated that historically, the Graduate Council had not addressed the topic of student fees, yet the Graduate Council opposed this fee for the obvious reason that people who live in University Housing should pay for it; that a tax should not be levied across the student body to pay for student housing; that if a tuition increase was needed, the administration should ask for it; if an increase in housing rates were needed, the administration should ask for it, but that this fee should not be levied across the student body. She explained that this fee affected graduate students and graduate education a little bit more than undergraduate students for the simple reason that undergraduate financial aid usually consisted of tuition and fees, and most graduate students pay for their own tuition and fees, or their only form of financial aid is a tuition waiver. Therefore, she explained, most of the graduate students were paying a fee for University Housing and most of the graduate students did not live there. She recommended that the Board of Trustees oppose the increase at this time.

President Somit remarked that there was not much one could say, and that he received a certain feeling of melancholy satisfaction that the case against the fee had been stated so lucidly by our students.

Mr. Rowe said that he did not know of another Board in this state that had fought harder against this matter against the IBHE than this Board, but bonded debt obligations had to be met. He said that it would not be a university if we did not have a Student Center and University Housing, and that the Chancellor and his staff were constantly looking for a better way to meet our obligation. Mr. Rowe regretfully moved approval of the resolution as presented. The motion was duly seconded.

Chancellor Shaw emphasized that no one was excited about having to implement this IBHE policy, and we all remembered at the time it was passed the amount of effort that was made to avoid it, but we are now faced with the practical results of that action, and there seemed to be no practical alternatives that were suitable in terms of the bond indebtedness of both institutions. He pointed out that there had been another discussion which included in this overall package all fringe benefits for employees in Auxiliary Services, and at that point we were more successful in keeping that from becoming an IBHE resolution.

Mr. Michalic agreed with the comments of Ms. Brown and Mr. Matalonis, and the only thing he could propose was that the Board continue to pursue an optional way of funding in this situation.

Mr. Norwood said that we as a Board had tried to fight a lot of increases in tuition and fees. He said that the Board would continue to strive as diligently as it could on this matter.

Mr. Michalic requested a roll call vote. Student opinion in regard to this matter was indicated as follows: Aye, none; nay, Rick J. DeStefane,

Mark E. Michalic. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, George T. Wilkins, Jr.; nay, none.

The following matter was presented:

INCREASE IN STUDENT RECREATION FEE, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-2 AND B-3]

Summary

This matter seeks a \$6.00 increase (prorated for part-time students) in the Student Recreation Fee from the present full-time rate of \$18.00 to a proposed rate of \$24.00 per semester, effective with the collection of fees for Fall Semester, 1981.

Rationale for Adoption

When approval was granted by the Illinois Board of Higher Education for construction of the Student Recreation Center, the stipulation was made that sufficient funds had to be on hand to operate the building for the first year. That prefunding (from student fees), the residual unexpended funds in the construction account, and the interest earnings on those funds, along with a favorable operating experience, have permitted the continued funding of the Student Recreation budget since FY-78 with a lower student fee than actual operating costs would require.

At the time of construction, the Student Recreation Fee was reduced (effective Fall 1975) from the original full-time rate of \$22.50 to \$11.75 per semester. This fee was sufficient to operate the Student Recreation Center and the associated recreational programming for two full years (FY-78 and FY-79) with budgeted use of the accumulated funds on hand to offset the excess of expense over revenue. The fee was increased to \$18.00 for FY-80. This increased revenue, along with the unexpended funds in the construction account, has been sufficient to fund the recreation budget for FY-80 and FY-81. Projected revenue and expense for FY-82, however, indicate a need for a \$6.00 increase in the Student Recreation Fee to \$24.00 per semester.

At the December 14, 1978 meeting of the Board, when the fee was last increased, the Board was told that a further increase would be needed for FY-81. Favorable operating experience has permitted postponement of that increase until FY-82. A cash balance is projected for June 30, 1981 in an amount sufficient to require a fee increase of only \$6.00 per semester, as opposed to the \$12.00 increase which had been earlier projected.

Even with approval of this requested increase, the budget still will not be fully funded from current revenues. This fact means that a further increase should be anticipated for FY-83 to replace the residual balance of prior collections which will be exhausted by then. Continued efforts will be directed toward cost effectiveness so that the fee charged to students will be kept to a minimum.

### Considerations Against Adoption

The administration and the students have consistently held the position that, especially since the capital cost was paid entirely by student fees, all or a major part of the operation and maintenance costs of the Student Recreation Center should be provided by the state. The IBHE, however, has held rigidly to the view, in this case, that only credit-generating functions should receive state support. Some state funding has been allocated to this operation on the basis of some use of the facilities for physical education classes. An increase in the fee is a further step away from increased state funding, but appears to be the only workable alternative.

### Constituency Involvement

This fee increase proposal has been shared with all University constituencies. The Intramural-Recreational Sports Advisory Board has approved the proposal with the recommendation that faculty-staff and alumni use fees be increased by the same proportion. The Student Senate has expressed support for the program funded by this fee, and has approved an increase proposal with the recommendation that faculty-staff use fees be increased to three times the student fee and alumni fees be increased to twice the student fee.

The Graduate Student Council has expressed support for the program funded by this fee, but has opposed the increase proposal on the basis that the operation and maintenance costs of the Student Recreation Center should be funded entirely or in greater proportion by state resources since students paid the entire construction cost of the facility. The Administrative and Professional Staff Council has also opposed the increase proposal on the principle that state resources should fund a large proportion of the operation and maintenance costs of the facility and that the direct generation of academic credit not be the determining factor in the allocation of state resources.

The administration intends to pursue the matter of appropriate charges for nonstudent use of the student recreation facilities. A policy for such charges will be developed with active student participation and broad constituency involvement. These charges are subject to approval by the SIUC President and notification of the Chancellor.

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That 4 Policies of the Board B-2 be amended to show the following schedule for the Student Recreation Fee, to be effective with the collection of fees for Fall Semester, 1981:



<u>Hours</u>	<u>Student Recreation Fee</u>
1	\$ 2.00
2	4.00
3	6.00
4	8.00
5	10.00
6	12.00
7	14.00
8	16.00
9	18.00
10	20.00
11	22.00
12 or more	24.00

BE IT FURTHER RESOLVED, That, effective with the collection of fees for Fall Semester, 1981, 4 Policies of the Board B-3 be amended to read as follows:

3. Student Recreation Fee. A \$24.00 Student Recreation Fee per academic semester shall be collected from each full-time student and shall be deposited in the Student Recreation Fund for Southern Illinois University at Carbondale.
  - a. Funds generated from a \$22.25 portion of this fee shall be used to support the intramural and recreation programs in the budget for student recreation.
  - b. Funds generated from a \$1.75 portion of this fee shall be used to establish a "Student Recreation, Repair, Replacement, and Modernization Reserve," which shall have a maximum level of \$1,500,000, representing approximately ten percent of the cost of the building, original equipment, and ancillary recreation and intramural facilities.
  - c. Any residue of funds left in the construction account after completion of the building and its ancillary facilities, shall be used for operation and maintenance costs of the facility.

The Chair recognized Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, who stated that the USO had not voiced much concern over this increase because they supported the program that would not allow a decrease in services at the Student Recreation Center. He reported that he had attended a meeting of the Intramural Recreation Advisory Board, and at that meeting the



Physical Education Department had requested to increase the number of hours used by the department as a result of the current renovation process at the Davies Gym. He explained that on one hand, the administration was requesting additional funds through the students to maintain the current level of services, but on the other hand, the administration was decreasing the number of hours available, thereby decreasing the service level for students. He pointed out that the Student Recreation Fee was designated for student recreational activities, not for academic affairs. He said that further requests for funding should be made at the state level beyond the current amount received from the state. He commented that monies that were normally earmarked for physical education at Davies Gym should be channeled to the Student Recreation Center to support those classes that will be using the Center. He also said that if the Board was going to raise the Student Recreation Fee, that the Board must also increase the fee for other groups who utilized the Center, specifically, the faculty, staff, and alumni.

The Chair recognized Ms. Debbie Brown, President of the SIUC Graduate Student Council, who said that the Council supported the program and appreciated the services offered by the Student Recreation Center, but that they continued to feel that the state should invest more dollars into the operation and maintenance of the building, and that the Graduate Student Council did pass a resolution addressing the request from the Physical Education Department to allow for more credit courses in the Student Recreation Center. She said that the Council endorsed the request contingent upon the administration approaching the IBHE and asking for more state dollars commensurate with the number of credit hours to be held in the Student Recreation Center during the renovation of Davies Gym.

President Somit endorsed the proposal that if the student fees were going up for the Student Recreation Center, then all other fees should go up

commensurately. He pointed out that because of the use of other facilities for recreational funding, it was not immediately clear that such a request to the IBHE based on a very careful audit would be to our advantage.

The Chair asked if the fees at the Student Recreation Center were being increased commensurately to other users? Mr. Harvey Welch, Dean of Student Life, replied in the affirmative.

Mr. Michalic said that since the facility was being utilized for physical education classes, he hoped that the administration would pursue more funding from the state for the credit hours generated in the future even though there might not be an advantage at this particular time.

President Somit replied that when it became feasible, the administration would pursue the idea.

Dr. Wilkins moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

INCREASE IN STUDENT ACTIVITY FEE FOR ADDITIONAL  
FUNDING FOR THE STUDENTS' ATTORNEY PROGRAM, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-2 AND B-8]

Summary

This matter proposes an increase of \$.75 in the Student Activity Fee to provide additional funding for the Students' Attorney Program, SIUC.

Rationale for Adoption

The Students' Attorney Program fee has been in existence since the Fall Semester of 1975. An attorney was not hired until April of 1977. The delay resulted from a problem with the final approval of the working papers for the program and time needed to appoint a Board of Directors and to recruit a full-time attorney for the position. As a result, approximately \$100,000 accumulated in the Students' Attorney fund before an attorney was selected.

When the program was being formulated, Graduate Student Council and Undergraduate Student Organization representatives, along with the University administration, set the fee at \$1.00. This amount was chosen as a result of a

review of similar group legal services offices around the United States, although there were very few programs in existence at the time of the review. Actually, at the time the fee was established, no one could predict the actual cost of operating a students' legal assistance office.

In establishing the office, the Board of Directors was faced with two major expenses. The initial cost of buying a law library and equipping a new office from which the students' attorney could practice was \$11,000. Secondly, the Board of Directors approached the Graduate Student Council and the Undergraduate Student Organization about renovating space in the Student Center to house a students' attorney office. The Board of Directors approved a \$30,000 expenditure to secure and remodel this space.

In the three and one-half years the students' attorney has been providing service to the student body, nearly 4,300 students have used the service. An average of 300 active cases is being handled each month. This caseload volume has necessitated the hiring of five half-time graduate intern law clerks, three student workers, and a full-time civil service secretary. The office is open fifty-seven hours a week, seventeen hours beyond a normal work week, requiring more than one shift of workers. Two nights each week during the school term the office holds workshops on landlord-tenant relations and small claims court procedure. On two other nights each week students who are required to appear in court because of a ticket are advised. An explanation of first appearances is given one night each week and individual appointments are held on the other night.

When the attorney was originally hired, the remuneration was established at \$15,500 annually. The current remuneration for FY-81 is \$20,801.04, which includes reimbursement for health and malpractice insurance. The civil service secretarial salary has increased from \$6,120 to \$9,154. Student wages since 1977 will have risen by \$1.05 per hour as of January 1, 1981. A graduate assistantship stipend during this same period of time has gone from \$325 per month in 1977 to \$456 per month for FY-81.

The cost of establishing the office plus the yearly operational costs result in a balance of approximately \$7,700 to be carried over into FY-82. The income from the fee during FY-82 will be about \$40,000. Current operational costs are \$72,796.20. The projected resources for FY-82 are \$47,000, which is \$25,796.20 less than the current operating budget. Pursuant to Section VII, Item B, Number 3 of the SIUC Students' Attorney Program, the Board of Directors is informing its constituents that beginning with FY-82, ". . . the funding base of the program is [insufficient] to meet the [current] needs of the program and the demands [currently] made upon it" and is therefore requesting a \$.75 increase in the Student Activity Fee to permit the Students' Attorney Program to continue to provide its current level of services to the student body.

#### Considerations Against Adoption

There is a continuing concern that any fee increase can cause undue hardship upon the student body. This program was established as a result of the student constituencies asking the University administration to assist in providing legal services. The program is totally dependent upon the payment

of this fee by students. The Board of Directors of the Students' Attorney Program is now asking the two student constituencies to make a choice: should the program continue at its present level of services, which will require an increase in the fee, or should there be a significant decrease in services in order to keep the fee at its present level.

Constituency Involvement

Constituencies and individuals approving: The Undergraduate Student Organization on October 8, 1980 and the Graduate Student Council on October 1, 1980 passed resolutions in support of this fee increase proposal. The Board of Directors of the SIUC Students' Attorney Program has endorsed the proposed increase. The Board of Directors includes a representative of the Jackson County Bar Association. The Vice-President for Student Affairs and the Vice-President for Financial Affairs have expressed support in favor of the increase. The Administrative and Professional Staff Council has endorsed the proposal contingent upon favorable student constituency approval.

Constituencies and individuals disapproving: University officials know of no specific constituencies or individuals who disapprove of the resolution.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective with the collection of fees for the Fall Semester, 1981, 4 Policies of the Board B-2 be amended to show the following schedule for the Student Activity Fee:

<u>Hours</u>	<u>Student Activity Fee</u>
1	\$ .71
2	1.42
3	2.14
4	2.85
5	3.56
6	4.28
7	4.99
8	5.70
9	6.41
10	7.12
11	7.84
12 or more	8.55

BE IT FURTHER RESOLVED, That 4 Policies of the Board B-8 be amended to read as follows:

8. Student Activity Fee. Commencing with the Fall Semester, 1981, a Student Activity Fee of \$8.55 per semester shall be collected from each full-time student to be used in support of student activities and welfare.



- a. Funds generated from a \$5.85 portion of this fee shall be used for support of student organizations and programming.
- b. Funds generated from a \$1.75 portion of this fee shall be used to support the budget of the SIUC Students' Attorney Program.
- c. Funds generated from a \$.95 portion of this fee shall be used to support a program of campus safety.
- d. That portion of the funds generated from the full \$8.55 fee paid by the medical students at the Springfield facility shall be allocated to support student organizations and programming at that location.

The Chair recognized Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, who stated that this program since its inception had been very successful, and the students all around had supported it. He said that the students strongly supported the seventy-five cent increase to maintain those services.

Mr. Rowe moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

INCREASE IN RESIDENCE HALL RATES, APARTMENT RENTALS,  
AND CAMPUS HOUSING ACTIVITY FEE, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-4]

Summary

This matter proposes an increase in residence hall rates and apartment rentals for all University housing, with the exception of Evergreen Terrace, SIUC. An increase in the Campus Housing Activity Fee is also proposed. The proposed increases would become effective with the Fall Semester, 1981, for residence halls and on July 1, 1981, for apartment rentals.

Rationale for Adoption

The proposed increases are necessary to provide a balanced budget for FY-82 operations in the face of continuing inflation and the need for an adequate level of maintenance. The proposed budget assumes continuation of the high levels of occupancy experienced in recent years.

The need for the increase is underscored by the adjusted budget shown for the current fiscal year. The balanced accrual budget presented last year in support of the requested rate increase for FY-81 has been adjusted to show increased expense due to actual operating experience during FY-80. The primary increase is in three areas: food costs, deferred maintenance, and debt service.

Food costs have risen more than projected for each of the past two fiscal years. Since these budgets must be prepared early in the fiscal year for the following year, adjustments are necessary to reflect the current year's actual expense. For example, the original food budget for FY-81 projected an increase of 8 percent over the adjusted FY-80 budget; however, the projected figure was only 2 percent over the actual expense for FY-80. Thus the projection has been adjusted to a 10 percent increase over the FY-80 actual expense in an effort to catch up with inflation in food prices.

The original budget for FY-80 showed an accrual deficit to be off-set by an increase in prepayments. The unexpected increased expense for food and other items was off-set by deferral of certain maintenance projects and debt service transfers to FY-81. (The deferral of the debt service transfers was made with the approval of the University Treasurer and did not affect any obligations to the bondholders.) These expenses are included in the adjusted budget for FY-81 through a combination of reductions in certain expenses and by showing an accrual deficit to be off-set by the use of cash balance, reduction in receivables, and an increase in prepayments.

The reduction in expense for FY-81 is to be achieved primarily through lower costs resulting from elimination of food service during the Summer Session. The relatively small number of persons housed during the summer will be fed through a contract with the Student Center, which provides food service year around. Additional reductions are planned through reduced overtime costs and lower administrative costs.

The FY-82 budget is based on projected increases used in the preparation of RAMP documents, adjusted to the unique needs of the housing operations. "Special Building Maintenance" and "Equipment" are nonrecurring projects budgeted from a priority list prepared by Housing personnel.

The FY-81 rates for single student housing have remained fourth highest among Illinois public universities for the second year. Preliminary information gathered from the other universities indicates that increases for FY-82 will be comparable and that the SIUC rates will remain in fourth place.

Increases for Southern Hills and Small Group Housing have been set to be equitable with the increase for single student housing and to be favorable with the market for comparable housing. These units are included in the budget shown for the funded debt operations.

Rent increases for Elizabeth and University Court apartments are needed to cover the operation of these units, which are separate from the funded debt operations and have no other revenue than rental income.

An increase in the Campus Housing Activity Fee has been requested by the several House Councils within the residence halls. This fee has not been increased since its inception in February, 1969. The proceeds from the fee are used by the residents through their House Councils for programming activities within the respective housing areas. This increase of \$1.50 per semester requested by the student representatives has the support of the administration. The increase does not apply to family housing.

One point of information should be made concerning prepayments. Currently, housing payments are not uniform. The two prepayments for Fall and for Spring differ from the six monthly payments in amount. Suggestions have been made from time to time by parents and students to make the eight payments equal over the eight months. The administration's intention is to bill the housing contract as eight equal payments, of which the first will be the prepayment for Fall and the fifth will be the prepayment for Spring. Last year the Board was told in response to a question that prepayments would not be increased this year. The change to eight equal payments will result in an increase in the prepayment each time there is a rate increase, so that the assurance offered last year must be qualified because of this action. The past practice of collecting the Campus Housing Activity Fee with the first housing payment will be continued.

#### Considerations Against Adoption

There are two opposing considerations. One is that an increase in rates is a further barrier to student access to the University. The other is that the rates should be further increased to provide optimal maintenance of facilities and to further enhance the environment of the residents. The administration believes that the budgets presented and the rates requested represent the best balance between these two considerations.

#### Constituency Involvement

This matter has been distributed to all campus constituencies. An effort has been made this year to involve students at an earlier point in the rate study.

The Housing staff first assembled the audited figures for last year's actual operation, reviewed the current year's budget, and assembled data for next year's projected operation. These working papers were shared with the student leaders and their constituencies by the Vice-President for Student Affairs within the week they were proposed. Vice-President Swinburne met with the Student Senate and with the Graduate Student Council on October 1, 1980 to discuss this and other fee increase proposals. A second meeting of the administration and the Student Senate took place on October 8, 1980 to answer further questions. Since final decisions on the FY-82 budget had not been made at that time, the student constituencies did not take formal action on this matter. Student responses on the merits of the various maintenance and special projects influenced the administrative decisions in budgeting those items. The administration will continue to meet with the student representatives on this matter in preparation for both the November and December meetings of the Board.

The Housing staff has continuing input from the various House Councils on this and other matters relating to housing. By the time of the November meeting of the Board, a member of the Housing staff will have met with each of the areas to review this matter in depth.

Further efforts will be made to formalize the procedure for sharing this decision process with the student representatives in the most effective manner. A major improvement this year was the sharing of the initial working papers with the student constituencies rather than only requesting a response to the budgets and the rates in their final form.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the rents and charges heretofore established for the following University housing as required by Bond Resolutions of the Board, shall be and are hereby changed until otherwise amended to the rate shown in the following schedule, and that 4 Policies of the Board B-4 be and is hereby amended to read as follows:

#### 4. University Housing:

- a. Schedule of rates for University-operated single student housing at SIUC effective Fall Semester, 1981:

<u>Room and Board Rates</u>	<u>Semester Rate</u>
Brush Towers	\$996
Thompson Point	996
University Park	996

#### Single Room Increment

Increment to be added to semester rate of resident desiring a single room	\$275
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#### Room Rates

Small Group Housing	\$455
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- b. Schedule of rates for University operated apartment rental housing (includes utilities) at SIUC effective July 1, 1981:

	<u>Monthly Rate</u>
<u>Southern Hills</u>	
Efficiency - Furnished	\$175
One-Bedroom - Furnished	193
Two-Bedroom - Unfurnished	201
Two-Bedroom - Furnished	208



	<u>Monthly Rate</u>
Evergreen Terrace Apartments*	
Two-Bedroom - Unfurnished	\$198
Three-Bedroom - Unfurnished	213
Elizabeth Apartments	\$200
University Courts	\$220

\*Rates subject to approval of the SIU Foundation (Carbondale) and the Federal Housing Administration.

- c. A campus housing activity fee is authorized to be included in on-campus housing contracts for the purpose of funding programs for the benefit of residents in University housing. This fee is to be charged at the rate of \$6.00 per semester and \$4.00 for the Summer Session for contracts based on the academic calendar or at the rate of \$1.00 per month for contracts based on the fiscal year. Revenue from this fee shall be deposited in a separate restricted account to be distributed by authority of the fiscal officer in accordance with University policy and the approved budget of recognized organizations comprising all students with housing contracts in force. Residents at Elizabeth Street Apartments and University Courts are exempt from this fee.

The Chair recognized Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, who stated that yesterday evening the USO had supported the \$200 increase. However, he wanted to draw attention to the obvious and that was if we continue to increase housing at this rate, rooms would go empty, and the general enrollment would decline. He pleaded that student affairs continue to look for ways to decrease housing rates on behalf of the students.

Mr. Michalic said that the administration had done a good job, but on the philosophy that education was beyond the reach of many students, he would have trouble supporting the housing increase.

(Dr. Wilkins left the meeting - the time was 9:50 a.m.)

Mrs. Kimmel moved approval of the resolution as presented. The motion was duly seconded. Mr. Michalic requested a roll call vote. Student opinion in regard to this matter was indicated as follows: Aye, none; nay, Rick J.

DeStefane, Mark E. Michalic. The motion carried by the following recorded vote:  
Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood,  
Harris Rowe; nay, none.

The following matter was presented:

INCREASE IN EVERGREEN TERRACE APARTMENT RENTAL RATES, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-4-b]

Summary

This matter seeks increases of \$23.00 and \$28.00 per month, respectively, in rental rates for two-bedroom and three-bedroom Evergreen Terrace apartments, beginning July 1, 1981.

Rationale for Adoption

The present calendar year has seen two increases in rates at Evergreen Terrace after almost two years without any change. An increase of \$18.00 per month was approved November 8, 1979 to take effect January 1, 1980. That increase was based upon FY-78 operating experience and was intended to take effect August 1, 1979; it was delayed by the process of obtaining necessary approval from the Department of Housing and Urban Development. Cumulative delays over prior years have resulted in a substantial deficit in the operation. A successful effort was made during this past year to obtain timely approval of a \$30.00 increase based upon FY-79 operating experience which took effect August 1, 1980.

The increase now sought is based upon FY-80 operating experience and would take effect July 1, 1981. The change from an effective date of August 1 to July 1 corresponds to a decision to issue housing contracts which will expire with the end of the fiscal year. (This change also applies to Southern Hills.) The earlier date is expected to improve occupancy rates by providing earlier information on vacancies occurring during the summer months when new student demand for family housing is the greatest.

Part of the effort to improve the timeliness of rate increases consists of seeking Board approval and federal approval concurrently. The matter is being presented to the Board at this time for that reason and in response to prior suggestions that all housing rates be considered at the same time. Approval of the requested increases at this time is subject to approval by the Department of Housing and Urban Development and the SIU Foundation.

The adjusted budget for FY-81 shows an accrual surplus of \$19,034 compared to \$16,502 in the original budget. The difference is the result of decreasing the amount originally budgeted for maintenance; the FY-81 budget still leaves a 10 percent increase over actual maintenance costs in FY-80. The intent is to generate a small surplus which can be applied against the deficit of \$158,757 accumulated from FY-76 through FY-80 inclusive, while continuing to meet the operational needs. The ability of the Department of Housing and Urban Development to require specific maintenance projects or

improvements during periodic inspections makes it difficult to project or control maintenance expense.

The FY-82 budget is based on projected increases used in the preparation of RAMP documents, adjusted to the unique needs of the housing operations. The amount for equipment is for the gradual replacement of the original refrigerators and stoves. The increase sought is intended to generate an accrual surplus as part of a continuing effort to decrease the total deficit. The University must show an effort toward the elimination of this deficit.

The proposed rate increases are equitable with the increases sought for Southern Hills. The proposed Evergreen Terrace rents still compare very favorably with comparable housing available in the community. Considering that current utility costs amount to approximately \$70.00 per month, the effective rent for a two-bedroom apartment at current rates would be \$128.00 per month without utilities.

A \$5.00 differential in the increases for two-bedroom and three-bedroom apartments is proposed. The present differential of \$15.00 is not equitable considering the difference in the apartments and the average family size.

#### Considerations Against Adoption

Coming on top of \$48.00 in increases in less than twelve months, the proposed increase may seem excessive. Among the ways of viewing this is that \$48.00 is the amount of total monthly increase during the 41 months from the prior increase effective February 1, 1978 until the proposed increase effective July 1, 1981, for an effective annual increase of \$14.00 per month during that time. The administration has made a firm commitment to keep future increases on a timely basis.

The proposed increase could be reduced to an amount sufficient to produce a balanced budget for FY-82. That approach might seem more equitable, but does not address the very pressing problem of the outstanding deficit. Since Evergreen Terrace stands alone as a separate entity managed but not owned by the University, it is difficult to identify any other source of funds than rental revenue to apply against the deficit. If such funding could be identified, the proposed rates could be reduced.

Argument could be made for a larger increase to accelerate the reduction of the deficit. The administration believes the proposed rates represent an equitable charge to current residents while making a substantial effort toward reduction of the deficit.

#### Constituency Involvement

This matter has been shared with all University constituencies. Preliminary information on this proposed budget was shared with student leaders and constituencies along with the working papers for the proposed increases in the funded debt housing areas. This information was given to the president of the Evergreen Terrace Council, but a change in Council officers at that time delayed initial efforts to involve the Council in the preliminary discussions.

It is the intent of the administration to secure the active involvement of the Evergreen Terrace Council in this matter prior to the November meeting of the Board and prior to the formal process of seeking approval from the Department of Housing and Urban Development. The latter process involves a thirty-day notice to the residents of the intent to seek an increase. This notice is followed by an on-site inspection by an official from the Department of Housing and Urban Development and, at his discretion, a hearing open to the residents. Following this step, a formal request for an increase must be filed by the SIU Foundation. The request may then be approved in part or in full and may be contingent upon satisfactory completion of specified maintenance projects or repairs.

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, upon favorable approval of the Southern Illinois University Foundation and the Department of Housing and Urban Development, rents and charges for the Evergreen Terrace apartments are hereby changed, effective July 1, 1981, and that accordingly 4 Policies of the Board B-4-b is hereby amended to read as follows:

- b. Schedule of rates for University operated apartment rental housing (includes utilities) at SIUC effective July 1, 1981:

	<u>Monthly Rate</u>
Southern Hills	
Efficiency - Furnished	\$175
One-Bedroom - Furnished	193
Two-Bedroom - Unfurnished	201
Two-Bedroom - Furnished	208
Evergreen Terrace Apartments*	
Two-Bedroom - Unfurnished	\$221
Three-Bedroom - Unfurnished	241
Elizabeth Apartments	\$200
University Courts	\$220

\*Rates subject to approval of the SIU Foundation (Carbondale) and the Department of Housing and Urban Development.

The Chair recognized Ms. Debbie Brown, President of the SIUC Graduate Student Council, who stated that she would like to thank Dr. Bruce R. Swinburne, and the Office of the Vice-President for Student Affairs, for sharing with the students the budgets for both the housing increase and the Evergreen Terrace



apartment rental rates very early in the semester. She said they had learned of the budget for the housing within hours after it had been finalized, and that they had been a part of the process that determined the proposal presented. She noted that the Graduate Student Council had voted to support the increase for Evergreen Terrace even though there had been several abstentions from voting on the motion that finally did pass, and she noted the concern of the graduate students with the successive increases that residents at Evergreen Terrace had been faced with in the last few years.

Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded.

Mr. Michalic said he would like to commend Vice-President Swinburne on his sharing the facts with the students a few hours after the increases were proposed, but he still had trouble supporting this increase on the philosophy that in the future we may be taxing ourselves out of education itself.

Student opinion in regard to this matter was indicated as follows: Aye, none; nay, Rick J. DeStefane, Mark E. Michalic. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe; nay, none.

The Chair stated that no one liked to increase fees, and he wanted to commend Vice-President Swinburne and the constituencies, particularly the students, for considering these fees reasonably. He said it showed a level of maturity on the part of the students for their thoughtful consideration.

Under Reports and Announcements by the President, SIUC, President Somit announced that SIUC had a visit from the Phi Beta Kappa group within the last ten days, and we expect there will be official action on our application for the possible founding of a chapter within the next four to six months. He announced that the Rehabilitation Institute had been awarded a grant for over half a million

dollars from the Illinois Department of Child and Family Services for a comprehensive program to combat child abuse and neglect in the ten southernmost counties of the state. He said that more than 45 faculty and staff members would assist nearly 200 families in this project. He also announced that the School of Medicine had received two grants totaling more than \$300,000 from the Illinois Department of Public Health for clinical residency training programs in family medicine for the Belleville and Decatur areas. He pointed out that these two examples were the kind of community service which the University was seeking to carry out.

President Somit reported that the final report of the Commission on Intercollegiate Athletics had been received. Copies had been made available, he said, and now the recommendations would be studied and responses received from several of the affected constituencies.

President Somit announced that the two millionth visit to the Student Recreation Center had taken place at 7:55 a.m. on December 9, 1980. Her name was Erin O'Leary, a junior majoring in Physical Education. She is from Chicago. She was on her way to attend a special physical education course at the time. She was presented with a number of mementos, T-shirts, racquetball goggles, paper weight, pressurized racquetball/tennis container, and a free weekend of camping equipment. He remarked that the Center was one of the most unusual facilities in the country and wished we had more of it.

The following matter was presented:

REVISED POLICIES OF THE BOARD OF TRUSTEES:  
CHAPTER 2, FACULTY AND STAFF SERVICE

Summary

This matter presents for the Board's approval that chapter of the Revised Policies of the Board of Trustees which deals with faculty and staff service. The chapter is based on existing statements in the Statutes of the

Board (prior to the June 12, 1980 revision), statements contained in Chapter V of the Code of Policy, and long time practices and understandings at the Universities.

The chapter is separated into five sections. Section A sets out definitions of sixteen commonly used terms. Some of the definitions are repeated from previously approved Board policies, such as the policy on tenure. Others, such as the definitions of "employment administration" and "executive officers" are restatements of existing understandings. Section B, dealing with appointments to positions and position approval, is based in large measure on a Board policy first approved in May of 1978 and amended in March of this year. In this section authority is delegated to the Chancellor and the Presidents for employment administration, except that the Board retains the final approval authority in the granting of continuing appointments to faculty and professional staff, academic tenure, and leaves with pay. Section C sets out in general terms the conditions of employment of faculty and staff. These conditions represent the abbreviated restatement of many previously approved Board policies on such matters as vacations and sick leave, tenure, and retirement. Additionally the section provides for Chancellor and Presidential approval of more specific statements which implement these policies. Section D restates previously approved Board policies related to tax-deferred annuities. And, finally, Section E sets out the Board's policy (approved in October, 1978) on the indemnification of Trustees, officers, employees, and student appointees of the University System.

#### Rationale for Adoption

The Board's approval of this chapter is sought as a part of an overall revision of Board policy. On June 12, 1980, the Board approved revised Bylaws and Statutes. On October 15, 1980, the Board approved five of the six proposed chapters of the Policies of the Board. The Board's approval of this chapter will mark the completion of the larger revision effort, although updating the Policies will be a continuing process.

The specific purposes of the revision as presented in this chapter are the same as they were for the previously approved revisions: (1) to bring up-to-date the Policies of the Board, particularly in view of recent changes in the governing administrative structure of the University System; (2) to reflect in statements of policy the appropriate division of responsibility and authority among the Board, the Chancellor, and the Presidents; (3) to identify and repeal obsolete or unnecessary statements of policy; and (4) to organize into a usable reference document official statements of Board policy.

#### Considerations Against Adoption

The Office of the Chancellor is aware of no general considerations against the adoption of the revised Policies on faculty and staff service. One goal of the revision process was to restate existing Board policy and practice without substantive change. Many suggestions for substantive change were made during review of the draft, but only substantive changes developed independently of the revision process were incorporated. Two examples are changes in the manner in which student tuition and fees are collected and a

new policy dealing with the procurements exempt from the Purchasing Act. This approach was adopted to allow the revision process to proceed without simultaneously addressing questions of what policy "ought" to be. The approach allows questions of substantive change to be raised in the form of amendments to stated policy after the revision effort is completed.

#### Constituency Involvement

A draft of Chapter 2 was sent to the Board and the Presidents on August 18, 1980. As was the case with other chapters, the Presidents were asked to solicit constituency reactions. The reactions of the Presidents, staff, and constituency leaders were received, and a revised Chapter 2 was issued on October 13, 1980. That chapter was presented to the Board for its information on October 15, 1980. Our original intention was to seek the Board's approval of the chapter in November; however, a request for additional time to study the proposed chapter was made by the Faculty Senate at SIUE. Their reactions and also those of the faculty constituency leaders at SIUC were received in time to incorporate some suggested changes in the document presented with this resolution.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Chapter 2 of the Policies of the Board of Trustees of Southern Illinois University be and is hereby approved as presented, effective December 11, 1980.



A. Definitions

1. Academic Year: The nine-month period referenced in employment contracts for academic year appointees, the specific dates of which are determined by the President for each University.
2. Board: The Board of Trustees of Southern Illinois University.
3. Civil Service Employee: Any employee not exempt from coverage by the State Universities Civil Service System.
4. Continuing Appointment: A continuing appointment is one which is automatically renewed each year unless the appointee is given notice as specified in the appropriate personnel policies. All continuing appointees are subject to annual adjustments in salary and other conditions of employment.
5. Employee: Any person whose name appears on a University payroll, except student appointees.
6. Employment Administration: The appointment, employment, work load, reassignment, promotion, demotion, salary adjustment, space assignment, tenure, termination, and all other terms and conditions of employment for employees under an executive officer.
7. Executive Officers: The Chancellor and the Presidents acting only as to employees under their respective supervisory authority.
8. Faculty: All persons holding academic rank.
9. Fiscal Year: July 1 through June 30.
10. Graduate Assistant: A duly registered graduate student appointed part-time in professional or semi-professional endeavor and duly registered in sufficient course work to achieve exemption from the State Universities Civil Service System. This classification does not include Fellows who are assigned no specific duties.
11. Professional Staff: The principal administrative appointees as determined by the Merit Board governing the State Universities Civil Service System.
12. Student Appointees: Student workers and graduate assistants.
13. Student Worker: A person appointed part-time and duly registered as a student for sufficient course work to achieve exemption from the State Universities Civil Service System.

POLICIES OF THE BOARD OF TRUSTEES,  
SOUTHERN ILLINOIS UNIVERSITY

Chapter: 2. Faculty and Staff Service  
Section: A. Definitions

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14. Tenured Appointment: A tenured appointment signifies the permanent holding of an academic position of employment as governed by Board and University policies. Tenure applies only to a basic academic year appointment. A tenured faculty member's employment contract is subject, however, to annual adjustments in salary, rank, or conditions of employment, and to generally applicable amendments to personnel policies of the SIU System or the respective Universities.

Tenure shall be awarded only by the positive action of the Board of Trustees. An individual's tenure within The Southern Illinois University System shall be held in an academic unit or units at either Southern Illinois University at Carbondale or Southern Illinois University at Edwardsville as specified by each University tenure document and as approved by the Chancellor.

15. Term Appointments: A term appointment is employment for a specified period of time. Term appointments may be renewed; however, reappointment to such a position creates no right to subsequent employment or presumption of a right to subsequent employment.
16. Termination of Employment: The interruption for cause of a tenured or untenured continuing or term appointment or Civil Service appointment.

Chapter: 2. Faculty and Staff Service  
Section: B. Appointment to Positions and  
Position Approval

B. Appointment to Positions and Position Approval

1. Appointments to Positions of Employment

- a. All appointments to positions of employment shall be made in the name of the Board as the employer.
- b. All appointments are subject to applicable Federal and State laws. All supervisors of other employees shall keep themselves informed of the currently applicable laws. Adherence to both the letter and the spirit of all civil rights laws is required.
- c. No person who is related within the third degree of consanguinity or is the spouse of a current member of the Board shall be appointed to the faculty or professional staff other than by consecutive renewal of a pre-existing contract. Such relatives include parents, siblings, grandparents, aunts and uncles, nieces and nephews, and offspring.

2. Creation of Positions and Approval or Ratification of Appointments, Tenure, and Leaves

- a. The creation of a position of employment reporting directly to the Board of Trustees and the appointment of a person to any such position requires Board of Trustees approval.
- b. The creation by the Chancellor of a position of employment which is within two reporting levels of the Chancellor, but which is neither under the jurisdiction of a President nor a part-time term, Civil Service or student appointment, requires the approval of the Board prior to its public announcement; the appointment to any such position is tentative pending ratification by the Board.
- c. The creation by a President of a position of employment which is within two reporting levels of a President or which reports directly to a Vice President, but is not a part-time term, Civil Service or student appointment, requires the approval of the Chancellor prior to its public announcement; the appointment to any such position is tentative pending ratification by the Chancellor, and by the Board if required under e-1).
- d. Final action on employment administration for the Universities' employees is delegated to the Presidents except as otherwise provided by Board policy. Final action on employment administration for employees of the Office of the Chancellor is delegated to the Chancellor except as otherwise provided by Board policy.

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- e. The following personnel actions are also tentative pending ratification by the Board:
- 1) Continuing appointments of faculty and professional staff.
  - 2) The grant of academic tenure.
  - 3) The grant of a leave with pay.
- f. A tentative appointment is an appointment made by an executive officer pending ratification by the Board or the Chancellor or both. A tentative appointment will expire if it has not been ratified, as required, as of the close of the day of the second Board meeting following the inception of the appointment, unless extraordinary circumstances have been demonstrated to and certified by the Chancellor. No reappointment of the same individual may then be made without prior Board approval, unless extraordinary circumstances have been demonstrated to and certified by the Chancellor.



C. Conditions of Employment

## 1. Documents describing conditions of employment and appointment:

- a. Civil Service Employees. The general conditions of employment of Civil Service personnel are as set forth in the following documents:
  - 1) The State Universities Civil Service System Statute.
  - 2) The Rules of the State Universities Civil Service System as approved by the Merit Board.
  - 3) The Civil Service Personnel Policies promulgated by the executive officer to whom the employee reports and approved by the Chancellor.
  - 4) Any applicable collective bargaining contract as filed with the Chancellor to the extent that it is not in conflict with any of the preceding documents.
- b. Student Appointees. The general conditions of appointment of student appointees are as set forth in the State Universities Civil Service System Statute and Rules and in the Student Appointee Personnel Policies promulgated and approved by the executive officer to whom the appointee reports.
- c. Faculty and Professional Staff. The general conditions of employment of faculty and professional staff are as set forth in the Faculty and Professional Staff Personnel Policies promulgated by the executive officer to whom the employee reports and approved by the Chancellor. Such Personnel Policies apply to both faculty and professional staff, except that:
  - 1) Only faculty may become eligible for sabbatical leaves.
  - 2) Only faculty may become eligible for tenured appointments.
  - 3) The usual faculty contract shall be for the academic year, and shall carry with it the obligation to perform ancillary duties, such as syllabus development, grading, and student advisement, which may require actions just before or after the calendar dates of academic terms.
  - 4) Faculty shall have the right and duty to participate in the formulation of academic policy affecting the performance of their duties, both by direct participation within their academic unit and through their elected representatives.

POLICIES OF THE BOARD OF TRUSTEES,  
SOUTHERN ILLINOIS UNIVERSITY

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- d. Personnel policies requiring Chancellor approval shall be filed with the Chancellor for approval at least two weeks prior to their effective date. Each President is authorized to develop and approve personnel policies affecting employees under that executive officer's supervisory authority which are not inconsistent with the provisions of this chapter (Chapter 2, Faculty and Staff Service) or with personnel policies approved by the Chancellor and which do not otherwise require Board of Trustees or Chancellor approval.
2. All employees shall fully comply with all:
    - a. Applicable State and Federal laws.
    - b. Policies, regulations, and decisions of the Board of Trustees, as amended from time to time.
    - c. Policies, regulations, and decisions promulgated by the Chancellor and the executive officer to whom the employee reports, as amended from time to time.
  3. Personnel policies shall adhere to the following standards:
    - a. Publication. Such policies will be regularly published and made available to affected employees and their supervisors.
    - b. Paid absences. Such policies will provide for holidays, vacations for Civil Service and fiscal year appointees, and leaves.
      - 1) Paid holidays shall not exceed five, in addition to those prescribed by law, except for emergencies, or as provided in any notice of administrative closure. The executive officers shall designate those holidays provided by State law which are not pre-determined.
      - 2) Vacation. Vacation earned shall not exceed 28 working days per year; no accrued vacation beyond two years' credit shall be accorded.
      - 3) Sick Leave. Unused sick leave may be accumulated to provide for extended sick leave and disability benefits in an amount not exceeding 15 days per year.
      - 4) Administrative Closure. Closure of any or all parts of a campus may be declared by an executive officer in response to a natural emergency, in support of national or State policy, or for reasons of health and safety. Announcement of such closure will specify campus guidelines regarding paid leaves during such closure.

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- 5) Sabbatical and Professional Development Leaves. The Faculty and Professional Staff Personnel Policies will provide for such leaves. Sabbatical leaves for faculty and professional development leaves shall be granted only on the basis of an approved plan designated to improve the professional performance of the applicant which contains a recognition of an obligation to report in writing the execution of the plan and return to an assignment of duties wherein the leave experience will benefit the institution for a reasonable period of time but not less than the duration of the leave. No such leave shall exceed one calendar year in duration, and the rate of compensation during the leave shall not exceed the regular monthly rate of the applicant at the time the leave commenced plus annual increments computed on the same basis as for the applicant's peers. Sabbatical leaves may only be granted after the completion of a five-year period of consecutive full-time employment measured from the commencement of employment as a faculty member or six years after the termination of a previous sabbatical leave.
- 6) Other paid absences. Other paid absences, such as those required for jury duty, certain military service, etc., shall also be addressed in the personnel policies.
- c. Nepotism. Such policies will prevent relatives within the third degree of consanguinity or spouses from making final personnel determinations for each other. Such relatives include, but are not limited to, parents, siblings, grandparents, aunts and uncles, nieces and nephews, and offspring.
- d. Grievances. Such policies will provide for prompt resolution of grievances by means of:
  - 1) Informal negotiations, to be followed by, if necessary:
  - 2) A formal process through which an officer or panel makes findings or recommendations or both, and for which a record is compiled;
  - 3) A final determination by a responsible officer; and
  - 4) Notice concerning the procedure for application for discretionary review by the Board.
- e. Conflicts of interest. Such policies will address the problems of conflict of interest and concurrent employment by other employers.

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- f. Tenure. Faculty and Professional Staff Personnel Policies will provide for tenured appointments of faculty.
- 1) Eligible academic ranks. Tenure may be granted to persons holding the faculty rank of professor, associate professor, or assistant professor. Persons holding faculty ranks other than professor, associate professor, and assistant professor may be eligible for tenure if eligible under the Chancellor approved tenure policy for their University.
  - 2) Probationary service. The length of probationary service periods shall be specified in the Universities' policies on tenure, as approved by the Chancellor and in the initial employment contract. The maximum probationary service period is six years.\* Shorter probationary periods may be specified in the Universities' policies on tenure or in the initial employment contract but should normally not be less than two years. By the end of the last year of the probationary service period of a faculty member the faculty member shall be notified in writing either that tenure has been awarded pending ratification by the Board of Trustees or that the faculty member's appointment will not be renewed after the following year. The requirement of a minimum period of probationary service may be waived under conditions as specified in each institution's policy.
  - 3) Recommendation for tenure.
    - a) The primary criteria to be utilized in the tenure decision process are performance in teaching, research, and service.
    - b) The primary responsibility for the evaluation of the academic qualifications of an individual candidate for tenure rests with tenured faculty in the appropriate unit.
    - c) It is the responsibility of the head of each appropriate unit to evaluate annually each non-tenured

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\*At SIUC, an assistant professor who has served previously as an instructor at SIUC may serve a total probationary period in both ranks not to exceed seven years. At SIUE, this maximum period may be extended by one year by mutual written agreement of the academic unit and the individual.



faculty member in a tenurable rank within that unit and to individually inform such faculty members of their professional performance as measured by such evaluation.

- d) Grievances arising out of a recommendation that tenure be denied shall be filed in writing and resolved through the approved faculty grievance procedures of each University. In such cases, the burden of proof rests on the individual faculty member.
- 4) Professional positions.
- a) Tenure does not apply to positions on the professional staff. A person shall not be deprived of tenure or the highest academic rank attained because of assignment to a professional staff position under the authority of the Board of Trustees. Such appointment shall not deprive a person of service credit attained toward the achievement of tenure or limit a person's normal progress toward tenure or promotion. The functions, titles, salaries, and annual periods of employment of persons in professional staff positions shall be distinct and severable from their faculty status.
- b) Upon reassignment to duty in the tenured position, the monthly salary therein shall be determined after consultation with the individual on the basis of the nature of the position, the experience, academic qualifications and previous service of the individual, and the salary range within the school or college to which reassignment is made. Little or no change in monthly (not annual) salary is anticipated if the monthly salary is within the range for persons of the same experience, length of service, and academic rank. Reassignment of duties may occur at any time. Adjustments in salary may occur at the end of any fiscal year or within a fiscal year if for cause duly stated.
- g. Notice of non-reappointment. The Faculty and Professional Staff Personnel Policies will provide for such notice. Notice of non-reappointment of professional staff and untenured faculty shall be given in writing as follows:
- |  |                              |
|--|------------------------------|
| First appointment year                 | No less than 3-months notice |
| Second appointment year                | No less than 6-months notice |
| Third and subsequent appointment years | No more than 1-year notice   |

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No notice period need exceed the length of the appointment.

The notice periods shall be proportionally shortened for appointments of less than an academic or fiscal year. Notice periods longer than those stated above may be incorporated in the Faculty and Professional Staff Personnel Policies.

- h. Outside professional activities. Such policies will provide for the reporting to and regulation by the executive officers of extramural research, consulting, and employment of faculty and professional staff so that such activities complement professional performance. When such activities are of a nature that administrative involvement in their conduct is necessary or desirable to facilitate the complementary effect on professional performance, additional or supplementary policies may be promulgated by the executive officer, subject to the approval of the Chancellor. Such policies may govern administrative involvement and provide for the payment or reimbursement of the administrative expense from the proceeds of the external activity. Examples of the latter include, without limitation, patents, copyrights, and clinic practice of professionals conducted pursuant to the educational mission of a University.
4. Retirement. All employees shall retire no later than September 1 following attainment of age 70; however, upon written request of the employee and certification by an executive officer of exceptional and substantial reasons, the Chancellor may defer a retirement for a period not to exceed one year at any one time.

D. Tax-Deferred Annuities

1. A Tax-Deferred Annuity Program in compliance with all related statutes shall be administered on a voluntary basis to all University faculty and staff members by the following named companies and any additional companies authorized under the following qualifications:

Companies approved effective 7/64 to participate in the Tax-Deferred Annuity Program:

- a. Continental Assurance Company
  - b. Prudential Life Insurance Company of America
  - c. Massachusetts Mutual Life Insurance Company
  - d. Northwestern Mutual Life Insurance Company
  - e. Teachers Insurance and Annuity Association and its affiliated company; College Retirement Equities Fund
2. Qualifications for company participation in the Tax-Deferred Annuity Program effective February 8, 1979:
    - a. The company must maintain an agent who is readily accessible to service any participant for whose benefit that company holds an annuity contract.
    - b. The company, with the exception of those five originally approved, may lose its privilege of participation through failure to meet the University's requirements on a continuing basis.
    - c. The company must agree to all further regulations and requirements relating to the plan which the University may adopt.
    - d. The company must designate one representative to serve as a contact with each University in regard to all matters concerning annuities purchased by the University. The representative must provide proof of company representation and be licensed to sell fixed and variable contracts.
    - e. The company must submit to the University copies of annuity contracts with satisfactory evidence that they meet provisions of the Internal Revenue Code and are considered by the insurance industry as a pure annuity contract. All alterations to the company's contracts must be submitted together with similar evidence before any such altered contract is offered to any

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University employee. Each participant company must provide fixed, variable, and combination contract possibilities. The initial loading cost, if any, from the initial contract must be credited in any change in the participant's annuity.

- f. The company must procure, or have pending, twenty annuity contracts within The Southern Illinois University System with a minimum total monthly premium of at least \$2,000.00.
- g. The company must be recommended in the most current edition of "Best's Life Insurance Reports."
- h. The company must be authorized by the Director of Insurance of the State of Illinois to issue such annuity contracts.
- i. Authorized salary reduction intended for annuity purchase will be used exclusively for that purpose and not for life insurance in any form or riders including but not limited to retirement income forms, term insurance, income riders, waiver of premium of accidental death or dismemberment.
- j. The minimum reduction percentage will be 1% of gross pay. Reductions will be restricted to whole percentages rounded by Payroll to nearest whole dollar.
- k. The company must be willing to accept the University transmittal list each month as the evidence upon which their account will be paid by the University.
- l. Each company must upon request furnish the respective Personnel Office and participant with calculations demonstrating compliance with Internal Revenue Service limitations on tax-sheltered contributions and undertake to hold the Board of Trustees, its agents and employees, and the participant harmless for any loss, costs or expenses caused by error or omission in such calculations.



E. Indemnification Policy

1. Each Trustee, officer, employee, and student appointee of Southern Illinois University, whether or not in office, and the heirs, executors, administrators, and assigns thereof shall be indemnified by the Board of Trustees against all costs and expenses reasonably incurred by or imposed upon such person or such person's estate in connection with or resulting from an action, suit, proceeding, claim, or investigation, civil or criminal, to which such person or such person's estate shall or may be made a party, or with which such person or person's estate shall or may be threatened, by reason, directly or indirectly, of any action or omission to act in the scope of such person's appointment as a Trustee, officer, employee, or student appointee of the University, provided, however: (1) that no such Trustee, officer, employee, or student appointee shall be indemnified against or be reimbursed for any cost or expense arising out of such person's own willful misconduct; (2) that the Trustee, officer, employee, or student appointee has given prompt notice to the Office of the Board of Trustees of the action, suit, proceeding, claim, or investigation or threat of same; (3) that the Trustee, officer, employee, or student appointee has agreed to legal representation by counsel acting on the matter for the Board of Trustees, or in the event of conflict of interest on the part of such counsel by individual counsel acceptable to the Board and its counsel, which acceptance shall not be reasonably withheld; (4) that the cost or expense is not reasonably recoverable from any other source. The costs and expenses against which any Trustee, officer, employee, or student appointee of the University shall be so indemnified shall be those actually paid or for which liability is actually incurred, including sums paid in settlement of any such action, suit, proceedings or claim on advice of competent counsel and with the concurrence of the Board of Trustees, and irrespective of whether such costs or expenses are taxable costs as defined or allowed by statute or rule of court. Said rights of indemnification shall be supplementary to any other rights with respect to any such costs and expenses to which said Trustee, officer, employee, or student appointee may otherwise be entitled against the Board of Trustees or any other persons.
2. A Trustee, officer, employee, or student appointee shall not be deemed to have been guilty of willful misconduct in the performance of duty as a Trustee, officer, employee, or student appointee, as to any matter wherein such person relied upon the opinion or advice of legal counsel employed or retained by or for the Board of Trustees, or relied upon erroneous information or advice furnished by an officer, or an employee of the University, and which was accepted in good faith from such persons. "Willful misconduct" as the term is used herein includes but is not limited to the intentional violation of a law or of a regulation having the force of law or of the directive of a superior University authority.

Chancellor Shaw said he would like to take a moment and comment on the overall policy revision. He commented that nearly a year ago, we undertook the process of revising legislation of the Board: Its Bylaws, Statutes, and Policies. He said the revision process had been undertaken with fairly simple goals in mind: to bring the policies up-to-date given the revised administrative structure; to state the division of responsibility between the Board, the Chancellor, and the Presidents; and to end up with a usable reference document. He remarked that despite the simplicity of the goals, the revision process had been complicated, and it had involved the time and efforts of persons too numerous to mention. He pointed out that the Board had approved revised Bylaws and Statutes in June, and that the revision of the Bylaws was the most significant since 1971 and that the revision of the Statutes was the most significant to have taken place since 1964--before SIU at Edwardsville existed. In October, he stated that the Board had approved five of the six chapters of the revised policies, and with approval of the final chapter today, we would have reached the formal end of this major revision process. He stated that the overall goal of the process, while not stated in the beginning, was to make things simpler, and he thought that had been accomplished. At the first of the year, he said that the full revised copy of Board legislation would be sent to the Board which would be about 110 pages long instead of the document that had been over 350 pages. The reduction in size, he explained, can be attributed to two factors: (1) in the review process, we analyzed the reasons a statement of policy had been adopted, and if the reason no longer had meaning or if the circumstances had changed to such an extent there really was not a need for a policy statement, it was removed; and (2) we attempted to locate the authority for decision-making in the places where the decisions would have the greatest effect. He said that the second factor led to the removal of many

detailed policies and their replacement with language that was a restatement of basic principles.

In Chapter 2, there were two items in the chapter which he said he would like to mention specifically. He said the first one related to faculty obligations to perform duties just before or just after the calendar dates of academic terms. He reported that a concern had been raised regarding the meaning of that language, and as a result, we had included some examples of such duties. He pointed out that the examples used were syllabus development, grading, and student advisement. He remarked that the language was not intended to create specific contractual obligations requiring each faculty member to be on campus working prior to the beginning of an academic term, or after the end of an academic term, but to simply recognize that in many departments faculty would need on occasion to perform certain minimal duties prior to the beginning of a term and their services might also be needed after the end of a term. His second comment related to language that states "faculty shall have the right and the duty to participate in the formulation of academic policy affecting the performance of their duties, both by direct participation within their academic units and through their elected representatives." He reported that the SIUE Faculty Senate had recommended that the language be changed to read that the "faculty shall have the right and the duty to participate in the formulation of University policies regarding academic matters and other matters of faculty concern." He commented that this recommended change raised two separate issues. He said that the first issue related to the desirability of making a substantive change as a part of the revision process, and throughout the process we had only attempted to restate existing Board policy and to modify it in light of current circumstances, particularly the change in the administrative structure. This suggestion recommended a change in language; therefore, the change was not incorporated. He said that

the few substantive changes which had been incorporated in other chapters had been developed independently of the revision process and had been brought to the Board's attention as such. He said that the suggested change in his opinion was more than a slight change in language, and he felt that it was a substantive change. He continued that he was not saying that it was a negative change or a positive one, but rather that it was a substantive change and that we had tried to avoid making substantive changes in this document. He reported that in response to the concern of the SIUE Faculty Senate and faculty groups at SIUC he planned in the next twelve to eighteen months to appoint and charge a System Task Force with the job of reviewing the substance of Chapter 2 and with making recommendations to him regarding what was perceived to be needed changes. He stated that there would be a great deal of constituency involvement in this process as our constituencies were most directly affected by this chapter. He suggested that Chapter 2 not be altered at this time but that the substance of the whole chapter be reviewed.

The last point Chancellor Shaw emphasized was the amount of time that this revision had taken on the part of faculty and staff, constituency leaders, the Presidents, members of his staff, and our particular gratitude to Mr. Tom Britton for the leadership he had shown in this endeavor.

Mr. Elliott commended the Chancellor, the Chancellor's staff, and all the others who had worked on the revised policies as well as the original policies. He said that the University could be proud that this was probably one of the best statements of policy available to its staff and the general public of any university in the country. He pointed out that a lot of universities do not have any compilation such as this at all. He commented that it was an effort to try to put things in the places where they can be found and be used. He appreciated having the policies available to the Board of



Trustees with a good index so that we could find things to answer questions on our own. He said that the revision was to clean up some of the duplications and inconsistencies and to bring the policies up-to-date even though the document will never be perfect. He commented that the purpose was to make it available and usable so that revisions could be made in an understandable way. He looked forward to the results of the Task Force on reviewing Chapter 2. Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded.

The Chair recognized Dr. Robert Ziegler, President, SIUE Faculty Senate, who stated that he did not want to hold the chapter up, but he wanted to say that the suggestion for change which the SIUE Faculty Senate proposed was not a substance change but a change that would put the item in accord with what in fact was reality because the faculty did now enjoy a degree of influence in the formulation of policies that were other than strictly academic. He said their concern was in part with the ambiguity of this particular article, and he wanted some reassurance that this particular item was not meant to be restrictive. He thought it was appropriate for him to ask for a statement of the intention behind this matter. He pointed out that in the past this statement had not been looked upon as a restrictive statement, but he thought that it was capable of a jealous and narrow interpretation, and he respectfully requested a statement which could be part of the minutes of this meeting to the effect that this article did not mean to say that faculty shall have the right and duty to participate in the formulation purely of academic policy, but that this was one of the things which they would participate in.

Chancellor Shaw said he understood Dr. Ziegler's concern. He explained that the item was a restatement of earlier policy and that this in no way precluded the kinds of involvement that the constituencies have had with their Presidents on either campus, and so to state it specifically this in no way would restrict

the flexibility that the two Presidents now enjoyed in dealing with their constituencies. He pointed out that if you looked at any Board matter, there was an item that said "Constituency Involvement," and that there was no desire on anybody's part to restrict that kind of involvement.

Dr. Ziegler responded that in that case he thought that their fears had been satisfied, and that he looked forward, he guessed with some horror, that the Task Force may produce a much longer and more complex document than was presented now.

Mr. Elliott commented that actions speak louder than words. He pointed out that we had two constituency tables at every meeting which were full, and he also pointed out that there is not one word anywhere about your right to sit at those constituency tables and to speak at Board meetings. He said the Board started this as a practice. In fact, he remarked, the Board had appointed a committee of 21 who worked on constituency involvement for a couple of years to try to formalize it and could not come out with a document. He said it was the Board's intention to have input from the constituency representatives by having them attend the meetings and to also have input into the actual Board matters.

At this time a voice vote was taken and the Chair declared the motion to have passed unanimously.

The Chair commented that when he came on the Board, we had books, regulations, Statutes, Bylaws, everywhere, and the compilation had been started under Dr. James Brown when he was Chief of Board Staff, and he commended Dr. Brown for getting the process started so that it was manageable now.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw announced that the Governor had released funds for the following projects: the remodeling project of the

Women's Gym at SIUC, and the construction project for the Multi-Purpose Facility at SIUE. He reported that in a letter addressed to Mr. Isbell from the Capital Development Board, it was indicated that this information was being forwarded to the project manager who had been assigned to these projects.

Chancellor Shaw requested the Board to consider as a Current and Pending Matter an item entitled "Evergreen Terrace Apartments Use Commitments," which had not been submitted ten days in advance of the meeting.

Mr. Rowe moved that the Board consider the matter. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

#### EVERGREEN TERRACE APARTMENTS USE COMMITMENTS

##### Summary

The current agenda includes a matter requesting an increase in rates at the Evergreen Terrace apartment project, SIUC. The increase is proposed because of a continuing and accumulating operating deficit, which amounted to \$158,757 as of June 30, 1980. A recent court decision regarding real estate taxes has the potential of greatly increasing this operational deficit.

One possible solution to the deficit problem is to restructure the financing of the project. The existing three percent FHA mortgage on the project means that permission must be granted by the Department of Housing and Urban Development (HUD) to change the mode of financing. In addition, a change in financing will probably require that the Board be the owner of the project. If the Board is assigned ownership of the project, it must then seek HUD permission to change the mode of financing, and to secure this permission, it must give formal assurance to HUD that it will continue to restrict use of the project to those families with low income; and that it will not convert the facility to condominiums or cooperative apartments.

This matter does not ask that the Board approve any formal action on refinancing at this time; the proposed resolution is the first step required to enable us to investigate the desirability and practicality of changes in the financing structure.

##### Rationale for Adoption

Evergreen Terrace is an apartment complex built with proceeds of a three percent FHA mortgage, issued to the SIU Foundation about ten years ago.

The original mortgage was about \$4,000,000, and the balance on November 30, 1980 was \$3,266,034. SIUC operates the project under a long-term management agreement with the Foundation. This financing procedure was used to secure the three percent FHA money, since the University could not incur debt other than through sale of Revenue Bonds, which would have been at a higher rate of interest.

Under this arrangement not only does the Board of Trustees have to approve a rate increase, but approval is also required of the Southern Illinois University Foundation and the FHA. Such changes are based on audited statements for a fiscal year's operation. This complex arrangement has caused a constant effort to "catch-up" with operational deficits. One of the goals of any change in financing would be that of allowing a quicker response by management to fiscal problems.

Another problem has been created by the recent court decision that the project is subject to real estate taxes. Should the appeal of this decision be unfavorable, there will be an immediate need to provide funds to pay accumulated taxes of approximately \$140,000. When this sum is considered in conjunction with the need to clear the current operating deficit, the minimal need becomes at least \$300,000. There currently is no known solution to the resolution of this problem.

A request for permission to seek alternative financing from HUD was initiated about a year ago and we are just now completing arrangements to secure this permission. At the present time the money market is not favorable for new financing, and many possible solutions must be investigated. However, market conditions might improve, and we should be prepared to take advantage of developments that would allow a reasonable solution on a timely basis.

#### Considerations Against Adoption

There is no assurance that approval of the resolution will end in a solution to the problem.

#### Constituency Involvement

SIUC is seeking a solution to the problem of existing and anticipated deficits and continued need for rental increases that appear to be a part of the future. The Executive Director and the Treasurer of the Southern Illinois University Foundation have been kept apprised of the various concerns and developments. The regional representative of HUD has given invaluable assistance in trying to identify possible solutions to the problems, and in efforts to secure required permission.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That in the event of a transfer of ownership of the Evergreen Terrace apartment project at Southern Illinois University at Carbondale to the Board of Trustees of Southern Illinois University, said Board of Trustees would agree to continue the present owner's commitments as to the permitted level of income of tenants and would agree not to convert to



a condominium or cooperative form of operation, with both such agreements to continue in force for a period of time coincident with the period embraced by the commitment of the present owner under the present financing arrangement; and

BE IT FURTHER RESOLVED, That the Chairman of the Board of Trustees of Southern Illinois University be and is hereby authorized to execute documents manifesting such commitments and agreements.

Mr. Elliott commended Mr. R. Dean Isbell for his usual imagination in trying to find ways to do the job better. He moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

With the Board's consent, the Chair requested that the Board consider the provision of housing for the position of Chancellor of The Southern Illinois University System. He explained that since the item was not on the agenda mailed in advance of the meeting, it would be a Current and Pending Matter and would require unanimous consent for consideration. Mr. Elliott moved that the matter be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The Chair made the following statement:

Over thirty years ago, this Board approved an official residence for the President of Southern Illinois University. At that particular time we only had the one campus; that was in Carbondale. In 1968, when Edwardsville was created and the positions were Chancellors at the two institutions and President of the overall System, we approved official residences for both Chancellors. In 1971, we started our Board Staff, and we had a Chief of Board Staff, and at that time the Board approved an official residence for the Chief of Board Staff along with the Presidents. Through the years these residences have either been University-owned or Foundation-owned, or in some cases we have leased space. In 1974, the Board of Higher Education had a policy or approved a policy restricting any further new construction of official residences for our chief executive officers. During this time, we have had different matters for providing for official residences throughout the State of Illinois and housing allowance has been one that has been used along with providing also University- or Foundation-owned houses. When we were searching for a Chancellor last year, we no longer had the Chief of Board Staff, but we wanted to make sure that the Chancellor had the same perquisites that we provided our other chief executive officers.

Our executive officers are called upon all hours of the day and night to perform their duties and as most of you know, they are pretty readily accessible. So unlike most of us, or some of us, they do not have regular office hours. And the housing is provided for them--for their family, but it is also provided as a convenience for us as a System and us as Universities. Their homes provide a residence; they also provide official areas for the chief executive officers to perform their duties and it includes quite a bit of entertaining. If we expect these executive officers to perform in the manner we ask them to, we need to provide this official residence or the opportunity for official residence for our chief executive officers.

Following on this policy of not providing or building new facilities, we have come upon a recommendation for providing housing for the position of Chancellor of the SIU System. When the negotiations were started for the Chancellor and for the position of Chancellor last year, Mr. Rowe was Chairman. Mr. Rowe has more detail about negotiations and about what transpired, and I would ask Mr. Rowe to summarize these for us.

Mr. Rowe made the following statement:

Thank you, Mr. Norwood. The Board will recall, I hope, that you authorized me to see if we could come to closure with the person who was our choice for Chancellor, Dr. Shaw, and the Board gave me the parameters, the outline of where I could negotiate with him. It had been determined at that point of time that Dr. Shaw was to continue to live in Edwardsville, but it was, of course, obvious to us that he could not remain in the house on Charles Street because that house is the home of the President of the University, just as University House is the home of the President in Carbondale, and so we had discussed various options. We knew it was absolutely impractical to go to the Board of Higher Education, the Bureau of the Budget, and the Governor and the Legislature to request funds to build a home--state-appropriated monies. We also knew that our Foundations really were not in such a condition that we thought we could build a residence, and so the only real alternative we had, in fact, it was the only option, we thought, was a housing allowance. And we satisfied ourselves that housing allowances had been used and were being used by other systems, not only in Illinois, but around the country. We satisfied ourselves further that the provision of a residence was important. It has been done by the privates as well as the publics.

Assuming a cost, say, of \$150,000, and that is probably low by modern standards, at current-day prices of building a residence, it does not take much mathematics to soon realize the mortgage cost, and then you add your cost of maintenance and so I am just refreshing your recollection but this is why we determined that we would attempt to negotiate with Dr. Shaw on a housing allowance. It really was the only option, and so with that in mind I did negotiate with Dr. Shaw, and we agreed upon a housing allowance of \$1,000 per month adjusted annually for inflation, and that figure is probably a third as much

as it would be if we were going to maintain and finance the construction of a house--at least only a third as much, and we also agreed that we would furnish only the public areas. We defined the public areas to be the living and dining room areas of the house--the furniture to be and remain the property of the University.

Having said all that, I would, if it is in order, Mr. Norwood, would like to move the adoption of a resolution.

Mr. Rowe read the following resolution:

HOUSING ALLOWANCE FOR THE CHANCELLOR OF THE  
SOUTHERN ILLINOIS UNIVERSITY SYSTEM

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective January 1, 1981, the Chancellor of The Southern Illinois University System be paid a housing allowance of \$1,070 per month; and

BE IT FURTHER RESOLVED, That, without further action of the Board, the housing allowance will be adjusted at the beginning of each calendar year in an amount which represents the percentage of increase received by the University System, for general price increases for the then current fiscal year, applied to the prior calendar year's housing allowance; and

BE IT FURTHER RESOLVED, That the Board will purchase furniture for use in the public areas of the Chancellor's residence, and such furniture shall remain the property of the Board.

Mr. Rowe moved adoption of the resolution. The motion was duly seconded.

Mr. Rowe said that he failed to note that we had looked at among other things the total salary plus housing allowance that we would pay to Dr. Shaw, and it was well within the range of what was being paid at other universities in this state and across the nation, and, in fact, less than that being paid by comparable systems in the state.

Mr. Michalic asked if the Chancellor was in the process of building his own residence. Mr. Norwood responded that the Chancellor was building his own residence, and he thought that the figure of \$150,000 that Mr. Rowe alluded to earlier might be a little bit light for any kind of official

residence. Chancellor Shaw said that the house was being built by union workers.

Student opinion in regard to this matter was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe; nay, none.

Under Reports and Announcements by the President, SIUE, President Lazerson announced that the bachelor's degree in Social Work had been accredited through 1983, which was the maximum time allowance under their mandatory review process. He referred to the recommendation for an honorary degree to James M. Furman which the Board had approved earlier in the meeting. He quoted from a letter he had recently received from Mr. Furman, which stated: "I am delighted and honored to learn that Southern Illinois University at Edwardsville will bestow an honorary degree upon me. It is a humbling experience to receive such recognition, and I extend my heartfelt appreciation to you and your colleagues." President Lazerson said he was doubly joyed to announce that Mr. Furman would deliver the commencement address this June.

Mr. Rowe extended the Board's thanks to President Lazerson and his staff for a very pleasant evening. Mr. Norwood said that the Christmas Carol Dinner had been a beautiful affair, and asked that the President extend thanks for all of the staff for such a tremendous job.

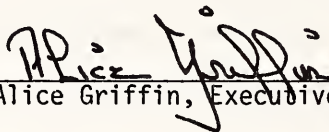
President Lazerson extended his appreciation to all who had played a part in last evening's affair, but he also extended his appreciation to the Board for the action that it had just taken with regard to the housing allowance for the Chancellor. He said he hoped that there would not be too much snow when his family moved to the house on Charles Street in January.



The Chair announced that a news conference had been scheduled immediately following the open meeting in the International Room. At approximately 11:00 a.m., the Board would convene in an executive session in Room #7. He said that an executive session had been requested for the evaluation of the President of SIUE. He announced that lunch would be served at noon in the Mississippi Room, and guests would be the University Center staff.

Mr. Michalic moved that the Board go into executive session after the news conference, and that the Board would adjourn without delay directly from the executive session and without reconvening in open session. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The time was 10:35 a.m.

  
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Alice Griffin, Executive Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, February 12, 1981, at 10:00 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
Mr. Ivan A. Elliott, Jr.  
Mrs. Carol Kimmel, Secretary  
Mr. Mark E. Michalic  
Mr. William R. Norwood, Chairman  
Mr. Harris Rowe  
Mr. A. D. Van Meter, Jr., Vice-Chairman  
Dr. George T. Wilkins, Jr. (arrived at 10:10 a.m.)

The following member was absent:

Mr. Wayne Heberer

Executive Officers present were:

Mr. Earl E. Lazerson, President, SIUE  
Dr. Kenneth A. Shaw, Chancellor of the SIU System  
Dr. Albert Somit, President, SIUC

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair announced that the first order of business was the annual election of officers, Executive Committee, and Board representatives, and annual appointments by the Chairman. He explained that according to the Bylaws of the Board, the Board shall, at its first regular meeting following the third Monday in each January, elect by secret ballot from its own membership and by a majority vote of those voting members present, a Chairman, a Vice-Chairman, and a Secretary, who shall hold office until their successors are elected and qualified. He stated that this meeting was the first one to be held after January 19, so nominations were in order for Chairman of the Board.

The Chair recognized Mr. Elliott, who nominated William R. Norwood as Chairman of the Board of Trustees. No further nominations being heard, Mr. Rowe moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mr. Norwood was unanimously re-elected Chairman.

The Chair recognized Mr. Rowe, who nominated A. D. Van Meter, Jr., as Vice-Chairman of the Board of Trustees. No further nominations being heard, Mrs. Kimmel moved that nominations be closed and stated that Mr. Van Meter had been reappointed for another term by Governor Thompson which would make it possible for him to serve in this capacity. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mr. Van Meter was unanimously re-elected Vice-Chairman.

The chair recognized Mr. Van Meter, who nominated Carol Kimmel as Secretary of the Board of Trustees. No further nominations being heard, Mr. Rowe moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mrs. Kimmel was unanimously re-elected Secretary.

The Chair recognized Mr. Van Meter, who nominated Carol Kimmel and George T. Wilkins, Jr., as members of the Executive Committee of the Board of Trustees. No further nominations being heard, Mr. Elliott moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Carol Kimmel and George T. Wilkins, Jr., were unanimously re-elected by voice vote to serve with ex-officio member William R. Norwood as members of the Executive Committee.

The Chair recognized Mrs. Kimmel, who nominated William R. Norwood to the Board of Trustees of the State Universities Retirement System. There being no further nominations, Mr. Van Meter moved that nominations be closed.



The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mr. Norwood was unanimously re-elected.

The Chair nominated Ivan A. Elliott, Jr., to the Merit Board of the State Universities Civil Service System. No further nominations being heard, Mr. Van Meter moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mr. Elliott was unanimously re-elected.

Without objection, the Chairman of the Board made the following appointments:

ARCHITECTURE AND DESIGN COMMITTEE

A. D. Van Meter, Jr., Chairman  
Carol Kimmel  
William R. Norwood, ex-officio

FINANCE COMMITTEE

Ivan A. Elliott, Jr., Chairman  
Harris Rowe  
William R. Norwood, ex-officio

BOARD OF DIRECTORS, SOUTHERN ILLINOIS UNIVERSITY FOUNDATION

Ivan A. Elliott, Jr.  
Alternate, Carol Kimmel

BOARD OF DIRECTORS, SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE FOUNDATION

George T. Wilkins, Jr.

JOINT TRUSTEES COMMITTEE FOR SPRINGFIELD MEDICAL EDUCATION PROGRAMS

Harris Rowe

ILLINOIS BOARD OF HIGHER EDUCATION

William R. Norwood  
Alternate, Carol Kimmel

The Chair stated that Mr. Heberer had previously served on the Board of Directors, Southern Illinois University at Edwardsville Foundation. He said that Mr. Heberer had indicated to the Board and to Governor Thompson that he

did not wish to be reappointed to the Board of Trustees because of private and personal commitments which did not allow him the time to do a good job as a Trustee.

The Chair noted that special committees may be appointed from time to time as the Board may deem desirable, each of which is automatically discharged at the end of the first regular meeting following the third Monday in January unless the Board acts to extend its life. There are no special committees at this time.

Under Trustee Reports, Mr. Elliott reported that the meeting of the Merit Board, State Universities Civil Service System, had been cancelled because of snow.

Mr. Norwood reported that he had attended two meetings of the Illinois Board of Higher Education on January 6 and February 3, 1981. He said that the proposed budget was the main topic of the January meeting. Another item discussed, he reported, was the proposed changes in rules and regulations for the Illinois Financial Assistance Act for Nonpublic Institutions of Higher Learning. He stated that the proposals passed for the budget for Fiscal Year 1982 were the following: 10-1/2 percent salary increase for faculty and staff; 8 percent increase in the cost of most goods and services; and 16 to 19 percent increase for the cost of utilities. He reported that one of the items was a proposed productivity increase in that salaries were previously based upon 95 percent of the base budget, and the staff of the IBHE had recommended that the budget base should be 90 percent rather than 95 percent, which would mean that the universities would be footing more of the bill for the increase in salaries.

Chancellor Shaw said that concern was expressed over the so-called self-help principle or productivity gains but our differences with the IBHE were mainly that of degree. He said he did not feel that the IBHE recommendations were strong enough, particularly in the salary areas, for us to be in a strong advocacy position, but we would now await the Governor's recommendation.

Mr. Norwood said that the proposed budget was also the main topic of the February meeting, including recommendations for capital improvements. He reported that three items had been approved by the IBHE for noninstructional capital improvements at SIUE: University Center remodeling, road improvements, and campus lighting. He reported that there had been a spirited discussion of a report on Public and Educational Television. Two proposals had been submitted and there was a conflict on whether the one in the west central part of the state should be tower or microwave and that the proposals were sent back to the committees to recommend which way would be best. He reported that money was allocated twice a year in accordance with the Illinois Financial Assistance Act for Nonpublic Institutions of Higher Learning, and that last year it was about \$114 per FTE for the private institutions and this year it would be \$116. He reported that the IBHE had received responses to Senate Resolution 507 and House Resolution 865. He said Senate Resolution 508 was the comparison of disparities between instructional costs in public universities. He reported that the 2 percent disparity allowance had been increased to 5 percent through the insistence of several of the public institutions, particularly our Board of Trustees. He explained that Senate Resolution 509 was for the Unit Cost and Local Tax Resources in Illinois Community Colleges.

Chancellor Shaw stated that a Summary of SIU's Response to Senate Resolution 507 and House Resolution 865 had been distributed to the members of the Board, a copy of which has been placed on file in the Office of the Board of Trustees. He said he thought it was important for the members of the Board to not only see the IBHE data as summarized, but also a narrative which would make the data a little more helpful. He explained that the resolution called for money to be allocated so that the higher salaried people would not receive as great a percentage increase as the lower salaried people, and that the

salary plans approved by the Board of Trustees last spring had provided that the lower paid employees would receive a higher percentage increase than the higher paid, so he believed that the spirit of the resolution had been met by SIU. At the March meeting, Chancellor Shaw said that he would be presenting a brief statement on Senate Bill 508, which had to do with the unit cost study, because he did not feel that the IBHE staff had been very helpful in understanding the kind of progress we had made internally in reallocating money.

Mr. Norwood reported that the IBHE classified the different capital projects into four categories: equipment to make the facility functional, emergency projects, construction projects for which planning funds had been appropriated in FY-81, and fuel conservation and bondable energy conservation projects. He said that out of the top seven projects on the list, we had two for SIUC and one for SIUE.

Under Committee Reports, there was no report from the Executive Committee.

Mr. Van Meter, Chairman of the Architecture and Design Committee, said that because of the bad weather the Committee had met in Mrs. Kimmel's room at the Holiday Inn in Edwardsville at 6:00 p.m., February 11, 1981, rather than at 4:00 p.m. in the Board Room of the University Center as had been announced. He gave the following report:

Item H - Information Report: Approval of Plans and Specifications and Award of Contracts by the Capital Development Board: Davies Gymnasium Remodeling, SIUC

Bids were favorable on this project, and the Committee recommended that the matter be received by the Board in its omnibus motion.

The Performing Arts Facility, SIUE, and the Multi-Purpose Facility, SIUE, status reports were discussed by the Committee. Bids on both of these projects were considerably over the estimate and will need to be restudied. Bids are anticipated to be received on April 2, 1981 for the Multi-Purpose Facility.



The School of Law Building is still on schedule. There was discussion on three or four items the Committee will recommend to the Capital Development Board to be included in the project. The items are not large but would be very sensible ones. Before any decision is made on the conversion of the present Law School, the Committee was very interested in the suggestions, the reasons for the suggestions, and the studies that have been done to support the suggestions.

President Somit responded by saying that the policy recommendations were almost completed and that they would be coming to the Committee very shortly.

Mr. Elliott, Chairman of the Finance Committee, said that the Committee had met at 9:00 a.m. that morning. He complimented Mr. James F. Metcalf, Acting Vice-President for Business Affairs, SIUE, and his people for coming up with the idea to place SIU checking account funds in a N.O.W. account in order to draw interest. He reported that quarterly reports and audits were submitted to the Committee. He said that a status report was received on the FHA project (Evergreen Terrace) and was still being studied with the hope of refinancing the project. He said a discussion was held on the meeting of the Legislative Audit Commission Subcommittee. The Committee had expressed a desire to become involved with the auditors on the compliance report for FY-81. He said that appreciation was expressed to the Universities for the new format of the monthly report and the addition of personal services items to the report which gives concise additional information. In spite of suggestions from external auditors for an expanded report, the Finance Committee is pleased with this shorter form of report. He reported that the computer report was still in process and he expected information on that report in April.

The Chair congratulated President Lazerson and the SIUE community for all the extra effort that had gone into getting the University open after the one-day closure due to the weather.

President Lazerson said he wanted to draw attention to what he considered to be the superb work of the Physical Plant in getting the campus open for work today.

The Chair also thanked Mrs. Alice Griffin for all of the changes that were made in order to hold the Board meeting today.

Without objection, the Chair proposed that there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, NOVEMBER AND DECEMBER, 1980, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the months of November and December, 1980, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: APPROVAL OF PLANS AND SPECIFICATIONS  
AND AWARD OF CONTRACTS BY THE CAPITAL DEVELOPMENT BOARD:  
DAVIES GYMNASIUM REMODELING, SIUC

Project Background

This project was first approved in the FY-76 Capital Budget when \$180,000 was appropriated for the preparation of the initial phases of the plans and specifications. The architectural firm of Deall, Salogga, Bradley, Likins, and Dillow, of Decatur, Illinois, was selected and the Board of Trustees approved this portion of the project and gave its approval to request the release of these funds at its regular meeting on March 13, 1975. The funds were subsequently released on August 14, 1975.

The FY-81 Capital Budget contained \$3,351,000 for the remaining portion of plans and specifications, construction, utilities, and site work. Because of incompatible time schedules, the Board of Trustees gave a blanket approval on July 10, 1980 to any capital project for which FY-81 funds might be subsequently appropriated. These funds were released on December 2, 1980.

Plans and specifications have been reviewed by Mr. Charles Pulley, AIA, who recommends acceptance of the plans and approval of the project.

Action by the Capital Development Board

After the Board of Trustees has given project approval, has recommended the retention of architectural and/or engineering firms, and has approved all plans and specifications, the CDB advertises for and receives all bids, approves all plans and specifications, and awards contracts on all state capital projects funded through its agency.

CDB Project Number: 825-020-018

Project Title: R & R Women's Gymnasium (Davies Gym)

Date of Bid Opening: Thursday, December 11, 1980, Springfield

Engineer's Estimate: \$2,903,530

Identification of Low Bidders and Amount of Contract Awards

General: Kiefner Bros., Inc., Perryville, Missouri

Base Bid	\$1,672,959
Alternate #1	12,420
Alternate #2	4,433
Alternate #3	N/C
Alternate #5	5,030
Alternate #7	<u>4,656</u>

Contract Award \$1,699,498

Plumbing: Presley Plumbing and Heating, Paducah, Kentucky  
Contract Award \$ 176,500

Heating: Presley Plumbing and Heating, Paducah, Kentucky  
Contract Award \$ 464,462

Ventilation: A & K Midwest Insulation Co., Metropolis, Illinois  
Contract Award \$ 258,715

Electrical: Fritz, Inc., Belleville, Illinois

Base Bid	\$ 287,500
Alternate #6	9,283
Alternate #7	<u>668</u>

Contract Award \$ 297,451

Total Contract Awards \$2,896,626

Total Contract Awards \$2,896,626

Construction Contingency (10%) 289,662

Project Contingency 46,319

A & E Fees and Reimbursables 298,393

Total Project Budget \$3,531,000

RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUESummary

The Chancellor, on the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, presents to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to Mr. George M. Irwin at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

George M. Irwin was born May 2, 1921. Educated in the Quincy, Illinois public schools, he was introduced to formal training in the arts at the National Music Camp in Interlochen, Michigan from 1936 to 1938. He received a Bachelor of Arts degree from the University of Michigan in 1943. Mr. Irwin's unparalleled contributions to fostering the arts and strengthening culture in his home city, the state, and the nation resulted in the award of an Honorary Doctorate in Fine Arts by Culver Stockton College in 1973.

To find another Illinoisan with a commitment to the arts of the length, scope, and distinction of George Irwin would be a hard search indeed. Mr. Irwin has exerted initiative and leadership in the formation of organizations that support the arts for almost four decades. In 1948, he was instrumental in the creation of the Quincy Society of Fine Arts, the oldest community arts council in the nation. As founder and president, George Irwin made this local venture into a brilliant example for organizations to follow, demonstrating his visionary instinct and unflagging commitment by involvement in other Quincy ventures affecting the arts and humanities.

As one of the founding pioneers of the Illinois Arts Council, George Irwin has contributed his wisdom, experience, and shrewd judgment to the betterment of the arts in Illinois. During a business career that led to the board chairmanships of the Quincy Compressor Division of Colt Industries, the Irwin Paper Company and other related companies, Mr. Irwin kept an open ear to all requests for assistance from artists pursuing personal careers, citizens in other areas forming art-directed agencies, and groups of all cultural descriptions. Additionally, he influenced his peers and contacts in the business world to attend to the value of art and culture in the communities and regions in which they operated.

During his career, he has given leadership to no fewer than two dozen organizations and institutions involved with the arts, humanities, and cultural pursuits including several institutions of higher learning. Active in shaping policy for such organizations as the National Endowment for the Arts, National Council on the Arts, and the American Federation of Arts, the salutary influence of George Irwin has also been exerted on the national level.

An accomplished musician, he has performed in and conducted musical organizations in Quincy and elsewhere. His private art collection is a tribute to an educated taste which is superb and eclectic, appreciative of the



past and sensitive to the vibrant currents of the present. Many artists have seen their careers fostered by the generous patronage of this dedicated citizen. Mr. Irwin has commissioned American, and especially Illinois, artists in composing, painting, sculpture, and printmaking.

He has touched Southern Illinois University at Edwardsville for the better through his membership on the Board of Directors of the Mississippi River Festival, his interest in the University's artists and collections, and through his support of several outstanding individual programs. It is for George Irwin's brilliance, unstinting devotion, and truly outstanding achievement during a lifetime of enriching the spiritual and humane aspects of our society that this Distinguished Service Award is presented.

#### Considerations Against Adoption

University officers are aware of none.

#### Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Mr. George M. Irwin.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the Distinguished Service Award, SIUE, be presented to Mr. George M. Irwin at the June 12, 1981 commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

#### APPROVAL OF TUITION AND FEE RATES FOR COOPERATIVE PROGRAM BETWEEN SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE AND BLACKBURN COLLEGE, SIUE

#### Summary

SIUE wishes to enter into an agreement (see copy appended) with Blackburn College to cooperatively prepare students in the field of special education. As part of this agreement, all Blackburn College students who enroll in specified courses to be taught at SIUE would be assessed tuition and fees at in-state rates irrespective of their actual state of residence. The proposed agreement would be effective as of September 15, 1981.

In accord with 4 Policies of the Board A-1-a, SIUE requests approval of the proposed tuition arrangement.

#### Rationale for Adoption

The agreement between SIUE and Blackburn College has been developed: (1) to better serve the needs of students in the SIUE region who are pursuing programs in special education, and (2) to reaffirm the SIUE commitment to assist other colleges and universities through cooperative arrangements. The agreement incorporates the following elements:

1. Participating Blackburn College students would be regularly enrolled as students at SIUE. Enrollment of Blackburn College students at SIUE under this agreement is limited to enrollment in special education courses that Blackburn College does not presently offer.
2. Participating Blackburn College students would be subject to all requirements and regulations of SIUE with respect to enrollment and attendance at SIUE, with the exception of residency determination policies.
3. Participating Blackburn College students would be assessed tuition and fees by SIUE at in-state rates regardless of actual state of residence. The arrangement is submitted for Board approval because of this element.
4. The agreement, which commences September 15, 1981, is renewable annually. It may be terminated by either party upon six months written notice. If the agreement is terminated, Blackburn College students already pursuing a special education course of study at SIUE shall be permitted to complete their course of study.

This agreement would require no additional resources at SIUE for implementation. The SIUE courses provided for under the agreement will be delivered by the Department of Special Education, School of Education, SIUE.

#### Considerations Against Adoption

University officers are aware of none.

#### Constituency Involvement

The proposed arrangement has been endorsed by the faculty of the Department of Special Education and the Dean of the School of Education, SIUE. It is recommended for approval by the Acting Vice-President and Provost and the President, SIUE.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That pursuant to the proposed agreement between Southern Illinois University at Edwardsville and Blackburn College to prepare students from the latter institution in the field of special education, SIUE be and is hereby authorized to assess tuition and fees for all such students at in-state rates; and

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to the execution of this resolution in accord with established policies and procedures.

RECOMMENDATION FOR NAMING OF NEW MEETING ROOMS IN THE UNIVERSITY CENTER, SIUESummary

The renovation of the SIUE University Center included the addition of seven new meeting rooms on the second floor of that building. This matter proposes naming the new meeting rooms in the Center as follows:

- A. Collectively, the group of six interconnected rooms that are separable by movable partitions shall be called the Conference Center; individually, the six rooms shall be called the Hackberry, Redbud, Maple, Dogwood, Oak, and Hickory Rooms, respectively.
- B. The individual meeting room on the southwest corner of the complex shall be called the Board Room.

Attached is a diagram showing the arrangement of the new rooms and the name recommended for each.

Rationale for Adoption

A designated name for each room is important for identification purposes and efficient building operation. Most of the rooms in the University Center are named after Indians native to, or rivers in, the region. It is appropriate for the new rooms to be named after trees common to the region. The separate meeting room in the southwest corner of the renovated area should have its own identification.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This recommendation was developed by the University Center Board, SIUE. It is recommended for adoption by the University Center Director, the Acting Vice-President for Business Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, upon the request of the President of Southern Illinois University at Edwardsville, and upon the recommendation of the Chancellor, the six new interconnected meeting rooms on the second floor of the University Center, SIUE, collectively shall be named the Conference Center and individually shall be named the Hackberry, Redbud, Maple, Dogwood, Oak, and Hickory Rooms, respectively; and, the single separate meeting room at the southwest corner of the new complex shall be named the Board Room.

Mr. Elliott moved the reception of Reports of Purchase Orders and Contracts, November and December, 1980, SIUC and SIUE; the reception of Information Report: Approval of Plans and Specifications and Award of Contracts by the Capital Development Board: Davies Gymnasium Remodeling, SIUC; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held December 11, 1980; Recommendation for Distinguished Service Award, SIUE (George M. Irwin); Approval of Tuition and Fee Rates for Cooperative Program Between Southern Illinois University at Edwardsville and Blackburn College, SIUE; and Recommendation for Naming of New Meeting Rooms in the University Center, SIUE. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.

The following item was presented:

INTERCOLLEGIATE ATHLETICS REPORT, CHANGE OF SUBMISSION DATE, SIUC

Summary

This matter seeks Board approval of a delay in submission of the report reviewing SIUC Intercollegiate Athletics until the March, 1981, meeting in order to allow the final development and coordination of recommendations stemming from the committee review.

Rationale for Adoption

Although additional time for submission of the Intercollegiate Athletics Report was requested and approved at the October, 1980, meeting of the Board of Trustees, the details of final phrasing of recommendations and of coordinating those recommendations with various officers and constituencies of the University have made it impossible to be ready with the report at this meeting. The report will be presented at the March meeting of the Board.



### Considerations Against Adoption

The additional delay adds to the inconveniences listed in the October matter regarding Board time to consider the recommendations and the University actions required to work with budgets, adjust recruiting levels, etc.

### Constituency Involvement

As with the October matter, constituency involvement in this report has been provided in a variety of ways. In addition, the final recommendations will be coordinated with the constituencies involved during this additional time period.

President Somit explained briefly the request for the delay. He stated that he did not want to bring this matter before the Board until he had had an opportunity to get constituency responses and it had been difficult for the constituencies to respond until after the semester had resumed. He also pointed out that he wanted to wait until he was reasonably confident that the proposed income and expenditures could be balanced in the budget for Athletics.

Mr. Elliott moved that the matter of scheduling the Intercollegiate Athletics Report be delegated to the Chairman of the Board. The motion was duly seconded.

The Chair recognized Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, who stated that it was his duty as Student Body President to fully inform the Board of the deep concern about the continual postponement of the inevitable. He commented that the assessment of the Athletic Fee was certainly an issue that affected the students much more than any other segment of the University, and that it was imperative that student opinion and concern be duly considered when making the decision about the future of Intercollegiate Athletics in general and specifically the Athletic Fee. He pointed out that thus far the students had ample reason to believe that these essential concerns had not been rightly considered. He noted the fact that students pay \$1,200,000, or almost half of the Intercollegiate Athletics budget. He said that the Undergraduate Student Organization had formed a Task Force of sincere,

dedicated students representing different campus sectors with the mission of devising the fairest, most equitable solution to the Athletic Fee problem. (An Intercollegiate Athletics Task Force Report was distributed to the members of the Board, a copy of which was placed on file in the Office of the Board of Trustees.) Mr. Matalonis requested the members of the Board to read the report, especially the particular recommendation on the alternative to the \$10 per semester increase in the Athletic Fee.

Mr. Matalonis commented that the Undergraduate Student Organization had supported fee increases in the past when adequate rationale and student need for the increase was evident. He said that by using the same evaluative criteria, the organization could not accept this increase simply because it was not in the long range or short range best interest of the students or the University. He commented that as a result of their lack of substantial input thus far in the decision-making process, extreme but necessary measures would be taken. He said that first, an active boycott of men's athletic events would be promoted while simultaneously endorsing mass attendance at the women's athletic events. He noted that they were not denouncing the efforts of the student athletes or coaches in the Men's Athletic Department but rather denouncing the lack of true fiscal restraint on the part of the dominating men's program while praising the high efficiency, low cost emphasis placed on the women's program. Second, he said they intended to circulate petitions to gather widespread student support in favor of this position. He also stated that they would attempt to mass students together for the March Board meeting. He concluded by stating that the student leaders in Student Government felt it was necessary for the Board members to be aware of these things.

Mr. Van Meter said that he felt very strongly that the administration had had ample time to respond and he was personally disappointed that the response

had not taken place yet. He said he would not ask to amend Mr. Elliott's motion but if assurance was given that this matter would be brought forth at the March meeting, then he would vote for the motion.

The Chair gave Mr. Van Meter assurance that he fully intended to have the matter come forth at the March meeting.

Mr. Elliott stated that he made the motion because the Board should delegate the scheduling of items to the Chairman, and he was comfortable in doing so knowing that the Chairman was the worst stickler of the Board for punctuality in reports.

The Chair recognized Ms. Debbie Brown, President, SIUC Graduate Student Council, who wanted to make clear the fact that both student constituencies had responded promptly to the Intercollegiate Athletics Report. She said the problem was the timing of the King Commission Report, and she believed that the President had tried to prepare his response for members of the Board as quickly and as efficiently as possible.

Mr. Michalic said that he hoped the Board members would listen to the student input because the students do represent one-half of the revenue used for funding Intercollegiate Athletics.

After a voice vote, the Chair declared that the motion to schedule the Intercollegiate Athletics Report be delegated to the Chairman of the Board had passed unanimously.

Under Reports and Announcements by the President, SIUC, President Somit was happy to announce that Mr. Warren Buffum had been named Acting Vice-President for Financial Affairs. He announced that a fourth campus-wide Task Force on Student Recruitment and Retention, headed by Vice-President Swinburne, had been created to study in depth admissions and recruitment efforts and policies of the University as they affected not only the educational but the second life of the

student at the University. President Somit reported that Mr. Alex Haley, author of Roots, had been a guest speaker on campus. He said Mr. Haley's presentation was one of the highlights of Black History Month which had begun with a tribute to the Black Church last Sunday. President Somit reported that a very successful Government Career Day had been held on campus with 38 state and federal agencies and military organizations meeting with 1,500 students. He reported that the Health Service had been working feverishly because of the recent flu epidemic, with some 2,500 students being treated.

The following matter was presented, with the understanding that the item would return in March for action:

#### NOTICE OF PROPOSED TUITION RATE INCREASES FOR FISCAL YEAR 1982

The Illinois Board of Higher Education at its January 6, 1981 meeting approved higher education operating budget recommendations for Fiscal Year 1982. The recommendations for public universities provide for an increase of \$84.1 million, of which about \$10.2 million is to be provided, so the IBHE proposes, through tuition increases of approximately 10 percent; according to the proposal, over \$2.0 million of additional tuition income must be generated by the SIU System.

The inclusion of proposed tuition increases in the IBHE budget recommendations this year and the ever-tightening constraints on availability of resources essentially require the Southern Illinois University Board of Trustees to give consideration to the issue of tuition increase and to examine the alternatives available for meeting our funding needs. A decision on whether to change present tuition rates is necessary at the March 12, 1981 meeting of the Board of Trustees so that details of our appropriation bill may be determined.

In addition to outlining the IBHE tuition increase proposals, this report provides background information that may be helpful in consideration of this issue.

#### SIU System Tuition and Required Fees Since Fiscal Year 1972

Since Fiscal Year 1972, tuition and required fees of the SIU System have increased by 57 percent; this increase is considerably smaller than the 108 percent increase in the Consumer Price Index for the same time period. Below is a listing of the academic year tuition and required fees for a resident undergraduate student for Fiscal Year 1972 through Fiscal Year 1981 (not included are the additional costs of housing, books and supplies, travel, incidental costs of living, etc.):



<u>SIUC</u>	<u>Tuition</u>	<u>Required Fees</u>	<u>Total Tuition and Fees</u>
1971-72	\$429.00	\$145.50	\$574.50
1972-73	429.00	160.50	589.50
1973-74	429.00	151.50	580.50
1974-75	428.00	150.00	578.00
1975-76	428.00	171.50	599.50
1976-77	428.00	171.50	599.50
1977-78	524.00	218.50	742.50
1978-79	524.00	218.50	742.50
1979-80	574.00	283.80	857.80
1980-81	622.00	320.10	942.10

<u>SIUE</u>	<u>Tuition</u>	<u>Required Fees</u>	<u>Total Tuition and Fees</u>
1971-72	\$429.00	\$145.50	\$574.50
1972-73	429.00	157.00	586.00
1973-74	429.00	165.00	594.00
1974-75	429.00	165.00	594.00
1975-76	429.00	169.00	598.00
1976-77	429.00	171.00	600.00
1977-78	519.00	171.00	690.00
1978-79	519.00	171.00	690.00
1979-80	567.00	222.90	789.90
1980-81	615.00	250.35	865.35

If the tuition and required fees had increased at the same rate as the Consumer Price Index over the nine years noted above, the total would be \$1,195.00 instead of the present \$942.10 at SIUC and \$865.35 at SIUE.

#### Fiscal Year 1982 Tuition Rates at IBHE Budget Recommendation Levels

A summary of current and FY-82 IBHE-level academic year tuition rates for resident students is provided in the following table. The IBHE-level rates were determined by SIUC and SIUE to be those necessary to generate the additional FY-82 Income Fund revenue recommended as necessary by the IBHE. The calculation method used this year by IBHE may require that SIUC implement any tuition increase beginning with the summer term, 1981, rather than with the fall semester, 1981. (Non-resident students are charged three times the relevant resident rate, except for certain graduate students from the St. Louis Metropolitan Areas as defined in 4 Policies of the Board C-1.)

	<u>FY-81 Tuition Rate</u>	<u>Increase</u>	<u>IBHE-Level FY-82 Tuition Rate</u>
<u>SIUC</u>			
Undergraduate, Graduate, and School of Law			
<u>Hours</u>			
1	\$ 52.00	\$ 5.10	\$ 57.10
2	104.00	10.20	114.20
3	156.00	15.30	171.30
4	208.00	20.40	228.40
5	260.00	25.50	285.50
6	312.00	30.60	342.60
7	364.00	35.70	399.70
8	416.00	40.80	456.80
9	468.00	45.90	513.90
10	520.00	51.00	571.00
11	572.00	56.10	628.10
12 and over	622.00	63.20	685.20
School of Medicine	\$2,250.00	\$225.00	\$2,475.00

	<u>FY-81 Tuition Rate</u>	<u>Increase</u>	<u>IBHE-Level FY-82 Tuition Rate</u>
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SIUE

## Undergraduate

<u>Hours</u>			
1- 5	\$ 204.00	\$ 21.00	\$ 225.00
6-11	408.00	42.00	450.00
12 and over	615.00	63.00	678.00

Graduate-Excluding St. Louis  
Metropolitan Area Students

<u>Hours</u>			
1- 5	\$ 219.00	\$ 21.00	\$ 240.00
6-11	438.00	45.00	483.00
12 and over	660.00	66.00	726.00

School of Dental Medicine	\$1,116.00	\$111.00	\$1,227.00
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The following table provides information on current and FY-82 IBHE-level tuition rates for SIUE graduate students residing in the St. Louis Metropolitan Area and for SIUE extension classes:

	<u>FY-81</u> <u>Tuition Rate</u>	<u>Increase</u>	<u>IBHE-Level FY-82</u> <u>Tuition Rate</u>
<u>SIUE</u>			
Graduate-St. Louis Metropolitan Area Students			
<u>Hours</u>			
1- 5	\$ 219.00	\$ 21.00	\$ 240.00
6- 9	438.00	45.00	483.00
10-11	1,314.00	135.00	1,449.00
12 and over	1,980.00	198.00	2,178.00
Extension Tuition-Per Quarter Hour of Credit	\$ 11.00	\$ 1.00	\$ 12.00

Conclusion

Perhaps the greatest pressure toward increasing tuition rates for Fiscal Year 1982, and certainly a factor which significantly influenced the development of the IBHE tuition increase recommendation, comes from the overall competition for state resources and a resulting necessity to consider all possible sources of revenue when proposing higher education budgets. The fiscal reality is that the scarcity of state resources requires higher education to provide some of its own revenue increases in order to fund its activities at the level it considers necessary.

The FY-82 funding level recommended by the IBHE for the SIU System is necessary in these times of rapidly rising costs. Thus, any reduction in the IBHE recommended funding level could erode the quality and viability of our academic programs. Since the Governor has indicated that it might be necessary to significantly reduce the increase in General Revenue funding being recommended by the IBHE, it may be necessary to offset such a reduction by increasing tuition rates more than the ten percent being recommended by the IBHE. The Governor should provide his recommended level of funding for FY-82 before this Board meets in March. Analysis of the Governor's proposed budget when it is available will provide an additional basis for developing specific tuition rates recommendations to be presented to this Board at its March meeting.

Chancellor Shaw said that this item set out a number of facts which were related to a probable tuition increase for next year. He commented that this Board has always been reluctant to recommend a tuition increase or any other increase if it could avoid it, but the fact remained that if the Universities were to be adequately funded next year, this tuition increase as proposed would be necessary, perhaps even more. He explained that the matter projected tuition increases at the level of approximately 10 percent, the amount recommended by

the IBHE and the amount was consistent with the IBHE policy which pegged tuition increases to the level of inflation. He pointed out that the higher education price index was used as an index of determining inflation. He commented that since the IBHE's January meeting, we had waited for an indication of the Governor's recommended level of funding for higher education. He said that the Governor had outlined the pressing fiscal problems of the state in his State of the State address. Chancellor Shaw thought it was safe to say that funding for higher education would be limited. He considered the 10 percent recommendation to be the minimum and the final recommendation could be higher.

Chancellor Shaw stated that a 10 percent tuition increase would provide approximately \$2 million for our Universities and that this \$2 million would not be available to us if the increase were not approved. He said that at the IBHE level of funding, we would not be able to absorb this \$2 million, and that the situation could become even worse, depending on the Governor's plans for funding of higher education. He commented that while tuition and fees had increased by 57 percent since 1972, that increase had been considerably less than inflation even though this fact did little to soothe the student who faces a tuition increase. He pointed out that the students were in fact paying less in dollars adjusted for inflation than they did eight years ago.

Chancellor Shaw said that a good example of the dilemma that we faced in recommending tuition increases for next year was provided by the IBHE's recommendation on salaries. The IBHE's recommendation to calculate salary increases on 90 percent of our personal services base would have serious financial implications for our Universities. He commented that historically, when salary increase funds had been calculated on 95 percent of our base, we would ordinarily have been able to meet the publicized salary increase recommendations from newly appropriated resources. Based on 90 percent rather than 95 percent, he explained,



would leave a deficit of at least \$550,000 for our System in salary increase funding. He remarked that as much as we would want every penny of the proposed salary increase, we would have to evaluate whether or not we could afford to take this step as the \$550,000 would have to be made up in one or more of the following ways: elimination, freezing, or downgrading positions; reduction in services; reduction in support expenditures; or additional tuition increases.

Chancellor Shaw said that the Governor had publicly stated that state agencies must expect to get by on less than a 5 percent General Revenue Fund increase in Fiscal Year 1982, and if his final recommendation should result in our receiving less than what our minimal needs call for, it may be necessary to increase tuition beyond the 10 percent level.

The Chair recognized Mr. John Rendleman, President, SIUE Student Senate, who said that he was grateful that the Board had given a two-month lead time for these items before action because it would give the constituencies a chance to develop arguments or perhaps find new information. He commented that to the best of his ability he would present a summation next month of what he felt the relationship should be between tuition and the mission of this University.

The following matter was presented, with the understanding that the item would return in March for action:

NOTICE OF CHANGES IN RESIDENCY STATUS POLICIES  
AND OFFSET AGAINST NON-RESIDENT TUITION  
[AMENDMENT TO 3 POLICIES OF THE BOARD A-1,  
AND 4 POLICIES OF THE BOARD A-6 AND C-1]

Summary

This matter proposes amendments to the Policies of the Board which would allow SIUC and SIUE, on a three-year experimental basis and within certain limited circumstances, to classify as in-state residents, for the purpose of assessing tuition, undergraduate and graduate students who are not otherwise defined as in-state residents under existing Board policies. Another proposed amendment would allow non-residents to offset against the difference between resident and non-resident tuition any income tax paid to the State of Illinois.

One proposed change (see the first addition to 3 Policies of the Board A-1) parallels a Murray State University (Kentucky) policy, and would allow for defining as residents persons from fourteen designated counties in western Kentucky. A second proposed change (see also the first addition to 3 Policies of the Board A-1) parallels a University of Missouri System policy, and would allow for defining as residents persons from Missouri who register for not more than six semester or nine quarter hours. A third proposal (see new subparagraph 1 for 3 Policies of the Board A-1) would allow institution-to-institution agreements, approved by the Chancellor, under which non-resident students could take courses at the in-state tuition rate. One example of such an agreement appears as Item N on today's agenda. The fourth proposal (see new subparagraph f for 4 Policies of the Board A-6), which parallels another University of Missouri System policy, could allow residents of Missouri to offset against the difference between resident and non-resident tuition any income tax that they pay to the State of Illinois and would also allow dependent children who are residents of Missouri to offset against the difference between resident and non-resident tuition any such tax paid by their parents or guardians.

#### Rationale for Adoption

Policies similar in some respects to those here proposed already exist within the SIU System. In 3 Policies of the Board A-1, for purposes of assessing graduate-level student tuition for up to nine quarter hours at SIUE, designated counties in Missouri and the City of St. Louis are defined as being part of "the State." This current policy would be superseded by the second policy proposed here. In 3 Policies of the Board A-1-h, certain Armed Forces personnel from other states are defined as residents of Illinois; and in 3 Policies of the Board A-1-i, persons from other states who are incarcerated in a State or Federal place of detention within the State of Illinois are treated as residents for the purpose of tuition assessment.

Further, the proposed policies applying to Kentucky and Missouri residents can be seen as recognizing a fact frequently overlooked: that state boundaries do not necessarily define a university's constituency and supporters. Indeed, the policies now in effect in Kentucky and Missouri constitute their recognition of this fact. Also, the tuition revenues from students resident in Kentucky and Missouri may, as enrollments decline, serve to keep the University Income Fund higher than it would otherwise be.

Finally, the proposed policies contain careful controls. They may be invoked by SIUC and SIUE, but they are not mandated as policies which must be utilized. Initially, they will be in effect for three years, during which time they will be evaluated in terms of their qualitative and quantitative effects upon the System and its constituent Universities. Because the proposed policies are controlled and limited, they are expected to be cost effective, to increase rather than reduce tuition revenue.

#### Considerations Against Adoption

The cost of education at public universities in Illinois is subsidized by the state through appropriations from General Revenue Funds. Hence, the argument goes, out-of-state residents attending Illinois public universities

should pay a tuition rate which is at or near the full cost of their education so that they will not be subsidized by Illinois taxpayers. Currently, non-resident tuition at SIUC and SIUE is essentially three times that charged to residents.

### Constituency Involvement

The Presidents have been asked to refer this matter to the appropriate constituencies so that their reactions can be included in the matter in March, when it will be proposed for action.

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That 3 Policies of the Board A-1 be and is hereby amended by additions and deletions as follows:

1. The following regulations governing the determination of residency status for admission and assessment of student tuition are approved:

For the purpose of these regulations an "adult" is considered to be a student eighteen years of age or over; a "minor" student is a student under eighteen years of age. The term "the State" means the State of Illinois except in the following instances: ~~For purposes of assessing graduate-level student tuition for up to nine quarter hours at Southern Illinois University at Edwardsville, the term "the State" also includes the following geographic areas of the State of Missouri: the Counties of Franklin, Jefferson, St. Charles, and St. Louis, and the City of St. Louis, Missouri, and, the tuition rates applicable in this instance shall be set by the Board.~~

(1) For the purposes of assessing undergraduate- and graduate-level student tuition, the Presidents, with the agreement of the Chancellor, may take the term "the State" to include the Kentucky Counties of Ballard, Caldwell, Calloway, Carlisle, Crittenden, Fulton, Graves, Hickman, Livingston, Lyon, McCracken, Marshall, Trigg, and Union. (2) For purposes of assessing undergraduate- and graduate-level student tuition for not more than six semester or nine quarter hours, the Presidents, with the agreement of the Chancellor, may take the term "the State" to include the State of Missouri. Neither exception may apply to the assessment of tuition at the School of Dental Medicine, the School of Law, or the School of Medicine. Except for those exceptions clearly indicated in these regulations, in all cases where records establish that the person does not meet the requirements for resident status as defined in these regulations the non-resident status shall be assigned.

BE IT FURTHER RESOLVED, That 3 Policies of the Board A-1 be and is hereby amended by the addition of the following as subparagraph 1 and the appropriate redesignation of subsequent subparagraphs:



1. Contractual Agreements. The Presidents, with the approval of the Chancellor, may enter into agreements with other institutions in or out of state under the terms of which students at the other institutions are defined as residents of the State of Illinois.

BE IT FURTHER RESOLVED, That 4 Policies of the Board A-6 be and is hereby amended by the addition of subparagraph f:

- f. Offset of State of Illinois Income Tax Against Non-Resident Tuition. The Presidents, with the agreement of the Chancellor, may allow the offset to residents of Missouri who have paid income tax in the State of Illinois and to residents of Missouri claimed as dependent children on a parent or guardian's Illinois Income Tax Return whose parent or guardian has paid any such tax. No tax other than the Illinois Income Tax shall be taken into account. The offset shall not apply to the assessment of tuition at the School of Dental Medicine, the School of Law, or the School of Medicine.

Such residents will be allowed to offset the total amount of such taxes against the difference between resident and non-resident tuition. This privilege shall expire one year after the tax is paid; provided, however, no credit will be given for income tax withheld or paid in connection with an estimated tax return during the current year.

To effect an offset, students shall furnish to the Bursar or that officer's designee satisfactory evidence that the tax was paid, the date of payment, and that they are entitled to an offset. Ordinarily, evidence of payment and the date thereof will be by exhibiting to the Bursar or that officer's designee a copy of the State Income Tax Return, together with canceled checks or photostatic copies thereof, for any taxes shown as excess over withholding. After reviewing the evidence present, the Bursar or that officer's designee may at that officer's discretion request other evidence of payment of tax.

Tax credit thus established may be used only once as an offset against the non-resident tuition differential, but credit in excess of current obligations may be carried forward to subsequent school terms, subject to the time limitation stated above. If several students from the same family claim allowable tax credit, the tax credit of a parent or guardian shall be allocated among them in the same proportion as each student's non-resident tuition differential bears to that of the other students from the same family. Tax credit may be offset against tuition only, and may not be offset against incidental fees or any other fees or obligations.

BE IT FURTHER RESOLVED, That these amendments shall remain in effect through the Summer Session of 1984 and will expire at that time unless re-enacted. During that period, they will be monitored to determine their qualitative



and quantitative effects upon the System and its constituent Universities; and before the end of that period, the Chancellor will recommend to the Board whether these amendments should be continued, revised, or deleted; and

BE IT FURTHER RESOLVED, That references to tuition rates for students from the St. Louis Metropolitan Area in 4 Policies of the Board C-1 are hereby superseded and may be deleted without further action by this Board; and

BE IT FURTHER RESOLVED, That these policies may be implemented according to Guidelines to be promulgated by the Chancellor (a copy of the proposed Guidelines follows.)

PROPOSED CHANCELLOR'S GUIDELINES FOR IMPLEMENTING  
3 POLICIES OF THE BOARD A-1 AND A-1-1  
AND 4 POLICIES OF THE BOARD A-6-f

1. If a President wishes to implement the exceptions to the meaning of the terms "the State" as set forth in 3 Policies of the Board A-1 or to allow the offset of Illinois Income Tax against the difference between resident and non-resident tuition as set forth in 4 Policies of the Board A-6-f, that officer shall so notify the Chancellor, indicating (a) when the exception or offset will begin, (b) how it will be publicized, and (c) how it will be monitored to determine its qualitative and quantitative effects. The Chancellor will indicate his agreement in writing, explaining any changes proposed for items (a), (b), or (c) as defined in the preceding sentence.
2. If a President wishes to enter into a contractual agreement as set forth in 3 Policies of the Board A-1-1, that officer shall notify the Chancellor of the general outline of the agreement at the time negotiations begin, and the final agreement must have the approval of the Chancellor before it is signed by the President and any other parties.
3. The Chancellor shall report agreements as set forth in 1 above and approvals as set forth in 2 above to the Board of Trustees.

Chancellor Shaw explained that we wanted to treat residents of our sister states in a manner consistent with the way our residents were being treated by them. He said that we also wanted to insure that any policies adopted would not keep qualified Illinois residents from matriculating. He commented that by making this an experimental program with a three-year life and by making this an umbrella policy, which Universities may or may not utilize depending on their enrollment situation, we would be able to insure that we were not slighting Illinois residents, and that both Presidents had been informed that his approval of their specific plan would be contingent

upon their dealing with this matter. He commented that this matter would acknowledge natural relationships that transcended artificial state boundaries.

Mr. Van Meter asked whether we were keeping good records in regard to the numbers and classes being attended so that we could substantiate the Chancellor's comment that we were not depriving any Illinois students?

President Lazerson responded that a full report would be presented to the Board at the end of this academic year on the results of the Greenville program, the Blackburn program, and the agreement relative to Missouri students in the St. Louis Metropolitan Statistical Area.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw referred to the Summary of SIU's Response to Senate Resolution 507 and House Resolution 865 which had been distributed. Chancellor Shaw explained that it was his intention, when we must respond to a Senate or a House Resolution, to prepare a specific response that the members of the Board would have an opportunity to see; in the past, these responses have been included in our budget data for the IBHE and he did not think that was a good way of insuring that our responses were keeping the members of the Board informed properly.

Chancellor Shaw also distributed his remarks of January 6, 1981 to the Illinois Board of Higher Education for the Board's information.

The following item was presented also for the Board's information:

SUMMARY OF THE IBHE OPERATING BUDGET RECOMMENDATIONS FOR FISCAL YEAR 1982

The Illinois Board of Higher Education at its January 6, 1981 meeting approved a Fiscal Year 1982 operating budget of \$1.28 billion for higher education. This budget contains increases of \$133.0 million for all components of higher education, an 11.6 percent increase from Fiscal Year 1981. Of this increase, \$84.1 million is recommended for universities, an 11.0 percent increase from Fiscal Year 1981 projected expenditures of \$762.9 million. Attached as Table I is a summary of increases for all components of higher education.

Major features of the increases recommended for universities include: (1) A 10.5 percent salary increase for faculty and staff comprised of a base increase of 9.0 percent and an additional increase of 1.5 percent to improve the competitiveness of salaries in public colleges and universities. The funding for this increase is to be provided on only 90 percent of our FY 1981 salaries base. RAMP-defined administrators are excluded from the additional 1.5 percent. (2) General price increases of 8 percent on nonpersonnel items except utilities. (3) Utility increases of 20 percent for electricity, propane gas and fuel oil, 18 percent for natural gas, 12 percent for coal, and 10 percent for all other utility expenditures. (4) \$.6 million for O&M of new buildings. (5) \$7.7 million for program support. (6) \$3.6 million for all other specific needs. The attached Table II summarizes the IBHE FY-82 operating budget recommendations for each governing system, while Table III summarizes these recommendations for SIUC, SIUE, and the Office of the Chancellor.

To help support the funding of the FY 1982 operating budget, the IBHE is recommending that governing boards increase tuition by 10 percent. This tuition increase recommendation, if adopted by all governing boards, is expected to generate about \$10.2 million of additional tuition income, of which about \$2.1 million would be generated by SIUC and SIUE. (Tuition increases are the subject of another agenda item for this meeting, where they are discussed in some detail.) As an additional means of developing resource support for its budget, the IBHE is recommending that the current budget bases of three universities be reduced in total by about \$.9 million. A negative adjustment to the budget base is recommended for each university that showed, on the basis of an IBHE analysis of instructional costs, an overfunding exceeding 5 percent of that university's adjusted instructional cost base. The adjustment equals 20 percent of the overfunding amount indicated by the IBHE cost analysis. Of the three universities affected, SIUE received the largest budget base adjustment, a reduction of \$740,800. The base budget of SIUC was not affected because its IBHE-calculated overfunding was within the allowable 5 percent variance of its adjusted instructional cost base. By use of its cost analysis, the IBHE also determined that two universities were relatively underfunded. It recommended a positive adjustment of \$.2 million for these two universities.

In addition to the \$161.3 million being recommended for SIU as shown on Table III, the IBHE recommendations for retirement contributions, IBA rental payments, and funds for space remodeling and renovation include \$9.1 million, \$2.2 million, and \$.2 million, respectively, for SIU. The IBHE recommendation for retirement is based on expected gross payout benefits. The recommendation for IBA rental payments is based on projected payments to be made in FY-82. The recommendation for additional funding for space remodeling and renovation is to be supported from funds made available by the reduced need for IBA payments.

At the time of preparation of this item, we do not know the Governor's recommended funding level for the Fiscal Year 1982 higher education operating budget. On February 3, 1981, the Governor is expected to present his recommendation to the IBHE.

Table I

SUMMARY OF IBHE FY1982  
OPERATING BUDGET RECOMMENDATIONS  
FOR HIGHER EDUCATION

Resource Requirements (in thousands of dollars)	FY1981	FY1982	Recommended	Increases
	Projected Expenditures	Recommendations	Dollar	Percentage
Universities	\$ 762,879.4	\$ 846,973.8	\$ 84,094.4	11.0%
Community Colleges	141,860.2	158,909.4	17,049.2	12.0
Illinois State Scholarship Commission	108,482.6	128,351.6	19,869.0	18.3
Financial Assistance to Private Institutions	10,900.0	12,000.0	1,100.0	10.1
Health Education Grants	18,523.4	19,727.6	1,204.2	6.5
Higher Education Cooperation Act	1,208.0	1,267.8	59.8	5.0
Board of Higher Education	2,275.2	2,432.0	156.8	6.9
Retirement	65,994.1	75,449.7	9,455.6	14.3
IBA Rentals	33,660.2	33,660.2	-0-	--
Total	<u>\$1,145,783.1</u>	<u>\$1,278,772.1</u>	<u>\$132,989.0</u>	<u>11.6%</u>
<u>Source of Appropriated Funds</u>				
General Revenue Fund	\$ 997,847.3	\$1,105,888.5	\$108,041.2	10.8%
Universities Income Fund	114,261.0	133,494.1	19,233.1	16.8
Other	33,674.8	39,389.5	5,714.7	17.0



Table II

SUMMARY OF IBHE FY1982 OPERATING BUDGET  
RECOMMENDATIONS BY UNIVERSITY SYSTEM

(in thousands of dollars)	Board of Governors	Board of Regents	Southern Illinois University	University of Illinois	Total
FY-81 Projected Expenditures	\$126,810.1	\$135,884.2	\$146,634.9	\$353,550.2	\$762,879.4
Adjustments to Base	148.5	(135.0)	(1,359.7)	141.9	(1,204.3)
Recommended Increases					
Salary Increases	9,081.2	9,725.1	10,387.9	26,297.6	55,491.8
Cost Increases	2,952.9	3,159.2	3,526.3	8,290.5	17,928.9
O&M for New Buildings	-0-	130.8	319.8	174.8	625.4
Program Support	1,259.9	735.3	1,132.8	4,551.4	7,679.4
All Others	278.0	768.6	675.0	1,851.6	3,573.2
Total Recommended Increases	13,572.0	14,519.0	16,041.8	41,165.9	85,298.7
Percent of Recommended Increases	10.7	10.7	10.9	11.6	11.2
FY1982 Recommendations	\$140,530.6	\$150,268.2	\$161,317.0	\$394,858.0	\$846,973.8
Percent of Net Change	10.8	10.6	10.0	11.7	11.0
Source of Funds:					
General Revenue Fund	\$111,136.6	\$120,598.8	\$130,541.6	\$342,991.5	\$705,268.5
University Income Fund	26,912.7	29,669.4	30,775.4	45,984.7	133,342.2
Other Appropriated Funds	2,481.3	-0-	-0-	5,881.8	8,363.1
Total	\$140,530.6	\$150,268.2	\$161,317.0	\$394,858.0	\$846,973.8

Table III

SUMMARY OF IBHE FY1982 OPERATING BUDGET  
RECOMMENDATIONS OF SOUTHERN ILLINOIS UNIVERSITY

(in thousands of dollars)	<u>SIUC</u>	<u>SIUE</u>	<u>Office of the Chancellor</u>	<u>Total</u>
FY-81 Projected Expenditures	\$102,680.2	\$43,030.1	\$ 924.6	\$146,634.9
Adjustments to Base				
Implementation of Financial Guidelines	(442.1)	(176.8)	-0-	(618.9)
Comparative Cost Analysis	-0-	(740.8)	-0-	(740.8)
Total Adjustments to Base	<u>(442.1)</u>	<u>(917.6)</u>	<u>-0-</u>	<u>(1,359.7)</u>
Recommended Increases				
Salary Increases	7,160.5	3,173.8	53.6	10,387.9
General Price Increases	1,679.7	565.4	25.0	2,270.1
Utility Price Increases	863.2	393.0	-0-	1,256.2
O&M for New Buildings	319.8	-0-	-0-	319.8
Program Support	871.9	260.9	-0-	1,132.8
Other:				
Equipment Replacement	175.0	134.6	-0-	309.6
Fire Protection	19.2	7.7	-0-	26.9
Support Cost Deficiency	263.5	-0-	-0-	263.5
Library Resources for Developing Professional Programs	-0-	75.0	-0-	75.0
Total Recommended Increases	<u>11,352.8</u>	<u>4,610.4</u>	<u>78.6</u>	<u>16,041.8</u>
Percent of Recommended Increases	<u>11.1</u>	<u>10.7</u>	<u>8.5</u>	<u>10.9</u>
FY-82 Recommendation	<u>\$113,590.9</u>	<u>\$46,722.9</u>	<u>\$1,003.2</u>	<u>\$161,317.0</u>
Percent of Net Change	10.6	8.6	8.5	10.0
Source of Funds:				
General Revenue Fund	\$ 90,687.8	\$38,850.6	\$1,003.2	\$130,541.6
University Income Fund	<u>22,903.1</u>	<u>7,872.3</u>	<u>-0-</u>	<u>30,775.4</u>
Total	<u>\$113,590.9</u>	<u>\$46,722.9</u>	<u>\$1,003.2</u>	<u>\$161,317.0</u>

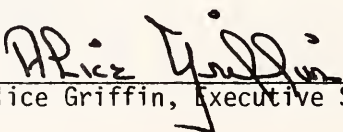
Under Reports and Announcements by the President, SIUE, President Lazerson announced that the Search Committee for the Vice-President and Provost had narrowed the list of candidates down to approximately ten, and that they were beginning the interview process at this time.

Mr. Van Meter said that he had recently read President Lazerson's address to the University community on February 5, 1981, and he thought it was a very thoughtful, careful analysis of some of the major problems that SIU at Edwardsville was now facing. He said he had decided to put the paper away for a year or two to see whether some of these questions and problems would be answered and how they would be answered. He encouraged all of the Trustees to take the opportunity to read this address.

The Chair announced that a news conference had been scheduled immediately following the open meeting in the International Room. At approximately 11:30 a.m., the Board would convene in the Board Room for an executive session which had been requested for the annual evaluation of the President of SIUC. He announced that lunch would be served at 12:15 p.m., in the Hackberry and Oak Rooms, and guests would be the SIUE Executive Board of the Black Student Association and members of the University Center Board.

Mr. Michalic moved that the Board go into executive session after the news conference, and that the Board would adjourn without delay directly from the executive session and without reconvening in open session. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The time was 11:15 a.m.

  
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Alice Griffin, Executive Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, March 12, 1981, at 9:35 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
Mr. Ivan A. Elliott, Jr.  
Mrs. Carol Kimmel, Secretary  
Mr. Mark E. Michalic  
Mr. William R. Norwood, Chairman  
Mr. Harris Rowe  
Mr. A. D. Van Meter, Jr., Vice-Chairman  
Dr. George T. Wilkins, Jr.

The following member was absent:

Mr. Wayne Heberer

Executive Officers present were:

Mr. Earl E. Lazerson, President, SIUE  
Dr. Kenneth A. Shaw, Chancellor of the SIU System  
Dr. Albert Somit, President, SIUC

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair introduced Mrs. Crete B. Harvey, Trustee-nominee, from Sterling, Illinois. The Chair commented that he hoped the Illinois Senate would confirm the Governor's Trustee-nominee soon so that Mrs. Harvey could enjoy all of the pleasures connected with the Board meetings.

Under Trustee Reports, Mr. Rowe reported that he had attended a meeting of the Joint Trustees Committee for Springfield Medical Education Programs on March 3, 1981. He said that the status of the live animal lab had been reviewed with Dean Moy. He reported that an anesthesiology task

force was working to attempt to resolve some of the mutual problems between the two hospitals and the School of Medicine, and that there was a consensus that progress was being made in this difficult field. He reported that the accreditation report had not yet been received but that the committee did not expect any changes from the exit summary. He reported that there had been considerable discussion about tight finances for Fiscal Year 1982.

Mr. Norwood reported that he had attended a meeting of the Board of Trustees, State Universities Retirement System, on February 18, 1981. He reported that there had been a hearing on the petition of Dr. Harry A. Bliss, who claimed that his retirement had been incorrectly calculated. He reported that Dr. Bliss disagreed about the interpretation of the savings clause added in 1955 when the old money-purchase retirement annuity formula was deleted from the statutes. He said that the board had affirmed its previous decision to pay Dr. Bliss a monthly retirement annuity computed under the fixed formula benefit.

Mr. Norwood commented that a report had been received on investments which were managed by the Harris Trust and Savings Bank. He stated that A. G. Becker had been assisting the SURS Investment Committee to evaluate how well or how not so well the Harris Trust and Savings Bank had managed the investments. He also remarked that the report on the completion of the compliance audit had been received, and once again there had been no adverse compliance findings.

Mr. Norwood announced that there were two bills coming up for consideration: House Bill 10, which creates a Special Economic Opportunity Investment Fund managed by the State Investment Board; and House Bill 26, which would require that funds of the SURS be invested in "Illinois Investments." He pointed out that Senate Bill 25 was almost identical to House Bill 26. The board instructed the Executive Director of SURS to oppose each of those bills.

Mr. Norwood said that the SURS had approved two amendments regarding sick leave benefits for the staff of the SURS. He commented that the same provisions had been approved for University of Illinois employees in October, 1980, and that Southern Illinois University and the Board of Governors had already adopted the same benefits.

Mr. Norwood reported that the approximate market value of the SURS investments as of November 30, 1980, was as follows: \$470,000,000 in bonds and notes; \$460,000,000 in common stocks; and \$23,000,000 in the Index Fund, for a total of approximately \$950,000,000.

Mr. Norwood reported that he had attended a meeting of the Illinois Board of Higher Education on March 3, 1981. He said discussion was held on the budget and what the Governor planned to allocate to higher education. He reported there was heated discussion of a new associate degree in nursing program for John Wood Community College, which had come up under Units of Instruction, Research and Public Service. He said that through the years there had been an effort to get some kind of an agreement between Blessing Hospital, Quincy College, and John Wood Community College to take care of the problem of nursing in that area, but to this point they had not reached an agreement. He reported that the item had been tabled for 60 days to give the groups another opportunity to agree, but if they did not agree the IBHE would take action upon the request from John Wood Community College for the two-year associate degree program.

Mr. Norwood reported that the IBHE had allocated \$65,000 to the University of Illinois for leasing computer communications equipment to expand the library computer system and to increase terminal networks. He reported the approval of a Current and Pending Matter on plans for non-instructional capital improvements for SIUC: Evergreen Terrace apartments



for roughly \$2,000,000 and Elizabeth Street apartments for \$40,000. He explained that the highlight of the Governor's budget allocation to higher education was basically an eight percent salary increase, with another two percent increase effective January 1, 1982. He said the first order of business for Fiscal Year 1983 would be the additional \$5,000,000 to annualize that two percent increase. He reported that the IBHE allocation of the Governor's budget provided for the Illinois State Scholarship Commission to make an estimated 91,000 awards, an increase of over 6,000 awards from this current year, at an increased maximum ISSC award of \$1,950. He reported that enrollment in the community colleges had increased 6.5 percent, so the IBHE allocation increased equalization funding by 18.8 percent. He said that the IBHE recommendations for the State Universities Retirement System were based upon the system's estimate of gross benefit payout requirements for Fiscal Year 1982. Mr. Norwood said the IBHE was concerned about the General Revenue Fund increase of \$60,000,000 when the board had originally requested \$108,000,000, but in recognition of reality the IBHE had reluctantly agreed to the Governor's allocation for higher education.

Under Committee Reports, Mrs. Kimmel, a member of the Executive Committee, gave the following report:

CARBONDALE RAILROAD RELOCATION DEMONSTRATION PROJECT  
SECTION I - PLEASANT HILL OVERPASS  
PARCELS NO. 11 AND NO. 12

At the meeting of May 10, 1979, the Board granted authority to the members of the Executive Committee ". . . to accept land value appraisals and to complete any and all transactions as may be required for the granting of temporary easement and dedication of right of way upon the recommendation of the President, SIUC, and concurrence by the Chancellor."

The resolution further stated that "The President, SIUC, will review land appraisals and if acceptable and concurred in by the Chancellor, will make recommendation to the members of the Executive Committee. However, if the President, SIUC, does not find the appraisals acceptable, or if not concurred in by the Chancellor,

he may initiate an independent appraisal according to University policy and procedures."

An offer of \$10,700 has been made for the 3.008 acres identified as Parcel No. 11, and \$16,800 for the 5.032 acres identified as Parcel No. 12. President Somit judges that these offers represent a fair and reasonable offer, and the Chancellor concurs with his recommendation.

The members of the Executive Committee of the Board have reviewed and approved this transaction.

Mr. Van Meter, Chairman of the Architecture and Design Committee, said that the Committee had met in the conference room of the Office of the Chancellor, SIUC, at 4:00 p.m., March 11, 1981. He gave the following report:

Item K - Approval of Revised Plans and Specifications:  
Multi-Purpose Facility, SIUE

The Committee received assurances from the administration that the rework of the plans and specifications would result in bids that would be acceptable. The Committee recommended this item be included in the Board's omnibus motion for approval.

The Committee discussed other items that are still in preliminary stages and did not take any specific action at this time.

Mr. Ivan A. Elliott, Jr., Chairman of the Finance Committee, gave the following report:

The Committee approved a report which indicated that the Capital Development Board would be asked to include in its appropriation bill a request to add \$700,000 to the income fund for an outdoor swimming pool and ancillary facilities at the recreational facility in Edwardsville, and to add to the income fund of our appropriation bill \$300,000 to be used for conversion of space used temporarily by the School of Law at Carbondale back to its original use for dormitory purposes. Mr. Elliott pointed out that it was not necessary for the Committee nor the Board to show approval of this report.

The Committee asked authority from the Board that the Committee be able to act as individuals to approve interim plans to adopt the type of financing required and to be able to move to completion the Current and Pending Matter, Acquisition of Evergreen Terrace Apartments, SIUC. The Committee also requested the Board Treasurer to send copies of any proposals on this matter to the Board members and if there were any questions or comments about any part of it, to please contact a member of the Finance Committee. The proposed transaction was one of the most complex ever undertaken in the Board's financing efforts, and the authority would give the members of the Finance

Committee the ability to move fast between Board meetings, if necessary. If action could wait for a Board meeting, the Committee would prefer the matter to be presented then, but the Committee does need the interim authority to proceed. The Committee requested that the matter be considered as a Current and Pending item on the agenda.

The Committee participated in the entrance conference with the external auditors, and was appreciative of the gentlemen coming to the campus to meet the Board's schedule. The Committee was very much concerned about the relationship with the external auditors and told them that we did not want any surprises and that we would cooperate in every way possible to be sure that we had complete understanding. The Committee will meet with the external auditors at an appropriate time in the future before the recommendations become final.

Mr. Elliott introduced the gentlemen who had represented the external auditors at the Finance Committee meeting this morning: Mr. Jeff Holder, representative of the Auditor General's Office; Messrs. Harold Henshold, Arnie Hansmann, Dave Perna, and Tim Cummings, representatives of the Arthur Young Company.

Without objection, the Chair proposed that there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, JANUARY, 1981, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the month of January, 1981, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

ABOLITION OF DEGREE PROGRAM: BACHELOR OF SCIENCE, MAJOR IN LANGUAGE ARTS,  
DEPARTMENT OF SECONDARY EDUCATION, SCHOOL OF EDUCATION, SIUE

Summary

This matter proposes abolishing the Bachelor of Science degree program, major in Language Arts, Department of Secondary Education, School of Education, SIUE.

Rationale for Adoption

Based on enrollment patterns and institutional priorities, it is appropriate to discontinue offering this degree program, and to remove it from the SIUE academic program inventory. No students are presently enrolled in this degree program.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This proposal was initiated by the Department of Secondary Education, School of Education, and has been endorsed by the Dean of the School of Education, by the Dean of the School of Humanities, and by the Faculty Senate, SIUE. It is recommended for approval by the Acting Vice-President and Provost and by the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Bachelor of Science degree, major in Language Arts, Department of Secondary Education, School of Education, SIUE, be and is hereby abolished; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

ABOLITION OF DEGREE PROGRAM: BACHELOR OF SCIENCE, MAJOR IN SOCIAL STUDIES,  
DEPARTMENT OF SECONDARY EDUCATION, SCHOOL OF EDUCATION, SIUE

Summary

This matter proposes abolishing the Bachelor of Science degree program, major in Social Studies, Department of Secondary Education, School of Education, SIUE.

Rationale for Adoption

Based on enrollment patterns and institutional priorities, it is appropriate to discontinue offering this degree program, and to remove it from the SIUE academic program inventory. One student presently enrolled in this degree program will be permitted to continue and complete the program without



interruption. No new students are being admitted to the program as of Winter Quarter, 1981.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This proposal was initiated by the Department of Secondary Education, School of Education, and has been endorsed by the Dean of the School of Education, the Dean of the School of Social Sciences, and by the Faculty Senate, SIUE. It is recommended for approval by the Acting Vice-President and Provost and by the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Bachelor of Science degree, major in Social Studies, Department of Secondary Education, School of Education, SIUE, be and is hereby abolished; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

ABOLITION OF DEGREE PROGRAM: BACHELOR OF SCIENCE, MAJOR IN SOCIOLOGY,  
DEPARTMENT OF SECONDARY EDUCATION, SCHOOL OF EDUCATION, SIUE

Summary

This matter proposes abolishing the Bachelor of Science degree program, major in Sociology, Department of Secondary Education, School of Education, SIUE.

Rationale for Adoption

Based on enrollment patterns and institutional priorities, it is appropriate to discontinue offering this degree program, and to remove it from the SIUE academic program inventory. Two students presently enrolled in this degree program will be permitted to continue and complete the program without interruption. No new students are being admitted to the program as of Winter Quarter, 1981.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This proposal was initiated by the Department of Secondary Education, School of Education. It has been endorsed by the Deans of the Schools of Education and of Social Sciences, by the appropriate departmental faculties, and by the Faculty Senate, SIUE. It is recommended for approval by the Acting Vice-President and Provost and the President, SIUE.

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Bachelor of Science degree, major in Sociology, Department of Secondary Education, School of Education, SIUE, be and is hereby abolished; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

### APPROVAL OF REVISED PLANS AND SPECIFICATIONS: MULTI-PURPOSE FACILITY, SIUE

#### Summary

This matter requests approval of revised plans and specifications for the Multi-Purpose Facility, SIUE. The plans and specifications were revised because previous bids received exceeded the budget for the project. Redesign of the project was accomplished by William Thompson and Associates, Troy, Illinois.

The Multi-Purpose Facility project is under the jurisdiction of the Capital Development Board.

#### Rationale for Adoption

On December 19, 1980, bids on the project were opened at the Capital Development Board offices in Springfield. The low bids totaled approximately \$2.5 million over the project budget. Subsequently, Thompson and Associates, architect/engineer for the project, met with University officers to discuss alteration of the facility to reduce construction costs.

These discussions resulted in a number of structural and design modifications that should reduce costs sufficiently to meet the project budget. The modifications proposed do not reduce or eliminate any of the original program goals for the facility.

Copies of the revised plans and specifications will be filed with the Office of the Board of Trustees and submitted to the Architecture and Design Committee of the Board.

#### Considerations Against Adoption

University officers are aware of none.

#### Constituency Involvement

The revised plans and specifications have been endorsed by the Multi-Purpose Facility Planning Committee which includes faculty, staff, and student representatives. They are recommended for approval by the Acting Vice-President for Business Affairs, the Director of Development and Public Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The revised plans and specifications for the capital project, Multi-Purpose Facility, SIUE, be and are hereby approved as presented to the Board this date.
- (2) The President of Southern Illinois University at Edwardsville be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUC

Summary

The Chancellor, on the recommendation of the Honorary Degrees Committee and the President of Southern Illinois University at Carbondale, presents to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to Mrs. Dorothy Morris, to be awarded at the May 16, 1981 commencement.

Rationale for Adoption

As the "First Lady" of Southern Illinois University for the 22 years of her husband's presidency, Dorothy Morris served devotedly and in exemplary fashion as official University hostess. The Morris' home was the scene of innumerable formal receptions, civic meetings, and the less formal--but equally important--gatherings such as the famed watermelon feasts on the lawn.

Dorothy Arnold Mayo, born in Orono, Maine, attended the University of Maine. After her graduation, she worked in the university library where she met a young instructor of public speaking who was also director of forensics, Delyte Morris. Their marriage, which has spanned more than half a century, was a partnership of complementary talents. After he completed the doctoral degree at the University of Iowa, Dr. Morris taught at the Junior College of Kansas City, Missouri (1936-1938), Indiana State Teachers College in Terre Haute (1938-1946), and Ohio State University (1946-1948) before coming to Southern Illinois University in 1948. During these years, Dorothy Morris raised two sons, Peter and Michael, and maintained her active involvement with university life.

However, Dorothy Morris' family was much larger than her husband and two sons, and later their wives and her three grandchildren. In 1949, her official family included 300 faculty members and 3,000 students. By 1962, this count had grown to 1,300 faculty and staff and 14,000 students. Numerous "cousins" included influential leaders in education, government, agriculture, industry and commerce, and civic groups. When the University grew to two campuses by 1970, the size of this official family exceeded 2,000 faculty members, countless graduates and former staff, and 36,000 students. Throughout these years, Mrs. Morris involved herself in welcoming each new faculty member and family. All were warmly received, including parents who dropped by for unscheduled visits.

Mrs. Morris has been active in many University and community organizations. She was involved in the SIU and the Carbondale woman's clubs, the SIU branch of the American Association of University Women, the Evergreen Garden Club, the Professional Education Organization, and the Methodist Church. She was one of the founders of the Carbondale Panhellenic in 1955. She served as General Chairman of the Illinois Convention of the Professional Education Organization in 1961. She frequently spoke to groups and organizations throughout Southern Illinois and was always welcomed and appreciated for her contributions to these many activities.

She has been recognized in various ways for her achievements. In 1961, she was named an honorary member of Kappa Omicron Phi, only the second person to be selected for this recognition in the history of the honorary organization. In 1962, the SIUC Woman's Club honored her as "Southern Illinois Woman of the Year." More recently, the SIUC Jackson County Alumni Club chose her as the 1977 recipient of the "Service to Southern" award.

The Distinguished Service Award is indeed appropriate for Dorothy Morris. She has given selflessly to welcome and assist the faculty and staff, their families, many generations of students, and all the other people who were, and still are, so much a part of the SIU family. Her talents and advice are still sought widely as exemplified by her reappointment to the Illinois Arts Council and her co-chairing the Morris Library Endowment Fund.

#### Considerations Against Adoption

None is known.

#### Constituency Involvement

The Honorary Degrees Committee of Southern Illinois University at Carbondale, composed of representatives of the constituencies, has recommended to the President and the Chancellor this award for Mrs. Dorothy Morris.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Distinguished Service Award be presented to Mrs. Dorothy Morris at the May 16, 1981 commencement of Southern Illinois University at Carbondale.

#### REAPPOINTMENT OF THE MEMBERS OF THE COMMUNITY ADVISORY BOARDS FOR THE STATIONS OF THE BROADCASTING SERVICE, SIUC

#### Summary

This resolution requests approval to reappoint the members of the Community Advisory Boards of WSIU FM/TV and WUSI-TV, which are the stations of the SIUC Broadcasting Service.

#### Rationale for Adoption

Reappointment of these boards and the maintenance thereof must be continued to comply with the provisions of the Public Telecommunications



Financing Act of 1978 as a condition for public broadcasting stations to receive federal funding.

Considerations Against Adoption

University officials are aware of none.

Constituency Involvement

The WSIU FM/TV Community Advisory Board was approved by the Board of Trustees at its June 14, 1979 meeting. The request for approval was initiated by the Chairperson, Department of Radio-Television, and transmitted by the Dean, College of Communications and Fine Arts. The Vice-President for Academic Affairs and Research and the President of SIUC approved and recommended the resolution to the Board of Trustees.

The request for designation of a separate Community Advisory Board for WUSI-TV was initiated by the Acting Chairperson, Department of Radio-Television, College of Communications and Fine Arts. The request was transmitted with approval by the Dean of the College of Communications and Fine Arts. The request was then reviewed and approved by the Vice-President for Academic Affairs and Research and the Acting President of SIUC and was finally adopted by the SIUC Board of Trustees in April of 1980.

Resolution

WHEREAS, The provisions of the Public Telecommunications Financing Act of 1978 require the designation of approved Community Advisory Boards as a condition for public broadcasting systems to be granted federal funds; and

WHEREAS, The public broadcasting stations at SIUC (WSIU-FM, WSIU-TV, and WUSI-TV) wish to pursue continued funding under the Public Telecommunications Financing Act of 1978, through the Corporation for Public Broadcasting;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the following persons, broadly representative of the diverse needs and interests of the Carbondale and Olney communities served by the SIUC public broadcasting stations, shall be and are hereby reappointed to serve a one-year term on the following Community Advisory Boards:

WSIU FM/TV COMMUNITY ADVISORY BOARD

Andrea Brown, Cairo, Illinois  
Ray Burroughs, Murphysboro, Illinois  
Clarence Mays, Sr., Mt. Vernon, Illinois  
James Sanders, Marion, Illinois  
Richard Hart, Benton, Illinois

WUSI-TV COMMUNITY ADVISORY BOARD

Judy Gassman, Olney, Illinois  
Robert Malone, Olney, Illinois  
John Stull, Olney, Illinois  
Maxine Sutherland, Lawrenceville, Illinois  
Jack Thatcher, Flora, Illinois

Mr. Van Meter moved the reception of Reports of Purchase Orders and Contracts, January, 1981, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held February 12, 1981; Abolition of Degree Program: Bachelor of Science, Major in Language Arts, Department of Secondary Education, School of Education, SIUE; Abolition of Degree Program: Bachelor of Science, Major in Social Studies, Department of Secondary Education, School of Education, SIUE; Abolition of Degree Program: Bachelor of Science, Major in Sociology, Department of Secondary Education, School of Education, SIUE; Approval of Revised Plans and Specifications: Multi-Purpose Facility, SIUE; Recommendation for Distinguished Service Award, SIUC (Dorothy Morris); and Reappointment of the Members of the Community Advisory Boards for the Stations of the Broadcasting Service, SIUC. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.

The following matter was presented:

NOTICE OF PROPOSED INCREASE: UNIVERSITY CENTER FEE, SIUE  
[AMENDMENT TO 4 POLICIES OF THE BOARD C-2, C-4, C-5, C-8]

#### Summary

This matter proposes a \$3.00 across-the-board increase in the University Center Fee at SIUE, to be effective Summer Quarter, 1981.

#### Rationale for Adoption

The University Center operation is affected by increases in salaries and wages, and by inflationary increases in the costs of goods, services, and utilities. Additionally, the Center will be affected during the coming year by the reduction in tuition revenues previously retained to support it. During Fiscal Year 1982, \$82,000 in retained tuition funds will be eliminated from the Center's operating budget.

Utilizing the Illinois Board of Higher Education's original FY 1982 cost increase factors, the Center's administration calculates that operating costs for non-revenue producing areas in the Center will increase by \$143,367. This increase will be reduced by approximately \$25,000 through application to the Center operation of the same tentative revised cost increase factors as will be applicable to University units funded by state appropriations. The Director of the Center is requiring that revenue producing units in the Center generate additional revenues sufficient to cover increased costs of operation.

The proposed \$3.00 across-the-board fee increase will generate approximately \$93,000. This will partially offset inflationary increases, and the reduction in retained tuition funds. The remaining inflationary increases will be offset through increasing the efficiency of Center operations, affecting economies or cutbacks in various operations, and by drawing on available working capital. Because of the unexpected increase in enrollments over projections for FY 1981, the Center expects to realize an increase in working capital of about \$27,000, which would also be applied to FY 1982 operating costs.

Without the proposed increase, and utilizing enrollment projections developed by the University for FY 1982, the Center's administration projects a reduction in Center fee revenues of \$6,000. Projections of fee income for FY-82, including the increase, are \$1,035,000, compared with revised FY-81 projections of \$948,000.

#### Considerations Against Adoption

The proposed fee increase will increase the costs of attendance at SIUE. University officers are concerned that this increase, coupled with the proposed tuition increase could affect enrollment levels and student access to the University. The magnitude of such an effect has been minimized as much as possible through reducing the level of the proposed Center fee increase from \$6.06 to \$3.00. Further reduction in the level of the proposed increase could only be accommodated through significant reductions in services and hours of operation.

#### Constituency Involvement

The fee increase proposal was initiated by the Director of the University Center. The original fee increase proposal was reviewed by the University Center Board, SIUE. The U.C.B. offered recommendations for increasing revenue (for example, Center operation of a pay parking lot, and assessment of a faculty/staff center fee) but noted that if those recommendations were not feasible that they would support a fee increase of \$6.06. The \$3.00 increase proposal presented herein is the result of discussions between the Director of the Center, the Acting Vice-President for Business Affairs, and the President, SIUE. During the next month the increase proposal will again be discussed with the Center Board, and with the Student Senate. This matter is recommended for adoption by the Acting Vice-President for Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Summer Quarter, 1981, 4 Policies of the Board C-2, C-4, C-5, and C-8 be and are hereby amended to read as follows:

- 2. General student fee schedule for Southern Illinois University at Edwardsville:

	<u>1-5 hours</u>	<u>6-11 hours</u>	<u>12 hours or more</u>
Athletic Fee	\$ 7.00	\$13.00	\$19.00
Textbook Rental Fee	4.00	7.00	10.00
University Center Fee	<del>25.50</del> <u>28.50</u>	<del>29.00</del> <u>32.00</u>	<del>32.50</del> <u>35.50</u>
Student-to-Student Grant	1.50	1.50	1.50
Student Welfare and Activity Fee	11.75	20.45	20.45

- 4. Fees at the Scott Air Force Base Resident Center, the Cooperative Graduate Center at Greenville College, and the Litchfield Resident Center shall be as follows:

	<u>1-5 hours</u>	<u>6-11 hours</u>	<u>12 hours or more</u>
University Center Fee	<del>\$25.50</del> <u>28.50</u>	<del>\$29.00</del> <u>32.00</u>	<del>\$32.50</del> <u>35.50</u>
Resident Center Fee	14.00	25.50	36.00

- 5. Open University Program Fee:

	<u>1-5 hours</u>	<u>6-11 hours</u>	<u>12 hours or more</u>
University Center Fee	N/A	<del>\$29.00</del> <u>32.00</u>	<del>\$32.50</del> <u>35.50</u>
Textbook Rental Fee	N/A	7.00	10.00
Program Fee	N/A	19.50	28.00

- 8. The University Center Fee, SIUE, effective-Fall-Quarter,-1977, shall be as stipulated in paragraph 2 above, and shall be assessed of all students registered at the University.

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to implement the provisions of this resolution.

Mr. DeStefane stated that over the spring break, he and members of the Student Government were going to conduct a rough audit of the University Center operations to see whether they believe the fee increase is justified. He pointed out that he would like to commend President Lazerson and his administration, the constituency groups, and the Student Government for maintaining all of the other fees at SIUE at present levels.



The Chair recognized Mr. John Rendleman, President, SIUE Student Senate, who pointed out that under Constituency Involvement in this matter, discussion was held with the University Center Board, but the Student Senate was not involved in the preliminary discussions or proposals concerning this fee. He thanked the Board for the two meeting fee increase ruling, and remarked that the rough audit of the University Center operations and financial reports would be conducted to see if they could come up with a proposal to decrease the fee rather than increase it. He stated that last month, the Student Government had worked very hard in pointing out that the Tower Lake rent increase was not necessary and that President Lazerson did the same kind of review which was why there was no rent increase proposal on the agenda.

The Chair announced that the increase in the University Center Fee matter would be considered by the Board for action at the April meeting.

Under Reports and Announcements by the President, SIUE, President Lazerson announced that the School of Dental Medicine had opened a second satellite clinic in the City of East St. Louis, which will be staffed by graduate dentists, and services will be offered to the handicapped in particular. He announced that Dr. Ralph Bain, Chairman, Department of Chemistry, had been selected for a second consecutive year to serve as an American Council on Education Intergovernmental Fellow. He remarked that Dr. Bain was one of ten such Fellows in the United States. President Lazerson announced that accreditation of the master's degree program in Speech Pathology was received in February, 1981. President Lazerson reported that the American Concrete Institute holds an annual competition for engineering schools relative to the production of the strongest concrete block that can be produced, and he was delighted to announce that the entry from our engineering students won first prize this year; the University of Illinois was second and the University of Nebraska was third.

The following matter was presented:

CHANGES IN RESIDENCY STATUS POLICIES AND  
OFFSET AGAINST NON-RESIDENT TUITION  
[AMENDMENT TO 3 POLICIES OF THE BOARD A-1,  
AND 4 POLICIES OF THE BOARD A-6 AND C-1]

Summary

This matter proposes amendments to the Policies of the Board which would allow SIUC and SIUE, on a three-year experimental basis and within certain limited circumstances, to classify as in-state residents, for the purpose of assessing tuition, undergraduate and graduate students who are not otherwise defined as in-state residents under existing Board policies. Another proposed amendment would allow non-residents to offset against the difference between resident and non-resident tuition any income tax paid to the State of Illinois.

One proposed change (see the first addition to 3 Policies of the Board A-1) parallels a Murray State University (Kentucky) policy, and would allow for defining as residents persons from fourteen designated counties in western Kentucky. A second proposed change (see also the first addition to 3 Policies of the Board A-1) parallels a University of Missouri System policy, and would allow for defining as residents persons from Missouri who register for not more than six semester or nine quarter hours. A third proposal (see new subparagraph l for 3 Policies of the Board A-1) would allow institution-to-institution agreements, approved by the Chancellor, under which non-resident students could take courses at the in-state tuition rate. The tuition and fee arrangement involving SIUE and Blackburn College, which was approved last month, is an example of such an agreement. The fourth proposal (see new subparagraph f for 4 Policies of the Board A-6), which parallels another University of Missouri System policy, could allow residents of Missouri to offset against the difference between resident and non-resident tuition any income tax that they pay to the State of Illinois and would also allow dependent children who are residents of Missouri to offset against the difference between resident and non-resident tuition any such tax paid by their parents or guardians.

Rationale for Adoption

Policies similar in some respects to those here proposed already exist within the SIU System. In 3 Policies of the Board A-1, for purposes of assessing graduate-level student tuition for up to nine quarter hours at SIUE, designated counties in Missouri and the City of St. Louis are defined as being part of "the State." This current policy would be superseded by the second policy proposed here. In 3 Policies of the Board A-1-h, certain Armed Forces personnel from other states are defined as residents of Illinois; and in 3 Policies of the Board A-1-i, persons from other states who are incarcerated in a State or Federal place of detention within the State of Illinois are treated as residents for the purpose of tuition assessment.

Further, the proposed policies applying to Kentucky and Missouri residents can be seen as recognizing a fact frequently overlooked: that state boundaries do not necessarily define a university's constituency and supporters.

Indeed, the policies now in effect in Kentucky and Missouri constitute their recognition of this fact. Also, the tuition revenues from students resident in Kentucky and Missouri may, as enrollments decline, serve to keep the University Income Fund higher than it would otherwise be.

Finally, the proposed policies contain careful controls. They may be invoked by SIUC and SIUE, but they are not mandated as policies which must be utilized. Initially, they will be in effect for three years, during which time they will be evaluated in terms of their qualitative and quantitative effects upon the System and its constituent Universities. Because the proposed policies are controlled and limited, they are expected to be cost effective, to increase rather than reduce tuition revenue.

#### Considerations Against Adoption

The cost of education at public universities in Illinois is subsidized by the state through appropriations from General Revenue Funds. Hence, the argument goes, out-of-state residents attending Illinois public universities should pay a tuition rate which is at or near the full cost of their education so that they will not be subsidized by Illinois taxpayers. Currently, non-resident tuition at SIUC and SIUE is essentially three times that charged to residents.

#### Constituency Involvement

A draft of this matter for distribution to constituencies was sent to Presidents on January 12, 1981, and a copy of the matter presented to the Board at its February meeting was sent on February 2, 1981, for distribution to constituencies.

The SIUC Faculty Senate believes the basic idea is reasonable, but has concerns about how the proposed policies would affect the financial and human resources of the University. Some members of the SIUC Deans Council were highly supportive of the proposed policies; others expressed reservations similar to those of the Faculty Senate. The Educational Policy Committee of the SIUC Graduate Council unanimously approved the proposed policies.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That 3 Policies of the Board A-1 be and is hereby amended by additions and deletions as follows:

1. The following regulations governing the determination of residency status for admission and assessment of student tuition are approved:

For the purpose of these regulations an "adult" is considered to be a student eighteen years of age or over; a "minor" student is a student under eighteen years of age. The term "the State" means the State of Illinois except in the following instances: (1) For the purposes of assessing undergraduate- and graduate-level student tuition, the Presidents, with the agreement of the Chancellor, may take the term "the State" to



include the Kentucky Counties of Ballard, Caldwell, Calloway, Carlisle, Crittenden, Fulton, Graves, Hickman, Livingston, Lyon, McCracken, Marshall, Trigg, and Union. (2) For purposes of assessing undergraduate- and graduate-level student tuition for not more than six semester or nine quarter hours, the Presidents, with the agreement of the Chancellor, may take the term "the State" to include the State of Missouri. Neither exception may apply to the assessment of tuition at the School of Dental Medicine, the School of Law, or the School of Medicine. Except for those exceptions clearly indicated in these regulations, in all cases where records establish that the person does not meet the requirements for resident status as defined in these regulations the non-resident status shall be assigned.

BE IT FURTHER RESOLVED, That 3 Policies of the Board A-1 be and is hereby amended by the addition of the following as subparagraph 1 and the appropriate redesignation of subsequent subparagraphs:

1. Contractual Agreements. The Presidents, with the approval of the Chancellor, may enter into agreements with other institutions in or out of state under the terms of which students at the other institutions are defined as residents of the State of Illinois.

BE IT FURTHER RESOLVED, That 4 Policies of the Board A-6 be and is hereby amended by the addition of subparagraph f:

- f. Offset of State of Illinois Income Tax Against Non-Resident Tuition. The Presidents, with the agreement of the Chancellor, may allow the offset to residents of Missouri who have paid income tax in the State of Illinois and to residents of Missouri claimed as dependent children on a parent or guardian's Illinois Income Tax Return whose parent or guardian has paid any such tax. No tax other than the Illinois Income Tax shall be taken into account. The offset shall not apply to the assessment of tuition at the School of Dental Medicine, the School of Law, or the School of Medicine.

Such residents will be allowed to offset the total amount of such taxes against the difference between resident and non-resident tuition. This privilege shall expire one year after the tax is paid; provided, however, no credit will be given for income tax withheld or paid in connection with an estimated tax return during the current year.

To effect an offset, students shall furnish to the Bursar or that officer's designee satisfactory evidence that the tax was paid, the date of payment, and that they are entitled to an offset. Ordinarily, evidence of payment and the date thereof will be by exhibiting to the Bursar or that officer's designee a copy of the State Income Tax Return, together with canceled checks or photostatic copies thereof, for any taxes shown as excess over withholding. After reviewing the evidence



present, the Bursar or that officer's designee may at that officer's discretion request other evidence of payment of tax.

Tax credit thus established may be used only once as an offset against the non-resident tuition differential, but credit in excess of current obligations may be carried forward to subsequent school terms, subject to the time limitation stated above. If several students from the same family claim allowable tax credit, the tax credit of a parent or guardian shall be allocated among them in the same proportion as each student's non-resident tuition differential bears to that of the other students from the same family. Tax credit may be offset against tuition only, and may not be offset against incidental fees or any other fees or obligations.

BE IT FURTHER RESOLVED, That these amendments shall remain in effect through the Summer Session of 1984 and will expire at that time unless re-enacted. During that period, they will be monitored to determine their qualitative and quantitative effects upon the System and its constituent Universities; and before the end of that period, the Chancellor will recommend to the Board whether these amendments should be continued, revised, or deleted; and

BE IT FURTHER RESOLVED, That references to tuition rates for students from the St. Louis Metropolitan Area in 4 Policies of the Board C-1 are hereby superseded and may be deleted without further action by this Board; and

BE IT FURTHER RESOLVED, That these policies may be implemented according to Guidelines to be promulgated by the Chancellor (a copy of the proposed Guidelines follows.)

PROPOSED CHANCELLOR'S GUIDELINES FOR IMPLEMENTING  
3 POLICIES OF THE BOARD A-1 AND A-1-1  
AND 4 POLICIES OF THE BOARD A-6-f

1. If a President wishes to implement the exceptions to the meaning of the term "the State" as set forth in 3 Policies of the Board A-1 or to allow the offset of Illinois Income Tax against the difference between resident and non-resident tuition as set forth in 4 Policies of the Board A-6-f, that officer shall so notify the Chancellor, indicating (a) when the exception or offset will begin, (b) how it will be publicized, and (c) how it will be monitored to determine its qualitative and quantitative effects. The Chancellor will indicate his agreement in writing, explaining any changes proposed for items (a), (b), or (c) as defined in the preceding sentence.
2. If a President wishes to enter into a contractual agreement as set forth in 3 Policies of the Board A-1-1, that officer shall notify the Chancellor of the general outline of the agreement at the time negotiations begin, and the final agreement must have the approval of the Chancellor before it is signed by the President and any other parties.
3. The Chancellor shall report agreements as set forth in 1 above and approvals as set forth in 2 above to the Board of Trustees.

Chancellor Shaw explained that he had summarized the intent of this particular policy at the February meeting, and some of the basic principles he would like to repeat at this time. He said that we wanted to treat our sister states in a manner consistent with the way our residents were treated by them. He also said that we wanted to insure that any policies adopted would not keep qualified Illinois residents from matriculating, and by making this program experimental for three years, we would be able to insure that we were not slighting Illinois residents. He pointed out that both Presidents had been informed that his approval of any specific plan would be contingent upon their dealing with the matter of insuring that Illinois residents would have a place at SIU. He said that as long as our physical plant and personnel could accommodate students from these areas, their addition would add to our revenue and would make us more cost effective, but that this would not be true if enrollment greatly increased and additional costs would be realized. He stated that any program developed would be experimental with its results carefully evaluated.

Chancellor Shaw said that Trustee Elliott had written to him with several very good questions about the proposed policy, and he had responded, with copies to the members of the Board. He emphasized that he did not want to mislead anyone about costs for the first year. He said that cost estimates had been made by ascertaining those students who were either from Missouri or Kentucky and were presently attending one of the Universities and determining what amount these students were paying at the present time. At SIUE, he remarked, the loss in revenue would be approximately \$59,000; at SIUC, the loss would be approximately \$36,000. These figures, he explained, were worst-case estimates which did not include any students who might decide to attend SIU as a result of this proposed program, and for every student

attracted to SIUC or SIUE who otherwise might not have been attracted the result would be additional revenue.

Mr. Elliott asked what reaction the Illinois Board of Higher Education either formally or informally had on this proposed policy. Chancellor Shaw responded that the communication had been informal in the sense that there had been several discussions with the IBHE staff, specifically Dr. Wagner. He said that the only reaction he perceived was that we should not expect General Revenue Funds to replace the lost revenue as a result of this decision.

Mr. Elliott said that he had read in the Daily Egyptian that President Somit was opposed to the plan. He would like to hear from both Presidents on this matter.

President Somit said he was not opposed to the plan, but that he did not think he would move ahead on it immediately. He pointed out that the hesitation from SIUC was because there was not sufficient staff and facilities for a possibly expanded enrollment, but that if the enrollment situation changed, the matter would be looked at again. Another reason, he pointed out, was that the first cost estimates had been much higher, approximately \$200,000 loss of income, and given the budget situation, it was not an attractive prospect. He said that even the reduced cost of \$40,000 was not attractive at the moment. He summarized by saying that they were prepared to move with the proposed policy when there were adequate facilities and SIUC could afford to implement the policy.

President Lazerson read a statement from the St. Louis Globe-Democrat that he said was very indicative of the kind of press coverage that was attendant upon the Board's passage of policy in the spring of 1980 that parallels the proposed policy being considered today. He read the following:

"The Mississippi River properly should be regarded as a vital lifeline and not as an artificial border splitting the greater metropolitan area. The Bi-State Development Agency is an example of

existing cooperation between both sides of the river. Working together in harmony is vital if the entire area is to progress to its full potential.

"A similar tuition arrangement benefiting graduate students who are not Missouri residents is in effect at the University of Missouri in St. Louis. Now students on both sides of the river will be able to enroll for courses not available at their home campus. Since SIUE will accept students on a space-available basis only, the program is not expected to burden Illinois taxpayers further since additional staff and faculty will not be required."

President Lazerson said that SIUE was offering an expanded service that should help itself and the region, and that was the spirit with which he approached this policy. He said he anticipated that SIUE would implement this policy for the fall quarter.

After further discussion, Mr. Elliott said that he would prefer to have a report on the proposed policy before three years goes by, and that he would move approval of the resolution as presented. The motion was duly seconded.

Mr. Van Meter agreed with Mr. Elliott that he would like to see a report before the end of three years. Mr. Elliott said that receiving a report before three years should not be in the motion, but that he expected a report periodically.

After a voice vote, the Chair declared the motion to have passed unanimously.

The following matter was presented:

TUITION RATE INCREASES FOR FISCAL YEAR 1982  
[AMENDMENT TO 4 POLICIES OF THE BOARD B AND C]

Summary

This matter proposes that the Board of Trustees approve the tuition level recommended by the Illinois Board of Higher Education at its January 6, 1981 meeting and grant authority to the Chancellor to further increase tuition by a maximum of an additional three percent of current tuition rates if the necessity arises.



### Rationale for Adoption

The IBHE at its January 6, 1981 meeting approved higher education operating budget recommendations for Fiscal Year 1982. These recommendations for public universities provided for an increase of \$84.1 million. Of the increase, \$10.2 million was to be provided through tuition increases at public universities; over \$2 million of the recommended additional tuition income was scheduled to be generated by the SIU System. This amount represents tuition increases of approximately ten percent. The IBHE recommended budget provides for only the basic needs for additional support costs funding and falls short of the Universities' needs for additional salary funding for faculty and staff.

On February 13, 1981, the Governor released his recommendations for funding of higher education in Fiscal Year 1982. The Illinois Board of Higher Education's anticipated allocation of the Governor's recommended funding will include an increase of only \$56.4 million for public universities. This nearly \$28 million reduction from the original IBHE recommendations is a reduction in the recommended level of General Revenue support. Of this amount, the SIU System would have to absorb approximately \$5.3 million. It is obvious that if the Governor's recommended budget is adopted, the SIU System will face significant funding problems.

In February, the Board of Trustees was presented with a matter on proposed tuition rate increases for Fiscal Year 1982. This matter provided a history of tuition and required fees at SIU since Fiscal Year 1972, and noted that from FY-72 to FY-81, tuition and required fees had increased by 57 percent while the Consumer Price Index had increased by 108 percent.

As the Chancellor indicated in February, a tuition increase of approximately ten percent as recommended by the IBHE was likely to be the minimum increase that the Board would be asked to approve in March. At that time, the Governor's FY-82 funding recommendations for higher education were not known; however, early signals indicated that his recommendations would be considerably less than those recommended by the IBHE.

The reasons given in February for a ten percent tuition increase are still relevant. Primary among those reasons is the overall competition for limited state resources, with a consequent necessity to consider all possible sources of revenue when proposing higher education budgets. The fiscal reality appears to be that the scarcity of state resources requires higher education to increase its own revenues if it wishes to increase funding.

This fiscal reality makes necessary the proposed ten percent tuition increase. In the judgment of the Chancellor and the Presidents, an additional \$.6 million can be generated by raising tuition rates an additional three percent and will be sorely needed if the IBHE overall funding level is reduced significantly during the appropriation process. On this basis, approval of the FY-82 tuition levels recommended by the IBHE and granting of authority to increase these tuition levels as much as an additional three percent, if it becomes necessary to do so during the appropriation process, is recommended. The attached Table 1 presents tuition levels at the current rate, at the IBHE recommended rate, and at a rate which reflects a thirteen percent increase in current rates.

It is anticipated that two other public university systems in Illinois by the time of this meeting will have approved policies permitting tuition increases in amounts higher than those originally recommended by the IBHE. Both the IBHE and the Governor's recommended funding levels include funding for Illinois state scholarships which increases the total Illinois State Scholarship Commission funding level, the number of awards to be granted, and the maximum allowable award.

#### Considerations Against Adoption

The SIU Board has over the past several years been the leading advocate in Illinois for low tuition, and it can share in much of the credit for keeping tuition rates low. Access to higher education, long a major goal of the state, surely is increasingly limited by repeated tuition increases. The IBHE proposal to make available to the ISSC additional funds to offset the impact of proposed tuition increases will not benefit all of our students. Another major reason against adoption is the recognition that other cost increases are already being absorbed by students; room and board rates, fees, book costs, and supplies costs have all increased over the last several years.

#### Constituency Involvement

Although constituency groups have not been systematically asked for their recommendations, the Board's procedure of receiving a tuition or fee increase for notice one month and action in subsequent months has presented an opportunity for constituency review of this matter. Constituency representatives may wish to make comments at the Board meeting.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That tuition is increased to the thirteen percent increase level shown in Table 1 of this matter for all classifications of students and that the appropriate change be reflected in 4 Policies of the Board B-1 and B-9 for SIUC, effective with the collection of tuition for Summer Session, 1981, and 4 Policies of the Board C-1 and C-3 for SIUE, effective with the collection of tuition for the Fall Quarter, 1981; and

BE IT FURTHER RESOLVED, That the Chancellor will direct that appropriate amendments to 4 Policies of the Board B-1, B-9, C-1, and C-3 be incorporated in the Policies of the Board without further action by this Board.

Table 1  
The Southern Illinois University System  
Current and Proposed Academic Year Tuition Rates

RESIDENT STUDENTS*	FY-81 Tuition Rate	IBHE Recommended Level		13 Percent Increase		
		Increase - approx. 10%	FY-82 Tuition Rate	Increase	FY-82 Tuition Rate	
<u>SIUC</u>						
Undergraduate, Graduate, and School of Law						
	Hours					
	1	\$ 52.00	\$ 5.10	\$ 57.10	\$ 6.60	\$ 58.60
	2	104.00	10.20	114.20	13.20	117.20
	3	156.00	15.30	171.30	19.80	175.80
	4	208.00	20.40	228.40	26.40	234.40
	5	260.00	25.50	285.50	33.00	293.00
	6	312.00	30.60	342.60	39.60	351.60
	7	364.00	35.70	399.70	46.20	410.20
	8	416.00	40.80	456.80	52.80	468.80
	9	468.00	45.90	513.90	59.40	527.40
	10	520.00	51.00	571.00	66.00	586.00
	11	572.00	56.10	628.10	72.60	644.60
	12 and over	622.00	63.20	685.20	81.20	703.20
School of Medicine		2,250.00	225.00	2,475.00	292.50	2,542.50
<u>SIUE</u>						
Undergraduate						
	Hours					
	1- 5	204.00	21.00	225.00	27.00	231.00
	6-11	408.00	42.00	450.00	54.00	462.00
	12 and over	615.00	63.00	678.00	81.00	696.00
Graduate - Excluding St. Louis Metropolitan Area Students						
	Hours					
	1- 5	219.00	21.00	240.00	30.00	249.00
	6-11	438.00	45.00	483.00	57.00	495.00
	12 and over	660.00	66.00	726.00	87.00	747.00
School of Dental Medicine		1,116.00	111.00	1,227.00	144.00	1,260.00
Graduate - St. Louis Metropolitan Area Students						
	Hours					
	1- 5	219.00	21.00	240.00	30.00	249.00
	6- 9	438.00	45.00	483.00	57.00	495.00
	10-11	1,314.00	135.00	1,449.00	171.00	1,485.00
	12 and over	1,980.00	198.00	2,178.00	261.00	2,241.00
Extension Tuition - Per Quarter Hour of Credit		11.00	1.00	12.00	1.00	12.00

\*Non-resident students are charged three times the relevant resident rate, except for certain graduate students from the St. Louis Metropolitan Area as defined in 4 Policies of the Board C-1.

Chancellor Shaw said that last month, when the matter of tuition increases for Fiscal Year 1982 was first brought to the Board's attention, he had indicated that the ten percent tuition increase recommended by the IBHE would likely be the minimum increase we would be seeking. He also had indicated that perhaps the greatest pressure toward increasing tuition comes from the overall competition for limited state resources and a resulting necessity to consider all sources of revenue when proposing higher education budgets. He reported that these circumstances had not changed. He remarked that while last month the IBHE had made its recommendations for funding, the Governor had spoken only in general terms about funding for FY 1982. He said that since that time, the Governor had been more specific, and last week, the IBHE had acted upon the Governor's recommendations for higher education. As Chancellor Shaw had indicated in his letter to the members of the Board on February 24, 1981, the Governor's recommendations, while evidencing a strong and continuing commitment to higher education, presented us with the challenge of adjusting our FY 1982 expectations downward by over 5.3 million dollars from the original IBHE recommendations. He pointed out that the proposed tuition increase should be considered in that context.

Chancellor Shaw said that in order to adjust, system-wide, to the Governor's recommended level of funding and honor our and the Governor's commitment to adequate salary increases (eight percent on July 1, and an additional two percent on January 1), we would need to do the following:

1. Nearly all new and expanded program support, a System total of \$1.1 million at the original IBHE level, would have to be dropped for FY-82;
2. In the utility area, we would need to improve our overall efficiency by three percent to compensate for the \$213,000 which would be needed but would not be received;
3. In the area of general price increases, if we assumed that the original IBHE recommendation of an eight percent



increase was on the mark, we would need to economize to achieve additional savings of about \$1.1 million. If inflation is more than eight percent, our economies must, of course, be of even greater magnitude;

4. In the personnel area, in order to accommodate the ninety percent level of funding and to meet the one percent personnel service "productivity improvement" suggested by the IBHE staff, we would need to economize by approximately \$1.9 million; and,
5. Finally, even with these adjustments, we would need to increase tuition, and given the severity of the overall adjustment, ten percent would not be enough.

Chancellor Shaw pointed out that the matter asked that tuition be increased by ten percent. He said that additionally, the second part of the resolution asked that the Chancellor be authorized to increase tuition for the next fiscal year by as much as an additional three percent, if circumstances required it.

Chancellor Shaw outlined those circumstances. He reported that recently we had introduced our appropriation bill at the original IBHE recommended levels; the bill included a ten percent tuition increase. He said that likely amendments would be offered to reduce the amounts in the bill to the Governor's recommended level of funding, and if those amendments were adopted, the \$5.3 million he spoke of a moment ago would be taken from the bill. He said that if this occurred, the additional tuition increase would be necessary to help offset that reduction, and he emphasized the word "help." He pointed out that the additional three percent tuition increase would generate approximately \$600,000; it would offset only about eleven and one-half percent of the total reduction from the original level. He stated that in the Governor's proposed budget, it was indicated that "if a public university increases its tuition by more than ten percent, those funds generated in excess of the recommended ten percent increase can be dedicated to that university." He pointed out that the remaining \$4.7 million would have to come from other reductions.

Chancellor Shaw remarked that while we were always reluctant to recommend actions which increased the costs of attending our institutions, the fact remained that tuition increases would be necessary, and our best guess would be that tuition increases of thirteen percent would be necessary. He said that SIUC does not face this dilemma alone; the other three public university systems face the same problems. He reported that one system would bite the bullet and increase tuition by only ten percent; another had increased tuition by fourteen percent; and at the University of Illinois, through a complicated differential tuition plan, tuition would be increased by an average of fifteen percent. He said that tuition increases at nonpublic institutions in the state were ranging from twelve to seventeen percent. He pointed out that our institutions were not alone and neither was our state. He reported that Kentucky would increase tuition by fifteen percent for undergraduates and by twenty-five percent for graduate students, and in Minnesota, a state which had increased tuition by seven percent for the current year, was recently forced to seek an additional ten percent mid-year tuition increase. He reported that in the west, Oregon had increased tuition by fifteen percent for next year.

Chancellor Shaw said that the pressures that we were feeling to increase tuition stem from real competition for limited state resources. He stated that while the competition in Illinois was strong, higher education in our state was faring better than in some of our neighboring states. He said that the adjustments that we would be required to make for FY-82 were something like those other states had to make during FY-81, although in some cases our adjustments were less severe.

Chancellor Shaw said that he had distributed to the members of the Board copies of articles that had appeared recently in newspapers on the problems experienced by higher education in several states. He commented that in reading

the articles, tuition increases, across-the-board cuts in funding, mid-year freezes on spending, and other strong measures were necessary for higher education in these states to cope with financial problems caused by the general economic problems of the nation.

Chancellor Shaw said that in the Governor's recent budget message, he had made an interesting comment. The Governor had said that there was not one budget this year; there were five. He said that the first was the book presented to the Legislature; second, their action on this book; third, Reagan's proposals; fourth, Congressional action on the Reagan budget; and fifth, the influence of the national and Illinois economy on all of this.

President Somit explained some of the budget problems SIUC faced. He said that the ninety percent base for funding salary increases left SIUC, including the School of Medicine, with a deficit of \$600,000; approximately \$750,000 will be taken from the budget for "productivity increase"; and \$150,000 will be reduced for utilities price increase. He said that there will be no new program money, and that the four percent price increase during the period when inflation will run from ten to twelve percent will also result in a deficit. Faced with these facts, he said that SIUC would proceed with some basic objectives: (1) to provide the eight plus two percent for salaries; (2) to protect to the best of our ability the academic programs; and (3) not to reduce personnel without at least adequate notice. In order to face these problems, he commented that general price increase money would be shifted to cover salary increases; what is left of general price increase money will be used for meeting the "productivity increase," and the three percent additional tuition, roughly \$450,000, would provide additional support for the Library, to provide staff for critical new and expanded programs, and to create a rather embarrassingly small reserve for the utility price increases. He said that we would lose some ten to twelve

faculty lines through attrition, and in addition, we would have wiped out over \$400,000 in staff positions which were underfunded or not funded at all. He said that new hirings would be at the junior level regardless of the level of the vacancy. He said that a policy of this sort could not continue indefinitely. He commented that many students will not be able to obtain laboratory experience; there will not be as many basic courses as we would want; Library acquisitions with regard to periodicals as well as books will have to be reduced; new and expanded programs will have to be deferred; enrollments will have to be capped; there will be across-the-board reductions in supplies, travel, and all sorts of support activities, including further lowering and deterioration of maintenance. Yet, President Somit said that he had to agree with Chancellor Shaw that compared to other states, we were coming off comparatively well.

President Lazerson said that in both FY-80 and FY-81, based on the mechanism of the comparative cost analysis constructed by the IBHE staff, SIUE suffered base budget reductions of approximately \$750,000 in each of those two years. He pointed out that the prospects for FY-82 and the four years succeeding FY-82 were precisely of that same order of magnitude; over a seven-year period, SIUE would be slated for a total base budget reduction of approximately five and one quarter million dollars. He said that this figure was completely independent of the budget situation being currently discussed. He commented that the first priority, faculty and staff salaries, would require an additional \$277,000 to provide the package that the Governor had outlined in his message. He stated that with regard to utilities deficiency, that figure would be \$62,000; general price increase money, the deficit would be \$283,000 from the IBHE recommended level; and zero program money would mean a reduction of \$261,000. He said that the first priority in the program category was the development of the engineering program which was slated to receive approximately \$100,000. He said that the



special analytical study which dealt with Library needs in the professional schools had secured at the IBHE level a recommendation of \$75,000, and there were no dollars in that category. He pointed out that the "productivity increase" figure would amount to \$337,000.

President Lazerson said the first thing that must be done was to reduce the base for FY-82 by approximately \$1,100,000, that was a combination of the \$741,000 based on the comparative cost analysis and the \$337,000 relative to the "productivity increase" factor. He said that if that deficit and the salary increases could be taken care of, we were talking about a base budget reduction of \$1,100,000, followed successively by reallocation of approximately \$350,000. He pointed out that if the engineering program would be funded, the total reduction plus reallocation would be about \$1,600,000.

President Lazerson commented that he had been working very closely with the Planning and Budget Council, which was an all-University Council consisting of faculty, staff, and students, with regard to what our options might be in terms of meeting this situation, and he had every confidence that decisions would be made that would permit the University to move forward even though the decisions would not be easy ones.

Mr. Rowe remarked that he fully appreciated the presentation on this matter, but that he had problems with the actual resolution. He said the first problem was the fact that all of us disliked seeing any kind of an increase, but his first objection was to approve today a ten percent increase and then to give authority for an additional three percent. He pointed out that the Bylaws of this Board stated that the Board should fix and collect, among other things, tuition and fees. His second problem, he stated, was that we had better face reality today rather than hold out the forlorn hope that this increase could be limited to ten percent. He said that we would be very lucky if our administrators could hold the increase to thirteen percent rather than fourteen or fifteen.

Mr. Rowe stated that the Governor of the state had been extremely generous with higher education in a year when he did not really know what the revenues were going to be. He said that if the economy would turn around and sales tax revenues would increase, the increase in tuition could be rescinded by having a special meeting of this Board.

Mr. Rowe moved to amend the resolution by substitution of the phrase in the first paragraph "That tuition is increased to the thirteen percent level shown in Table 1 of this matter" instead of the phrase "That tuition is increased to the Illinois Board of Higher Education recommended level shown in Table 1 of this matter," and that such amendment would also delete the second and third paragraphs of the resolution. (NOTE: The amendment has been incorporated in the matter above.) Mr. Rowe then moved adoption of the resolution as amended. The motion was duly seconded.

Mr. DeStefane commented that in the area of higher education tuition increases, at least over the past several years, the burden of inflation had not been placed upon the entire University community but solely upon the student. He remarked that President Reagan had clearly proposed a major retrenchment in federal aid to higher education, especially to middle income students, and he had also started to phase out federal money for loans to poorer students. He said that President Reagan's plans as well as the proposed increase in tuition would prevent many present and prospective students from entering the SIU System in the future. Mr. DeStefane pointed out that analyzing the normative cost study of 1974, SIUE was overfunded by 25.4 percent, and that SIUE was overabundant in faculty. He presented three alternatives that would aid in the decrease of tuition in the future for SIUE: (1) the formulation of an attrition policy which would decrease the number of faculty; (2) the implementation of a strict performance based evaluations of faculty members; and (3) the program and

resource planning in academic areas which would result in furloughing faculty members. Mr. DeStefane explained each alternative more fully. He said that he would definitely not support the tuition increase for Fiscal Year 1982.

The Chair recognized Ms. Debbie Brown, President, SIUC Graduate Student Council, who asked: would it not be better to take additional steps to limit services and modify existing programs rather than limit access to higher education at a time when jobs were difficult to come by and the state and federal aid to students was being decreased? She said that the SIUC Graduate Student Council strongly opposed the tuition increase.

The Chair recognized Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, who said that the USO and Student Senate met last night and supported a ten percent increase as the IBHE had recommended. He reported that at the hearing on decreases in financial aid just held, he could understand where the faculty, administration, and Civil Service people were coming from, but he felt that we could take the initiative and give that needed financial aid to the students by not increasing tuition. He recommended that the Board vote against the tuition increase.

Mr. Michalic commented on the tuition increase situation, and said that he would like to see free tuition. He felt that students will not have a chance in the future to achieve an education in this country because they will not be able to afford it. He stated that he hoped that this Board as well as other boards in the state and across the nation would take a firm stand toward more funding for education. He recommended that the Board also take a stand against this tuition increase.

The Chair recognized Mr. John Rendleman, President, SIUE Student Senate, who said that the Student Government was philosophically opposed to the proposed tuition increase. He said that, like his father, he was opposed

to tuition at public universities. He commented that while the goal of tuition-free public education was not one which would be reached in the immediately foreseeable future, he believed that it was one which the Board should work toward achieving. Mr. Rendleman cited many causes for the tuition increase proposed: the IBHE's policy which stated that tuition charges should be based on inflation; SIUE's relative overfunding with regard to the normative cost analysis; the size of the faculty has remained stable while the student population has declined; state support for nonpublic institutions; and the ISSC Monetary Award Program which subsidizes the education of students attending private colleges and universities. Mr. Rendleman pointed out that last year, Mr. Elliott had asked for a ray of hope regarding tuition increases. Mr. Rendleman asked Mr. Elliott to vote a symbolic "no" on the tuition increase to show the students who were the primary consumers of education that there was still that ray of hope.

Mr. Elliott said that he was one of the group that voted for a policy of no tuition a few years ago, and philosophically, he still felt that way that public education ought to be free, including higher education. He said that he was not an ostrich though and one could not bury his head in the sand and believe that there would be no tuition in the near future and certainly not at the present time. He said he voted his conscience, and he had never been known to vote a symbolic "no" when it was wrong. He commented that higher education in the eighties was facing a very crucial time. He said that he did not have knowledge of all of the states, but our neighbors were showing that the Governor of the State of Illinois was indeed generous in his efforts to higher education. He commented that quality, not size, was going to be our goal for the eighties and we would have a fantastic problem of trying to hold on to our quality while dealing with decreasing amounts of money. He pointed out that if the Universities



could not maintain their quality, then the State of Illinois would be the one to suffer, not only the students who were here now but future students as well. He stated that we must do what it takes to maintain quality for the Universities.

Mrs. Kimmel said there had been a great feeling among some people in this state that higher education should be tuition free, but that this certainly was not the time to get it. She said her great concern at this time in economic stress in higher education was that many universities would cut quality courses in order to stay alive, and she hoped that these Universities would not succumb to that pressure but that we would maintain quality programs.

Chairman Norwood stated that the IBHE planned to go to the Legislature with our original request, and sensing the availability of resources in the state he hoped that we would end up with at least \$60,000,000 out of the \$108,000,000 requested. He said that this Board and the students have fought long and hard to keep the tuition rate down. He thought it was important that we continued to voice our serious concerns about tuition. He said that the Governor of the state had been fair and honest with higher education, and other states were in worse shape than Illinois. He said he would like to be able to vote against a tuition increase, but he felt the Board had a responsibility to maintain and continue to improve the quality of the Universities.

The Chair reminded the Board that a motion had been made and seconded, and he called for a roll call vote. Student opinion in regard to this matter was indicated as follows: Aye, none; nay, Rick J. DeStefane, Mark E. Michalic. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.

The following seven matters were presented in response to the Illinois Board of Higher Education Report of Public University Program Reviews Conducted in FY-79:

RESPONSE TO THE ILLINOIS BOARD OF HIGHER EDUCATION REPORT  
OF PUBLIC UNIVERSITY PROGRAM REVIEWS CONDUCTED IN FY-79:  
BACHELOR OF SCIENCE AND MASTER OF SCIENCE,  
MAJOR IN ENGINEERING BIOPHYSICS, SIUC

Summary

This matter responds to an Illinois Board of Higher Education request that the Board of Trustees of SIUC review and identify the future directions of the B.S. and M.S. programs in Engineering Biophysics, SIUC, and inform the IBHE staff of the resulting actions no later than April 1, 1981. Specifically, the IBHE, at its meeting of July 8, 1980, accepted an IBHE staff report which stated the following:

B.S. and M.S. in Engineering Biophysics

As a result of the program review, admissions to the B.S. and M.S. programs in Engineering Biophysics were suspended. The Colleges of Science, and Engineering and the School of Medicine are presently considering a restructuring of these programs in order to address the concerns identified in the review process and to identify the future directions of these programs. The recommendations and rationale resulting from this reassessment should be transmitted to the Board of Higher Education in the July 1980 RAMP submission.

As requested in the report, the progress made in restructuring the programs and addressing the concerns identified in the review process was submitted in the July 1980 RAMP submission and approved by the SIUC Board of Trustees on July 10, 1980. Since the July 1980 RAMP submission, additional progress has been made which includes the following proposals: 1) that the M.S. program be restructured taking into account the concerns raised in the review; 2) that the restructured program be housed in the College of Engineering and Technology for purposes of administration and resource allocation; 3) that the restructured M.S. program be submitted to the Chancellor during the current semester as a reasonable and moderate extension; 4) that if the restructured program is approved, the Bachelor of Science program be abolished; and 5) that if the restructured program is approved, it be monitored internally on an annual basis in terms of student demand, and formally reviewed again within four years.

Rationale for Adoption

A committee of deans consisting of the Graduate Dean, the Dean of the College of Science, the Dean of the College of Engineering and Technology, and the Associate Dean of the School of Medicine made recommendations to the Acting Vice-President for Academic Affairs and Research. These recommendations addressed the goals and objectives of the program; where the program would be housed administratively; and curriculum redevelopment. The Acting Vice-President for Academic Affairs and Research accepted the recommendations and charged the Dean of the College of Engineering and Technology with preparing a proposal which would justify the modified program. In conjunction with an Advisory Board consisting of faculty from the College of Engineering and

Technology, the College of Science, and the School of Medicine, the Dean is currently completing the final draft of a proposed reasonable and moderate extension of the program.

#### Considerations Against Adoption

The University is not aware of any.

#### Constituency Involvement

The proposed response has been discussed and concurred in by a committee of deans and a committee of faculty. The recommendations by these committees have the approval of the Acting Vice-President for Academic Affairs and Research. The Acting Vice-President for Academic Affairs and Research and the President, SIUC, recommend approval of the response.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Southern Illinois University at Carbondale submit a report to the staff of the Illinois Board of Higher Education indicating the progress that has been made in restructuring the master's-level program in Engineering Biophysics and future plans for that program and the bachelor's-level program; and

BE IT FURTHER RESOLVED, That if the restructured master's-level program is approved as a reasonable and moderate extension, it be monitored annually in terms of student demand and the results of that monitoring reported to the Office of the Chancellor.

RESPONSE TO THE ILLINOIS BOARD OF HIGHER EDUCATION REPORT  
OF PUBLIC UNIVERSITY PROGRAM REVIEWS CONDUCTED IN FY-79:  
BACHELOR OF ARTS, BACHELOR OF MUSIC, AND BACHELOR OF  
MUSIC IN EDUCATION, MAJOR IN MUSIC EDUCATION, SIUC

#### Summary

This matter responds to an Illinois Board of Higher Education request that the Board of Trustees of Southern Illinois University review and identify the future directions of the major in Music, B.A. and B.M. in the College of Communications and Fine Arts, and the music education major, B.M.Ed. in the College of Education, SIUC, and inform the IBHE of the resulting actions no later than April 1, 1981. Specifically, the IBHE accepted a staff recommendation that SIUC "explore program consolidation in the three undergraduate programs, especially as it relates to departmental priorities to strengthen faculty in certain areas and to emphasize reorientations to areas of greater student demand."

Program officers in the College of Communications and Fine Arts and the College of Education have studied the concerns raised by the IBHE staff, and reached the following agreements: 1) the major which leads to the B.A. and B.M. degrees in the College of Communications and Fine Arts should be retained; 2) the B.M.Ed. degree should be abolished; and 3) the curriculum

which presently leads to that degree should be placed under the B.S. degree in the College of Education.

### Rationale for Adoption

In most accredited college and university music departments and schools of music, multiple degree titles are the norm. Of twelve such schools with music programs comparable to SIUC's, as judged by the Dean, seven have three degree titles, four have two degree titles, and only one has a single degree title. The B.A. is a 40-hour non-professional music major with a liberal arts orientation. The B.M. major requires 75 hours and prepares students for professional careers in music. These two majors are significantly different in content and philosophy and provide a choice of degree titles for students with different interests. Placing the B.M.Ed. curriculum under the B.S. degree in the College of Education will provide the students in the College of Communications and Fine Arts and those in the College of Education who pursue teacher-oriented programs with a clear choice of either the B.M. or the B.S. Therefore, the B.M.Ed. degree can be abolished.

### Considerations Against Adoption

The University is aware of none.

### Constituency Involvement

The proposed response was recommended by the deans of the respective colleges and the Director of the School of Music. The faculty in the School of Music supports the proposal. The Acting Vice-President for Academic Affairs and Research and the President, SIUC, recommend approval.

### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Southern Illinois University at Carbondale submit a report to the staff of the Illinois Board of Higher Education indicating the decisions that have been made, and the reasons for them, on the undergraduate programs in Music.

### RESPONSE TO THE ILLINOIS BOARD OF HIGHER EDUCATION REPORT OF PUBLIC UNIVERSITY PROGRAM REVIEWS CONDUCTED IN FY-79: MASTER OF MUSIC IN EDUCATION, MAJOR IN MUSIC, SIUC

### Summary

On July 8, 1980, the Illinois Board of Higher Education approved an IBHE staff Report which concluded that the M.M.Ed. program in Music, SIUC, does not appear to be educationally and economically justified. Specifically, the Report stated:

#### M.M.Ed. in Music

Over the past four years an average of four students per year have been enrolled in and three students per year have graduated



from this program. Four students were enrolled in Fall 1978; one student graduated in 1978-79. The declining student interest probably reflects the current and projected job market for music teachers. The staff supports the on-going program planning activities in the department, especially as they relate to program reorientations to areas of greater student demand.

SIUC was asked to evaluate the concerns and questions raised and to provide a response to the IBHE by April 1, 1981.

The Dean of the College of Communications and Fine Arts in concert with the Director of the School of Music and the faculty in the School has carefully reviewed the observations by the IBHE staff. These program officers attribute the modest enrollment in this degree program to the following:

- (1) The certification norms in the State of Illinois and the related lack of financial rewards to teachers who obtain a master's degree.
- (2) The University's inability to provide substantial course offerings during summer terms to in-service teachers because of a shortage in summer salary support.
- (3) Ineffective recruitment of students.

Owing to changes in the job market, which currently shows an increased demand for music teachers, the School of Music faculty believes that this program will show an increase in enrollment within the next three years. In addition, the Dean of the College and the faculty have made a commitment to mount an aggressive campaign to recruit students. The success of this campaign should make possible more summer term courses.

This matter, therefore, proposes that SIUC report to the IBHE that the M.M.Ed., with a major in Music, will be retained for at least three more years, during which time the University will monitor enrollments and the number of graduates. If at the end of this period student demand does not warrant continuation, SIUC will recommend that it be abolished.

#### Rationale for Adoption

The Dean of the College of Communications and Fine Arts and the faculty within the School of Music have identified factors which have attributed to the decline in enrollment in the M.M.Ed. degree program. A plan to correct these deficiencies has been developed together with a system to monitor progress.

#### Considerations Against Adoption

The University is not aware of any.

#### Constituency Involvement

The Dean of the College of Communications and Fine Arts and the Acting Dean of the Graduate School have recommended that the proposed plan be

implemented. The Acting Vice-President for Academic Affairs and Research and the President, SIUC, recommend approval.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Southern Illinois University at Carbondale submit a report to the staff of the Illinois Board of Higher Education indicating the decisions that have been made, and the reasons for them, on the Master of Music in Education degree program; and

BE IT FURTHER RESOLVED, That this program shall be annually reviewed during the next three years; and that at the end of that period a recommendation for its continuation or abolition shall be made to the Chancellor and this Board.

RESPONSE TO THE ILLINOIS BOARD OF HIGHER EDUCATION REPORT  
OF PUBLIC UNIVERSITY PROGRAM REVIEWS CONDUCTED IN FY-79:  
MASTER OF ARTS AND MASTER OF SCIENCE, MAJOR IN GEOGRAPHY, SIUE

Summary

On July 8, 1980, the IBHE approved a "Report of Public University Program Reviews Conducted in FY-79." That Report, based on the following analysis, advised the SIU Board of Trustees that the M.A. and M.S. degrees with a major in Geography did not appear to be educationally and economically justified:

Over the past five years enrollments in the two graduate programs in geography decreased from 32 to 11, and the student population shifted from some part- and some full-time to a completely part-time clientele. In four years the number of degrees granted decreased from 8 to 0. Three individuals have graduated from these programs over the past three years.

Being cognizant of the decreases in student enrollment, the geography faculty have developed the applied focus of the curriculum and added an internship requirement, altered the course schedule to be more compatible with job schedules of full-time employed students, and increased efforts to recruit their own undergraduate and other full-time students. In order to improve the retention of their students the faculty have identified all students previously enrolled in the past several years, contacted these students, and encouraged them to return to complete their studies.

While one would expect the University to engage in the activities identified above in order to revitalize any program, the staff remains unconvinced that the sum of the activities will be sufficient. Furthermore, although a few more full-time students have been admitted for next fall, a significantly greater number of part-time majors must be present in order to economically justify the program.

The Report requested the Board of Trustees to evaluate the concerns and questions raised and to inform the IBHE of the resulting actions not later than April 1, 1981.

At the time the Report was approved, the Department of Earth Science, Geography and Planning was already undertaking corrective measures, and in the past year has made considerable progress in the areas of enrollment, retention, and number of degrees granted.

This matter, therefore, proposes that SIUE provide a report on the progress of corrective measures to improve the M.A. and M.S. degrees, major in Geography, that it continue to monitor the success of these measures, and that it submit a final proposal for action on these programs to this Board not later than the regular meeting of March, 1982.

#### Rationale for Adoption

In the past year, steps have been taken to evaluate and monitor the enrollment of graduate majors in Geography. There has been an increase in the number of graduates, and enrollment, of reasonable size, is stable. Curriculum revisions have been made appropriate to degree goals of both full-time and part-time students. Advisement and contact between faculty in the program and students have significantly increased. This information suggests that the program is justified. The University believes, however, that it should monitor the situation for another year before submitting its final report as to the program's educational and economic viability.

#### Considerations Against Adoption

University officers are aware of none.

#### Constituency Involvement

The proposed response discussed herein is the result of an administrative examination of the issue by the Office of Academic Affairs in conjunction with the administration and faculty of the Department of Geography and the Dean of the School of Social Sciences, SIUE. It is recommended for approval by the Acting Vice-President and Provost and the President, SIUE.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Southern Illinois University at Edwardsville submit a report to the staff of the Illinois Board of Higher Education indicating the progress which has been made in strengthening the master's-level programs in Geography; and

BE IT FURTHER RESOLVED, That Southern Illinois University at Edwardsville continue to monitor the strengthening of these programs and submit to this Board a final proposal for action on these programs not later than the regular meeting of March, 1982.

RESPONSE TO THE ILLINOIS BOARD OF HIGHER EDUCATION REPORT  
OF PUBLIC UNIVERSITY PROGRAM REVIEWS CONDUCTED IN FY-79:  
BACHELOR OF SCIENCE, MAJOR IN SOCIAL WORK, SIUE

Summary

This matter responds to an Illinois Board of Higher Education request that the Board of Trustees of Southern Illinois University review and identify the future directions of the B.S., major in Social Work, SIUE. Specifically, the Illinois Board of Higher Education, at its meeting of July 8, 1980, accepted an IBHE staff report which stated the following:

B.S. in Social Work

The faculty review committee recommended that consideration should be given to merge administratively and to integrate the curricula of the undergraduate programs in social work and human services. The University has chosen not to follow this recommendation, but upon completion of accreditation efforts in social work and the inclusion of human services of the Institute for Urban and Regional Studies, the University will reexamine the issue of program consolidation. The staff suggests that this analysis should be developed in concert with the review of the human services program in 1980-81.

The Commission on Accreditation, Council on Social Work Education, at its meeting of October 8-11, 1980, granted initial accreditation to the baccalaureate social work program at SIUE to June, 1983. The specifics of the professional curriculum of the B.S., major in Social Work do not suggest programmatic merger or consolidation with the Human Services Program, SIUE.

Rationale for Adoption

An institutional committee of SIUE is presently examining the structure and functioning of the human services area. In addition, an external consultant will be asked to assist the University in its assessment. Preparations for the consultant involvement are expected to be completed in the spring, 1981. The Social Work major is a professional program designed to prepare students for beginning-level professional practice in social agencies which focus on a particular social problem. The Human Services major is an interdisciplinary program which prepares students to function constructively within the broad context of human services. While additional study will be made, programmatic merger appears not to be appropriate since the two differ substantively in content and in intent.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The proposed response discussed herein is the result of an administrative examination of the issue by the Office of Academic Affairs in conjunction with



the Department of Sociology and Social Work and the Delinquency Study and Youth Development Center, SIUE. It is recommended for approval by the Acting Vice-President and Provost and the President, SIUE.

#### Resolution

WHEREAS, An analysis conducted of the issue of program consolidation of Social Work and Human Services, SIUE, has indicated significant programmatic differences and objectives of the two majors;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That an integration of curricula of the undergraduate programs in Social Work and Human Services, SIUE, not be undertaken; and

BE IT FURTHER RESOLVED, That this action be reported to the Illinois Board of Higher Education in accordance with its aforesaid request.

RESPONSE TO THE ILLINOIS BOARD OF HIGHER EDUCATION REPORT  
OF PUBLIC UNIVERSITY PROGRAM REVIEWS CONDUCTED IN FY-79:  
ABOLITION OF THE BACHELOR OF SCIENCE, MAJOR IN ECONOMICS,  
DEPARTMENT OF SECONDARY EDUCATION, SCHOOL OF EDUCATION, SIUE

#### Summary

The IBHE Report states that "the University intends to initiate actions" to abolish the Bachelor of Science degree, major in Economics, Department of Secondary Education, School of Education, SIUE. This matter proposes that abolition.

#### Rationale for Adoption

Based on enrollment patterns and institutional priorities, it is appropriate to discontinue offering and advertising this degree program, and to remove it from the SIUE academic program inventory. No students are presently enrolled in this degree program.

#### Considerations Against Adoption

University officers are aware of none.

#### Constituency Involvement

This proposal was initiated by the Department of Secondary Education, School of Education, and has been endorsed by the Dean of the School of Education, the Department of Economics, School of Business, the Dean of the School of Business, the Dean of the School of Social Sciences, and by the Faculty Senate, SIUE. It is recommended for approval by the Acting Vice-President and Provost and by the President, SIUE.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Bachelor of Science degree, major in

Economics, Department of Secondary Education, School of Education, SIUE, be and is hereby abolished, in accord with institutional priorities; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

RESPONSE TO THE ILLINOIS BOARD OF HIGHER EDUCATION REPORT  
OF PUBLIC UNIVERSITY PROGRAM REVIEWS CONDUCTED IN FY-79:  
ABOLITION OF THE MASTER OF ARTS, MAJOR IN MATHEMATICS, SIUE

Summary

The IBHE Report recommends that the Department of Mathematics, Statistics, and Computer Science consolidate its graduate-level resources in its Master of Science degree program. To that end, this matter proposes the abolition of the Master of Arts degree, major in Mathematics, Department of Mathematics, Statistics, and Computer Science, School of Science and Technology, SIUE.

Rationale for Adoption

Over the past five years, enrollments in this program have decreased. In response to this decline, the Department of Mathematics, Statistics, and Computer Science, School of Science and Technology, SIUE, has expanded its applied emphasis in Mathematics at the graduate level by strengthening offerings in applied mathematics, computer science, and operations research. It can now consolidate resources in these areas by abolishing the Master of Arts program, and removing it from the SIUE academic program inventory. No students are presently enrolled in this degree program.

Considerations Against Adoption

University officials are aware of none.

Constituency Involvement

This proposal was initiated by the Department of Mathematics, Statistics, and Computer Science, School of Science and Technology, and has been reviewed and approved by the Dean of the School of Science and Technology, by the Dean of Graduate Studies and Research, and by the Graduate Council, SIUE. It is recommended for approval by the Acting Vice-President and Provost and by the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Master of Arts degree, major in Mathematics, Department of Mathematics, Statistics, and Computer Science, School of Science and Technology, SIUE, be and is hereby abolished, in accord with institutional priorities; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

Chancellor Shaw stated that both Universities have had in place for some time program review procedures under which all academic programs were evaluated every five or six years. He commented that more recently, nonacademic programs have been added to this review process. He said that the performance of units of instruction, research, and public service was under continual scrutiny. He reminded the Board that he had sent the members a report on March 2, 1981 which provided a list of programs and units abolished or suspended since 1969-70 as a result of these reviews and that scrutiny. He pointed out that SIUE had requested three more abolitions as a result of these processes on the agenda today. He thought it was important to emphasize that the campuses were doing a very good job of evaluating their existing programs and making the kinds of cuts that were necessary when a program was found to not be in demand or not to be of sufficient quality. Chancellor Shaw remarked that since 1978 we have provided, in our RAMP Planning Documents that we submit to IBHE, brief reports on the results of these reviews that have been completed the previous year. He said that the IBHE staff analyzes the information, asks questions, interacts with us, and ultimately the staff prepares a set of recommendations to the IBHE. He pointed out that five of the matters presented called for the submission of progress reports and the other two request abolition of programs. He remarked that the three abolitions at SIUE were the result of our own review and had occurred without IBHE recommendations.

Dr. Wilkins moved approval of the seven resolutions. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw reported we had just received word of Governor Thompson's 1982 capital budget. He said that coal conversion, major

energy projects, and commitments to previous major capital projects (the Physical Education Building at Northeastern and the sixth stack Library addition at the University of Illinois) had taken most of the resources. Chancellor Shaw listed what the Governor was recommending for the SIU System:

1. Women's Gymnasium remodeling equipment - \$300,100
2. Underground electrical distribution system at SIUC - \$287,500
3. Energy management system - Medical Instructional Facility, School of Medicine - \$141,800
4. Run around heat recovery system - Medical Instructional Facility, School of Medicine - \$24,600
5. Localized fume hood controls - Medical Instructional Facility, School of Medicine - \$28,800

He said that the Governor's budget also included \$9,847,900 for construction of a joint laboratory for use by the Department of Public Health, Environmental Protection Agency, and the Southern Illinois University School of Medicine, and he said that planning funds in the amount of \$400,000 had been appropriated for this project in Fiscal Year 1981. He remarked that some old friends had not been funded:

1. Planning monies for the Dental Education Facility at Alton
2. SIUC School of Medicine - property acquisition
3. Food for Century III

He pointed out that the only item in Food for Century III that had been approved was money for equipment for the Veterinary Medicine Basic Science Building at the University of Illinois. Chancellor Shaw said that he had distributed a copy of a letter to the Board from Dr. Richard D. Wagner, Executive Director, Illinois Board of Higher Education, which provided more detail on the situation.

Chancellor Shaw explained the priorities for the 1981 session of the General Assembly. He said that the best strategy for higher education and for the Southern Illinois University System during the upcoming session of the General



Assembly was to maintain a low profile and to introduce only those bills which were absolutely necessary and respond to other legislation only in those instances where our vital interests were at stake. He remarked that the forthcoming session of the General Assembly promised to be unusually hectic and that we did not wish to get caught in the various crossfires which will occur during the session. He said that the most important bill, Senate Bill 232, was our appropriation bill. The second priority, he commented, related to the establishment of a state-wide Coal Research Coordinating Center at or near SIUC, even though this bill would not require SIUC initiative. He said that he understood a number of people including Senator Kenneth Buzbee, Director Frank Beal of the Illinois Institute for Natural Resources, and Lyle Sendlein, Director of the Coal Extraction and Utilization Research Center at SIUC, were convinced that a coordinating agency related to coal research and use was necessary if Illinois was to become competitive with states like Kentucky for private funds now being put into coal research and if Illinois is to properly develop its coal industry. He said he wanted to point out this matter as something that we would support if in fact the Legislature and the Governor seemed amenable to it, but that we would not take a leadership position on the matter.

Chancellor Shaw stated that the Auditor General had suggested that legislation would be appropriate on the Medical Services and Research Plan. He pointed out that the Board had already approved the plan and the Auditor General had suggested there should be legislative approval also. He said that while it was not absolutely essential to have legislative approval, he would like to comply with the Auditor General's request.

Chancellor Shaw said that it appeared at this time that the Tri-Agency Laboratory building which received planning funds last year would be built on a site near the School of Medicine in Springfield, and that the first-phase

construction funds would be in the administration's Capital Development bill. He said that we would maintain an interest related to this legislation but that we would have no direct responsibility for such legislation.

Chancellor Shaw stated that there were other items in addition to the above that were deemed less essential and he would not recommend legislation at this time. The first item was the support from the IBHE and the Governor regarding funding for the School of Dental Medicine Building. We would be coming up for accreditation a year from this spring, and it will be very important to make it clear to the accrediting people that there is a commitment for this building when times are better. He said that steps had been taken for the Governor and the Executive Director of the IBHE to send letters indicating their support for this project, and both had agreed to do so. He said that special legislation on this item would be unlikely. Chancellor Shaw reported that the second item was Food for Century III, and that although SIUC's request had been ranked second on the IBHE priority list for this category of funding, only the first priority was funded. He again felt that legislation on this particular item would not be wise at this time.

Chancellor Shaw reported that there were two bills which attracted our attention: (1) a bill which would change the due date for the University's Annual Report to the Governor, and (2) an insertion in the Capital Development Board's Capital Projects bill to authorize the expenditure of some \$700,000 in SWRF funds at Edwardsville to build an outdoor swimming pool and make other recreational project improvements, and for authorization to renovate the present buildings used by the law school at Carbondale after the move to the permanent law school building. He explained that meeting the deadline for submission of the Annual Report to the Governor required an almost impossible effort by the staffs concerned and serious consideration was being given to the possibility

of legislation which would remove that deadline to give us the flexibility now enjoyed by two of the other systems which do not have deadline dates specified. He also reported that the staff at the Capital Development Board had agreed to insert in its omnibus Capital Projects bill a paragraph to authorize the expenditure of funds for the swimming pool and the renovation of the two buildings presently used by the law school.

Mr. Elliott requested the Board to consider as a Current and Pending Matter an item entitled "Acquisition of Evergreen Terrace Apartments, SIUC," which had not been submitted ten days in advance of the meeting.

Mr. Elliott moved that the Board consider the matter. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

ACQUISITION OF EVERGREEN TERRACE APARTMENTS, SIUC

Summary

This matter approves in principle the purchase of Evergreen Terrace Apartments, SIUC, from the Southern Illinois University Foundation, with the purchase, should it prove to be financially feasible, to be financed by a sale of Revenue Bonds. Approval is sought on the condition that the transaction result reasonably promises to provide essentially the same debt retirement burdens as those which the Board is now bearing under its lease of the project from the Foundation.

To expedite the approval of steps prerequisite to the issuance of Revenue Bonds, authority is requested for members of the Finance Committee of this Board to grant interim approval of the proposed terms of sale and the details of the proposed Revenue Bond issue.

The issuance of the Revenue Bonds would be reserved for action of the Board of Trustees at either a special or a regular meeting.

Rationale for Adoption

Conferences held with the representatives of the Board, its Bond Counsel, its Fiscal advisor, Underwriters and banks, have reviewed numerous changes of requirements and procedures in an effort to meet the complex technical problems of the proposed transaction. Without the approval and authorization sought by this resolution, some of the steps in the process might require

special meetings of the Board to keep the transaction on a reasonable schedule. By approving the principle of the transaction and by granting approval authority to members of the Finance Committee, the Board will assure proper oversight and possibly reduce the necessity for special meetings.

This proposed transaction is one of the most complex ever undertaken in the Board's financing efforts. There is no assurance that all decisions made by other agencies will allow the purchase to be consummated; yet, the potential benefits to be derived merit the efforts involved.

#### Considerations Against Adoption

Bond Counsel might recommend that the Board itself approve certain documents or items, and it might still be necessary to have a special meeting of the Board.

#### Constituency Involvement

The need for greater involvement of the Southern Illinois University Foundation is apparent, and this expanded role has not been formally cleared with that corporation.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the purchase of Family Housing, Phase III, sometimes known as Evergreen Terrace, SIUC, from the Southern Illinois University Foundation, a corporation not-for-profit of the State of Illinois, said purchase to be financed by a sale of Revenue Bonds, is approved in principle; and

BE IT RESOLVED, That the said Foundation be and is hereby invited to submit to the Board of Trustees an offer to sell the aforesaid housing units to the Board in fee simple and unencumbered by lien or debt; and

BE IT FURTHER RESOLVED, That the members of the Finance Committee of this Board be and are hereby authorized to grant interim approval of proposed terms of sale and the details of the proposed Revenue Bond issue, and to accept on behalf of the Board any offer to sell which reasonably appears to it to provide for essentially the same debt retirement burdens as those which the Board is now bearing under its lease of said housing units from the Foundation.

Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded. Student opinion in regard to this matter was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.



The Chair announced that an item on the omnibus motion was the Recommendation for Distinguished Service Award, SIUC, and he wanted the audience to know that award was for Mrs. Dorothy Morris, who for years and years was the first lady of the University, and was the wife of former President Delyte W. Morris.

The following matter was presented:

RETAIN CURRENT ATHLETIC FEE SCHEDULE, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-2 AND B-5]

Summary

This matter seeks to continue for 1981-82 the present Athletic Fee of \$30 per semester for full-time students enrolled in Southern Illinois University at Carbondale. The \$30 fee is essential to provide the financial support needed to maintain (1) the projected reduced level of the men's intercollegiate program and (2) a modestly expanded women's intercollegiate program.

Rationale for Adoption

Basic Philosophy. The University concurs with the report of the Commission on Intercollegiate Athletics that "The University should recognize an athletic program as a substantial adjunct to the accomplishment of university objectives in education, research, and service." A sound athletic program can add a valuable dimension to student life and to public recognition of the institution. Nevertheless, as the report emphasizes, ". . . the University must limit itself to an intercollegiate athletics program which it can afford." It should also be the type of program in which the participants receive a sound education and in which the great majority, if not all, successfully complete their degree candidacies.

History of Issue. When the Board of Trustees approved the \$10 per semester increase in December, 1979, the Board specified that the increase was to be in force for one year and that the University was to study the total intercollegiate athletics program and make recommendations to the Board of Trustees within a one-year period. There was also an agreement by Vice-President Mace to split the fee income equally between the men's and women's programs.

The SIUC Commission on Intercollegiate Athletics chaired by Professor John King was established to make the required study. This Commission did review the current Athletic Fee situation. The views of the Commission regarding the present athletic fee are expressed in Recommendation (B.9):

The current Athletic Fee schedule (\$30 for each full-time student for each semester in attendance) should be retained through FY-82. Funds generated by the fee should be distributed in a manner to provide equal opportunities for male and female athletes.

Specific Recommendations.

The recommendations of this Board matter concern, first, the 1981-82 budget, and then, our future intercollegiate athletics program.

1981-82 Budget. In considering the 1981-82 budget (Attachment A), the University has taken into account: (1) existing contractual obligations; (2) an obligation not to disrupt or seriously damage the Missouri Valley Conference in 1981-82 by hasty action; (3) the necessity for adequate lead time for intercollegiate schedule changes; (4) a desire to avoid the termination of personnel without adequate notice; and (5) a moral, if not legal, obligation to students who accepted scholarships and whose support is tied to the intercollegiate athletics program.

With these considerations in mind the 1981-82 budget was balanced by: (1) putting every men's sport on even thinner rations and restricting the growth of women's sports; (2) attempting to renegotiate our football schedule to achieve a significant reduction in travel costs; and (3) possibly eliminating one sport (water polo).

Future Program. Discussions have already begun for structuring a new athletic conference or reconstituting the Missouri Valley Conference in a manner analogous to that which the Undergraduate Student Organization has suggested. A new athletic conference will allow the University to compete against a well-suited and logical group of opponents and to do so in a manner which holds travel costs to a minimum. If such a conference can be structured (and it will be several months before that becomes clear), the University may look forward to an intercollegiate athletics program whose costs are reasonable and defineable. Otherwise, the University may have to cut back severely on both the women's and men's programs.

By fall, SIUC will have a much better understanding of the viability of different conference arrangements. At that time, a referendum which will offer meaningful choices as to the dimensions of the intercollegiate athletics program can be presented to students. This plan encompasses the following recommendation of the Commission on Intercollegiate Athletics (B.9):

A student referendum should be conducted to determine if the majority of students are willing to accept as permanent the Athletic Fee established on a temporary basis for FY-81 (\$30 for each full-time student for each semester in attendance). The referendum should be constructed so as to inform students of the possible consequences of the two alternative fee schedules and should be held at a time that will be least harmful to the intercollegiate program.

Such a referendum is also consistent with recommendations of student constituencies.

Over the same months, the University will review the internal structure of the intercollegiate sports program and, as has been suggested by a number of groups, begin moving toward a more economical and efficient operation. In addition, major efforts will be made to expand fund raising activities.

### Considerations Against Adoption

With the continuing inflationary trend and attendant increased costs in other areas, the effect upon students is the maintaining of an understandably unpopular increased cost of \$20 per academic year over the fee approved in 1975 by the Board of Trustees. Accordingly, consideration must be given to the impact that increased fees will have upon students. For some students these increased costs will be borne in whole or in part by increased financial aid; for others they will not.

### Constituency Involvement

Acting President Lesar appointed a commission to study intercollegiate athletics at SIUC. This commission consisted of representatives from all University constituency groups, as well as representatives from groups external to the University. The commission addressed the issue of the current Athletic Fee schedule in the recommendations which have been cited above.

The Undergraduate Student Organization established its own task force to evaluate the current Athletic Fee schedule. This task force held meetings throughout the campus soliciting student input and presented its findings and recommendations to the total Undergraduate Student Organization in January, 1981. The Undergraduate Student Organization accepted the student task force recommendation that the Athletic Fee be reduced by \$2/semester each year for the next three years, and that any future increase in the Athletic Fee be decided by a student referendum. The informal response from the Undergraduate Student Organization received on February 6, 1981, contained five recommendations. The University is able to accept all of those recommendations except that calling for a gradually reduced fee schedule.

Additionally, information was presented on November 12, 1980, to the total Graduate Student Council. On November 14, 1980, the President of the Graduate Student Council met with representatives of the Office of the Vice-President for University Relations to get additional information regarding the current Athletic Fee schedule. In its regular meeting on January 28, 1981, the Graduate Student Council discussed the report of the Commission on Intercollegiate Athletics and instructed its presiding officer to convey its comments to the administration. The Graduate Student Council strongly supported a student referendum to determine the future of the Athletic Fee, but did not take a firm position at that time on continuing the \$10 increase through FY 1982. The University is able to accept all of the recommendations included in the February 2, 1981, response by the Graduate Student Council to the King Commission Report.

Other major constituencies also responded to the Commission Report and to the question of a \$30 Athletic Fee for 1981-82. These constituencies include the Council of Deans, the Faculty Senate, the Civil Service Employees Council, and the Intercollegiate Athletics Committee, SIUC. These groups supported the \$30 fee at least for one year (CSEC and IAC support a permanent increase), although the IAC did not vote to support a student referendum.



Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective with the collection of fees for Summer Session, 1981, 4 Policies of the Board B-2 retain the following schedule for the Athletic Fee:

<u>Hours</u>	<u>Athletic Fee</u>
1	\$ 2.50
2	5.00
3	7.50
4	10.00
5	12.50
6	15.00
7	17.50
8	20.00
9	22.50
10	25.00
11	27.50
12 or more	30.00

BE IT FURTHER RESOLVED, That 4 Policies of the Board B-5 be amended to read as follows:

5. Athletic Fee. In order to provide a regularized source of funding for Men's and Women's Intercollegiate Athletic programs at Southern Illinois University at Carbondale, a fee of \$30.00 is established for each full-time student for each semester in attendance beginning with the Summer Session, ~~1980~~ 1981. Funds generated by the fee shall be distributed in a manner to provide equal opportunities for male and female athletes. ~~{Reverts to \$20-semester-on 7/1/81-unless-authorization-extended-}~~

The Chair announced that action would not be taken until the April meeting on this matter.

President Somit stated that he had talked at some length with the SIUC Graduate Student Council and the SIUC Undergraduate Student Organization about this matter, and he wanted to thank the presidents of those two organizations for the opportunity to meet with them and their constituents. He pointed out that this item was to continue the present level of the Athletic Fee. He said after considerable study, it was concluded that this fee could not be reduced as desired by the students. He explained a number of constraints



that resulted in that conclusion: to provide a significant reduction of expenditure would have, in effect, disrupted if not destroyed the Missouri Valley Conference; considerable lead time was necessary for rescheduling; and any reduction would have required abrupt termination of personnel without adequate notice. He commented that the \$30 fee placed SIUC near the bottom of the present fee structure of similar institutions. He said that with the reduction of the fee being unrealistic, a second problem was reviewed, and that was whether a respectable athletic program could be tailored to the realistic foreseeable income. With the \$30 fee in place, he stated that the maximum income projected was \$2.6 million, and that the initial budgets for the two programs came in at over \$3 million. He commented that after severe cutting, the projected income was brought into line with projected expenditures. He pointed out that the most severe cuts in terms of dollars had taken place in football. He pointed out that the Missouri Valley Conference was a conference in which we could not afford to play football. He said there were two options: restructure the Missouri Valley Conference in such a way that SIUC would play in an eastern division, or create a new conference by giving the Missouri Valley Conference at least a year's notice. He said he was optimistic that by early fall the negotiations could have proceeded to the point where they could be spelled out in detail. In keeping with agreements he had entered into with the student leadership, he said a second alternative would be to reduce the fee significantly and to sharply reduce the intercollegiate program. Having these choices, he said a referendum would be held in the fall, and on the basis of the referendum they would make a longer range decision as to the magnitude and nature of the intercollegiate sports program.

Mr. Michalic requested an addition to the resolution as follows:

"BE IT FURTHER RESOLVED, That at the November meeting of the SIU Board of Trustees, President Somit report the results of the

student referendum held during the fall semester. This referendum will be initiated and conducted by the Undergraduate Student Organization and the Graduate Student Council in partnership with the administrative vice-president responsible for intercollegiate athletics."

Mr. Michalic said he had discussed the amendment with President Somit. He also said that the referendum would give the students the ability to express their opinion on this matter.

The Chair suggested to President Somit to incorporate the amendment, if it was agreeable with him, in the matter to be presented next month for Board action.

The Chair recognized Ms. Debbie Brown, President, SIUC Graduate Student Council, who said that the Graduate Student Council had voted to support the retention of the current Athletic Fee as a necessary evil for the next fiscal year only. She said that the support for the fee was voiced in a very limited context. She explained that those limitations included the following: that a referendum be held by October 1 of this year to determine how students feel about decreasing, maintaining, or increasing the Athletic Fee, and that it was important that the students be a part of sponsoring and organizing this referendum; that study be given to the possibility of reorganizing the Intercollegiate Athletics Committee to include additional student input, student representation, on that Committee; and that the money generated by the fee be divided equitably between men's and women's athletic programs at SIUC. She stated that the Graduate Student Council's position on this fee was the direct reflection on its confidence in President Somit. She pointed out that President Somit had consistently required student input into decisions which affected their lives and they were grateful to him for that consideration.

Ms. Brown said that the GSC voted to urge against a merger of the men's and women's athletics department at this time. She explained briefly why the Council strongly supported the women's athletics department. She

also expressed dissatisfaction with the way the Board matter had been written.

The Chair recognized Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, who stated that the USO enthusiastically supported some of President Somit's commitments to the students concerning the Intercollegiate Athletics Committee, the athletic administration, and just general student input in the future. However, he said that the USO had never supported this fee through a referendum or any other means, and that the USO could not support it even for a year. He said that the USO was pleased that President Somit was working with the organization on defining decisions that had to be made on athletics.

Mr. Elliott said that he was opposed to a referendum. He pointed out that a referendum votes on a "yes" or "no" and fees really translated into which programs get what dollars and cents. He commended the Graduate Student Council on its presentation today, and he thought that was an illustration of how much more effective the presentation was than a "yes" or "no" of a referendum. He commented that it was much more effective to have that participation at a formative level so that the things that go to make the dollars and cents work out would get the constituency input. He said that having a referendum on fees would always produce a "no" vote and the way to work out the fee problem had to be through constituency input and through planning.

Mr. Michalic stated that he was in favor of the referendum because the students supported forty-seven percent of this program, and he believed that it was time that not just the constituency leaders but all students in general had a voice in the program. He pointed out that President Somit had stated that he would not be bound by the referendum, but Mr. Michalic thought it would at least give the students a chance to speak out.

Mrs. Kimmel inquired whether the alumni had any right to a voice in this decision.

President Somit responded that the alumni, while not formally represented in the constituency structure, had fairly effective ways of communicating to the administration their views on these issues. He commented that the King Commission had sounded out the alumni before formulating the Commission's proposals.

Chancellor Shaw said that it was one thing for President Somit to decide as a part of his decision-making process that he was going to use a referendum, consult with the alumni, and do a number of other things, but it was another thing to have a referendum legislated for him. He said that it was part of the President's prerogative to determine just how he was going to arrive at a recommendation to the Board, and he suggested that the Board not legislate for or against a referendum.

The Chair commented that he understood that the referendum would not be binding upon President Somit. He also commented that everyone involved in the referendum should start planning for it immediately in order not to have any more delays in this matter.

Mr. Van Meter commented that he had read a newspaper article about President Somit and Chancellor Shaw testifying before the Post-Secondary Education Subcommittee of the House of Representatives, and he requested that copies of that testimony be sent to members of the Board if the testimony was in written form.

Mr. Elliott commended Mr. Thomas C. Britton and Mr. C. Richard Grunty for the preparation of the new book called Legislation, which contained the Board's Bylaws, Statutes, and Policies. He said that the book would be the envy of every public university system in the State of Illinois. He remarked



that the preparation of this book had taken tremendous work over a period of years, and that he thought it was a job well done.

Because of time constraints, Reports and Announcements by the President, SIUC, were omitted.

The Chair announced that a news conference had been scheduled immediately following the open meeting in the Mississippi Room, and that lunch would be served in Ballroom "A" of the Student Center.

Mr. Van Meter moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 12:10 p.m.



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Alice Griffin, Executive Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, April 9, 1981, at 9:35 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
 Mr. Ivan A. Elliott, Jr.  
 Mrs. Crete B. Harvey  
 Mrs. Carol Kimmel, Secretary  
 Mr. Mark E. Michalic  
 Mr. William R. Norwood, Chairman  
 Mr. Harris Rowe  
 Mr. A. D. Van Meter, Jr., Vice-Chairman  
 Dr. George T. Wilkins, Jr.

Executive Officers present were:

Mr. Earl E. Lazerson, President, SIUE  
 Dr. Kenneth A. Shaw, Chancellor of the SIU System  
 Dr. Albert Somit, President, SIUC

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair announced that Mrs. Crete B. Harvey had been confirmed by the Illinois Senate on March 26, 1981, and he welcomed her as a Trustee.

Under Trustee Reports, Mr. Elliott reported that he had attended a meeting of the Merit Board, State Universities Civil Service System, on March 23, 1981, at which he had been elected Chairman. He reported that for the first time in a long time there were no hearings pending before the Merit Board. He said that the Merit Board was having the same kind of problems with finances and the Legislature that the University was having, but he commented that the Merit Board was doing as well as it had done in years.

Mr. Elliott reported that he had attended the Kathryn Hansen Award Dinner, State Universities Civil Service System, on April 8, 1981. He said that about ten years ago, the State Universities Civil Service Advisory Committee had established an award known as the Kathryn G. Hansen Award in honor of the ex-Director of the Civil Service System, and the Committee has given that award each year to someone who had done outstanding work for the System. He explained that last year, Ms. Hansen noticed that the plaque had two more places left on it, and she had suggested that the Committee should consider two of its members for the last two places. He said that the award was presented to Mr. Eugene T. Flynn, Chairman, and Mr. Chuck Hickman, Vice-Chairman, of the Committee. He reported that over 200 people had attended the dinner which showed the high esteem in which everyone holds those two individuals.

Mr. Norwood reported that the Illinois Board of Higher Education did not hold a meeting in April.

Mrs. Kimmel reported that she had attended Honors Day at SIUC on April 5, 1981. She said that it was a very pleasant day for all concerned, and added that the staff at SIUC had done a tremendous job in organizing Honors Day.

The Chair requested the Board to consider as a Current and Pending Matter under Trustee Reports an item entitled "Resolution of Appreciation: Wayne Heberer," which had not been submitted ten days in advance of the meeting.

Mr. Van Meter moved that the Board consider the matter. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The Chair read the following matter:

RESOLUTION OF APPRECIATION: WAYNE HEBERER

Resolution

WHEREAS, Wayne Heberer served as a member of the Board of Trustees of Southern Illinois University from January, 1976, to March, 1981;



WHEREAS, During this period he served as a member of the Executive Committee for three years and as a member of the Board of Directors of the Southern Illinois University at Edwardsville Foundation for four years;

WHEREAS, His sound judgment, practical wisdom, and directness were consistently applied to the tasks and problems faced by the Board of Trustees in a time of great change and of profound significance to the welfare of the University; and

WHEREAS, His dedication to the principles of good management and efficient operation strongly influenced the development of policies designed to improve the use of University resources;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the meritorious service Wayne Heberer has performed on this Board for the welfare and benefit of Southern Illinois University be herewith formally recognized and that the appreciation of the Board for his contributions be herewith expressed.

Mr. Rowe moved approval of the resolution as stated. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The Chair said that a plaque had been prepared for Mr. Heberer to show the Board's appreciation for his service, and that the plaque along with this resolution would be sent to him.

Under Committee Reports, there was no report from the Executive Committee.

Mr. Van Meter, Chairman of the Architecture and Design Committee, said that the Committee had met in the Board Room of the University Center, SIUE, at 4:00 p.m., April 8, 1981. He gave the following report:

At the meeting, the Committee reviewed the following items:

- Item H - Project Approval and Selection of Architect: Improvements to Parking Lots No. 18 and No. 63, SIUC. This item requested permission to use revenues from parking decals and penalties to resurface one of the circular parking lots south of the Arena, and for the surfacing of an existing parking lot adjacent to the new School of Law Building. The Committee recommended that the Board consider favorable action of this item in the omnibus motion.
- Item K - Plans for Noninstructional Capital Improvements (Table 10.0, Fiscal Year 1982 RAMP). Requests can be made in October and April of each

year for approval by the Illinois Board of Higher Education of those capital improvement projects which are funded from other than state appropriations. The current request included approval of \$382,000 for additional parking improvements at SIUC and \$300,000 for the conversion of temporary School of Law facilities back to dormitory space at SIUC. At SIUE, there were four projects: the first item requested approval of a student housing project which is to be discussed in detail in Item 0 on the agenda today; the second item was for a \$25,000 remodeling project to provide a day care nursery in the family housing area of Tower Lake Housing; the third item was for \$20,000 from parking decal fees and penalties to be used to provide improvements to drives and additional lighting on campus walks; and the fourth item was for \$700,000 to construct an outdoor swimming pool and other student recreational facilities. The Committee felt that consideration of approval of the item should be deferred until after discussion of Item 0 on student housing.

Item 0 - Student Housing Development Plan, SIUE. This item sought approval from the Board for a "student housing plan" which called for the development of about 1,344 new spaces for single students, with the project being developed in two phases of 672 student spaces each. The item requested permission to seek general approval of the plan by the IBHE, and permission to employ an architectural firm to evaluate the plan and its feasibility. It was felt that this project merited discussion and consideration by the Board as a whole. The Committee requested that this item not be included in the omnibus motion.

Reports were received by the Committee on the status of the Performing Arts Facility, and the Multi-Purpose Facility at SIUE, while SIUC had reported on the status of the School of Law Building.

Mr. Ivan A. Elliott, Jr., Chairman of the Finance Committee, said that the Committee had met in the Board Room of the University Center, SIUE, that morning. He gave the following report:

The Committee heard a presentation from Mr. R. Dean Isbell, Board Treasurer, about the possibility of refinancing FHA bonds on Evergreen Terrace, SIUC. In accordance with the authority that the Board gave the Finance Committee last month, the Committee authorized an offer to be made to FHA so that the matter could begin to be processed. The offer would be contingent upon being able to sell bonds at an interest rate which would be feasible. Mr. Isbell also reported some of the effects of the change in interest rates and change in banking practices. Last year, interest rates were sixteen percent and this year the rates were down to thirteen and one-quarter percent. The Committee received a report that N.O.W. accounts earned \$12,400 last month.

Without objection, the Chair proposed that there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, FEBRUARY, 1981, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the month of February, 1981, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: APPROVAL OF REASONABLE AND MODERATE EXTENSIONS  
AND OFF-CAMPUS PROGRAM LOCATIONS

At the September 11, 1980 meeting of this Board, an Information Report was submitted listing two reasonable and moderate extensions (RMEs) approved by the Chancellor. This Report provides further information on the September 11 Report and lists three reasonable and moderate extensions and one off-campus program location approved by the Chancellor since that time.

1. Further Information on the September 11, 1980 Report:

B.S., with a major in Plant and Soil Science, Specialization in Integrated Pest Management, with the caveat that approval is contingent upon FY-82 funding sufficient to support the new specialization, SIUC. The IBHE staff accepted this RME, but it was not recommended for funding for FY-82. Funding may be requested again for FY-83; meanwhile the specialization has not been activated.

Ph.D., with a major in Education, Concentration in Adult and Continuing Education, SIUC. The IBHE staff declined to accept this proposal as an RME; it was subsequently withdrawn.

2. Reasonable and Moderate Extensions Approved by the Chancellor Since September 11, 1980:

Clarification of Title: M.A. and M.S., major in Mathematical Studies to major in Mathematics, SIUE.

Change in Title: B.S., major in Language Arts and Social Studies to major in Language Arts (English and Reading), SIUC.

New Specializations and Change in Title: A.A.S., major in Tool and Manufacturing Technology (Numerical Control) to major in Tool and Manufacturing Technology, with Specializations in Machine Tool (Numerical Control) and Metal Fabrication and Process, SIUC.

All three have been accepted by the IBHE as RMEs.

3. Off-Campus Program Locations Approved by the Chancellor Since September 11, 1980:

B.S., major in Technical Careers (Electronic Systems), Chanute Air Force Base, SIUC.

This request was approved by the IBHE on December 2, 1980.

PROJECT APPROVAL AND SELECTION OF ARCHITECT:  
IMPROVEMENTS TO PARKING LOTS NO. 18 AND NO. 63, SIUC

Summary

This matter proposes project and budget approval for improvements to existing Parking Lots No. 18 and No. 63, SIUC. It further proposes permission for the plans and specifications to be prepared in-house by Physical Plant Engineering Services.

The estimated costs of construction are \$133,000 for Lot No. 18 and \$150,000 for Lot No. 63, for a total of \$283,000. Funding for these projects will come from traffic and parking revenue through the Parking Facilities account. Appropriated funds will not be required.

Rationale for Adoption

Parking Lot No. 18 is located south of and adjacent to the SIU Arena and has 450 spaces. It is circular in shape and it provides much of the parking for spectators at Arena events. The present surface is bituminous concrete, or asphalt, and its advanced age has caused serious deterioration. This portion of the project will provide a new layer of asphalt and painting of stripes and lines.

Parking Lot No. 63 is located northeast of and adjacent to the new School of Law Building and has 248 spaces. Because of the somewhat peripheral location of this gravel lot, it has received only marginal usage. Completion of the School of Law Building will significantly increase the usage of this lot. A new asphalt surface will be applied, improvements to sub-surface drainage and lighting will be made, and the stripes and lines will be painted.

The improvements to these two parking lots have been approved by the Illinois Board of Higher Education.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This project has the involvement and recommendation of the campus Traffic and Parking Committee, the Vice-President for Campus Services, the Assistant Treasurer, the Director of the Physical Plant, and the Director of Facilities Planning, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to resurface and provide other improvements to Parking Lots No. 18 and No. 63 be and is hereby approved at an estimated cost of \$133,000 and \$150,000, respectively, for a total cost of \$283,000.



- (2) Funding for the two portions of this project be provided from traffic and parking revenue through the Parking Facilities account.
- (3) Authority to use Physical Plant Engineering Services for the preparation of plans and specifications be granted upon recommendation of the Architecture and Design Committee.
- (4) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

WAIVER OF ANNUAL MEETING AND ELECTION OF DIRECTORS, IEC

Summary

The Board of Trustees has been asked by the Illinois Educational Consortium to approve a resolution for waiver of annual meeting and election of IEC Directors. Similar action was approved by the Board at its March 13, 1980 meeting.

Each year the IEC requests a waiver of notice of the IEC annual meeting and the holding of such a meeting for the purpose of election of Directors for the ensuing year. Under the cumulative voting provision of the Bylaws, each System can cast eight votes for each of its own nominees and assure their election. Such a meeting would therefore be perfunctory only. The Board may grant the waivers at this time, but it cannot consent to unanimous election of Directors since the slate is not yet known. The Board is therefore asked to select two nominees from this System and delegate to the Chairman the power to file written unanimous consent to their election, and the election of the nominees of the other three Systems, at such time as the identities of the latter become known.

Rationale for Adoption

To accomplish necessary business of the IEC.

Considerations Against Adoption

None is known.

Constituency Involvement

After consultation with the Presidents, the Chancellor recommends this item.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

Both notice and the holding of the annual meeting of members of the Illinois Educational Consortium be and are hereby waived;

Kenneth A. Shaw and Earl E. Lazerson be and are hereby selected to serve as Directors of said Consortium representing this Board; and

Kenneth A. Shaw be and is hereby authorized to consent and agree to the election of the above-named Directors together with two Directors named by each other member of the said Consortium as the act of and on behalf of this Board, and to do so in writing and in lieu of election at a meeting of members.

Mr. Michalic moved the reception of Reports of Purchase Orders and Contracts, February, 1981, SIUC and SIUE; the reception of Information Report: Approval of Reasonable and Moderate Extensions and Off-Campus Program Locations; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held March 12, 1981; Project Approval and Selection of Architect: Improvements to Parking Lots No. 18 and No. 63, SIUC; and Waiver of Annual Meeting and Election of Directors, IEC. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Crete B. Harvey, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.

The following matter was presented:

RETAIN CURRENT ATHLETIC FEE SCHEDULE, SIUC  
[AMENDMENT TO 4 POLICIES OF THE BOARD B-2 AND B-5]

Summary

This matter seeks to continue for 1981-82 the present Athletic Fee of \$30 per semester for full-time students enrolled in Southern Illinois University at Carbondale. The \$30 fee is essential to provide the financial support needed to maintain (1) the projected reduced level of the men's intercollegiate program and (2) a modestly expanded women's intercollegiate program.

Rationale for Adoption

Basic Philosophy. The University concurs with the report of the Commission on Intercollegiate Athletics that "The University should recognize

an athletic program as a substantial adjunct to the accomplishment of university objectives in education, research, and service." A sound athletic program can add a valuable dimension to student life and to public recognition of the institution. Nevertheless, as the report emphasizes, ". . . the University must limit itself to an intercollegiate athletics program which it can afford." It should also be the type of program in which the participants receive a sound education and in which the great majority, if not all, successfully complete their degree candidacies.

History of Issue. When the Board of Trustees approved the \$10 per semester increase in December, 1979, the Board specified that the increase was to be in force for one year and that the University was to study the total intercollegiate athletics program and make recommendations to the Board of Trustees within a one-year period. There was also an agreement by Vice-President Mace to split the fee income equally between the men's and women's programs.

The SIUC Commission on Intercollegiate Athletics chaired by Professor John King was established to make the required study. This Commission did review the current Athletic Fee situation. The views of the Commission regarding the present athletic fee are expressed in Recommendation (B.9):

The current Athletic Fee schedule (\$30 for each full-time student for each semester in attendance) should be retained through FY-82. Funds generated by the fee should be distributed in a manner to provide equal opportunities for male and female athletes.

#### Specific Recommendations.

The recommendations of this Board matter concern, first, the 1981-82 budget, and then, our future intercollegiate athletics program.

1981-82 Budget. In considering the 1981-82 budget (Attachment A), the University has taken into account: (1) existing contractual obligations; (2) an obligation not to disrupt or seriously damage the Missouri Valley Conference in 1981-82 by hasty action; (3) the necessity for adequate lead time for intercollegiate schedule changes; (4) a desire to avoid the termination of personnel without adequate notice; and (5) a moral, if not legal, obligation to students who accepted scholarships and whose support is tied to the intercollegiate athletics program.

With these considerations in mind the 1981-82 budget was balanced by: (1) putting every men's sport on even thinner rations and restricting the growth of women's sports; (2) attempting to renegotiate our football schedule to achieve a significant reduction in travel costs; and (3) possibly eliminating one sport (water polo).

Future Program. Discussions have already begun for structuring a new athletic conference or reconstituting the Missouri Valley Conference in a manner analogous to that which the Undergraduate Student Organization has suggested. A new athletic conference will allow the University to compete against a well-suited and logical group of opponents and to do so in a manner which holds travel costs to a minimum. If such a conference can be structured (and it will be several months before that becomes clear), the University may

look forward to an intercollegiate athletics program whose costs are reasonable and defineable. Otherwise, the University may have to cut back severely on both the women's and men's programs.

By fall, SIUC will have a much better understanding of the viability of different conference arrangements. At that time, a referendum which will offer meaningful choices as to the dimensions of the intercollegiate athletics program can be presented to students. This plan encompasses the following recommendation of the Commission on Intercollegiate Athletics (B.9):

A student referendum should be conducted to determine if the majority of students are willing to accept as permanent the Athletic Fee established on a temporary basis for FY-81 (\$30 for each full-time student for each semester in attendance). The referendum should be constructed so as to inform students of the possible consequences of the two alternative fee schedules and should be held at a time that will be least harmful to the intercollegiate program.

Such a referendum is also consistent with recommendations of student constituencies.

Over the same months, the University will review the internal structure of the intercollegiate sports program and, as has been suggested by a number of groups, begin moving toward a more economical and efficient operation. In addition, major efforts will be made to expand fund raising activities.

#### Considerations Against Adoption

With the continuing inflationary trend and attendant increased costs in other areas, the effect upon students is the maintaining of an understandably unpopular increased cost of \$20 per academic year over the fee approved in 1975 by the Board of Trustees. Accordingly, consideration must be given to the impact that increased fees will have upon students. For some students these increased costs will be borne in whole or in part by increased financial aid; for others they will not.

#### Constituency Involvement

Acting President Lesar appointed a commission to study intercollegiate athletics at SIUC. This commission consisted of representatives from all University constituency groups, as well as representatives from groups external to the University. The commission addressed the issue of the current Athletic Fee schedule in the recommendations which have been cited above.

The Undergraduate Student Organization established its own task force to evaluate the current Athletic Fee schedule. This task force held meetings throughout the campus soliciting student input and presented its findings and recommendations to the total Undergraduate Student Organization in January, 1981. The Undergraduate Student Organization accepted the student task force recommendation that the Athletic Fee be reduced by \$2/semester each year for the next three years, and that any future increase in the Athletic Fee be decided by a student referendum. The informal response from the Undergraduate Student Organization received on February 6, 1981, contained



five recommendations. The University is able to accept all of those recommendations except that calling for a gradually reduced fee schedule.

Additionally, information was presented on November 12, 1980, to the total Graduate Student Council. On November 14, 1980, the President of the Graduate Student Council met with representatives of the Office of the Vice-President for University Relations to get additional information regarding the current Athletic Fee schedule. In its regular meeting on January 28, 1981, the Graduate Student Council discussed the report of the Commission on Intercollegiate Athletics and instructed its presiding officer to convey its comments to the administration. The Graduate Student Council strongly supported a student referendum to determine the future of the Athletic Fee, but did not take a firm position at that time on continuing the \$10 increase through FY 1982. The University is able to accept all of the recommendations included in the February 2, 1981, response by the Graduate Student Council to the King Commission Report.

Other major constituencies also responded to the Commission Report and to the question of a \$30 Athletic Fee for 1981-82. These constituencies include the Council of Deans, the Faculty Senate, the Civil Service Employees Council, and the Intercollegiate Athletics Committee, SIUC. These groups supported the \$30 fee at least for one year (CSEC and IAC support a permanent increase), although the IAC did not vote to support a student referendum.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective with the collection of fees for Summer Session, 1981, 4 Policies of the Board B-2 retain the following schedule for the Athletic Fee:

<u>Hours</u>	<u>Athletic Fee</u>
1	\$ 2.50
2	5.00
3	7.50
4	10.00
5	12.50
6	15.00
7	17.50
8	20.00
9	22.50
10	25.00
11	27.50
12 or more	30.00

BE IT FURTHER RESOLVED, That 4 Policies of the Board B-5 be amended to read as follows:

5. Athletic Fee. In order to provide a regularized source of funding for Men's and Women's Intercollegiate Athletic programs at Southern Illinois University at Carbondale, a fee of \$30.00 is established for each full-time student

for each semester in attendance beginning with the Summer Session, 1981. Funds generated by the fee shall be distributed in a manner to provide equal opportunities for male and female athletes.

Mr. Michalic moved the following amendment to the resolution:

BE IT FURTHER RESOLVED, That in the Fall Semester of 1981 there be conducted a non-binding student referendum on the future of Inter-collegiate Athletics at Southern Illinois University at Carbondale.

The motion was duly seconded. Mr. Rowe commented that he questioned the wisdom of this Board getting into the business of requiring referendas. He said he was willing to have the President have that authority, if in his judgment he wanted that kind of advice from a constituency, but he was not in favor of this Board going on record as stating that the Board would require a referendum.

Mr. Michalic replied that it would be a non-binding student referendum and would not be one that the President would have to follow. He stated that it was more of a symbolic motion rather than something that would be of a binding matter.

He commented that the President had assured the Board and also the student body at SIUC that there would be a student referendum on this matter in the fall.

He said that the reason he made this amendment was to put it down in black and white, and he could foresee no trouble with the referendum being endorsed by this Board. Mr. Elliott said that he did not think the way to handle University finances was by a referendum. He stated that if this matter was to really have any impact from the students and the constituencies, it needed to be done before it gets to the place where it comes to a vote. He said that the referendum would be a mistake from the standpoint of this Board in establishing a policy of having a referendum on any fee. He remarked that it would not only be a bad policy from the standpoint of the Board but would also be interfering with the administrative discretion in the President's Office. Mr. Van Meter agreed with both Mr. Rowe and Mr. Elliott, and said that a referendum should not be imposed by action of this Board.

The Chair recognized Ms. Debbie Brown, President, SIUC Graduate Student Council, who stated that this was not a simple matter of a fee increase but rather an important decision about the future of the Intercollegiate Athletics Program at SIUC. She supported strongly the referendum, and believed that the results of the referendum would be viable and useful to the President as he made his final decisions about the future of the program.

The Chair recognized Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, who stated that most student leaders on campus believed that President Somit was sincere about holding a referendum. He believed that the members of the Board were sincere in their concern over having to pass fee increases, but he also believed that the students do not know of the Board's concern. He said that this was an opportunity to show the students that the Board was listening to them and that the Board was concerned about what the students felt and how they perceived the University, the Board, and the administration. He remarked that this was a good opportunity for the Board to make a gesture to the student body.

Mr. DeStefane said that one of the questions that the Board usually has is how do the students really feel and this would be a good opportunity to find out on this particular matter.

The Chair stated that the Board has shown concern for the students, and the concept of having a referendum, even with a symbolic vote, was overstepping the bounds of the Board by getting into administration.

Mrs. Kimmel stated that it was not a matter of the referendum or no referendum; it was the matter of the Board getting into the area of administration, and since President Somit had assured the students that a referendum would be held, the amendment to the resolution was not necessary.

Mr. Michalic asked President Somit the following question: "Is there an assurance of in the fall a student referendum on the future of Intercollegiate Athletics?" President Somit replied that he had said that he had intended to carry out a referendum, and he still intended to carry out a referendum.

Student Trustee opinion in regard to the amendment was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion lost by the following recorded vote: Aye, none; nay, Ivan A. Elliott, Jr., Crete B. Harvey, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.

The Chair announced that the amendment was defeated. Mr. Rowe moved approval of the resolution as presented, and the motion was duly seconded.

Student Trustee opinion in regard to the motion was indicated as follows: Aye, none; nay, Rick J. DeStefane, Mark E. Michalic. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Crete B. Harvey, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.

Mr. Michalic wanted to explain his vote. He said that he had all the faith in the world in President Somit, and his negative vote on this matter did not in any way reflect upon him. He said that he believed that the fee increase was needed, and the vote was a Student Trustee voicing a symbolic vote on a certain fee increase.

Under Reports and Announcements by the President, SIUC, President Somit announced that the responsibility for the administration of Intercollegiate Athletics would be shifted to the Vice-President for Student Affairs. He said that the change would take place as soon as an orderly transition could be arranged, and he expected it to be accomplished on or about May 1, 1981. He wanted to take this occasion to thank Vice-President Mace for the energetic leadership he had



given the program, and he expressed his appreciation to the members of the Athletics staff and coaches for the manner in which they have continued to function under extremely trying circumstances, especially financial circumstances. He also wanted to thank the members of the Intercollegiate Athletics Committee, and in particular, the members of the search committee for the basketball coach for conducting that search under very difficult conditions.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw distributed a Report on State Legislation, dated March 31, 1981, a copy of which has been placed on file in the Office of the Board of Trustees. He pointed out that the report gave the Board members some idea of the magnitude of the number of bills that we have to track, and he thanked members of his staff and staff from the two campuses for attempting to stay on top of the bills that affect SIU. He reported that Senate Bill 232 contained our operating budget. He said that we had participated in two Senate hearings this month, and a third hearing was scheduled for Tuesday, April 21. He remarked that the economic forecast did not look good for the state, and we had real concern that attempts will be made to chip away at the \$60 million General Revenue Fund increase recommended by Governor Thompson. He explained that in previous years our posture had been to attempt to receive monies in addition to those recommended at the Governor's level and to come as close as possible to the IBHE recommendations, but that this was an unusual year and it was very clear that there would be no support for monies beyond the \$60 million. He commented that we would need to do everything we could to hold on to the Governor's level. With that in mind, he said that the leadership from the public and private sectors of higher education had met last Friday in Chicago. He reported that after much discussion, it was agreed that the participants would sign a joint statement which in essence indicated the group's concern for the

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fiscal condition of the state and for retaining the funds recommended by Governor Thompson. Chancellor Shaw distributed a News Release, dated April 3, 1981, which contained the statement of the group's position, a copy of which has been placed on file in the Office of the Board of Trustees. He pointed out that for the first time, at least to his knowledge, the public and private sectors of higher education had declared something to be in their mutual best interest and in the best interest of the state. He remarked that we had much to gain from this kind of cooperation. Chancellor Shaw briefly summarized the statement.

He reported that the MSRP bill had been introduced to help us comply with suggestions made by the Auditor General. He said that there had been preliminary discussions with Representative Keene of the Legislative Audit Commission and the Auditor General. He said that we expected further discussions with them and with colleagues in the medical community who could be of help to us in seeing this bill through.

Chancellor Shaw pointed out that we received no funds in the Governor's Fiscal 1982 capital budget recommendations for Food for Century III. He said that we had developed very good relationships with the Farm Bureau and the Livestock Association who had indicated their willingness to support our Food for Century III initiatives. He reported that he had discussed this matter with Dr. Richard Wagner of the IBHE, who had indicated that there was IBHE support for all projects presently recommended by the IBHE and that this support would continue until all of the items were funded. He said that the future looked bright for our obtaining these funds and it was his best judgment at this point that we not attempt to amend any of our legislation to include Food for Century III items but to wait until next year when our projects would be number one on the IBHE priority list.

Chancellor Shaw reported that Senator Buzbee had introduced as a part of his coal and energy package a bill (Senate Bill 403) which would provide that

an Illinois coal technology laboratory be established by SIUC to conduct research and to expand use of Illinois' coal. He commented that this legislation and its companion legislation, Senate Bills 402, 404, and 405, were all related to the work of the Coal Extraction and Utilization Center. He wanted the Board to know about this legislation as it did pertain to the University even though it was not under our sponsorship.

Chancellor Shaw reported that Senate Bill 219 would amend the Dram Shop Act and further restrict the Universities' ability to sell liquor in their Student and University Centers. He commented that some of the restrictions were objectionable to us and to other systems and that we expected to be discussing our objections with those responsible for the legislation.

He reported that House Bill 45 would increase the state contribution for employees' dependent insurance coverage from \$7.00 to \$20.00 per month. He said that the bill had been favorably reported out of the House Insurance Committee last week but that the vote was close so it would appear that it has a long way to go. He pointed out that this bill had passed both houses last year but was vetoed, and an attempt to override this veto was unsuccessful.

Chancellor Shaw distributed the Universities' Responses to Senate Resolution 509, dated April 9, 1981, a copy of which has been placed on file in the Office of the Board of Trustees. He said that during the last session of the General Assembly, the Senate had approved this resolution which called upon the IBHE and the University Systems to continue their analysis of instructional costs; to increase efforts to reduce disparities in these costs among institutions; and to place a greater emphasis on the evaluation of funds allocated to university activities not directly related to academic instruction. He explained that in partial response to this resolution, the Universities had prepared these reports which described the process by which each accomplishes budget development and

internal reallocations, and which analyzed resource allocation during the period between Fiscal Years 1975 and 1980. He said that the reports were well done and even though they contained considerable detail, the reports were worthy of the Board members' careful reading. He pointed out that while many would like for us to believe that next year would mark the beginning of hard times for public higher education in this state, these reports illustrated the fact that between Fiscal Years 1975 and 1980 state appropriations to our Universities have actually declined when adjusted for inflation. He commented that these reports also illustrated the fine work done by the Universities in adjusting to these circumstances.

Chancellor Shaw reported that his final report had to do with step pay plans. He commented that last year as a result of a hearing before the Senate Appropriations Committee, the Universities undertook to actively consider the development of step pay plans. He said that at both Universities, the review process had been thorough, and based on these reviews, he indicated he would not, in the foreseeable future, be coming to the Board with a request for approval of step pay plans. He commented that a major factor that was considered in arriving at this decision was the Civil Service employee sentiment. He reported that in an informational referendum at SIUC, in which over sixty percent of those eligible voted, Civil Service employees voted 285 to 48 against the step pay plan; and at SIUE, the University Staff Senate voted unanimously not to institute a step pay plan for the purpose of salary adjustments in Fiscal Year 1982.

Mrs. Kimmel announced that Phi Delta Kappa had celebrated its seventy-fifth anniversary, and that seventy-five young men had been selected as the young leaders of education in the nation. She was pleased to announce that Chancellor Shaw was recognized as one of those seventy-five young leaders in the nation as



well as Dr. Donald L. Beggs, Professor of Guidance and Educational Psychology and Associate Dean for Graduate Studies and Research in the College of Education at SIUC. She said we had reason to be proud that two of our staff members in our System had been recognized as the young leaders of education in this country. Mr. Rowe commented that the organization must have a fairly liberal interpretation of what is considered young. Mrs. Kimmel replied that the average age of educators in this country was forty-four and anything below that age was considered young at this moment.

President Lazerson requested that the next item on the agenda, Increase in University Center Fee, SIUE, be deferred until the May meeting at the request of Mr. John Rendleman, President, SIUE Student Senate. He said that the Student Government needed more time to study the issue and since the deferment would not cause any inconvenience to the University, he was prepared to honor that request. Mr. DeStefane thanked President Lazerson for his decision, and extended his appreciation to the Board members for their patience.

The following matter was presented:

STUDENT HOUSING DEVELOPMENT PLAN, SIUE

Summary

This matter seeks authorization for Southern Illinois University at Edwardsville to proceed with planning activities for a capital project to construct additional student housing facilities on the Edwardsville campus. The matter also seeks approval for presenting this project proposal to the Illinois Board of Higher Education for that board's approval.

Rationale for Adoption

During the past sixteen months, the question of housing facilities for SIUE students has been examined by a University study group. This examination explored many aspects of student housing need, including the housing supply in the University's area, the prospects for future private development of housing facilities to serve SIUE students, the relationship between student housing and the future of the University, and the alternatives for providing housing for SIUE students. The results of this examination were reported in the document, Student Housing Feasibility Study, SIUE, distributed in December, 1980.

The student housing study recommended University construction of a student housing project that would include 250 student units and house 2,000 students. The study has been presented for review to the constituency groups of the University, University planning bodies, the principal administrators of the University, members of the Chancellor's staff, and Board members. Based on these reviews and subsequent discussions about the proposal, the President of SIUE determined that the project proposed in the study was, given the uncertainty of the next few years, too expansive a venture to pursue at one time with certainty.

As a result, the President of SIUE requested that the total project proposed in the study be re-examined from the perspective of constructing smaller scale projects (one-third and two-thirds the size of the total project) and of constructing the project in a phased manner. Appended to this matter are tables, comparable to tables in the housing study, that show estimated construction, operation and maintenance costs, debt service and reserve requirements, and income projections and required rent levels for the one-third and two-thirds scale options.

Analysis of these alternatives resulted in the attached Student Housing Development Plan, SIUE, which outlines the events and decisions required to conceive properly and carry out effectively the development of additional housing at SIUE.

The plan proposed is a cautious approach to development which provides addition of student housing spaces in direct relation to student need and demand over time. It lessens the potential for development of housing at excessive levels at any given time, which will assure the financial stability of existing and new housing developments. It also avoids the problem of severe shortages of student housing over long periods of time which have impacted, and as transportation costs continue to rise, will continue to impact the University's ability to provide education and services to its assigned region and to maintain enrollment levels.

Facilities developed under the proposed plan will be programmed to provide housing primarily for single freshman and sophomore undergraduate students. Providing housing for this student group should also work to improve the University's retention of students through completion of their undergraduate degrees. Current facilities at Tower Lake would, as new facilities become available to house single students, be reviewed with regard to providing housing for more married students and graduate students. During the past several years, the University has progressively reduced the number of housing units committed at Tower Lake for married student housing so that more single students could be housed. This reduction has been achieved because of the shortage of housing facilities in relation to student need for housing.

As indicated in the attached materials, current estimates of the total cost of construction, equipping, and furnishing a project including 84 student units (to house 672 students) total about \$7,600,000. Such a project would be financially feasible, using the same financing methods and assumptions as in the student housing study, at rental rates of \$145 per student per month including utilities. The financing calculations have been based on an eight percent interest rate on the revenue bond issue based on advice from the

System fiscal consultant during Summer, 1980. It is recognized that interest rates may be higher at the time of the bond sale. It is estimated that each one percent increase in the interest paid on bonds would translate into a monthly rental rate increase of \$12-\$13 per student. University officers believe these rates to be reasonable considering that inflationary pressures will move other area rental rates upward during the next several years.

#### Considerations Against Adoption

University officers recognize the potential that the architect/engineer may identify additional costs or increased costs relating to the construction of the project which could jeopardize the feasibility of the project. The variability of the bond market also poses a potential impact on the feasibility of the project. Neither of these matters can be assessed fully without proceeding with the project. The only financial encumbrance associated with proceeding with the project in the proposed manner would be the fee for the consulting architect/engineer, which University officers believe will be \$10,000 to \$20,000 and would be paid from current operating appropriations.

Other than these uncertainties, University officers are aware of no considerations against the adoption of the matter.

#### Constituency Involvement

The proposal to construct additional student housing, as recommended in the Student Housing Feasibility Study, SIUE, has been reviewed by the Student Senate, University Staff Senate, Faculty Senate, the Physical Facilities Committee of the Planning and Budget Council, the Planning and Budget Council, the Academic Deans, the Vice-Presidents, and the President, SIUE. The Physical Facilities Committee offered several suggestions about the location of new facilities within the site area and the general type of facilities to be built. These suggestions will be forwarded to the consulting architect/engineer for consideration. All constituency groups and the Vice-Presidents have recommended construction of additional student housing on the campus. Approval of the development plan proposed is recommended by the President, SIUE.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) Approval is given to a student housing plan to develop facilities for no more than 1,344 single students at Southern Illinois University at Edwardsville, with said project being composed of a Phase I project for no more than 672 students, and a Phase II project for the remainder of the authorized level, as outlined in the Student Housing Development Plan, SIUE, attached.
- (2) Employment of an architectural or engineering firm to prepare a program scope statement including estimates for construction and operating and maintenance costs for a project to house no more than 672 single students at

Southern Illinois University at Edwardsville is authorized in an amount not to exceed \$20,000.

- (3) Funding for preparation of the program scope statement is approved from operating appropriations, subject to the usual requirements for approval of requisitions.
- (4) Permission is granted to request project approval from the Illinois Board of Higher Education of the project, indicating that the project would be financed through the sale of revenue bonds.
- (5) The Architecture and Design Committee will be provided periodic status reports on the project.
- (6) The President of Southern Illinois University at Edwardsville be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.



Student Housing Development Plan, SIUE

1. The University will proceed by retaining a consulting architect/engineer to review the concepts underlying the student housing project, to evaluate and confirm or modify the cost estimates developed thus far, to assess alternatives for increasing the energy efficiency and general operating and maintenance efficiencies for new facilities, and to relate those alternatives to construction, operation, and maintenance costs.

2. The scope of the project which the consulting architect/engineer would examine would be a first phase of 84 student units that would provide housing space for 672 students (the one-third scale option), with a provision for future construction of a second phase of an additional 84 units within the same project site area and in such a manner that the two phases would be complementary in terms of management and operation.

3. Based on the architect/engineer's recommendations, University officers will then determine whether continuation of development of Phase I as a capital project is feasible.

4. If development of Phase I is considered feasible, University officers will propose Phase I development to the Board of Trustees as a specific capital project to be financed with revenue bond funding. The capital project would be presented to the Board as any other beginning capital project with Board approvals sought for project approval, retention of the architect/engineer for the capital project, approval of plans and specifications, and award of contracts, and those actions necessary to provide for revenue bond financing.

5. The site area for the housing development will be the site area identified in the housing study (illustration attached), with additional consideration given to locating part or all of the development within the core area in the area immediately south of the University Center.

6. Throughout the period of project development, construction, and occupancy, the University will monitor and assess levels of student need and demand for housing facilities and relate those assessments to the total housing facilities available to students. If, during these times, assessments indicate a remaining significant need and demand for student housing facilities beyond those available, the University would seek approvals to initiate Phase II as a capital project.

7. If Phase II development were proposed, the capital project for that development would be handled in the same manner as Phase I with the same Board approvals sought as for Phase I. Development of Phases I and II would add housing space for 1,344 students to that already existing on campus, and would bring total student housing space to about 2,700.

Addendum to the Student Housing Feasibility Study  
Southern Illinois University at Edwardsville

Options for Phased or Partial Construction of the Proposed Student Housing Project

To identify administrative alternatives to construction of the total student housing project recommended in the Student Housing Feasibility Study, the proposed project was examined from the perspective of construction and operation costs, debt service and reserve requirements, and required rent levels if only part of the proposed project was built.

Two options were analyzed: to construct one-third and two-thirds of the total proposed student housing project. Construction of one-third of the project would provide 84 student units (672 student spaces), two resident staff units, and would include a total of 115,804.8 gross square feet of space. Construction of two-thirds of the project would provide 168 student units (1,344 student spaces), four resident staff units, and would include a total of 231,609.6 gross square feet of space.

Appended are tables, comparable to tables 19 through 22 of the Student Housing Feasibility Study, showing the detailed analysis of construction and operation costs, debt service and reserve requirements, and income projections and rent levels relevant to these options. As in the Feasibility Study, all project costs, requirements, and income projections are estimates that would need confirmation through professional architectural, engineering, and business services.

Adjustments in the square footage in, or assignable to, each unit were not made so as to maintain a high degree of comparability between the options and the total project presented in the Study report. However, additional square footage might need to be added to the options to provide sufficient storage, office, and laundry space. Any such additions would increase the costs of construction and operation and therefore required rent levels. The architect/engineer for the project should determine the need for such additions in cooperation with the director of housing operations for the University.

As presented in the appended tables, both options would require an increase in rent levels over rent levels required for the total project. The total project appears feasible at rent levels of \$130 per student per month including utilities. To establish comparable feasibility, construction of one-third of the project would require rent levels of \$145 per student per month; construction of two-thirds of the project would require rent levels of \$135 per student per month. In all cases, utility costs are built into the monthly rent estimation.

Further, all costs on the total project and the options are based on costs escalated to December, 1981. Construction of the project after that date would require adjustment in the estimates. If construction of the project were phased over time, costs of the later phases would have to be adjusted accordingly. All such increases ultimately require increasing the rent levels associated with the project.

President Lazerson presented the following statement:

The development of additional student housing facilities on this campus is one of the most critical issues to come before the Board from SIUE in some years. Before proceeding with discussion of the matter I have several observations pertinent to your considerations.

As you are aware, SIUE originated as a commuter institution in the early and mid 1960's. In less than five years after the Edwardsville campus opened, the need for student housing was recognized and development approved and undertaken. Between 1969 and 1975 two groups of housing facilities were built on-campus. The basis for each of these developments was very similar to the justification for the current proposal: student needs for housing in relation to available local housing space; transportation problems facing students; and the size of the region, and the dispersion of the population within the region, which SIUE serves. For many years, but in particular since 1975, the University has encouraged private development of housing that would serve student needs. Attempts to stimulate private development have gone so far as to include a self-imposed moratorium on University development of housing. These efforts have not been successful. The crux of student housing development is the question of the University's ability to serve the southwestern Illinois region - a region that has changed considerably over the years. We must remember that this region, as others, is a dynamic - not static - arrangement. The dynamics at work here include shifting populations and changes in the composition of the population in the region, changes in transportation costs students must bear, the failure over the years to develop a public mass transportation system that adequately serves the region's population and the University, and, the inability of the private market to meet the needs of our students for housing.

The study which led to today's proposal was a comprehensive University effort encompassing all constituencies. Results of the study have been reviewed by many groups within the University and there is consistent and strong support for development of student housing on the campus. Significant findings of the study are: that student needs and demand for housing far overshadow local housing supply; that private development is not the key to solving this problem in a timely way and with sureness; that transportation costs are becoming more and more significant as a factor affecting access to the University for persons in outlying areas of the region; and that no reasonable solutions to the transportation problems facing our students are anticipated. Based on these factors the study group concluded: that estimated annual student demand for housing falls in the range of 3000 - 3500 students based only on current students and those who have been admitted but did not enroll for classes; this demand is separate and distinct from that served by the University's Tower Lake facilities; that the University should proceed with a development that would serve 2000 students and that the development should be near the campus core; that such a development would benefit our students, other University operations, and the academic environment and community atmosphere of the University.



My recommendation for development which is before you today: is based on the findings and conclusions of the study; is a scaled-down development proposal from that presented in the study report; will provide for the timely development of housing in a way that will allow adjustment for changes in future enrollment levels, patterns of area development, and other factors that could affect the extent to which the University develops housing for students; will permit the University to continue serving the citizens of the southwestern Illinois region in accord with our recognized mission.

Mr. Van Meter commented, and he thought that Mrs. Kimmel would agree with him, that this was a classic example of how a project should be presented and studied to come to a decision. He was also very comfortable with the next step of employing an architect to do some planning and studying and to think about the project in an orderly fashion. He said that the members of the Board had a real responsibility to the University to help in every way possible to get this matter to a decision process and hopefully to a conclusion so that this housing could be built at SIUE. He commented that the decision was made correctly to divide the project in such a way as to bring it down to a realistic number of spaces that could initially be accomplished. He said that the proposal was a reasonable one and was an extremely important one for the University. He commented that the members of the Board must start talking about this matter to their friends and supporters and others to help get this matter before all of those who ultimately have to make the decisions on it. He remarked that the proposal that had been made was reasonable and that the Board could have confidence that it was supporting a good cause.

Mr. Elliott said that he was in favor of the addition of housing on the Edwardsville campus, but that it was his recollection that the IBHE Master Plan of several years ago classified SIUE as a commuter institution and denied it the right to build housing. He inquired whether this matter should be presented to the IBHE for project approval or should it be presented in a different way to convince the IBHE that changes have happened and that the



project should not be turned down because it was contrary to the Master Plan of several years ago.

Chancellor Shaw said that there had been some precedent for the process that the IBHE staff had encouraged us to follow, and that precedent was Sangamon State University which was also designated a commuter campus. He remarked that Dr. Richard Wagner, Executive Director of the IBHE, had been kept informed each step along the way of the developments. He said that the procedure that had been suggested was to submit the project under Table 10.0, Plans for Noninstructional Capital Improvements, which the IBHE would consider in the month of May. After IBHE's approval of Table 10.0, he said that we would then go about the business of financial studies and various things that we needed to know before the matter was brought back before this Board.

Mr. DeStefane said that he would like to comment that he definitely supported the student housing development plan. He pointed out that the 77.6 percent of the students in the Madison County area who now go to other schools may be forced by retrenchment in federal funds to attend SIUE.

Mr. Rowe stated he was strongly in favor of the project, and he inquired why the project was not planned to be located at Tower Lake.

Dr. James Buck, Director, Development and Public Affairs, SIUE, said that the basic reason was the fact that the compromised plans for the facility eliminated kitchens so the dining support system for this facility would have to come from the University Center.

President Lazerson commented that there would be minimal kitchen facilities; for example, places for microwave ovens and food storage, but not full-blown kitchens. In response to the Chair's question, President Lazerson replied that the students would have a choice of eating in their apartments or in the University Center. He said that there would not be food service within the housing project itself.

After further discussion, Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Crete B. Harvey, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr., George T. Wilkins, Jr.; nay, none.

The following matter was presented:

PLANS FOR NONINSTRUCTIONAL CAPITAL IMPROVEMENTS  
(TABLE 10.0, FISCAL YEAR 1982 RAMP)

Summary

The Illinois Board of Higher Education is required by its enabling Act to approve university plans for noninstructional capital improvements, which are capital projects to be funded from nonappropriated funds. The IBHE's responsibility is to determine whether any project submitted for approval is consistent with the master plan for higher education and with instructional buildings provided therein. Such plans are submitted to the IBHE twice a year via Table 10.0 in the RAMP document.

This matter requests the Board's review and approval of the SIUC and SIUE plans for noninstructional capital improvements, including a specific review and approval of the financing procedure. A listing of planned projects is attached in the format required for submission to the IBHE; it includes all projects identified at this time.

Rationale for Adoption

IBHE procedures require Board of Trustees approval of plans for noninstructional capital improvement projects, including specifics of financing, before it will consider approval as to consistency with master plans and instructional buildings provided therein. Approval of projects at this time does not affect other Board approval requirements and initiation of some projects included in these plans may not materialize due to cash flow limitations or other reasons.

The noninstructional capital improvement plans of SIUC and SIUE represent the ongoing remodeling, rehabilitating, and equipping of various facilities used for functions auxiliary and supportive of the University's primary roles. These facilities include University housing, student centers, parking lots, athletic and special purpose facilities, and auxiliary enterprise and service operation facilities. The source of funds for these projects is for the most part operating revenues of the facilities plus student fees.

Since these facilities are not funded by the state, an ongoing plan must be established and maintained to provide for keeping the facilities functional and efficient.

The proposed source of funds as outlined in the attached tables has been reviewed by the Universities and the Chancellor's staff. The resolution for Board action provides for verification of funding propriety as individual projects are initiated.

#### Considerations Against Adoption

None is known to exist.

#### Constituency Involvement

Plans for noninstructional capital improvements were developed as part of the Fiscal Year 1982 RAMP process. Representatives of each University can respond to specific questions about their preparation.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That RAMP Tables numbered 10.0, entitled "Plans for Noninstructional Capital Improvements," for Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville, as attached, including the anticipated source of funding, be approved for transmittal to the Illinois Board of Higher Education and that its approval be respectfully requested thereon; and

BE IT FURTHER RESOLVED, That each University will reverify propriety of funding at the initiation of an individual noninstructional capital improvement project.

Table 10.0

Plans for Noninstructional Capital Improvements

System Southern Illinois University Institution Southern Illinois University at Carbondale  
 Campus Carbondale Period May 1, 1981 through October 31, 1981

<u>Project Name/Category</u>	<u>Anticipated Source of Funds</u>	<u>Total Project Cost</u>
<u>Parking Lots/Site Improvements</u>	<u>Parking Decal Fees</u>	<u>\$382,000</u>
<u>New asphalt surface, bumper blocks, lighting, surface drainage, and other improvements to Parking Lots #13, #18, #49, and #52.</u>		
<u>Conversion of Temporary School of Law Facilities Back to Dormitory Space/Remodeling &amp; Rehabilitation</u>	<u>Appropriation from SIU Income Fund<sup>(1)</sup></u>	<u>\$300,000</u>

Buildings #113 and #114 of Small Group Housing have been used to house the new School of Law until a building was completed. The School of Law Building will be occupied for Fall 1981. The two subject buildings will be converted back to dormitory use, and the funds are requested for this conversion.

(1) Several years ago, \$300,000 from "Overhead Recovery" was used to establish a local "Working Cash" fund. Under the Legislative Audit Commission Guidelines, we plan to eliminate the Working Cash Fund and deposit the money into the Income Fund, and to seek appropriation of the amount in the Capital Development Board bill for use of the funds for this project.



Table 10.0

Plans for Noninstructional Capital Improvements

System Southern Illinois University Institution Southern Illinois University at Edwardsville  
 Campus Edwardsville Period May 1, 1981 through October 31, 1981

<u>Project Name/Category</u>	<u>Anticipated Source of Funds</u>	<u>Total Project Cost</u>
<u>Student Housing Units/Bldgs. Additions/Structures</u>	Sale of Revenue Bonds	\$7,600,000

This project will consist of 84 additional units to accommodate 672 single students. Approximately 115,805 GSF will provide residence areas, resident staff living and offices, vending, laundry and meeting rooms and maintenance facilities.

Relocate Day Care Center/Remodeling & Rehabilitation

Revenue Bond Operations \$25,000

This project will move the Day Care Center from Bldg. 405 to Bldg. 420 at Tower Lake Housing. Bldg. 420 will be renovated to conform to fire code requirements.

Modify Service Drive and Campus Walks for Safety/Improvements/Site Improvements

Parking Decal Fees and Fines \$20,000

This project will provide for improvements in the service drive to Supporting Services Bldg. and additional lights along campus walks.

Student Recreation and Welfare Facilities/Site Improvements

Student Fees \$700,000

To construct outdoor swimming pool and other student recreational facilities.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUE, President Lazerson announced that Dr. C. Scully Stikes had been selected as an American Council on Education Fellow in the 1981-82 ACE Fellows Program in Academic Administration.

President Lazerson reported that the University and the surrounding community were very fortunate in that the recent violent weather had caused no fatalities or serious injuries. He reported that the University had suffered about \$45,000 worth of damage.

He announced that the Multi-Purpose Facility's unofficial bid tabulations had come in within the budget. He said that all of the alternates were gained with approximately \$500,000 left that could be used for additional items for the building. He expressed his pleasure with these results, and said that SIUE would be working with the Capital Development Board to move along as speedily as possible.

Mr. Van Meter said that he had failed to note under the report of the Architecture and Design Committee meeting that the Board members were going to be invited to take a tour of the new School of Law Building at SIUC at the May Board meeting. He suggested that the Board members arrange their schedules for the May meeting to include this tour.

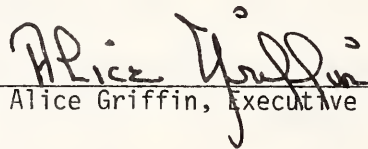
The Chair said he wanted to make a comment about searches and our search procedures. He said that the Board had been applauded and criticized about length, cost, and other factors concerning our searches. He would like to with leave of the Board look into our search procedures, particularly for the Chancellor and Presidents. He suggested that examples of how other Systems

proceeded with their searches be discussed in the upcoming months. The Chancellor asked whether the Chair would be talking to him about an approximate time frame for these discussions. The Chair replied that he would contact the Chancellor for topics to be discussed and investigated.

The Chair announced that a news conference had been scheduled immediately following the open meeting in the International Room. He announced that lunch would be served in the Hackberry and Oak Rooms, and guests would be the presidents of nineteen SIUE student organizations.

Mr. Michalic moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 10:45 a.m.



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Alice Griffin, Executive Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, May 14, 1981, at 10:35 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
Mr. Ivan A. Elliott, Jr.  
Mrs. Crete B. Harvey  
Mrs. Carol Kimmel, Secretary  
Mr. Mark E. Michalic  
Mr. William R. Norwood, Chairman  
Mr. Harris Rowe  
Mr. A. D. Van Meter, Jr., Vice-Chairman

The following member was absent:

Dr. George T. Wilkins, Jr.

Executive Officers present were:

Mr. Earl E. Lazerson, President, SIUE  
Dr. Kenneth A. Shaw, Chancellor of the SIU System  
Dr. Albert Somit, President, SIUC

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

Under Trustee Reports, the Chair recognized Mr. Elliott to make the second Lindell W. Sturgis Memorial Public Service Award presentation.

Mr. Elliott made the following statement:

It is my pleasure to make this award on behalf of the Board of Trustees and the Lindell W. Sturgis family. Mr. Sturgis served on this Board and its predecessor board for over thirty years. He was on the old Teachers' College Board, and was on the Board at the time it became Southern Illinois University. He served as its Chairman for over two years and as Vice-Chairman for sixteen years. He was on the Foundation Board for twenty years. It is dedication of people like Lindell W. Sturgis that makes us

appreciate the fact that we come from a long line of people in Southern Illinois and the whole state who have been very much interested in Southern Illinois University, and we are appreciative of the heritage of the people who have worked for the University beyond its staff and faculty. Lindell's family, Viola Sturgis; his daughter, Jean (Mrs. John Easley); his daughter, Sue (Mrs. Milton Wetherington); and his sister, Lydia (Mrs. Howard Miller), have made donations to the SIU Foundation in appreciation of the work that Lindell had done for the University and established this award. I think it was very fitting that the award would be established in this way because Lindell was active not only in the University but also in many community affairs. At one time, he was recognized as Citizen of the Year in his hometown of Metropolis, and he was very active in Southern Illinois civic affairs all over the area as well as statewide. The Sturgis family asked that the award be established recognizing annually some employee of Southern Illinois University at Carbondale for significant non-job-related service to the community, area, state, or nation. It is the only award that is made directly by the Board of Trustees. The funds that were placed in the endowment by the family allow us to award a plaque and a \$500 check to the winner.

The Committee, consisting of Rex Karnes, Thurman Brooks, Tom Busch, Jerry Looft, Jim Tweedy, and Tom Watson, with the assistance of J. C. Garavalia, looked at a number of nominees and decided that Dr. John Fohr should be the winner of the Lindell W. Sturgis Memorial Public Service Award.

Dr. Fohr has the affectionate title of Mayor of the Lake of Egypt. They do not really have a civic association, but he has been very active concerning the Lake of Egypt over the six years that it has been in existence. He helped establish the water treatment plant there and helped to secure a grant of \$7 million. He was the writer of the grant, the lobbyist, and the staff. He also secured a \$9 million grant for a sewage treatment plant at the Lake of Egypt. I would not say that he has done it all single handed by any means, but he has been the spark plug in getting these things and others accomplished at the Lake of Egypt, including fish stocking, fire protection unit, improving roads, and establishing uniform lake regulations. He was the co-founder of the Southern Illinois Personnel Association, and has been its president and vice-president. Through this Association he has continually attempted to bring the University and the practitioners of Southern Illinois commerce together. For years, he has prepared an annual wage survey for the Association as a voluntary service which has been very beneficial to the economy of Southern Illinois and has aided both employers and employees. He has been very active in his church, and was an integral part of the St. Francis Xavier building program by helping to raise \$650,000 for the building. As a professor of business at SIUC, he has continually been available to assist in the development of emerging enterprises in the region, not as a paid consultant, but for free. Some of the towns he has helped include Carbondale, Sparta, Herrin, Harrisburg, DuQuoin, Steeleville, Mt. Vernon, Pinckneyville, Anna, and many others. He has not received any salary or any released time for doing this work, but he has done this merely as a good citizen. His

teaching load and committee assignments have been heavy, but they have never been so heavy that he could not work for his fellow citizens. He is the Secretary of the SIU Employees Credit Union and a member of the board. He has been a faculty advisor for the Society for the Advancement of Management for the student group and liaison with the St. Louis senior chapter for over sixteen years. Last year, the Society established the Dr. John Fohr Scholarship Award that will be presented annually to SIUC business students. He recently was awarded the Four-Star Award from the SIUC Chapter for the Society for Advancement of Management. This award was made for substantial and significant contributions to the University and the community. It is very fitting that this award should be made at this time to him as another culmination of his career with the University since he plans to retire in January.

Mr. Elliott moved that the Board present the second Lindell W. Sturgis Memorial Public Service Award to Dr. John Fohr. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

A plaque and a check for \$500 was presented to Dr. Fohr by Mr. Elliott. The Chairman of the Board introduced Dr. Fohr's wife, Betty Jo.

Mr. Norwood reported that he had attended the SIUE Awards Banquet on April 15, 1981. He commented that it was the people and not the facilities of the University that made it what it was. He said that it was a pleasure to participate in the honoring of the dedicated faculty and staff at this annual event.

Mr. Norwood reported that he had attended a meeting of the Board of Trustees, State Universities Retirement System, on April 24, 1981. He reported that House Bill 779, which would make the policemen and fire fighters qualify for early retirement, had been discussed and the consensus was not to support this particular bill. He said that in line with the board's new policy of close supervision of investments, reports on the index fund and on the yield of corporate and government obligations were received. He said that there have been proposals to encourage investment more in Illinois corporations, called "social investment," and that the board preferred instead to invest for the best return for the least risk.

Chancellor Shaw remarked that Mr. Norwood had been elected Treasurer of the SURS. Mr. Norwood commented that he had been on the Executive Committee for the last four years and that a considerable amount of paper work was involved. He had opted to become Treasurer because the last time the Treasurer had to do anything was back in 1938 and he was sure his work load would decrease.

Mr. Norwood reported that he had attended a meeting of the Illinois Board of Higher Education on May 5, 1981. He reported that last month at IBHE there had been a dispute between Blessing Hospital School of Nursing and the John Wood Community College in Quincy about whether the community college should be allowed to have a two-year nursing program. As he had reported earlier, the proposal had been returned to the participants to present a solution to the problem. He said that Blessing Hospital's tuition problem had been relieved by means of a grant; and its enrollment was increasing, which would alleviate a lot of the problems. John Wood Community College, he reported, proposed that Hannibal-LaGrange Missouri Community College and Southeast Iowa Community College actually give the instruction in the nursing program, with the certificates to be awarded through the John Wood Community College. He added that this program was approved on the condition that it not be started at these two colleges and slowly shifted over to the John Wood Community College.

Mr. Norwood said that eight new programs or expanded operations were approved as new operating or degree-granting authority for independent and out-of-state institutions. He reported that a statewide study of criminal justice programs in Illinois had been discussed, and the conclusion recommended by the staff was to assign low priority to accreditation of these programs until the status of accreditation is clarified. He said that the board reaffirmed its commitment to occupational and academic program diversity, and also encouraged the work on the transferability of community college credits toward four-year degrees.



Under plans for noninstructional capital improvements, Mr. Norwood reported that at SIUC, approval was given for reconversion of temporary School of Law facilities to dormitories in the amount of \$300,000, and parking lot improvement in the amount of \$382,000; at SIUE, project approval was given for relocating the Day Care Center in the amount of \$25,000, service drive and campus walks modifications in the amount of \$20,000, and student recreation and welfare facilities (swimming pool) in the amount of \$700,000. He added that he was happy to report that the proposal for student housing at SIUE had been unanimously approved. He said that there had been some concern that the rental rate being talked about at this particular stage might be a little high. He reported that there was another query whether this project had to go before the Legislature for approval under the State College Housing Construction Act, but Mr. C. Richard Gruny, Board Legal Counsel, had given an opinion that we were on very solid ground.

Mr. Norwood stated that COMPRAND'S response to programs to increase minorities in the health professions had been discussed, and that there were concerns among the people who made presentations that the medical facilities in the state, both private and public, were not doing the job that should be done to get minorities into medicine. He reported that one of the recommendations from the staff was that SIUC maintain the MEDPREP program and that the pre-dental component of the MEDPREP program be restored at the SIU School of Medicine.

Mr. Norwood reported that the budget had been discussed at some length, and five budgets were talked about: (1) Governor Thompson's budget of March 4; (2) President Reagan's budget of March 10; (3) the General Assembly appropriations of July 1; (4) the U.S. Congressional appropriations of October 1; and (5) the recession.

Chancellor Shaw said that regarding the student housing at SIUE, he wanted to point out that this process was a model that he hoped we would use

in future times when we were dealing with high priority items which were controversial. He said that the most critical step in the process was that SIUE undertook a thorough study of the problem, a study that took greater than nine months, so that by the time the study was completed the people at SIUE had a good understanding of the direction they wanted to go. He commented that very early in the process our views were communicated both to our Board members and to the staff of the IBHE, which was an important step because as the proposal worked its way to the IBHE, members of the IBHE staff were thoroughly familiar with it. This process also let us inform our own Board as the proposal developed so it was knowledgeable when its approval was sought and in supporting our position with the IBHE board members. He stated that like the study itself, we should not underestimate the importance of this Board's support for the proposal; the willingness of the members of the Board to actively support the proposal was essential to its success. He commented that he wanted to summarize this process because as we go down the line in years to come, with resources tight, that it was going to be very important that we follow a process which provides for ample lead time, thorough study, and thorough involvement of the people who need to assist in making the decision and to assist in influencing those that will make decisions that affect us.

Mr. Rowe noted that, in the seven years he had sat on the Illinois Board of Higher Education, there were many times when we were trying to fight the system, in effect, and we did not get any place, and he thought a special tribute was due not only to the members of the Board but to Chancellor Shaw and President Lazerson for the way this matter was presented to the IBHE; otherwise, the matter would not have received a unanimous vote.

Mr. Norwood stated that we have never had the votes on IBHE as a System. We had to convince them that this was a worthwhile project and this matter was an excellent example of doing good homework.

Mr. Van Meter commented that we had presented a project that really had priority and that was the key. He said we should find what those priorities really are in the future and what the needs really are, and then put our efforts there.

Mr. Elliott pointed out that many decisions were going to be made at the staff level, and that we had to have input between our staff, the IBHE staff, the Governor's staff, Bureau of the Budget staff, and so forth.

President Lazerson took this opportunity to thank the members of the Board for their help. He thought that the matter and the way it was handled at the IBHE level said something about the confidence of the IBHE in the University. He said he hoped that the University community understood the statements that were being made.

Under Committee Reports, there was no report from the Executive Committee.

Mr. Van Meter, Chairman of the Architecture and Design Committee, said that the Committee had met at the new School of Law building that morning. He gave the following report:

At the meeting, the Committee acted upon the following items:

- Item J - Information Report: Approval of Plans and Specifications and Award of Contracts by the Capital Development Board: Broadview Renovations, Install Automatic Elevator, SIUE. The Committee recommended that the Board consider favorable action of this item in the omnibus motion.
- Item K - Information Report: Award of Contracts by the Capital Development Board: Multi-Purpose Facility, SIUE. The Committee recommended that the Board consider favorable action of this item in the omnibus motion even though it was such an important item.
- Item P - Project Approval, Selection of Architect, and Authority for Approval of Plans and Specifications and Award of Contract: Replacement of Heating and Cooling Piping, Schneider Hall, SIUC. The Chairman noted that the matter referred to galvanized iron pipe and the reference should be just iron pipe. The Committee recommended that the Board consider favorable action of this item in the omnibus motion.

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Reports were received on the construction of two prefabricated metal buildings at the baseball field, SIUE, while SIUC reported on the visit to SIUC by Mr. Don Glickman, Director of the Capital Development Board. The Committee concurred with the construction of the two metal buildings at SIUE, with the admonition that the buildings be made as attractive as possible and landscaped appropriately.

The Committee, with other members of the Board, took a tour of the new School of Law building. The building is a very sensible, utilitarian one which has been built with style and good taste. The building will be a credit to the University and will meet the needs of the University and the community.

Mr. Elliott, Chairman of the Finance Committee, said that the Committee had met at the new School of Law building that morning. He gave the following report:

At the meeting, the Committee received the following reports:

- (1) Status report on acquisition of the Evergreen Terrace Project and possible sale of Series L Revenue Bonds.
- (2) Semi-annual report on investments.
- (3) Acknowledgement of distribution of quarterly report on internal audits.
- (4) Chancellor's report on the Computer Task Force.
- (5) Chancellor's report on Foundation audits.

The Chair proposed, after discussion, that there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, MARCH, 1981, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the month of March, 1981, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: APPROVAL OF PLANS AND SPECIFICATIONS AND  
AWARD OF CONTRACTS BY THE CAPITAL DEVELOPMENT BOARD:  
BROADVIEW RENOVATIONS, INSTALL AUTOMATIC ELEVATOR, SIUE

Project Background

The current Broadview renovations in the amount of \$301,500 are funded with a reappropriation of Capital Development Board funds as part of the SIU capital budget. This project, under the CDB jurisdiction, will install an automatic elevator and replace windows in the Broadview facility, and will



contribute to the development of a master plan for future renovation of the facility:

Window Replacement	\$160,670
Automatic Elevator	110,432
Master Planning	<u>23,000</u>
	\$294,102
Contingency	<u>7,398</u>
Total Appropriation	<u>\$301,500</u>

This project was approved as part of the FY 1980 SIU capital budget request. On July 31, 1979, the Board, through the Architecture and Design Committee, recommended to the CDB that the Fleming Corporation of East St. Louis, Illinois, be employed as the architect for this project.

Bids received for the window replacement work were unacceptable and this element is being rebid. A single bid was received for installation of the elevator. The bid was within budget limits as determined by the CDB and the recommendation to award the contract will be acted upon at the May meeting of the CDB. Award of the contract requires Capital Development Board action because there was only one bid.

Action by the Capital Development Board

After the Board of Trustees has given project approval, recommended the retention of architectural and/or engineering firms, and approved all plans and specifications, the CDB advertises for and receives all bids, approves all plans and specifications, and awards contracts on all state capital projects funded through its agency.

CDB Project Number: 825-050-001

Project Title: Broadview Renovations

Date of Bid Opening: March 30, 1981, Springfield

Engineer's Estimate: \$109,872 (Automatic Elevator)

Identification of Low Bidder:

Elevator Installation: Long Elevator Company, Springfield, Illinois	
Elevator Installation Low Bid:	\$ 96,488
Contingency (4.5%)	4,388
Architect/Engineer Fees and Reimbursables	<u>13,346</u>
Total - This portion of project	\$114,222
Budget for remainder of project	\$187,278

INFORMATION REPORT: AWARD OF CONTRACTS BY THE CAPITAL DEVELOPMENT BOARD:  
MULTI-PURPOSE FACILITY, SIUE

Project Background

Funding for the Multi-Purpose Facility, SIUE, was provided in the Fiscal Year 1981 appropriations to the Capital Development Board for projects submitted as part of the SIU capital budget request. Total funding for the project of \$11,861,000 is made up of \$10,861,000 in state funds appropriated to CDB, and \$1,000,000 in SIUE SWRF and Athletic Fee funds appropriated from the Income Fund.

The project was originally bid during November and December, 1980. Bids were opened on December 12, 1980, at the CDB offices in Springfield. Initial bids were over the budget. The plans and specifications prepared by Thompson and Associates for the facility were subsequently revised to reduce costs and in the revised form were approved by the Board of Trustees at the March 12, 1981 meeting. The revised project was then rebid. The summary of bids indicates that favorable bidding has resulted in a contingency for the project in an amount of \$990,024. There were five bidders on the General Work portion of the project.

The bid for Temperature Control and Building Automation submitted by Johnson Controls, Incorporated, was a single bid in that category of work. This circumstance requires action by the Capital Development Board to award the contract, which is anticipated at the May 1981 meeting of the CDB. Contracts for work on other areas are being awarded by CDB under their standard procedures.

The plans and specifications have been favorably reviewed on behalf of the Board by Mr. Charles M. Pulley, AIA, and placed on file in the Office of the Board of Trustees.

Action by the Capital Development Board

After the Board of Trustees has given project approval, recommended the retention of architectural and/or engineering firms, and approved all plans and specifications, the CDB advertises for and receives all bids, approves all plans and specifications, and awards contracts on all state capital projects funded through its agency.

CDB Project Number: 825-030-012

Project Title: Multi-Purpose Building

Date of Bid Opening: April 2, 1981, Springfield

Engineer's Estimate: \$11,854,812 (1/29/81)

Identification of Low Bidders:

General Work: Consolidated Engineers, Division of Azzarelli Construction Company, Kankakee, Illinois General Low Bid:	\$ 6,437,278
Plumbing Work: Kane Mechanical, Inc., Wood River, Illinois Plumbing Low Bid:	748,000
Heating Work: Kane Mechanical, Inc., Wood River, Illinois Heating Low Bid:	571,755
Ventilating Work: France Plumbing, Heating, and Air Conditioning, Edwardsville, Illinois Ventilating Low Bid:	558,880
Electrical Work: U.D.E., Inc., St. Louis, Missouri Electrical Low Bid:	1,025,620
Sprinkler System: Bi-State Fire Protection, Fenton, Missouri Sprinkler System Low Bid:	120,521
Equipment: Rebird-Paddock, St. Louis, Missouri Equipment Low Bid:	251,348
Temperature Control and Building Automation: Johnson Controls, Inc., St. Louis, Missouri Temperature Control/Building Automation Low Bid:	<u>251,324</u>
Total of Bids:	\$ 9,964,726
Contingency	<u>990,024</u>
	\$10,954,750
Artwork for Building	50,150
Architect/Engineer Fees and Reimbursables	<u>856,100</u>
	\$11,861,000
Original Budget Approval	\$11,861,000

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PROJECT APPROVAL, SELECTION OF ARCHITECT, AND AUTHORITY FOR  
APPROVAL OF PLANS AND SPECIFICATIONS AND AWARD OF CONTRACT:  
REPLACEMENT OF HEATING AND COOLING PIPING, SCHNEIDER HALL, SIUC

Summary

This matter proposes project and budget approval for the replacement of the heating and cooling pipes in Schneider Hall, Brush Towers Residence Halls, SIUC, and requests permission for preparation of plans and specifications for the project by in-house Physical Plant Engineering Services.

Performing this work during the summer break is very desirable, and this matter further proposes that members of the Executive Committee be authorized to approve the plans and specifications and award the contract for the first phase of this project.

The estimated total cost of this project is \$400,000. Funding will be from the Southern Illinois University Housing and Auxiliary Facilities System, Repair and Replacement Reserve account. Funding in the amount of \$150,000 is available to do the first phase of the total project. State funds will not be used.

Rationale for Adoption

The Brush Towers Residence Halls housing area is composed of two 17-story dormitories, Mae Smith Hall and Schneider Hall, and the dining/commons building, Grinnell Hall. These buildings were first occupied in June 1968. The piping for the heated and chilled water used for temperature controls consisted of galvanized iron pipe wrapped with insulation. These materials were used because of shortages related to national supply levels of copper, etc. With the passage of time, the close fitting insulation has gradually allowed water vapor and condensation to become trapped between the insulation and the pipe, with resulting corrosion of the pipe. This problem of corrosion has now reached the critical stage in the "A" wing of Schneider Hall. Because the problem is greatest in "A" wing, and because adequate funding for the total project is not yet available in dormitory reserves, the replacement of the piping in "B" and "C" wings will be phased over the next few years. The new installation will consist of copper piping with insulation that allows water vapor to pass through it.

Approval of the Illinois Board of Higher Education is not involved since the project is a maintenance project.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Because this project is primarily a matter of building maintenance in an area not supported by state funds, the constituency heads per se were not involved. This project has had the involvement and recommendation of



the Director of Housing, the Vice-President for Student Affairs, the Vice-President for Campus Services, the Director of Facilities Planning, and the Director of the Physical Plant, SIUC. Funding from the revenue bond reserve account has been approved by the Board Treasurer.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to replace the heated and chilled water piping used for room temperature control in Schneider Hall, in the Brush Towers Residence Halls housing area, SIUC, be and is hereby approved at an estimated cost of \$400,000.
- (2) Funding for the contracts and contingency of this project shall be from the Southern Illinois University Housing and Auxiliary Facilities System, Repair and Replacement Reserve account.
- (3) Upon recommendation of the Architecture and Design Committee, authorization for use of Physical Plant personnel for architectural and engineering work is granted.
- (4) Upon recommendation of the Architecture and Design Committee, members of the Executive Committee of the Board are hereby authorized to approve the plans and specifications for the first phase of this project in "A" wing.
- (5) Upon recommendation of the Architecture and Design Committee, members of the Executive Committee of the Board are hereby authorized to award the contract for the first phase of construction in "A" wing at an estimated cost of \$150,000.
- (6) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

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Mr. Elliott moved the reception of Reports of Purchase Orders and Contracts, March, 1981, SIUC and SIUE; the reception of Information Report: Approval of Plans and Specifications and Award of Contracts by the Capital Development Board: Broadview Renovations, Install Automatic Elevator, SIUE; the reception of Information Report: Award of Contracts by the Capital Development Board: Multi-Purpose Facility, SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, including a Supplement and unanimous consent for its consideration, and Change in Faculty-Administrative Payroll - Office of the Chancellor; the approval of Minutes of the meeting held April 9, 1981; and Project Approval, Selection of Architect, and Authority for Approval of Plans and Specifications and Award of Contract: Replacement of Heating and Cooling Piping, Schneider Hall, SIUC. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Crete B. Harvey, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The following matter was presented:

CHANGES IN FACULTY-ADMINISTRATIVE PAYROLL - EDWARDSVILLE

(This matter has been placed on file in the Office of the Board of Trustees.)

Mr. DeStefane called attention to Item 14, under Continuing Appointments which dealt with the Director of Supporting Services. He said that he was not questioning President Lazerson's actual appointment of Dr. Statler to this position, but was questioning the appointment of two individuals to the search committee for this position who prior to their appointment to the committee had submitted nominations for the Director of Supporting Services. He said that it would appear that this situation may have resulted in biasing of the selection process and he was unable to concur with President Lazerson's recommendation.

President Lazerson reported that the advisory committee was charged with producing a slate of nominees who were fully qualified, and it had recommended four such names to him. He said he was satisfied that the committee had carried out its job in a thoroughly professional fashion.

Mr. Rowe moved approval of the matter without any changes. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, none; nay, Rick J. DeStefane, Mark E. Michalic. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Crete B. Harvey Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The following matter was presented:

INCREASE IN UNIVERSITY CENTER FEE, SIUE  
[AMENDMENT TO 4 POLICIES OF THE BOARD C-2, C-4, C-5, C-8]

Summary

This matter proposes a \$3.00 across-the-board increase in the University Center Fee at SIUE, to be effective Summer Quarter, 1981.

Rationale for Adoption

The University Center operation is affected by increases in salaries and wages, and by inflationary increases in the costs of goods, services, and utilities. Additionally, the Center will be affected during the coming year by the reduction in tuition revenues previously retained to support it. During Fiscal Year 1982, \$82,000 in retained tuition funds will be eliminated from the Center's operating budget.

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Utilizing the Illinois Board of Higher Education's original FY 1982 cost increase factors, the Center's administration calculates that operating costs for non-revenue producing areas in the Center will increase by \$143,367. This increase will be reduced by approximately \$25,000 through application to the Center operation of the same tentative revised cost increase factors as will be applicable to University units funded by state appropriations. The Director of the Center is requiring that revenue producing units in the Center generate additional revenues sufficient to cover increased costs of operation.

The proposed \$3.00 across-the-board fee increase will generate approximately \$93,000. This will partially offset inflationary increases, and the reduction in retained tuition funds. The remaining inflationary increases will be offset through increasing the efficiency of Center operations, affecting economies or cutbacks in various operations, and by drawing on available working capital. Because of the unexpected increase in enrollments over projections for FY 1981, the Center expects to realize an increase in working capital of about \$27,000, which would also be applied to FY 1982 operating costs.

Without the proposed increase, and utilizing enrollment projections developed by the University for FY 1982, the Center's administration projects a reduction in Center fee revenues of \$6,000. Projections of fee income for FY-82, including the increase, are \$1,035,000, compared with revised FY-81 projections of \$948,000.

#### Considerations Against Adoption

The proposed fee increase will increase the costs of attendance at SIUE. University officers are concerned that this increase, coupled with the proposed tuition increase could affect enrollment levels and student access to the University. The magnitude of such an effect has been minimized as much as possible through reducing the level of the proposed Center fee increase from \$6.06 to \$3.00. Further reduction in the level of the proposed increase could only be accommodated through significant reductions in services and hours of operation.

#### Constituency Involvement

The fee increase proposal was initiated by the Director of the University Center. The original fee increase proposal was reviewed by the University Center Board, SIUE. The U.C.B. offered recommendations for increasing revenue (for example, Center operation of a pay parking lot, and assessment of a faculty/staff center fee) but noted that if those recommendations were not feasible that they would support a fee increase of \$6.06. The \$3.00 increase proposal presented herein is the result of discussions between the Director of the Center, the Acting Vice-President for Business Affairs, and the President, SIUE. During the next month the increase proposal will again be discussed with the Center Board, and with the Student Senate. This matter is recommended for adoption by the Acting Vice-President for Business Affairs and the President, SIUE.



Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective Summer Quarter, 1981, 4 Policies of the Board C-2, C-4, C-5, and C-8 be and are hereby amended to read as follows:

2. General student fee schedule for Southern Illinois University at Edwardsville:

	<u>1 - 5 hours</u>	<u>6 - 11 hours</u>	<u>12 hours or more</u>
Athletic Fee	\$ 7.00	\$13.00	\$19.00
Textbook Rental Fee	4.00	7.00	10.00
University Center Fee	28.50	32.00	35.50
Student-to-Student Grant	1.50	1.50	1.50
Student Welfare and Activity Fee	11.75	20.45	20.45

4. Fees at the Scott Air Force Base Resident Center, the Cooperative Graduate Center at Greenville College, and the Litchfield Resident Center shall be as follows:

	<u>1 - 5 hours</u>	<u>6 - 11 hours</u>	<u>12 hours or more</u>
University Center Fee	\$28.50	\$32.00	\$35.50
Resident Center Fee	14.00	25.50	36.00

5. Open University Program Fee:

	<u>1 - 5 hours</u>	<u>6 - 11 hours</u>	<u>12 hours or more</u>
University Center Fee	N/A	\$32.00	\$35.50
Textbook Rental Fee	N/A	7.00	10.00
Program Fee	N/A	19.50	28.00

8. The University Center Fee, SIUE, shall be as stipulated in paragraph 2 above, and shall be assessed of all students registered at the University.

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to implement the provisions of this resolution.

President Lazerson commented that he had requested a continuation of this matter for a month in order to give the Student Government an opportunity to clarify some questions that they had. He said that the Student Government had submitted questions in writing and there had been responses by the Director of the University Center. At this point, he stated that he was still requesting the adoption of the fee increase.

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Mr. DeStefane remarked that he was actually ecstatic that the University Center Fee was the only fee increase which had approached the Board this year. He said that he was also pleased that the fee proposed had been reduced \$3.00 across-the-board. However, he stated, whatever the amount of the increase, it decreased the opportunity for SIUE to recruit and retain students for next year and he could not support this proposal.

The Chair recognized Mr. John Rendleman, President, SIUE Student Senate, who reported that the Student Government audit of the University Center did not show any evidences of gross mismanagement, fraud, or serious waste. He said that the audit did find some little examples of extravagance, such as a camera lens being purchased and the Center owns no camera, \$30,000 in salaries that mysteriously disappeared for two and a half months, and \$2,500 for an open house. He said that Student Government's major argument against this proposal was unfortunately philosophical. He stated that the University Center was designed to accommodate 20,000 students, and that its programs and services were based on a population greater than SIUE has, therefore, the students have a fundamental problem with the funded level of programming and the food services subsidies that must occur. He reported that on April 12, 1979, the Board had heard a presentation from Mr. Tom Werner, then President of the SIUE Student Senate, wherein he pointed out that there had been a \$28,000 loss in food services for the University Club, now called the Upper Deck. At that time, Mr. Norwood had asked Dr. Shaw about the recruitment and retention value of the University Club, to which Dr. Shaw responded that it did in fact have some recruitment merit but he did not feel that it was so pleasant that the administration wanted to subsidize its operation. Mr. Werner reported that Dr. Shaw had explained that there was a commitment that Food Service had to break even and if it could not do so with the University Club in operation, they would just not have the

University Club. Mr. Rendleman pointed out that the Food Service had lost \$68,000 this year with the University Club, or Upper Deck, in operation. He said that he and President Lazerson had discussed this matter, and that the President had agreed to establish a University-wide task force in order that some of these philosophical questions could be put into focus.

President Lazerson added that we were in a period when SIUE would attempt to re-examine basic philosophy with regard to fees in a whole host of areas. He said that discussions had proceeded in the athletic area, and it was his intention to do the same thing with regard to the University Center over the coming year.

Mr. Rowe moved approval of the matter as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mr. DeStefane and Mr. Michalic opposed the motion.

The following matter was presented:

PROPOSAL TO NAME DANCE STUDIO,  
EAST ST. LOUIS CENTER, SIUE

Summary

This matter proposes that the seventh floor dance studio at the East St. Louis Center of SIUE be named the Lenwood Morris Studio.

Rationale for Adoption

From 1970 to 1981, Mr. Lenwood Morris served the University community as ballet master and instructor in the Performing Arts Training Center at the East St. Louis Center. Mr. Morris died on January 29, 1981.

A ballet master and leading dancer of international recognition, Mr. Morris served with the Katherine Dunham Company for nearly thirty years. The knowledge, experience, and understanding that he acquired through his tours of fifty-seven countries he shared completely and generously with his students at the University and the community at large. Mr. Morris' contributions were invaluable in the development of the Performing Arts Training Center. Mr. Morris led the Center's dance company in many performances, including appearances at Carnegie Hall, at the Filene Center of the Wolf Trap Farm Park, and with the Atlanta Symphony Orchestra.

For his unstinting devotion to the development of dance and to the education of his students, Mr. Morris received many honors. These include the

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Celebration of Men in Dance Award conferred in 1980, receipt of the Best Teacher Award at the East St. Louis Center in 1980, and a citation for Distinguished Services granted by the Student Action for Education organization of the East St. Louis Center.

Because of his commitment to the development of the Performing Arts Training Center and the East St. Louis Center, and his contributions to the enrichment of life at the University and in the larger community, naming the dance studio at the East St. Louis Center after Lenwood Morris is a fitting and proper tribute to a talented and accomplished man.

#### Considerations Against Adoption

University Officers are aware of none.

#### Constituency Involvement

This action was proposed by the students, faculty, and staff of the East St. Louis Center. It has been approved by the Director of the East St. Louis Center, the University Building and Facility Naming Committee, and the Acting Vice-President and Provost. It is recommended for adoption by the President, SIUE.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the dance studio located on the seventh floor of the East St. Louis Center of Southern Illinois University at Edwardsville be and is hereby designated the Lenwood Morris Studio in recognition of the many accomplishments and contributions of Mr. Lenwood Morris.

Mr. Van Meter said that he had requested this matter not be included in the omnibus motion because he wanted the item spotlighted. He said that Mr. Lenwood Morris had contributed a great deal to the University and community, and he moved approval of the matter as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUE, President Lazerson announced that at long last there will be a groundbreaking ceremony held at 10:30 a.m., Monday, May 18, 1981, for the Multi-Purpose Facility at SIUE. He said that on the good advice of the Architecture and Design Committee, since the project was considerably under budget, we have been about the business of attempting to put as much back into the building as possible.

The following matter was presented:



NOTICE: USE OF UNIVERSITY PERSONAL PROPERTY  
[AMENDMENT TO 6 POLICIES OF THE BOARD C]

Summary

This proposed policy describes the proper and improper uses of University personal property and authorizes each University to issue and enforce regulations to prevent improper usages.

Rationale for Adoption

In the course of internal discussions at SIUC concerning employee use of University equipment to perform the duties of outside employment, it was noted that although the Board has a policy on the permitted use of University buildings there was no express policy on the permitted uses of University equipment. The initial motive for proposing such a policy was therefore to establish that no staff member is permitted to use University equipment for "moonlighting" job purposes. The present proposal also now covers the damage or destruction, or the gift of use of University equipment or supplies for any nonpublic purpose. The authorization for University regulations is intended to provide some flexibility in adapting policy to local conditions by allowing exceptions where the convenience is great and the cost is inconsiderable.

Considerations Against Adoption

Every act prohibited by the proposed policy is already prohibited by law, so in that sense the policy is redundant. However, having a Board policy collects scattered legal provisions into a convenient form which explicitly informs staff members of their legal responsibilities.

Constituency Involvement

The Office of the Chancellor sought and received advice from staff attorneys at both Universities during the course of drafting this proposal, and circulated the final draft to both Presidents for staff advice before preparing the proposal for Board action. The matter is presented at this meeting for notice only, so that constituencies or others may have time to offer suggestions through their Presidents. This matter will be presented for Board action at the June meeting.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That 6 Policies of the Board C be amended by addition of the following:

6. Use of University Personal Property

- a. The Law. The Illinois Constitution provides (Art. I, Sec. 1a) that public funds, property or credit shall be used only for public purposes. Both the Illinois and U.S. Constitutions (Art. VIII, Sec. 2; Amendment XIV, Sec. 1, respectively) prohibit deprivation

of property without due process of law. Application of tax money for other than public purposes has been held to deprive the taxpayer of property without due process of law. The University is a trustee under a duty to see that public property is applied only to public purposes and each employee is an agent of that trustee charged with the same duty as to all property within his control. In addition, the procedures for administering property are prescribed by the State Property Control Act.

- b. Scope of these Guidelines. Use of public funds and credit and use of University land and buildings are separately regulated. These guidelines cover all other assets or items with an exchangeable value, whether tangible or intangible (such as a copyright). The short description of such assets or items is Personal Property.
- c. Public Purposes. The public purposes to which Southern Illinois University can devote its funds or property are defined by its corporate objects as set forth by the General Assembly plus activities necessarily implied or incidental to the performance of those objects. The explicit objects of the University are to qualify teachers, to teach agriculture and the mechanic arts including military tactics, and to provide liberal, vocational, and other courses of instruction. The principal implied authority is to engage in research and public service programs whose practicum enhances the abilities of University personnel to carry out the explicit and implied corporate objects of the University. Also necessarily implied is the authority to maintain physical facilities for those programs and services and enterprises auxiliary to instruction.
- d. Misuse of Personal Property. Misuse of University personal property consists of giving it to, permitting its use or consumption by, or using or consuming it for the benefit of any person, group or organization within or outside the University, except in pursuit of the public purposes of the University as defined above. It is also misuse to waste, abuse or neglect personal property to its damage, destruction, or impairment of function or useful life. It is not misuse of personal property to give or lend it to, or use or consume it for the benefit of a third party pursuant to a contractual agreement, executed by proper authority, wherein a full and fair consideration is to be received in exchange for its use and where the consideration is or may be used to advance the public purposes of the University.
- e. Regulations. Since the detailed application of these guidelines will vary with the internal organization within which they are applied, the Presidents are hereby authorized to issue and enforce Regulations pursuant hereto for all units and personnel under their respective jurisdiction. Such Regulations shall become effective upon approval of the Chancellor.

The Chair pointed out that this matter was a notice only, and that action would be taken at the June Board meeting.

Chancellor Shaw stated that this proposal described proper and improper uses of University personal property and authorized each University to issue and enforce regulations to prevent improper usages. He commented that the Board presently had a policy on permitted use of University buildings, but had no express policy on the permitted use of University equipment. He pointed out that each University would be asked to develop its own policy in order to reflect local conditions. He said that this matter was presented at this time for notice only so that constituencies or others may have time to offer suggestions to their Presidents.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw said he wanted to make a few comments regarding legislative activities. He said that on May 1, leadership of the public and private sectors had met to discuss the Illinois State Scholarship Commission's shortfall. Actually, he said it was less of a shortfall and more of a longfall in the sense that ISSC underestimated the number of "no shows" by between two and two and one-half percent. He pointed out that each percentage point accounted for \$1.25 million, so that as a result of this, the ISSC was obligated approximately \$2.5 to \$3 million more than was authorized for them to spend. He reported that the group had discussed several solutions, and the one most palatable had been presented by the private schools which would amend the appropriations bill for Fiscal Year 1982 such that the longfall could be taken out of Fiscal Year 1982 money to take care of this year's problem. He commented that this solution would avoid the Universities, not the ISSC, having to go back to the students to require them to give some of the money back that was given to them as part of their scholarship. He said that the amendment had been written, and we would attempt to help in any way we could to get the amendment passed. He pointed out that if the Governor did not agree, then the plan

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that the ISSC approved on May 4 would be a need-based plan, and basically that plan would retrieve the dollars based on a certain amount of need that is shown. He said that the less need that the individual had, the more they will have to give back, and that more adversely affects the public sector more than it does the private sector. He said that regardless of how you retrieve the money, it was not a good policy to make a commitment and then have to back off on it. He said that in the past, there had been criticism of the ISSC for their mis-estimation of need but in this case, because of the recession and other factors, it was felt that a two to two and one-half percent margin of error was not bad projecting. He said he thought that the amended bill approach was the best way of dealing with this difficult situation.

Chancellor Shaw reported that Senate Bill 232, the SIU appropriation bill, had been reported out of the Senate Appropriations II Committee at the level originally recommended by the Governor, now known familiarly as Governor's I. He said that since he last reported on the bill, a new state-wide budget level had been proposed by the Governor, and its application to higher education called for a decrease of another \$3.5 million, resulting in the budget level we now call Governor's II. He reported that it was expected that the bill would be put on the floor when the full Senate meets next week. He remarked that the appropriation would still permit us to offer an average eight percent salary increase in July, and an additional average two percent salary increase in January. He added that this overall fiscal projection was dependent upon some proposed tax relief being held back - if the sales tax and agricultural equipment tax relief programs are adopted, there will be even less money. He explained that the Governor, in keeping the salary part of our budget intact, had displayed a great deal of sensitivity toward higher education when one looked at how state agencies were treated in the state.



Chancellor Shaw reported that House Bill 1507, which provides General Assembly authorization for the Medical Services and Research Program at the SIU School of Medicine, in conformity with the recommendation of the Auditor General, had passed the House Committee on Higher Education, and he anticipated passage by the entire House in the near future.

Chancellor Shaw reported that Senate Bill 403, which is part of Senator Buzbee's package of legislation relating to coal, provides that the SIU Board of Trustees establish a Coal Technology Laboratory as part of a state-wide coordination and encouragement of coal development and utilization. He noted that this is not an SIU bill, and that the bill had passed out of the Higher Education Committee last week. He said that several questions relating to possible implementation of the legislation if it becomes law were being examined by University personnel. He remarked that this bill was not one we either supported or opposed, but rather we have agreed to provide expert testimony when called upon.

The final legislative matter, he said, was that a last-minute review of Food for Century III projects, including discussions with the IBHE and the U of I people, had resulted in a decision to defer any action on these items at this time. He said that the prospects for favorable action next year looked much stronger than does any alternate course for this year.

Mr. Michalic asked how the proposed budget cuts would affect next year's tuition rate. Chancellor Shaw responded that at Governor's level II, he would not anticipate having to come back to the Board with any kind of recommendation on tuition.

The following matter was presented:

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## PROPOSAL TO NAME PHYSICAL COMPONENTS, SIUC

### Summary

This matter seeks approval to name Room 240 in the J. W. Neckers Building after Dr. Kenneth A. Van Lente, and to name Room 440 in the J. W. Neckers Building after Dr. Otis B. Young, SIUC.

### Rationale for Adoption

Dr. Kenneth A. Van Lente joined the Chemistry faculty at SIUC in 1931, immediately after graduating from the University of Michigan with a Ph.D. degree. He retired in 1971 after forty years of illustrious service as an inspirational teacher. Dr. Van Lente, along with Drs. James Neckers, Talbert Abbott and Robert Scott, often referred to as the Four Horsemen, built a Chemistry Department of which we can all be proud. Dr. Van Lente set high scholastic standards without arousing fear or resentment in his students. The rigor of his instruction and the discipline he instilled were constructive and were responsible in great measure for their success. He was recognized for his outstanding performance as a teacher by being named 1967 recipient of the Great Teacher Award. Nine alumni who have received the SIU Alumni Achievement Awards were his students. In addition, four of his students have received national recognition for their achievements in Chemistry.

Dr. Van Lente taught all of the Physical Chemistry until 1956. With Drs. Neckers and Abbott, he wrote a general chemistry laboratory manual entitled "Experimental General Chemistry" in 1940. This manual went through three editions and was adopted by 125 colleges and universities. The manual was used at SIUC until 1970. His work in research and teaching resulted in eleven publications. Four of these were in the Journal of Chemical Education and in 1932 he presented the first paper by any SIU Chemistry faculty at a National Meeting of the American Chemical Society (Physical Chemistry Section).

Otis Bigelow Young came to Southern Illinois University as Professor of Physics in the Department of Physics and Astronomy in 1929, after receiving the Ph.D. degree from the University of Illinois in 1928 and serving one year as Chairman of the Department of Physics at McKendree College. Upon the death of the department chairman, Simeon E. Boomer, in 1938, Dr. Young became chairman and served for fifteen years, difficult years of depression, war, and the transformation from a teachers college to a university. He retired in 1968 after thirty-nine years of service.

Dr. Young was an inspiring teacher of Physics, with special interests in modern physics, radio and electronics, and electrical measurements. He contributed two valuable articles on laboratory teaching to the American Journal of Physics (1953 and 1955). He sponsored student technical interests, beginning with an amateur radio club in 1934, and acquiring in March, 1935, a chapter (Epsilon) of Synton, a National Professional Radio Fraternity, the first chapter in a teachers college. He was the principal or co-author of thirty-one publications, many of which concentrated on his research work in the properties of liquid dielectrics to be used in the design and production of new capacitors. This research work was a cooperative agreement with the Sangamo Electric Company at Ordill, near Marion, Illinois, and the Office of

Defense Mobilization. Cosmic radiation was another of Dr. Young's special areas. In cooperation with the University of Chicago and the Office of Ordinance Research of the U.S. Army, he studied the properties, distribution, and reactions of "heavy particles" in cosmic radiation. Although much of Dr. Young's teaching focused on the training of graduate students in research, his contributions to teaching, research, and professional service in the University and to the larger community led to his selection as an Outstanding Faculty Member in the SIUC yearbook, The Obelisk, for 1966.

Because of the excellence shown in their work and the devotion they displayed toward their students, peers, and the institution, it is fitting and proper that these two lecture facilities in a building devoted to the physical sciences be dedicated to these gentlemen as a lasting commemoration to them.

#### Considerations Against Adoption

University officers are aware of none.

#### Constituency Involvement

These recommendations are the result of nominations received by the President's Advisory Committee on Naming University Facilities, SIUC, the committee having constituency representation. Pursuant to the rules of the advisory committee, these recommendations have the support of the groups which use the facilities to be named.

#### Resolution

WHEREAS, The Board of Trustees has adopted a policy on the naming of physical components of the University; and

WHEREAS, The President, SIUC, recommends to the Chancellor the naming of these two physical components;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The Board of Trustees approve the naming of Room 240 in the J. W. Neckers Building after Dr. Kenneth A. Van Lente, and the naming of Room 440 in the J. W. Neckers Building after Dr. Otis B. Young.
- (2) The President, SIUC, obtain concurrence from the living person or next of kin in naming of the physical components on the Carbondale campus mentioned above.
- (3) After concurrence is obtained, the President, SIUC, so inform the Chancellor and give public notice.
- (4) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

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Mr. Norwood said that when he had attended SIUC, he had had many courses taught to him by Dr. Van Lente. He said that many students had been taught by Dr. Van Lente since he was the only one to teach a required course in Physical Chemistry until 1956. Mr. Norwood was happy that the President's Advisory Committee on Naming University Facilities, SIUC, had seen fit to honor Dr. Van Lente and Dr. Otis B. Young by the naming of rooms in the J. W. Neckers Building after these two distinguished professors. He moved approval of the matter as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUC, President Somit announced that Deborah Brown, President, Graduate Student Council, and Marvin Kleinau, President, Faculty Senate, SIUC, had been re-elected as Constituency Heads. He reported that Paul Matalonis, President, SIUC Undergraduate Student Organization, and his right-hand friend, Bob Quane, would be stepping down. He said that it was not a secret that Paul and he had not agreed on all matters in the course of the past year, but he would defend to the death Paul's right to be wrong. He expressed his appreciation to Paul and his administration for effective relationships with the University and the City of Carbondale. He said that John Yopp, Chairman, Graduate Council, declined to stand for re-election in spite of pleas from his constituents, and William Hardenbergh will be the next Chairman of the Graduate Council. President Somit said that in addition to everything else John Yopp has done in this past year, he had been voted the AMOCO Outstanding Teacher Award at SIUC for 1981.

President Somit expressed his appreciation to the search committees who had labored effectively to provide the University with meaningful and sound choices for the positions of Vice-President for Academic Affairs and Research and Vice-President for Financial Affairs. He was extremely pleased that



Dr. John C. Guyon had agreed to serve as Vice-President for Academic Affairs and Research and that Mr. Warren E. Buffum had agreed to serve as Vice-President for Financial Affairs.

President Somit said his final announcement would be made with a mixture of regret and pride. He announced that Dr. George Mace, Vice-President for University Relations, was resigning his post. His pride grew out of the fact that Dr. Mace will be moving to the American Council on Education next year as an Executive Consultant and would be playing a very important role in a major study that the Council would be conducting. He expressed his thanks to Dr. Mace for his many years of service in a variety of University positions, and said he was certainly pleased that Dr. Mace would be representing us on the ACE.

The Chair recognized Mr. Paul Matalonis, President, SIUC Undergraduate Student Organization, who extended his appreciation to the Board and special appreciation to Mark Michalic. He said that Mark had been a very good Student Trustee and had also become a very good friend of his during the year. At this time, Mr. Matalonis introduced his successor, Mr. Todd Rogers. He said that over 4,000 students had voted in the election and that Mr. Rogers had won by a majority.

Mr. Michalic congratulated the new Vice-Presidents on their appointments, and congratulated and said farewell to Mr. Matalonis. He added that Mr. Matalonis would be moving up to the Law School now and he wished him well.

Mr. Michalic said that for the past six months he had been working with Mr. Matalonis, Ms. Debbie Brown, and Mr. Stan Irvin on a Student Trustee bill, and that Representative Glenn Schneider would sponsor the bill next year. He remarked that he thought he should mention this bill so the Board could put this particular one on the list of bills to support.

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The Chair said that there was one other announcement that seemed to fall on him to make. He said that the SIUC Flying Salukis had won the national competition for the fourth time down in Louisiana. He said it was a recognized fact that SIUC had not only the best flying team but had one of the best flying schools in America, and to win the national competition for four out of the last five years was no small feat. He congratulated the team, Mr. Tom Young, Mr. Jerry Kennedy, and all the supporters of the Flying Salukis.

A discussion ensued on changing the meeting date of the June Board meeting since two members of the Board might not be able to be present on June 11. After much deliberation, it was the consensus to keep the meeting on June 11, the original date that had been announced.

The Chair announced that a news conference had been scheduled immediately following the open meeting in the Mississippi Room, and that lunch would be served in Ballroom "A" of the Student Center. He said that the special guests for lunch were the members of the Lindell W. Sturgis Memorial Public Service Award Committee and Dr. and Mrs. John Fohr.

Mr. Rowe moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 11:55 a.m.

  
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Alice Griffin, Executive Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, June 11, 1981, at 10:15 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mr. Rick J. DeStefane  
Mr. Ivan A. Elliott, Jr.  
Mrs. Carol Kimmel, Secretary  
Mr. Mark E. Michalic  
Mr. William R. Norwood, Chairman  
Mr. A. D. Van Meter, Jr., Vice-Chairman

The following members were absent:

Mrs. Crete B. Harvey  
Mr. Harris Rowe  
Dr. George T. Wilkins, Jr.

Executive Officers present were:

Mr. Earl E. Lazerson, President, SIUE  
Dr. Kenneth A. Shaw, Chancellor of the SIU System  
Dr. Albert Somit, President, SIUC

Also present was Mrs. Alice Griffin, Executive Secretary of the Board.

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair recognized President Lazerson, who introduced the following SIUE Constituency Heads for the next year: Dr. Willie O. Pyke, President, Faculty Senate; Mr. John Mosser, President, Student Senate; and Mr. Gene O'Neal, Chairman, University Staff Senate.

Under Trustee Reports, Mr. DeStefane reported that he had attended the groundbreaking ceremony for the Multi-Purpose Facility at SIUE on May 18, 1981. He said that Mr. Michalic had also attended as well as the mayors and citizens from the immediate area. He commented that Senator Sam Vadalabene,

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who had made that moment possible was also present. He said that it had been a very joyous occasion.

Mr. Elliott reported that he had attended a meeting of the Board of Directors, SIU Foundation, on June 5, 1981. He said that a number of actions had been taken, including honoring Dr. Hiram H. Lesar for his service to the University as interim President; ratification of the Evergreen Terrace rent action; discussions of the Foundation-University audit statement and a proposed grant to Morris Library Endowment Fund; and the Foundation re-elected its Directors and Executive Committee. He said that an extension of time was granted to do further feasibility research on the Coal Museum. He reported that the committee was still working on the possibility of obtaining the Morris statue, but with escalating prices it looked like it would be a real problem. He also reported that the Vandever Chair had not yet been filled.

Mr. Elliott reported that the Chancellor had visited the Carmi Kiwanis Club on May 28, 1981, and that other civic clubs in Carmi had also attended the program. He said that the Chancellor had made a very fine presentation and that he had done a splendid job of public relations for the University in Carmi.

Mr. Michalic reported that he had attended the SIUC commencement on May 16, 1981. He said that because of the size of the graduating class, two ceremonies had been held--one at 10:00 a.m. and the other at 2:00 p.m. He said that President Somit had welcomed the audience and introduced the platform party. He reported that the morning ceremony had featured the presentation of the Outstanding Teacher Award and the Outstanding Faculty Service Awards, and Governor James R. Thompson was the guest speaker. At the afternoon ceremony, he reported that Mrs. Dorothy Morris had been the recipient of the Distinguished Service Award, with the presentation being

made by Chairman Norwood, Chancellor Shaw, President Somit, and former Illinois State Senator John Gray Gilbert. He commented that President Somit had said it best when he noted that for the first time this year the Arena had been filled for a University event, and he also thought it was nice to have Big Jim in the Big Gym.

Mr. Norwood reported that he had attended a meeting of the Illinois Board of Higher Education on June 2, 1981. He said that Mr. Merle Yontz, who had been on the IBHE for twelve years, had voluntarily retired from the IBHE and this was his last meeting. He reported that the IBHE would save \$77,000 during the current year because of unfilled positions. Under the Public University Program Reviews, he reported that the following programs would be affected in the Southern Illinois University System because the programs did not appear to be educationally and economically justified: at SIUC, M.A. in Theatre would be terminated by the Spring Semester, 1982; and the M.M.Ed. in Music would be retained for at least three more years. At SIUE, B.S. in Economics [the SIU Board of Trustees had eliminated the program in March, 1981]; M.S. in Mathematics [the SIU Board had also eliminated this program in March, 1981]; and the M.A. and M.S. in Geography would be retained for another year. The above programs were reviewed in 1978-79. In a second group, he reported that programs which had been reviewed in 1978-79 and had received additional examination in 1980-81, were as follows: at SIUE, M.A. in Philosophy; and Ed.D. in Instructional Process. These two programs will be reported to the IBHE by April 1, 1982, after review by the SIU Board. He reported that programs which were reviewed in 1979-80 that should receive additional examination in 1981-82 were as follows: at SIUC, B.S. in Child and Family; B.S. in Family Economics and Management; B.S. in Food and Nutrition; and M.S. in Human Development.

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Mr. Norwood reported that a Status Report on Remediation in Higher Education was received, and that the governing boards were to report back to the IBHE as to the effectiveness of remediation for special assistance programs by July 1, 1983. He said that the staff of the IBHE had recommended that remedial course work for regularly admitted students and transfer students be reduced and that the graduation credits for remedial course work be eliminated. He reported that the community colleges were to evaluate policies and procedures for providing remedial course work.

Mr. Norwood reported that an allocation of \$10,000,000 had been provided for the FY 1981 Illinois Financial Assistance Act for Nonpublic Institutions of Higher Learning. He also reported appropriation transfers for FY 1981 included about \$400,000 for our System. He said that the IBHE had appointed a member to the Higher Education Travel Control Board. He said that the IBHE received for information a Summary of FY 1982 Requests for Funds under the Higher Education Cooperation Act. Under the Legislative Report, he said that one of the problems was that the Senate had taken no action on the rollback on business equipment tax and the farm equipment tax which amounted to a \$200,000,000 reduction in monies available for Fiscal Year 1982. He reported that Senate Bill 646 had passed out of the Senate, which was the first time that a bill had been passed from the Senate that would give the right to public employees to organize and bargain. He reported that House Bill 1438 had passed in the House, and it was an Act that created a Higher Education Student Loan Authority with powers and duties. He said that this Act might not permit the public universities and smaller private universities to participate in it, and that it might also have some effect on the bond rating for the State of Illinois.

Chancellor Shaw commented about the program review, and stated that the IBHE recommendations were advisory; we would be looking at all the programs



that the IBHE indicated were not economically justified, but this was not to say that the University had made that decision.

On June 3, 1981, Mr. Rowe and Chancellor Shaw had attended a meeting of the Joint Trustees Committee for Springfield Medical Education Programs. Chancellor Shaw said that Mr. Rowe had chaired the meeting, and had asked him to report. He said that the accreditation report had been discussed, that the School of Medicine had received a very good bill of health, and that the class size would be kept at 72, which was less a reflection on the University's facilities or its people and more a sign of the times in terms of the medical education personnel needed for the next decade. He reported that discussions had been held regarding the revision of the anesthesiology program, departmental reviews, and chairman searches.

President Somit added that it was a pleasure to know of the high esteem in which the School of Medicine was held in Springfield, and we took great satisfaction in the excellent accreditation report.

Mr. Van Meter reported that he had attended the SIU School of Medicine commencement on June 7, 1981. He said that Mr. Michalic, Chancellor Shaw, and President Somit also had attended, and that the School of Medicine people had executed the commencement with style and class. He reported that the graduates were told this year they could have an unlimited number of guests attend the commencement, and the winner had been a young man who had sixty relatives present.

Under Committee Reports, there was no report from the Executive Committee.

Mr. Van Meter, Chairman of the Architecture and Design Committee, said that the Committee had met in the Board Room of the University Center at 9:00 a.m. that morning. He gave the following report:

At the meeting, the Committee approved the minutes of the meeting of May 14, 1981, and reviewed the following items which appeared on the June agenda of the Board:

- Item H - Easement to Central Illinois Public Service Company: Pleasant Hill Road Overpass, SIUC. The Committee recommended that the Board consider favorable action of this item in the omnibus motion.
- C&P - Easement to Egyptian Electric Cooperative Association: Pleasant Hill Road Overpass, SIUC. The Committee recommended that the Board consider this Current and Pending item and that favorable action be taken in the omnibus motion.
- Item I - Project Approval and Selection of Architect: Residence Halls Roof Replacements, SIUC. The Committee recommended that the Board consider favorable action of this item in the omnibus motion.
- Item J - Approval of Plans and Specifications and Award of Contract: Parking Lot No. 18, SIUC. The Committee recommended that the Board consider favorable action of this item in the omnibus motion.
- Item P - Information Report: Award of Contracts by the Capital Development Board: Broadview Renovations, Replacement Windows, SIUE. The Committee recommended that the Board accept this report in the omnibus motion.

After comments by representatives of the two Universities on other ongoing projects, the Committee was given copies of the first drafts of the Capital Budget Requests for Fiscal Year 1983. Comments on various projects were made by the University representatives, and Committee members' questions were answered. The requests will be consolidated into University-wide priority listings and presented to the full Board for its consideration at the July meeting. A System priority listing will be presented to the Board in September as part of the approval process of formal RAMP documents.

Mr. Elliott, Chairman of the Finance Committee, said that the Committee had met in the International Room of the University Center at 8:00 a.m. that morning. He gave the following report:

At the meeting, the Committee approved the minutes of the meeting of May 14, 1981, and received the following reports:

- (1) Status report on acquisition of Evergreen Terrace Project and possible sale of Series L Revenue Bonds.
- (2) Report on Legislative Audit Commission Subcommittee on University Guidelines.
- (3) Report on legislation.
- (4) Report on the Computer Policy Committee.

Chairman Norwood explained the procedure for the Board's omnibus motion. The Chair proposed, after discussion, that there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, APRIL, 1981, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective April 1, 1980, summary reports of purchase orders and contracts awarded during the month of April, 1981, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: AWARD OF CONTRACTS BY THE CAPITAL DEVELOPMENT BOARD:  
BROADVIEW RENOVATIONS, REPLACEMENT WINDOWS, SIUE

Project Background

The current Broadview renovations in the amount of \$301,500 are funded with a reappropriation of Capital Development Board funds as part of the SIU capital budget. This project, under CDB jurisdiction, will install an automatic elevator and replace windows in the Broadview facility, and will contribute to the development of a master plan for future renovation of the facility.

This project was approved as part of the FY 1980 SIU capital budget request. On July 21, 1979, the Board, through the Architecture and Design Committee, recommended to the CDB that the Fleming Corporation of East St. Louis, Illinois, be employed as the architect for this project. At its May 14, 1981 meeting, the Board approved the plans and specifications for the project and received information about the contract award for the automatic elevator work.

The window replacement work was bid previously and bids opened March 30, 1981. Bids for the window replacement work were unacceptable and the work was rebid for bid opening on April 20, 1981. A single acceptable bid was received at that time. It was within budget limits as determined by the CDB and the recommendation to award the contract will be acted upon by the CDB, as is required because there was only one bid.

After the Board of Trustees has given project approval, recommended the retention of architectural and/or engineering firms, and approved all plans and specifications, the CDB advertises for and receives all bids, approves all plans and specifications, and awards contracts on all state capital projects funded through its agency.

CDB Project Number: 825-050-001

Project Title: Broadview Renovations

Date of Bid Opening: April 20, 1981, Springfield, Illinois

Engineer's Estimate: \$127,000 (Window Replacement)

Identification of Low Bidder:

Window Replacement: Air Tight Sales and Service, Incorporated, Granite City, Illinois	
Window Replacement Low Bid:	\$142,078
Architect/Engineer Fees and Reimbursables	<u>18,592</u>
	\$160,670
Automatic Elevator Work (previously reported) Low Bid:	96,488
Architect/Engineer Fees and Reimbursables	<u>13,944</u>
	\$271,102
Contingency for Project	5,898
Budget for Artwork	1,500
Budget for Master Plan for Renovation	<u>23,000</u>
	\$301,500
Original Budget Approved	\$301,500



EASEMENT TO CENTRAL ILLINOIS PUBLIC SERVICE COMPANY:  
PLEASANT HILL ROAD OVERPASS, SIUC

Summary

This matter proposes the granting of a permanent easement to the Central Illinois Public Service Company (CIPS) for the relocation of overhead power lines as part of the construction of the Pleasant Hill Road overpass.

Rationale for Adoption

The Board of Trustees approved the University's participation in the Railroad Relocation project at its meeting of July 14, 1977. A major element of the overall project is the construction of an overpass at the intersection of the Illinois Central Gulf Railroad tracks and the Pleasant Hill Road. At its meeting of May 10, 1979, the Board authorized the members of the Executive Committee to grant easements and rights of way to the City of Carbondale for University-owned land adjacent to Pleasant Hill Road and Wall Street.

The relocation of utilities has now proceeded to the final planning stages and it has become apparent that the optimal relocation of an overhead power line will require a permanent easement for University-owned land at the southeast corner of Tract 104A.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter has the involvement and recommendation of the Vice-President for Campus Services, the Director of Facilities Planning, and the Director of the Physical Plant, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The proposal to grant a permanent easement to the Central Illinois Public Service Company for the purpose of relocating an overhead power line at the southeast corner of University land, Tract 104A, be and is hereby approved.
- (2) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

EASEMENT TO EGYPTIAN ELECTRIC COOPERATIVE ASSOCIATION:  
PLEASANT HILL ROAD OVERPASS, SIUC

Summary

This matter proposes the granting of a permanent easement to the Egyptian Electric Cooperative Association for the relocation of overhead power lines as part of the construction of the Pleasant Hill Road overpass.

Rationale for Adoption

The Board of Trustees approved the University's participation in the Railroad Relocation project at its meeting of July 14, 1977. A major element of the overall project is the construction of an overpass at the intersection of the Illinois Central Gulf Railroad tracks and the Pleasant Hill Road. At its meeting of May 10, 1979, the Board authorized the members of the Executive Committee to grant easements and rights of way to the City of Carbondale for University-owned land adjacent to Pleasant Hill Road and Wall Street.

The relocation of utilities has now proceeded to the final planning stages and it has become apparent that the optimal relocation of an overhead power line will require a permanent easement for University-owned land at the southeast corner of Tract 104 and at the southwest corner of Tract 104A.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter has the involvement and recommendation of the Vice-President for Campus Services, the Director of Facilities Planning, and the Director of the Physical Plant, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The proposal to grant a permanent easement to the Egyptian Electric Cooperative Association for the purpose of relocating an overhead power line on University-owned land at the southeast corner of Tract 104 and at the southwest corner of Tract 104A be and is hereby approved.
- (2) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

PROJECT APPROVAL AND SELECTION OF ARCHITECT:  
RESIDENCE HALLS ROOF REPLACEMENTS, SIUC

Summary

This matter proposes project and budget approval for the replacement of roofs on six buildings in the Southern Hills Family housing area, and on four buildings in the Thompson Point Residence Halls housing area. It further requests authority to use Physical Plant Engineering Services for the architecture and design work.

The estimated cost for the six buildings in Southern Hills is \$110,000 and the estimated cost for the four buildings in Thompson Point is \$100,000, for a total project estimate of \$210,000. Funding for these contracts and the contingency will come from the Southern Illinois University Housing and Auxiliary Facilities System, Repair and Replacement Reserve account. State funds will not be used.

Rationale for Adoption

At its meeting on October 11, 1979, the Board of Trustees gave project approval for the replacement of badly deteriorated roofs on five buildings in the Southern Hills Family housing area, buildings #118, #119, #121, #126, and #134. On February 14, 1980, the Board gave project approval for roof replacements on a second group of five Southern Hills buildings, #122, #125, #127, #128, and #136. A sixth building, #137, was added to this list as a change order. The work proposed herein will be on the remaining six buildings, #117, #123, #124, #129, #131, and #135. These six buildings contain a total of ninety-six apartments for married students and their families.

The roofs on Bailey Hall, Bowyer Hall, Pierce Hall, and Steagall Hall in the Thompson Point Residence Halls housing area have also deteriorated with age and should be replaced. Other roofs in that area have less acute problems and those will be replaced within the next few years as funding becomes available.

This project does not require approval of the Illinois Board of Higher Education because it is a maintenance and repair project.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Because this project is primarily a matter of building maintenance in an area not supported by state funds, the constituency heads per se were not involved. This project has had the involvement and recommendation of the Director of Housing, the Vice-President for Student Affairs, the Vice-President for Campus Services, the Director of Facilities Planning, and the Director of the Physical Plant, SIUC. Funding from the revenue bond reserve account has been approved by the Board Treasurer.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to replace the roofs on buildings #117, #123, #124, #129, #131, and #135 in the Southern Hills Family housing area, and the roofs on Bailey Hall, Bowyer Hall, Pierce Hall, and Steagall Hall in the Thompson Point Residence Halls housing area be and is hereby approved at an estimated cost of \$210,000.
- (2) Funding for the contracts and the contingency of this project shall be from the Southern Illinois University Housing and Auxiliary Facilities System, Repair and Replacement Reserve account.
- (3) Upon recommendation of the Architecture and Design Committee, authorization for use of Physical Plant personnel for architectural and engineering work is granted.
- (4) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

APPROVAL OF PLANS AND SPECIFICATIONS AND AWARD OF CONTRACT:  
PARKING LOT NO. 18, SIUC

Summary

This matter proposes approval of plans and specifications and the award of contract for resurfacing Parking Lot No. 18, SIUC.

The engineer's estimate for this work is \$133,000. The sole bid was \$108,775 by E. T. Simonds Construction Co., Carbondale, Illinois. Funding for this project will come from traffic and parking revenue through the Parking Facilities account. State funds will not be required.

Rationale for Adoption

At its meeting on April 9, 1981, the Board of Trustees gave project and budget approval for improvements to Parking Lot No. 18. Approval was given to use Physical Plant Engineering Services to provide the plans and specifications. The Illinois Board of Higher Education has approved the project.

Although only one bid was received, the bid is considerably less than the engineer's estimate and it is requested that the contract be awarded at this time to enable the completion of the project during the summer months.

This lot is located south of and adjacent to the SIU Arena and has 450 spaces.



Mr. Charles Pulley, AIA, has reviewed the plans and specifications and recommends approval of them.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This project has the involvement and recommendation of the campus Traffic and Parking Committee, the Vice-President for Campus Services, the Assistant Treasurer, the Director of Facilities Planning, and the Director of the Physical Plant, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The contract to resurface and restripe Parking Lot No. 18, SIUC, be awarded to E. T. Simonds Construction Co., Carbondale, Illinois, in the amount of \$108,775, funded from the Parking Facilities account.
- (2) Final plans and specifications for the resurfacing of Parking Lot No. 18 are hereby approved as submitted to the Office of the Board of Trustees for review, and shall be placed on file in accordance with I Bylaws 9, contingent upon favorable recommendation of the Architecture and Design Committee.
- (3) The President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

TEMPORARY FINANCIAL ARRANGEMENTS FOR FISCAL YEAR 1982

As of this meeting date, the SIU Appropriation Bill for Fiscal Year 1982 has not been enacted into law. Since it is essential to maintain the operation of the University, to effect salary and wage commitments, and to provide a basis for tentative financial forecasts required by the Illinois Board of Higher Education, the following resolution is hereby recommended for adoption:

Resolution

WHEREAS, Annual pay adjustments have historically been made as of July 1, the beginning of the state and University fiscal year, subject to availability of funds; and

WHEREAS, This meeting of the Southern Illinois University Board of Trustees is the last regular meeting prior to the beginning of Fiscal Year 1982;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That subject to the availability of funds, the President of Southern Illinois University at Carbondale, the President of Southern Illinois University at Edwardsville, and the Chancellor of Southern Illinois University System are authorized to implement pay adjustments for Fiscal Year 1982 for employees in their respective units; and

BE IT FURTHER RESOLVED, That authorization for expenditures for operations shall be extended unchanged or at reduced levels, as necessary and when specified by the Presidents or the Chancellor until such date as a complete Internal Budget for Operations for Fiscal Year 1982, which is based substantially upon the Appropriation Bill ultimately enacted into law, is approved by the Board of Trustees of Southern Illinois University.

Mr. Michalic moved the reception of Reports of Purchase Orders and Contracts, April, 1981, SIUC and SIUE; the reception of Information Report: Award of Contracts by the Capital Development Board: Broadview Renovations, Replacement Windows, SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, including a Supplement and unanimous consent for its consideration; the approval of Minutes of the meeting held May 14, 1981; Easement to Central Illinois Public Service Company: Pleasant Hill Road Overpass, SIUC; Easement to Egyptian Electric Cooperative Association: Pleasant Hill Road Overpass, SIUC, and unanimous consent for its consideration; Project Approval and Selection of Architect: Residence Halls Roof Replacements, SIUC; Approval of Plans and Specifications and Award of Contract: Parking Lot No. 18, SIUC; and Temporary Financial Arrangements for Fiscal Year 1982. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, A. D. Van Meter, Jr.; nay, none.

The Chair recognized President Somit who introduced Dr. Charles H. Hindersman, the new Acting Vice-President for University Relations, SIUC.

The following matter was presented:

CHANGES IN FACULTY-ADMINISTRATIVE PAYROLL - EDWARDSVILLE

The following changes in faculty-administrative payroll are submitted to the Board of Trustees for ratification in accordance with the Board Policy on Personnel Approval (2 Policies of the Board B). Additional detailed information is on file in the Office of the President. Where appropriate, salary is reported on a monthly basis and on either an academic year (AY) or fiscal year (FY) basis.

A. Continuing Appointments

<u>Name</u>	<u>Title</u>	<u>Department</u>	<u>Effective Date</u>	<u>Salary</u>
1. Carlson, Shirley J.	Instr	Hist Studies	09/28/81	\$1,945.00/mo
2. Drda, Jack H.	Actg Asst to Dir	Suppor Serv	04/01/81	\$2,385.00/mo
3. Drucker, Mark L.2	Dir/Asst Prof	M.S. in Urb Affrs & Pol Analys	09/16/79	\$2,235.00/mo
4. Gaudio, Darrel F.	Asst Dir	Data Proc & Comp Ctr	05/01/81	\$2,055.00/mo
5. Patty, Karen Jean <sup>3</sup>	Acad Advsr/Lect	Acad Res Ctr	09/16/81	\$1,544.00/mo
6. Reiner, John R.4	Dir/Assoc Prof	Planning & Res Mgmt/ Couns Educa	05/11/81	\$3,500.00/mo
7. Teters, Barbara J.	Vice Pres & Prov/ Prof	Vice Pres & Prov/ Govt & Publ Affrs	07/15/81	\$4,250.00/mo

- <sup>1</sup>Served previously as Assistant Budget Director
- <sup>2</sup>Title changed from Acting Director to Director retroactively
- <sup>3</sup>Conversion from term to continuing appointment
- <sup>4</sup>Served previously as Director of Institutional Research and Studies

B. Leaves of Absence with Pay

<u>Name</u>	<u>Type of Leave</u>	<u>Department</u>	<u>Purpose</u>	<u>Dates &amp; % of Salary</u>
1. Allsup, Gene D.	Sabbatical	Ed Amin/For Lang & Lit	Cours develop, research & study	09/28/81-12/19/81, (100%)
2. Cingolani, Judith	Prof Dev	Sociology & Soc Wk	Work toward Ph.D.	03/29/82-06/12/82
3. Combs, Charles F.	Sabbatical	Couns Educa	Postdoctoral study & travel	09/16/81-12/16/81 (100%)
4. Daw, Leila M.	Sabbatical	Art & Design	Develop sky-wrting forms documents	09/28/81-03/20/82 (100%)
5. Goodwin, George H.	Sabbatical	Secondary Educa	Research	09/15/81-09/14/82 ( 50%)

6.	Gore, S. Joseph	Sabbatical	Secondary Educa	Review tchr educa lit	09/28/81-12/19/81, 03/29/82-06/12/82	(100%)
7.	Hildebrand, Robert F.	Sabbatical	Educa Founda	Travel & study	01/04/82-06/12/82	(100%)
8.	Holmes, Corey H.	Sabbatical	Surg Specialties	Devel periodon audio vis materl	07/01/81-12/31/81	(100%)
9.	Kohfeld, David L.	Sabbatical	Psych	Prep of manuscript & research	09/28/81-03/20/82	(100%)
10.	Lamp, Robert E.	Sabbatical	Psych	Prof develop & scholarly wrtng	09/28/81-03/20/82	(100%)
11.	Luedke, George C., Jr.	Sabbatical	Health, Rec & Phys Educa	Devel practical text & instr matls	01/04/82-06/12/82	(100%)
12.	Richards-Ellsworth, R.	Sabbatical	Educa Founda	Research	09/28/81-03/20/82	(100%)
13.	Rockwell, Robert E.	Sabbatical	Elem & Early Chldhd Educa	Research & prep of a manuscript	01/04/82-06/12/82	(100%)
14.	Roller, Neal W.	Sabbatical	Surg Specialties	Devel periodon syllabus	01/01/82-06/30/82	(100%)
15.	Russo, Joseph R.	Sabbatical	Psych	Study	09/28/81-03/20/82	(100%)
16.	Schild, Myrna M.	Sabbatical	Health, Rec & Phys Educa	Devel student tchg handbook	01/04/82-03/20/82, 01/03/83-03/19/83	(100%)
17.	Schusky, Mary Sue	Sabbatical	Instr Tech	Retraining & study	09/16/81-06/15/82	( 50%)
18.	Showers, Norman E.	Sabbatical	Health, Rec & Phys Educa	Research & wrtng	01/04/82-06/12/82	(100%)
19.	Starr, Dartha F.	Sabbatical	Elem & Early Chldhd Educa	Research & wrtng	01/04/82-06/12/82	(100%)
20.	Wiley, W. Deane	Sabbatical	Educa Admin	Prof devel & wrtng	09/28/81-03/20/82	(100%)



SUPPLEMENT TO CHANGES IN FACULTY-ADMINISTRATIVE PAYROLL - EDWARDSVILLE

The following change in faculty-administrative payroll is submitted to the Board of Trustees for ratification in accordance with the Board Policy on Personnel Approval (2 Policies of the Board B). Additional detailed information is on file in the Office of the President. Where appropriate, salary is reported on a monthly basis and on either an academic year (AY) or fiscal year (FY) basis.

A. Continuing Appointment

<u>Name</u>	<u>Title</u>	<u>Department</u>	<u>Effective Date</u>	<u>Salary</u>
Beard, Earl S.	Dir/Prof	Univ Personnel Serv (100%)/Hist Studies (0%)	July 15, 1981	\$4,000.00/mo \$48,000.00/FY

Completed temporary assignment as Acting Vice-President and Provost; served previously as Assistant Vice-President for Academic Personnel Administration

President Lazerson explained that last July when he was confirmed by the Board as President of SIUE, he had indicated that he would attempt to have the reorganization completed within a year's period. The action the Board would take in regard to this matter would complete the administrative reorganization of SIUE, he reported. He also pointed out that this matter contained the appointment of Dr. Barbara J. Teters as Vice-President and Provost of SIUE, whereupon President Lazerson introduced Dr. Teters.

Mr. DeStefane moved approval of the matter as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Rick J. DeStefane, Mark E. Michalic; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, A. D. Van Meter, Jr.; nay, none.

The following matter was presented:

PROPOSAL TO NAME SCHOOL OF LAW BUILDING, SIUC

Summary

This matter presents for approval of the Board of Trustees the naming of the SIUC School of Law building to honor Hiram H. Lesar for his dedicated service and outstanding contributions to Southern Illinois University at Carbondale.

Rationale for Adoption

Hiram H. Lesar has served the University as Dean of the School of Law from 1972 until July 1, 1980; as Acting President in 1974 and again from July 1979 to August 15, 1980; and as Professor of Law since 1972, then Distinguished Service Professor since November, 1980.

During his period of service as Dean of the School of Law, Hiram Lesar guided the School from its inception. Because of his experience and respected stature as the Senior Dean among American law school heads, Dean Lesar was able to attract top-quality faculty members and develop an outstanding program of legal instruction. He also began the task of creating a new building for the School and was instrumental in obtaining state approval and funding for the project.

As Acting President on two occasions, he guided the University through crucial periods of transition. His firm and compassionate performance as chief executive officer earned him the deep respect of SIUC's faculty, staff, students, alumni, friends, and supporters. Through his patience,

wisdom, and integrity, he successfully maintained the morale and confidence of the people of the University despite the difficulties and stresses present in the life of a modern university.

In September, 1980, the Board of Trustees praised his most recent period of serving as Acting President with a resolution of recognition. Then in November, 1980, Southern Illinois University at Carbondale further honored Dean Lesar by naming him the first "Distinguished Service Professor."

To recognize Dean Lesar's valuable service, his outstanding accomplishments and his exceptional contributions to the University, it is recommended that the newly constructed building which will house the SIUC School of Law be named the "Hiram H. Lesar Law Building."

#### Considerations Against Adoption

No such considerations are known.

#### Constituency Involvement

This matter was proposed by the faculty and staff of the SIUC School of Law and recommended by the President's Advisory Committee on Naming University Facilities which is composed of representatives of the SIUC constituency groups.

#### Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, pursuant to 6 Policies of the Board B-2, the Board of Trustees hereby approves naming the School of Law building in honor of Hiram H. Lesar, Distinguished Service Professor and former Dean of the School of Law; and

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Carbondale be and is hereby authorized to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

President Somit explained that formal justification for this matter was presented in the documentation. He said that he could not think of a more appropriate individual after whom the School of Law building should be named. He remarked that Dean Lesar had been the founder of the School of Law, had built it, and had achieved accreditation and quality in a remarkably short period of time. He pointed out that Dr. Lesar had also served as Acting President of SIUC on two occasions, and that was not an argument against naming the building for him. President Somit urged the Board's favorable action on this proposal.

Mr. Elliott said he was delighted to recognize Dr. Lesar in this fitting way, and he moved approval of the matter as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUC, President Somit introduced Ms. Phyllis McCowen, who had been re-elected as Chairperson of the SIUC Civil Service Employees Council; Professor William Hardenbergh, who had been elected as Chairman of the SIUC Graduate Council; and Dean Dan Hopson, the representative of the SIUC Dean's Council.

President Somit reported that to his knowledge, the SIU School of Medicine commencement was the only one he knew of where the School provided its own symphony orchestra.

President Somit announced that two grants had been received that were certainly worthy of announcement: \$800,000 from the Peabody Coal Company to underwrite a dig on the Black Mesa; and almost \$1,000,000 for Professor Jackie Eddleman to do research on training for early childhood teachers.

President Somit reported that a successful high sulphur coal conference had been held at SIUC the past week, which had been organized by Senator Percy and people under Professor Sendlein at SIUC. He said that Governor Thompson, Lieutenant Governor O'Neal, Congressman Simon, and very high ranking representatives from six other countries had been in attendance. He reported that on the last day of the conference an announcement had been made that 150,000 tons of high sulphur coal had been sold to Spain. He reported that one of our staff members had urged the Taiwanese representatives to burn high sulphur coal exclusively on the grounds that the prevailing winds would drift the smoke over the Chinese mainland.

Chairman Norwood introduced Mr. Todd Rogers, the President of the SIUC Undergraduate Student Organization for the new year.



The following matter was presented:

USE OF UNIVERSITY PERSONAL PROPERTY  
[AMENDMENT TO 6 POLICIES OF THE BOARD C]

Summary

This proposed policy describes the proper and improper uses of University personal property and authorizes each University to issue and enforce regulations to prevent improper usages.

Rationale for Adoption

In the course of internal discussions at SIUC concerning employee use of University equipment to perform the duties of outside employment, it was noted that although the Board has a policy on the permitted use of University buildings there was no express policy on the permitted uses of University equipment. The initial motive for proposing such a policy was therefore to establish that no staff member is permitted to use University equipment for "moonlighting" job purposes. The present proposal also now covers the damage or destruction, or the gift of use of University equipment or supplies for any nonpublic purpose. The authorization for University regulations is intended to provide some flexibility in adapting policy to local conditions by allowing exceptions where the convenience is great and the cost is inconsiderable.

Considerations Against Adoption

Every act prohibited by the proposed policy is already prohibited by law, so in that sense the policy is redundant. However, having a Board policy collects scattered legal provisions into a convenient form which explicitly informs staff members of their legal responsibilities.

Constituency Involvement

The Office of the Chancellor sought and received advice from staff attorneys at both Universities during the course of drafting this proposal, and circulated the final draft to both Presidents for staff advice before preparing the proposal for Board action. No communications regarding this matter have been received since its presentation in May.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That 6 Policies of the Board C be amended by addition of the following:

6. Use of University Personal Property

- a. The Law. The Illinois Constitution provides (Art. I, Sec. 1a) that public funds, property or credit shall be used only for public purposes. Both the Illinois and U.S. Constitutions (Art. VIII, Sec. 2; Amendment XIV, Sec. 1, respectively) prohibit deprivation

of property without due process of law. Application of tax money for other than public purposes has been held to deprive the taxpayer of property without due process of law. The University is a trustee under a duty to see that public property is applied only to public purposes and each employee is an agent of that trustee charged with the same duty as to all property within his control. In addition, the procedures for administering property are prescribed by the State Property Control Act.

- b. Scope of these Guidelines. Use of public funds and credit and use of University land and buildings are separately regulated. These guidelines cover all other assets or items with an exchangeable value, whether tangible or intangible (such as a copyright). The short description of such assets or items is Personal Property.
- c. Public Purposes. The public purposes to which Southern Illinois University can devote its funds or property are defined by its corporate objects as set forth by the General Assembly plus activities necessarily implied or incidental to the performance of those objects. The explicit objects of the University are to qualify teachers, to teach agriculture and the mechanic arts including military tactics, and to provide liberal, vocational, and other courses of instruction. The principal implied authority is to engage in research and public service programs whose practicum enhances the abilities of University personnel to carry out the explicit and implied corporate objects of the University. Also necessarily implied is the authority to maintain physical facilities for those programs and services and enterprises auxiliary to instruction.
- d. Misuse of Personal Property. Misuse of University personal property consists of giving it to, permitting its use or consumption by, or using or consuming it for the benefit of any person, group or organization within or outside the University, except in pursuit of the public purposes of the University as defined above. It is also misuse to waste, abuse or neglect personal property to its damage, destruction, or impairment of function or useful life. It is not misuse of personal property to give or lend it to, or use or consume it for the benefit of a third party pursuant to a contractual agreement, executed by proper authority, wherein a full and fair consideration is to be received in exchange for its use and where the consideration is or may be used to advance the public purposes of the University.
- e. Regulations. Since the detailed application of these guidelines will vary with the internal organization within which they are applied, the Presidents are hereby authorized to issue and enforce Regulations pursuant hereto for all units and personnel under their respective jurisdiction. Such Regulations shall become effective upon approval of the Chancellor.

Chancellor Shaw explained that the proposed policy described the proper and improper uses of University personal property and authorized each University to issue and enforce regulations to prevent improper usages.

He said that the proposal had been presented at last month's meeting, at which time he had requested a month's delay to permit constituencies to have an opportunity to react to it. He said that no reaction had been received, and he perceived that to mean that this matter had been reviewed and had met with everyone's favor. He pointed out that while we had policies dealing with the permitted use of University buildings, there was no express policy on the permitted use of University equipment, and this proposed policy would serve as a guide to the campuses in developing their own specific policies to be approved by each President and then by the Chancellor.

Mr. Michalic moved approval of the matter as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

#### SALARY INCREASE PLANS FOR FISCAL YEAR 1982

##### Summary

Board involvement in the development of the Annual Internal Budget for Operations begins, by Board policy, with the approval of salary increase plans for each University and the Office of the Chancellor. These plans do not intend to set forth specific salary recommendations for each employee, but rather to set forth general policies and parameters within which employee salary increases will be made. A report of salary increases made will be submitted to the Board for its information by its September meeting.

Salary increase plans have been prepared by each University and the Office of the Chancellor. They are attached for SIUE, SIUC, and the Office of the Chancellor as Exhibits A, B, and C, respectively. The plans have been developed on the basis of the percentage increase of salary funds allocated by the state. As of this writing, the appropriation bill has been approved by the Illinois Senate and is under consideration by the Illinois House of Representatives.

##### Rationale for Adoption

Board policy requires approval of salary increase plans for each University and the Office of the Chancellor prior to the beginning of the fiscal year.

### Considerations Against Adoption

The anticipated salary increases will probably not offset projected inflation for the FY-82 time period, thus causing a further erosion of employee salaries. The anticipated salary increases will not establish salary levels for our employees which are equitable with their comparable counterparts according to the latest studies conducted by the IBHE and our staff. The anticipated percentage of salary increases to be allocated by the state is to be funded on only ninety percent (90%) of our current salary base, and we will thus be required to reallocate funds from other areas of need if we are to provide our employees with the percentage of salary increases called for by the state.

### Constituency Involvement

At SIUE, guidelines for faculty employees were developed by the Acting Vice-President and Provost, the Faculty Senate, the Academic Deans, and the President.

Guidelines for professional staff employees were developed by the University Staff Senate, the Acting Vice-President and Provost, and the President.

Guidelines for Civil Service open range employees were developed by the Director of the Personnel Office, the principal administrative officers, and the President in consultation with the University Staff Senate. The University Staff Senate and administrative officers for several months discussed development of a step pay plan for Civil Service employees. Ultimately, a step pay plan approach was rejected for implementation during FY-82. Subsequently, the Staff Senate and the administration developed several sets of salary guidelines. The Civil Service open range guidelines which are presented for Board action are the result of these interactions and discussions.

Guidelines for student workers were developed by the Acting Vice-President and Provost and the President in consultation with the Director of the Office of Student Work and Financial Assistance.

Guidelines for persons holding graduate assistantships were developed by the Acting Vice-President and Provost in consultation with the Dean of the Graduate School and the Graduate Council, SIUE. The Dean of the Graduate School and the Graduate Council recommended an adjustment to the salary ranges for stipends paid to graduate assistants. Based upon a review of the competitiveness of SIUE's graduate assistant stipends and benefits with those provided by other comparable universities, the Vice-President and Provost determined it would be more appropriate to increase the number of assistantships than to adjust stipend ranges.

At SIUC, salary increase recommendations were developed by the President after receiving recommendations from the President's Budget Advisory Committee, which includes representation from all constituencies and from the President's staff.

Constituency involvement for the Office of the Chancellor is not applicable.



Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Salary Increase Plans for Fiscal Year 1982, as presented (attached as Exhibits A, B, and C), be approved.

## EXHIBIT A

Salary Increase Plans for Fiscal Year 1982, SIUE

## 1. Guidelines for Faculty Employees

Salary increases for faculty employees shall be determined in accord with the Faculty Salary Plan approved by the President on March 13, 1981. The principal elements of the plan are the following:

- a. Of the full state allocation for salary increases for faculty, expressed as a percentage, three percent shall be allocated for merit increases and the remainder shall be allocated for "standard increment" (SI) increases. Each school or equivalent unit shall receive for distribution a salary increase allocation proportionate to its salary base.
- b. The awarding of SI increases and the amount of individual merit increases shall be based upon an evaluation process in which each faculty member's performance is reviewed in accord with procedures adopted by each school or equivalent unit. The review process must include an evaluation by an elected peer review body. A statement of minimum performance expectations for its faculty members shall be approved by a majority of the faculty members of each school or equivalent unit.
- c. Each faculty member is responsible for providing materials to be used in the evaluation. The chairperson or other individuals responsible for the evaluation are obligated to make their recommendations on the basis of the evidence provided and other performance data and material routinely available to the school or unit.
- d. The SI increase shall be awarded as a percentage increase in the individual's monthly base salary for each faculty member performing at least at the minimum satisfactory level.
- e. Each school or equivalent unit shall define a policy and procedure, including an elected peer review body, to be used in the determination and distribution of merit increases. The policy must include a definition of the relative emphasis to be placed on teaching, research, University service, and public service for purposes of merit salary increases. There is no automatic right to a merit increase and, therefore, merit increases shall not be determined on an across-the-board basis.
- f. Since there are differing levels of performance, there should be differing levels of merit increases. The salary plan recommends

that units establish at least three merit levels. Each school or equivalent unit shall place individuals performing above the minimum acceptable level into their respective merit categories using the unit's evaluation procedures. Each school or equivalent unit shall determine the relative weights for each of the merit categories.

- g. Insofar as possible, internal reallocations should be used to fund the merit portion of the salary plan by using money accruing from retirement of individuals at high salary levels and hiring individuals at lower salary levels.
- h. The majority of the faculty of a school or equivalent unit may request from the Vice-President and Provost permission for the unit to be exempted from the University salary plan for faculty and to use a salary increase distribution system commensurate with the mission and goals of that unit, as well as with market value. Any such distribution system must demonstrate through a process and rationale that the unit's criteria and procedures are rigorous and demanding of faculty excellence.

## 2. Guidelines for Professional Staff Employees

- a. Each professional staff employee whose performance has been demonstrably satisfactory shall be eligible for an increase equal to the percentage allocated by the state, subject to the conditions of 2.b. below.
- b. In accord with the professional staff rules and regulations, the supervisor of each professional staff employee must conduct, during the winter quarter, an oral and written performance evaluation based upon the individual's written job description and any mutually agreed upon developmental goals. If the employee's performance has been demonstrably unsatisfactory and the supervisor can document that it has not improved, the supervisor may recommend to the Vice-President and Provost (with copies to the employee) that no salary increase be awarded to the employee. In such case, a second performance review will be conducted during the summer quarter to determine whether the employee has overcome demonstrable deficiencies noted at the time of the winter quarter evaluation. If sufficient progress has been made, the supervisor may recommend to the Vice-President and Provost that a salary increase, in accordance with the original percentage basis, become effective October 1, 1981.

## 3. Guidelines for Civil Service Open Range Employees

- a. Each Civil Service open range employee whose performance has been demonstrably satisfactory shall receive an increase equal to the regular salary adjustment percentage allocated by the state, effective July 1, 1981, subject to the conditions of 3.b. below.
- b. In accordance with Civil Service employee evaluation policies at SIUE, the supervisor of each Civil Service open range employee must conduct annually an oral and written performance evaluation based on the individual employee's written job description and any mutually agreed upon developmental goals. If an employee's performance was

demonstrably unsatisfactory at the time of the evaluation and the supervisor documents that the employee's performance has not improved, the supervisor may recommend through channels to the appropriate Vice-President or Director (with copies to the employee) that no salary increase be granted to the employee. In such a case, a second performance evaluation will be conducted during the summer quarter to determine whether the employee has overcome the deficiencies noted at the time of an annual evaluation. If sufficient progress has been made, the supervisor may recommend, through channels to the appropriate Vice-President or Director, that a salary increase, in accordance with the original percentage basis, be granted and be effective October 1, 1981.

- c. Utilizing internal reallocation and "catch-up" funds allocated by the state, a funding pool shall be established for distribution to open range employees. These funds will be distributed in accord with a plan to be developed by the administration and the SIUE University Staff Senate. The plan will address the issues of compression, equity with Personnel Code departments, and longevity in relation to open range employees. Distribution of funds under the plan will be effective upon completion of the plan.

#### 4. Guidelines for Persons Holding Graduate Assistantships

The salary ranges of stipends for persons holding graduate assistantships will not be adjusted. Funds received from the state will be used to expand the number of graduate assistantships at the University.

#### 5. Guidelines for Student Workers

Wage rates for student workers will not be adjusted. Funds received from the state will be used to expand the number of employment opportunities for students at the University.

### EXHIBIT B

#### Salary Increase Plans for Fiscal Year 1982, SIUC

#### 1. Guidelines for Faculty and Administrative/Professional Employees

- a. Of the full state allocation for salary increases for faculty and administrative/professional staff, expressed as a percentage, slightly more than four-tenths of one percent (.4%) will be utilized for faculty equity adjustments and promotional increases. A similar percentage will be reserved to support equity adjustments for the administrative/professional staff, subject to the completion of the Hay Associates study. Of the remainder, approximately forty-four percent (44%) will be allocated as general increases with an equal monthly dollar amount distributed to each full-time employee, and about fifty-six percent (56%) will be distributed as merit increases. Each responsibility area shall receive for distribution a salary increase allocation proportionate to its salary base of staff eligible for increases.



- b. In any case in which a full-time employee receives a monthly increase of less than the average dollar amount of the general increase for faculty and administrative/professional staff, a letter of special justification will be submitted to the President with a copy provided to the employee.
  - c. If salary "catch-up" funds, expressed as a percentage, are allocated, they will be distributed across-the-board as a percentage of the employee's June 30, 1981 SIU salary. RAMP-defined administrators whose salary exceeded \$40,000 at June 30, 1981 will be excluded from this consideration.
2. Guidelines for Civil Service Range Employees, except those at the School of Medicine in Springfield, Illinois
- a. Eighty percent (80%) of the salary increase funds allocated by the state, expressed as a percentage, will be used to grant individual salary adjustments based upon a formula which provides larger percentage increases to lower-paid employees. Should an increase rate of eight percent (8%) be provided, individual increases will range from ten percent (10%) for the lower paid down to six percent (6%) for the highest paid with an average individual increase of six and four-tenths percent (6.4%). Should the percentage provided be other than eight percent (8%), the range of increases will be adjusted proportionally.
  - b. The remaining twenty percent (20%) of salary increase funds allocated will be utilized for increases based on merit.
  - c. Each responsibility area shall receive for distribution a salary increase allocation proportionate to its salary base of staff eligible for increases.
  - d. If salary "catch-up" funds, expressed as a percentage, are allocated, they will be distributed in a manner similar to 2.a.
3. Guidelines for Civil Service Range Employees, School of Medicine in Springfield, Illinois
- a. All permanent full-time employees hired on or before March 31, 1981 will receive a \$20 per month increase.
  - b. Fifty percent (50%) of the remaining salary increase funds will be distributed as a percentage increase of employees' June 30, 1981 salaries to those employed on or before March 31, 1981.
  - c. The remaining fifty percent (50%) of the available funds will be distributed on the basis of merit. Employees hired after December 31, 1980 will not be eligible for merit increases.
  - d. If salary "catch-up" funds, expressed as a percentage, are allocated, they will be distributed across-the-board to all Civil Service range employees employed on or before March 31, 1981, based upon their June 30, 1981 rates.



## 4. Guidelines for Graduate Assistants

Graduate Assistant salary funds will be increased by the percentage of salary increase funds allocated by the state to faculty.

## 5. Guidelines for Student Wages

The Student Wage increase money will be used to annualize the costs of the minimum wage placed in effect January 1, 1981.

## EXHIBIT C

Salary Increase Plans for Fiscal Year 1982, SIU Office of the Chancellor

## 1. Guidelines for Administrative Staff Employees

- a. The full state allocation for salary increases, expressed as a percentage, will be distributed to administrative staff personnel.
- b. Three-eighths of this allocation will be distributed in equal dollar amounts to each full-time administrative staff employee as an across-the-board adjustment.
- c. The remaining five-eighths will be distributed as merit increases.

## 2. Guidelines for Civil Service Range Employees

- a. The full state allocation for salary increases, expressed as a percentage, will be distributed to Civil Service range employees.
- b. Of the regular percentage allocated for distribution, three-eighths will be distributed in equal dollar amounts to each full-time Civil Service range employee as an across-the-board adjustment.
- c. The remaining five-eighths of the regular allocation will be distributed as merit increases.
- d. If "catch-up" funds are allocated, these funds will be distributed as merit increases.

Chancellor Shaw explained that each of the salary plans for SIUE, SIUC, and the Office of the Chancellor was tailored to meet the individual needs of the particular situation, and hence they were alike in some ways but also different in some ways, and he believed that this flexibility was very important. He stated that as always the case, the factors of equity, market value of positions, and merit had to be considered, so that there were three things involved in attempting to balance off, and each unit had attempted to

do this in the most constructive way it could. He said that there had never been unanimity about which of these three areas needed to have the greatest emphasis, but that it was something that the campuses and his office could continue to work on and to discuss. He said that the Presidents and he would be pleased to answer any questions about their respective plans.

Mr. Van Meter moved approval of the matter as presented. The motion was duly seconded. There were no questions of the Presidents or the Chancellor, and after a voice vote, the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the Chancellor of The Southern Illinois University System, Chancellor Shaw gave a report on the Application for Appeal of Craven Mackie, SIUE. He said that this was the first Board meeting scheduled more than ten days after the Board's receipt of his report on the Application. His recommendation was that the Application for Appeal not be granted. He explained that for such cases, the Bylaws provided that unless a majority vote to overrule his recommendation was acted at this meeting, the Application for Appeal shall be deemed to have been denied, and that the action which was the substance of the grievance shall stand. He said that no motion to concur in his recommendation was necessary, but if there was any Board member who desired to grant the appeal notwithstanding his recommendation, this was the meeting at which such a motion would need to be made.

The Chair asked if there were such a motion. Hearing none, the Chair said that the Chancellor's decision would stand.

Chancellor Shaw distributed a Report on State Legislation, dated June 3, 1981, a copy of which has been placed on file in the Office of the Board of Trustees. He said that the Senate had amended our appropriation bill, along with all other higher education bills, to the Governor's second cutback level, or "Governor's II" level, which left us still able to provide for an

eight percent salary increase, effective in July, and a two percent increase for all staff except RAMP-defined administrators in January, although a serious reallocation effort would be needed to meet this goal. He wanted to give particular thanks to our Senate sponsors, Senators Vadalabene and Buzbee. He said that they had done an excellent job in handling this bill both in committee and on the Senate floor. Chancellor Shaw stated that in these very difficult economic times, he believed that higher education had received very fair treatment under the circumstances, and that our Senate sponsors had had to stand very tall at times. He explained that the bill would now be heard by the House Appropriations Committee, chaired by Representative Jake Wolf, at 8:00 a.m. on June 19. He said that our sponsor in the House was Representative Bruce Richmond. He explained that a higher education subcommittee of the Appropriations Committee, chaired by Representative Wikoff, would recommend actions to the committee at that time, and as of this date we know of no specific issues which would materially change the bill. At this point, he commented, the concern was to hold to the Governor's II level. He said that a very important aspect of all this was the way that our budget was linked to the fiscal condition of the state, and particularly to the proposals by Governor Thompson on the tax rollbacks for machinery sales and for the other tax reform rollback, and if that legislation is not approved by the General Assembly, that is, if these tax reforms carry out for another year, the amount of money in question was \$200 million, and the Governor had publicly indicated at one time that if you look at the major spenders of that money that education and higher education in particular was going to have to take its fair share of those knocks. He pointed out that we were watching very closely the progress of Senate Bill 636 and Senate Bill 1064, which would roll back those tax reform measures because they would have direct implications for us, and that the

Governor's II level would be predicated upon those rollbacks, and if they do not occur, we would have further problems. He said that the House Committee had asked that, in anticipation of a much more dire situation than we would like to see, what would happen if we had to cut back our overall budget by ten percent. That would not be new money, but just an overall budget cut, and this was asked of the Illinois Board of Higher Education, he explained. He said that we had worked with the IBHE in preparing such a response, and he felt that it was his obligation to say that we had gone through this exercise and in order to effect a ten percent cut in our budget, you would really be looking at a zero pay increase, a twenty-five percent tuition increase, and other cutbacks in a variety of areas including the Illinois State Scholarship Commission. Chancellor Shaw said that he did not say this in order to alarm anyone, but rather to say it because it was a matter of public record that we had been asked for information regarding a ten percent cutback. He said that there was no indication that that kind of cutback would be taken seriously by anyone.

Chancellor Shaw said that with regard to the MSRP legislation, House Bill 1507, it had passed the Senate and we anticipated its passage there without any difficulty. He commented that through some legislative maneuvering, Senate Bill 646, which authorized collective bargaining for public school employees, had passed the Senate and was now in the Labor and Commerce Committee in the House. He commented that at this time we did not know what to expect of that committee or what would happen in the House, but we would continue to watch this bill.

The final legislative item Chancellor Shaw wanted to mention was Senate Bill 403, which would require the SIU Board of Trustees to establish a Coal Research Laboratory. This bill, he explained, did not receive Senate



approval, and there were other possibilities for SIU involvement in state coal policy and research, but it was really too early at this point to know how this matter would shake down.

Chancellor Shaw said that he needed to mention publicly what had happened with the Illinois State Scholarship Commission situation. He said that he had been somewhat optimistic in indicating last month that the public and private sectors had reached an agreement that we would attempt to get behind legislation to in effect pay for this year's problem out of next year's money. He had left the meeting feeling that things were looking pretty good, and then found out the following Monday that the Illinois State Scholarship Commission did not vote to go along with this proposal, and as a result of that when Mr. Matejka had to face the various legislative committees and was asked if this measure had the support of the ISSC, he had to respond "no." He said that what happens now as a result of the ISSC decision of making unmet need the basis of returning the money, those students who showed less than having a \$1,000 need are going to need to pay back \$100 and there are about 30,000 people in the state who would be affected. He said that the campuses would have to write letters to these people and try to get the money returned. For Carbondale, this means about 2,700 students and for Edwardsville, it means about 1,000 students, and both of our campuses are left with the difficult chore of retrieving dollars which had already been committed.

Under Reports and Announcements by the President of SIUE, President Lazerson announced that at the annual commencement, Dr. Patrick Riddleberger would receive the Alumni Great Teaching Award, and that Mr. Dennis Staley and Professors Schwartz and Santoni would receive the Exxon Teaching Excellence Awards.

Mr. DeStefane said that the new Student Trustee to the Board of Trustees was a senior majoring in Business with a specialization in Management Information Systems, and he introduced Mr. Patrick Calvin.

Mr. Michalic said that the new Student Trustee to the Board of Trustees was a graduate from the SIUC School of Law, and was now working on his MPA program, Mr. Stan Irvin. He explained that Mr. Irvin was not present at the meeting because he was finishing up an internship in Springfield.

The Chair stated that we had two Student Trustees here today that would not be present next month in their official capacity. He said that it had been a real pleasure working with Rick DeStefane and Mark Michalic, and he was sure that other Board members felt the same. He said that they had been extremely hard working, and he thought that the student bodies owed them a great debt of gratitude because they had represented them so well. The Chair presented each Student Trustee with a certificate for his service on the Board of Trustees.

Mr. DeStefane requested to make a farewell speech. He said the following:

In my short experience of twenty-two years, I realize that one should appreciate what one has for the duration of that particular event or service that one participates in to his fullest extent. However, no matter how high the appreciation level is at the denominated or ending state of the event or service, you still feel that you have not appreciated it as much as you should. This theory per se becomes one of reality for me today. Before stating my concluding remarks, I would like to orally express my appreciation. Firstly, I would like to thank all Board members for sharing their expertise in higher education with me. I have learned that this Board functions as one of the best overseers of educational activities in the State, and I have also witnessed a great deal of caring and concern for students by each Board member which leaves me with a positive note for the future of the SIU System.

I would like to thank the Chancellor and his staff for helping me comprehend the vast and complex makeup of the System's functions and processes and how the System relates with the external factors within the State. And appreciation is given to the President's staff for their assistance in such areas as the reorganizational structure, the Multi-Purpose Facility, the Housing Study, etc.

Individually, I would like to give a sincere thanks to John Rendleman, Tom Werner, Shawn Guyot, Dave Berry, and Bob Holder for their overwhelming support that they gave me throughout the entire year. To Steve Winnett, our University Center Financial Manager, who spent eight to twelve hours with me in an instrumental team building workshop in understanding the University Center's financial structure from its inception to present date. To my supervisor, Robert Bolesta, the Director of Student Activities, for his understanding of my time devoted toward Board business rather than business relating to his office. I would like to issue a very, very special thanks to our leader, President Lazerson. From his formal approval to the presidency back in July, 1980, my first Board meeting, President Lazerson has given great, great consideration to student input before any decision affecting this University has been implemented. This is not only my feeling, but a feeling that rests with many students on this campus. Another special thanks is owed to my cohort and friend, Mark Michalic. Without Mr. Michalic's knowledge of the SIUC sub-system, a full understanding of its activities would have been more difficult for me to obtain. The last thank you is directed to all the students who placed me in this capacity to serve them in their behalf.

In conclusion, I would like to say that the learning process that this position has offered me is definitely unmeasurable, and so are the friendships that I have developed. This friendship range is from the level of the student to the Chairman of the Board on top of the organizational structure. It has been a great honor to serve on the SIU Board of Trustees, and I am extremely proud to have been part of it.

Mr. Michalic said that was a tough act to follow, and he made the following statement:

This also ends my year too, and during the past year I have had the pleasure of serving as the Student Trustee from SIU at Carbondale. My experience has been educational as well as enjoyable. During my term I have met many people, people I have come to know as not only staff, educators, and administrators, but also as friends. This morning I would like to thank those people. Forgive me if I pass over your name, but the list is so long.

First, I would like to thank the students of SIUC for their electing me to this position and for their support. Without their confidence I would not be here today. I would also like to thank their leader and this year's Student Body President, who is also a close friend of mine, Mr. Paul Matalonis, and the Undergraduate Student Organization. Paul provided student leadership SIUC has not enjoyed for a number of years. He not only opened new channels of communication between the students and the administration, but also took it upon himself to improve relations between SIU and the City of Carbondale. The effects of his leadership will leave a positive impression on student government for years. Along these same lines, I wish to thank the Graduate Student Council and their President, Miss Deb Brown. Deb and I along with Paul worked on many projects.

Deb's outstanding ability to lead as well as voice her constituency's opinions is evidenced in her election to a second term as GSC President. The Student Trustee's office is located in the Office of Student Life. The Dean of Student Life, Dean Harvey Welch, and his excellent staff have given unselfishly of their time to make my tasks all the more easier. The Dean and his staff have become my second family. I will remember them always for all they have done for me. I would like to convey my appreciation to Dr. Dougherty, Dr. Guyon, Dr. Mace, past Vice-President Gentry, especially Dr. Swinburne, for their concern for the welfare of the student body and community welfare. I want to sincerely thank President Somit and his staff for not only their assistance but also for their friendship. I can sincerely say that we had a good working relationship, and when a problem came up I knew Dr. Somit could answer that question. On the same note, thanks to the Chancellor and his office, Dean and Don, for their assistance and their friendship. I only hope that the next Student Trustee will receive as warm a welcome. Special thanks goes to Mr. Tom Britton and Mr. Tom Busch for their fathering me and Mrs. Alice Griffin and Mrs. Carolyn Saunders for their mothering me. My parents I believe would also like to thank you.

Lastly, a debt of deep gratitude goes to the members of the Board. Even though we did not agree on every matter that was on the monthly agenda, I have come to respect and admire each Board member, each Board member's perspectives and perceptions. A very special thanks goes to my colleague and close friend now, Mr. Rick DeStefane. It has been not only a pleasure, but also an honor to serve as Student Trustee with a person of his caliber. His knowledge and experiences as well as his friendship have proven as one of my greatest rewards from this position.

In closing, I just want to say it is unfortunate that only one student out of thousands is able to enjoy this experience. I consider myself very fortunate to have served in the capacity of Student Trustee. I will carry this experience and my memories of you in my heart for the rest of my life.

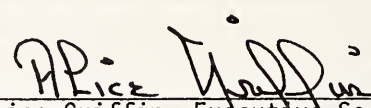
The Chair announced that a news conference had been scheduled in the International Room immediately following the executive session. He announced that lunch would be served at 12:15 p.m., in the Hickory and Redbud Rooms of the University Center, and guests would be the SIUE Deans and Directors, SIUE Faculty Senate Executive Committee for 1980-81 and 1981-82, and members of the Vice-President and Provost Search Committee.

Mr. Michalic moved that the Board go into executive session after the open meeting to discuss matters of appointment, employment or dismissal



of an employee or officer with no final action to be taken, and that the Board adjourn without delay directly from the executive session and without reconvening in open session. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The time was 11:15 a.m.

  
\_\_\_\_\_  
Alice Griffin, Executive Secretary

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