

1978

1977-1978 Annual Report of the Board of Trustees of Southern Illinois University

Southern Illinois University Board of Trustees

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ANNUAL REPORT

of the Board of Trustees
Southern Illinois University

1977-1978



1271

THE HECKMAN BINDERY, INC. N. MANCHESIEK, INDIANA

ANNUAL REPORT
of the Board of Trustees
Southern Illinois University

1917-18



ANNUAL REPORT
of the Board of Trustees
Southern Illinois University

1977/78

Southern Illinois University - Board of Trustees

CARBONDALE, ILLINOIS 62901



June 30, 1978

The Honorable James R. Thompson
Governor

Sir:

We have the honor to submit to you herewith, in compliance with the law, the twenty-ninth annual report of the Board of Trustees of Southern Illinois University for the fiscal year July 1, 1977, to June 30, 1978.

Respectfully yours,

Margaret Blackshere
Secretary

BOARD OF TRUSTEES

(as of June 30, 1978)

Margaret Blackshere	Madison
Elizabeth Byrnes	Carbondale
Ivan A. Elliott, Jr.	Carmi
James M. Grandone	Alton
Wayne Heberer	Belleville
Carol Kimmel	Rock Island
William R. Norwood	Elk Grove Village
Harris Rowe	Jacksonville
A. D. Van Meter, Jr.	Springfield

OFFICERS

Harris Rowe, Chairman
William R. Norwood, Vice-Chairman
Margaret Blackshere, Secretary
Alice Griffin, Assistant Secretary
R. Dean Isbell, Treasurer

EXECUTIVE COMMITTEE

Harris Rowe
Wayne Heberer
Carol Kimmel

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July 14, 1977

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July 14, 1977

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, July 14, 1977, at 9:30 a.m., in the Auditorium of the SIUC School of Medicine, Springfield, Illinois. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blackshere, Secretary
Miss Elizabeth Byrnes
Mr. Ivan A. Elliott, Jr., Vice-Chairman
Mr. James M. Grandone
Mr. Wayne Heberer
Mrs. Carol Kimmel
Mr. William R. Norwood
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, General Secretary of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The following members were absent:

Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair, on behalf of the members of the Board, thanked the SIUC School of Medicine staff for inviting the Board to hold their July meeting at their new facility. He also thanked Trustee Van Meter for his hospitality to the Board members during their stay in Springfield. There were problems with the air-conditioning, and he hoped all Board members would take note and make

their remarks brief and to the point. At this time, he welcomed Miss Byrnes and Mr. Grandone to the Board officially as Student Trustees. The Chairman noted with sadness the passing on July 5, 1977 of Mr. Kenneth L. Davis, Harrisburg, Illinois, who had been a former member of the Board of Trustees. He had served on the Board from 1949 to 1969, and had been Chairman of the Board from 1966 to 1969.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, MAY, 1977, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures adopted on February 20, 1970, summary reports of purchase orders and contracts awarded during the month of May, 1977, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

July 14, 1977

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AWARD OF CONTRACT BY CAPITAL DEVELOPMENT BOARD,
TRAILER AND BOAT STORAGE BUILDING, SIUC (INFORMATION)

CDB Projects Background

The Capital Development Board receives bids and awards contracts on all state capital projects to be funded through their agency. CDB funds are realized through the sale of General Obligation Bonds. Bonds are retired through annual appropriations made from the General Revenue fund of the state.

A recent bid opening relates to a Fiscal Year 1976 capital project previously approved by the Board of Trustees.

Action by the Capital Development Board

All bids were received and opened at the Capital Development Board offices in Springfield, Illinois. The CDB awards contracts to the lowest and best acceptable bid.

PROJECT FOR THE CARBONDALE CAMPUS

CDB Project Number: 825-020-016

Project Title: Trailer and Boat Storage Building

Project Description: A 30' x 60' storage facility to house the Geology Seismic Trailer Unit, a boat and boat trailer, and two automotive vans for field work.

Date of Bid Opening: May 25, 1977, 11:00 A.M.

Identification of Low Bidder: R. B. Stephens Construction Co., Carbondale, low bid, General Work: Base Bid \$10,300, Alt. No. 1 \$3,500, Alt. No. 2 \$3,500, Alt. No. 3 \$2,000; Total award: \$19,300, Contingency \$670.

Project Estimate and Budget: \$19,970

The funds available from the Capital Development Board provides for only the concrete pad and shell. To complete this project, approximately \$6,000 will be required to bring electricity and water to the project. Total project cost is:

Construction	\$19,300
Contingency	670
Completion funds	6,000
	<u>\$25,970</u>

Completion funds will come from the Physical Plant Projects account.

RECOMMENDATION FOR HONORARY DEGREE, SIUE

Summary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the honorary degree of Doctor of Science to Mrs. Henriette D. Avram at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

A native of New York City, Henriette D. Avram pursued premedical studies at Hunter College, and mathematics at George Washington University.

Mrs. Avram began her professional career in systems analysis and information research, culminating in her present association with the Library of Congress. Coincident with her appointment as Assistant Coordinator of Information Systems at the Library, she undertook the position of Director of the Machine Readable Cataloguing Project. In this capacity, she has made major contributions in developing strategies for information retrieval and availability which have had a major impact upon library science with widespread ramifications into other fields as well.

Active in her profession, Mrs. Avram has served in various capacities ranging from a consultant to the chairperson of committees involving activities of regional, national, and international scope. Her work has been recognized not only in the library field; but recognition of her achievements culminated in her being named for the Federal Woman's Award in 1974. At that time it was noted that Henriette Avram had become the single most influential person, both nationally and internationally, in the field of library automation.

The multi-purpose Machine Readable Cataloguing format which she designed for the interchange of bibliographic information has become a world-wide standard. This format will make possible the sharing of data in an automated mode. Mrs. Avram has written seminal articles and reports, delivered important speeches and lectures. She is the only non-librarian to receive the Margaret Mann Citation in Cataloguing and Classification in the history of the award.

Because Henriette Avram has addressed herself to one of the greatest needs in education in the recent past, that of information control, she has been a major influence in the conservation of knowledge during a period of exponential growth. Her contribution has made the knowledge explosion controllable, and she has given us a systematic tool with which to turn it to the good use of pressing human needs.

Considerations Against Adoption

University officers are aware of none.

July 14, 1977

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Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Mrs. Henriette D. Avram.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the honorary degree of Doctor of Science be awarded to Mrs. Henriette D. Avram at the September 1, 1977, commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUE

Summary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to Mrs. Anne Zimmerman at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

A native of Helena, Montana, Mrs. Anne Zimmerman completed her early education there, receiving her degree in Nursing at St. John's Unit of Sisters of Charity of the Leavenworth School of Nursing.

While serving as a staff nurse in Helena for seven years, she early became involved in assuming a leadership role in her profession as Executive Secretary of the Montana Nurses Association. Upon moving to California, Anne Zimmerman continued her concern for the best interests of nursing by assuming the duties of Associate Executive Director of the California Nurses Association. For a year she served as head of the American Nursing Association Economic Security Program, fighting to preserve the integrity of the nursing vocation, as well as to gain fair and decent compensation for this form of service to humanity. Mrs. Zimmerman was the first woman President of the Conference of Medical Society Executives of Greater Chicago. At present, she is Executive Administrator of the Illinois Nurses Association.

A long-time member of the Board of Directors of the American Nurses Association, Anne Zimmerman has served in the widest possible variety of committee capacities, touching on the crucial concerns of her profession. In 1960, she received national recognition as a participant from Illinois in the White House Conference on Children and Youth, reflecting her special interest in pediatric care.

In 1973, she entered the international scene as United States Representative at a special world health conference held in Geneva, Switzerland. Two years later she was one of two representatives to an International Consultative Conference in Moscow. In 1975, Mrs. Zimmerman was the recipient of an Honorary Doctorate of Humane Letters from Loyola University of Chicago.

During this distinguished career, her central dedication has been directed towards the welfare of children. In addition to her professional activities, Mrs. Zimmerman has also been involved in a number of volunteer service organizations. She is honored in this award for her compassion towards humanity, her unwavering professionalism, and for her effective leadership in the cause of nursing in the state, the nation, and the world.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Mrs. Anne Zimmerman.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the Distinguished Service Award, SIUE, be presented to Mrs. Anne Zimmerman at the September 1, 1977, commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

REASONABLE AND MODERATE EXTENSION:

MASTER OF ARTS, MAJOR IN ENGLISH, SPECIALIZATION IN AMERICAN STUDIES, SIUE

Summary

This matter proposes a reasonable and moderate extension of the existing Master of Arts degree program in English in order to provide a specialization in American Studies. No new degree title or program is created by this action.

Rationale for Adoption

The Undergraduate Program Committee of the University Senate reviewed the American Studies baccalaureate program in the fall of 1974. Forty-two of forty-six questionnaires sent to current and former students were returned. Of these, thirty-one respondents recommended an M.A. in American Studies as one improvement in the existing program (which was cited by all as either excellent or very good). The specialization proposed is a moderate response to this

expressed need. Another graduate program in American Studies is offered at an out-of-state private institution in the area. However, tuition costs at that institution are financially prohibitive for many SIUE students.

This specialization will serve students as preparation for a Ph.D. program or for teaching in the junior colleges, and will train students in the application of an interdisciplinary methodology. Electives in cognate areas related to American culture will serve as a basis for achieving a more thorough perspective on the American society.

Contact with baccalaureate students and their employers has indicated a real value in the training received in American Studies along with more specialized collegiate work directly related to the fields of employment--a value which is expected to apply at the Master's level as well.

It is estimated that, when fully implemented, the specialization will enroll seven students per year. Resources necessary to initiate the specialization would come from reallocations within the School of Humanities, SIUE. No new degree will be offered. Students completing the specialization will receive a Master of Arts degree with a major in English.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This action was initiated by the Department of English, SIUE. It was reviewed and approved by the Curriculum Committee and the Dean of the School of Humanities and similarly reviewed and approved by the Graduate School, SIUE. The Acting Vice-President and Provost, and the President, SIUE, recommend approval.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That a specialization in American Studies be and is hereby approved as a reasonable and moderate extension of the Master of Arts degree with a major in English at Southern Illinois University at Edwardsville; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

PROGRAM SUMMARY

MASTER OF ARTS, MAJOR IN ENGLISH, SPECIALIZATION IN AMERICAN STUDIES
SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

Curriculum Plan

M.A., Major in English with a Specialization in American Studies**

General Requirements:	<u>Hours</u>
1. Complete 48 hours of satisfactory work in English and cognate areas at the 400 and 500 levels.	
2. Of this total, 8 hours shall be taken in British literature (2 periods)	8
3. Complete English 500	4
4. Complete English 540: Historical and Dialectical Linguistics	4
5. Take 12 hours in cognate areas (American Art, American History, American Philosophy, etc.)	12
6. Complete 12 hours in American Literature (2 periods)	12
7. Complete an acceptable thesis related to American Studies (English 599)	<u>8</u>
	48

**Prerequisite: American Studies 490: Seminar in American Studies. Students may be admitted to the program without American Studies 490, providing they take it, in addition to the 48 required hours, as soon as the course is offered.

Any of these requirements may be waived or modified, when appropriate, by the Chairperson of the Department of English, in consultation with the Director of American Studies, and the Director of Graduate Studies in English.

expressed need. Another graduate program in American Studies is offered at an out-of-state private institution in the area. However, tuition costs at that institution are financially prohibitive for many SIUE students.

This specialization will serve students as preparation for a Ph.D. program or for teaching in the junior colleges, and will train students in the application of an interdisciplinary methodology. Electives in cognate areas related to American culture will serve as a basis for achieving a more thorough perspective on the American society.

Contact with baccalaureate students and their employers has indicated a real value in the training received in American Studies along with more specialized collegiate work directly related to the fields of employment--a value which is expected to apply at the Master's level as well.

It is estimated that, when fully implemented, the specialization will enroll seven students per year. Resources necessary to initiate the specialization would come from reallocations within the School of Humanities, SIUE. No new degree will be offered. Students completing the specialization will receive a Master of Arts degree with a major in English.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This action was initiated by the Department of English, SIUE. It was reviewed and approved by the Curriculum Committee and the Dean of the School of Humanities and similarly reviewed and approved by the Graduate School, SIUE. The Acting Vice-President and Provost, and the President, SIUE, recommend approval.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That a specialization in American Studies be and is hereby approved as a reasonable and moderate extension of the Master of Arts degree with a major in English at Southern Illinois University at Edwardsville; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

PROGRAM SUMMARY

MASTER OF ARTS, MAJOR IN ENGLISH, SPECIALIZATION IN AMERICAN STUDIES

SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

Curriculum Plan

M.A., Major in English with a Specialization in American Studies**

General Requirements:	<u>Hours</u>
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5. Take 12 hours in cognate areas (American Art, American History, American Philosophy, etc.)	12
6. Complete 12 hours in American Literature (2 periods)	12
7. Complete an acceptable thesis related to American Studies (English 599)	<u>8</u>
	48

**Prerequisite: American Studies 490: Seminar in American Studies. Students may be admitted to the program without American Studies 490, providing they take it, in addition to the 48 required hours, as soon as the course is offered.

Any of these requirements may be waived or modified, when appropriate, by the Chairperson of the Department of English, in consultation with the Director of American Studies, and the Director of Graduate Studies in English.

AUTHORIZATION OF GRANT AGREEMENT WITH THE ILLINOIS ENVIRONMENTAL
PROTECTION AGENCY: ENVIRONMENTAL RESOURCES TRAINING CENTER, SIUE

Summary

This matter authorizes and directs execution of a resolution accepting a grant of funds from the Illinois Environmental Protection Agency for completion of the Environmental Resources Training Center and the purchase of capital equipment related to the E.R.T.C. at Southern Illinois University at Edwardsville.

Rationale for Adoption

The supplemental grant offered by the I.E.P.A., in the amount of \$500,000, will primarily provide capital equipment for the E.R.T.C. facility, but will also complete design and construction of the E.R.T.C. facility, and provide for the design and construction of alterations to the existing wastewater treatment facilities to include advanced treatment methods.

The resolution recommended for approval herein and the grant agreement must be executed and returned to the I.E.P.A. on or before July 31, 1977, in order for SIUE to receive these grant funds.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

As a routine administrative action this section is not appropriate.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the resolution authorizing execution of a grant agreement between Southern Illinois University at Edwardsville and the State of Illinois, Environmental Protection Agency, be and is hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That the Chairman and Secretary of the Board be and are hereby authorized and directed to execute said resolution; and

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to execute the grant agreement approved herein, in accordance with the prevailing practices and procedures of the Southern Illinois University System.

NEW AND EXPANDED PROGRAMS FOR FISCAL YEAR 1979 (RAMP) BUDGET REQUEST,
SCHOOL OF MEDICINE, SIUC

Summary

The proposed resolution authorizes the transmittal of an appropriation's request for the School of Medicine to the Illinois Board of Higher Education. The request seeks an additional \$1,759,983 in operating funds for Fiscal Year 1979

Rationale for Adoption

The School of Medicine has developed according to schedule and has obtained the necessary accreditation from professional societies and degree approval from the Illinois Board of Higher Education. The amount of the request is to cover expanded costs of programs already approved by the Illinois Board of Higher Education and implemented by the School of Medicine.

An explanation of the components of the request is as follows:

A. Request for funds to establish Family Practice Satellite Residency Programs	\$ 449,836
B. Request for funds to support expansion of approved programs	
1. Undergraduate Expansion	750,000
2. Leased Space Expansion	<u>560,147</u>
TOTAL NEW AND EXPANDED REQUEST	\$1,759,983

Considerations Against Adoption

The University knows of no such considerations.

Constituency Involvement

The New and Expanded Program Request was prepared and submitted by the School of Medicine. The request has been proposed by the faculty, and appropriate constituencies have been involved in the review of the request. The proposal has the approval and recommendation of the Dean and Provost, School of Medicine, and the President, SIUC.

Resolution

WHEREAS, The School of Medicine at Southern Illinois University at Carbondale has continued to grow and meet its established goals and objectives; and

WHEREAS, This growth has engendered additional operational costs;

July 14, 1977

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NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing the Fiscal Year 1979 (RAMP) budget request to the Illinois Board of Higher Education, the Board of Trustees hereby approves the School of Medicine's section of the New and Expanded Program element of the Fiscal Year 1979 (RAMP) budget request for Southern Illinois University at Carbondale as presented to the Board this date; and that this action of the Board of Trustees be transmitted to the Illinois Board of Higher Education for consideration.

SUMMARY

SOUTHERN ILLINOIS UNIVERSITY SCHOOL OF MEDICINE

NEW AND EXPANDED PROGRAM REPORT

The New and Expanded Program Report for Southern Illinois University School of Medicine consists of two parts:

- | | | |
|---|------------------|-------------|
| A. Request for funds to support expansion of the ongoing program. | | |
| i. Undergraduate expansion | \$750,000 | |
| Leased space expansion | <u>\$560,147</u> | |
| | | \$1,310,147 |
| B. Request for funds to establish Family Practice Satellite Residency Programs. | | \$ 449,836 |

Funds requested to expand the undergraduate medical education program are intended to once again get the School of Medicine on the track for reaching its maximum enrollment of 100 students per class. Following three years of financial exigency at the state level, the School of Medicine, along with many other agencies, has experienced essentially zero growth in resources since Fiscal Year 1975. As a result, the School of Medicine has been suspended in a situation of unbalanced maturation of the different departments and resources. Through the advice of accrediting agencies as well as our own responsibility we have restricted expansion of class size temporarily. Even with the current hold on enrollment expansion, many departments and faculty resources are considerably stretched to meet the requirements of the students and programs we have, creating the unfortunate situation that heavy teaching burdens preclude many faculty members from achieving a more balanced and satisfying academic lifestyle. The result this year is that we have experienced some very unfortunate resignations of faculty members who have been recruited elsewhere. Accordingly, for very real current reasons as well as the need to expand to our intended goals, further resources to complete the basic staffing are very important.

Of the positions requested for funding, you will note that eight are identified as replacement positions which have in the past been filled. Each of these positions was vacated during Fiscal Year 1977 and must be replaced. If these positions had not been vacated prior to Fiscal Year 1978, budgetary reductions of the amount of \$257,220 would have had to been made in other areas of the FY-78 operating budget to accommodate them. Failure to obtain funding to replace these positions in FY-79 would, of course, place the School even further back in meeting its undergraduate medical education program, residency program, and continuing education support of practicing physicians.

Positions requested in Carbondale are needed to accommodate the anticipated incoming class of 96 to which we will move as soon as resources are available. Positions requested for the Family Practice Center in Carbondale

are to replace those positions which were supported by a federal grant during the past three years. These grant funds, of course, are very helpful in starting these programs but they do run out, and they must be covered by state and local resources. The need for part-time faculty in this facility is mandated by the accreditation requirement for specialty support to all family practice residency programs.

Three expansion positions are requested for the Department of Medicine. This department has been seriously understaffed. Because of this many of this department's traditional burdens in general medical education have been carried by other departments, further burdening their faculty resources. Even with these positions which are proposed, the basic staffing from state sources will be marginal. It is our intention that further depth will be accomplished through non-appropriated funding such as grants, joint appointments with hospitals, and increased practice plan receipts.

The position of the Associate Dean for Clinical Affairs is presently held on an interim basis by the Chairman of Obstetrics and Gynecology. This situation is obviously awkward since he must at one point be a fellow chairman and at other points an objective judge and adjudicator of all clinical departments.

It should be noted that this request does not call for additional funds to support malpractice insurance for physicians and support personnel. We are working vigorously with the University's central administration and the state to find alternatives for this most agonizing of burdens on our operating budget. We are hopeful that some creative solution can be found to this prior to FY-79. If this is impossible, we may have to regretfully change our budgetary requirements in this area.

Request for funds to support additional leased space represents the acceptance of in-hospital educational space which has been remodeled through state and federal grants to Memorial Medical Center and St. John's Hospital and designated as School of Medicine space. Acceptance of the space is, to our knowledge, not negotiable, but the cost of maintenance, utilities, and amortizations is negotiated annually. The cost estimates presented are based on the present rates charged for grant-funded in-hospital space occupied by the School of Medicine. The cost calculation is as follows:

FY-78 Base Lease Cost-Springfield Facility \$1,151,365

Add In-Hospital Space:

Memorial Medical Center	
59,195 NASF	
<u>17,758</u> TARE (30%)	
76,953 GSF x \$7.45/GSF =	\$573,300
St. John's Hospital	
44,335 NASF	
<u>29,556</u> TARE (40%)	
73,891 GSF x \$7.45 GSF =	550,488

Total Cost of In-Hospital Space	\$1,123,788
Less Cost of Abandoned Space	<u>563,641</u>

Net Cost of Additional In-Hospital Space	<u>560,147</u>
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FY-79 Lease Cost-Springfield Facility	\$1,711,512
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FAMILY PRACTICE SATELLITE RESIDENCY PROGRAMS

The Department of Family Practice is currently in the process of discussing with four Central Southern Illinois communities the possibility of establishing a Family Practice Residency Program in each community. Each program would be a satellite of the Department of Family Practice and would be responsible for a graduate level educational program in the specialty of Family Practice. Each is planned to accommodate 12 residents (4 per year) and would be similar in operation to the present Family Practice Residency Program in Carbondale.

The programs will have a core component of full-time faculty and staff to provide continuity to the educational program and to provide the necessary support for the Family Practice portion of the curriculum. Community physicians, either voluntary or paid part-time, will be used extensively in the other specialty areas of the curriculum. Also, existing community hospital facilities will be used for all in-patient training.

The programs being planned for Decatur and Quincy are in a position to be effectively implemented as soon as directors for these programs can be located. For budgeting purposes, this date is projected as July 1, 1977. During FY-78 no residents would be in either program and the expenses would be minimal. The program would expand in FY-79, FY-80, and FY-81 with additional residents coming on board each year. By FY-82, these two programs should be completely staffed and have reached maturity.

The program being planned for the Belleville community is projected to begin in July of 1978 and should reach maturity in FY-83.

Discussions concerning the establishing of a residency program in Alton are just beginning. Preliminary expectations call for the program to begin in July, 1979 and reach maturity in FY-84. Cost projections for the Alton facility are not included in this request.

No other satellite facilities are presently under serious consideration. However, interest has been shown in the past in Mt. Vernon and Olney. Renewed community interest would dictate that we review the resources present both at the School of Medicine and the interested communities in light of their geographic locations and physician/patient ratios in surrounding areas.

EASEMENT TO CITY OF CARBONDALE FOR RAW WATER BY-PASS PIPELINE, SIUCSummary

This agenda item seeks the granting of an easement to the City of Carbondale to allow the installation by the City of a new 24-inch raw water by-pass pipeline; this will provide a direct routing of raw water from Cedar Lake to the City's water filtration plant near the corner of Wall and Park Streets. In return, the City will provide a fire hydrant to protect the Evergreen Housing area and in addition will provide service taps that will enable the University to use raw water as may be needed in the future.

Rationale for Adoption

The original design called for raw water from the newly created Cedar Lake to be taken via a raw water line into the City's Reservoir Lake. The City would then take water from Reservoir Lake to the water filtration plant. While this appeared to be the most direct and economical means of getting water, experience has shown that the water entering into Reservoir Lake from Cedar Lake caused such a turbulence and roiling that the content of the water entering the filtration plant was excessively high in mud, algae, sediment, and other foreign matter. This has the effect of taxing the full capacity of the filtration plant, adding greatly to the cost of processing water, and despite the best efforts of the City, water would on occasion arrive to users in a discolored state, having an unpleasant odor, and a slightly less than a palatable taste. To reduce the inordinately high cost of processing water and concurrently provide a better product to users, the City's decision for a remedy lay in routing raw water directly from the existing Cedar Lake raw water line to the filtration plant completely by-passing Reservoir Lake.

To accomplish the new delivery system, the continuance of the raw water pipeline must pass through a portion of Evergreen Terrace, owned by the Southern Illinois University Foundation, and a portion of the experimental farm lands owned by the University. The SIU Foundation is to provide an easement for its portion of the land and the University is to provide an easement for its portion. The land to be granted by the University is a strip of land off the east side of Tract 32-11, beginning at the intersection of Reservoir Road and MacLafferty Road and extending southward for 1333.50 feet, as shown by the drawing attached to this resolution and marked Exhibit A.

The layout of the raw water pipeline has been designed to avoid the destruction or removal of trees and otherwise protect the environment.

In return for granting the easements, the City will provide two 16-inch service taps at points designated by the University on Reservoir Road. This will allow raw water service to be extended northward for campus use at some future date. A fire hydrant is to be installed along MacLafferty Road at a point across from and midway down the west boundary of Evergreen Terrace. The fire hydrant will provide increased protection for the housing units at Evergreen Terrace and will enable the School of Agriculture to use water from the fire hydrant to

irrigate the Agronomy plots should occasion demand. The water from the fire hydrant will be metered if used for irrigation. At some future date, should the University desire to extend raw water usage on campus, meters will be installed at each tap and the City will provide raw water in accordance with City Ordinance No. 77-18 at 85 percent of the cost of treated water.

Raw water usage does not carry with it sewer charges (normally, an additional 80 percent of treated water charges) making the effective cost of raw water approximately 47.2 percent of the cost of using treated water.

Considerations Against Adoption

No counter-influencing arguments have been made manifest. There would appear to be no opposition for the provision of a better and safer potable water.

Constituency Involvement

Constituency heads, per se, were not directly involved inasmuch as this is primarily an administrative procedure and the project does not call for the expenditure of any University funds. The project has the approval of the SIU Foundation staff, the Director of Campus Services, the Director of Facilities Planning, the Director of Physical Plant, the Director of Housing, and the Dean, School of Agriculture, SIUC.

Resolution

WHEREAS, The current input of adulterated water reaching the filtration plant from Reservoir Lake places a heavy economic burden upon the City of Carbondale;

WHEREAS, There is a need to provide a clear and safe potable water for the City and campus community;

WHEREAS, The current problem may be alleviated through the installation by the City of Carbondale of a new raw water by-pass pipeline;

WHEREAS, An easement to the City of Carbondale will be required for the new raw water pipeline to pass through a portion of the Experimental Farms; and

WHEREAS, The new raw water delivery system will provide an additional fire hydrant for fire protection at Evergreen Terrace, irrigation for the Agronomy plots, and the potential of future raw water usage on the Carbondale campus;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The City of Carbondale project to provide a direct raw water pipeline from Cedar Lake to the Carbondale water filtration plant hereby has the concurrence of the Board of Trustees of Southern Illinois University.
- (2) An easement grant to the City of Carbondale is hereby authorized for the purpose of installing a 24-inch raw water pipeline on the following described tract of land:

General Description:

Part of the Northeast Quarter of the Northwest Quarter of Section 32, Township 9 South, Range 1 West of the Third Principal Meridian, Jackson County, Illinois.

Detail Description:

A strip of land 50.0' in width lying adjacent to the East line of the said Northeast Quarter of the Northwest Quarter and extending Southerly a distance of 850.0' from the Northeast corner thereof to a point, and a strip of land 30.0' in width lying adjacent to the said East line and extending Southerly from the last aforesaid point to the Southeast corner of the said Northeast Quarter of the Northwest Quarter.

- (3) No monetary expense will accrue to the University in the completion of this project.
- (4) All trees and Agronomy plots are to be protected in the installation of the raw water pipeline.
- (5) The execution of this resolution shall be contingent upon the grant of an easement by the SIU Foundation for the installation of the raw water pipeline as it relates to Evergreen Terrace.
- (6) The President of Southern Illinois University at Carbondale be and is hereby authorized to execute on behalf of the Board a grant of easement for such uses and purposes and to take whatever other action may be required in the execution of this resolution in accordance with established policies and procedures.

LICENSE TO EXTEND A CABLE TELEVISION CAPABILITY TO THE
SOUTHWEST PORTION OF CAMPUS AND UNIVERSITY FARM AREAS, SIUC

Summary

This agenda item seeks approval to grant a license to Carbondale Cablevision Incorporated, Carbondale, Illinois, for the purpose of extending cable television lines across University property in order that cable television can be made available to the tenants of 304 apartments and the Service Building of the Evergreen Terrace housing area, and to other University facilities in the southwest quadrant of the Carbondale campus. Rates for cable television users will be identical to charges made to residents within the corporate limits of the City of Carbondale. To complete the extension of cable television lines, a license must also be granted by the SIU Foundation for the installation and distribution of lines on Evergreen Terrace. The Foundation must also have the concurrence of the FHA.

Rationale for Adoption

Evergreen Terrace is a low income family housing area. The tenants are primarily students working on advanced degrees at SIUC. The proposed license is being recommended to satisfy the great demand for cable television by many of the tenants of Evergreen Terrace. This project has been under negotiation and review for a considerable period of time involving the tenants of Evergreen Terrace, Carbondale Cablevision Incorporated, University Housing, Legal Counsel, the Director of Campus Services, the Director of Facilities Planning, and the Director of Physical Plant. Under the proposed agreement, Carbondale Cablevision Incorporated will extend its own cable, at its own expense, from its receiving tower approximately 1.8 miles west of Evergreen Terrace. The routing will proceed along the north side of Reservoir Road requiring the University to grant a license to Carbondale Cablevision Incorporated allowing them to enter upon the south ten feet of Tracts 30-1, 30-2, 30-5A, 29-9, 29-10, and 29-17 for the purpose of laying their cable. The license will allow for future hookups to any herdsman's residence on any of these tracts.

To provide a capability for future hookups to other herdsmen's residences and to other University facilities such as the University Press, Official Residence, Museum research and warehouse and for future facilities which may come into being, license will be needed to enter upon the east ten feet of Tracts 31-1, 31-2, 32-11, 32-3, 32-4C; and upon the west ten feet of Tracts 29-3, 29-16A, 29-17, and the north ten feet of Tract 29-11.

While this routing will pass through the SIU Experimental Farm area, the Agriculture programs will not be impaired nor deterred. The routing of all cables must have the approval of the Dean, School of Agriculture, and the Director, Physical Plant.

On Evergreen Terrace itself, it will be necessary to employ two craftsmen for five or six working days to "flag" or otherwise mark all existing secondary line voltage in order to insure that there will not be an interruption in

electrical service to Evergreen tenants. The cost of this surveying and flagging is estimated to be \$1,500. This expense will be borne by University Housing. Work on Evergreen Terrace will also require a license from the SIU Foundation and a concurrence from the FHA.

Rates to users of cable television will be equal to and in no case higher than rates applying to residents within the Carbondale city limits.

Carbondale Cablevision Incorporated will do their own billing, accounting, and collections.

Considerations Against Adoption

None are apparent at this time.

Constituency Involvement

Constituency heads, per se, were not involved. This is primarily an administrative action to make additional services available to the southwest sector of the Carbondale campus and to Evergreen Terrace in particular. This project is recommended by the Vice-President for Student Affairs, the Director of Campus Services, the Director of Housing, the Director of Facilities Planning, and the residents at Evergreen Terrace, SIUC.

Resolution

WHEREAS, Tenants at Evergreen Terrace have requested that cable television be made available to them;

WHEREAS, Carbondale Cablevision Incorporated has agreed to extend cable television to Evergreen Terrace;

WHEREAS, In providing cable television to tenants at Evergreen Terrace, an opportunity is present to provide the same service to other potential users in the southwest portion of campus and University Farms; and

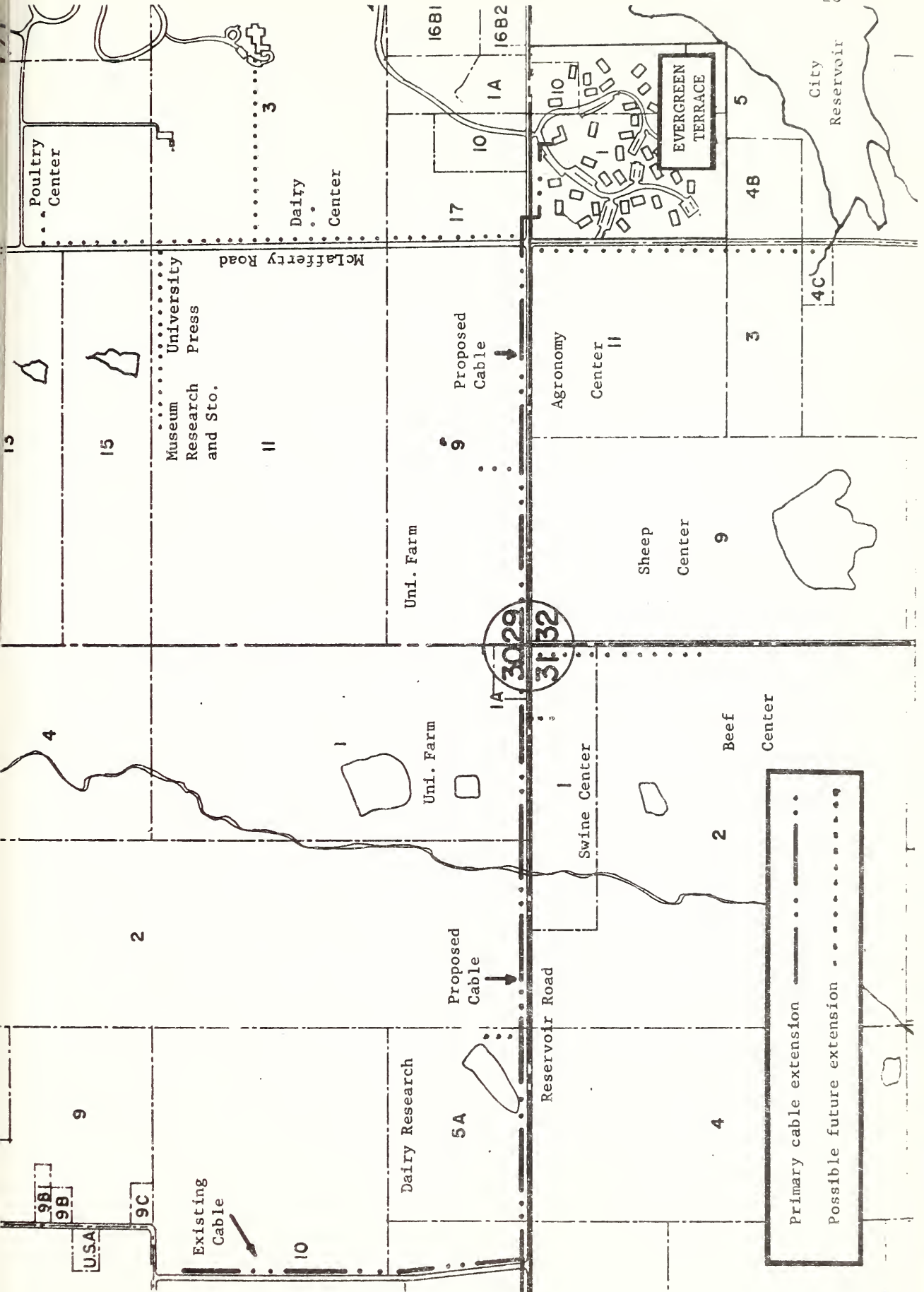
WHEREAS, A license must be granted to Carbondale Cablevision Incorporated for the purpose of laying an underground cable through University property;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to make cable television available to tenants of Evergreen Terrace, residences on University Farms, and other University facilities in the southwest portion of the Carbondale campus is hereby approved.
- (2) Carbondale Cablevision Incorporated will extend its cable to subscribers at Evergreen Terrace at its own expense.
- (3) University Housing to pay for routing guidance on Evergreen Terrace at a cost not to exceed \$1,500.

- (4) Charges made to tenants at Evergreen Terrace by Carbondale Cablevision Incorporated to be and remain identical to charges made to subscribers within the corporate city limits of the City of Carbondale, now and in the future.
- (5) Carbondale Cablevision Incorporated will provide for their own billing, accounting, and collections.
- (6) The routing of all cables have the approval of the Dean, School of Agriculture and the Director, Physical Plant.
- (7) For the purpose of extending cable television service to Evergreen Terrace, a license be granted to Carbondale Cablevision Incorporated to enter upon the south ten feet of Tracts 30-1, 30-2, 30-5A, 29-9, 29-10, and 29-17 for the purpose of laying an underground cable and for hookups adjacent thereto.
- (8) This license be contingent upon SIU Foundation and FHA approval of license to enter upon Evergreen Terrace property for the purpose of extending cables to individual housing units.
- (9) For the purpose of increasing the capability of extending cable television to the southwest sector of the Carbondale campus, additional license is hereby granted to Carbondale Cablevision Incorporated to enter upon the west ten feet of Tracts 29-3, 29-16A, 29-17, and upon the north ten feet of Tract 29-11 for the purpose of laying underground cable and for hookups to University facilities adjacent thereto.
- (10) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

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Primary cable extension ————

Possible future extension ······

REMODELING OF BUILDING 207 FOR VIVARIUM, SIUC

Summary

This agenda item seeks approval to convert Building 207 into a Vivarium. This animal holding facility will primarily serve to house animals and provide related animal support activities for the School of Medicine, the Life Sciences, and others doing animal related research. Anticipated cost of the project is \$110,000. Funding will be from non-appropriated state sources. The renovation is planned to insure that all state and federal laws regulating Vivarium usage will be met.

Rationale for Adoption

Building 207 was acquired from Jackson County in 1960. It was constructed as the county home for the aged and named Sunset Haven. Since its acquisition, it has been used as interim space for offices and research by various departments. The building is now available for renovation. Sunset Haven is located approximately 1.3 miles west of the intersection of Oakland and Chautauqua streets.

The Vivarium is a central laboratory animal support service for the Carbondale campus and is an operational unit of the Graduate School. The mission of the facility is to provide acceptable housing and adequate care to all University teaching and research animals. The unit must operate in compliance with federal laws (PL 89-544 and PL 91-579), HEW policy, and NIH guidelines as reviewed by the American Association for Accreditation of Laboratory Animal Care (AAALAC). SIUC is fully accredited by AAALAC which is a significant achievement. In the seven years of operation, the Vivarium has provided support to over 75 faculty members plus their technicians, research assistants, and students. This service has provided support for 9 schools and colleges and 15 departments. It has supported over 30 different grants and contracts for research and training awarded to graduate faculty from various sources.

Over the past five years, the growth of research activities by medical and non-medical related activities has resulted in current waiting lists for animals to be purchased and a subsequent delay in research productivity. These delays are currently attributed to a direct lack of functioning animal quarantine and research animal housing areas. Animal overcrowding and inadequate veterinary care are not feasible alternatives, so expansion is required to meet faculty needs.

Sunset Haven (Building 207) is an ideal location for a remote animal facility because of its isolation from other buildings, while still being reasonably accessible. Animals housed at this facility will not be an annoyance to any of the University or local community. The primary uses of this facility will be for incoming animal conditioning and animal holding for long-term studies. The requested renovations are required to make the area functional for the intended purpose and to remain within legal and AAALAC compliance.

Architectural and engineering work will be performed inhouse by Physical Plant Engineering Services.

Total project cost is estimated to be \$110,000. Funding will be through Medical Service and Research Plan funds, Medical Services Plan Trust, and service funds generated by the School of Medicine in providing services to other state agencies and affiliated hospitals.

Considerations Against Adoption

None are apparent at this time.

Constituency Involvement

Constituency heads, per se, were not directly involved. This project is recommended by the Dean and Provost, School of Medicine, the Vice-President for Academic Affairs and Research, the Associate Vice-President for Research and Dean of the Graduate School, the Director of Research Development and Administration, the Director of Campus Services, the Director of the Vivarium, the Director of Facilities Planning, SIUC, and the many faculty and graduate students who will make use of the new facilities.

Resolution

WHEREAS, The Vivarium has recently experienced overwhelming population growths mainly attributed to the impact of the School of Medicine and other users;

WHEREAS, The Vivarium is supportive of external grants and contracts for research; and

WHEREAS, Funds are on hand and available for the renovation of Building 207;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to renovate Building 207 (Sunset Haven) for Vivarium use is hereby approved.
- (2) A budget of \$110,000 is hereby approved for the renovation of Building 207.
- (3) Architectural and engineering service will be performed inhouse by Physical Plant Engineering Services.
- (4) Non-state appropriated funds generated through the School of Medicine be used as a funding source.
- (5) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

REQUEST FOR MEMBERS OF EXECUTIVE COMMITTEE TO AWARD CONTRACTS:
ELEVATOR FOR STUDENT HEALTH SERVICE IN SMALL GROUP HOUSING UNIT 115, SIUC

Summary

This agenda item requests that members of the Executive Committee be empowered to award contracts for the construction and addition of a hospital-size elevator in Small Group Housing Unit 115 on the Carbondale campus. Health Service feels that this project should begin construction as early as possible. It is highly desirable that this project be completed before cold weather sets in and before the normal patient build-up which occurs in late fall. Contract award is expected to be under \$100,000 in non-state funds.

Rationale for Adoption

On October 14, 1976, the Board of Trustees gave project approval to install a hospital-size elevator in SGH Unit 115 in order to provide improved services for the student health program. On November 11, 1976, the Board of Trustees approved a project budget of \$100,000 and also gave approval to engage Lee Potter Smith Associates, Carbondale, Illinois, to provide the required architectural and engineering services. Present scheduling calls for bids to be due on this project on July 19, 1977. If acceptable bids are received and if contract award can be made, construction may be able to begin as early as the first week in August and be completed during the first week of November. Health Service is especially concerned that this construction take place during what they feel to be a period of low activity. Inasmuch as the Board of Trustees will not meet during the month of August, this request is being made to empower members of the Executive Committee to approve of contract award for this project.

Funding for this project will come from the Student Welfare and Recreation Trust Fund.

Considerations Against Adoption

No contravening considerations are apparent.

Constituency Involvement

Constituency involvement is through the Health Service Elevator Programming Committee. The project has the recommendation of Health Service, the Student Senate, the Graduate Student Council, the Vice-President for Student Affairs, the Director of Campus Services, the Director of Facilities Planning, and the Director of Physical Plant, SIUC.

Resolution

WHEREAS, The Board of Trustees of Southern Illinois University will not meet during the month of August, 1977;

WHEREAS, There is a need to complete the installation of an elevator in Small Group Housing Unit 115 during a period of low activity; and

WHEREAS, Funds are on hand and available for the project;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) Members of the Executive Committee of the Board of Trustees of Southern Illinois University be and are hereby empowered to award contracts for the installation of an elevator in Small Group Housing Unit 115.
- (2) The Student Welfare and Recreation Trust Fund shall be utilized to fund the project.
- (3) Plans and specifications as submitted to the Office of the Board of Trustees are approved.
- (4) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AWARD OF CONTRACTS: CURBING, SIDEWALK, AND
SERVICE DRIVE, RECREATION BUILDING, SIUC

Summary

This item recommends award of contracts to the lowest bidders for the construction of a sidewalk, curb, and service drive to the west entry of the Recreation Building. Total project cost has been set at \$83,054. This project will be funded out of the Recreational Facilities Building account. State appropriated funds will not be used. This project is a requisite in preventing a reflooding of the lower levels of the Recreation Building.

Rationale for Adoption

The Board of Trustees, at the April 14, 1977 meeting, gave approval for the project, the project budget, and the selection of an engineering firm. The April Board item also stated that, "The entire project has some immediacy in that heavy rains cause flooding and on one occasion flood waters have entered and damaged the gymnasium playing court. There is a need to move with dispatch to prevent future flooding." Because of the need to protect this building, there is a strong desire to complete this project with all deliberate speed.

	<u>4-14-77 Engineers Estimate</u>	<u>Contract Award and Commitments To Be Made</u>
Engineering Fees	\$ 7,700	\$ 7,700.00
General Contract	63,600	59,682.20
Electrical Contract	5,295	5,016.80
Luminaires	1,405	1,405.00
Seeding, Sodding	1,700	1,700.00
Contingency (10 percent)	<u>7,900</u>	<u>7,550.00</u>
TOTAL	\$87,600	\$83,054.00

Considerations Against Adoption

Inasmuch as these improvements are necessary for the protection of property and access to the building, no counter-influencing arguments have surfaced.

Constituency Involvement

Constituency involvement is through the Campus Recreation Facilities Planning Committee which recommends the project. The project also has the recommendation of the Director of Campus Services, Director of Facilities Planning, and Director of Physical Plant, SIUC.

Resolution

WHEREAS, Certain improvements are necessary to provide the required run-off and drainage to prevent flooding of the Recreation Building;

WHEREAS, Minimum needs to activate the building call for adequate means of ingress and egress for the north and south entrances, and a service drive to the west entrance;

WHEREAS, The project is within keeping of the master plan and budget as approved by the Board of Trustees and the Illinois Board of Higher Education; and

WHEREAS, Funds are on hand and available to provide for the needed improvements;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) A contract in the amount of \$59,682.20 be awarded to J. L. Simmons Company, Incorporated, Decatur, Illinois, for the general work.
- (2) A contract in the amount of \$5,016.80 be awarded to Gualdoni Electric Service, Murphysboro, Illinois, for the electrical work.
- (3) A budget of \$1,405 is approved for the purchase of luminaires.
- (4) A budget of \$1,700 is approved for seeding and sodding.
- (5) A contingency in the amount of \$7,550 is hereby approved for the project.
- (6) This project is to be funded out of the Recreational Facilities Building account.
- (7) Plans and specifications for the curbing, sidewalk, and service drive to the west entry of the Recreation Building be approved as filed in the Office of the Board of Trustees.
- (8) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

AWARD OF CONTRACTS: PARKING LOT NO. 45 AND RECREATION PLAYFIELDS, SIUC

Summary

This agenda item recommends the award of contracts to the lowest and best bids received to construct Parking Lot No. 45 and the Recreation Playfields south of Grand Street. Total contract award is \$192,049. Total project cost is \$213,353 in non-state appropriated funds.

Rationale for Adoption

On June 12, 1975 the Board of Trustees gave approval to retain the firm of Novak, Carlson and Associates, Rolling Meadows, Illinois, to provide for the planning and development of recreational playfields as they relate to the Recreation Building. On November 11, 1976, project approval was given to construct Parking Lot No. 45 which is to be sited along the south side of Grand Street and directly south of the main entrance of the Recreation Building. Lot No. 45 is Phase I in the development of parking facilities to serve this building. The lot will provide for approximately 114 cars and night lighting will be install

The area where Parking Lot No. 45 and the playfields will be sited comprises some 15.8 acres and is bounded on the north by Grand Street, on the east by Wall Street, on the south by Park Street, and on the west by the women's athletics area for soccer and field hockey. The playfields being developed in relation to the Recreation Building will be used primarily for student intramural softball and flag football plus other sports activities as demand may determine. A lighted sidewalk will be provided leading from the housing area south of Park Street to Grand Street. A sidewalk already exists from Grand Street to the main entrance of the Recreation Building.

Ninety working days will be required to complete the playfields. Because seeding, sodding, and plantings are involved, it is crucial that this work be completed by early fall if the flora is to survive.

The construction of the parking lot will be funded through the Parking Facilities account and the playing fields will be funded through the Recreational Facilities Building account.

Considerations Against Adoption

No contravening or negative considerations have surfaced relative to this project.

Constituency Involvement

Demand for this project arises out of student needs to have reasonable access via parking facilities to the Recreation Building. This project is also a partial fulfillment of the original philosophical concept to provide for both indoor and outdoor recreational facilities for which students have paid their recurring fees upon registration. It has the recommendation and endorsement of the Director of Campus Services, the Director of Facilities Planning, the Director

of Physical Plant, the Recreation Building Director, the Security Office, the Traffic and Parking Committee, and the Recreation Building Committee, SIUC.

Constituency heads, per se, were not directly involved as this is primarily an on-going administrative procedure to provide for previously approved projects.

Resolution

WHEREAS, The Recreation Building has been activated and is in use;

WHEREAS, Board direction calls for the provision of parking facilities as new buildings are activated;

WHEREAS, The outdoor playfields are an integral part of the recreational facilities complex as envisioned and paid for by students;

WHEREAS, Seeding, sodding, and plantings must be completed in early fall; and

WHEREAS, Funds are on hand and available for the projects;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) A contract in the amount of \$172,500 be awarded to the J. L. Simmons Co., Inc., Decatur, Illinois, for the general work in constructing Parking Lot No. 45 and the Recreation Playfields.
- (2) A contract in the amount of \$19,549 be awarded to Louis Payne Electric Co., Inc., Carbondale, Illinois, for the electrical work required in the construction of Parking Lot No. 45 and the Recreation Playfields.
- (3) The following items be funded through the Parking Facilities account:
 - A. For the J. L. Simmons Co., Inc., an amount of \$58,500 for the construction of Parking Lot No. 45.
 - B. For the Louis Payne Electric Co., Inc., an amount of \$2,874 for the electrical work required in the construction of Parking Lot No. 45.
 - C. For the purchase of luminaires: \$1,750.
 - D. For the purchase of graphics: \$1,000.
 - E. For a contingency of this portion of the work: \$5,130.

- (4) The following items to be funded through the Recreational Facilities Building account:
- A. For the J. L. Simmons Co., Inc., an amount of \$114,000 for the general work in constructing the Recreation Playfields.
 - B. For the Louis Payne Electric Co., Inc., an amount of \$16,675 for the electrical work required in the construction of the Recreation Playfields.
 - C. For the purchase of luminaires: \$2,750.
 - D. For a contingency of this portion of the work: \$10,674.
- (5) Plans and specifications for this project be approved as filed in the Office of the Board of Trustees.
- (6) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mr. Grandone moved the reception of Reports of Purchase Orders and Contracts, May, 1977, SIUC and SIUE, and Award of Contract by Capital Development Board, Trailer and Boat Storage Building, SIUC (Information); ratification of Changes in Faculty-Administrative Payroll - Carbondale, with the deletion of No. 22 under Term Appointments and including a Supplement and unanimous consent for its consideration, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held June 9, 1977; Recommendation for Honorary Degree, SIUE; Recommendation for Distinguished Service Award, SIUE; Reasonable and Moderate Extension: Master of Arts, Major in English, Specialization in American Studies, SIUE; unanimous consent for consideration and approval of Authorization of Grant Agreement with the Illinois Environmental Protection Agency: Environmental Resources Training Center, SIUE; New and Expanded Programs for Fiscal Year 1979 (RAMP) Budget Request, School of Medicine, SIUC; Easement to City of Carbondale for Raw Water By-Pass Pipeline, SIUC;

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License to Extend a Cable Television Capability to the Southwest Portion of Campus and University Farm Areas, SIUC; Remodeling of Building 207 for Vivarium, SIUC; Request for Members of Executive Committee to Award Contracts: Elevator for Student Health Service in Small Group Housing Unit 115, SIUC; Award of Contracts: Curbing, Sidewalk, and Service Drive, Recreation Building, SIUC; and Award of Contracts: Parking Lot No. 45 and Recreation Playfields, SIUC.

The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Chairman Rowe reported on attending a delightful dinner at the home of President and Mrs. Shaw on July 11, the night before SIUE hosted the meeting of the Illinois Board of Higher Education. He had attended the social function, but Mrs. Blackshere had attended the meeting of the IBHE on July 12.

Mrs. Blackshere reported two important items that had been discussed at the IBHE meeting: (1) Graduate programs in the education professions in metropolitan Chicago, and (2) educational television. With reference to the first item, Mr. Furman, Executive Director of the IBHE, suggested that it was all right to have duplicative programs in the City of Chicago and metropolitan areas and that duplication was not wrong just by the fact that it was duplicative. She hoped he remembered that statement when applied to SIUC and SIUE. Educational television will be discussed in September; however, discussion did arise and it was interesting to note that there was no representation from Southern Illinois. She understood there would be a correction, and Southern Illinois will be represented in the discussions and presentations which will take place about educational television.

Mr. Elliott reported on attending a meeting of the Board of Directors, Southern Illinois University Foundation, on June 24. For some time, the Foundation has been in the process of dividing into a separate Foundation for SIUC and SIUE. The SIUE Foundation has organized its own corporation, and has now received a tax exemption from the Internal Revenue Service. The present Board of Directors will authorize the transfer of assets which are allocated to Edwardsville to the new Edwardsville Foundation corporation. The other assets which are allocated to Carbondale will stay with the old corporation. The Board of Directors authorized the Board of Governors of the Carbondale Foundation to reorganize the Carbondale branch of the Foundation, which will do away with the present Board of Directors altogether. In other words, there will be two separate Foundations, each with their own Board of Directors and their own assets.

The Administrative Advisory Committee, University Civil Service System, met on July 5. This is an internal committee of the Merit Board and there was nothing to report that was pertinent to this system.

Mr. Elliott also reported on attending a meeting of the Merit Board, University Civil Service System, on July 12. The Merit Board has disagreements the same as the Board of Trustees. They voted three to two on a discharge, and still the members remained friends.

Mrs. Kimmel reported on attending the SIUE commencement on June 10. She was impressed with the varying ages of the students, and it was an event that the students and parents in the community participated in with joy.

Mr. Norwood reported on attending the SIUE School of Dental Medicine commencement on June 11. He also attended the SIUE commencement on June 10, and enjoyed this particular commencement even more than others because he had a niece who graduated.

Under Committee Reports, no reports were offered. Chairman Rowe referred to a memorandum he had written to the members of the Board and the

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System Council, dated June 28, 1977, with reference to Requisition No. 26919-6666, \$25,000 for computer equipment through the SIUC Foundation, which the Board had approved on May 12, 1977, after the Executive Committee had brought this matter to the Board as a whole. The Chair had had two telephone calls from the Auditor General after he had received the minutes of the May Board meeting, indicating that he expected to be strongly critical of this action and he pointed out why. After attempting to contact President Brandt, who was enroute at the time, the Chair talked to Vice-President Gentry and Dr. Brown. In summary, it was agreed that Mr. Arthur Sussman, SIUC's Legal Counsel, and Mr. C. Richard Gruny, Board's Legal Counsel, would see the Auditor General to make sure we were aware of his position. In the meantime, the check from SIUC to the Foundation has been held. Mr. Gruny sent a summary of the meeting held with the Auditor General to Dr. Brown, which was attached to the memo referred to above. The Chair reminded the Board that Mr. Gruny and Mr. Isbell, Board Treasurer, did not recommend that we proceed in this manner with computer equipment in view of the questions raised by the Auditor General, and since this was not a large transaction in dollars we might best not take advantage of the better borrowing rate that the Foundation receives for this computer transaction.

Mr. Gruny stated that in view of his meeting with the Auditor General, his previous position was reinforced and he had nothing more to add at this time.

President Brandt requested Mr. Arthur Sussman, SIUC Legal Counsel, to give his view of the transaction. Mr. Sussman stated that he had reviewed Mr. Gruny's summary of the meeting with the Auditor General, and he felt it was an accurate statement of what had transpired at the meeting. He commented that the Auditor General did not feel that this was a proper transaction. The agreement drafted raised the basic question as to whether this kind of transaction could exist with the Foundation. Mr. Greening, the Auditor General's Legal Counsel,

acknowledged that if they decided to seek an Attorney General's opinion, this would present the basic question of the relationship between a foundation and a university. Mr. Sussman commented that this transaction would present a good set of facts to have the question determined. He thought the question really becomes the basic question as to whether in this kind of transaction the Foundation, a not-for-profit corporation, was creating a state debt. Until the present structure of the Auditor General's office was established and the Auditor General was given a continuing term, there had not been the continuity to address the question. The Auditor General proposed that during his tenure, he would address the question.

Chairman Rowe commented that he thought it was more complicated too by virtue of a recent Internal Revenue Service ruling concerning possible tax consequences regarding a state university.

Mr. Sussman replied that the recent ruling stated that a state university was not a municipality. So that question goes more directly to whether or not SIU would have the powers required by statute to achieve this kind of tax exemption. That would be set out as eminent domain, police powers, and general taxing powers. He thought that it would impact on the question of the availability of this kind of exemption for interest payments.

Mr. Gruny said that obviously if the Board of Trustees does not have the tax exemption, it could not be passed through the Foundation, so that the ruling of the Internal Revenue Service would impact completely on Foundation transactions. He pointed out that the question was whether a university exercised the attributes of political sovereignty. One of the criteria that the IRS used was taxing power and, of course, neither one of the universities has any taxing power. The particular university referred to only had police powers on property that it owned on its campus. SIU police have jurisdiction

over any county in which the University has an operation, so SIU's police powers are broader. The university in question in the IRS ruling only had eminent domain power when the legislature specifically authorized it for a specific piece of property. The SIU Board of Trustees has eminent domain power generally whenever it determines that there is a necessity, so the ruling of the IRS is not necessarily going to cut us out of our tax exemption, but if it indicates a trend, it would be a serious one. Dr. Brown added that the IRS ruling says that the University does not possess a substantial right to exercise these powers and there is a nice ambiguity in the term substantial.

Mr. Elliott requested Mr. John Huffman, Legal Counsel for the Foundation, to address the Board. Mr. Huffman stated his position as the attorney for the Foundation was that eventually the very bottom line question is going to have to be answered. "What is the legal relationship between the Foundation and the University?" We now have an Attorney General's opinion arising at Northern Illinois University indicating at least under the facts and circumstances that they have there that their foundation was a corporate outgrowth. The computer transaction is about as pure a factual situation as will ever be faced. It is a situation where we can show that by this transaction money would be saved for the University. It is a transaction which is clear and concise in the sense of its facts; we have a situation where a loan was taken out by the Foundation; they purchased the equipment; they are paying the loan; and they are leasing the equipment to the University. So, factually, he would have to say that he thought it was the kind of factual situation that would lend itself to bringing a final answer to this question.

The Chair commented that there was another Attorney General's opinion requested from the Auditor General regarding the Illinois Educational Consortium. He wanted to say that everybody, even the Auditor General, agreed that SIU's

transaction would save the University money. He felt it was a judgment call, and he did not think the size of this transaction warranted SIU to get out in the front row. He thought it was a matter that has to be resolved and hoped that the university systems around the state might find a way to get it resolved but he did not know why SIU necessarily wanted to be the university to resolve this matter.

Mr. Van Meter stated that he did not see any conflict really with the Auditor General; he has a position. SIU also has a position which we think is a factual situation presented in a good format and he did not see why we should walk away from it.

Chairman Rowe referred to the University of Illinois, which has a foundation much larger than SIU's, and he was not sure what their posture was at this time. He did not know whether SIU had attempted to determine a common position with the university systems and confront the Auditor General with it. The Chair did not understand why SIU would want to take this step after the Auditor General has told us we should not.

Mr. Elliott inquired what were the personal implications to Board members of this Board and the Foundation Board by such legal action, and what were the implications to this Board and to the Foundation as to a possible adverse decision in regard to past transactions?

Mr. Sussman replied that the Auditor General mentioned the possibility of defining this transaction as apparent malfeasance and official misconduct, and this fact should be mentioned to the Board.

Chairman Rowe asked was it not true that the Auditor General said one member of the Audit Commission wanted the matter explored as to whether there was any individual liability to the members of the Board of Regents?

Mr. Sussman replied that he thought the Auditor General did make a statement regarding the members of the Board of Regents on the repayment of the obligation to IEC subsequent to the Attorney General's opinion. The Auditor General also indicated that it would be his position that if there was an Attorney General's opinion, or if there was a finding that this transaction was improper and unconstitutional as a creation of state debt, that the transaction contract would be void; not voidable, but void. The effect of that would be that the computer would remain with the University or with the Foundation since he would argue that the University and Foundation were one, and that the bank would have no right to recover any money from the University since it entered into this kind of transaction. Mr. Sussman pointed out that remedial legislation would be possible in that situation. After that conversation, he had spoken to the attorney for the bank and advised him that this was the Auditor General's statement or contention if a certain set of facts occurred.

Mr. Huffman commented that any time you make these kinds of decisions, there was always the potential risk of individual liability and this is what he would have to advise the Foundation Board. The facts were not sufficiently clear in his mind that would allow someone to find anyone guilty of malfeasance of office or official misconduct. This has been a never-ending fight between the parties for an extended period of time now on the question as to what the legal relationship between the Foundation and the Board is and whether or not the Foundation, in fact, is a corporate outgrowth. He would have to advise the Foundation Board that although there is a possibility of personal liability there is no gross or willful violation of any act because the Auditor General is not that sure and we are not that sure, and he could not believe that anyone could be found guilty of that.

Mr. Gruny thought Mr. Sussman was accurately portraying the Auditor General's opinion when he stated that he was not sure that he is right, but he thinks he is right and he would seek an Attorney General's opinion. Mr. Gruny wanted to point up that the Auditor General did not do this by way of threat; he just said this was information which the Board should know about and it should consider that the malfeasance may involve willful conduct. He also pointed out that the criminal misconduct section of the Criminal Code involved recklessly taking an action and he asked us to consider whether or not after having looked at the Attorney General's opinion if we might not be apprehensive that, in view of all this information we had, our conduct might be viewed as reckless. Mr. Gruny also commented that in any criminal statute, the burden of proof is "beyond a reasonable doubt." There was a long course of conduct here where we have done this, although the Auditor General said that his position was based upon a new situation in that the 1970 Constitution changed some things; things that we had done prior to that we could not do after the enactment of the 1970 Constitution, so the course-of-conduct defense might be diminished.

President Brandt stated from his viewpoint, SIUC had the authority to lease from any number of third parties. The basic legal question was whether the third party was an agent, is a part of the state or not. That was an argument between the Foundation and SIUC. He wanted to bring up the fact that in looking at the next phase of computer improvement there will be a need to borrow probably \$400,000 within the next four months. In order to make that next move, he would have to take a step with the third party which would wipe out the savings of dollars that were involved with this move, so unless he could work both transactions with the Foundation the savings would not be there. From the University's standpoint, he would be comfortable with whichever way the

Board decided to go. At some point somebody is going to have to join the question, but that was a Foundation Board question which had to be battled out with the state. It was not an SIU Board question with the state directly.

Chairman Rowe moved that the Board rescind the action previously taken and at the same time encourage our attorneys to consult with the other state systems and try to work toward a concerted resolution of the matter. In view of the dollars involved, he thought it would be wise to avoid the fight on this one, so he moved to rescind the previous action taken. The motion was duly seconded.

After considerable discussion, President Brandt thought it was apparent that the Auditor General meant to try to get a decision in the IEC case and extrapolate that to the foundations. He wanted to offer for the record that they were drastically different situations and that any attempt on his part to throw the foundations in under the IEC umbrella should be resisted very vigorously. Mr. Gruny commented that you cannot say that a computer consortium, which is a new corporation specifically created by action of the governing boards, is the same thing as a foundation which was created by relative strangers to the university. In the case of this Board, our Foundation was created some years before the creation of this Board of Trustees. The construction of the optimum test case has not been pursued because it is really the Auditor General who is in the driver's seat on deciding which case he is going to pursue.

Student Trustee opinion in regard to Mr. Rowe's motion to rescind the Board's previous action was indicated as follows: Aye, James M. Grandone; nay, none; present, Elizabeth Byrnes. The motion was defeated by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, Harris Rowe; nay, Margaret Blackshere, Wayne Heberer, William R. Norwood, A. D. Van Meter, Jr. The motion failed by a vote of four to three.

Under Reports and Announcements by the President, SIUE, President Shaw reported that Miss Sally Page had resigned as the Affirmative Action Officer at SIUE in order to take a position as Affirmative Action Officer at the University of North Dakota and she will also be teaching there. He wanted to thank Sally for her commitment to affirmative action and for getting SIUE's affirmative action program off the ground, and wished her the very best in her new responsibilities. He made several announcements regarding research and training grants that SIUE has recently received: \$131,000 from the Department of Health, Education and Welfare, National Institute of Mental Health, for a five-year program for graduate nurses in Psychiatric-Community Mental Health; \$86,776 from the Department of HEW, Public Health Service, for a period of three years for improved curriculum in the baccalaureate program in the School of Nursing; \$15,000 from the Monsanto Fund to support the World of Work Education project; \$19,000 to Dr. S. William Whitson, an Associate Professor in the School of Dental Medicine to do research; \$240,000 from the U.S. Office of Education for a two-year teacher development program in conjunction with two elementary schools in East St. Louis; and \$12,000 from the National Institute of General Medical Services for research on chemotherapy to Project Director Ralph L. Bain, Chairman of the Department of Chemistry.

Mrs. Blackshere pointed out that President Shaw had received an honorary doctorate degree from Towson State University and congratulated him.

The following matter was presented:

APPEAL OF BILL TOPE, SIUE

Summary

This appeal is made by Mr. Bill Tope, a student janitor in the University Center, SIUE. The subject of the appeal is the institution of (in mid-April) a dress code for student janitors in the University Center which requires them to wear long pants, a sport shirt, and shoes. Mr. Tope filed a grievance with his immediate supervisor shortly after the dress code was instituted and subsequently

appealed the decisions of various administrators under the President, all of whom upheld the dress code. The decision to which this appeal is addressed is one made by the President which also upheld the dress code.

Mr. Tope's appeal challenges in a general manner the validity of a dress code for student janitors in the University Center and alleges that the dress code in question discriminates against him as a student janitor in the University Center in that student janitors in other units of the University are not subject to a dress code. Finally, Mr. Tope alleges that the institution of a dress code amounts to harassment resulting from his public criticism of University Center operations.

Mr. Tope asks for no specific relief. It is assumed, however, that the Board is being requested to reverse the administrative decision of the President, and, therefore, invalidate the dress code for student janitors in the University Center.

The President answers that the creation of the dress code in question is a legitimate exercise of the executive authority delegated to the President and that the institution of the dress code was rational and not discriminatory. More specifically, the dress code is rational in that it serves the purposes of safety of employees and a minimal standard of appearance by employees in an area of high public visibility, and it is not discriminatory against Mr. Tope since all student janitors in the University Center are required to adhere to the dress code. Further, the fact that student janitors in other units have no dress code is irrelevant since their public contact is less than that of the student janitors in the University Center. In answer to the allegation of harassment, the President states that no evidence supporting that allegation has been found.

The President requests dismissal of the appeal.

Dr. Brown stated that this appeal had proceeded through routine procedures and was now ready for the consideration of the Board. A number of letters and petitions were received after the matter had been mailed to the Board. The predominant reason in favor of the appellant was that student janitors in other parts of the University were not required to comply with a dress code.

Mr. Grandone asked that Mr. Steve Huels, student senator, SIUE, be recognized to address the Board on this matter. The Chair recognized Mr. Huels, who stated he was a representative for Mr. Tope, and asked that the Board uphold the appeal of the defendant and allow the case to go back to the initial parties and to allow them to negotiate a mutually acceptable dress code. Furthermore, there was a definite need for student input.

Mr. Grandone mentioned that in February it was recommended that the University Center dress code be repealed on an unanimous vote by the Student Government.

In the course of considerable discussion, President Shaw suggested that conditions of employment and work expectations were a management prerogative and a different case than regulation of students as students. He also stated that the University Center Board at its June 21 meeting approved a motion recommending that management and employees of each department of the University Center together develop a dress code for their respective areas, so there will be a vehicle for student concerns to be heard.

Mr. Grandone stated that the students at SIUE had input on virtually everything that happened to them, more or less. The dress code in question was imposed arbitrarily and after commencement of employment. Therefore, he moved to reverse the administrative action. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The following vote was recorded: Aye, Margaret Blackshere; nay, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr. The Chair announced that the motion had failed by a vote of six to one.

Mr. Norwood moved that the administrative action in the Appeal of Bill Tope be affirmed. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, none; nay, Elizabeth Byrnes, James M. Grandone. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, Margaret Blackshere.

The following matter was presented:

APPEAL OF ROY MILLER, SIUCSummary

Mr. Roy E. Miller, Assistant Professor in the Department of Political Science, SIUC, was recommended for promotion to the rank of Associate Professor by his Department and the College of Liberal Arts. The Vice-President for Academic Affairs and Research responded negatively to these recommendations. In a letter dated March 16, 1977, to the Executive Officer of the Department, the Vice-President stated that, "In my professional judgment, Mr. Miller has provided sufficient evidence of teaching and service for promotion, but has not yet provided sufficient evidence of scholarly activity, particularly as it relates to publication in referred [sic, refereed] journals in political science or related fields."

Mr. Miller appealed this decision of the Vice-President to the President. The President appointed a five-person faculty review committee to review the standards utilized by the Department and the College in making their recommendations for promotion and to advise him as to whether these recommendations were consistent with University guidelines regarding promotion. The committee, with one member dissenting, found that the recommendations of the Department and the College were not consistent with University guidelines for promotion and, therefore, supported the decision of the Vice-President. The lone dissenter stated that sufficient evidence of scholarly productivity had been presented to warrant promotion, adding that he did not feel that the Vice-President was inconsistent in his application of University guidelines in the case of Mr. Miller, but rather the Vice-President's interpretation of the guidelines was to unwritten rather than written standards.

The President notified Mr. Miller of his decision to allow the Vice-President's decision to stand in a letter dated April 28, 1977. This decision of the President is the subject of this appeal.

In his appeal to the Board, Mr. Miller states that there should not be a single University-wide criterion for the evaluation of scholarly productivity and that the publicly disseminated University guidelines recognize this principle. Mr. Miller alleges that he has met the publicly disseminated University guidelines for promotion to Associate Professor and that the denial of his promotion is based upon an "unstated de facto criterion of some minimum number of published articles." Mr. Miller urges, therefore, that the denial of his promotion amounts to a denial of his rights of substantive due process. In support of his contention that a minimum number of publications is required for promotion, Mr. Miller quotes from the Vice-President's letter to the Departmental Executive Officer (quotation given above) and recites a statement attributed to the President from the May Board of Trustees meeting in which the law faculty appeals were considered to the effect that "the real question was 'whether or not the evaluation put forward measured up to the evaluation put forward elsewhere'." Reference is made to the curriculum vita of a person who was promoted from Assistant to Associate Professor this spring, and Mr. Miller negatively compares that person's vita with his own.

Mr. Miller requests that the Board review and reverse the President's decision.

The President answers that the University does not utilize a single criterion for the evaluation of scholarly productivity and that this fact is recognized in the University guidelines for promotion and tenure. He states further that University guidelines do not require a specific number of publications for promotion. In response to Mr. Miller's contention that he has met the University guidelines for promotion, the President answers that the five-person faculty review committee found that the recommendations of the Department and the College were not consistent with the University guidelines for promotion. The President responds to the comparison of vita by denying that the comparison is valid. He states that the other faculty member's vita discussed by Mr. Miller was not the vita reviewed by the Vice-President when considering that faculty member for promotion and that the academic discipline of Mr. Miller and the other faculty member is different (applied art versus social science).

The President requests that the administrative action from which Mr. Miller appeals be affirmed.

The Chair recognized Dr. Roy Miller, Assistant Professor, Social Science Research Bureau, SIUC, who stated that Dr. Frank E. Horton, Vice-President for Academic Affairs and Research, had communicated by memo to his chairman, Dr. John H. Baker, as follows: "In my professional judgment, Mr. Miller has provided sufficient evidence of teaching and service for promotion but has not yet provided sufficient evidence of scholarly activity, particularly as it relates to publication in refereed journals." The disagreement is over the evidence in support of his "scholarly activity." Dr. Miller suggested total agreement between himself and the administration that there should not be a single university-wide criterion for the evaluation of the scholarly activity of faculty members; rather that many different indicators of scholarly activity should and could be used, such as publications, creative compositions, exhibits, grant proposals that have been funded, and so on. That particular point has been consistently, publicly, agreed to over and over again by Vice-President Horton and President Brandt in all ramifications. Dr. Miller provided in his appeal statement a dossier showing many different indicators of his scholarly productivity. Yet, this evidence was asserted to be not "sufficient evidence of scholarly activity."

The Chair recognized Dr. John H. Baker, Chairman, Department of Political Science, who supported Dr. Miller's level of achievement in terms of research and recognition.

Mr. Elliott asked Vice-President Horton if he required publication in refereed journals as a mandatory requirement for promotion? Vice-President Horton replied in the affirmative that it should be a part of the record, but not in all fields because there were some areas where written publications were not the norm in terms of scholarly activity, such as in certain creative areas.

The Chair asked Vice-President Horton if a committee had been convened to attempt to further refine or define these kinds of guidelines? Vice-President Horton replied that there was a committee made up of twelve members, each college or school was represented, and that committee hoped to be finished with this assignment by the end of summer.

Dr. Baker commented that each unit could set some pretty good standards for itself which would get increasingly specific as these standards passed down to the department level. He felt that Vice-President Horton was attempting to refine the guidelines, but that Dr. Miller was a victim of the process at this particular point in time. It needed to be decided when the Vice-President was going to accept or reject departmental and college standards. Dr. Baker thought his college had some good standards and was told that they were not good, but he did not know in what way these standards were defective, and what bothered him was the fact that Dr. Miller was a victim of that confusion.

After further discussion, President Brandt commented that there was no allegation here with regard to Dr. Miller's ability. He would concur that Dr. Miller was making excellent progress and was moving in good directions. The disagreement was whether at this cut in time Dr. Miller had reached the level for the next promotion. That is the point of disagreement and that was the only point that needed to be clarified.

After more discussion, Mr. Van Meter moved that the Board should affirm the administrative action in the Appeal of Roy Miller. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, none; nay, Elizabeth Byrnes, James M. Grandone. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, Ivan A. Elliott, Jr.

The following matter was presented:

APPEAL OF H. ROUHANDEH, SIUC

Summary

In order to understand this appeal it is necessary to review events related to a grievance which is currently under consideration in the internal SIUC grievance mechanism. The subject matter of this appeal is the Cooperative in Molecular and Cancer Virology (the Cooperative). In a memo dated March 16, 1977, the Associate Vice-President for Research and Dean of the Graduate School informed Mr. Hassan Rouhandeh, Director of the Cooperative, that effective August 15, 1977, the Cooperative would be discontinued. Also outlined in this memo was the plan for reassignment of personnel, space, facilities, and equipment. A formal grievance seeking to overturn the Associate Vice-President's decision was filed with the Vice-President for Academic Affairs and Research on April 20, 1977. On April 28, the Vice-President notified Mr. Rouhandeh that he had appointed a committee of five faculty members to hear Mr. Rouhandeh's appeal and indicated that any individual appointed could be challenged for cause. On May 3, 1977, Mr. Rouhandeh notified the Vice-President that he wished to challenge for cause three of the faculty members chosen by the Vice-President. After several weeks, the committee was constituted. The materials received from Mr. Rouhandeh and the University (the last of which is dated June 8) indicates no further progress toward the resolution of this underlying grievance.

The subject of this appeal is whether a stay should be granted in the termination of the Cooperative until the internal grievance described above has been resolved. On April 15, 1977, Mr. Rouhandeh requested by letter that the President stay the implementation of the Associate Vice-President's decision (scheduled for August 15, 1977) until his appeal of that decision had made its way through the grievance procedure. A telephone conversation between the President and Mr. Rouhandeh in which the request was discussed took place, but apparently no official decision was made by the President. On May 2, 1977, Mr. Rouhandeh again requested, by letter to the President, a stay of the Associate Vice-President's decision. In this letter it was asked that implementation of the decision be stayed until June 30, 1978. Mr. Rouhandeh indicated in this letter that if a response was not received by May 16 (within two weeks) that he would assume that the President had chosen not to make a decision. On May 17 Mr. Rouhandeh, having received no reply from the President, filed an appeal with the General Secretary and mailed a request to Board members asking their review

of his appeal. The General Secretary on the same day (May 17) notified the President of the appeal and indicated that the record and an answer to the appeal was necessary before June 16, 1977. On May 18, the President notified Mr. Rouhandeh that consideration of a deferred termination date would be properly included in the appeal currently before the Vice-President regarding the discontinuance of the Cooperative.

In his appeal from the President's decision not to grant a stay in the implementation of the Associate Vice-President's decision to discontinue the Cooperative, Mr. Rouhandeh requests the Board to defer the termination date of the Cooperative. Three reasons are given in support of Mr. Rouhandeh's request. First, he alleges that the Cooperative cannot be closed on August 15 without the loss of viruses and cell lines obtained from humans and animals with cancer because the personnel necessary to take care of various duties related to the cells and viruses, as well as propagation of living materials, will have been terminated. Second, an extended termination date will allow the preservation of the cells and viruses and allow for arrangements to distribute the cells and viruses to other research units, if the final decision regarding the Cooperative is negative. And third, if a delay in the termination is not granted the cells and viruses will die, the effect of which is the destruction of years of research which could not feasibly be resumed. If this were to happen the question of the underlying grievance, whether or not the Cooperative should be terminated, is moot.

The President, in answer to Mr. Rouhandeh's appeal, chose not to address the reasons provided by Mr. Rouhandeh for reversing the President's decision, but, instead, states that he believes that no final administrative decision has been made by the President which is properly appealable to the Board. It is urged that this appeal and the internal appeal regarding termination are properly considered together and that intervention by the Board of Trustees sought by Mr. Rouhandeh is inappropriate and not properly before the Board of Trustees. This answer was made in a letter to the General Secretary dated June 8, 1977.

The General Secretary, in a letter to the President dated June 17, 1977, indicated that the receipt of Mr. Rouhandeh's appeal and accompanying documentation met the requirements of IX Bylaws 2 and his appeal was therefore perfected. Once an appeal is perfected, the General Secretary is without discretion to stop the appeal before the Board. The letter further indicated that the Board, in its discretion, may remand an appeal for the completion of administrative hearings.

Dr. Brown explained that this appeal had proceeded through the procedures of the Board with some question about the applicability of those procedures. As the matter presented to you indicated, it was related to an internal grievance which was still in process on the campus; however, the procedures were followed to indicate that this matter should be presented to the Board for its reaction.

The Chair asked if the Board desired first of all to consider the procedural question as to whether or not to hear the matter since the grievance procedures had not been completed.

President Brandt wanted to address that point. He felt that this matter was inappropriately on the agenda, that it violated the Board's Bylaws and internal procedures for it to be considered at this Board meeting. There had been no administrative decision at any level with regard to this appeal. It was not presented to any level but the President, and there was never a decision in the President's Office. The appellant wrote the President, by-passing all preceding levels of appeal as required by the Bylaws. Therefore, he felt that this matter was totally inappropriate for the Board to consider in any official way at this particular meeting. It was in violation of the Board Bylaws and the internal procedures of the University, and he thought it would set a very bad precedent.

The Chair asked President Brandt if the Board would have any assurance that the cultures or viruses would not be destroyed before the internal grievance procedures could take its due course? President Brandt replied that the appellant could have had that information any time he wished to talk to his department chairman. He stated that the appellant's department chairman had tried repeatedly to get him to come in and discuss the subject and the appellant would not do so. There had never been any threat despite the Board's legal evaluation of this that there was an administrative action to kill his viruses; such was a total misrepresentation of fact.

For clarification, the Chair asked President Brandt if the Board refused to discuss this matter on a procedural basis, could the Board be assured that these viruses would not be destroyed before the internal procedures take their due course. President Brandt replied that there was never any threat to

destroy the viruses. Chairman Rowe meant was there now any threat. President Brandt replied that there was not now. Mr. Elliott, based on the President's representation that these viruses would not be destroyed, moved that the Appeal of H. Rouhandeh be dismissed. The motion was duly seconded.

Chairman Rowe recognized Jane Clark, attorney for H. Rouhandeh, who stated that there was no problem with the Board not hearing the appeal as long as the cultures were preserved. She wanted the Board to be informed of the problem with keeping the cultures alive. They require constant attention, and she understood that the staff will be terminated on August 15. Termination of the people who care for the viruses would mean death to the viruses.

President Brandt replied that keeping viruses alive was an ongoing activity of the Department of Microbiology. The staff performed this duty for other members of the department and they would do so for Professor Rouhandeh. He needed to establish some line of communication with his department chairman, to respond to the request of the chairman to discuss this matter with him, and he would have no problem.

Mr. Norwood asked for a restatement of the motion. Mr. Elliott responded by saying that in light of the administrative assurance that these viruses would be kept viable, the Appeal of H. Rouhandeh be dismissed because it had not gone through the proper internal procedures in order to bring the matter to the Board. After a voice vote, the Chair declared the motion to have passed unanimously.

The following matter was presented:

APPEAL OF JEFFREY WEISS AND RICHARD J. HABIGER, SIUC

Summary

Appellants in this matter, Mr. Jeffrey Weiss and Mr. Richard J. Habiger, are employed as staff attorneys in the Clinical Law Program at the SIUC School of Law, known as "Institutional Legal Services - Prisoners" (the Program). The Program was established pursuant to a grant from the Illinois Law Enforcement Commission (ILEC). The University sought and received funds from ILEC for the

only 176 days would he have been eligible for pay and he would owe the University the obligation of performing his duties.

President Brandt thought the problem was that in the request for funding for the externally financed program in which the appellants were employed, we have to estimate monies for salary increases, but we do not presume that in accepting a grant that we have agreed to pay individuals the percentages which were asked for, because we have an institutional policy of paying such individuals at the same average salary as the rest of the faculty. President Brandt did not believe that there was a legal basis for questioning of the contractual arrangements in this matter and the question to the Board was whether a request and the acceptance of a grant commits the University to pay a particular individual that level of salary.

Mrs. Blackshere felt that the question before the Board was whether anything was really legal until it came before this Board. Some of the people may recall that there were two people employed in an area of the University and that when ratification of the payroll came before the Board, these two people were denied that employment and were dismissed. In her opinion, nothing was really valid or legal until it came to this Board even though acceptance contracts may be agreed to, but the final decision rests with the Board.

Mr. Gruny said the Bylaws specifically give the power of hiring to the President. When the President signs a contract, there is a contract. When it comes to the Board for ratification, if the Board turns the contract down, it terminates the contract that the President has made. There can be no contract made by the Dean of the School of Law or the research people in the Graduate School. When the President signs it, then that is a contract. If this Board ratifies the contract, then it continues to be one; if this Board does not

ratify it, it stops right there. The appellants only agreed to accept appointment if the President so acted and if the Board thereafter ratified his action.

After further discussion, Mr. Elliott moved that the administrative action in the Appeal of Jeffrey Weiss and Richard J. Habiger be affirmed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) SUBMISSIONS,
FISCAL YEAR 1979: PLANNING STATEMENTS (PROGRAM DIRECTION
AND TECHNICAL PLAN), SIUC AND SIUE

Summary

Each Planning Statement consists of two parts: a description of Program Direction (formerly Mission and Scope) and a Technical Plan, which translates the general program directions into (1) a detailed description of goals and objectives, (2) a description of how the institutions propose to meet these commitments, and (3) a basis for the derivation of the resource requirements necessary to meet the goals and objectives. A copy of the Technical Plan Outline is appended to the matter.

In effect, the Technical Plan, which includes an inventory of all degree programs, is a comprehensive description of the existing instructional, research, and public service activities of the institution; and a statement of what is intended and needed in each of these areas in the next five years.

The SIUC Technical Plan includes a Special Analytical Study of Library Affairs, which contains a request for an expansion of the Library Affairs Fiscal Year 1979 budget in the amount of \$724,000; additional increments projected for the next three years are: \$253,000, \$283,000 and \$234,000. A summary of this Study is contained in its Foreword.

Rationale for Adoption

Last year the Planning Statements had to be put together in a very short period of time. This year the Universities have had the complete academic year to prepare their Statements. They are, as a result, more comprehensive and effective, though as always projections beyond Fiscal Year 1979 must be understood as tentative. The Statements give evidence that academic planning is reasonably well in hand.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

Each University prepared its own Statement. They were developed from planning documents submitted by academic and support units, and administrative officers responsible for program planning, review, and implementation have been extensively involved. The President, SIUC, and the President, SIUE, and the General Secretary of the SIU System recommend approval.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved to this Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing subsequent RAMP documents for Fiscal Year 1979, the RAMP Planning Statements for Fiscal Year 1979 for Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That the budget expansion request for \$724,000 in the Special Analytical Study of Library Affairs be and is hereby approved as presented to the Board this date for incorporation in the New and Expanded Program element of the Fiscal Year 1979 (RAMP) budget request for Southern Illinois University at Carbondale; and

BE IT FURTHER RESOLVED, That the General Secretary of the Southern Illinois University System shall take appropriate steps to accomplish filing of these materials with the Illinois Board of Higher Education in accordance with prevailing practices of the Southern Illinois University System.

Dr. Brown explained that this matter was a part of the routine procedure of development of budget requests for Fiscal Year 1979. The two Universities have separately prepared their Program Direction and Technical Plan Statements which had been submitted to the members of the Board in advance of the meeting, a copy of which has been placed on file in the Office of the Board of Trustees.

Chairman Rowe and Mrs. Blackshere commented that these Statements had been exceedingly well done this year.

President Brandt commented that in many ways this document was an annual report of what a tremendous number of people within the institution had been trying to do and what they felt they had accomplished in the past year, and it would be worthwhile reading from that standpoint.

Mrs. Kimmel moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown distributed a Report on Legislative Activities, dated July 14, 1977, a copy of which has been placed on file in the Office of the Board of Trustees. After a brief explanation of the report, Dr. Brown stated that the status right now was that the operations appropriation bill had been signed by the Governor. Many other bills, particularly those dealing with capital matters, have been presented to the Governor, but as yet the Governor has not taken any action. Of particular interest would be the bills to provide the planning money for the School of Law building at SIUC, and for planning money for the Physical Education facility at SIUE.

The following matter was presented:

AMENDMENTS TO MOTOR VEHICLE AND BICYCLE REGULATIONS FOR SOUTHERN ILLINOIS
UNIVERSITY AT CARBONDALE [APPENDIX VIII CODE OF POLICY (C)(3)]

Summary

This matter provides for amendments of certain sections of the Motor Vehicle and Bicycle Regulations for Southern Illinois University at Carbondale, effective August 1, 1977. The proposed changes and resolution are recommended for adoption.

Rationale for Adoption

The Motor Vehicle Regulations in their present form were first approved by the Board of Trustees in August 1972, and certain amendments have been adopted in each subsequent year. The Bicycle Regulations were originally approved by the Board in September 1973, and were combined with the Motor Vehicle Regulations in 1974. The amendments currently proposed are for the most part intended to clarify and update the existing regulations. Specific changes include the following:

1. Clarification of registration provisions as to student eligibility for registration of vehicles (Sections 3-101 and 3-103).
2. Relocation of provisions for guest permits and conference permits from Section 4-105 to Section 4-103 to clarify that these special permits are available for persons not affiliated with the University.
3. Provide authority for issuance of blue decals to students or part-time employees where it is determined that health, physical condition or other extenuating circumstances require the privilege of a blue decal (Section 4-105-1). This is intended to give the Coordinator of Parking and Traffic authority to make exceptions for graduate students or other part-time employees where it is determined that their work requirements and location are such as to require the issuance of a blue decal.
4. Clarification that a yellow decal is available only to eligible members of the University community (Section 4-105-4).
5. Authorization for purchase of an additional decal for a \$5.00 fee when more than one member of the same household is associated with the University and each has purchased a first decal at the full price (Section 4-108). Also, a provision that no refunds will be given on the purchase of a \$5.00 decal (Section 4-110).
6. Provision that exceptions may be granted by the Parking Division for the manner of display of a decal, due to later model and compact vehicles with rubber bumpers (Section 4-111).
7. Addition of Lot 109 southwest of Small Group Housing as a designated overnight parking lot (Section 5-104). This is a new lot provided for westside campus housing and University offices in the Small Group Housing area, and approved by the Parking and Traffic Committee.

8. Provision that 24-hour parking shall be available in certain designated lots during final examination week of any term, in addition to the first five days of any term. This addition is to be uniform with the first week of a semester, to provide for loading and unloading personal equipment to and from the University.
9. Amendment of Division XI of the Bicycle Regulations to delete provisions prohibiting operating of a bicycle on pedestrian walkways, and to add provisions relating to safety and required bicycle equipment. The elimination of the provisions relating to operating bicycles on sidewalks is recommended due to the present lack of ability to enforce such a provision, the limited number of bicycle paths, and the location of bicycle racks and parking areas where they can be reached only by transversing pedestrian sidewalks.

Considerations Against Adoption

University officials are aware of no specific considerations against adoption of the proposed amendments.

Constituency Involvement

The proposed amendments have been recommended by the Traffic and Parking Committee, and have been reviewed and approved by the Coordinator of Traffic and Parking, Director of Security, and the Director of Campus Services, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Motor Vehicle and Bicycle Regulations for Southern Illinois University at Carbondale, Appendix VIII Code of Policy (C)(3), be and is hereby amended, effective August 1, 1977, as follows:

Section 1-104 - Effective Date

These regulations are effective for Southern Illinois University at Carbondale from and after August 1, 1977.

Section 2-104 - The Illinois Vehicle Code

All laws of the State of Illinois concerning vehicles and their operation, including but not limited to the Illinois Vehicle Code, are hereby incorporated in these regulations as if reproduced herein in full. Pursuant thereto, the posting of signs regulating traffic and parking by the Security Office shall be deemed to have been duly done by local authority as therein defined.

Section 3-101 - General

Each motor vehicle operated on University property by an eligible student, faculty member, employee, or staff member must be registered at the beginning of each academic year with the Parking Division of the Security Office.

Section 3-103 - Vehicle Eligible for Registration

Any eligible student, faculty member, employee, or staff member may register only his/her vehicle or vehicle of a member of his/her immediate family. Immediate family includes any relative domiciled at the individual's residence.

Section 4-103 - Persons Not Affiliated with the University

Unless otherwise provided herein, persons unaffiliated with Southern Illinois University at Carbondale shall not park motor vehicles on the property of Southern Illinois University at Carbondale, except in designated visitor or service lot areas, without displaying a current guest or temporary permit:

1. Guest permits are available to University visitors to University offices, guests of the University housing residents, and guests of the University Baptist Student Center residence. The permits may be obtained from the Parking Division Office between 8:00 a.m. and 4:30 p.m. during weekdays, or from the Security Office at any other time.
2. Conference permits are normally made available as part of the registration process for conferences. The agency sponsoring the conference is responsible for distributing the permits. Any conferee without a permit should follow the procedure in 4-103-1.

Section 4-105 - Types of Decals and Eligibility

The Parking Division of the Security Office shall establish and issue decals according to the following:

1. Blue decals will be available for full-time faculty and staff; also, those students and part-time employees whose health or physical condition or other extenuating circumstances require the privileges thereof will be eligible for blue decals.
2. Gold Emeritus decals will be awarded to employees who retire from the University. Gold decals will be awarded to employees with 25 years of University service. These decals will carry the same privileges as the blue decals. The Benefit Section of Personnel Services will issue the gold decals.
3. Red decals will be available to all eligible members of the University community. Special red decals are available and required for overnight parking.
4. A yellow decal will be available to all eligible members of the University community. It will serve as proper evidence of registration of a vehicle.
5. Temporary permits may be issued by the Parking Division of the Security Office.

6. Permits will be issued to residents of Evergreen Terrace for assigned parking within the Evergreen Terrace complex. Such permits will be available on a basis of one assigned parking space for each apartment. Assignments will be made by the University Housing Office.

Section 4-108 - Multi-decals and Car Pools

A. Decals for additional family vehicles may be issued for a five dollar (\$5.00) fee per vehicle in the following cases:

1. When no other member of the same household is a student or employee of the University.
2. When more than one member of the same household is associated with the University and each has purchased a first decal at the full price, an additional five dollar (\$5.00) decal may be purchased by each eligible family member. This decal must be the same color as the original decal.

Section 4-109 - Ownership of Decals and Medallions

All decals and medallions remain the property of the University at all times and may be reclaimed for cause at any time. Upon sale of a vehicle or other change of eligibility for motor vehicle privileges under these regulations, a decal which is no longer authorized for the person or vehicle must be immediately removed and the remnants thereof promptly returned to the Parking Division of the Security Office. Replacement decals will be issued at no cost for newly acquired vehicles which replace a currently registered vehicle upon presentation of the remnants of the original decal. Any student moving from on-campus housing must exchange his/her overnight decal for a regular red decal.

Section 4-110 - Fees and Refunds

The assessment and collection of an annual motor vehicle fee from students eligible for motor vehicle privileges and from all employees is hereby established according to the following:

1. Motor Vehicle Fees by Month:

	Blue	Red	Yellow
Aug.	\$30	\$10	\$1
Sept.	30	10	1
Oct.	30	10	1
Nov.	25	8	1
Dec.	25	8	1
Jan.	20	7	1
Feb.	20	7	1
Mar.	15	5	1
Apr.	15	5	1
May	10	5	1
June	10	3	1
July	10	3	1

Gold registration decals will be issued at no cost upon proper application or conditions.

2. Requirements for refund authorization:

- a. Parking Division verification of termination of employee or student status or sale of vehicle with proper documentation.
- b. Return of remnants of decal to Parking Division.

3. Refundable amounts:

Decal	Aug.	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June
Blue	\$25	\$20	\$20	\$15	\$15	\$10	\$10	\$5	\$5	0	0
Red	\$5	\$5	\$5	\$3	\$3	\$2	\$2	0	0	0	0

No refund will be given on purchase of a \$5.00 decal.

All decals which authorize parking privileges for periods subsequent to the effective date of these regulations are valid until September of the year following when they first become available.

Section 4-111 - Manner of Displaying Decal

Decals must be displayed on the rear bumper of a vehicle, left of the license plate. On a motorcycle, the decal must be on the fender near the license plate. Decals shall not be obscured by the plate or any other equipment of the vehicle. Exceptions must be approved by the Parking Division.

Section 5-103 - Location of Parking

Unless otherwise provided in these regulations, the parking privileges authorized by decals shall be as follows:

1. Blue decals - any authorized blue, red, or yellow parking lot, unless restricted by sign or marking, except the upper deck of the Parking Garage (Lot 112) which is authorized for red only.
2. Gold decals - any authorized blue, red, or yellow parking lot, unless restricted by sign or marking, except the upper deck of the Parking Garage (Lot 112) which is authorized for red only.
3. Red decals - any authorized red or yellow parking lot, unless restricted by sign or marking, in which case a special restricted permit is required.
4. Yellow decals - Lot 56, the Student Center pay lot, and the parking lot at Campus Beach.
5. Temporary permits - as prescribed at the time of issue or in accordance with the decal for which the permit is issued as a temporary substitute.
6. Guest permits - only for lots, days, and times prescribed on the permit.

Section 5-104 - Overnight Parking

A. All overnight parking on campus is restricted to those lots designated and posted for overnight parking and is restricted to those living on campus, to the residents of the Baptist Student Center, to security pass holders valid from 2:00 a.m. to 7:00 a.m., and to third shift employees. All overnight parking requires a special red decal as indicated in 4-105-3. Parking after 2:00 a.m. is permitted with a red or blue decal only in Lot 59 west of Small Group Housing; Lot 106 at South Wall Street, east of University Park; Lot 109 southwest of Small Group Housing; first six rows at the south end of Lot 4; Lot 23 at Oakland Avenue and Douglas Drive; Lot 49 south of the Baptist Student Center; and Campus Drive at Small Group Housing.

Section 5-106 - Exceptions

Vehicles with yellow, red, or blue decals may, during the following times, use any designated parking area on which vehicles with blue decals are normally permitted to park:

1. Holidays and approved breaks when no regularly scheduled classes are held except as otherwise posted.
2. From 12 noon on Saturday to 2:00 a.m. on Monday of each week. Overnight parking is restricted to those lots designated and posted for overnight parking (see Section 5-104).
3. Twenty-four hour parking is available for the first five days of any term and during final examination week of any term only on Lots 42, 56, 63, and 100 to accommodate unregistered vehicles. All regulations will be enforced on all other lots during that time.

Section 6-102 - Monetary Use Charges

The Coordinator of the Parking Division of the Security Office shall have the authority to impose a monetary use charge in addition to the sanctions listed in Sections 6-101 and 6-104 of this division as established below:

1. False or deceptive practice in obtaining parking privileges will result in a monetary charge of \$25.00.
2. Violation of any of the provisions of Section 5-107 will result in a monetary charge of \$3.00 if paid within five business days after the date of issue, and a monetary charge of \$5.00 thereafter.
3. Operating or parking, except by permission of the Security Office or the Dean of Student Life, of an unregistered motor vehicle on University property during posted hours by a person affiliated with Southern Illinois University at Carbondale will result in a monetary charge of \$10.00, provided, that, unregistered vehicles may be parked in those lots specified in Section 5-106-3 during the first five days of any term.

4. Improper display of, or failure to display, when eligible, after registration, the appropriate decal or car pool medallion, will result in a monetary charge of \$3.00 if paid within five business days after the date of issue, and a monetary charge of \$5.00 thereafter.
5. Parking in a parking lot or area of a registered motor vehicle without the appropriate decal or permit will result in a monetary charge of \$3.00 if paid within five business days after the date of issue, and a monetary charge of \$5.00 thereafter.
6. Overtime parking in any metered space will result in a monetary charge of \$1.00 if paid within five business days after the date of issue, and a monetary charge of \$3.00 thereafter.
7. Acceptance of a second decal for a \$5.00 fee when another member of the same household is a student or an employee of the University will result in a monetary charge of \$25.00 plus revocation of the second decal, except as provided in Section 4-108.

DIVISION XI - OPERATION OF BICYCLE

Section 11-101 - Required Obedience to Traffic Laws and Safety

A. Every person operating a bicycle on University property shall do so in obedience to all traffic control devices, the "Illinois Bicycle Rules of the Road," and the regulations included herein.

B. Persons riding bicycles on campus shall practice courteous defensive riding, giving due consideration both for pedestrians and for conditions which require traveling at safe speeds and having their bicycles under control at all times.

Section 11-102 - Night-Time Operation

In accordance with the "Illinois Bicycle Rules of the Road," every bicycle when ridden during the period from sunset to sunrise, shall be equipped with and have operating a front white lamp and a rear red reflector or lamp. In addition, every bicycle purchased new after July 1, 1973, must be equipped with additional safety devices, including:

- a. On each pedal, a reflector which can be seen from both the front and the rear of the bicycle for a distance of 200 feet after dark.
- b. Side reflectors, front and rear, visible at night in reflected light for a distance of 500 feet. The reflector to the rear of the center of the bicycle must be red in color; the reflector to the front of center must be amber or yellow in color.

Section 11-103 - Yielding to Pedestrians

The operator of a bicycle shall yield to pedestrians in all situations of conflicting bicycle/pedestrian traffic.

Section 11-104 - Equipment Standards

No person shall operate on campus a bicycle which is in such unsafe condition as to endanger any person or property or which is not equipped as required by the Illinois Vehicle Code.

Mr. Norwood referred to the section on obtaining an additional decal for \$5.00 for additional members in the family, asking whether this action would create a need for more parking facilities. Mr. Clarence G. Dougherty, Director of Campus Services, SIUC, replied that more parking facilities would not be required. This adjustment was made for the circumstance of two members of a family, each of whom have their own decal on a car, but they also have a third car or truck that might be needed to substitute for their own car from time to time because of car repairs.

Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

APPROVAL OF MEMORANDUM OF UNDERSTANDING,
RAILROAD-HIGHWAY CROSSING DEMONSTRATION PROJECT, SIUC

Summary

This item seeks concurrence from the Board of Trustees to approve of a memorandum of understanding for the implementation of a railroad-highway crossing demonstration project at Carbondale, Illinois. The memorandum states that the City of Carbondale proposes to design and construct a grade crossing elimination project resulting in a depressed mainline railroad configuration along the present railroad properties as a railroad-highway crossing demonstration project in accordance with Section 163 of the Federal Highway Act of 1973. The parties to this memorandum are the City of Carbondale, the Illinois Central Gulf Railroad Company, the Board of Trustees of Southern Illinois University, and the State of Illinois acting through its Department of Transportation. This memorandum is the initial step required in the process of administering grant application for further federal funding, federal funds having already been granted for initial planning.

Rationale for Adoption

The first study of the project was received by the Board of Trustees at its meeting of March 6, 1963. Further reference is found in the minutes of the Board meeting of March 6, 1964, and this project was favorably considered by the Board under the title of "Railroad Relocation" at its January 13, 1966, meeting. At that time the Board, "indicated unanimous approval as to the desirability of relocation of the Illinois Central Railroad."

Since the initial approval of the concept there has followed a series of intensive studies, public hearings, surveys, analyses, cost estimates, funding research, liaison with governmental bodies, conferences with the involved parties of the memorandum, and the filing of environmental and archaeological impact statements (both of which do not deter the project).

In the overall master planning, the following segments or phases of the project are envisioned (not necessarily in priority order):

1. Pleasant Hill Road Overpass
2. Rail Passenger Depot Relocation
3. U.S. 51/FAP 2 and St. Louis Spur Relocation (grade separation structures)
4. Rail Depression Projects
 - a. Trailer-on-Flat-Car Facility (Piggyback ramp)
 - b. Major Trainway Drainage System
 - c. ICG Division Office and Miscellaneous Structures (buildings)
 - d. SIU Pedestrian Overpass & Utilities

- e. Washington Street (widening and reconstruction)
- f. Hester Street (widening and resurfacing portion from Washington Street to Wall Street only)
- g. Rail Depression (temporary trainway, retaining walls, grade separations, related street improvements, and depressed trainway)

Item 1 above will require the transfer of land to the city. Other segments may require easements for the extension or rerouting of utilities and easements to enter upon University property for construction purposes. As each segment is finalized, the planning and requirements will be brought to the Board for review and approval.

Funding for this project, currently estimated at \$53,000,000 to \$55,000,000, will come primarily from the federal level. However, in concept, because certain advantages will accrue to each of the four parties in the memorandum of understanding, the following contribution by each party is felt to be equitable:

City of Carbondale	2.25 percent of total project cost
State of Illinois (D.O.T.)	2.00 percent of total project cost
Illinois Central Gulf Railroad	0.50 percent of total project cost
Southern Illinois University	0.25 percent of total project cost

At \$55,000,000 the University's share would be \$137,500. This would have to be met by special legislation and payment in kind (transfer of land). If the request for special legislation does not obtain, the University's contribution will have to be limited to construction on University-owned property.

To give the University flexibility, input, and a measure of control the memorandum of understanding provides the following:

1. The plans and specifications for the construction of the PROJECT shall be subject to the approval of the parties hereto. Said detailed plans and specifications shall be considered a part of the aforementioned construction and maintenance agreements which shall be duly endorsed by all parties to this agreement prior to solicitation of construction bids by the CITY.
2. Using the budget and work program prepared by the CITY the parties will meet annually, or as often as required, to renegotiate the short-term allocation of the PROJECT cost among the parties. Each renegotiation may result in a revised table for percentage participation in the next two-year budget and work program. A revised table will be incorporated into this Memorandum of Understanding by way of an addendum. Said addendum shall be duly endorsed by all parties to this agreement prior to incurring any costs associated with PROJECT work not previously covered by a current budget, work program, and table.

The completion of this project will, of course, provide for a great measure of safety in crossing over the railroad tracks and an avoidance of the time consuming daily build up of traffic impaction. The project is considered to become an asset for the city and make it more attractive. The construction of the project will also provide for a welcome economic impetus.

There is some immediacy in the approval of the memorandum in order that the city, acting as prime administrator of the project, can meet the necessary schedule to maintain its high ranking in the grant recipients listing.

Considerations Against Adoption

No counter-influencing arguments are known at this time.

Constituency Involvement

Since approval for this project was given in 1966, since the various media have reported on it since that time, and since public hearings have been held on the project it was felt that both the Carbondale community and the University community has had opportunity to become acquainted with the project. While this item is primarily an administrative follow up of a previously approved project, copies of this Board item will have been circulated to all constituency heads on the Carbondale campus. They may or may not have comments at the July 14, 1977 meeting of the Board.

Resolution

WHEREAS, The railroad-highway crossing demonstration project will provide appreciable safety to the Carbondale community and to the University community;

WHEREAS, The project will greatly facilitate vehicular and pedestrian traffic to and from the Carbondale campus; and

WHEREAS, There is a need to join forces with the City of Carbondale, the Illinois Central Gulf Railroad Company, and the State of Illinois Department of Transportation in the application for federal assistance;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) Approval of and participation in the memorandum of understanding for the implementation of a railroad-highway crossing demonstration project, Carbondale, Illinois, FA RR-3(1), as filed with the Board, be and is hereby granted.
- (2) The University's share of .25 percent of the total project cost be subject to special appropriation by the Illinois General Assembly, to credit for value of property transferred, to credit for work done by the University, or from use of nonappropriated funds.

- (3) Failure of special appropriation will restrict or limit the University contribution to projects or construction occurring on University-owned property only.
- (4) Plans and specifications for specific phases or segments of the total project are to be brought to the Board for consideration and approval.
- (5) The University's participation be subject to the approval and acceptance of all four parties of the memorandum of understanding.
- (6) Any transfer of SIU property, approved by the Board, to the project shall be considered as payment in kind and will become a part of the University's .25 percent of the total project cost.
- (7) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

After being assured by Mr. Dougherty that plans and specifications for specific phases or segments of the total project were to be brought to the Board for consideration and approval, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none. (Mr. Elliott was out of the room at the time the roll call was taken.)

The next matter had not been mailed ten days in advance of the meeting; therefore, it required unanimous consent for consideration. Mr. Van Meter moved to consider the item. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following current and pending matter was presented:

APPROVAL OF PROJECTS AND SELECTION OF ARCHITECT,
HOME ECONOMICS EDUCATION RELOCATION AND PENTHOUSE EXIT
STAIRWAY, HOME ECONOMICS BUILDING, SIUC

Summary

This item seeks approval to remodel six rooms in Pulliam Hall in order that the program of Home Economics Education may be relocated from the Home Economics Building (at an estimated cost of \$57,500) and to provide for an exterior exit stairway from the penthouse on the Home Economics Building (at an estimated cost of \$138,000). The firm of SRGF Inc.-Architects (formerly Simon Rettberg Garrison Flom Inc.), Carbondale, Illinois, is being recommended for the architectural and engineering services for both projects. Funding for these services will be from non-appropriated state funds.

Rationale for Adoption

The plan to relocate the program of Home Economics Education from the Home Economics Building into rooms 206, 206A, 208, 210, 212, and 212A of Pulliam Hall is in keeping with campus philosophy of housing all units of a school or college within the same building or building complex. Since the School of Home Economics no longer exists, and since the program of Home Economics Education is now a part of the College of Education, there is a strong desire to house this program within the Wham-Pulliam complex which serves as a home base for the College of Education.

Under the same philosophy, planning calls for the eventual relocation of the Center for the Study of Crime, Delinquency, and Corrections from Faner Hall into the penthouse portion of the Home Economics Building. The Center is now a unit of the College of Human Resources which is primarily based in the Home Economics Building. The penthouse was originally constructed as a housing unit or "live-in" laboratory and nursery. Inasmuch as this space is no longer required for this function, it will be converted into instructional and faculty office space. However, before this can be done, the State Fire Marshall has directed that an additional exit stairway must be constructed to provide for the evacuation of people in case of fire or other emergency.

Project budgets are estimated as follows:

	<u>Home Ec. Ed. Relocation</u>	<u>Penthouse Exit Stairway</u>
General Work	\$27,000	\$108,000
Electrical	18,000	5,000
Moving	1,000	- - -
Graphics	400	300
Subtotal	<u>\$46,400</u>	<u>\$113,300</u>
Contingency	4,680	11,400
Arch. & Engineers	6,120	13,000
A & E Reimbursables	<u>300</u>	<u>300</u>
Estimated Total Project	\$57,500	\$138,000

Funding for these projects will be through the Physical Plant Projects account, a non-state appropriated source.

Considerations Against Adoption

None are apparent at this time.

Constituency Involvement

Constituency heads, per se, were not directly involved. This is primarily an administrative procedure done in concert with the departments affected and their respective Deans, also an ad hoc Space Committee of the College of Human Resources.

Resolution

WHEREAS, There is a need to implement Carbondale campus policy of housing departments of a school or college within the same building or building complex;

WHEREAS, There is a need to comply with directives of the State Fire Marshall; and

WHEREAS, There is a need to employ architects-engineers for design, bid documents, and the supervision required in remodeling projects;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to provide an additional penthouse exit stairway on the Home Economics Building at an estimated total project cost of \$138,000 is hereby approved.
- (2) The project to relocate the program of Home Economics Education from the Home Economics Building into Pulliam Hall at an estimated total project cost of \$57,500 is hereby approved.
- (3) SRGF Inc.-Architects, Carbondale, Illinois, be retained for these remodeling projects as follows:
 - A. For the architectural, engineering, and supervising required for the penthouse exit stairway, Home Economics Building: \$13,000 for services, \$300 for reimbursables.
 - B. For the architectural, engineering, and supervising required for the relocation of the program of Home Economics Education into Pulliam Hall: \$6,120 for services, \$300 for reimbursables.
 - C. Funding for these services and reimbursables shall be through the Physical Plant Projects account.

- (4) When completed, a copy of the working drawings, specifications, and engineer's estimate will be submitted to the Board of Trustees for its approval.
- (5) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

After a brief discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none. (Mr. Elliott was out of the room at the time the roll call was taken.)

Under Reports and Announcements by the President, SIUC, President Brandt introduced Mr. Dennis Adamczyk, the new President of the Student Body; and Dr. John R. Darling, Dean of the College of Business and Administration, as the new Chairman of the Council of Deans. President Brandt commented that the social function the night before this Board meeting was attended by many of the people from Springfield, and repeatedly during the evening, townspeople came up to him and said what a fantastic asset the SIUC School of Medicine was to Springfield and how much they appreciated the efforts of the Dean, the administration, the faculty, and the contribution to health care not only in Springfield but throughout Southern Illinois. He wanted to add his own personal commendation to the School of Medicine. In the July 4th issue of "Time" magazine, the SIUC School of Medicine was nicely written up even though it was never pointed out in the article that it was the SIUC School of Medicine. Maybe the next time an article appeared, the School would be identified.

President Brandt noted with pride the accomplishment of the faculty at SIUC during the past year: In Fiscal Year 1977, the research grants and contracts that came to SIUC topped nine million dollars. Compared to Fiscal Year 1976, this amounted to a twenty percent increase in the past year in terms of research and grant dollars coming into the institution and he thought it was a fantastic accomplishment in view of the competition involved for those dollars. Word had been received that SIUC received a second-year grant for the special services program which was up \$10,000 over last year. This \$85,000 will enable the University to do more in terms of the types of special support opportunities that can be offered to both culturally and educationally disadvantaged students at Carbondale, and he was grateful for the continued support.

Mr. Norwood added to President Brandt's announcements by commenting that the helicopter school at SIUC had been written up in one of the national magazines called "Rotor Wings."

Mr. Van Meter, as a local Trustee in Springfield, wanted to second President Brandt's commendation to the medical school. He had with him the article referred to in the "Time" magazine. It was most fitting at this particular time that we do begin to get some national recognition for the fantastic accomplishments of the School of Medicine.

Chairman Rowe announced that at this time the discussion on collective bargaining would commence.

Mrs. Blackshere requested to make a statement prior to the discussion on collective bargaining. She had been a public school teacher involved in collective bargaining and a member of an organization which was involved in collective bargaining. Beginning August 1, 1977, she will not be teaching any longer but will be employed by the Illinois Federation of Teachers as the Assistant to the President for Political Activities. Her major role

will be to involve teachers in political action, not to service locals nor to be involved in negotiations; but, nevertheless, it would be as an employee of an organization that was involved in collective bargaining for education. She wanted everyone to know about her new position even though she did not report until August 1, and she did not feel that there was any kind of conflict of interest at this meeting today. However, the question remains as to whether it will be a conflict in the future. The organization by which she is going to be employed does have representatives at both campuses so she is very perplexed as to where she stands. This matter is being investigated both by the staff of the Board and also by an attorney other than on the staff, and she felt that she would receive a valid and just decision by the attorneys on whether she was in conflict of interest. Probably by the September meeting of the Board, there will be a resolution to that question.

The Chair thanked Mrs. Blackshere for her openness in this matter. Mrs. Blackshere moved that the Board resolve itself into a committee of the whole for hearing and discussion of presentations on faculty collective bargaining as scheduled, after which the Board would return to regular session. The motion was duly seconded. Before the vote was called, the Chair announced a five-minute recess before the committee of the whole convened. After a voice vote, the Chair declared the motion to have passed. The time was 12:05 p.m.

The following persons made oral presentations on the matter of faculty collective bargaining and are listed in the order of their appearance:

Ms. Suzanne Jacobitti, President, SIUE Chapter-AAUP

Dr. Robert Hildebrand, President, and Mr. Tom Baldwin,
President-Elect, Faculty Organization for Collective
Bargaining, SIUE

Dr. Jerry Gaston, Individual, Associate Professor and Chairman,
Department of Sociology, SIUC

Dr. Larry Taylor, President, Faculty Senate, SIUC

Dr. Thomas Stitt, Individual, Professor, Department of
Agricultural Industries, SIUC

Dr. Herbert S. Donow, President, Carbondale Federation of
University Teachers-Local 2176, SIUC

Dr. John R. Darling, Chairman, Council of Deans, SIUC

Dr. Emil R. Spees, Vice-President, SIUC Chapter-AAUP

Mr. Harvey Welch, Jr., Chairman, Administrative and Professional
Staff Council, SIUC

Dr. William Vicars, Individual, Associate Professor,
Department of Administrative Sciences, SIUC

Mr. Greg Mudge, Chairman of the Steering Committee of the
Consumer Organization on Student Tuition (COST), SIUE

Mr. Bret Cain, President, Student Senate, SIUE

Dr. David B. Valley, President, University Senate, SIUE

Dr. Kenneth A. Shaw, President, SIUE

Dr. Richard H. Moy, Dean and Provost, School of Medicine, SIUC

Dr. Frank E. Horton, Vice-President for Academic Affairs and
Research, SIUC

Dr. Warren W. Brandt, President, SIUC

Upon the return to regular session, Mrs. Blackshere moved that the Board reverse its previous decision and move forward to allow a collective bargaining referendum for SIU. The motion was duly seconded.

Mrs. Blackshere commented that one of the individuals who spoke today felt very strongly that collective bargaining was not what the faculty wanted. If we pass this motion, we were not saying that faculty collective bargaining must now be a position of this Board or the faculty. We are saying that the faculty has the right to decide whether it wants collective bargaining. It was apparent to her that there were many faculty who would like the right to make that decision, and she thought the Board owed them that right. Another

point she made was that she could not understand how students feel that they have the right to be involved in an elective process to determine if faculty can collectively bargain, and to be voters on that issue. When one of the Deans commented that he could not have had a discussion with his faculty as he did last week if collective bargaining occurred, she said many were involved in collective bargaining, including herself in the K-12 system, and they were constantly having open discussions about many issues that were not at the contract table and mainly because at the contract table an involvement process guaranteed them of those conversations.

After discussion on procedures involved in collective bargaining, the Chair stated that at this time the Board was voting on the philosophical decision to move forward and allow a collective bargaining referendum at SIU. The implementation and procedures would have to come later.

The Chair ruled that the Trustees could each explain their vote when the roll call was taken.

Student Trustee opinion in regard to this motion was indicated as follows: Aye, none; nay, Elizabeth Byrnes, James M. Grandone.

Mr. Grandone explained that he could not put himself above the Illinois State Senate or for that matter the will of the students at SIU, both of whom were opposed to the idea of collective bargaining for faculty in higher education. He felt the most important aspect of what he was doing as a Student Trustee on this Board was to represent the interests of Southern Illinois University as a system, and he could not see where collective bargaining could possibly be construed as something in the interest of the students, the faculty, or any other person at the University.

Mr. Elliott stated that the experience of the Board of Governors had illustrated to him the difficulty of having collective bargaining at a system

of major institutions of higher learning without legislative action. It was not the same as it was in the junior colleges or K-12. As he had stated before at times the Board of Trustees was like a punching bag between the faculty, the students, the legislature, the Governor, the alumni, and the people of the State of Illinois. It seemed to him that the best representation of the will of the State of Illinois was found in the legislature, and if the legislature did not vote to have collective bargaining for higher education, he felt this was the best expression that the people of the State of Illinois were not in favor of collective bargaining for institutions of higher education. Whenever the legislature provided a framework within which to work and avoid the perils that the Board of Governors had run into, he thought the situation would be different. He also wanted to comment that he was for collegial governance. When he was elected Chairman of the Board some four years ago, one of the first things he did was to invite the constituency groups to attend Board meetings. With that invitation, a large committee was established and worked for four years with representing constituency heads without any difficulty, even though this committee never did establish guidelines. In giving participation to all members in the governance of the Universities, President Brandt and President Shaw have done a great job. Finally, this Board of Trustees had tried collectively and individually to get more money for employees of all sorts for this system repeatedly through the legislature and the Governor. If the Board cannot get more money from the state agencies, people involved in collective bargaining will not be able to do any better. Therefore, he voted no.

Mr. Heberer said that his vote was a reversal of his vote at the April meeting for two reasons: (1) When he thought about the April meeting and saw the type of leadership that he felt emerging with collective bargaining at that meeting, he decided he did not want to be a party to dealing with that type of

leadership; and (2) when he weighed the pros and cons, he could not vote in favor of collective bargaining because he did not feel it was an asset or a step forward for the University. His vote was no.

Mrs. Kimmel thought that Mr. Elliott had expressed her philosophy as well as she could. She had been an advocate for public involvement in education, but she felt roads for involvement of all the people were provided more adequately without collective bargaining, which would shut out many of the segments that should be a part of the decision-making process. She voted no.

Mr. Norwood said he agonized over this decision, especially since he was a member of one of the strongest unions in the world. At this point he would have to vote no because he did not feel that faculty collective bargaining was for the good of the entire University system.

Chairman Rowe stated that this was one of the toughest decisions that he has had to make in the six and one-half years of being on this Board. It took him a couple of years to even understand the talk about collegiality and the participating form of governance that you have on major campuses. He was used to working in business where the head of the firm made the decisions, and if you did not like it, you went somewhere else. He had tried to make every vote as a member of this Board for the good of SIU. When judgmental decisions are made, you are not always going to be right, but he had come to the conclusion that he did not think at this time it was best for SIU to have faculty collective bargaining; therefore, he voted no.

Mr. Van Meter commented that he had had great difficulty in coming to a final conclusion. He did not believe that any of us should say that these were final conclusions because times, attitudes, and circumstances change, and he felt that as a Trustee the Board should be willing to continue studying this problem. He was concerned about the emergence of the two institutions in their

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own distinctive manner. Each has their own strengths and their own weaknesses, but he was very much convinced that the Board would make a bad decision if it gets a vehicle that begins to move us toward a collective sort of system in which we apply all rules, all regulations, all decision-making processes to the whole rather than to two emerging parts. He felt that this was not the right time for the Board to move to collective bargaining. He also said he would have to agree with the President of the Illinois Education Association who said the other day that it was the unions' fault that they were not getting the legislation which was necessary. Collective bargaining is a public policy which must be addressed by the appropriate body, the legislature; therefore, he voted no.


The motion failed by the following recorded vote: Aye, Margaret Blackshere; nay, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr. The vote was six to one.

The Chair announced that the October meeting of the Board of Trustees had been changed from Thursday, October 13, to Tuesday, October 11, at SIUC.

The Chair announced that a news conference would be held immediately following the Board meeting in the Dean's Conference Room, Room #2134. Also, lunch was being served to everyone in the inside area across from the courtyard. A tour of the facilities after lunch would be available. (NOTE: Due to the failure of the air-conditioning system, the tour was cancelled.)

Mr. Norwood moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 2:05 p.m.



Alice Griffin, Assistant Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, September 8, 1977, at 10:20 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman being present, the meeting was called to order. In the absence of the regular Secretary, the Chair appointed Trustee William R. Norwood, with the consent of the Board, to serve as Secretary pro tem. The following members of the Board were present:

Miss Elizabeth Byrnes
 Mr. Ivan A. Elliott, Jr., Vice-Chairman
 Mr. James M. Grandone
 Mr. Wayne Heberer
 Mrs. Carol Kimmel
 Mr. William R. Norwood, Secretary pro tem
 Mr. Harris Rowe, Chairman
 Mr. A. D. Van Meter, Jr.

The following member was absent:

Mrs. Margaret Blackshere, Secretary

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
 Dr. James M. Brown, General Secretary of the SIU System
 Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
 Mr. C. Richard Gruny, Legal Counsel
 Mr. William I. Hemann, Financial Affairs Officer
 Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
 Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair recognized President Shaw, who introduced the following:
 Dr. Panos Kokoropoulos, President-elect of the University Senate, who was representing President David B. Valley; Mr. Larry French, General Counsel, who

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assumed his duties on August 1; Mr. Earl E. Lazerson, who became Vice-President and Provost on July 1; and Dr. Ria Frijters, Vice-President for Business Affairs, who began her duties on August 1. President Shaw commented that he did not anticipate making these kinds of announcements for some time.

The Chair recognized President Brandt, who introduced two replacements for the meeting today: Mr. Sam Dunning, representing the President of the Student Body; and Mr. George Postrozny, representing the President of the Graduate Student Council although President Ray Huebschmann was in attendance at the meeting.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, JUNE AND JULY, 1977, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures adopted on February 20, 1970 and amended May 12, 1977, summary reports of purchase orders and contracts awarded during the months of June and July, 1977, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

AWARD OF CONTRACTS: REMODEL BATHHOUSE, CAMPUS LAKE, SIUC

Summary

This agenda item seeks the award of contracts to remodel the Lake-on-the-Campus bathhouse in order to meet state health requirements and provide an improved facility for its users. Total estimated cost of construction is \$95,341. Funding for this project will be through "Physical Plant Projects," a local, general operating fund.

Rationale for Adoption

On September 11, 1975, the Board of Trustees gave project approval to remodel the Lake-on-the-Campus bathhouse. This approval was given in order that the University could respond to the notification it received from Consumer Health Protection, Illinois Department of Public Health, and comply with regulations of the Recreation Area Licensing Act. The project called for improved sanitation measures and expanded facilities to more adequately serve the large crowds using the campus beach facilities.

Early estimates in September of 1975 placed the construction cost of the bathhouse improvements at \$66,000. However, after retaining architectural and engineering services, completing the planning, and obtaining bids, the following cost figures emerged:

	<u>Engineer's Estimates 4-1-77</u>	<u>Low Bids Received 4-19-77</u>
General Work	\$35,227	\$49,450
Electrical	6,509	11,825
Plumbing	<u>22,843</u>	<u>28,669</u>
Subtotal	\$64,579	\$89,944
Contingency	<u>6,938</u>	<u>5,397</u>
Totals	\$71,517	\$95,341

The nonalignment of estimates and low bids received is primarily attributable to escalating costs in labor and materials. A careful review of the project as measured against state requirements indicates that the project could not be reduced in scope or otherwise altered to reduce costs. If the state health codes are to be met, the total project must be funded or the University will be held in violation. Approval of contract award is therefore recommended.

Considerations Against Adoption

None are apparent at this time other than the cost factors discussed above.

Constituency Involvement

Constituency heads, per se, were not directly involved. Participation was through the staff of Recreation and Intramurals, Pollution Control, Student Affairs, and Campus Services. This is primarily an administrative action to meet state health codes.

Resolution

WHEREAS, The Lake-on-the-Campus bathhouse does not conform to state health codes and the Recreation Area Licensing Act;

WHEREAS, The University desires to provide all requisite health precautions; and

WHEREAS, Funds are on hand and available for the project;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The revised construction budget to remodel the Lake-on-the-Campus bathhouse in the amount of \$95,341 is hereby approved.
- (2) A contract in the amount of \$49,450 be awarded to the R. B. Stephens Construction Company, Carbondale, Illinois, for the general work.
- (3) A contract in the amount of \$28,669 be awarded to Atkisson Plumbing and Heating, Marion, Illinois, for the plumbing work.
- (4) A contract in the amount of \$11,825 be awarded to the Gualdoni Electric Company, Murphysboro, Illinois, for the electrical work.
- (5) A contingency of \$5,397 is approved for this project.
- (6) "Physical Plant Projects," a local, general operating fund, will be used for this project.
- (7) Plans and specifications for this project be approved as filed in the Office of the Board of Trustees.
- (8) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

NEW AND EXPANDED PROGRAM FOR FISCAL YEAR 1979 (RAMP) BUDGET REQUEST:
EAST ST. LOUIS CENTER, SIUE

Summary

This matter proposes approval of a supplemental new and expanded program request for Fiscal Year 1979 which would provide operating funds to expand the Learning Skills Center at the East St. Louis Center, SIUE. A total of \$157,850 is requested.

Rationale for Adoption

Students attending the East St. Louis Center, although motivated and possessing academic potential, are frequently educationally disadvantaged. The Learning Skills Center will make available to these students improved instructional techniques and materials, tutorial assistance, and academic, career and consumer counseling. Provision of such assistance will enable students to raise their reading, writing, and computational skills, and to improve their study abilities.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The East St. Louis Center has been undergoing review and program reassessment for approximately one year. During that period an examination of the general needs of educationally disadvantaged SIUE students, and in particular those attending the East St. Louis Center, has led to this proposal. The Acting Director of the East St. Louis Center, the Vice-President and Provost and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make such modifications, changes, or refinements herein as it deems appropriate in reviewing the Fiscal Year 1979 (RAMP) budget request to the Illinois Board of Higher Education, this New and Expanded Program element of the Fiscal Year 1979 (RAMP) budget request for Southern Illinois University at Edwardsville be and is hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville shall take appropriate steps to accomplish filing of the materials approved herein with the Illinois Board of Higher Education in accordance with prevailing practices and procedures of the Southern Illinois University System.

PROGRAM SUMMARY

LEARNING SKILLS CENTER, EAST ST. LOUIS CENTER, SIUE

The Learning Skills Center Program is designed to meet the following objectives for educationally disadvantaged, economically and culturally differentiated SIUE students at the East St. Louis Center: 1) raise reading and writing abilities to a level which would enable students to function in a University setting; 2) develop adequate study skills for successful work in academic courses; 3) improve computational skills to enable students to achieve success in mathematics and science courses; 4) provide enrichment and tutorial instruction in other courses in the East St. Louis Center curriculum; 5) offer academic, career and consumer counseling; 6) develop materials to meet the needs of East St. Louis Center students; and 7) provide constant evaluation of the program.

Funds to expand the Center are requested for graduate assistants and tutors, and for faculty and staff including a unit coordinator, three full-time reading instructors, a full-time English instructor, a full-time math/science instructor, a full-time counselor with particular academic skills, and a 75% FTE staff member for testing, record keeping and tutoring. Clerical support and operating monies are requested appropriate to the staff expansion.

Requested New State Appropriations: \$157,850

CHANGE OF UNIT TITLE: DEPARTMENT OF EARTH SCIENCES AND PLANNING TO
DEPARTMENT OF EARTH SCIENCE, GEOGRAPHY, AND PLANNING, SIUE

Summary

This agenda item would change the present departmental name from Department of Earth Sciences and Planning to the Department of Earth Science, Geography, and Planning in the School of Social Sciences, SIUE.

Rationale for Adoption

The change in the departmental title would designate more accurately the nature of the Department's program for the following reasons:

1. The Department is comprised of three subunits--Earth Science, Geography, and Planning. It is not logical to include two of the subunits in the title and omit the other.
2. Geography is an identifiable and traditional discipline.
3. The use of the plural, Earth Sciences, to include both the study of Earth Science and Geography is confusing. Students unfamiliar with the Department who are seeking a school in which to study geography may not realize Earth Sciences also includes geography.
4. The majority of the faculty (13 out of 21) are trained geographers or have their degrees in geography.
5. There are only two undergraduate degrees that may be earned by completing a major in the Department--Bachelor of Arts degree in Geography and a Bachelor of Science degree in Geography.
6. Two of the three master's degrees that can be earned by completing a graduate program in the Department are in geography--Master of Arts in Geography and Master of Science in Geography. The Master of Science degree in City and Regional Planning is the third.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The proposal to change the name of this academic unit has been approved by the appropriate committees of the Department and the School and has the endorsement of the Dean of the School of Social Sciences. The proposal was reviewed by appropriate committees of the University Senate. These bodies indicated no objections to the proposed change. The resolution is recommended by the Vice-President and Provost and by the President, SIUE.

Resolution

WHEREAS, The designation "Earth Sciences and Planning" in use at Southern Illinois University at Edwardsville does not effectively communicate the nature of the discipline represented by the Department of Earth Sciences and Planning in the School of Social Sciences, SIUE;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the unit presently designated as Department of Earth Sciences and Planning be and is hereby renamed the Department of Earth Science, Geography, and Planning, School of Social Sciences, SIUE.

CHANGE OF UNIT TITLE: DEPARTMENT OF ELEMENTARY EDUCATION TO
DEPARTMENT OF ELEMENTARY AND EARLY CHILDHOOD EDUCATION, SIUE

Summary

This agenda item would change the present departmental name from Department of Elementary Education to Department of Elementary and Early Childhood Education in the School of Education, SIUE.

Rationale for Adoption

The change in the departmental title would designate more accurately the nature of the Department's program. The Department of Elementary Education now offers two undergraduate degrees, one in elementary education and one in early childhood education. It offers graduate specializations in both areas within the Master of Science in Education degree.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The proposal to change the name of this academic unit has been approved by the appropriate committees of the Department and the School and has the endorsement of the Dean of the School of Education. The proposal was reviewed by appropriate committees of the University Senate. These bodies indicated no objections to the proposed change. The resolution is recommended by the Vice-President and Provost and by the President, SIUE.

Resolution

WHEREAS, The designation "Elementary Education" in use at Southern Illinois University at Edwardsville does not effectively communicate the nature of the discipline represented by the Department of Elementary Education in the School of Education, SIUE;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the unit presently designated as Department of Elementary Education be and is hereby renamed the Department of Elementary and Early Childhood Education, School of Education, SIUE

DESIGNATION OF THE DEPARTMENT OF PHYSICS SKY LAB
AS THE "WILLIAM C. SHAW SKY LAB," SIUE

Summary

This matter designates the Department of Physics Sky Lab, located on Bluff Road on the Edwardsville campus, as the "William C. Shaw Sky Lab."

Rationale for Adoption

In recognition of Professor William Shaw's service and contribution to Southern Illinois University at Edwardsville, it is appropriate that this facility be dedicated in his honor. Professor Shaw served SIUE from 1959 until his death in February, 1977. He was instrumental in developing the study of astronomy at SIUE, and his enthusiasm brought many non-science and science students into the Sky Lab. Because of his influence on his students, his faculty, and this institution, it is recommended that this facility be designated the "William C. Shaw Sky Lab."

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the faculty of the Department of Physics, SIUE. It is recommended for approval by the Vice-President and Provost, the Vice-President for Business Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Department of Physics Sky Lab, SIUE, be designated the "William C. Shaw Sky Lab" in honor of Dr. William C. Shaw.

SOUTHWESTERN ILLINOIS PUBLIC TELEVISION, INCORPORATED,
FISCAL YEAR 1979 RAMP BUDGET REQUEST: CONCURRENCE AND SUPPORT

Summary

This matter concurs in the Fiscal Year 1979 RAMP budget request of Southwestern Illinois Public Television, Incorporated, and recommends favorable action on the request to the Illinois Board of Higher Education.

S.I.P.T., Inc., is the not-for-profit corporation responsible for developing educational television in the Southwestern Illinois region.

Rationale for Adoption

The budget request involved will be submitted to the IBHE by the Board of Directors of S.I.P.T., Inc. It is presented here to keep the Board of Trustees informed as to the status of developments, and to provide the Board with the opportunity to once again support funding and implementation of educational television in the Southwestern Illinois region in conjunction with Southern Illinois University at Edwardsville.

State funding requested is necessary to qualify for federal funding. The combined monies would provide for land acquisition, tower, transmitter and auxiliary buildings construction, and start-up costs. As noted in the support materials, if funding is obtained as projected, Channel 18 could be operational by December, 1980.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Director of Broadcasting Services, SIU. It is recommended for approval by the Vice-President for Business Affairs, the Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That favorable action is hereby recommended to the Illinois Board of Higher Education upon the Fiscal Year 1979 RAMP budget request of Southwestern Illinois Public Television, Incorporated, as presented to the Board this date.

Mrs. Kimmel moved the reception of Reports of Purchase Orders and Contracts, June and July, 1977, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, Changes in Faculty-Administrative Payroll - Edwardsville, and Changes in Faculty-Administrative Payroll - Office of Board of Trustees; the approval of Minutes of the meeting held July 14, 1977; Award of Contracts: Remodel Bathhouse, Campus Lake, SIUC; New and Expanded Program for Fiscal Year 1979 (RAMP) Budget Request: East St. Louis Center, SIUE; Change of Unit Title: Department of Earth Sciences and Planning to Department of Earth Science, Geography, and Planning, SIUE; Change of Unit Title: Department of Elementary Education to Department of Elementary and Early Childhood Education, SIUE; Designation of the Department of Physics Sky Lab as the "William C. Shaw Sky Lab," SIUE; and Southwestern Illinois Public Television, Incorporated, Fiscal Year 1979 RAMP Budget Request: Concurrence and Support. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Miss Byrnes reported on attending the SIUC Summer Commencement on August 6.

Mr. Norwood reported on having attended the meeting of the State Universities Retirement System on July 19. There had been an increase in refunds to participants in the retirement system, which indicated that there was a little more mobility going on in the teaching ranks at this time. The most important matter dealt with was a new Senate bill that authorized the System to purchase insurance to indemnify the trustees of the State Universities Retirement System in case they do not make the soundest of judgments in investing retirement money.

The Joint Trustees Committee for Springfield Medical Education Programs had met on August 31, and Mr. Norwood did not have anything to report at this time.

Mr. Rowe reported that he had spent July 27 on the Carbondale campus, and wanted to thank President Brandt and his associates for the instructive, interesting, and worthwhile day. It was educational to him and he was impressed with what he had learned.

Under Committee Reports, no reports were offered.

The Chair recognized Mr. Grandone who moved that President Brandt, President Shaw, and General Secretary Brown be awarded a five percent increase in salary, effective September 1, 1977. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the President, SIUC, President Brandt said the salary increase was much appreciated. He announced that the University had received two awards from the National Science Foundation's Instructional Scientific Equipment Program: Assistant Professor Carl Budelsky in the Department of Forestry was awarded \$20,000, and Assistant Professor John Sexton in the Department of Geology was awarded \$12,400. Professor Dinh-Hoa Nguyen, Department of Linguistics, received a \$97,000 grant from the National Endowment for the Humanities to support editing and compilation of an English-Vietnamese, Vietnamese-English dictionary. Professor Charles Parish in the same department is a co-investigator. Professor Donald M. Elkins, Plant and Soil Science was presented with the Ensminger-Interstate Distinguished Teacher Award during the summer meeting of the National Association of Colleges and Teachers of

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Agriculture at Pennsylvania State University. Professor Elkins is the ninth person to be honored with this award since its inception in 1969. To be eligible a teacher first must have been named a NACTA Outstanding Fellow and Professor Elkins received that honor in 1976.

The following matter was presented:

PETITION FOR RECONSIDERATION: APPEAL OF BILL TOPE, SIUE

Pursuant to IX Bylaws 2I, the attached is offered as a Petition for Reconsideration of the Board of Trustees' action concerning the Appeal of Bill Tope, SIUE.

PETITION FOR RECONSIDERATION

I feel that a reconsideration of the Board of Trustees action on the Appeal of Bill Tope is in order because the real issues were not dealt with when my appeal was heard; the two basic issues at hand are the harrassment of Bill Tope and the selective enforcement of the University Center dress code.

Admittedly, I committed an indiscretion in allowing another individual to plead my case before the Board. Had I chosen to speak for myself at the July meeting, when my appeal was before the Board, the real issues would not have been so obscured. I fully intend to make my own presentation at the September meeting of the Board of Trustees, when my Petition for Reconsideration is an agenda item. An issue which was scarcely touched upon was the harrassment of Bill Tope. I have contended from the beginning that the imposition of a dress code was an effort by the management of the University Center to harrass me. I am not opposed to the imposition of a dress code, when in conformance with federal or state laws or when safety of the worker is an issue; I am in opposition to the selective enforcement of a dress code for reasons which are arbitrary. I fully recognize the managerial prerogative of imposing dress codes; however, when such measures are enforced in order to harrass certain workers, then a higher administrative review (in this case the Board of Trustees) is in order. Contrary to statements to the Board by Dr. Shaw, the UC dress code is not a building-wide mandate. It was posted and designed exclusively for University Center student janitors. According to the University Center management, it is the high degree of visibility which student janitors enjoy, which make them liable to a dress code; however, workers in other departments of the UC, whose visibility matches or exceeds that of student janitors, are not beridden with dress regulations. Significantly, Civil Service workers, with whom we work side by side, have no dress code.

Significantly, a task force composed of SIUE Budget Controller James Metcalf and Dean of Students Warren Brown conducted an investigation into my allegations of harrassment. This transpired on the last Friday before the July meeting of the Board of Trustees, on July 8. Just who instigated this inquiry was not made public; neither was the knowledge which was gained by this investigation. Civil Service and student employees of the University Center were questioned by the two administrators, and they collected much data concerning both my allegations of harrassment and selective enforcement of the dress code. I feel that this information should be shared with the Board, in order that they might make the most equitable resolution concerning my appeal.

I may be reached at Box 67, SIUE or at ph. 3818, if further clarification is desired.

The Chair recognized Mr. Bill Tope, who requested the Board to discount everything that had been said in his behalf at the July meeting. He did not feel that he had been properly represented at that time. Concerning the report compiled by Dr. Warren L. Brown and Mr. James F. Metcalf concerning an investigation into the alleged harassment of Mr. Tope, he stated that this report contained some rather serious discrepancies.

President Shaw commented that there was no indication in the report of harassment. He did not suggest that Mr. Tope did not feel harassed, but there was no evidence that there had been intentional harassment. President Shaw also pointed out that there was a way of resolving dress code concerns in the sense that the University Center Board had a means by which it would advise the Director of the University Center as to what was appropriate dress for employees and this was the vehicle for that kind of consideration.

Comments ensued to the effect that displeasure with one's own selected representative was not proper grounds for reconsideration.

After further discussion, Mr. Van Meter moved that the Petition for Reconsideration in the Appeal of Bill Tope, SIUE, be denied. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mr. Grandone voted against the motion.

The following matter was presented:

PETITION FOR RECONSIDERATION: APPEAL OF
JEFFREY WEISS AND RICHARD J. HABIGER, SIUC

Summary

Messrs. Weiss and Habiger have petitioned for reconsideration of their Appeal heard by the Board in July. Whereas the principal point of their previous Appeal was that they had a contractual right to a 7% salary increase (as opposed to the 2.25% finally approved), their new theory on Reconsideration is based upon the doctrine of estoppel. Estoppel is an equitable doctrine designed to ameliorate the harsher consequences of strictly legal decisions. In this Petition, the contention is that although the inaction by the SIUC President on Appellants' reemployment contracts may not have created a technically legal contractual right (which is not admitted), the representations of subordinates coupled with the dilatoriness of their superiors in repudiating such actions, deceptively induced Appellants to take actions which grievously injured them when at long last the legal situation was made known to them. In equity, the University then should be estopped from denying that they have a right to the salary increase promised by the subordinate officers.

The facts are that Appellants had been employed for some two years under a series of eight short contracts ranging from 2 weeks to 7 months in duration, which contracts were funded by means of an external grant. Grant money was requested and received to accommodate a 7% salary increase for periods in Fiscal Year 1977 and such a recommendation was sent forward in early July, 1976, for a contract renewal to take effect August 1. Just before the August paychecks were written, about August 25, Appellants were notified that only the standard 2.25% salary increase would be approved, rather than the earlier projected 7%. Their claim is that they relied upon the fact that they had rendered services for 25 days without notice of any objection to the recommended 7% increase, and that all such recommendations had been routinely approved previously. Their reliance took the form of "greatly extending their credit and expending large sums of money." One purchased an automobile; both took extended vacations, the which they say they would not have done had they known their increase would only be at the 2.25% rate. Having thus been induced to rely upon a representation of a 7% salary increase to their monetary detriment, Appellants suggest that the University is estopped to deny that they are in fact employed at a salary which includes the 7% increase.

Appellants continue to assert the point decided against them on the previous Appeal, *i.e.*, that a contract was formed when each signed the Application for Appointment, or when it was endorsed by their immediate superiors.

The Chair recognized Mr. Richard J. Habiger, who came forward to represent Mr. Weiss and himself. At the last meeting before the Board, he had stated that the issue involved in this grievance was whether or not the documents Mr. Weiss and he signed on July 1, 1976, were in fact binding contracts. He had neglected to point out that a material issue in this grievance was whether the University ought to be bound in equity notwithstanding whether the contracts were binding as a matter of law.

There ensued considerable discussion wherein it was pointed out that on the Application for Appointment for Faculty-Administrative Staff, SIUC, it states in bold type that this is not an appointment and is not binding on the University until ratified by the Board of Trustees. Also, on the same form, at the place where the President of the University is to sign, it states appointed, or appointed subject to ratification of the Board of Trustees, and the President had never signed the forms in question.

Mr. Habiger stated that he and Mr. Weiss were treated as grant employees; they were never treated as University employees. Their salaries were solely contingent upon availability of grant funds. They accepted that fact. But the grant contains a seven percent salary raise, they were given a contract which they relied upon and two months after they signed the document, they were told that the salary had been cut back, and if not acceptable, they would go without pay.

After further discussion, Mr. Elliott moved that the Petition for Reconsideration in the Appeal of Jeffrey Weiss and Richard J. Habiger be denied. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

APPEAL OF CHUEN-CHUEN CHANG-FANG, SIUCSummary

Petitioner was employed in the Department of Physics and Astronomy part-time from 1966 to 1971 and full-time in 1971-72. Since Fall of 1973, she has been on continuous full-time appointment in that Department. Her Department committee recommended her for tenure 5-4, as did her Chairman. The College committee recommended against tenure 2-5, but the Acting Dean nevertheless recommended the grant of tenure. The Provost rejected this recommendation. After formal hearing before an ad hoc Review Committee and on its unanimous recommendation, the SIUC President rejected the resulting grievance, and the present appeal is taken from that action.

Petitioner complains that:

A. Breaches of procedural requirements were committed in the preparation of her dossier forwarded to the Dean and Provost.

B. Reasons for tenure denial were contradicted by witnesses at her hearing before the Review Committee.

C. She had no released time for research, and her research is of a type which takes a long time before it admits of any publications. Departmental guidelines permit consideration of the candidate's departmental job assignment, of research performed but not yet published, and of promise of research productivity. Yet the Provost judged her candidacy principally on the basis of actual publications in print.

D. She was hampered in her research and harassed by a former Chairman.

SIUC answers that:

A. The technical lapses were inadvertent and at any rate cured before the Review Committee.

B. If some reasons were contradicted, they were only secondary; there is still inadequate research productivity.

C. Even for summer and holiday-time research there should have been one publication in 5 years.

D. The accused former Chairman did not vote on her tenure.

The Chair recognized Dr. Chuen-chuen Chang-Fang, who made a lengthy presentation which included five points: Rejection of recommendations by colleagues, Chairman and Dean; educational needs for a high energy physics teacher; low research released time; unfairness of the hearing committee; and American fairness and work ethic.

President Brandt stated that notice was given to Dr. Chang-Fang which indicated that the prime reason tenure was denied was because of the lack of research publication. He did not believe that SIUC could award tenure to a professor who had not demonstrated research productivity. The responsibility is on the department to have its guidelines in conformity with the published guidelines of the Vice-President for Academic Affairs. The Physics Department guidelines state, "research productivity will be the most important consideration for both promotion and tenure." The guidelines do not state research "activity" but research "productivity." He also noted that out of a total of twenty-one faculty who had considered Dr. Chang-Fang's case, seven had voted for tenure and fourteen had voted against it.

Dr. Chang-Fang introduced Mr. Jona Goldschmidt, her attorney, who had just arrived. He stated that the Legal Counsel of SIUC had offered to dispose of this matter by offering Dr. Chang-Fang up to two more years of time to conduct her research and thereafter come up with some evidence of productivity. To him, as an attorney, this was evidence that there was a feeling on the part of the administration that perhaps more time was necessary. He also felt that this offer was an admission on their part that a mistake had been made in the past. Mr. Van Meter asked Mr. Goldschmidt if he was saying that the Board should consider the offer of compromise as an admission on the part of the University and that he, as a lawyer, was using that as a means of convincing this Board? Mr. Goldschmidt replied that an offer of compromise was not admissible evidence in a court of law and he realized that fact.

Miss Byrnes moved that the administrative action from which the appeal of Chuen-chuen Chang-Fang was taken be remanded for reconsideration on the basis of research productivity relative to the job assignment, working conditions, and the nature of the research. The motion was duly seconded. Mr. Elliott requested a roll call vote on this motion. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion failed by the following recorded vote: Aye, Wayne Heberer; nay, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.

Mr. Elliott moved that the administrative action from which the appeal of Chuen-chuen Chang-Fang was taken be affirmed. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, none; nay, Elizabeth Byrnes, James M. Grandone. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, Wayne Heberer.

The following matter was presented:

APPEAL OF CHARLES A. RAWLINGS, SIUC

Summary

Petitioner is an Assistant Professor of Electrical Sciences and Systems Engineering. He was unanimously recommended for promotion to Associate Professor by both a departmental committee and a school committee, and by his Dean. The Vice-President and Provost rejected these recommendations, and consequently a grievance was lodged with the SIUC President. Upon recommendation of an ad hoc faculty committee appointed by the President, the President rejected the grievance, and appeal is taken from that action.

The specified grounds for appeal are:

A. The guidelines for promotion were abruptly changed by the new Administration, without due notice or regard for past faculty efforts under previous guidelines.

B. The new guidelines are vague and open to convenient interpretation.

C. Petitioner's assigned duties provided so little time for research that he could not have met the specific standards for research which apparently have been applied to his case.

D. The President's review committee was composed of only 4 members, making it difficult for Petitioner to muster a majority, and it contained no faculty members from professional schools.

The SIUC Answer is:

A. The first set of promotion Guidelines promulgated by the previous Administration after Petitioner's last promotion contained the phrases "strong evidence of outstanding accomplishment in research" and "at least three refereed papers or other comparable work." It is asserted that the later Guidelines of the present Administration did not discount the investment of faculty time under previous Guidelines, and had Petitioner met the earlier Guidelines he would have been promoted.

B. (No specific answer except as included in Response A.)

C. The Review Committee decision recognized that the (11/75) promotional standards of the School required no minimum amount of research for persons whose job assignments provided less than 15% of their time to be devoted to research, while the Provost's (8/76) promotional standards called for a certain minimum of research productivity to be accomplished

regardless of duties assigned. On the basis of failure of compliance with the Provost's standards, the Committee agreed that the denial of promotion should be affirmed. At the same time, the Committee recommended (and the President concurred) that Petitioner's job assignment should be revised to give him the opportunity to qualify for promotion under the Provost's standards.

D. (No specific answer, but it is noted that the Review Committee recommendation was unanimous.)

Petitioner filed no Reply to the SIUC Answer. (His summer appointment terminated the same day the Answer was mailed; he may not have been in town.)

It appears to be agreed that Petitioner's teaching is at least adequate and his public service has been outstanding; the only issue is the level of Petitioner's research efforts. Petitioner's dossier shows four research papers since his 1974 promotion, three of which have been published in Journals and the other seems to be pending publication. Three of these outlets are rated Highly Respected, and the other is rated Outstanding-Highly Prestigious. He had a recent funded research grant and his dossier shows 10 or 11 previous publications and two pending patents. The principal issue therefore appears to be whether this record of research is adequate for promotion to Associate Professor.

The Chair recognized Dr. Charles A. Rawlings, who stated that unlike Dr. Chang-Fang, he had not had a hearing yet and his denial of promotion was by one person in the administration of SIUC. His grievance against the decision was considered by a limited committee appointed directly by the President, and each of the four men comprising that committee also worked for the President. Nevertheless, the committee did cite some of the major injustices at issue which are reported in the grievance committee's report. Dr. Rawlings has been on the faculty at SIUC for twelve years and five months. On the point of duty, as a faculty member, he felt he must do what has been assigned to him. In his case, assignments were heavy teaching loads with some time allowed for public service in biomedical engineering. Time allowed for research was obviously low in his case. His first level of management ordered him to do a specified set of tasks, and now the relatively new Vice-President for Academic Affairs told him he should not have done those tasks. His question was how could he have

known what the Vice-President would have wanted some future years beyond when he started this program of trying to get ready for promotion? This Vice-President was not even on campus.

An alternative way to obtain an increase in salary is by promotion. The Vice-President stated publicly he did not feel qualified to evaluate persons for merit increases such as the job of the unit he maintained. He apparently felt qualified, however, to evaluate persons for promotion which was tantamount to the same thing; the raise comes by way of the promotion. Dr. Rawlings' teaching load was heavy in a heavily loaded department. He had asked his chairman for the largest research assignment possible for this semester. He would like to do some research, but has not been allowed to. The chairman, in essence, stated that everybody in the department wants research time and that it would be unfair to give much time to one person.

Dr. Rawlings continued that the guidelines for promotion in rank issued by the then Vice-President for Academic Affairs Leasure, dated November, 1973, stated that better than average merit increases over a period of several years should signify promotional readiness, and according to his calculations, his raises were over or at least equal to the average. Another comment in the Leasure document stated that, regardless of time, better than average or acceptable quality performance should be required in at least one of the areas of teaching, research, and service; guidelines for promotion after various times in rank were thought to be defensible; and it referred to strong evidence of outstanding accomplishments in research, creative or artistic projects, or professional service, depending on the nature of the assignment. This was contrary to what was being tried today. Now he is told it does not make any difference what his assignment might be.

Dr. Rawlings also noted evidence of national and international recognition of his work.

President Brandt commented that for appeals of promotions which come to him directly he does not require that a formal adversary hearing be held. This has been a consistent policy. He pointed out that the appellant in each case has had the opportunity to take his appeal through the judicial review board and have an adversary hearing, and Dr. Rawlings had chosen not to go that particular route. He quoted from the unanimous decision of the committee which met with Dr. Rawlings the following: "There is no question on the committee's part that Dr. Rawlings' service to the community and to his profession has been outstanding. Also, it is clear that he has been conscientious and effective in fulfilling departmental duties and teaching assignments. In short, he has worked many hours and expended much effort on behalf of the University. It is this type of activity that can be recognized with merit salary increases. However, in the area of scholarly activity, the committee agrees that Dr. Rawlings has not yet met a level of research activity commensurate with that of an associate professor." It goes on to indicate that Dr. Rawlings has not had much time to do it, that is obviously a problem, but the key point which they agreed unanimously was that Dr. Rawlings has not yet met a level of research activity commensurate with that of an associate professor.

In response to a question from Mr. Elliott, Vice-President Horton commented that papers presented at national meetings which were also published in "Proceedings" were not considered to be publications in refereed journals. Dr. Rawlings responded that according to the departmental document approved by the Vice-President's office at that time, and the document he was working under from the Vice-President's office, such papers are publications. That was one

of the arguments he wanted to bring before the Board. If there is some kind of peculiar conflict of management opinion or discontinuity between what was going on now and what was spelled out in the documents we have at hand, and the Board could correct that situation, he would have accomplished something.

Mr. Van Meter reluctantly moved that the administrative action from which the appeal of Charles A. Rawlings was taken be affirmed. The motion was duly seconded. Mr. Norwood requested a roll call vote. Student Trustee opinion in regard to this motion was indicated as follows: Aye, none; nay, Elizabeth Byrnes, James M. Grandone. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none. Mr. Wayne Heberer voted present.

Mr. Elliott noted that he was delighted that the committee recommended and the President concurred that the petitioner's job assignments should be revised to give him the opportunity to qualify for promotion under the Vice-President for Academic Affairs and Research's standards.

Dr. Rawlings asked the Chairman to submit to the Board two memoranda regarding his research assignment; the first was to the Chairman of the Department of Electrical Sciences and Systems Engineering requesting research time, and the second was from the Chairman to Dr. Rawlings denying him research time. The Chair stated that his request to send this material to the Board members would be granted.

The following matter was presented:

APPEAL OF ANNE W. JONES, SIUCSummary

Petitioner was a probationary Civil Service employee in the School of Medicine, having been promoted from Clerk Typist II to Medical Typist on June 9, 1976. Probationary personnel are given formal 3-month and 6-month evaluations; before the end of 6 months the employer must decide whether to accord the probationer a status position.

Early in September the Petitioner was given a copy of an evaluation sheet to be filled out by the Petitioner as to description of duties. This form shows due date of September 28, but Petitioner's first supervisor (S-1) wished to delay completion of it until her successor (S-2) arrived on October 13 and could participate in the evaluation, because S-1 had not been in direct daily contact with Petitioner. At Petitioner's insistence S-1 completed the ratings, but both understood that she would mark everything average because of S-1's lack of direct knowledge of performance. At the same time, Petitioner was told that adverse comment would be made under the "characteristics" section of the form regarding her personal cooperativeness with staff and supervisors. Such comment was placed on the form together with a note "these have been discussed on several occasions," and Petitioner was given a copy on which to write her responses.

Discussion of ratings, comments, and responses was delayed until S-2 could work with Petitioner for a period. That discussion was scheduled for the first part of November, but for reasons including absences of Petitioner it did not occur until November 23, and then over Petitioner's protest. Petitioner filed a grievance the next day, and when a 6-month evaluation meeting was scheduled one week after the discussion of the 3-month evaluation, Petitioner refused to participate because of the pendency of her grievance. The evaluation proceeded without her, as a result of which discharge proceedings were initiated. As of December 9, Petitioner was to revert to her previous classification as Clerk Typist II, but on that day she resigned.

Petitioner argues that the lateness of the evaluations gave her no time to correct any deficiencies. SIUC answers that the record of hearings of her grievance by School of Medicine personnel shows many interviews throughout the 6-month period. Petitioner replies that none of these amounted to formal counseling or disciplinary actions and she did not understand them to be warnings.

Petitioner further argues that the 3-month evaluation's job performance ratings were all Satisfactory, and that the average rating on the 6-month evaluation was 2.59 on a scale of "1" for Unsatisfactory, "2" for Marginal, "3" for Satisfactory, etc., and she was therefore well

above Unsatisfactory. She alleges that this rating belies the "unsatisfactory performance of duties" cited in her dismissal notice and her dismissal violates the Civil Service Statute and Rule which permit dismissal during probation only for failure to furnish satisfactory service. SIUC replies that the 3-month ratings were agreed to be meaningless, and at any rate the "ratings" section is only one part of the form; that the "characteristics" and "comments" sections are part of the context, and that taken together all created a circumstance wherein it was within the discretion of the employer under the Civil Service Statute and Rules not to continue her past the probationary period. [N.B.: The Statute and Rules provide for dismissal during probation if "the employee has failed to demonstrate the ability and qualifications necessary to furnish satisfactory service."]

Petitioner cites bias of her supervisor as the reason for her dismissal. SIUC relies upon the 156-page Record on Appeal to substantiate the reasons given in the Notice of Dismissal. In the Petitioner's Reply for the first time is raised the allegation that she repeatedly requested a written job description or procedures, but SIUC failed to provide the same. A search of the Record on Appeal fails to show any previous mention of this issue in any of the six steps of the grievance proceedings at the campus level, and since this is the last document in the record there is no reply provided for under IX Bylaws 2. It is routine, however, that each Civil Service employee receives a job description as a part of his or her training program. Further, there are several references in the Record to oral discussions with Petitioner throughout the probationary period concerning her proper duties.

Mr. Norwood suggested that probationary employees should receive formal counseling and that it not be delayed.

President Brandt responded that counseling did take place in this case, but the formalized evaluation review had been a little late. An effort was being made to avoid poor timing of the formalized review, and he agreed that formal counseling was needed, especially during the probationary period.

Mr. Norwood moved that the administrative action in the Appeal of Anne W. Jones, SIUC, be affirmed. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none. (Mr. Heberer was temporarily absent.)

The following matter was presented:

ANNUAL INTERNAL BUDGET FOR OPERATIONS, FISCAL YEAR 1978

Summary

This matter submits for approval the Annual Internal Budget for Operations, Fiscal Year 1978. The document includes estimates of all funds expected to be available during the fiscal year for Southern Illinois University at Carbondale, Southern Illinois University at Edwardsville, and the System Office, and makes allocation for the use of these funds. A review describing the contents of the document in some detail is appended herewith.

Submission of the Annual Internal Budget for Operations, Fiscal Year 1978, at this meeting is in accordance with the Board of Trustees' schedule for budget matters. A printed and bound copy of the document was mailed to each member of the Board of Trustees in advance of this meeting, and a copy was placed on file in the Office of the Board of Trustees.

Rationale for Adoption

The Board of Trustees is the legal custodian for all funds belonging to and under the control of its Universities. As such and in accordance with the Statutes of the Board of Trustees, approval of the Annual Internal Budget for Operations is a Board action necessary to meet established responsibilities.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

There is no unique System constituency involved with this matter. Each University and the System Office developed its respective section of the document. Constituencies were involved in development of each University's section.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Southern Illinois University Annual Internal Budget for Operations, Fiscal Year 1978, be approved as presented.

REVIEW OF ANNUAL INTERNAL BUDGET FOR OPERATIONSFISCAL YEAR 1978

The Annual Internal Budget for Operations, as represented in the attached document, describes the estimated total revenue sources and the spending plans of the Southern Illinois University System by major functions and activities for the Fiscal Year 1978. The primary source of funding is appropriations from the State of Illinois. This source accounts for between 70 and 75 percent of the total operating budget and its status in general terms has been reported to you at various times during the past legislative session. The remaining major revenue sources (non-appropriated funds) include revenues received in support of programs sponsored by governmental entities and private foundations and corporations; revenues received as reimbursement of indirect costs on these sponsored programs; revenues received from operation of revenue bond financed auxiliary enterprises, principally housing and student center operations; and revenues received from other self-supporting auxiliary enterprises and activities which are funded primarily by student fees and operating charges.

Some of the schedules used in the FY 1978 Internal Budget for Operations have been modified to present more meaningful and consistent information and also to comply with requirements of the Legislative Audit Commission's "Guidelines and Definitions" that were approved by this Board at its June 9, 1977 meeting. Modifications made were limited essentially to the series of "Schedule A's" which are used to describe each major revenue source and the spending plan by budget function. Briefly, their purpose and their use in complying with Legislative Audit Commission "Guidelines and Definitions" are as follows:

Schedule A-1

Schedule A-1 identifies the revenue sources for state appropriations. It has not been modified and has no specific use in meeting Legislative Audit Commission guidelines.

Schedule A-2

Schedule A-2 identifies revenues received for programs sponsored by governmental and private entities and whose uses are restricted. Formerly, this schedule also included unrestricted funds such as indirect cost reimbursements and interest income from investments whose use was described as discretionary. Legislative Audit Commission guidelines now require separate budgeting of indirect cost reimbursements (Schedule A-3) and the allocation of interest income to its source of principal. Interest income cannot be budgeted as a major source of income.

Since this schedule is now limited to restricted sponsored program funds, language to describe the main source of these funds (Federal, State, and Other) is being used consistent with RAMP and other reporting usage.

Schedule A-3

Schedule A-3 identifies and budgets indirect cost reimbursements as required by the Legislative Audit Commission guidelines.

Schedule A-4

Schedule A-4 identifies revenues received from the operation of revenue bond financed auxiliary enterprises. It has not been modified except to limit its use to only revenue bond type operations. The Legislative Audit Commission guidelines require development and Board approval of operating budgets for each auxiliary enterprise. Schedule A-4 is intended to fulfill this requirement.

Schedule A-5

Schedule A-5 is a new schedule which combines four schedules used in past budget documents. It identifies revenues received from all other auxiliary enterprises and activities that are self-supporting in whole or in part. As with revenue bond auxiliary enterprises, the Legislative Audit Commission guidelines also require development and Board approval of operating budgets for each entity. Schedule A-5 is intended to fulfill this requirement.

The Legislative Audit Commission guidelines also require Board approval of the allocation of current operating revenues to nonindented reserves established specifically for future years' use, such as equipment replacement reserves, maintenance reserves, or reserves for purchase or construction of new space. Nonindented reserves should only be identified with entities identified in Schedule A-5. Provision has been made for their inclusion in this schedule. Schedule A-5 also contains sub-schedules when necessary to further describe revenue sources and budget allocations.

The Southern Illinois University Internal Budget for Operations for Fiscal Year 1978 estimates revenue from all sources to be \$165,387,661, an increase of \$9,068,870 or 5.80% over Fiscal Year 1977 budgeted revenues. Of this increase \$7,070,200 is from state appropriations. Following is information for each University and the System Office which reports changes in budget levels for appropriated and non-appropriated funds:

	<u>SIUC</u>	<u>SIUE</u> (\$ in Thousands)	<u>System Office</u>	<u>System Total</u>
<u>State Appropriated Funds</u> (Including Retirement Contributions)				
FY 1978	\$ 77,803.4	\$34,655.2	\$784.0	\$113,242.6
FY 1977 ⁽¹⁾	<u>72,846.2</u>	<u>32,569.2</u>	<u>757.0</u>	<u>106,172.4</u>
Increase	\$ 4,957.2	\$ 2,086.0	\$ 27.0	\$ 7,070.2
% of Increase	6.81%	6.40%	3.57%	6.66%
<u>Non-Appropriated Funds</u>				
FY 1978	\$ 39,816.0	\$12,329.1	\$-----	\$ 52,145.1
FY 1977	<u>38,485.9</u>	<u>11,660.5</u>	<u>-----</u>	<u>50,146.4</u>
Increase	\$ 1,330.1	\$ 668.6	\$-----	\$ 1,998.7
% of Increase	3.46%	5.73%	-----	3.99%
<u>Combined Funds</u>				
FY 1978	\$117,619.4	\$46,984.3	\$784.0	\$165,387.7
FY 1977	<u>111,332.1</u>	<u>44,229.7</u>	<u>757.0</u>	<u>156,318.8</u>
Increase	\$ 6,287.3	\$ 2,754.6	\$ 27.0	\$ 9,068.9
% of Increase	5.65%	6.23%	3.57%	5.80%

The net increase of \$7,070,200 in state appropriated funds was at a level consistent with the Governor's original budget recommendations and provided funding for the following items:

Salary Increases

An average of 5% for all employees and an additional 2% for lower paid Civil Service employees \$4,167,100

Price Increases

An increase of 10% for utilities and 4% for all other non-personal services items \$1,020,300

⁽¹⁾For comparative purposes, this amount has been annualized for the two percent salary adjustment made last December 1, 1976.

Operation and Maintenance of New Buildings

Funds calculated at the rate of \$2.20 per square foot were provided for the following:

School of Medicine, SIUC	\$ 37,200	
Recreation Building, SIUC	123,800	
Environmental Research Training Center, SIUE	<u>62,700</u>	\$ 223,700

Refunds

Funds for making tuition and fee refunds were increased in proportion to the tuition increase \$ 231,000

New and Expanded Programs

Funds were provided as follows:

School of Medicine, SIUC	\$300,000	
SIUC for program support without specific allocations	300,000	
SIUE for use in Dental Medicine, Nursing, and Environmental Studies without specific allocation	<u>150,000</u>	\$ 750,000

Weather Station

Funds to continue operation of the weather station at Southern Illinois Airport by SIUC \$ 11,400

Employer Retirement Contributions

Funds to meet the minimum payout requirements of the State Universities Retirement System \$ 710,300

The appropriation process is seldom typical and involves frequent changes and occasional compromises. The FY 1978 appropriation was changed at each stage of the approval process. Exhibit I, which is attached, shows the changes that were made to the original operating budget requests for FY 1978 from the point of approval by the Board of Trustees to enactment by the Governor. Because of its detail, it better describes the results of the Governor's action, and accordingly, serves to identify the general parameters in which each University should have developed its internal budget for operations. In FY 1977 and for the first time tuition that is retained by the University for support of

revenue bond auxiliary enterprises was reduced through the appropriation process despite considerable opposition by the University and legislative support of the University's position. That reduction amounted to one-third of the amount retained in previous years (\$791,000 at Southern Illinois University at Carbondale and \$337,000 at Southern Illinois University at Edwardsville). Some gain, however, was made in the last legislative session. The above amounts were reduced to \$650,000 at Southern Illinois University at Carbondale and \$277,000 at Southern Illinois University at Edwardsville. This gain is of direct benefit to the revenue bond auxiliary enterprises and its effect is shown in Schedule A-4 of the Internal Budget for Operations document. The matter continues to be an issue.

Schedule A-5 of the document, as indicated earlier in this review, is a new schedule which combines four schedules used in previous years. This new schedule brings together all funds that are retained by the Universities under one provision of the State Finance Act. This one provision permits retaining monies in the Universities' treasury for operation of self-supporting or partially self-supporting auxiliary enterprises and activities. Funds of this type were the subject of considerable discussion by the Legislative Audit Commission sub-committee reviewing the Universities' handling of local funds. Consequently, a major portion of the Legislative Audit Commission guidelines affect this group of funds. Briefly, the Legislative Audit Commission guidelines on this group of funds in the internal budget require the following:

- (1) Board approval of a budget for each auxiliary enterprise or activity entity as previously defined by the University. It is expected that the elements making up an entity should be substantially similar and rationally related.
- (2) Board approval of nonindentured reserve requirements such as equipment replacement reserves, extraordinary maintenance reserves, and development reserves. "Development" is intended to mean a plan for expenditure from operating funds of that entity, as approved by the Board, for new space or construction.

Schedule A-5 has been designed to comply with both requirements.

Definition of auxiliary enterprise and activity entities has been only partially completed at both Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville. Funds for which entities have not been defined have been classified in Schedule A-5 as Other Activities until suitable definitions under Legislative Audit Commission guideline requirements can be achieved. Both Universities are presently working toward completion of the task, which is also essential for finalizing the RAMP submission for FY 1979. Board approval will be required on the budget allocations made to all new entities.

Southern Illinois University at Edwardsville has allocated \$122,000 to a development reserve for Campus Recreation (see Schedule A-5). Campus Recreation is an entity funded by the Student Welfare and Recreation Fund fee. The Board first approved a Student Welfare and Recreation Fund fee of \$15 per quarter at

Southern Illinois University at Edwardsville at its December 12, 1964 meeting with the understanding it be used for future construction of physical facilities for student recreation or student welfare. On May 19, 1972, the Board expanded the use of the Student Welfare and Recreation Fund fee to include operation of such physical facilities, subject to specific Board direction. Through June 30, 1977, \$2,407,000 has been accumulated for future construction and operating purposes. On April 14, 1977, the Board approved a reduction of the Student Welfare and Recreation Fund fee to \$6 per quarter. This action was taken to avoid a total fee increase and in recognition of the fact that no long range plan for application of the accumulated Student Welfare and Recreation Fund monies has been formally adopted at Southern Illinois University at Edwardsville, although several plans are under consideration. The allocation of \$122,000 to a development reserve appears to be consistent with Board authorizations.

Dr. Brown stated that this budget was the product of efforts of people based at each of the Universities and the System Office. It reflected the planned expenditures for the year, and had been developed in accordance with the guidelines of the Legislative Audit Commission.

Mrs. Kimmel moved that the resolution be approved as submitted. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none. (Mr. Heberer was temporarily absent.)

The following matter was presented:

VARIOUS CAPITAL PROJECTS: RELEASE OF FUNDS,
AND ARCHITECTURAL AND ENGINEERING SELECTION

Summary

The Capital Development Board has requested that certain action be initiated in regard to capital projects for Fiscal Year 1978. These actions include project approval, architectural and engineering selection, and permission to seek release of funds from the Governor. Early action by this Board will assist that agency in expediting work on the projects on behalf of the University.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) Project approval is made on each of the following capital improvement projects contained in the Capital Budget for Fiscal Year 1978.
- (2) Selection of the architectural and engineering firm when shown for a project is approved.
- (3) Permission is granted for the processing of the requests to the Governor for release of funds.
 - a. The following projects funded from Capital Development Bond funds in Senate Bill 496:

1. Southern Illinois University at Carbondale

- (a) For planning through completion of construction drawings for remodeling the Agriculture Building in the amount of \$90,000, with design work to be accomplished by Consoer Townsend and Associates, 360 East Grand Avenue, Chicago, Illinois.
- (b) For remodeling and rehabilitation of the Muckelroy Arena into office and laboratory space, in the amount of \$460,000, with design work to be accomplished by Lee Potter Smith Associates, 409 South Illinois Avenue, Carbondale, Illinois.
- (c) For the construction of an Agriculture Feed Mill, including fixed equipment, utilities, site development, and all other things necessary for the completion of the project, in the amount of \$550,000, with design work to be accomplished by Lee Potter Smith Associates, 409 South Illinois Avenue, Carbondale, Illinois.
- (d) For durable movable equipment for the Agriculture Feed Mill, in the amount of \$27,000. No design work is necessary.
- (e) For durable movable equipment for the School of Technical Careers in the amount of \$825,000. No design work is necessary.
- (f) For planning through completion of schematic and design development drawings for the Central Steam Plant Emission Control System, in the amount of \$159,000, with design work to be accomplished by Consoer Townsend and Associates, 360 East Grand Avenue, Chicago, Illinois.
- (g) For remodeling and rehabilitation of the Parkinson Laboratory, including utilities, in the amount of \$2,418,600. Design work has been previously initiated with Rogers Construction Management, 4807 West Main Street, Suite 208, Belleville, Illinois.

2. Southern Illinois University at Edwardsville

- (a) For remodeling the fume hood system to include life safety and OSHA requirements, in the amount of \$61,000. Design work has been previously initiated with Sverdrup and Parcel and Associates, Incorporated, 800 North Twelfth, St. Louis, Missouri.

- (b) To correct masonry problems in four core buildings, in the amount of \$247,000. Design work will be handled by Capital Development Board staff.
 - (c) For permanent improvements to Classroom and Office Buildings II and III as required by the conditions of grants received from the U.S. Department of Health, Education and Welfare, in the amount of \$100,000. Design work will be a continuation of the original design firm, the Architects Collaborative Incorporated, 46 Brattle Street, Cambridge, Massachusetts.
- b. The sum of \$250,400 from Capital Development Bond funds authorized in House Bill 409 for continuation of design work on the School of Law Building at Southern Illinois University at Carbondale. Design work to be continued by Fischer-Stein Associates, Route 51 South, Carbondale, Illinois.
 - c. The sum of \$190,000 from Capital Development Bond funds authorized in Senate Bill 314 for initial design work on permanent facilities to house physical education and recreational programs at Southern Illinois University at Edwardsville. Recommendation for the design work will be submitted to the Board for its approval at a later date.

The Chair thanked the legislature and the Governor for the planning money for the School of Law Building at SIUC, which had been authorized in House Bill 409, and for the planning money for the initial design work funds on permanent facilities to house physical education and recreational programs at SIUE, which had been authorized in Senate Bill 314.

Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) SUBMISSIONS,
FISCAL YEAR 1979

Summary

This matter presents for approval the Southern Illinois University System Fiscal Year 1979 operating and capital budget requests in summary form. The summaries will provide the basis for preparation of a voluminous set of Resource Allocation and Management Program (RAMP) forms to be submitted to the Illinois Board of Higher Education by October 3, 1977. Separate sets of RAMP forms for the operating budget requests and for the capital budget requests will be submitted for Southern Illinois University at Carbondale; School of Medicine, Southern Illinois University at Carbondale; Southern Illinois University at Edwardsville; School of Dental Medicine, Southern Illinois University at Edwardsville; and the System Office in accordance with instructions issued by the Illinois Board of Higher Education. The respective summaries are appended to this matter.

Most components of the operating budget requests have been previously approved by this Board. Guidelines for calculating salary and price increases, funding rates for operation and maintenance of new buildings, and funding for two special System needs were approved at the June 9, 1977 meeting. Funding requests for new and expanded programs were approved in part at the June 9 meeting and in part at the July 14, 1977 meeting. Southern Illinois University at Edwardsville has one additional program request which is on today's agenda for approval. It is also included in the Southern Illinois University at Edwardsville operating budget request summary. Finally, Planning Statements, which serve to describe the University's goals and objectives and their relationship to the budget request, were approved by the Board at its July 14 meeting. The Planning Statement for Southern Illinois University at Carbondale contains a special request of \$724,000 for Library Affairs.

The capital budget request summaries list projects in University priority order and include a brief description of each project. Many of the projects included have been approved by this Board in previous years, but have not been funded by the state and remain as high priority projects of the Universities.

Two sections of comments follow, one for the operating budget requests and one for the capital budget requests. These sections will explain in additional detail the contents of the budget requests.

Operating Budget Requests

As indicated in the previous comments, guidelines were approved by the Board at its June 9, 1977 meeting for salary and price increases and for operation and maintenance of new buildings. Following is a summary of the guidelines approved and used in the operating budget request summaries:

	<u>SIUC Including School of Medicine</u>	<u>SIUE Including School of Dental Med.</u>	<u>System Office</u>
<u>Salary Increases</u>			
All Employees	10.5%	10.5%	10.5%
Special Request-Civil Service Salaries(1)			
<u>Price Increases</u>			
Fuel and Utility Items	15.0	25.0	----
Equipment	9.0	9.0	9.0
Library Books and Materials	18.0	18.0	----
Other Non-Personal Services Items	6.5	6.5	6.5
<u>Operation and Maintenance of New Buildings</u>			
	\$2.81/sq. ft.	\$2.55/sq. ft.	----

Requests for other special items that were approved by the Board on June 9 involve funds needed to adjust the average salaries of Southern Illinois University Civil Service employees to a par with State Personnel Code employees and funds needed for replacement and repair of equipment. Percentages used in calculating the Civil Service employee salary adjustment request are based upon findings from a special study on this matter. The study was made by the Illinois Board of Higher Education staff in conjunction with the Bureau of the Budget and the State Department of Personnel staffs and University representatives. Percentages used and the resultant dollars included in the summaries are as follows:

	<u>Percentage</u>	<u>Funds Requested</u>
SIUC	26.08	\$2,014,000
School of Medicine, SIUC	12.52	528,000
SIUE	16.02	681,400
School of Dental Medicine, SIUE	16.02	125,600
System Office	11.28	11,300

Funding for replacement and repair of equipment has eroded from the Universities' budget during the past five years as a result of forced budget reallocation and inflation. Funding requests made in past years to meet this need have not been satisfied. Included in the operating budget request summaries of Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville are \$1,200,000 and \$653,000, respectively.

(1) To be handled in RAMP as a special request, not as part of the regular salary increase request.

The operating budget request for Southern Illinois University at Edwardsville contains three additional special funding requests that have not been considered by the Board in any of its previously approved guidelines. These additional special funding requests are for:

Student Aid Matching Funds	\$ 7,300
Environmental Resources Training Center Operation	106,100
Liability and Malpractice Insurance	<u>423,000</u>
	\$536,400

The first item, calculated in accordance with Illinois Board of Higher Education instructions, is considered a technical adjustment and one not intended to be covered by Board budget guidelines. The second item, ERTC operating funds, represents essentially a change in budget procedure which was requested by the Governor's Bureau of the Budget in the last part of July, 1977. Presently, this program is funded in the amount of \$80,000 by contract with the Illinois Environmental Protection Agency. This request asks for additional funds of \$26,100 and funding by direct appropriation rather than by contract with the IEPA. An understanding between the Illinois Board of Higher Education, the Bureau of the Budget, IEPA, and Southern Illinois University at Edwardsville agreeing to this budget change has not been completed at this time. The third item requests \$423,000 to cover the estimated increase in previous costs for liability and malpractice insurance in FY 1979. Insurance coverage for the Southern Illinois University System for the period February 19, 1978 through November 1, 1978 is now in the process of being bid. Bids are being requested on expanded levels of coverage. Professional liability limits that are presently \$250,000 are being bid with limits of \$500,000. Quotes on Excess Insurance up to \$10 million are also being requested. The estimate used in this request covers the highest level of coverage and would apply to the second policy period beginning November 1, 1978.

The operating budget request for Southern Illinois University at Carbondale contains one additional special funding request. Fire protection, which is furnished by the City of Carbondale, has been funded by the state at the rate of \$6 for each full-time equivalent student. Based on Fall, 1976 enrollment data an increase of \$7,600 is being requested. This is a technical adjustment not intended to be covered by Board budget guidelines.

Employer retirement contributions have been calculated at the rate of 18.29 percent of the applicable personal services base. This rate has been estimated to be the minimum rate necessary to meet statutory requirements for FY 1979 and its use has been requested by the Executive Director of the State Universities Retirement System.

There are two matters that may be new with this budget year, but have not been finally determined. These may impact upon the FY 1979 operating appropriation level. They are as follows:

1. Impact of Legislative Audit Commission Guidelines

Monies from some University accounts, that are currently held in the University's treasury and not subjected to legislative appropriation, may be required to be deposited in the State Treasury and their expenditure subject to legislative appropriation beginning in FY 1979. This possibility was an expected result of the Legislative Audit Commission guidelines. Determination of the level of impact is in process and will require coordination within and between university systems before estimates are ready for submission. The Illinois Board of Higher Education staff have made provision for inclusion of these funds in the RAMP submission. They recognize the problems involved and will accept subsequent adjustments.

2. House Bill 1198

If this bill is signed by the Governor, it will permit Southern Illinois University to pay tuition and fee refunds to students who withdraw from the University directly from tuition and fee receipts before their deposit in the State Treasury. Currently, refunds are payable from the State Treasury on the basis of an appropriation for refunds. Approval of this bill will therefore eliminate in FY 1979 the need for a refund appropriation that currently amounts to \$660,000 for the SIU System. Accordingly, it will reduce receipts that can be deposited in the State Treasury. If House Bill 1198 is enacted, this budget adjustment should be reported in RAMP.

When the preceding two matters are determined, they will be submitted to the Board for approval and for revision of the RAMP submissions to the Illinois Board of Higher Education.

Attached as Schedule A is a table summarizing the FY 1979 operating budget requests for the Southern Illinois University System.

Capital Budget Requests

I. Amount of Capital Budget Request

The RAMP documents submitted by the Universities for Fiscal Year 1979 are as follows:

SIUE

Edwardsville	\$34,663,000	
School of Dental Medicine	<u>696,000</u>	
Total SIUE		\$35,359,000

SIUC

Carbondale	\$37,805,300	
School of Medicine	<u>1,305,100</u>	
Total SIUC		\$39,110,400
System Total		<u>\$74,469,400</u>

II. Historical Pattern of Requests and Approvals

<u>Year</u>	<u>Amount Requested</u>	<u>Amount Appropriated</u>
Biennium 1963-65	\$ 40,906,000	\$ 15,010,600
Biennium 1965-67	35,850,000	22,125,000
Biennium 1967-69	122,025,000	55,686,108
Biennium 1969-71	140,094,500	---
Fiscal Year 1970	---	27,583,090
Fiscal Year 1971	68,993,710	5,889,888
Fiscal Year 1972	106,154,960	5,111,000
Fiscal Year 1973	46,234,971	12,496,555
Fiscal Year 1974	36,007,282	475,000
Fiscal Year 1975	49,299,209	4,295,000
Fiscal Year 1976	49,036,600	10,574,566
Fiscal Year 1977	50,131,100	877,000
Fiscal Year 1978	<u>97,988,000</u>	<u>5,378,000</u>
Total	\$842,721,332	\$165,501,807

Southern Illinois University System has realized 20% of its Capital Budget Requests for the period shown above.

The historical pattern presented by the above figures indicates that \$74,469,400 requested by Southern Illinois University for Fiscal Year 1979 is considerably more than will be finally authorized by appropriation. The Board of Trustees could elect at this meeting to reduce the request, or to pass the request as presented to the Illinois Board of Higher Education for their recommendations.

III. Probable Priority Criteria to be Employed by IBHE - Master Plan - Phase IV

- A. One element to be used for establishing priorities is the "Net Assignable Square Feet" available for each "Full Time Resident Equivalent Student." A Master Plan - Phase IV report reflects that both Universities were not in excess of the medians.
- B. The condition of space will be used in determining priorities, with great emphasis on remodeling and rehabilitation. Construction by period of time for the Universities is as follows:

<u>When Constructed</u>	<u>NASF by Institution</u>			
	<u>SIUC</u>	<u>Percent of Total Space</u>	<u>SIUE</u>	<u>Percent of Total Space</u>
Pre 1900	20,326	1%	---	---
1900-1930	171,470	4%	---	---
1931-1950	383,943	10%	---	---
1951-1960	1,265,503	32%	92,463	8%
1961-1965	715,022	19%	322,245	27%
1966-Master Plan IV	<u>1,304,668</u>	<u>34%</u>	<u>800,977</u>	<u>65%</u>
	3,860,932	100%	1,215,685	100%

The IBHE has further classified the space by condition:

	<u>NASF by Institution</u>			
	<u>SIUC</u>	<u>Percent of Total Space</u>	<u>SIUE</u>	<u>Percent of Total Space</u>
Satisfactory	3,336,190	85%	1,102,485	90.5%
<u>Needs Remodeling:</u>				
Less than 25% of replacement cost	96,575	3%	6,485	.5%
Greater than 25% but less than 50% of replacement cost	100,833	3%	14,567	1.0%
Greater than 50% of replacement cost	26,326	1%	45,878	4.0%
Should be demolished	180,948	5%	---	---
Use should be terminated	<u>120,060</u>	<u>3%</u>	<u>46,270</u>	<u>4.0%</u>
	3,860,932	100%	1,215,685	100.0%

- C. Completion of projects that have been initiated in the current year, or at a prior time.
- D. Projects related to health and safety.
- E. Projects related to energy conservation.
- F. Projects to provide equal facilities for women.

IV. Observation on Capital Budget Request

- A. It appears that about 70% of the total budget request of \$74,469,400 could be given a priority on the basis of IBHE priority criteria. The other 30% consists of new buildings which have not been initiated as of the current time.
- B. The 1979 capital budget request includes for the first time requests for funds identified as "SR3". This is a new concept which uses a formula to calculate budget needs on a scheduled basis for "space remodeling, rehabilitation, and repair." This concept holds some hope in solving a problem that has become critical during the last several years when funds have not been made available for these purposes.
- C. Certain state agencies feel that higher education is in a period of stable or declining enrollments, and thus new facilities will tend to receive a low priority. This attitude is anticipated to affect the total dollars made available for capital projects for higher education on a state-wide basis.
- D. The capital budget for the Southern Illinois University System in 1979 may be the highest since 1970. This situation would come about by approval of funds to continue projects that have been previously initiated. These projects include the School of Law Building, the air conditioning of the Agriculture Building, construction of the Physical Education Building, and emission control. The total dollar request for these projects totals \$30,003,800. In addition to the above requests for buildings, it would seem necessary to recognize the request for funds relating to the remodeling of Parkinson Laboratory scheduled and funded this year.

Rationale for Adoption

The RAMP submission is the document required by the IBHE for communicating the University's planning decisions and resource requirements for the Fiscal Year 1979. One condition of its acceptance by the IBHE is its approval by the SIU Board of Trustees.

Considerations Against Adoption

None are known.

Constituency Involvement

There is no unique System constituency involved with this matter. Each University and the System Office developed its respective sections of the document.

Resolution

WHEREAS, The Illinois Board of Higher Education requires the annual submission of the Resource Allocation and Management Program;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Resource Allocation and Management Program of the Southern Illinois University System for Fiscal Year 1979 as summarized and presented herewith--consisting of the System Office Operating Budget Request Summary, the Southern Illinois University at Carbondale Operating Budget Request Summary and Capital Budget Request Summary, and the Southern Illinois University at Edwardsville Operating Budget Request Summary and Capital Budget Request Summary--be and is hereby approved and is to be transmitted to the Illinois Board of Higher Education.

SIU SYSTEM
SUMMARY OF FISCAL YEAR 1979
OPERATING BUDGET REQUEST

(Excluding Retirement Contributions)

(In Thousands)

	<u>SIUC</u>	<u>SIUC School of Medicine</u>	<u>SIUE</u>	<u>SIUE School of Dental Medicine</u>	<u>System Office</u>	<u>SIU System Total</u>
FY 1978 Internal Budget	\$59,770	\$14,760	\$30,037	\$3,131	\$756	\$108,454
Adjustment to FY 78 Internal Budget:						
New and Expanded Programs	1,694	1,760	850	497	---	4,801
Salary Increases	4,894	1,036	2,485	292	51	8,758
Price Increases	1,140	347	692	23	18	2,220
O & M of New Buildings	570	---	98	---	---	668
Student Aid	---	---	7	---	---	7
Special Funding	<u>3,946</u>	<u>528</u>	<u>1,864</u>	<u>126</u>	<u>11</u>	<u>6,475</u>
Net Increase Requested	\$12,224	\$ 3,671	\$ 5,996	\$ 938	\$ 80	\$ 22,929
Percent of Increase	20.5%	24.9%	20.0%	30.0%	10.6%	21.1%

Miss Byrnes inquired why the capital resources requirements for SIUC listed Emission Control, Power Plant Building, as number one priority; she had thought the School of Law Building was SIUC's number one priority. Mr. Isbell explained that the problem here was the use of the classification "Building." The emission control project was related to the existing steam generating plant. Although it was not the construction of a new building per se, the nature of the IBHE definitions of categories by which funds must be requested, this item has to be put forward as a building. The number one "building" priority on this list was still the School of Law Building at SIUC.

Mr. Elliott expressed amazement to find that another \$394,000 of planning funds were needed next year for emission control after money had been provided in the past, and then to find that \$7,844,200 would still be needed in the future. He wondered if this item could be split into planning money and construction money?

Mr. Clarence G. Dougherty, Director of Campus Services, SIUC, explained that the Environmental Protection Agency, in enforcement of the Pollution Control Board's regulations, required a corrective program and a time sequence or it will bring suit to close out our power plant. Last year, after the original RAMP document had been prepared, the Board had changed the priority of the request for design study funds from some twenty-two to number one. Then we have asked for another \$390,000 that would start the planning of the facility itself, and yet another \$7 million to accomplish compliance with the emission standards. The number one problem from an operations standpoint is the emission control problem, so it is our number one project to request planning funds. Our number one project request for construction is the School of Law Building.

After considerable discussion, Dr. Brown explained that one of the difficulties we face is that the people in Springfield, the IBHE staff, the CDB staff, and legislative staff want to know the cash flow requirements to finish the project, and thus the entire cost of a project is requested.

Mr. Elliott moved approval of the resolution as presented, with the change of placing planning funds for the Emission Control, Power Plant Building, in first priority and then putting the building request portion for that item after the School of Law Building. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

President Shaw pointed out that in SIUE's capital budget request the Physical Education Building was number one in priority, and that they were attempting to try two different ways of obtaining the very greatly needed facilities in the Fine Arts. One way was to go with the building which was listed as number five priority, Fine Arts Building. The other way was the acknowledgment of the types of facilities to be used as alternatives, so several modules were put into the package that could be taken out and used at different times to meet the Fine Arts need if the total building was not forthcoming in the next few years; namely, an instrumental music rehearsal building, a theater performance building, a renovation of the Wagner area, the renovation of the Communications Building Theater, and other spaces. In effect, we are attempting to leave the IBHE and the state an alternative if the larger building project is not approved.

Chairman Rowe inquired about the possible move of the School of Dental Medicine. President Shaw said planning was continuing to evaluate the efficacy of having the school at Alton or having it on campus, or remodeling the existing facility, or having a new facility either at Alton or on campus.

The following matter was presented:

PROFESSIONAL DEVELOPMENT LEAVE POLICY
[AMENDMENT TO V CODE OF POLICY D]

Summary

This matter proposes a professional leave policy for faculty and staff which is applicable to both Universities and to the Board Staff. Under the policy, the Board may grant paid leave to faculty and staff if such leave would enhance the employee's capacity for service to the University. Provision is made to define the purpose and benefits of each leave, and for reporting the accomplishments of a leave to appropriate University authority.

Rationale for Adoption

During many months of review and discussion regarding paid leaves, the need has become obvious for a policy which recognizes activities and requirements other than those associated with the academic context of the sabbatical. The proposed policy has been developed over a period of many months and represents a coordinated effort to resolve numerous problems involved in meeting that need. Although in April it seemed that a Model II policy would be required, the System Council has arrived at a proposal which applies equally to both Universities and to the Board Office.

Considerations Against Adoption

The System Council is aware of no considerations against adoption.

Constituency Involvement

System Council members have reviewed the policy with appropriate campus constituency elements.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That V Code of Policy D be and is hereby amended by the addition of a new sub-section 9 to read as follows:

9. Professional Development Leave Policy. A faculty or professional/administrative staff member of Southern Illinois University shall be eligible, subject to the conditions of this policy, for Professional Development Leave(s) with pay.
 - a. Professional development leave will be considered when demonstrable benefits would accrue to the employee and the University by the grant of such leave. Such benefits may include, but are not limited to: increasing the effectiveness or efficiency of the higher education processes of the University; improving the professionalism of the employee in the performance of assigned responsibilities; and, retraining and reorienting employees for new roles within the University.

- b. The length of a professional development leave with pay shall be determined by legitimate requirements of a proposal submitted, but shall not exceed a maximum of one calendar year.
- c. Application for professional development leave must include a precise statement indicating the purpose of the leave and the benefits to be derived therefrom. Application for professional development leave shall be submitted, in the case of faculty members, to the departmental chairperson, the dean or comparable administrative officer, and the appropriate Vice-President. Application for professional development leave shall be submitted, in the case of professional/administrative staff members, to the immediate supervisor of the employee, the dean (if appropriate), and the appropriate Vice-President, or the President for those employees not reporting to a Vice-President; or, if a member of the Board Staff, to the General Secretary of the Southern Illinois University System.
- d. The application shall include a statement that the applicant recognizes an obligation to return to the University for a period of service at least equal to the length of the professional development leave granted.
- e. A written report summarizing what was accomplished during the leave shall be submitted to the appropriate Vice-President or the President or the General Secretary, as applicable, within six months following the completion of a professional development leave.
- f. A recipient of a professional development leave shall be permitted to receive additional financial assistance from sources other than the University, provided that specific arrangements concerning such assistance have received administrative approval by the President or the General Secretary prior to the granting of the leave.
- g. Each University and the Board Office shall be responsible for implementation of this policy and for determination to be made under this policy in a manner not inconsistent with the provisions of this policy.
- h. Individual leaves awarded under this policy shall be reported to the Board of Trustees for ratification along with the other personnel matters.

Dr. Brown explained that this policy was the first of a series of projected presentations to the Board regarding aspects of leave and tenure and other professional concerns. This proposal had been developed by the System Council over the past several months, and it represented what the Council thought was a means of dealing with the desirable aspects of this kind of leave.

Mr. Norwood moved that the resolution be approved as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown distributed a Report on Legislative Activities, dated September 7, 1977, a copy of which has been placed on file in the Office of the Board of Trustees. He explained that there was still legislation approved by the General Assembly but not yet signed by the Governor, and we anticipated that in the next week or two there would be a flurry of gubernatorial activity on such matters since his Constitutional time restrictions will begin to run out.

Dr. Brown requested that the Board consider Advance Refunding of Revenue Bonds and Proposed New Financing, which had not been submitted ten days in advance of the meeting. Mr. Van Meter moved that the proposed matter be considered. The motion was duly seconded. After a voice vote, the Chair declared the motion to have passed unanimously.

The following matter was presented:

ADVANCE REFUNDING OF REVENUE BONDS AND PROPOSED NEW FINANCING

Summary

Problems created by reduction in Tuition Retention brought about by the Illinois Board of Higher Education budget recommendations have directly affected the funded debt areas. Cash flow problems resulting from the reduction have been partially offset by increases in charges, decreases in operating budgets, reduction of inventories, and increased usage of repair and replacement reserves, but the beneficial effect of such measures is close to exhaustion at this time. Consideration has been given to the merits of "advance refunding" of the existing bonds.

A need for new funds to air-condition certain student housing units at SIUC and to remodel the second floor of the University Center at SIUE has been identified, and the scope of the needed financing is being determined. It is proposed that new bonds be sold to provide financing of these projects.

This matter requests Board action necessary to initiate action on the "advance refunding" and for the new bond issue.

Rationale for Adoption

During the past year there has been discussion of new projects that would require the sale of additional bonds. A consultant's report on the costs of air conditioning housing units has been presented to SIUC, and steps are being taken to arrive at a decision on whether to undertake the total project, estimated at \$3,600,000, or to propose only a portion of the project.

SIUE has requested that funds to remodel the second floor and other space in the University Center be included in a new issue. Most of this space was previously leased to the Business Division, and needs to be made usable for regular University Center purposes. Initial estimates for this project range from \$725,000 to \$900,000.

The new projects do not generate enough additional revenue to amortize their cost, and therefore could not be financed with parity bonds, but their finance can be specifically authorized in the "advance refunding" action. Determination of specific funding needs and identification of actual budget schedules would allow a final decision to be made on the "advance refunding" matter.

1. The \$8 million current required reserve balances would be put to another purpose, and a new reserve of approximately \$3 million would be established.
 - a. The \$8 million in current reserves would be used to purchase government securities to escrow outstanding bonds of the current issue, thus lessening the dollar amount of the new refunding issue needed to cover outstanding bonds.

- b. Such government securities would be purchased at a discount, and therefore the \$8 million would provide for the future payment of as much as \$11 million of the outstanding bonds.
 - c. Approximately \$3 million in new bonds would be sold to meet the new required levels of the debt service reserve. This reserve fund would be invested in "arbitrage bonds," which means that the interest income would exactly match the interest cost on the new bonds sold to establish the reserve.
2. As of June 30, 1977, outstanding bonds amounted to a total of \$54,815,000. Of this amount, \$17,920,000 represents bonds held by the federal and state governments at very low rates of interest. These bonds would be reissued at the existing, low rates of interest.
3. Current bond resolutions have various provisions relating to the investment of funds. All of the resolutions restrict investments to direct federal obligations, but the different resolutions specify different lengths of time for the maturity of the securities. Those maturity periods are all short. A new resolution would standardize a maximum length of time that could be used for the maturity of investment securities and would specify a significantly longer maturity period than is now possible. For example, an increase from the present three years to ten years will provide a much higher yield.
4. Annual cash flow requirements could possibly be reduced by as much as \$1,670,000, according to one projection made by the Fiscal Agent. This amount will vary in accordance with the bond market and government securities prices at the time of the sale of bonds.
5. The new bonds would be issued in a manner which recognizes the autonomous operation of the two Universities by eliminating the current situation where one series of bonds is secured by one or more projects at each University, yet there would remain a single "system" of bonds to provide the strength and benefits of such a structure.
6. The Federal College Housing Loan Act originated as a means to provide housing and services to students at a reasonable level of price. The proposed action should allow a period of stability of rates during a period of inflation by establishing reduced cash flow needs.
7. Data relating to our projects were tested by a computer run, and the test reflected "a reduction in the annual debt service charge of approximately \$715,000 for the period of 1978 through 1994." This action further indicated "a reduction in overall principal and interest payments of \$14,300,000." These reductions are possible because the interest to be paid, even though a greater rate than we now are committed to, will be paid on a lesser principal amount.

Considerations Against Adoption

Changes in the bond market, the price of government securities, or legal problems could at any time suggest or mandate a change in the proposal and plan.

Constituency Involvement

The proposal has been studied for over a year by the Treasurer and representatives of each University. It also has been discussed by and is recommended by the System Council. Discussion of the proposal has also taken place with the Bureau of the Budget and representatives of the Governor's office.

Other

Fiscal Agent

The Board must contract with a Fiscal Agent for the sale of bonds. Discussions have been held with several firms, and it is recommended that the Board reaffirm the selection of A. G. Becker and Company of Chicago, Illinois, as its Fiscal Agent, and authorize the award of a contract for the specific purpose of carrying out "advance refunding" and developing the proposed new issues. The amount of the contract would vary according to the amount of the new issues, but the fee on the "advance refunding" of the \$54,815,000 would be about \$135,000, plus \$15,000 for direct expenses, for an aggregate of about \$150,000. Should there be arbitrage benefits, these charges could be paid from those benefits, and there would be no charge to the Board for the services. These fees are felt to be reasonable when compared to industry standards and are much more favorable than those encountered in another bond issue handled by a different firm for the Board. The fees will be under the review and control of the federal government, and must be in conformance with HUD regulations. The agreement will stipulate "no charge" if there is no bond issue.

The recommendation to employ A. G. Becker rather than another firm is based on their special experience in handling a similar "advance refunding" for higher education for the entire State of North Dakota. The need to work closely with the federal government is critical in this transaction, and the firm possesses special experience and ability in this area. This firm has handled several other bond issues for the Board, and past experience has allowed comparison with the job accomplished by other firms. Our feeling is that A. G. Becker does the most complete and thorough job.

Bond Counsel

The firm of Chapman and Cutler handled the original bond sale that established the University Facilities System. For certain subsequent issues, other firms have been used. The firm of Chapman and Cutler enjoys the highest of reputations in the area of municipal bonds, and it has experience in this kind of problem, since it handled the "advance refunding" issue in North Dakota.

At the current time, issuance of bonds by colleges and universities is at a standstill due to a recent IRS ruling that such bonds are no longer tax exempt. For this reason it is felt that the Board might encounter legal problems

that could be best handled by a firm with the expertise of Chapman and Cutler, and recommendation is made that they be retained for the undertaking. Their fee is unknown because of the legal question involved on the tax exemption status, but, as in the case of the Fiscal Agent, it would be subject to federal government control and approval.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The Board desires to secure bids on bonds to be sold to "advance refund" all bonds issued by the Board of Trustees of Southern Illinois University currently outstanding and to issue new bonds for remodeling work on certain housing units and Student Unions in an amount yet to be determined.
- (2) The Board reaffirms its selection of the firm of A. G. Becker and Company of Chicago, Illinois, to serve as its Fiscal Agent for this endeavor for a fee not greater than \$150,000 or such sum as recommended or approved by the federal government.
- (3) The Board retains the firm of Chapman and Cutler of Chicago, Illinois, as Bond Counsel for this endeavor with the fees for such services to be in accord with those recommended or approved by the federal government.
- (4) The Board empowers the members of its Executive Committee to act on its behalf upon such matters relating to this undertaking as may be necessary from time to time, reserving for the Board itself the decision on the sale of bonds and the acceptance of any bids received for such bonds.

Mr. Isbell presented a summary of a proposal for advance refunding of revenue bonds.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded.

Mr. Van Meter commended Mr. Isbell for what he had done because it had taken a great deal of work and it will take a lot more work to accomplish this action even with the aid of a computer. Mr. Van Meter stated that he had just gone through one of these procedures at Memorial Hospital in Springfield that had resulted in very substantial savings. He commented that the way Mr. Isbell had worked this matter out we really had nothing to risk, because

the fee was contingent upon the Board going forward with the sale of bonds. That was an extremely important part of this whole procedure because, as Mr. Isbell pointed out in his summary, the results would not be known until the day we actually got to the market. Mr. Van Meter suggested that this would be a wise action for the Board to pursue. We are a leader in regard to it as far as any of the systems in Illinois are concerned, and he felt that everyone was going to be watching to see what happened.

Mr. Elliott said that he was delighted with this idea, and he appreciated the work that Mr. Isbell and Mr. Van Meter had accomplished on this matter.

Mr. Rowe was assured by Mr. Isbell that this matter would come back to the Board at the time of the actual sale of any new bonds, but it might be necessary to schedule a special session of the Board to receive bids on the bonds if we do go ahead.

Mr. Norwood questioned the concern of the Internal Revenue Service. Mr. Isbell replied that he had discussed this concern briefly with a representative of Chapman and Cutler who had had time to look at our enabling act and statutes and he foresees no particular problem at this time. We could have corrective legislation to our enabling act, if necessary, and we do have indication of support in Springfield to do this.

Mr. Grandone asked whether, when this item comes back to the Board for final approval, Mr. Isbell would be able to give the Board some direct information regarding the effects on students of this action. Mr. Isbell replied that we could have a little better understanding and estimate, but the precise effects depended on the date of sale and what bids we will receive for purchase of these bonds.

President Brandt asked whether the benefit from the sale would be allocated to both Universities on the basis of past respective contributions. Mr. Isbell replied that benefits would have to be based on the existing equities or we would be breaking our covenants with the existing bondholders.

President Shaw commented that he wanted to express his pleasure with the direction that the Board appeared to be going, and also to say that SIUE only wanted its fair share.

Mr. Norwood requested that as we get this program together, he would like to see a couple of printouts in layman terms as to what an optimistic forecast would be for the sale, and what a pessimistic forecast might be. Mr. Isbell replied that he thought it would be appropriate at certain points in time, when he felt that there was relevant information available, to give a brief report to the Board.

Student Trustee opinion in regard to the motion to approve the resolution as presented on Advance Refunding of Revenue Bonds and Proposed New Financing was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The following matter was presented:

APPROVAL OF PROJECT AND AWARD OF CONTRACT:
RE-ROOFING OF THE UNIVERSITY CENTER, SIUE

Summary

This matter approves the capital project, Re-roofing of the University Center, SIUE, and awards the contract for the purchase and installation of the roof.

Funding for the project will come from the Student Union Revenue Fund of 1964 - Repair and Replacement Reserve Account, SIUE, which at June 30, 1977, had a fund balance of \$148,148.

Rationale for Adoption

The present roof of the SIUE University Center was installed approximately eleven years ago. Last winter's severe weather resulted in major breakages in the roof materials allowing damaging and dangerous leakage. These breakages (some as long as 75 feet) have proven irreparable and leakage continues during any rain or melting snow condition.

University officers determined that installation of a new roof is imperative prior to this winter in order to provide for the health and safety of persons using the Center and to prevent major interior damage.

In order to insure the completion of the project within the time constraints University officers solicited bids. A tabulation of bids is attached. It is recommended that the award of contract be made to the low bidder. Approval of the project and award of the contract is necessary to complete the installation before winter.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the administration of the University Center, SIUE. It is concurred in and recommended for approval by the Vice-President for Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project for capital improvements to the University Center, SIUE, be and is hereby approved as presented to the Board this date.
- (2) Subject to approval of the project by the Illinois Board of Higher Education, a contract in the amount of \$134,107, with funding provided from the Student Union Revenue Fund of 1964 - Repair and Replacement Reserve Account, SIUE, be awarded to Lakeside Roofing Company, Granite City, Illinois, for the purchase and installation of a new roof for the University Center, SIUE.
- (3) The President of Southern Illinois University at Edwardsville be and is hereby authorized to take all actions necessary to execute this resolution in accordance with the prevailing practices and procedures of the Southern Illinois University System.

Mr. Grandone asked why was it going to cost \$134,000 to repair or replace a roof on the University Center when it cost \$388,000 to replace five of them on the Core Buildings.

At the request of President Shaw, Dr. Ria C. Frijters, Vice-President for Business Affairs, SIUE, explained that in the description of the specifications for the roof renovation, there was included the request for renovating the penthouse on top of the building. Also included was a complete new insulation job so that it would be a final renovation obviating the necessity to renovate again in a couple of years.

Mr. Grandone then asked what the effect on financing would be, since virtually the entire reserve fund for repair and replacement for the University Center would be depleted. Mr. Isbell explained that there was no choice but to go ahead with this project. President Shaw said barring a drought in this area for the next two or three years, he strongly urged that the Board approve this project.

Mr. Grandone moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

(Mr. Elliott was temporarily absent.)

Under Reports and Announcements by the President, SIUE, President Shaw said he was going to try a different format this time in his announcements to help give the Board a better picture of what SIUE was doing. His report had been summarized in a letter to the Board, dated September 8, 1977, distributed before the meeting and a copy placed on file in the Office of the Board of Trustees. This report had to do with the programs SIUE has to assist the

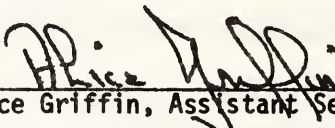
economically disadvantaged and programs to remedy academic deficiencies. He was extremely impressed with this institution's commitment to this region and to helping the disadvantaged, both economically and academically. This report indicated the kind of federal assistance that we have been able to obtain for this effort, and it included such things as grants: projects to bring in children from East St. Louis for recreation, sports instruction and competition; projects for the School of Nursing, to assist disadvantaged students that may want to go into that career; School of Business projects; Metro-East Educational Opportunity Centers to help students understand what higher education is about and to encourage them to use their abilities as best they can; Upward Bound projects, and so on.

Mrs. Kimmel commented that she had spent some time at this Center a couple of months ago and was very impressed with what was taking place.

The Chair announced that a news conference would be held immediately following the Board meeting in the International Room, and that lunch would be served in the Mississippi Room of the University Center.

Mr. Norwood moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 1:20 p.m.



Alice Griffin, Assistant Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Tuesday, October 11, 1977, at 11:05 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blackshere, Secretary
Miss Elizabeth Byrnes
Mr. Ivan A. Elliott, Jr., Vice-Chairman
Mr. James M. Grandone
Mrs. Carol Kimmel
Mr. William R. Norwood
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.

The following member was absent:

Mr. Wayne Heberer

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, General Secretary of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, AUGUST, 1977, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures adopted on February 20 1970 and amended May 12, 1977, summary reports of purchase orders and contracts awarded during the month of August, 1977, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

NEW DEGREE PROGRAM: BACHELOR OF SCIENCE, MAJOR IN EARTH SCIENCE, SIUE

Summary

This matter would authorize SIUE to offer a major in Earth Science leading to the degree Bachelor of Science. This major would permit students to acquire the broad scientific background necessary for pursuing a career in the earth sciences.

Rationale for Adoption

A variety of burgeoning occupations, including those in mining, in other energy-related fields, and in environmental protection and pollution control, necessitate an increasing number of persons trained in the general area of earth resource evaluation and management. Recent trends in secondary education have shown a replacement of general science with earth science. Federal legislation creating a National Land-Use Program is expected to increase demands which are already growing because of the growth of state land-use laws.

The proposed major will give students a broad scientific background necessary for work in the earth sciences. Recommended electives have been determined for those students with particular occupational interests.

Implementation will not require additional resources. Funds specific to this major will be reallocated from the budget of the Department of Earth Science, Geography, and Planning, SIUE.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter is proposed by the Department of Earth Science, Geography, and Planning and has the approval of the Dean of the School of Social Sciences. It is concurred in and recommended by the University Senate, the Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Southern Illinois University at Edwardsville is authorized to offer a major in Earth Science leading to the degree Bachelor of Science, subject to approval by the Illinois Board of Higher Education.

PROGRAM SUMMARY

BACHELOR OF SCIENCE, MAJOR IN EARTH SCIENCE
SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLEObjectives

This degree is designed to give students the broad scientific background required for work in the earth sciences. The degree provides preparation for professional work in environmental protection agencies at various governmental levels and with private industry or government agencies concerned with study, development, and management of natural resources. It can provide academic preparation for graduate study in such fields as geology, hydrology, meteorology, environmental studies, and urban and regional planning.

While this degree may provide the necessary course work for teachers, it is basically a non-teaching degree. Students who elect to teach earth science in the secondary schools must enroll in the B.S. in Education degree program with a concentration in earth science.

REASONABLE AND MODERATE EXTENSION: BACHELOR OF ARTS, MAJOR
IN BIOLOGICAL SCIENCES, SPECIALIZATION IN ECOLOGY, SIUE

Summary

This matter proposes a reasonable and moderate extension of the existing Bachelor of Arts degree program in Biological Sciences in order to provide a specialization in Ecology. No new degree title or program is created by this action.

Rationale for Adoption

The recent rapid advances in technology and a growing awareness of the impact of human activity on the environment have resulted in the development of teaching and research areas in biological ecology.

Newly evolving national, state, and local environment and energy policies have created an increasing need for specialists in environmental interpretation and assessment; and the federal Environmental Protection Agency has estimated that by 1980, 1,500,000 people will be employed in government and industry in environmental positions.

Requests from area industry and students point to the existence of an appreciable demand here for practical ecological training. The proposed curriculum would serve new, untrained clientele as well as providing continuing educational opportunities for those already employed in ecological fields.

Within five years, it is expected that twenty students per year will be graduating with this specialization. Resources necessary to initiate the specialization would be derived from reallocation. No new degree will be offered. Students completing the specialization will receive a Bachelor of Arts degree with a major in Biological Sciences.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This action was initiated by the Department of Biological Sciences, SIUE. It was reviewed and approved by the appropriate committees of the University Senate. The Vice-President and Provost and the President, SIUE, recommend approval.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That a specialization in Ecology be and is hereby approved as a reasonable and moderate extension of the Bachelor of Arts degree with a major in Biological Sciences at Southern Illinois University at Edwardsville; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

PROGRAM SUMMARY

BACHELOR OF ARTS, MAJOR IN BIOLOGICAL SCIENCES, SPECIALIZATION IN ECOLOGY
SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

The general University requirements, as well as the requirements in chemistry, mathematics, and physics are the same for the students pursuing the normal B.A. in Biology and for those in the ecology option. In addition, both groups of students take the same five courses that constitute the core curriculum in biology (introductory biology, genetics, cell biology, plant life, and animal life). These courses constitute a total of 23 hours.

To satisfy the requirements for the ecology option, students must also take an additional core of four courses in the ecological area: ecology, synecology, systems ecology, and environmental assessment (which will be added). Students may then take various elective courses, depending upon the particular subspecialty within the program in which they are interested. Students in the program must take a total of 60 hours in biology as compared with a total of 52 hours for regular biology majors.

REVISIONS: FISCAL YEAR 1979 RAMPSummary

This matter requests approval for two adjustments to the Resource Allocation and Management Program (RAMP) submission for Fiscal Year 1979. One of the adjustments reduces the operating budget requests of Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville by a total of \$660,000. The other adjustment increases the capital budget request for Southern Illinois University at Carbondale by \$406,000.

When RAMP was approved by the Board at its September 8, 1977 meeting, it was noted that House Bill 1198, if signed by the Governor, would permit Southern Illinois University beginning July 1, 1978, to pay tuition and fee refunds to students directly from tuition and fee receipts before their deposit in the State Treasury. Currently, refunds are payable from the State Treasury from an appropriation for refunds. It was also noted that approval of this bill would eliminate the need for a refund appropriation of \$427,000 at Southern Illinois University at Carbondale and \$233,000 at Southern Illinois University at Edwardsville, and accordingly, would reduce receipts that are to be deposited in the State Treasury. The Governor, on September 12, 1977, approved House Bill 1198. The Fiscal Year 1979 operating budget requests for Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville should now be reduced in the amounts cited above.

The Fiscal Year 1979 capital budget request for Southern Illinois University at Carbondale included \$225,000 to purchase equipment for Parkinson Laboratory, a building for which remodeling funds were appropriated in the current fiscal year. The request for equipment funds for Parkinson Laboratory should have totaled \$810,000 instead of \$225,000. The original capital budget request included a request for equipment for the Coal Extraction and Utilization Center, located in Parkinson Laboratory, in the amount of \$465,000. It was discovered that certain items of equipment were duplicated. For this reason the \$465,000 should be reduced to \$286,000. The request for equipment funds should have totaled \$810,000 instead of \$225,000.

Rationale for Adoption

Approval of the RAMP submission by the Southern Illinois University Board of Trustees is one condition of its acceptance by the Illinois Board of Higher Education. The two adjustments described in the summary are modifications of budget request levels previously approved by this Board.

Considerations Against Adoption

None is known to exist.

Constitutency Involvement

None.

Resolution

WHEREAS, This matter modifies the Resource Allocation and Management Program of the Southern Illinois University System for Fiscal Year 1979 as previously approved by the Board of Trustees at its September 8, 1977 meeting;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Southern Illinois University at Carbondale Operating Budget Request Summary be reduced by \$427,000 for refunds; the Southern Illinois University at Carbondale Capital Budget Request Summary be increased by \$406,000 to increase the amount of the request for equipment for Parkinson Laboratory from \$225,000 to \$810,000, and to decrease the amount for equipment for the Coal Extraction and Utilization Center from \$465,000 to \$286,000; and the Southern Illinois University at Edwardsville Operating Budget Request Summary be reduced by \$233,000 for refunds.

DEDICATION OF RIGHT-OF-WAY FOR PUBLIC ROAD PURPOSES,
HERNDON STREET, SPRINGFIELD, ILLINOIS, SIUC

Summary

This agenda item seeks approval of a Dedication of Right-of-Way for Public Road Purposes on Herndon Street, between Reisch Street and Rutledge Street, City of Springfield, County of Sangamon, State of Illinois, which would effectively permit the City of Springfield, Illinois to maintain the aforesaid property as a public street. This agenda item further seeks to authorize the President of Southern Illinois University at Carbondale to execute such a Dedication of Right-of-Way for Public Road Purposes on behalf of the Board of Trustees of Southern Illinois University.

Rationale for Adoption

On October 28, 1971, the Board of Trustees of Southern Illinois University filed a petition with the Council of the City of Springfield requesting that the city pass an ordinance to vacate Herndon Street from Reisch Street to Rutledge Street in order to permit construction of the School of Medicine Facility on that site. A copy of the petition is attached hereto as Exhibit A. Under the terms and conditions of the petition, the Board of Trustees agreed that, in consideration of the City of Springfield vacating this property so as to permit construction of the School of Medicine Facility, the Board would be willing, after completion of the School of Medicine Facility, to relocate and rebuild Herndon Street, in accord with agreed upon specifications, and to thereafter dedicate the property to the City of Springfield, for public road purposes. The petition was executed by Robert G. Layer as President, Southern Illinois University at Carbondale on October 28, 1971, and was attested by Alice Griffin, Assistant Secretary of the Board of Trustees.

In reliance upon the aforesaid petition, the Council of the City of Springfield passed an ordinance (No. 594-11-71) dated November 9, 1971 (attached hereto as Exhibit B) vacating that portion of Herndon Street between Reisch Street and Rutledge Street, Springfield, Illinois, and vesting title to such street in the Board of Trustees of Southern Illinois University subject, inter alia, to the following conditions: (a) that the Board of Trustees subsequently dedicate to the City of Springfield sufficient land for relocation of Herndon Street to connect with Reisch Street and Rutledge Street at a point north of the then existing connection; (b) that the Board of Trustees relocate the aforesaid section of Herndon Street in accordance with mutually agreed upon plans and specifications; (c) that the Board of Trustees pay the costs of the grading, resurfacing and curbing required by relocation of the above-described section of Herndon Street; (d) that the Board of Trustees pay all costs involved in the relocation of any public utility services on, above or below the surface of Herndon Street between Reisch Street and Rutledge Street as required by the relocation of the section of Herndon Street in question; and, (e) that the work be done by the Board of Trustees in accordance with an agreed upon schedule of construction phases.

At the present time, there is agreement between the Engineering Office of the School of Medicine, SIUC, and the City Engineer of Springfield that the relocation of Herndon Street has been completed and is satisfactory to the City of Springfield Engineering Department (see attached Exhibit C). Communication from the Office of Corporation Counsel of the City of Springfield to the Office of Associate Legal Counsel of the School of Medicine has confirmed this understanding.

Approval of this resolution will permit dedication of the above-described Right-of-Way for Public Road Purposes thereby conferring upon the University those benefits which will derive from the City of Springfield taking over and performing all maintenance activities relating to upkeep of the public street in question.

Considerations Against Adoption

The University knows of no such considerations.

Constituency Involvement

This matter has been reviewed and is recommended for approval by the School of Medicine Office of Facilities and Staff Services, the Dean and Provost of the School of Medicine, and the President, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That in conformity with a petition filed to the Council of the City of Springfield, Illinois, by the Board of Trustees, dated October 28, 1971, and Ordinance No. 594-11-71 enacted by the Council of the City of Springfield, Illinois, on November 9, 1971, in response to the aforesaid petition and in consideration of the sum of ONE DOLLAR (\$1.00) and benefits resulting from the maintenance of the public street hereinafter described, by the City of Springfield, Illinois, the dedication of a right-of-way for public road purposes on part of Lots 1 and 2 in Herndon and Edward's Addition of Outlots in the City of Springfield, County of Sangamon, State of Illinois, in the following form and regarding the property therein described, be and is hereby approved, and the President of Southern Illinois University at Carbondale and the Assistant Secretary of the Board of Trustees of Southern Illinois University are hereby authorized to execute said Dedication of Right-of-Way for Public Road Purposes in the name of the Board.

NOTE: Plat, form of Dedication, and Exhibits have been placed on file in the Office of the Board of Trustees.

DEDICATION OF RIGHT-OF-WAY AND LICENSE TO
CITY OF CARBONDALE, GRAND AVENUE IMPROVEMENTS, SIUC

Summary

In this agenda item, the City of Carbondale seeks a dedication of right-of-way and license to enter upon certain portions of the Carbondale campus along Grand Avenue, east of Illinois Avenue for the purpose of realigning Grand Avenue and creating a new four-lane arterial roadway between Wall Street and Illinois Avenue. Cost of the improvements including sidewalks and traffic signals has been estimated to be \$625,000. The city anticipates federal funding to construct the roadway.

Rationale for Adoption

On May 13, 1976, the Board of Trustees gave approval in principle for the Grand Avenue improvement. At present, Grand Avenue is a temporary gravel street providing two lanes of traffic. The proposed improvement will provide for a straightened four-lane thoroughfare. It will serve as a major arterial roadway which will greatly ease and expedite the flow of traffic to and from the eastern part of campus.

Grand Avenue, east of Illinois Avenue, has traditionally been heavily congested with both vehicular and pedestrian traffic. The recent activation of the Recreation Building has added to this congestion. The new roadway and sidewalks will provide for added safety as will the new traffic signalization and crosswalks at the intersection of Grand Avenue and Wall Street.

The University's share in this improvement will be the dedication of right-of-way on either side of Grand Avenue for the actual construction site and a temporary license extending 10 feet beyond the right-of-way dedication on either side of the street to allow for the movement of men and machinery in constructing the new roadway and to blend, level, or embank campus land immediately abutting the roadway improvement.

It will be necessary to dedicate a small triangle of land on the southeast corner of Tract 102. This triangle measures 5.0 feet by 6.6 feet by 8.28 feet for a total of 16.5 square feet more or less. Since Tract 102 has been leased to the Student Christian Foundation, the city will seek concurrence from the Student Christian Foundation for this dedication of right-of-way.

The Grand Avenue improvement from Wall Street to Illinois Avenue covers a distance of approximately 2,080 feet. The total right-of-way to be dedicated on either side of Grand Avenue to the City of Carbondale will total approximately 2.031 acres.

Considerations Against Adoption

None is apparent at this time.

Constituency Involvement

Being primarily a continuation of a previous project, constituency heads per se were not involved. Primarily involved in the finalization of this project were the Carbondale City Manager, the Director of Public Works, the Mayor, and the Council of the City of Carbondale; the Director of Campus Services, the Director of Facilities Planning, the Director of Physical Plant, and the President, SIUC.

Resolution

WHEREAS, The safe and expeditious handling of traffic on the east side of the Carbondale campus and the east side of Carbondale is a condition highly desired by both the city and the University;

WHEREAS, This condition can be accomplished through the realignment and widening of Grand Avenue; and

WHEREAS, The City of Carbondale will fund the project through external grants or other funds available to the city;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to straighten and widen Grand Avenue between Wall Street and Illinois Avenue (Route 51) is hereby approved.
- (2) A right-of-way be dedicated to the City of Carbondale involving University Tracts 102, 123, 124, 125, 126, 127, 128, 129, 130, 141, 153, 154, 157, and 158. The exact portions of the tracts to be dedicated shall be as described on legal descriptions as attached hereto and made a part hereof.
- (3) A temporary license, lasting for the duration of construction, be granted to the City of Carbondale to allow for the passage of men, materials, and machinery on campus land while constructing the four-lane roadway; the temporary license to provide for a ten-foot passageway immediately abutting and parallel to the right-of-way herein dedicated.
- (4) The City of Carbondale will provide funding for the project.
- (5) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

NOTE: Plat and legal descriptions have been placed on file in the Office of the Board of Trustees.

Mr. Elliott moved the reception of Reports of Purchase Orders and Contracts, August, 1977, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, including a supplement and unanimous consent for its consideration, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held September 8, 1977; New Degree Program: Bachelor of Science, Major in Earth Science, SIUE; Reasonable and Moderate Extension: Bachelor of Arts, Major in Biological Sciences, Specialization in Ecology, SIUE; Revisions: Fiscal Year 1979 RAMP; Dedication of Right-of-Way for Public Road Purposes, Herndon Street, Springfield, Illinois, SIUC; and Dedication of Right-of-Way and License to City of Carbondale, Grand Avenue Improvements, SIUC. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mrs. Blackshere reported having attended the meeting of the Illinois Board of Higher Education on September 13. The major thrust of the meeting was the adoption of a state plan for educational television in Illinois.

Mrs. Blackshere also reported attending the 1977 National Trustee Workshop, Association of Governing Boards of Universities and Colleges, which had taken place on October 3 and 4. Matters discussed included the price tag for collective bargaining, tuition waivers, funding of academic programs, and environmental impact on saving energy and costs. She appreciated the opportunity to meet with trustees from other universities who have the same problems as SIU.

Mr. Elliott reported having attended the meeting of the Merit Board, University Civil Service System, on September 27. On August 23, 1977, the Governor had signed Senate Bill 1069, which changed the name of the University Civil Service System of Illinois to the State Universities Civil Service System.

Mr. Rowe reported on having attended the meeting of the Illinois Board of Higher Education on October 4. Considerable time was spent at this meeting on the new program review procedures as being outlined by the IBHE. The IBHE does have the statutory authority and charge to do program review procedures. Mr. Rowe was personally satisfied that there was a thorough program review procedure at both of our institutions. He was reassured by the Chairman of the IBHE that the IBHE did not intend to interfere with the governing boards' authority in these areas nor with the prerogatives of our university administrators. A study was submitted on library resources. The legislative report indicated two gubernatorial vetoes, one having to do with the community colleges' expansion into every high school district in the state without referendum vote, and the other having to do with a member from the private colleges being placed on the IBHE board. An updated IBHE policy manual had been submitted, and a rather lengthy State Scholarship Commission analysis was presented. A faculty compensation analysis was received and Mr. Rowe felt that this analysis would be worth further study by SIUC and SIUE.

Under Committee Reports, Mr. Norwood reported on the following matter:

EXECUTIVE COMMITTEE REPORT

By action at the July 14, 1977 meeting of the Board of Trustees, the Board authorized the members of the Executive Committee of the Board of Trustees to award construction contracts for the Health Service Elevator, SIUC. The following matter was so approved and is reported to the Board at this time pursuant to III Bylaws 1.

AWARD OF CONTRACTS: HEALTH SERVICE ELEVATOR, SIUC

Summary

This item seeks approval to award contracts for the installation of a hospital-size elevator at the Health Service in Small Group Housing Unit 115, SIUC. Total contract award is \$82,554. The engineer's estimate for this work was \$83,431. In addition to contract award, approval is requested for a contingency of \$6,600 (8 percent of contract award). This project will be funded through the Student Welfare and Recreation Trust Fund.

Rationale for Adoption

By previous action taken by the Board of Trustees on October 14, 1976 and on November 11, 1976, project and budget (\$100,000) approval was given for the Health Service elevator. On July 14, 1977, the Board gave approval for members of the Executive Committee to award contracts. The nature of the construction will cause an open space to be created on both the first and second floor of the east facade. There is a strong desire to complete this portion of the work and have the open space rebuilt and closed before inclement weather sets in. There is also a need to have this project completed and in operation before the usual increase of activity at the Health Service with the onset of winter.

While three bids were received for the electrical work, only one bid was received for the general, the ventilation, and the plumbing and heating. The paucity of bids is a direct result of this project hitting the market at a time when most contractors were fully extended with work already on hand with no capacity in time or personnel for additional projects. Because of the need to proceed with this project, the award of contracts is recommended.

Considerations Against Adoption

There is no awareness of any contradictory ratiocination.

Constituency Involvement

Constituency involvement is through the Health Service Elevator Programming Committee. The project has the recommendation of the Health Service, the Student Senate, the Graduate Student Council, the Vice-President for Student Affairs, the Director of Campus Services, the Director of Facilities Planning, and the Director of Physical Plant, SIUC. This project also has the approval of the Affirmative Action Office which has responsibility in carrying out Section 504 of the Rehabilitation Act of 1973 in removing architectural barriers for the handicapped.

Resolution

WHEREAS, There is a need to complete the installation of an elevator in the Health Service building;

WHEREAS, The project should be completed before inclement weather and during a period of low activity at the Health Service;

WHEREAS, Section 504 of the Rehabilitation Act of 1973 calls for the removal of architectural barriers to accommodate the handicapped; and

WHEREAS, Funds are available and on hand for the project;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) A contract in the amount of \$72,750 be awarded to the J. L. Simmons Co., Inc., Decatur, Illinois, for the general work.
- (2) A contract in the amount of \$2,120 be awarded to Quality Sheet Metals, Inc., Carbondale, Illinois, for the ventilation work.
- (3) A contract in the amount of \$2,864 be awarded to Wellers, Inc., Carbondale, Illinois, for the plumbing and heating work.
- (4) A contract in the amount of \$4,820 be awarded to Galdoni Electric Service, Murphysboro, Illinois, for the electrical work.
- (5) A contingency of \$6,600 is hereby authorized for the project.
- (6) Funds from the Student Welfare and Recreation Trust Fund will be utilized for the project.
- (7) Plans and specifications for the project be approved as submitted to the Office of the Board of Trustees.
- (8) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

The following matter was presented:

POLICY ON GRADUATE ASSISTANT TUITION WAIVERS, SIUE
[AMENDMENTS TO IV CODE OF POLICY A]

Summary

This matter amends existing policy for SIUE, related to graduate assistant tuition waivers, by deleting the requirement that a fourth term waiver may be granted only for the final term of course work of a graduate student.

Rationale for Adoption

Current policy provides that an academic term tuition waiver may be granted to a graduate student who has served at least three consecutive academic terms as a graduate assistant, has only one term of course work to complete degree requirements, and exhibits financial need. This policy is designed for students pursuing graduate work as full-time continuing enrollees.

At SIUE, the major proportion of graduate students are part-time rather than full-time students. Many students are unable to complete a program in four academic terms. Making the fourth term waiver available to former graduate assistants at the point of need increases the possibility of continuity in their graduate courses and research. The criteria remain unchanged, i.e., the special waiver is given only in the absence of an assistantship opportunity and on the basis of academic merit and financial need. The only change is removal of the limitation with respect to the final academic term.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Graduate Council of the University Senate and is concurred in by the Dean of the Graduate School. The Vice-President and Provost and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy A-6-1-2) be and is hereby amended to read as follows:

- 2) Tuition and fees (except for the University Center Fee and the Student-to-Student Grant Fund Fee) may be waived for no more than one academic term for a graduate student who has served at least three consecutive academic terms as a graduate assistant, and who has a bona fide need for financial assistance; provided that such waivers shall be used only when reappointment as a graduate assistant is not possible for such academic term, and that program completion time requirements and financial assistance needs shall first be verified by the Graduate Dean upon recommendation of the appointing unit.

Mr. Elliott requested that President Brandt develop a statement on the SIUC policy on graduate assistant tuition waivers to be submitted to the Board. If the Presidents thought it was desirable for there to be a System policy, then a System policy should be developed. There should be policy coverage for both institutions, not just one. With that statement, Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following two matters were presented together:

RETENTION OF ARCHITECTURAL CONSULTANT: UNIVERSITY CENTER RENOVATION, SIUE

Summary

A renovation committee, including students and staff, has been developing renovation plans for the University Center, SIUE. The committee feels that professional services are required in order to define the scope of work and to prepare cost estimates for the project. The results of this study relate to the proposed "Advance Refunding" and new bond sale. This initial consulting work will be paid from the University Center operating budget. It is anticipated that actual design work will be funded from bond proceeds.

Rationale for Adoption

The School of Business vacated space in the University Center, SIUE, during November, 1976. Utilization of that space for University Center purposes is not possible until it is renovated. Other areas of the University Center are in need of renovation and/or upgrading in order to improve services to the University community. These areas include the Student Activities area, Craft Shop, art gallery, Alestle office and production area, and administrative offices. Renovations to administrative office areas will provide permanent offices for the University Information Center, Office of University Cultural Arts Services, Office of Conferences and Institutes, and the University Center Business Office and Scheduling Center.

These renovations will provide greater opportunity for the presentation of student activities and improve the Center's capacity to generate revenue through Food Service and space rental.

A renovation committee, including students and staff, has been developing renovation plans. The committee feels that architectural consultant services are required in order to finalize planning and prepare accurate cost estimates. Funding for actual architectural design work will be from the proceeds of the proposed sale of bonds, but the current funding from the operating budget of the University Center allows initial planning to begin. It will be necessary to make other funding arrangements should the "Advance Refunding" process not be successfully completed. Bond proceeds will repay the current account.

The following matter was presented:

POLICY ON GRADUATE ASSISTANT TUITION WAIVERS, SIUE
[AMENDMENTS TO IV CODE OF POLICY A]

Summary

This matter amends existing policy for SIUE, related to graduate assistant tuition waivers, by deleting the requirement that a fourth term waiver may be granted only for the final term of course work of a graduate student.

Rationale for Adoption

Current policy provides that an academic term tuition waiver may be granted to a graduate student who has served at least three consecutive academic terms as a graduate assistant, has only one term of course work to complete degree requirements, and exhibits financial need. This policy is designed for students pursuing graduate work as full-time continuing enrollees.

At SIUE, the major proportion of graduate students are part-time rather than full-time students. Many students are unable to complete a program in four academic terms. Making the fourth term waiver available to former graduate assistants at the point of need increases the possibility of continuity in their graduate courses and research. The criteria remain unchanged, i.e., the special waiver is given only in the absence of an assistantship opportunity and on the basis of academic merit and financial need. The only change is removal of the limitation with respect to the final academic term.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Graduate Council of the University Senate and is concurred in by the Dean of the Graduate School. The Vice-President and Provost and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy A-6-1-2) be and is hereby amended to read as follows:

- 2) Tuition and fees (except for the University Center Fee and the Student-to-Student Grant Fund Fee) may be waived for no more than one academic term for a graduate student who has served at least three consecutive academic terms as a graduate assistant, and who has a bona fide need for financial assistance; provided that such waivers shall be used only when reappointment as a graduate assistant is not possible for such academic term, and that program completion time requirements and financial assistance needs shall first be verified by the Graduate Dean upon recommendation of the appointing unit.

Mr. Elliott requested that President Brandt develop a statement on the SIUC policy on graduate assistant tuition waivers to be submitted to the Board. If the Presidents thought it was desirable for there to be a System policy, then a System policy should be developed. There should be policy coverage for both institutions, not just one. With that statement, Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following two matters were presented together:

RETENTION OF ARCHITECTURAL CONSULTANT: UNIVERSITY CENTER RENOVATION, SIUE

Summary

A renovation committee, including students and staff, has been developing renovation plans for the University Center, SIUE. The committee feels that professional services are required in order to define the scope of work and to prepare cost estimates for the project. The results of this study relate to the proposed "Advance Refunding" and new bond sale. This initial consulting work will be paid from the University Center operating budget. It is anticipated that actual design work will be funded from bond proceeds.

Rationale for Adoption

The School of Business vacated space in the University Center, SIUE, during November, 1976. Utilization of that space for University Center purposes is not possible until it is renovated. Other areas of the University Center are in need of renovation and/or upgrading in order to improve services to the University community. These areas include the Student Activities area, Craft Shop, art gallery, Alestle office and production area, and administrative offices. Renovations to administrative office areas will provide permanent offices for the University Information Center, Office of University Cultural Arts Services, Office of Conferences and Institutes, and the University Center Business Office and Scheduling Center.

These renovations will provide greater opportunity for the presentation of student activities and improve the Center's capacity to generate revenue through Food Service and space rental.

A renovation committee, including students and staff, has been developing renovation plans. The committee feels that architectural consultant services are required in order to finalize planning and prepare accurate cost estimates. Funding for actual architectural design work will be from the proceeds of the proposed sale of bonds, but the current funding from the operating budget of the University Center allows initial planning to begin. It will be necessary to make other funding arrangements should the "Advance Refunding" process not be successfully completed. Bond proceeds will repay the current account.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by SIUE University Center administration and the University Center Board, in conjunction with the Vice-President for Business Affairs. It has been approved by the Student Senate. The Vice-President for Business Affairs and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The firm of Architectural Associates Incorporated, Collinsville, Illinois, is approved for consulting and design work for the renovation of the University Center at Southern Illinois University at Edwardsville.
- (2) An initial agreement shall be made with that firm for Schematic Design work only, in an amount not in excess of \$12,000, with funds to be provided from the Operations and Maintenance Budget of the University Center.
- (3) The firm is approved for the balance of the architectural design work should funds become available for the renovation work, with the aggregate fee being no greater than that provided for in the fee schedule approved by the Southern Illinois Chapter of the American Institute of Architects.

RETENTION OF ARCHITECT: ENVIRONMENTAL RESOURCES TRAINING CENTER, SIUESummary

This matter approves retention of the firm, Booker/Field Architects and Engineers, Collinsville, Illinois, to provide architectural and engineering services relative to the acquisition and installation of capital equipment in the E.R.T.C., SIUE.

Funding for these services is from grant monies received from the Illinois Environmental Protection Agency. Estimated costs for architectural and engineering services are \$25,000.

Rationale for Adoption

At its meeting of July 14, 1977, the Board authorized SIUE to accept a supplemental grant of \$500,000 from the I.E.P.A. These grant funds were for the purchase and installation of capital equipment for the Environmental Resources Training Center on the SIUE campus.

Architectural and engineering services are now required in order to proceed with the acquisition and installation of this equipment.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Director of Plant Operations. The Vice-President and Provost, the Vice-President for Business Affairs, and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That officers of Southern Illinois University at Edwardsville are authorized to proceed with completion of plans, specifications, and details for the acquisition and installation of capital equipment at the Environmental Resources Training Center, SIUE, for future consideration by this Board in accordance with the prevailing practices and procedures of the Southern Illinois University System; and

BE IT FURTHER RESOLVED, That retention of the firm of Booker/Field Architects and Engineers, Collinsville, Illinois, to provide architectural and engineering services in connection with this project be and is hereby approved, with payment to be made from grant funds available for the project, provided that fees so paid shall not exceed those provided for in the fee schedule approved by the Southern Illinois Chapter of the American Institute of Architects.

Mr. Van Meter asked President Shaw what procedures were followed in making a selection of architects on these two projects? President Shaw replied that on the University Center renovation, there had been a joint committee of the University Center staff and student government. Criteria were set for the architects to submit their requests for review. The committee then met with the architects who were chosen to be the best, and from that listing and from discussions that took place, the committee arrived at a decision on which architect should be recommended to the President and then to the Board. This is the same model that has been used for other projects.

Mr. Van Meter asked if the President was making certain that he would get the attention of the person or persons in the firm that really have the expertise that he thought he was hiring? President Shaw responded that was one of the reasons for the interviews and that they tried to hire a firm which would take our project as a top priority with the firm's top people. This was an assurance that was sought and required.

Mr. Van Meter moved approval of both resolutions as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

President Shaw requested that the Board consider Request for Release of Funds and Authorization for Retention of Architect: School of Dental Medicine Master Plan, SIUE, which had not been submitted ten days in advance of the meeting.

Mrs. Blackshere moved that the proposed matter be considered. The motion was duly seconded. After a voice vote, the Chair declared the motion to have passed unanimously.

The following matter was presented:

REQUEST FOR RELEASE OF FUNDS AND AUTHORIZATION FOR RETENTION
OF ARCHITECT: SCHOOL OF DENTAL MEDICINE MASTER PLAN, SIUE

Summary

This matter seeks Board approval to request the release of \$111,000 in General Revenue funds for development of a master plan for the School of Dental Medicine, SIUE, which would recommend to the Board a permanent location. It further authorizes the President, SIUE, to retain, subject to approval of the members of the Executive Committee, an architectural firm to perform the master planning functions.

Rationale for Adoption

Establishment of the School of Dental Medicine was first proposed in February, 1968, in a report on Education in the Health Fields made by a subcommittee of the Illinois Board of Higher Education. The IBHE formally adopted the report of its subcommittee on June 4, 1968, which recommended establishment of the School of Dental Medicine on the Edwardsville campus.

On January 29, 1969, President Rendleman announced that the School would be temporarily housed at Alton until permanent quarters could be erected at SIUE. Subsequently, it was decided that the School would remain at Alton for a period of time, and that facilities being developed there would continue to be used as a clinical center even if the School was relocated.

Following initial renovation of these facilities, the first class of twenty-four students was admitted on September 11, 1972, with formal dedication of the facilities occurring October 3, 1972. Since then a number of renovation projects have been completed, funded from both National Institute of Health Start-up-Grants and state capital funds.

No formalized study has ever been conducted to determine the most effective placement of the School of Dental Medicine. The present facilities, and all renovations to date, have been considered to be temporary in nature.

The subject funds are a part of the Fiscal Year 1978 General Revenue appropriations for Southern Illinois University and have been authorized by Senate Bill 437, Section 4. The purpose of this item is to obtain Board approval to request the release of these funds, and to authorize the President, SIUE, to proceed with retention of the architect for the project after the Governor releases the funds.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Constituency heads, per se, were not directly reinolved inasmuch as this project was previously reviewed and approved as a part of the Fiscal Year 1978 RAMP document. This action is primarily an administrative procedure to complete a previously approved project. Further constituency involvement will occur in the development of recommendations for the master plan.

The Vice-President for Business Affairs, the Vice-President and Provost, and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) Approval is hereby granted to seek the release of General Revenue funds in the amount of \$111,000 for development of a master plan for the School of Dental Medicine, SIUE.
- (2) The President of Southern Illinois University at Edwardsville is hereby authorized to select and retain, subject to approval by the members of the Executive Committee of the Board and the release of funds by the Governor, the architect to provide services necessary to the master plan, provided that fees so paid to the architect retained shall not exceed those provided for in the fee schedule approved by the Southern Illinois Chapter of the American Institute of Architects.
- (3) The President of Southern Illinois University at Edwardsville be and is hereby authorized and directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures of the Southern Illinois University System.

President Shaw explained that an architect would be hired to assist in the planning for the School of Dental Medicine, and would be charged with the following: (1) Considering our program situation, look at the present dental school at the Alton location, and determine what it would cost and how it would look to have it remodeled to be the kind of dental school we needed in order to have a class of sixty-four students as opposed to the present class of forty-eight; (2) what would it cost and what would it look like to have new buildings built at the Alton location rather than remodeling the present buildings; and (3) what would it cost to have the dental school moved to the Edwardsville campus and to build a new facility there. The economic and aesthetic part of our planning is going to be very important; program considerations will be examined, where it makes best sense programmatically. We will also be looking at the concept of community viability: where is the facility to be best placed in terms of performing our regional service role and our commitment to making the communities in the Metro-East area good ones?

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the President, SIUE, President Shaw commented on several grants which SIUE had recently received that reinforced our mission and role as a regional university. The gerontology program had received a grant from the Illinois Department of Aging to sponsor workshops on aging in

the Metro-East area. Two major grants had been received from the Department of Health, Education, and Welfare, one of which is for the continuation of the Health Manpower Education Initiative Training Program for our dental school and was designed to make dental education more realistic and to have dental students face up to the non-dental demands placed on them in terms of managing a staff, dealing with the patients, etc. The Chemistry Department has been awarded a grant to study lithium ions which work to calm mental patients. The Department of Anthropology has been awarded a \$10,000 grant from the Illinois Department of Transportation to support archaeological testing for the proposed Alton Beltline extension at the eastern edge of Alton.

The next item to be considered was Petition for Reconsideration: Appeal of Chuen-chuen Chang-Fang, SIUC. Chairman Rowe stated that the members of the Board did not entirely agree with the procedure the Chair had been following by permitting an oral argument under items for reconsideration. The Chair had talked with Professor Chang-Fang's attorney, Jona Goldschmidt, and he had agreed to limit his presentation to three minutes.

The following matter was presented:

Jona Goldschmidt
 ATTORNEY AT LAW
 828-D EAST MAIN STREET
 ROBINSON CENTER
 CARBONDALE, ILLINOIS 62901
 (618) 457-0414

BOARD OF TRUSTEES
 RECEIVED

SEP 13 1977

AM
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September 14, 1977

4-2

Mr. James Brown
 General Secretary
 Board of Trustees
 Southern Illinois University
 Carbondale, IL 62901

RE: Re-Consideration of Dr. Chang-Fang's Grievance

Dear Mr. Brown:

Thank you for your letter of September 9, 1977, regarding our option to file a Petition for Re-Consideration.

This is to advise you that the grievant does, in fact, request reconsideration of this matter for the following reasons:

1. The Board of Trustees, its General Secretary, its Legal Counsel and the Legal Counsel for the Administration, all of whom were present at the September 8, 1977, hearing on this matter, had full knowledge that the grievant was represented by counsel, that her counsel was appearing in Federal Court in East St. Louis at the time this matter was scheduled on the Board's agenda, yet no effort was made to continue the matter to a later time in the afternoon, so that counsel could adequately represent the grievant.

2. That counsel was asked, upon his late arrival, if he had "anything to add." At such time counsel was unaware of what matter had been taken up and could not, without reasonable opportunity to consult with the grievant, adequately state her case to the Board.

3. That the decision of the Board was contrary to the manifest of the evidence as set forth in the appeal and reply filed by the grievant.

Thank you for your consideration in this matter.

Sincerely yours,

Jona Goldschmidt
 Jona Goldschmidt

JG:jt

cc: President Warren Brandt
 Dr. Frank Horton
 Dr. Chang-Fang
 Art Sussman

The Chair recognized Mr. Jona Goldschmidt, who stated that in Item C, under the summary portion which dealt with the SIUC answer to Dr. Chang-Fang's appeal, it stated even for summer and holiday-time research there should have been one publication in five years. A correction was necessary here because Dr. Chang-Fang was hired in 1973. Apparently, the University was taking the position that this summer and holiday-time research was sufficient time. Mr. Goldschmidt pointed out in his reply that this position clearly contradicts Article VIII, Section 2 D of the Bylaws and Statutes of the Board of Trustees which states "a vacation period during which the staff member shall be free from institutional duty." Apparently, Dr. Chang-Fang was not free from institutional duty, and the Board is now asked to judge her on the basis of time which the Bylaws and Statutes indicate was her own time. The record contains many examples of discrimination against her, chiefly by her former chairman, and all of these items were brought to the attention of the Affirmative Action office in 1975. No formal disposition came from that complaint. The documented discriminatory acts were now known, and to deny tenure again at this level is to ignore these uncontradicted examples of discrimination against her, and the result would be therefore only a perpetuation of discrimination to which she was subjected previously. He thought it would be a disservice both to the University and to the people of the state to use the so-called Horton tenure guidelines in such a way as to perpetuate past discrimination.

Mr. Van Meter moved to dismiss the Petition for Reconsideration of the Appeal of Chuen-chuen Chang-Fang, SIUC. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The Chair announced that there had been a request from the petitioner for postponement to the December Board meeting of the Petition for Reconsideration: Appeal of Charles A. Rawlings, SIUC. It was the consensus of the Board to grant the petitioner's request.

Mr. Elliott commented that after the last Board meeting, he had written a letter to the members of the Board and System Council suggesting that it might be appropriate that they review some of the procedures followed in the handling of appeals. He was encouraged to have received a number of responses from several of the Board members and Board Staff. There is not complete agreement as to what should be done, but we do pretty much agree as to what the problem is. He had suggested that we ought to find some way to limit oral presentation. The Board receives massive records in advance and knows what is in the records. He did not feel there was anything to be gained by oral presentation with one exception and that was that the people who attended the Board meeting do not have the benefit of these presentations and some method ought to be devised to at least make an introductory statement for these people to let them know what the issue is. He thought that the presentation ought to be otherwise limited to a written presentation subject to questions by Board members. On a petition for reconsideration, he thought it should be submitted in writing and should primarily raise either errors of law or serious errors of fact, or additional new facts. Then the reconsideration would only be held if the Board votes to grant a rehearing; we would look at the petition for rehearing and then there would be a motion to grant or deny a rehearing. If the motion is to deny, that would be the end of it. If the motion is to grant, then the Board would hear oral presentations but not a full-scale review of the facts all over again; there was no sense in having two separate hearings on these matters. Mr. Elliott welcomed comments from the Board members as to how they felt, and he had brought this matter to their attention at this time because there was no specific case presently at issue.

Mr. Norwood stated that our appeal procedure should be streamlined. He thought the Board should make a decision as to what kinds of appeals it

wanted to come to the Board. He stated that we should consider appeals to the Board's level in matters concerning tenure or dismissal of a faculty member and possible dismissal of a student from the University. He felt that the appeals could be handled through a grievance procedure. If we have to modify it to make it a cleaner procedure, it should go to the President, and the President would make a decision on the appeal. Then, if there was any question of due process, it could go possibly to the Board Staff to check just what the process was and if there was any question of process it could be sent back to the University, but as far as an appeal coming to the Board, he would like to see only tenure and student dismissal appeals.

Chairman Rowe commented that he wondered if it would be possible before any appeal comes to the Board that we require every campus remedy that exists to be exhausted. He was surprised to see the analysis by the Board Staff to find that several major universities were not involving themselves in this procedure. His first instinct was to say we want to be able to give a faculty member a hearing. We want to be fair, but that almost presumes that the various levels of University governance are not being fair, and he does not think we can presume that at all. We have to presume that they are fair. It seemed to him that we might want to consider insisting appeals go through a Judicial Review Board.

Mrs. Blackshere would hope that we would say separation from the University because there were people employed by this University who do not get tenure but may be dismissed. When we go to a Judicial Review Board or any other committee, are we looking for unanimous support of the recommendations previously given or denial of it, and how do we resolve the question if it is not unanimous?

Mr. Norwood said he did not think we had to go to a situation where the decision would have to be unanimous. If we use a Judicial Review Board

and institute it now, he thought it could be between the final appeal before the President and the presidential level, and at that point, if a Judicial Review Board has 20 members on it and voted 11-9, it would be incumbent upon the President to study the matter carefully. If the vote was 15-5 or 16-4, that would be a different matter.

Mr. Grandone had some serious reservations about student dismissal from school. He would like very much to include termination of student employment.

President Shaw thought that the discussion was pointing out the complexity of the appeal procedure, and he wanted to distinguish between denying a hearing and denying an appeal, and to deal with them as separate entities.

Mr. Elliott hoped to obtain some sort of consensus and refer it to the System Council to discuss it further and return with a recommendation. Each member of the System Council had written letters that were somewhat different but there were several commonalities too.

The Chair recommended that a consensus be taken on the matter of reconsideration.

Mr. Elliott stated that his suggestion on the matter of reconsideration was that the Board have a vote that the Board will or will not reconsider, and if the Board votes not to reconsider, that is the end of it. If the Board votes to reconsider, then we decide how we will proceed to reconsider. There will be no presentations except the written matter that is presented until the Board votes to reconsider.

Mr. Norwood agreed with Mr. Elliott's suggestion about reconsideration. He added that he would like to see the guidelines for the System Council include

his suggestions about dismissal from the University, to include Mrs. Blackshire's suggestions on staff dismissal too, but not to include student employment.

The Chair recognized Mr. Ricardo Caballero, Vice-President of the Graduate Student Council, SIUC, who stated that as far as the GSC could recall, there had not been a favorable consideration for an appeal so the Council questioned the practicality of the appeal.

Mr. Van Meter commented that he thought the Board's real intent was to be certain that everyone had a fair opportunity for hearing, and that procedures should be set up in such a way that everybody has an opportunity to make his or her presentations and to be heard. He thought the Board was asking review of each University's procedures to make sure that good procedures were followed. The hearing procedure within each University should be so complete that the Board could take a great deal of confidence in the result as it is finally determined. We would then find a very limited procedure coming to this Board in which we could judge whether the complete procedures were followed and a fair hearing was granted. This is the kind of guidelines he would like to recommend to the System Council.

Chairman Rowe wondered if the Board would be willing to consider the matter from the standpoint that hearing an appeal would be only after the Board voted to hear an appeal. In other words, no appeals were automatic. The Board would have the opportunity to hear someone with a grievance who has exhausted all channels, but presentation of material satisfactory to the Board would be necessary to justify hearing it by the Board.

The Chair asked the Presidents whether the two grievance documents they had would encompass a review of some sort. President Shaw replied that they were in the process of reviewing their grievance procedure, particularly as it applied to faculty, and hopefully would be making some changes in it

this year. President Brandt replied that their grievance document was fairly close to being ready to bring to the Board and it would include a procedure at the present time that the appeal would come to the Board, but it could be amended in any way necessary to correspond with what the Board decides it would like in that particular phase, but it would cover in detail all the procedures prior to that point.

The Chair commented that he had heard four Board members say that they would be amenable to considering a proposition whereby appeals come only if the Board grants them. It would have to be documented that the appeal procedures specified in the grievance document for the campus in question had been exhausted and the person, nevertheless, asked that the President transmit his desire for an appeal to the General Secretary. The General Secretary would then present in some succinct form an opportunity for us to review the basic facts and decide whether to hear the appeal or not. That was what he had in mind as a suggestion.

Mrs. Kimmel stated that it would be necessary to review the campus processes before making a decision; that each process would have to be adequate, so everyone could have been heard. Then that would help the Board make the decision on whether the Board wanted to hear anyone after they have had due process on the campus.

The Chair brought up the fact that there was one petition for reconsideration pending before the Board for the December meeting. President Brandt stated this petition by Professor Charles A. Rawlings should proceed under the present procedure. The Chair agreed.

The Chair stated that the Board would expect a revised appeal procedure from the System Council at the December Board meeting, and in accordance with Mr. Norwood's suggestion, a status report on the matter would be presented at

the November Board meeting in order for the Board to provide more guidelines to the System Council if necessary.

The next item to be discussed was the Revision of Requisition Policy and Procedure Statement for Southern Illinois University which requests action in November. Dr. Brown explained that the proposed revision had been the product of the thinking of the financial officers of the two Universities and the Board Staff and it represented an effort to streamline operations but to still maintain the appropriate awareness for the Board.

Mr. Isbell pointed out that there were two concepts in the draft of the item omitted strictly to get reaction from members of the Board to see if these concepts were of value or assistance. At the very end of the draft, under monthly reporting procedures, the old document called for the inclusion with each monthly report a copy of the regulations. Is it necessary to include a copy of the regulations each month, which means one from each campus, or would the Board reach a point that it would become familiar with the regulations?

The Chair thought these regulations could be omitted. If a Board member wishes to have a copy, one could be mailed directly.

Mr. Isbell stated the other concept was the content of the monthly report itself. We currently provide a report on the date of the item, the fund, the account, the number of bidders, whether the item was reviewed and approved by the Executive Committee, and other vendors who have bid on the particular requisition. Were there any suggestions from the members of the Board as to receiving all of this data?

Mrs. Blackshere remarked that she appreciated the way the multiple vendors were handled. It gave her an idea as to the usage of multiple vendors. Mr. Isbell commented that since this procedure has been of value to Mrs. Blackshere, a continuation of the present procedure would be incorporated in the new procedure.

Mr. Elliott asked what was the procedure for handling consultants? Mr. Isbell replied that at the present time, those are handled in a separate section and they go down to \$25 or \$30, but it was the intent to report those of only \$10,000 or more in this update.

Mr. Norwood pointed out that under the new procedure members of the Board could no longer distinguish state appropriated source of funds from local funds. Mr. Isbell replied that each time an item was submitted that falls within the Legislative Audit Commission Guidelines that the funding for that transaction would be verified by the individual University. Also, if Mrs. Blackshere's suggestion is followed to retain the detail on each of the transactions in the monthly Summary Report, it would contain the funding

PLANS FOR NONINSTRUCTIONAL CAPITAL IMPROVEMENTS
(TABLE 10.0, FISCAL YEAR 1979 RAMP)

Summary

The IBHE is required by its enabling Act to approve university plans for noninstructional capital improvements. These are capital projects to be funded from nonappropriated funds and are not subject to the regular budgetary process. The IBHE's responsibility is to determine whether or not any project submitted for approval is consistent with the master plan for higher education and with instructional buildings provided therein. Such plans are submitted to the IBHE at one time for annual review via Table 10.0 in the RAMP document.

The Auditor General and the Legislative Audit Commission have questioned the retention and use of some university-retained nonappropriated funds. Some of the questions raised have been concerned with the procedures used in financing noninstructional capital improvement projects. University officials from the four senior higher education systems have been working with the Auditor General and the Legislative Audit Commission on this matter during the past few months. In conjunction with these offices, a set of guidelines was created and was adopted by this Board at its meeting of June 9, 1977. As a result, the IBHE is now requiring assurance from each governing board that it has reviewed and approved the university's plans for noninstructional capital improvements including a specific review and approval of the financing procedure.

The purpose of this matter is to request your review and approval of the SIUC and SIUE plans for noninstructional capital improvements including a specific review and approval of the financing procedure. A listing of projects included in their plans is attached in the format required for submission to the IBHE and includes projects to be implemented through November, 1978. The Board may also anticipate the receipt of additional projects for its approval during this applicable period of time.

Rationale for Adoption

As indicated above, IBHE procedures require Board of Trustees approval of plans for noninstructional capital improvement projects including specifics of financing before they will consider approval as to consistency with master plans and instructional buildings provided therein. Approval of plans at this time does not affect other Board approval requirements and initiation of some projects included in these plans may not materialize due to cash flow limitations or other reasons.

The noninstructional capital improvement plans of SIUC and SIUE represent an on-going and essential plan for remodeling, rehabilitating, equipping, and in some instances planning therefor, of various facilities used for functions auxiliary and supportive of the University's primary roles. These facilities include University housing, student centers, parking lots, athletic and special purpose

facilities, and auxiliary enterprise and service operation facilities. The source of funds for these projects is for the most part operating revenues of the facilities and student fees. Since these facilities and their maintenance are not funded by the state, it is extremely important that an on-going plan be maintained to keep the facilities functional and efficient.

The proposed source of funds as outlined in the attached tables has been reviewed by the Board Staff. It is believed that funding proposed is consistent with the current interpretations of the Finance Act as interpreted by the Legislative Audit Commission Guidelines. The interpretations of the guidelines are changing as decisions are made by special committees and as the respective universities define their accounting "entities." The resolution will provide for verification of funding propriety as individual projects are initiated.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

Plans for noninstructional capital improvements were developed as part of the Fiscal Year 1979 RAMP process. Representatives of each University can respond to specific questions about its preparation.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the plans for noninstructional capital improvements for Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville, as attached, including the anticipated source of funding, be approved for transmittal to the Illinois Board of Higher Education and that its approval be respectfully requested thereon; and

BE IT FURTHER RESOLVED, That each University will verify propriety of funding as established by the current interpretations of the Legislative Audit Commission Guidelines at the initiation of an individual noninstructional capital improvement project.

Plans for Noninstructional Capital Improvements

System Southern Illinois University
Campus Carbondale

Institution Southern Illinois University at Carbondale
Period November 1, 1977 through October 31, 1978

<u>Project Name/Category</u>	<u>Anticipated Sources of Funds</u>	<u>Total Project Cost</u>
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Plan A, Housing 310.0

1. Planning 250.0

To air condition various housing units.

2. Equipment 35.0

To acquire new furniture and equipment for housing areas.

3. Remodel and Rehabilitation 25.0

Miscellaneous work.

Plan B, Shryock Auditorium 62.5

1. Remodel and Rehabilitation 62.5

Completion of stage rigging and installation of storm windows.

Indirect Costs and other Contract Reimbursements

(1) To be repaid from proceeds from sale of bonds if bonds are sold for air conditioning project.

Table 10.0

Plans for Noninstructional Capital Improvements

System Southern Illinois University
Campus Carbondale

Institution Southern Illinois University at Carbondale
Period November 1, 1977 through October 31, 1978

18

<u>Project Name/Category</u>	<u>Anticipated Sources of Funds</u>	<u>Total Project Cost</u>
<u>Plan C, Student Center</u>		
1. <u>Remodel and Rehabilitation</u> Remodeling of rooms, remodel space for print shop, modify ventilation, signage, remodel space for craft shop, bakery shop, check cashing, scheduling office, roof repair and site drainage.	Revenue Bond Operating Funds, Student Fees	222.0
2. <u>Equipment</u> Draperies, equipment, furniture for meeting rooms and student activity rooms.	Revenue Bond Operating Funds, Student Fees	155.0
<u>Plan D, Student Affairs</u>		
1. <u>Buildings Additions and Structures</u> Outdoor stage facility and free forum area.	Student Fees and Indirect Cost Recoveries	25.0
2. <u>Remodel and Rehabilitation</u> Remodel office space and install canopy for ambulance.	Student Fees and Indirect Cost Recoveries	22.5
		<u>47.5</u>

Plans for Noninstructional Capital Improvements

<u>System</u> Southern Illinois University	<u>Institution</u> Southern Illinois University at Carbondale
<u>Campus</u> Carbondale	<u>Period</u> November 1, 1977 through October 31, 1978

<u>Project Name/Category</u>	<u>Anticipated Sources of Funds</u>	<u>Total</u>
		<u>Project Cost</u>

Plan E, Athletics615.01. Site Improvements

Conversion of track to metric system with addition of two lanes, new softball field for women's athletics, and playfield improvements.

Gifts, Donations, Athletic Fees, and Revenue Generated from Operations 455.0

2. Remodel and Rehabilitation

McAndrew Stadium - waterproof west stands, canopy over concourse west stands, replace wood slat seating and remodel room 203 for multipurpose use.

Gifts, Donations, Athletic Fees, and Revenue Generated from Operations 160.0

Plan F, Service Enterprises61.01. Equipment

Adds three vehicles for Travel Services and provides for new equipment in printing and duplicating.

Revenue Generated from Service Operations 61.0

Plans for Noninstructional Capital Improvements

System Southern Illinois University Institution Southern Illinois University at Carbondale
 Campus Carbondale Period November 1, 1977 through October 31, 1978 84

Project Name/Category	Anticipated Sources of Funds	Total Project Cost
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Plan G, Parking

2,825.6

1. Site Improvements

Parking Fees 2,825.6

The parking plan will provide for the construction of new lots and rehabilitation of old lots. Among the new parking facilities is a multi-tiered structure having a capacity of 350 cars. Also included in this plan are bicycle lanes and pads, plus parking for motorcycles.

Plan H, Code Requirements

85.0

1. Remodel and Rehabilitation

Indirect Costs, other Contract Reimbursements, and Student Fees 85.0

This plan provides for modifications to fire alarm systems at the Student Center and Arena, an emergency generator for Health Service, and a new coding system for University alarms.

Plan I, Utilities

29.5

1. Utility Extensions

Indirect Costs, and other Contract Reimbursements 29.5

This plan is designed to care for improvements in the University's sewer system. It will include new sewer hookups as well as repair or replacement of sewers which have become dysfunctional.

Plans for Noninstructional Capital Improvements

System Southern Illinois University
Campus Carbondale

Institution Southern Illinois University at Carbondale
Period November 1, 1977 through October 31, 1978

<u>Project Name/Category</u>	<u>Anticipated Sources of Funds</u>	<u>Total Project Cost</u>
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Plan J, Site Improvements

1. Site Improvements

These projects will include razing old houses, barracks, and trailers, completion of Old Harwood Avenue development, activating Campus Lake II, providing University identification on Route 51 at Lincoln Drive; completion of firelane, walks, seeding, sodding, and plantings.

Indirect Costs and Contract Reimbursements 283.5

283.5

Plan K, Administrative Space

1. Remodel and Rehabilitation

This plan calls for the remodeling of Administrative offices and includes work for Purchasing, Accounting, Personnel, Internal Auditor, Micrographics, and Office Building 111.

Indirect Costs and Contract Reimbursements 75.0

75.0

Plan L, Building Modifications

1. Remodel and Rehabilitation

This plan will provide for miscellaneous building modifications to include: Air Conditioning modification at Anthony Hall; Facilities for Women, Arena; Laboratories for Pollution Control; Roof for Communications Building; and Rehabilitation of the Faculty Club.

Indirect Costs and Contract Reimbursements 539.5

539.5

Table 10.0

Plans for Noninstructional Capital Improvements

System Southern Illinois University

Institution Southern Illinois University at Carbondale

Campus Carbondale

Period November 1, 1977 through October 31, 1978

88

<u>Project Name/Category</u>	<u>Anticipated Sources of Funds</u>	<u>Total Project Cost</u>
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Plan M, City - SIUC Cooperative Projects

217.5

1. Site Improvements

This plan provides for drainage and runoff as a result of the construction of the Recreation Building, a \$600,000 project to pave and realign Grand Avenue (University share is \$40,000) and participation in a \$50 million federally funded project to depress the Illinois Central and Gulf Rail-road tracks which bisects the campus and city (University share is estimated at \$137,500).

Payment in Kind (Dedication of Right-of-Way), Special City-State Appropriation Bill, Indirect Costs and other Contract Reimbursements

217.5

Plan N, Noninstructional Equipment

100.0

1. Equipment

This plan will provide for the purchase of noninstructional furniture and equipment to include office and workshop equipment, radio and communication equipment, and other furniture and/or equipment items for nonacademic departments and units.

External Grants, Operating Revenues, Indirect Cost Recovery

100.0

Plans for Noninstructional Capital Improvements

System Southern Illinois University
Campus Carbondale

Institution Southern Illinois University at Carbondale
Period November 1, 1977 through October 31, 1978

<u>Project Name/Category</u>	<u>Anticipated Sources of Funds</u>	<u>Total Project Cost</u>
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Plan 0, Touch of Nature Environmental Center

1. Remodel and Rehabilitation
 The plan provides for remodeling of shower and restroom facilities, cafeteria and guest houses.

2. Site Improvements
 The plan provides for rehabilitation of roads and parking lots, campsites, sidewalks and miscellaneous site improvements.

Grants, Gifts, Revenue Generated by Operations, Indirect Costs and other Contract Reimbursements 120.0

Grants, Gifts, Revenue Generated by Operations, Indirect Costs and other Contract Reimbursements 170.0

290.0

Table 10.0

Plans for Noninstructional Capital Improvements

System	Southern Illinois University	Institution	SIUE	Total Project Cost
Campus	Edwardsville			
Project Name/Category		Anticipated Sources of Funds		
1.	<p><u>Construct Tertiary Treatment Facility-Utilities</u> This program was originally approved by IBHE in May 1974 as part of a total project that included construction of the Environmental Resources Training Center. The total project was to be funded from a grant from IEPA. Inflation on construction costs have required additional funding appropriated to CDB. This facility will be added to the two stage Waste Treatment Plant now serving the campus and will provide advanced treatment of effluent streams in accordance with state water quality standards.</p>	IEPA Grant Funds (\$205,000) CDB Bond Funds (\$450,000)		\$655,000
2.	<p><u>Equip Environmental Resources Training Center - Equipment</u> This project will provide for full equipment requirements for the ERTC facility and the training program.</p>	IEPA Grant Funds		\$500,000
3.	<p><u>New and Replacement Equipment for Service and Auxiliary Enterprise Departments - Equipment</u> This project will provide for the necessary upgrading and replacement of obsolete and worn-out equipment for self-supporting service and auxiliary enterprise departments.</p>	Student Fees and User Charges		\$100,000

Table 10.0

Plans for Noninstructional Capital Improvements

<u>System</u>	<u>Southern Illinois University</u>	<u>Institution</u>	<u>SIUE</u>	<u>Total</u>
<u>Campus</u>	<u>Edwardsville</u>			<u>Project Cost</u>
<u>Project Name/Category</u>	<u>Anticipated Sources of Funds</u>			
<p>4. <u>New and Replacement Equipment for the programs of Recreation, Intramurals and Athletics - Equipment</u> This project will provide for the necessary upgrading and replacement of obsolete and worn-out equipment for the programs of recreation, intramurals and athletics.</p>	Student Fees			\$100,000
<p>5. <u>Site Improvements for Playfields and Out-of-Door Facilities for the programs of Recreation, Intramurals and Athletics - Site Improvements</u> This project will provide for the upgrading and repair of playfields and out-of-door facilities for the programs of recreation, intramurals and athletics.</p>	Student Fees			\$ 50,000
<p>6. <u>Site Improvements for Parking Lots - Site Improvements</u> This project will provide for upgrading, surfacing and expansion of existing parking lots and areas.</p>	Parking Decal Fees and Parking Fines			\$ 50,000
<p>7. <u>Renovation of the University Center - Renovation</u> This project will provide for additional meeting rooms, relocation of the Center Business Office, expansion of the ALESTLE Newspaper offices, expansion of the Campus Information Office, and establishment of a controlled access arts gallery.</p>	Student Fees and/or Revenue Bond Proceeds			\$900,000

Table 10.0

Plans for Noninstructional Capital Improvements

System	Southern Illinois University	Institution	SIUE	Anticipated Sources of Funds	Total Project Cost
Campus	Edwardsville				
	<u>Project Name/Category</u>				
8.	<p><u>Alton Campus Renovation - Renovation</u> This project will provide renovations to campus facilities for the interim period as to siting of the Dental School. The renovations will include aluminum siding to wood surface buildings, replacement of worn roofs, tuck-pointing and replacement of deteriorated window and door sash. Interior modifications will replace heating and cooling systems, worn plumbing fixtures and utility lines.</p>			U.S. Manpower Development Grant Funds	\$325,000
9.	<p><u>New Road Surfacing - Site Improvements</u> This project will provide the sub-surface and top surface for a connector road between the core area and the campus bottoms land. All grading and fill for this road are being provided through a sponsored operators training program with the Operators Local.</p>			Bottoms Land Sharecropping Activities	\$ 50,000
10.	<p><u>Purchase of Data Processing Terminals - Equipment</u> The project is to purchase data processing terminals to be located at the various Military Airlift Command bases where the University conducts Graduate Degree Programs. The terminals will interface with the MICC computer and the University computer.</p>			Fees assessed students in the self-supporting Off-Campus Graduate Degree Program	\$ 40,000
11.	<p><u>Fabricate and Install Sculpture in the Core Area</u> This project is to provide funds to fabricate and install a sculpture in the core area.</p>			Grant	\$ 50,000

Chairman Rowe asked if he were correct that under the Illinois Board of Higher Education's new rules, we were requested to submit this matter once a year, recognizing that there may be other times when we have to come in with an emergency project? Dr. Brown replied he was correct and that these documents were a part of our annual RAMP.

Mr. Grandone questioned President Shaw on the \$900,000 figure for the renovation of the University Center. President Shaw responded that the cost of the items listed were what we would call a shopping list number, and anything that is on this list has to come back to this Board of Trustees for approval before it would be implemented. The \$900,000 figure really has very little meaning in terms of the reality of what we might be coming in with, but it does allow us the flexibility to go no higher than that amount.

Mr. Norwood asked President Brandt about the conversion of the track to the metric system not costing any state money. President Brandt replied that he did not assume that we would be permitted to use state money for that type of project.

After further discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown distributed a Report on Legislative Activities, dated October 11, 1977, a copy of which has been placed on file in the Office of the Board of Trustees. There were no vitally important bills in this report, but general information. He requested Mr. Isbell to comment on the status of the advance refunding situation.

Mr. Isbell stated that the initial work on the advance refunding proposal has been started. There was a meeting with the Fiscal Agent and

Bond Counsel, and we have filed a request with Housing and Urban Development to accept the concept of reissuing those bonds issued to the federal government. They have responded initially that their first request was for a copy of the revised bond resolution, and we are currently in process of coming up with the revised resolution document. Both the Fiscal Agent and Bond Counsel will be in Carbondale on October 20, 1977 with that first draft for a review. It would be inappropriate not to mention one of the most important factors, and that was what was going on in the market. On October 10, the Wall Street Journal indicated that at the present time there was an oversupply of tax-exempt bonds, which was forcing the bond houses to reduce their price to the lowest levels this year. That was not particularly good news. Likewise, the prime interest rate has moved up to 7-1/2% and there was pressure for taking it on up to 7-3/4%. Concurrent with this, the yield on government securities was moving upward. We should recognize that these things were very fluid and the market may look better when the bids come up, but it may be that the Board will request that we wait until January or February.

Under Reports and Announcements by the President, SIUC, President Brandt presented the following information report, and requested Dr. Frank E. Horton, Vice-President for Academic Affairs and Research, and Dr. Clifford D. Harper, Dean of General Academic Programs, SIUC, to come forward and answer questions from the Board members:

INFORMATION REPORT: RACIAL/ETHNIC BACKGROUND FOR NEW FRESHMEN, SIUC

This report provides the racial/ethnic breakdown of new freshmen the first year after the initiation of a new admissions policy.

<u>Racial/Ethnic Background</u> (New Freshmen)	<u>1974</u>		<u>1975</u>		<u>1976</u>		<u>1977</u>	
Caucasian, Non-Hispanic	2,199	80.6%	2,571	78.5%	2,517	81.5%	2,673	83.93%
Black, Non-Hispanic	300	11.0%	388	11.8%	438	14.1%	391	12.28%
Asian, Pacific Island	23	.8%	88	2.6%	102	3.3%	47	1.47%
American Indian/Alaskan Native	16	.5%	24	.7%	12	.4%	9	.28%
Hispanic	7	.2%	20	.6%	16	.5%	18	.56%
Other (Non-responding) ¹	180	6.6%	183	5.5%	--	----	47	1.47%
Total New Freshmen²	2,725		3,274		3,085		3,185	

<u>Special Admissions Programs</u>	<u>1975</u>		<u>1976</u>		<u>1977</u>	
Developmental Skills (Ended 1976)		205		85		--
Special Supportive Services (SSS) (Began 1977)		--		--		176
Center for Basic Skills (CBS) (Began 1977)		--		--		267
Total		205		85		443

Racial/Ethnic Background (Special Admissions Programs/New Freshmen, 1977)

	<u>SSS</u>		<u>CBS</u>		<u>Total</u>	
Caucasian, Non-Hispanic	27	15.34%	184	68.91%	211	47.42%
Black, Non-Hispanic	146	82.96%	74	27.72%	220	49.89%
Asian, Pacific Island	1	.57%	6	2.25%	7	1.57%
American Indian, Alaskan Native	--	-----	2	.75%	2	.45%
Hispanic	2	1.47%	1	.38%	3	.67%
Total	176		267		443	

¹The data collection procedure for racial/ethnic background relies on the voluntary submission of the information by the student. During the past two years the staff of the Office of Admissions and Records has increased efforts to obtain racial/ethnic background information prior to the end of the second week by checking the computer file for missing data. For students whose racial/ethnic data was missing original admissions documents were rechecked to determine if that data were available for the student. If so it was coded into the computer file for reporting.

<u>Total Enrollment</u>	<u>1976</u>	<u>1977</u>	
On-campus enrollment	20,867	21,144	+277
Off-campus enrollment	1,250	1,393	+143
Total	22,117	22,537	+420

Mr. Norwood was concerned about enrollment of black students in the University due to the new admissions policy. The report indicates it went from 14.1% in 1976 to 12.28% in 1977. Was this problem due to the fact that there are constrictions on the kind of resources or to recruitment efforts? Vice-President Horton said the percentage of enrollments in 1974 were approximately 11% for blacks, 11.8% in 1975, 14.1% in 1976, and went back down slightly in 1977. If a regression line was run through those years, the trend was going upward, but a difference of only about 38 students (the final figure rather than the 47 indicated in the report) from 1976 to 1977, does not represent a major impact. He noted his concern with throughput rather than recruiting alone, but the point about recruitment was an important one. He was particularly interested in the number of minority students who were regularly admitted to the University as opposed to special programs. He was concerned that we have more minority students being enrolled in Special Admissions Programs than regularly admitted. That did point out a need to increase the recruiting efforts.

Dean Harper stated we do not recruit directly. The Special Admissions Programs operate primarily as a referral from the Admissions Office, but we do recruit indirectly in those two programs as well as getting involved in minority recruitment in some of the professional areas. A basic premise underlying the recruitment area is our concern not only with admission but with retention and graduation. It does no good to admit students if we cannot retain and graduate them, so we have designed programs that will increase the possibility of students being retained and graduated.

Mrs. Blackshere inquired whether next year at this time she would be convinced that drop-outs did not occur in this kind of plan? Dean Harper said

we would be able to convince her. Mr. Norwood would like information in January on drop-outs in the first semester.

Mr. Norwood also inquired about funding. Vice-President Horton stated that there was a \$10,000 increase in federal funding this year in the special support. The Board had approved a request to the state for fully funding the program. Mr. Rowe had made a valiant attempt with the IBHE to overturn the IBHE staff recommendation and received five votes which was a historic high, but we were still trying to get full funding. Mrs. Blackshere had attended the last IBHE meeting and felt from the discussions that IBHE was going to work very hard in limiting remediation.

Mr. Norwood inquired about the prospects for next year. Have any projections been made? Vice-President Horton replied that he hoped the state would recognize the importance of these programs but he would not speculate what the IBHE was going to say about the overall budget. He did feel there was a commitment to the students now in the programs.

President Brandt announced that Dr. Jerome R. Lorenz, Associate Professor and Coordinator in the Rehabilitation Institute, had assumed office as the President-elect of the National Rehabilitation Administration Association, and will automatically become President at the 1978 National Rehabilitation Association Conference.

Dr. James G. Hunt, Associate Professor, Department of Administrative Sciences, was one of six people elected to fellowship in the Academy of Management. He was also elected President-elect of the Organizational Behavior Division of the Academy of Management.

Marianne Murdock, a doctoral student in the School of Journalism, received an award for the outstanding student paper in the Political Communication Division of the International Communication Association. The title of the paper

was "The Mondale Nomination, A Study in the Diffusion of Political Events."
The meetings were held in West Berlin, Germany.

Oma D. Jones, a doctoral student in the Department of Higher Education has been awarded the National Association of Extension Home Economists Fellowship at their conference in Boston, and she was also appointed to the Distinguished Service Committee for 1978.

Miss Byrnes announced that Professor Roger F. Jacobs, Librarian in the School of Law, had just been appointed to the United States Supreme Court Law Library.

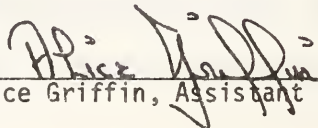
Chairman Rowe made the following brief comment:

"We recognize that we are meeting under somewhat unusual circumstances in Carbondale today. We are sorry that conditions were such that Local 316, Service Employees, and Local 347, Security Police, decided to strike. We are grateful, however, that the strike appears to be conducted in what appears to be a reasonable atmosphere. We are hopeful that discussions which have been taking place will continue, and that the strike will soon be resolved. At the same time, we are very grateful, and I think I speak for all the Board, to members of the University community who have worked long and hard under these circumstances over the last five days to enable this educational institution to continue functioning without interruption. The matter, of course, is under negotiation and is not an appropriate agenda item at this point of time, but we are grateful that uninterrupted service to the students has been able to continue."

The Chair announced that a news conference would be held immediately following the Board meeting in the Illinois Room, and that lunch would be served in Ballroom "A" of the Student Center.

Mr. Norwood moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 12:32 p.m.



Alice Griffin, Assistant Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, November 10, 1977, at 11:05 a.m., in the Ballroom of the University Center, Southern Illinois University at Edwardsville. The regular Chairman being present, the meeting was called to order. In the absence of the regular Secretary, the Chair appointed Trustee William R. Norwood, with the consent of the Board, to serve as Secretary pro tem. The following members of the Board were present:

Miss Elizabeth Byrnes
Mr. Ivan A. Elliott, Jr., Vice-Chairman
Mr. James M. Grandone
Mr. Wayne Heberer
Mrs. Carol Kimmel
Mr. William R. Norwood, Secretary pro tem
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.

The following member was absent:

Mrs. Margaret Blackshere, Secretary

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, General Secretary of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, SEPTEMBER, 1977, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures adopted on February 20, 1970 and amended May 12, 1977, summary reports of purchase orders and contracts awarded during the month of September, 1977, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

CHANGE OF DEGREE TITLE: BACHELOR OF SCIENCE TO BACHELOR OF ARTS,
MAJOR IN CINEMA AND PHOTOGRAPHY, SIUC

Summary

The faculty of the Department of Cinema and Photography, SIUC, after consulting with students and with the Dean of the College of Communications and Fine Arts, have asked that the designation of the bachelor's degree program offered by the Department be changed from Bachelor of Science to Bachelor of Arts. This change is in accordance with Illinois Board of Higher Education authorization as of May 7, 1968, of joint program approval which provides for automatic approval of the Bachelor of Arts degree provided past approval has been granted by the IBHE of the Bachelor of Science degree.

Rationale for Adoption

The Department of Cinema and Photography has offered three reasons for this change in degree designation:

1. Since a clear distinction between the Bachelor of Arts degree and the Bachelor of Science degree no longer exists, most departments of cinema and photography choose between the B.A. or B.S. degree largely on the basis of whether the term "science" or "art" is most appropriate for the specific program of study. The faculty of the Department of Cinema and Photography believe that "art" is the more appropriate designation for the program offered at Southern Illinois University at Carbondale.
2. Most of the leading schools in the field of cinema and photography currently offer the B.A. degree.
3. At the graduate level the Department of Cinema and Photography offers the Master of Fine Arts degree and cooperates with the Department of Radio and Television in offering the Master of Arts degree in Public Visual Communication. Offering the Bachelor of Arts degree would appear to be more in harmony with the M.A. and M.F.A. programs.

Considerations Against Adoption

The University is aware of none.

Constituency Involvement

The faculty of the Department of Cinema and Photography consulted with students before making its decision. The Dean of the College of Communications and Fine Arts concurs in the decision. The change is also recommended by the Vice-President for Academic Affairs and Research and the President, SIUC.

Resolution

WHEREAS, The Bachelor of Arts degree has been determined by the faculty of the Department of Cinema and Photography to be the appropriate baccalaureate degree to be offered by the Department of Cinema and Photography; and

WHEREAS, The Department of Cinema and Photography currently offers the Master of Fine Arts degree and cooperates in offering a Master of Arts degree;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the designation of the bachelor's degree offered by the Department of Cinema and Photography, SIUC, be changed from Bachelor of Science to Bachelor of Arts; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

LICENSE TO COMPLETE A CABLE TELEVISION CAPABILITY, SIUCSummary

This agenda item requests approval in general to grant a license to Carbondale Cablevision Incorporated, Carbondale, Illinois, or its successors, for the purpose of entering upon University property and completing a cable television capability for the remaining housing units and all non-residential areas as the case or need may arise on the Carbondale campus. A previous license was granted to permit a cable television capability for the residents of Evergreen Terrace and the southwest portion of campus. Each independent undertaking or project is to have the written approval of the President, SIUC, relative to cable routings and sites or buildings to be served. Actual costs of burying or extending cables will be at the expense of the cable television company and University funding will not be required for the granting of this license.

Rationale for Adoption

On July 14, 1977, the Board of Trustees granted a license to extend a cable television capability to residents of Evergreen Terrace, to potential users along Reservoir Road west of McLafferty Road, and to potential users along either side of McLafferty Road. The license approval requested in this matter for consideration will make possible the extension of cable television to all remaining potential users in housing units or any other building on the Carbondale campus. Some examples of the possible use of cable television service would include the two television viewing rooms in the Student Center, television viewing in the Recreation Building, television viewing in the Housing Commons Building as well as individual use by tenants in University housing.

In implementing this license, applications for the extension of cable television services to an area or facility would be addressed to the President, SIUC. Upon approval of the routing of cables and the buildings, sites, or rooms to be served, the President will forward written authorization to proceed with the project. Each project will be handled individually as the needs or requests become known. Each user of the cable television service would have to pay the normal hookup fee and monthly charge.

Considerations Against Adoption

None are apparent. It should be noted, however, that not all of the tenants in University housing desire to have cable television. If cable television is brought to a housing unit, each tenant has a choice of subscribing or not subscribing to the service. No coercion is placed on the tenant.

Constituency Involvement

Constituency heads, per se, were not involved inasmuch as this is primarily an administrative procedure to provide additional services to the campus population. This item has the recommendation of the Director of Housing

who has worked with students in both undergraduate and family housing regarding the cable television capability. This project is also being recommended by the Director of Campus Services, the Director of Facilities Planning, and the Director of Physical Plant, SIUC.

Resolution

WHEREAS, A license for a cable television capability has previously been granted to cover the southwest portion of campus including the Evergreen Terrace housing units; and

WHEREAS, It is desirable to provide similar service to remaining housing units and non-residential buildings on the Carbondale campus;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The program to make possible a cable television service to all residential and non-residential buildings on the Carbondale campus be and is hereby approved.
- (2) In addition to the previous license granted on July 14, 1977, an additional license be granted to Carbondale Cablevision Incorporated, Carbondale, Illinois, or its successors, for the purpose of entering upon University property and installing cable television transmission lines with the proviso that all projects requiring this service have prior written approval from the President, SIUC, relative to the routing of lines and buildings to be served.
- (3) The cost of installing cable television transmission lines on the Carbondale campus shall be borne by Carbondale Cablevision Incorporated, or its successors, in its entirety and at no expense to the University.
- (4) Charges made to campus users of cable television service shall not exceed charges made to subscribers within the corporate city limits of the City of Carbondale, now and in the future.
- (5) After extending transmission lines, all property including grounds, plantings, fences, and structures shall be restored to their original state or condition.
- (6) Carbondale Cablevision Incorporated will provide for their own billing, accounting, and collections.
- (7) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

SCHEDULE OF MEETINGS OF THE BOARD OF TRUSTEES FOR 1978

As a traditional practice and for convenience in meeting certain provisions of the Open Meetings Act, Board meetings have been scheduled on an annual basis. Custom has called for scheduling alternate meetings on alternate campuses of the University, and recent practice has identified the second Thursday of each month as the regular meeting date. Approval is requested for the schedule listed below:

February 9	SIU at Carbondale
March 9	SIU at Edwardsville
April 13	SIU at Carbondale
May 11	SIU at Edwardsville
June 8	SIU at Carbondale
July 13	SIU at Edwardsville
September 14	SIU at Carbondale
October 12	SIU at Edwardsville
November 9	SIU at Carbondale
December 14	SIU at Edwardsville

Southern Illinois University - Board of Trustees

CARBONDALE, ILLINOIS 62901



November 10, 1977

The following schedule reflects the second Thursday of each month for the meetings of the Board of Trustees for 1978:

<u>Deadline Dates for Receipt of Agenda Items</u> (Due by 5:00 p.m.)	<u>1978 Mailing Dates Agenda & Matters</u>	<u>1978 Meeting Dates Board of Trustees</u> (Thursday)
Monday, January 16	Friday, January 27	SIUC - February 9
Monday, February 13	Friday, February 24	SIUE - March 9
Monday, March 20	Friday, March 31	SIUC - April 13
Monday, April 17	Friday, April 28	SIUE - May 11
Monday, May 15	Friday, May 26	SIUC - June 8
Monday, June 19	Friday, June 30	SIUE - July 13
Monday, August 21	Friday, September 1	SIUC - September 14
Monday, September 18	Friday, September 29	SIUE - October 12
Monday, October 16	Friday, October 27	SIUC - November 9
*Thursday, November 16	Friday, December 1	SIUE - December 14

*Due to Holidays

Meetings have not been scheduled for the months of January and August

NEW DEGREE PROGRAM: MASTER OF SCIENCE,
MAJOR IN MEDICAL-SURGICAL NURSING, SIUE

Summary

This program was approved by the Board of Trustees on June 9, 1977 as a reasonable and moderate extension of the existing master's-level program in Nursing. At that same meeting, the Board also approved the School of Nursing, SIUE, New and Expanded Program Request for Fiscal Year 1979, which included \$27,500 in new state funds to support the program. An adaptation of the program summary from the June reasonable and moderate extension matter is attached. No change in program or in the funding requested to support it is involved in the conversion from specialization to major.

Rationale for Adoption

When the June action was reported to IBHE staff for information, they objected because in their view the program as set forth constituted an essentially new major. Following discussions and correspondence involving SIU Board Staff, IBHE staff, and SIUE officers, it was agreed that SIUE would request approval of Medical-Surgical Nursing as a new program.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This proposal was initiated by the School of Nursing, SIUE. It has been coordinated with the School of Dental Medicine, which will be involved in the teaching of some of the courses proposed. It has been reviewed and approved and is recommended by the Graduate School, the Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Southern Illinois University at Edwardsville is authorized to offer a major in Medical-Surgical Nursing leading to the degree Master of Science, subject to approval by the Illinois Board of Higher Education; and

BE IT FURTHER RESOLVED, That the Illinois Board of Higher Education be requested to include this program in the New and Expanded Program Request for Fiscal Year 1979 made by Southern Illinois University at Edwardsville and approved by the Board of Trustees on June 9, 1977.

PROGRAM SUMMARY

MASTER OF SCIENCE, MAJOR IN MEDICAL-SURGICAL NURSING

SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

Currently the master's program in Nursing offers a clinical specialty in Psychiatric-Community Mental Health Nursing. The proposed Medical-Surgical Nursing would give graduate students a choice as to preparation for medical-surgical advanced nursing practice or for advanced psychiatric nursing practice. A feasibility study conducted by the School of Nursing in the summer of 1976 indicated that seventy-four area nurses were interested in personally pursuing graduate preparation in medical-surgical nursing. The new graduate level courses are being developed, therefore, in response to a demand on the part of area nurses as well as to meet objective number two of the School of Nursing's Mission and Scope statement. This objective is to develop additional specialty areas in the graduate program, and is supported by the Illinois Implementation Commission on Nursing (IICON) and the IBHE Master Plan - Phase IV.

It is anticipated that the advanced gross anatomy course (N. 539) and the advanced human physiology course (N. 541) will be offered by faculty from the School of Dental Medicine, and this action has been collated with that School.

The advanced nursing courses (N. 511, 512, 513) are the Medical-Surgical Nursing counterparts of N. 501, 502, 503, which are currently in existence for Psychiatric-Community Mental Health Nursing. The first of the proposed courses (N. 511 - Behavioral/Physical Assessment) carries six hours of credit just as its counterpart in Psychiatric-Community Mental Health Nursing is a six-hour course.

The second advanced nursing course (N. 512 - Concepts of Disequilibrium I: Cardiorespiratory and Neurological) and the third advanced nursing course (N. 513 - Concepts of Disequilibrium II: Gastrointestinal, Renal, Genitourinary and Gynecological) are each six credit hour courses in consonance with N. 502 and N. 503, currently in existence for Psychiatric-Community Mental Health Nursing. The fourth advanced nursing course (N. 514 - Concepts of Disequilibrium III: Clinical Option), which carries four hours of credit provides the student with an opportunity to synthesize previous learning experiences in Medical-Surgical Nursing similar to what those graduate students currently enrolled in N. 504 have an opportunity to do in Psychiatric-Community Mental Health Nursing.

The core nursing courses for students enrolling in Medical-Surgical Nursing at the master's level will be the same as for those students currently enrolled in Psychiatric-Community Mental Health Nursing, namely, the following: Dimensions of Modern Health Care (N. 505); Nursing Research Seminar (N. 595-4/ N. 599-5); and Nursing Practicum (N. 590). All graduate students will continue to take two cognate option courses related to their career goal and an additional elective if pursuing curriculum Plan B, which culminates in the completion of a clinical paper, rather than Plan A, which culminates in the completion of a thesis. A general course in Research Methodology (Psychology 520) will continue to be part of the master's curriculum for all graduate nursing students.

Mr. Van Meter moved the reception of Reports of Purchase Orders and Contracts, September, 1977, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held October 11, 1977; Change of Degree Title: Bachelor of Science to Bachelor of Arts, Major in Cinema and Photography, SIUC; License to Complete a Cable Television Capability, SIUC; Schedule of Meetings of the Board of Trustees for 1978; and New Degree Program: Master of Science, Major in Medical-Surgical Nursing, SIUE. Increase in Evergreen Terrace Apartment Rental Rates, SIUC [Amendments to IV Code of Policy B-7-b] was withdrawn from the agenda. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mrs. Blackshere had attended the November 1 meeting of the Illinois Board of Higher Education and was scheduled to give a report; in her absence, the Chair requested Dr. Brown to comment. Dr. Brown stated that the meeting had been largely devoted to the discussion of Fiscal Year 1979 higher education budget requests. A brief overview of the requests had been presented by Executive Director James Furman of the IBHE in which he fairly accurately characterized the principal problem higher education in Illinois faces for Fiscal Year 1979, which is a lack of money, particularly in the realm of faculty salaries. There was an information report on the IBHE agenda regarding characteristics of faculty compensation in Illinois institutions of higher education which indicated that for the public senior institutions in Illinois, faculty salaries have fallen significantly behind the patterns developed across the nation as compared to private institutions and community colleges, and this

was pointed out as a priority concern for the IBHE. There had been a brief presentation from each system. Each system spokesman agreed that the matter of needs was getting too far ahead of the resources available. There has not been reported a sufficiently accurate understanding of resources available for the State of Illinois for the IBHE to begin to indicate the kinds of recommendations that may be forthcoming, but an overall higher education budget recommendation is due in January. Of note for both SIU institutions was the establishment of a commission on educational television. A representative from the area of each institution has been appointed to that commission: Mr. George Moore of Granite City, past member of the Advisory Committee of SIUE, and Mr. Richard Kimberley of Carbondale, former president of Friends of WSIU-TV. They will serve along with ten or twelve other citizens of the state.

Mr. Elliott reported having attended a meeting of the SIUC Foundation Board of Governors on November 5. He stated that pursuant to a delegation by the Board of Directors the Board of Governors moved to dissolve the old organization of the Foundation and adopted Bylaws for the new organization. This action was a culmination of SIUE organizing its own Foundation. The Foundation has been decentralized completely with each University having its own independent organization. The SIU Foundation appointed a committee to review its Bylaws for further revisions and also decided to review its investment policy.

Mr. Elliott and Mr. Norwood attended the dedication ceremony for the Student Recreation Center, SIUC, on November 5. Mr. Norwood reported it was an excellent dedication. The Graduate Student Body President and the Student Body President, SIUC, presented the Board of Trustees with a ceremonial key, which had engraved on it "November 5, 1977, Student Recreation Center presented to the State of Illinois from SIUC Students of 1965 through 1977." He thought the students should be highly commended for going about raising money to build

such a building that aids the students and then to give it to the State of Illinois. He gave the key to the Chairman, who gave it to the President of SIUC to place it in the Student Recreation Center.

Under Committee Reports, no reports were offered.

The Chair recognized Mrs. Kimmel, who stated she had mailed to the members of the Board a communication relating to amendments to the policy on legislative coordination. Mrs. Kimmel moved that the following paragraphs of the Southern Illinois University Policy on Legislative Coordination [Amendments to I Code of Policy C-5] be amended to read as follows:

- b. The System Council shall serve as the primary review body and clearinghouse for all legislative activities of the Southern Illinois University System and all legislative initiatives below the level of the Board of Trustees shall originate in that body.
- c. Each President and the General Secretary shall designate a person responsible for on-going legislative liaison. During the legislative session, and where appropriate at other times, the officers named above are responsible for insuring that these three persons meet to exchange information.
- d. Any items on which the Council cannot agree shall be forwarded to the Board of Trustees for resolution. If time does not allow the item to be reviewed by the full Board, then the Chairman of the Board is empowered to resolve any difference. During the press of activities surrounding legislative compromise situations, decisions which must be made immediately without time for System Council review shall be the responsibility of the Chairperson of the System Council. The System Council shall be informed of any such decisions as soon as is possible.

The motion was duly seconded. Mr. Van Meter commented that he could understand the logic and was agreeable, but he hoped that by early, constant, and continued discussion between the System Council the opportunities would arise very seldom when the Chairperson of the System Council would have to act on his own. In other words, it would be an exception, and that exception would be so seldom that it would not be used. Mr. Rowe stated that he would go even further and

say he hoped it would be a like exception that the Chairman of the Board would have to be consulted.

Mr. Van Meter commented that he could understand the reason for the amendments and he agreed with Mrs. Kimmel that responsibility has to lie some place at all times. Yet, it was his personal opinion that if the policy was to work effectively, there would be very few times that exceptions would have to come into play.

Mr. Norwood agreed with Mr. Van Meter, and stated his only reluctance was that he did not like exceptions becoming rules; therefore, he did not expect these exceptions to become the rule.

Mr. Elliott stated he understood that the coordination has to go between all three individuals. He commented that although there was one or two problems last year, he felt that the coordination then had been the best between the three members of the System Council. This motion was to try to solve a couple of problems that had been encountered.

A voice vote was taken on Mrs. Kimmel's motion to amend three paragraphs of the Southern Illinois University Policy on Legislative Coordination [Amendments to I Code of Policy C-5], and the Chair declared the motion to have passed unanimously.

The following matter was presented:

CONTINUATION OF MEMBERSHIP IN SOUTHERN ILLINOIS COLLEGIATE COMMON MARKET, SIUCSummary

The proposed resolution authorizes SIUC to continue its membership in the Southern Illinois Collegiate Common Market for the calendar year 1978. The original Board of Trustees' authorization in 1972 calls for an annual authorization of the University's membership in SICCM.

Rationale for Adoption

SICCM is a consortium whose membership includes Southern Illinois University at Carbondale, John A. Logan College, Rend Lake College, Shawnee College, and Southeastern Illinois College. The consortium was developed to promote cooperative programming among the member institutions.

In the past four years, the Southern Illinois Collegiate Common Market has carried out the following significant projects and programs which were inter-institutional and regional in scope:

1. Planned, developed and implemented an individualized, self-paced career mobile, cooperative Associate Degree Nursing program.
2. Received from the Veterans Administration a seven-year grant for the development of a modularized nursing curriculum and research of allied health programs.
3. Coordinated scheduling of American Institute of Banking courses within Southern Illinois post-secondary institutions and received approval from the Institute to grant certifiable credit.
4. Presented two community college courses over WSIU-TV for college credit.
5. Sponsored staff development activities in the areas of developmental skills, developmental English, affirmative action, nursing and faculty evaluation and development.
6. Coordinated the interinstitutional presentation of the "Civilisation" series from the National Gallery of Art.
7. Purchased cooperatively more than \$100,000 worth of instructional equipment and materials.
8. Attracted funds from the federal government and civic associations for nursing scholarships and enrichment of nursing programs.

9. Performed preliminary study for offering programs such as law enforcement, fire science, and computer services on a regional basis.
10. Worked closely with many area civic, governmental, educational, and regional planning agencies to improve the service of higher education to the citizens of the region.
11. Conducted an internal evaluation of the consortium and developed and published a Master Plan for the consortium.

The General Assembly and the Governor have again indicated their satisfaction with the consortium by providing \$25,000 for its support in Fiscal Year 1978. This amount is included in SIUC's FY-78 state appropriated budget as a special line item.

No annual membership assessment will be made for the current year; however, SIUC will be assessed its fair share of expenses related to the administration of the Associate Degree in Nursing program. This expenditure will not exceed \$5,000 for this purpose and will be reported to the Board of Trustees at a later meeting.

Considerations Against Adoption

The University knows of no considerations against adoption.

Constituency Involvement

Since this is a continuation of an existing program, no constituency input has been sought. The Vice-President for Academic Affairs and Research and the President, SIUC, recommend adoption.

Resolution

WHEREAS, The Southern Illinois Collegiate Common Market has mutually benefited the cooperative endeavors of the constituent institutions;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Southern Illinois University at Carbondale be and is hereby authorized to continue its membership in the Southern Illinois Collegiate Common Market for the calendar year 1978.

After an inquiry as to the purpose of the SICCM appropriation line, Mr. Grandone moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

REPLACEMENT OF ROOF: COMMUNICATIONS BUILDING, PHASE II, SIUCSummary

This agenda item seeks project approval to install a new roof on Phase II of the Communications Building, SIUC. Estimated cost of the roof replacement is \$150,000. Funding will be provided by indirect cost recovery through the Physical Plant Projects account.

Rationale for Adoption

Phase II of the Communications Building was activated in April of 1971, and was constructed under the aegis of the Illinois Building Authority. After activation, the roof early developed a series of leaks which continue to this day. Efforts to patch and repair these leaks have been very frustrating and only result in new leaks appearing at different locations. The cause of these leaks is building movement and a questionable original installation. The base sheet of the original four-ply built-up roof was securely fastened to the roof deck. Each subsequent layer was adhered to the previous layer through solid moppings of asphalt. As the different sections of the roof deck move and bend, the roof felts cannot give, therefore, they crack and tear, causing leaks. The Phase II roof covers some 42,500 square feet and was constructed according to manufacturer's specifications which did not call for expansion joints.

The University proposes to correct this situation by installing a loosely laid elastomeric waterproof membrane over the existing roof. The new membrane is only fastened at the building perimeter and is held in place by the roofing gravel or ballast. This new membrane has a considerable stretchability characteristic and, therefore, the building and roof deck can move freely underneath the membrane and not cause any damage to the watertightness of this system.

The elastomeric system has been tested and accepted by private industry, especially American Telephone and Telegraph and the Illinois Bell System. The Illinois Capital Development Board also recommends this system.

Physical Plant Engineering Services has estimated water damage to the building interiors as a result of the roof leaks to be \$23,000. Unless these leaks are corrected, they will cause serious damage to the structural system of the roof deck, and continue to damage the building's interior finishes and contents. Of great concern is the fact that instruction and research efforts have been disrupted and delayed, faculty offices and laboratories have been damaged, and work of faculty and students has been lost.

The serious problems of the Phase II roof have resulted in a long-standing effort to analyze the problems and discuss with contractors and sub-contractors probable causes and remedies. The dialogue with contractors is a continuing one with a view in mind of determining whatever resource or alternatives may be available to the University.

Architectural and engineering services are being provided, in house, by Physical Plant Engineering Services.

This project has the involvement of the Illinois Building Authority and the Capital Development Board.

Considerations Against Adoption

None are known.

Constituency Involvement

Constituency heads, per se, were not directly involved inasmuch as this is primarily an administrative procedure. Consideration and recommendation for this project comes from the Vice-President for Academic Affairs and Research, the Director of Campus Services, the Director of Facilities Planning, the Director of Physical Plant, the Dean of Communications and Fine Arts, and the many faculty members, staff, and students that utilize the Communications Building, SIUC.

Resolution

WHEREAS, Repeated efforts to patch and repair the Communications Building, Phase II, roof have not succeeded in providing a safe and watertight roof;

WHEREAS, The continuing appearance of leaks results in increasing damage to the building interior; and

WHEREAS, Instruction and research is being interrupted;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to replace the roof on Phase II of the Communications Building at an anticipated cost of \$150,000 be and is hereby approved.
- (2) Final plans and specifications be submitted to the Office of the Board of Trustees for review.
- (3) Indirect cost recovery funds channeled through the Physical Plant Projects account be and is hereby approved for this roof replacement.
- (4) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mr. Norwood commented that he did get perturbed with not putting expansion joints in buildings, or bricks falling off of buildings, and it seemed incredible to him that the architects do not plan for weather changes in Southern Illinois. President Brandt replied that the state policies do not permit you to do what you would do if you hired an architect. You would hire the architect to design the building and to supervise the construction. The state does not permit paying architectural firms for the supervision of construction, so the architects do not follow through the construction. SIUC does not have a big architectural office to handle this type of thing. We do have inspectors on the job and we do the best job we can under the circumstances. Mr. Norwood inquired if anyone had suggested to the Illinois Building Authority and the Capital Development Board that it would be helpful to change the rules or amend a law or something to cover this type of situation. President Brandt thought the answer was that the money CDB could save by not having an architect to follow through the construction could be spent on someone else's building.

Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the President, SIUC, President Brandt requested that the Board consider Approval to Name Physical Components, SIUC, which had not been submitted ten days in advance of the meeting.

Mr. Van Meter moved that the proposed matter be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following current and pending matter was presented:

APPROVAL TO NAME PHYSICAL COMPONENTS, SIUC

Summary

This current and pending matter seeks approval to name the restaurant in the Student Center The Old Main Room and in addition seeks approval to name four other physical components at SIUC.

Rationale for Adoption

In keeping with Board policy for naming physical components of the University as adopted on October 10, 1974, by the Board of Trustees, the President, SIUC, recommends that the restaurant in the Student Center be named The Old Main Room. This recommendation follows a lengthy program undertaken by the Student Center administration and the Student Center Board to find a name for the restaurant. Through advertising the Student Center Board solicited names from faculty, students, and staff. Over 100 names were suggested and the Student Center Board unanimously approved recommending that the room be named The Old Main Room. Accordingly, the Director of the Student Center forwarded the recommendation to the President's Advisory Committee on Naming University Facilities.

The names for the other four physical components at SIUC have previously been discussed with members of the Board. Permission is hereby sought to contact the living person or next of kin for concurrence in naming the physical component. After this concurrence is obtained the President, SIUC, will issue a press release and also announce the new names at the December meeting of the Board.

Considerations Against Adoption

None are known.

Constituency Involvement

These recommendations are the result of inputs received by the President's Advisory Committee on Naming University Facilities; the committee having constituency representation. Input was also considered from Alumni and University administrators. In some cases faculty and students from schools, colleges, or departments made strong recommendations.

Resolution

WHEREAS, The Board of Trustees has adopted a policy on the naming of physical components of the University; and

WHEREAS, The President, SIUC, recommends the naming of five physical components;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) Approval is hereby given to name the restaurant in the Student Center The Old Main Room.
- (2) The President, SIUC, obtain concurrence from the living person or next of kin in naming four physical components on the Carbondale campus.
- (3) The President, SIUC, to give public notice after concurrence is obtained and also to report to the Board of Trustees at its December, 1977, meeting the names of the physical components.
- (4) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

The Chair recognized Mr. Ray E. Huebschmann, President, Graduate Student Council, SIUC, who asked if the restaurant, The Old Main Room, in the Student Center was operating at a profit or a loss. He wondered if student fees were being used to supplement an operation that was being used more by faculty and staff than students.

There was a short discussion on the relevance of this question, considering that the resolution called for the naming of the restaurant.

Dr. Bruce R. Swinburne, Vice-President for Student Affairs, SIUC, stated he could not answer Mr. Huebschmann's question specifically at this point. Student fees do supplement the total Student Center operation, and the Center does serve the faculty and community as well as the students. President Brandt stated the record should be noted to show that the Student Center was also augmented by several hundred thousand dollars each year out of state funds.

After further discussion, Mr. Van Meter moved the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

President Brandt requested that Dr. Larry E. Taylor, President, Faculty Senate, SIUC, be recognized. Dr. Taylor stated that on Tuesday, November 8, 1977, the SIUC Faculty Senate had passed the following resolution, which he read:

WHEREAS, The Faculty Senate best reflects the broad cross section opinion of the entire Faculty of this University;

WHEREAS, The Board of Trustees is charged with working closely with the Faculty in the best interest of the University community; and

WHEREAS, The Board of Trustees has to date not engaged in a meaningful exchange with the Faculty Senate on the issue of collective bargaining;

BE IT RESOLVED, That the Carbondale Faculty Senate requests that the Southern Illinois University Board of Trustees meet with the Faculty Senate for purposes of a reconsideration of the Board's earlier decision in the collective bargaining matter. The Carbondale Faculty Senate recommends that such a meeting be held when the Board meets in Carbondale on December 7, 1977, before the December 8, 1977 meeting of the Board of Trustees.

In accordance with the instructions of the Carbondale Faculty Senate and on behalf of the Senate, Dr. Taylor respectfully requested that the Board agree to join the Faculty Senate in this joint session for an orderly parliamentary discussion of the matter.

At the meeting on Tuesday, there had been an indication that preferably the Faculty Senate would like a vote by the Board of Trustees whether or not they will agree to meet with the Faculty Senate for a discussion, and there was an indication that if the Board cannot meet as a whole the Senate would very much appreciate the opportunity to meet with as many Board members as possible.

Chairman Rowe's personal opinion was to recommend that the Board not accept the invitation. The Board members devote considerable time to the University, and he did not know whether such a meeting would be possible as far as their schedules were concerned. He disagreed with Dr. Taylor that there had not been a meaningful exchange on the issue of collective bargaining. The Board had not been seated at a table across from the full Faculty Senate

on this matter, but if the Board were to meet with every constituency group in that kind of a meaningful exchange, the members might as well resign their positions where they work. Mr. Rowe did not think anyone could seriously contend that this Board had not given a good many hours to the subject of collective bargaining. The Board also gave sincere consideration and many of the members labored heavily with their vote at the July meeting on this matter. He did not believe that the matter on collective bargaining could never come up again, but it seemed to him that it would have to be construed as not being timely to come up just a few months after a major decision had been made by the Board.

Mr. Van Meter commented that he thought the orderly procedure for discussion with the various constituencies had been followed very carefully; he felt that to talk directly with various constituencies would be inappropriate when it was a general policy that was being discussed.

Dr. Taylor wanted to explain a little background in extending the invitation to the Board. It was pointed out in the past the Faculty Senate had taken no direct stand on the matter of collective bargaining. In several ways the Senate sees this as a new position by the officially elected representatives on campus. In addition, the Senate sees this as a constructive new format for a discussion of the matter. In the past it was pointed out that leaders of particular groups interested in collective bargaining with a main motivation had presented viewpoints, but that the elected representatives representing all the views on the campus had not had a chance to talk with the Board, and there was a general feeling that in some ways the Board may have not received an accurate account of how the faculty feels on campus, and the Senate felt that in the discussion that many members of the Senate would like further explanation of why the Board felt it was not in the best interest of the institution at this time. In other words, many faculty felt that was a fairly

vague position and that they would like to discuss in a good, frank, open discussion process the matter with the Board.

Mr. Elliott commented that at the time the Board discussed collective bargaining last time, considerable publicity was given to the right of any group who wanted to make a presentation to the Board to do so, and he thought because of that and because of the short period of time that had elapsed it would not be appropriate to reopen the matter. Therefore, he moved that the Board thank the Faculty Senate for their kind invitation and that the Board respectfully decline the invitation at this time. Chairman Rowe asked Mr. Elliott if he wanted to add to his motion that the Board suggested to the Faculty Senate that if they had some new material or a new approach to this matter they could feel free to communicate it to the Board. Mr. Elliott said he would be willing to add to his motion that if the Faculty Senate had any new positions, that they be privileged to submit those to the Board Staff for distribution. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

President Brandt announced that SIUC had a 1973 graduate of whom the University was exceptionally proud. Mr. Herbert W. Hoffman, a meteorological technician at the National Weather Service in Chicago, was recognized recently in Washington as an Outstanding Handicapped Federal Employee of the Year, 1977. Mr. Hoffman's disability was caused by cerebral palsy, and he was one of ten federal employees to receive this award. Because of SIUC's long history of programs to try to assist the handicapped, not only in education but in job success-following their education, the role model that Mr. Hoffman was providing was certainly outstanding.

President Brandt also announced three awards had been received during the past month: The School of Medicine received its capitation grant of \$331,000

to support the medical programs curricula development; Dr. Vincent A. Harren, Professor of Psychology, was awarded \$71,000 from the National Institute of Education; and Dr. A. Andrew McDonald, Assistant Professor, and Mr. Stephen Schumacher, a student, in the Rehabilitation Institute, received a \$57,000 grant from the Illinois Office of Education.

The next item to be discussed was the Revision of Requisition Policy and Procedure Statement for Southern Illinois University [Amendments to VII Code of Policy C]. This matter had been presented to the Board at its October 11, 1977 meeting for review, with action proposed for the present meeting. It proposed a variety of changes in the Requisition Policy and Procedure Statement which governs Southern Illinois University purchase order authorizations.

After considerable discussion, Mr. Elliott moved that the matter be referred to Mr. Heberer and Mr. Norwood as members of the Executive Committee to work with Mr. Isbell and a representative of each University and return to the Board with a revised version of the Requisition Policy and Procedure Statement for Southern Illinois University. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Norwood stated he hoped this policy would be presented to the Board very shortly, possibly at the December meeting.

The following matter was presented:

SOUTHERN ILLINOIS UNIVERSITY SYSTEM CAPITAL PROJECTS
PRIORITY LISTING (RAMP), FISCAL YEAR 1979

Summary

Each University has submitted to the Board an individual priority list for its main campus projects and for its respective health profession facility. They have now combined their main campus lists and the health profession facility projects, which have in turn been consolidated into a System priority listing (in two versions) for Board consideration and approval.

Rationale for Adoption

A single System priority listing is required by the Illinois Board of Higher Education.

The capital project list for Fiscal Year 1979 is composed of several items of the highest priority, such as the Emission Control project, the School of Law Building project, and the Physical Education Building project. Board approval of this listing will inform outside agencies of the Board's priority of support for its capital projects.

Considerations Against Adoption

Identifying one project as being of greater need than another project always requires hard decisions, and the attached listings are an attempt to present these priorities on an equitable basis.

Constituency Involvement

An initial list was reviewed by the System Council, and each President identified concerns. A second list was prepared (presented with this matter as Schedule A) attempting to recognize these concerns. It establishes highest priority ranking for the Emission Control planning at SIUC, the School of Law at SIUC, and the Physical Education Building at SIUE. After these high priority arrangements, the list combines the University priority listings on an aggregate dollar basis.

Review of the aggregate dollar approach led SIUE to revise its priority listing by moving the Fine Arts Building from priority 6 to priority 12. The list as modified by the revision is presented as Schedule B.

At the time of mailing, SIUC had not had an opportunity to express a reaction to the SIUE revision.

The difference between Schedule A and Schedule B is more theoretical than actual, since there is little probability that the capital funds allocated to SIU projects for Fiscal Year 1979 will extend as far as System priority item 12 (the entire allocation for higher education this year was less than \$25,000,000, whereas the SIU total through priority item 11 is \$35,000,000).

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Southern Illinois University System Capital Projects Priority Listing (RAMP), Fiscal Year 1979, be approved and forwarded to the Illinois Board of Higher Education.

SOUTHERN ILLINOIS UNIVERSITY SYSTEM CAPITAL PROJECTS
 PRIORITY LISTING (RAMP), FISCAL YEAR 1979
 NOVEMBER 10, 1977

System	Priority SIUC	SIUE	Project Description	Amount Requested	Ascending Totals SIUC	Ascending Totals SIUE
1	1		Emission Control, Power Plant, Planning	\$ 393.8	\$ 393.8	\$ ---
2	2		School of Law, Building \$6,400.0			
	2A		Utilities Extension \$1,180.0	7,580.0	7,973.8	---
3	1		Physical Education Building	12,916.0	7,973.8	12,916.0
4	3		Emission Control, Power Plant, Building	7,450.4	15,424.2	12,916.0
5	2		Planning and Design for Dental Education Facility	319.0	15,424.2	13,235.0
6	3		Instrumental Music Rehearsal Building	1,708.0	15,424.2	14,943.0
7	4		Theater Performance Building	1,220.0	15,424.2	16,163.0
8	4		Parkinson Remodeling, Equipment	810.0	16,234.2	16,163.0
9	5		Renovate Wagner Area	568.0	16,234.2	16,731.0
10	5		Parkinson Remodeling, Funds to Complete	24.0	16,258.2	16,731.0
11	6		Women's Gym Remodeling	2,165.2	18,423.4	16,731.0
12	6		Fine Arts Building	14,648.0	18,423.4	31,379.0
13	7		Medical Instructional Facility Group III (Springfield)	272.1	18,695.5	31,379.0

<u>System</u>	<u>Priority</u> <u>SIUC</u>	<u>Project Description</u>	<u>Amount</u> <u>Requested</u>	<u>Ascending</u> <u>SIUC</u>	<u>Totals</u> <u>SIUE</u>
14	8	Medical Instructional Facility Group III (Springfield)	\$ 540.9	\$19,236.4	\$31,379.0
15	9	Central Steam Plant Addition, Planning	282.2	19,518.6	31,379.0
16	10	Electron Microscopy Center, Remodel	510.2	20,028.8	31,379.0
17	11	Electron Microscopy Center, Equipment	286.0	20,314.8	31,379.0
18	12	Electron Microscopy Center, Funds to Complete	3.0	20,317.8	31,379.0
19	13	Pulliam Remodel, Planning	256.2	20,574.0	31,379.0
20	14	Energy Conservation System, System 7	298.0	20,872.0	31,379.0
21	15	Section 504, Improvements for Handicapped	753.5	21,625.5	31,379.0
22	16	Medical Instructional Facility Group I & II to Comply Sec. 504 HEW (Springfield)	58.3	21,683.8	31,379.0
23	17	Wheeler Hall Carbondale Medical to Comply Sec. 504 HEW	150.0	21,833.8	31,379.0
24	18	Service Building No. 3, Building	2,797.7	24,631.5	31,379.0
25	19	Service Building No. 3, Utilities Extensions	48.2	24,679.7	31,379.0
26	20	Service Building No. 3, Site Improvements	239.5	24,919.2	31,379.0
27	21	Service Building No. 3, Funds to Complete	58.0	24,977.2	31,379.0
28	22	SR3 Projects, Remodel-Rehab	1,660.0	26,637.2	31,379.0

<u>System</u>	<u>Priority</u> <u>SIUC</u>	<u>Project Description</u>	<u>Amount</u> <u>Requested</u>	<u>Ascending</u> <u>SIUC</u>	<u>Totals</u> <u>SIUE</u>
29	23	SR3 Funds, Remodel-Rehab (Springfield)	\$ 93.2	\$26,730.4	\$31,379.0
30	24	EPA, OSHA, & Other Safety Items	1,344.0	28,074.4	31,379.0
31	25	Complete Communications Building, Phase I	555.0	28,629.4	31,379.0
32	26	Update Air-Conditioning, Morris Library	1,039.3	29,668.7	31,379.0
33	27	Connect Morris Library to Chilled Water System	135.0	29,803.7	31,379.0
34	28	MIF I Boiler Conversion (Springfield)	51.5	29,855.2	31,379.0
35	29	Replace Primary Electrical Distribution System, Phase I	110.0	29,965.2	31,379.0
36	30	Coal Storage Yard	77.0	30,042.2	31,379.0
37	31	Medical Facilities Site Improvement (Springfield)	25.0	30,067.2	31,379.0
38	32	Library Addition, Planning	988.0	31,055.2	31,379.0
39	33	Woody Hall Remodel, Planning	98.4	31,153.6	31,379.0
40	34	Medical Facilities Master Plan Update (Springfield)	40.0	31,193.6	31,379.0
41	35	Livestock Teaching and Research Field Facilities, Phase I	412.0	31,605.6	31,379.0

<u>System</u>	<u>Priority</u> <u>SIUC</u>	<u>SIUE</u>	<u>Project Description</u>	<u>Amount</u> <u>Requested</u>	<u>Ascending</u> <u>SIUC</u>	<u>Totals</u> <u>SIUE</u>
42		7	SR3 - 1 Projects, Remodeling and Rehabilitation for Handicapped and Safety Rehabilitate Core Buildings - \$226.0 Install Dust Collection Systems - \$15.0	\$ 241.0	\$31,605.6	\$31,620.0
43	36		Feasibility and Planning Wheeler Hall, Carbondale Medical	74.1	31,679.7	31,620.0
44		8	Replacement of roofs on five Core Buildings	388.0	31,679.7	32,008.0
45	37		Sub-Central Chilled Water System, Phase II, Remodeling	4,626.7	36,306.4	32,008.0
46		9	Phase III of Broadview Renovation	519.0	36,306.4	32,527.0
47		10	Remodeling and Rehabilitation of Alton Campus Buildings - SR3 Project	74.0	36,306.4	32,601.0
48		11	Planning and Engineering Studies for Energy Conservation	125.0	36,306.4	32,726.0
49		12	Resurface roads and drives	350.0	36,306.4	33,076.0
50		13	SR3 - 2 Projects, Remodeling and Rehabilitation for Program Changes Remodeling to convert spaces - \$90 Renovate Communications Building Theater and adjacent spaces - \$198	288.0	36,306.4	33,364.0
51		14	Remodeling and Rehabilitation of Alton Campus Buildings - Div. 1 Project	303.0	36,306.4	33,667.0

System	Priority SIUC	SIUE	Project Description	Amount Requested	Ascending SIUC	Totals SIUE
52	15		Replace Core Buildings central utility controls	\$ 257.0	\$36,306.4	\$33,924.0
53	16		Install ceramic cooling towers	1,186.0	36,306.4	35,110.0
54	17		SR ³ - 3 Projects, Replacement of deteriorated facilities, furnishings and equipment Library Building Carpet - \$90 Ionization water system in Science Buildings - \$9 Replace portion of Bluff Road - \$150	249.0	36,306.4	35,359.0
55	38		Sub-Central Chilled Water System, Phase II, Funds to Complete	27.5	36,333.9	
56	39		Agriculture Building, Air-Conditioning	1,851.6	38,185.5	
57	40		Coal and Ash Handling System, Phase II	341.8	38,527.3	
58	41		Central Research Shops, Service Building No. 4, Building	688.8	39,216.1	
59	42		Central Research Shops, Service Building No. 4, Utilities	29.6	39,245.7	
60	43		Central Research Shops, Service Building No. 4, Equipment	80.0	39,325.7	
61	44		Central Research Shops, Service Building No. 4, Site Improvements	31.0	39,356.7	
62	45		Central Research Shops, Service Building No. 4, Funds to Complete	6.7	39,363.4	
63	46		Shop Building, School of Technical Careers, Planning	153.0	39,516.4	

SOUTHERN ILLINOIS UNIVERSITY SYSTEM CAPITAL PROJECTS
 PRIORITY LISTING (RAMP), FISCAL YEAR 1979
 NOVEMBER 10, 1977

System	Priority		Project Description	Amount Requested	Ascending Totals	
	SIUC	SIUE			SIUC	SIUE
1	1		Emission Control, Power Plant, Planning	\$ 393.8	\$ 393.8	\$ ---
2	2		School of Law, Building \$6,400.0			
	2A		Utilities Extension \$1,180.0	7,580.0	7,973.8	---
3		1	Physical Education Building	12,916.0	7,973.8	12,916.0
4	3		Emission Control, Power Plant, Building	7,450.4	15,424.2	12,916.0
5		2	Planning and Design for Dental Education Facility	319.0	15,424.2	13,235.0
6		3	Instrumental Music Rehearsal Building	1,708.0	15,424.2	14,943.0
7		4	Theater Performance Building	1,220.0	15,424.2	16,163.0
8	4		Parkinson Remodeling, Equipment	810.0	16,234.2	16,163.0
9		5	Renovate Wagner Area	568.0	16,234.2	16,731.0
10	5		Parkinson Remodeling, Funds to Complete	24.0	16,258.2	16,731.0
11	6		Women's Gym Remodeling	2,165.2	18,423.4	16,731.0
12		6	SR3 - 1 Projects, Remodeling and Rehabilitation for Handicapped and Safety Rehabilitate Core Buildings - \$226.0 Install Dust Collection Systems - \$15.0	241.0	18,423.4	16,972.0

Priority System	SIUC	SIUE	Project Description	Amount Requested	Ascending SIUC	Totals SIUE
13	7		Replacement of roofs on five Core Buildings	\$ 388.0	\$18,423.4	\$17,360.0
14	8		Phase III of Broadview Renovation	519.0	18,423.4	17,879.0
15	9		Remodeling and Rehabilitation of Alton Campus Buildings - SR3 Project	74.0	18,423.4	17,953.0
16	10		Planning and Engineering Studies for Energy Conservation	125.0	18,423.4	18,078.0
17	11		Resurface Roads and Drives	350.0	18,423.4	18,428.0
18	7		Medical Instructional Facility Group III (Springfield)	272.1	18,695.5	18,428.0
19	12		Fine Arts Building	14,648.0	18,695.5	33,076.0
20	8		Medical Instructional Facility Group III (Springfield)	540.9	19,236.4	33,076.0
21	9		Central Steam Plant Addition, Planning	282.2	19,518.6	33,076.0
22	10		Electron Microscopy Center, Remodel	510.2	20,028.8	33,076.0
23	11		Electron Microscopy Center, Equipment	286.0	20,314.8	33,076.0
24	12		Electron Microscopy Center, Funds to Complete	3.0	20,317.8	33,076.0
25	13		Pulliam Remodel, Planning	256.2	20,574.0	33,076.0
26	14		Energy Conservation System, System 7	298.0	20,872.0	33,076.0
27	15		Section 504, Improvements for Handicapped	753.5	21,625.5	33,076.0
28	16		Medical Instructional Facility Group I & II to Comply Sec. 504 HEW (Springfield)	58.3	21,683.8	33,076.0

<u>System</u>	<u>Priority</u>	<u>Project Description</u>	<u>Amount Requested</u>	<u>Ascending SIUC</u>	<u>Totals SIUE</u>
29	17	Wheeler Hall Carbondale Medical to Comply Sec. 504 HEW	\$ 150.0	\$21,833.8	\$33,076.0
30	18	Service Building No. 3, Building	2,797.7	24,631.5	33,076.0
31	19	Service Building No. 3, Utilities Extensions	48.2	24,679.7	33,076.0
32	20	Service Building No. 3, Site Improvements	239.5	24,919.2	33,076.0
33	21	Service Building No. 3, Funds to Complete	58.0	24,977.2	33,076.0
34	22	SR ³ Projects, Remodel-Rehab	1,660.0	26,637.2	33,076.0
35	23	SR ³ Funds, Remodel-Rehab (Springfield)	93.2	26,730.4	33,076.0
36	24	EPA, OSHA, & Other Safety Items	1,344.0	28,074.4	33,076.0
37	25	Complete Communications Building, Phase I	555.0	28,629.4	33,076.0
38	26	Update Air-Conditioning, Morris Library	1,039.3	29,668.7	33,076.0
39	27	Connect Morris Library to Chilled Water System	135.0	29,803.7	33,076.0
40	28	MIF I Boiler Conversion (Springfield)	51.5	29,855.2	33,076.0
41	29	Replace Primary Electrical Distribution System, Phase I	110.0	29,965.2	33,076.0
42	30	Coal Storage Yard	77.0	30,042.2	33,076.0
43	31	Medical Facilities Site Improvement (Springfield)	25.0	30,067.2	33,076.0

<u>System</u>	<u>Priority</u> <u>SIUC</u>	<u>SIUE</u>	<u>Project Description</u>	<u>Amount</u> <u>Requested</u>	<u>Ascending</u> <u>SIUC</u>	<u>Totals</u> <u>SIUE</u>
44	32		Library Addition, Planning	\$ 988.0	\$31,055.2	\$33,076.0
45	33		Woody Hall Remodel, Planning	98.4	31,153.6	33,076.0
46	34		Medical Facilities Master Plan Update (Springfield)	40.0	31,193.6	33,076.0
47	35		Livestock Teaching and Research Field Facilities, Phase I	412.0	31,605.6	33,076.0
48	36		Feasibility and Planning Wheeler Hall, Carbondale Medical	74.1	31,679.7	33,076.0
49	37		Sub-Central Chilled Water System, Phase II, Remodeling	4,626.7	36,306.4	33,076.0
50		13	SR ³ - 2 Projects, Remodeling and Rehabilitation for Program Changes Remodeling to convert spaces - \$90 Renovate Communications Building Theater and adjacent spaces - \$198	288.0	36,306.4	33,364.0
51		14	Remodeling and Rehabilitation of Alton Campus Buildings - Div. 1 Project	303.0	36,306.4	33,667.0
52		15	Replace Core Buildings central utility controls	257.0	36,306.4	33,924.0
53		16	Install ceramic cooling towers	1,186.0	36,306.4	35,110.0

System	Priority		Project Description	Amount Requested	Ascending Totals	
	SIUC	SIUE			SIUC	SIUE
54		17	SR ³ - 3 Projects, Replacement of deteriorated facilities, furnishings and equipment Library Building Carpet - \$90 Ionization water system in Science Buildings - \$9 Replace portion of Bluff Road - \$150	\$ 249.0	\$36,306.4	<u>\$35,359.0</u>
55	38		Sub-Central Chilled Water System, Phase II, Funds to Complete	27.5	36,333.9	
56	39		Agriculture Building, Air-Conditioning	1,851.6	38,185.5	
57	40		Coal and Ash Handling System, Phase II	341.8	38,527.3	
58	41		Central Research Shops, Service Building No. 4, Building	688.8	39,216.1	
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61	44		Central Research Shops, Service Building No. 4, Site Improvements	31.0	39,356.7	
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63	46		Shop Building, School of Technical Careers, Planning	153.0	<u>39,516.4</u>	

President Brandt wanted to record some concern about the procedure which the General Secretary had arrived in compiling a System capital projects priority listing. There was some system to it; the system is based on the idea that the dollar requests from Carbondale and Edwardsville should be the same. President Brandt thought that the age of the two campuses, the size of the two student bodies and faculties would be fairly strong indications that the capital request needs might be legitimately expected to be quite other than equal dollar value. He believed that the priorities for Carbondale were their priorities and were not subject to shuffling in order to gain a more advantageous position.

President Shaw commended the Board Staff for the System list, and he did agree with President Brandt that this was something we would have to go with this year until we can do it in a more sophisticated way. There were a number of criteria we need to use, such as the acreage to be maintained, but he thought this was a very good first effort. He also wanted to explain why Edwardsville had changed their priority ranking. Once the criteria were suggested by the General Secretary, to which both Presidents agreed, it became very obvious that the System is not going to get several major buildings. A high priority for the Fine Arts Building, a building we realistically could not hope for, would give some less expensive projects little chance to be funded using the formula which had been agreed upon, so that priority had been reduced. He did not feel strongly about this mainly because as Dr. Brown pointed out it was very unlikely that the IBHE or the legislature or the Governor was going to fund a project that low on our list anyhow.

President Shaw pointed out that SIUE was the only institution in the state that has no Physical Education-Recreation facility, and that was very important to them. He was still very concerned that the Physical Education Building was a third priority.

President Brandt said there was no reason for the IBHE to require one list, especially since it has paid no attention to past lists. He called on Dr. Taylor, President, Faculty Senate, SIUC, for a comment.

Dr. Taylor said the purpose of his comment was to express a very serious concern on the part of the Carbondale faculty concerning the relative position of the remodeling project of the women's gym, Davies Gym, which was item number 11. He urged the Board to move that project far up in priority. As the listing now exists, there could be some serious misinterpretation by the IBHE that SIUC is not concerned with the equity of facilities for programs for men and women. The potential loss of federal money probably should not be the major reason for concern over the System's decision, but certainly it should not be ignored. From the faculty's viewpoint, the importance to the academic program should be the primary concern. There are severe problems with Title IX, and the SIUC response to the Secretary of HEW was that we would place a very high priority on compliance. Thus, this being as low as item number 11 on the list conflicts with the University's agreement.

President Shaw pointed out that he did not have a gym to remodel and Mr. Norwood commented that there were compelling reasons, such as closure of a whole campus, for other projects too. After further discussion, Mr. Norwood moved approval of the resolution as presented, using Schedule B as the System priority list. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

SABBATICAL LEAVE POLICY, SIU SYSTEM
[AMENDMENT TO V CODE OF POLICY D]

Summary

This matter proposes a System sabbatical leave policy applicable to the faculty at both Universities. Under the policy, a faculty member may be granted a sabbatical leave at the end of not less than five years of service from the initial date of full-time appointment and not less than six years from the termination date of the previous sabbatical leave. Sabbatical leaves granted will not exceed in duration and compensation a calendar year at one-half pay. Following a sabbatical leave, a faculty member has an obligation to return to the University for a period not less than the equivalent of one academic year. The only institutional difference contained within this general policy is that eligibility for sabbaticals is limited to tenured faculty at SIUC, while members of the continuing faculty at SIUE are eligible. The policy also provides that the Presidents shall establish regulations and procedures necessary for the implementation of this general policy and that those regulations and procedures shall be presented to the Board for approval.

Rationale for Adoption

Various amendments to Board Statutes over a period of years left the Board without a clear policy on paid professional leaves for faculty and staff. The Board on April 14, 1977 directed the System Council to develop a System policy on the subject of paid professional leaves with minor exceptions for either University. The System Council separated this task into two parts: the development of a professional development leave policy and the development of sabbatical leave policies. The Board approved a policy on professional development leaves at its September 8, 1977 meeting. The approval of the proposed policies on sabbatical leaves will complete the Board's April directive.

Considerations Against Adoption

The System Council is aware of no considerations against adoption.

Constituency Involvement

System Council members have reviewed the subject of sabbatical leaves with appropriate campus constituency elements.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That V Code of Policy D be and is hereby amended by the addition of a new sub-section 10 to read as follow:

10. Sabbatical Leave Policy. A faculty member of Southern Illinois University shall be eligible, for sabbatical leave(s) with pay, subject to the conditions of this policy and the Board approved sabbatical policies for each University.
 - a. A sabbatical leave program is essential to provide opportunities for continued professional growth and development of the faculty and to insure that the academic vitality of the University is maintained. The plan for a sabbatical leave should include such academic activities as course development, research, additional study, and preparation in new or different fields, any of which pertain to projects that relate to the educational mission of the University and to professional development of the faculty member.
 - b. At SIUC a full-time, tenured member of the academic faculty and at SIUE a continuing member of the academic faculty may be granted a sabbatical leave and shall become eligible for such leave at the end of not less than five years of full-time service from the initial date of full-time appointment or six years of full-time employment from the termination date of a previous sabbatical leave. All time spent on unpaid leaves of absence shall be excluded in determining years of service.
 - c. Upon recommendation of the President and approval of the Board of Trustees, faculty members as specified in b. above may be granted sabbatical leave not to exceed in duration and compensation a calendar year at one-half pay.
 - d. Applications for sabbatical leave are to be submitted through the usual official channels in accordance with the time schedules established in institutional planning calendars. Each application is to be supported with a detailed statement to show that the leave is for professional improvement of the faculty member and will contribute to the University's academic excellence.
 - e. A recipient of a sabbatical leave is permitted to receive additional financial assistance from sources other than the University, provided the specific arrangements have received administrative approval. However, during the period of sabbatical leave, a faculty member shall engage in salaried work for another employer only with the prior approval of the President or the Chief Officer for Academic Affairs.
 - f. All sabbatical leaves, with an indication of purpose and of temporal and fiscal conditions, must be approved by the Board of Trustees.

- g. Following a sabbatical leave, a faculty member has an obligation to return to Southern Illinois University for a period of not less than the equivalent of one academic year. The application for sabbatical leave shall include a statement that the applicant recognizes the obligation of returning to the University for this period of service following the leave.
- h. A written report summarizing what was accomplished during the leave shall be submitted through the usual official channels.
- i. The Presidents shall establish regulations and procedures necessary for the administration of the foregoing provisions. Those regulations and procedures shall be presented to the Board of Trustees for its approval.

SABBATICAL LEAVE POLICY, SIUC
[AMENDMENT TO V CODE OF POLICY D]

Summary

This matter proposes adoption of a paid sabbatical leave policy for Southern Illinois University at Carbondale. The proposed policy provides that a full-time, tenured member of the academic faculty may be granted a sabbatical leave and shall become eligible for such leave at the end of six years of service from the initial date of full-time appointment or six years from the termination date of a previous sabbatical leave. The sabbatical leave should pertain to projects that relate to the educational mission of the University and to the professional development of the faculty member. The policy includes an obligation on the faculty member to return to Southern Illinois University at Carbondale for a period of one year, and requires submission of a written report summarizing the accomplishments during the leave.

Rationale for Adoption

The concept of continued professional growth and development for faculty is not in question. A sabbatical leave plan is essential to provide opportunities for faculty to pursue such activities as course development, research, additional study, and preparation in new or different fields. This policy seeks to establish standards insuring that these leaves will be granted to faculty that have developed proposals and have received appropriate administrative approval.

This policy recognizes that the purpose of leave and gain anticipated by the University is dictated by the benefits of the proposal and is not a reward for longevity. It provides for full paid leaves for a maximum of 4-1/2 months for faculty on academic year appointments and a maximum of six months for faculty on fiscal year appointments. A half-pay sabbatical may be granted for a calendar year. Such flexibility in scheduling is essential to provide for the various types of study required by faculty.

Sabbatical leaves have been granted in the past under guidelines and criteria similar to those proposed in this policy. This policy is proposed, therefore, to clarify conditions of paid sabbatical leaves for faculty.

Considerations Against Adoption

The Faculty Senate has submitted resolutions recommending changes (see Constituency Involvement).

Constituency Involvement

This proposed policy is recommended for approval by the SIUC Council of Deans, the Faculty Senate, the Vice-President for Academic Affairs and

Research, and the President. A resolution from the Faculty Senate that proposed a six-month, full-pay sabbatical for all faculty rather than the 4-1/2 month, full-pay sabbatical for faculty on academic year appointments is attached.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the following sabbatical leave policy for Southern Illinois University at Carbondale be and is hereby approved, and that V Code of Policy D be amended to include such policy:

A sabbatical leave program is essential to provide opportunities for continued professional growth and development of the faculty and to insure that the academic vitality of the University is maintained. The plan for a sabbatical leave should include such activities as course development, research, additional study, and preparation in new or different fields, any of which pertain to projects that relate to the educational mission of the University and to the professional development of the faculty member.

A full-time, tenured member of the academic faculty may be granted a sabbatical leave and shall become eligible for such leave at the end of six years of service from the initial date of full-time appointment or six years from the termination date of a previous sabbatical leave. All time spent on unpaid leaves of absence shall be excluded in determining years of service.

A full-pay sabbatical may be granted for a maximum of 4-1/2 months for faculty on academic year appointments and six months for faculty on fiscal year appointments. A half-pay sabbatical may be granted for a calendar year (from July 1 through June 30 of the following year; from the beginning of the Fall Semester to the beginning of the following Fall Semester; or from the end of the Spring Semester to the end of the following Spring Semester).

Applications for sabbatical leave are to be submitted by the departmental executive officer to the dean of the college or school and by the dean to the Vice-President for Academic Affairs and Research, in accordance with the time schedules established in the Planning Calendar. Each application (four copies) is to be supported with a detailed statement to show it is for professional improvement of the faculty member and is likely to contribute to the University's academic excellence. When submitted to the Vice-President, the applications for sabbatical leave should be accompanied by a listing from the dean of the priority order of the applications.

A recipient of a sabbatical leave is permitted to receive additional financial assistance from sources other than the University,

provided the specific arrangements have received administrative approval. However, during the period of sabbatical leave, a faculty member shall engage in salaried work for another employer only with the prior approval of the President or the Vice-President for Academic Affairs and Research.

Following a sabbatical leave, a faculty member has an obligation to return to Southern Illinois University at Carbondale for a period of one year. The application for sabbatical leave shall include a statement that the applicant recognizes the obligation of returning to the University for one year of service following the leave.

A written report summarizing what was accomplished during the leave shall be submitted to the departmental executive officer, the dean, and the Vice-President for Academic Affairs and Research within one semester following the termination of the leave.

If a sabbatical leave is granted for a full year at half pay, a temporary replacement may be authorized to the department within the budgetary constraint of the half salary of the sabbatical leave request. If a sabbatical leave is granted at full pay, a replacement is not authorized, and the department is expected to absorb the work load.

A faculty member appointed on a fiscal year basis, and approved for a sabbatical leave, is entitled to vacation time based on his period of campus service only.

SABBATICAL LEAVE POLICY, SIUE
[AMENDMENT TO V CODE OF POLICY D]

Summary

This matter approves regulations and procedures governing the administration of sabbatical leaves at SIUE. These regulations and procedures are additional and pursuant to the requirements and conditions of the sabbatical leave policy of the SIU System submitted concurrently with this matter for the Board's approval.

Rationale for Adoption

For some time, SIUE, SIUC, and the Board Staff have been engaged in the development of a sabbatical leave policy which would establish certain uniform conditions within the SIU System, and at the same time provide for flexibility in administering the policy. The sabbatical leave policy of the SIU System presented at this meeting establishes the general conditions applicable to sabbatical leaves, and requires that each University submit specific regulations and procedures to govern the administration of the policy within that University.

Submitted herein are the regulations and procedures applicable to SIUE. Matters addressed by the regulations include the length and timing of leaves, requirements to establish eligibility, departmental support for faculty on leave, receipt of financial support outside of the University, service required following a leave, the relationship of a sabbatical leave to the accrual of vacation time, and the requirements and procedures for application for a sabbatical leave.

Approval of these regulations and procedures is necessary to implement the proposed sabbatical leave policy at SIUE.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President and Provost, SIUE. It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That V Code of Policy D be and is hereby amended to include the following sabbatical leave policy for SIUE as additional requirements and conditions of the sabbatical leave policy approved for the Southern Illinois University System:

In recognition of meritorious service, continuing members of the academic faculty may become eligible for sabbatical leave. Such leaves shall be granted for purposes of scholarly activity and study which contribute to the professional growth of the faculty member, and, thereby, to the continuing academic vitality of the University.

Sabbatical leave may be granted for a maximum period of two quarters at full salary or for a calendar year at one-half salary. If sabbatical leave is granted at full salary, the period of such leave must fall within the regular academic year.

A continuing member of the academic faculty shall become eligible for sabbatical leave at the end of not less than five years of full-time service from the initial date of full-time appointment or six years of full-time employment from the terminal date of a previous sabbatical leave. All time spent on unpaid leaves of absence shall be excluded in determining years of service.

Funds shall not ordinarily be provided for replacement of a person on sabbatical leave. The affected unit shall be expected to assume the work load. Thus, it will be assumed that a sabbatical leave application endorsed by the dean or director has been critically reviewed for programmatic and budgetary feasibility.

A recipient of a sabbatical leave may receive financial assistance from sources other than the University, provided that specific arrangements have received administrative approval. However, during the period of sabbatical leave, a faculty member shall not engage in salaried work for another employer unless such arrangement has received prior approval of the Vice-President and Provost and the President.

A faculty member who is granted sabbatical leave shall recognize an obligation, at the termination of the leave, to return to the University for a period of service not less than the equivalent of one academic year. Faculty members shall submit written reports of sabbatical leave accomplishments to the Vice-President and Provost within ninety days of return from leave.

Vacation entitlement shall not accrue during the period of sabbatical leave except that a faculty member appointed to a twelve-month assignment shall routinely accrue vacation entitlement during a sabbatical leave.

Applications for sabbatical leave must reach the Office of the Vice-President and Provost by March 1 preceding the academic year in which leave is to be taken. An application shall describe in specific terms the nature of the proposed activity, and shall provide an estimate of the value of such activity in the professional development of the applicant. It shall state whether financial assistance from a non-University source is anticipated, and shall describe in detail any salaried work to be undertaken for another employer.

The application shall be submitted to and must be endorsed by the appropriate unit administrative officer. It must also be approved by the dean as appropriate before being forwarded to the Vice-President and Provost for additional review. If such review is favorable, the Vice-President and Provost shall notify the applicant that the application will be sent to the President. If the President approves, the application will then be forwarded to the Board of Trustees for final approval.

Dr. Brown explained that this matter proposed a System sabbatical leave policy applicable to the faculty at both Universities, accompanied by a separate policy for each University. This matter had been developed over a period of months and was in response to the Board's direct request that such an effort be made.

President Shaw stated that he thought the umbrella statement of the System policy was excellent and he was delighted that this matter had been worked out in such a way for the two institutions to have their own policies and at the same time have an umbrella statement which gave them some guidance.

President Brandt felt prompted to record some opinions that he had recorded in System Council rather consistently and that was to oppose the umbrella policy as being detrimental to SIUC. The increased activity to create a paper super-University in many cases is only additional work and a nuisance. The Carbondale sabbatical leave policy was not nearly as generous as they would like to have been able to make it. It was presented for Board agenda last February amidst a considerable amount of concern in the Faculty Senate. Because of the need to have a super-University policy, it had been held up until now, so it became a conflict issue on campus last year and again this year. He thought that each institution had separate missions and the approach to having an umbrella policy was an unnecessary and highly detrimental step.

Dr. Brown wanted to record his objection to the repeated use of the phrase "super-University" as an unfair kind of rhetorical device. The proposal of a System policy was for the benefit of the Board.

Mr. Norwood noticed there were some objections to the 4-1/2 months for sabbatical leave at SIUC because of the semester system and when SIUC was on the quarter system there had been a six months sabbatical leave policy.

President Brandt stated that the problem was that if a faculty member takes a six-month sabbatical leave, a replacement has to be provided for the full academic year because that faculty member is not present for the second semester which starts after 4-1/2 months. The faculty opening has to be covered for 1-1/2 months into the second semester and then the faculty member returns halfway through the second semester. The additional money thereby would significantly decrease the number of sabbatical leaves that SIUC would be able to give. The standard sabbatical leave for a semester system around the country is 4-1/2 months. A six-month sabbatical leave could be given if we cut the number of sabbaticals available. It was more important to give as many sabbatical leaves as possible rather than a fewer number. President Brandt asked that Dr. Taylor, President, Faculty Senate, SIUC, be recognized.

Dr. Taylor said the background on this was that the Faculty Senate had known for a long time that this matter was coming up, and had taken the issue up and discussed all of these possibilities including what President Brandt mentioned about fewer sabbaticals, but for the record on three different occasions, November 1976, March 1977, and June 1977, the Faculty Senate of Carbondale had taken up the matter of sabbatical leave policy and on every occasion a unanimous decision was reached. The latest resolution, June 21, 1977, read as follows:

BE IT THEREFORE RESOLVED, That the Faculty Senate go on record once more as advocating the following schedule of sabbatical leaves for SIUC faculty, regardless of the type of appointment/contract (academic year or fiscal year contract):

- a) One year (12 months) at half (6 months) salary
- or b) Two semesters (9 months) at half (4-1/2 months) salary
- or c) One-half year (6 months) at full (6 months) salary

The motion passed unanimously.

The November 16, 1976 resolution had dealt with the matter even more directly. Dr. Taylor read the following:

WHEREAS, The faculty at Southern Illinois University at Carbondale were promised by Vice-President Willis Malone (this was a verbal promise when we were shifting to the semester system) that it would not be disadvantaged by the changeover from the quarter system to the semester system, and

WHEREAS, That changeover has in fact resulted in the reduction of faculty sabbaticals from two quarters, or six months, to one semester, or 4-1/2 months, and

WHEREAS, The faculty of Southern Illinois University at Edwardsville continue to receive sabbaticals of two quarters, or six months, and

WHEREAS, The Southern Illinois University Board of Trustees is currently reviewing the sabbatical policies throughout the University,

BE IT SO RESOLVED, That the SIUC Faculty Senate urge the Board of Trustees to reinstate the six-month sabbatical at SIUC so that the Carbondale faculty will not be discriminatorily penalized by the calendar system under which it operates.

Dr. Taylor said all of the possibilities had been discussed in the Faculty Senate, and the argument was made that a six months sabbatical leave would allow teachers who ordinarily might need to teach during the summer to have that time off for research and have equal sabbatical time with the Edwardsville campus, and he had heard no dissenting opinion from any faculty. The faculty were, in fact, being penalized for going to the semester system after the issue had been taken up at the time and assurances were received that faculty would not be penalized on sabbaticals.

Mr. Norwood commented that it might not be wise for the Faculty Senate to start comparing themselves to Edwardsville in one breath and saying that they want to be autonomous in another breath. He asked President Brandt if it would be possible to look at these three alternatives and possibly work something out. He did not want to see the Carbondale faculty penalized.

President Brandt commented this was a combination of circumstances. If the budget cutbacks had not come about as they did then the commitment that had been made would have been fulfilled. Unfortunately, what should have

been done was to carry on for the first year of the semester system, and then cut the sabbatical back because of budget; then they would have fulfilled the commitment and later recognized the budget cutbacks by cutting back on the period of time for sabbaticals. Unfortunately, it was done all at once so it appeared as if it was not a completion of the commitment, when in fact what had been done was done in the midst of rather severe budget cutbacks by the state. He would like to be able to recommend six months. It would clearly be above what practically any other university offers in the country on a semester system, and unfortunately we were just not in a clearly better financial situation than any other university.

Mr. Van Meter agreed with Mr. Norwood's comment. As one Board member who was really devoted to the idea of the separation of the two campuses and to see them both develop in their own strengths and their own ways and their own purposes, he really is troubled when he hears used as an argument that we should do for one campus what we have done for the other.

After further discussion, Mr. Elliott moved approval of Policies on Sabbatical Leave [Amendments to V Code of Policy D], which included the Southern Illinois University System policy, the Southern Illinois University at Carbondale policy, and the Southern Illinois University at Edwardsville policy. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The next item to be discussed was Review of Civil Service Range Salaries. Dr. Brown stated that early in the review of needs for the Fiscal Year 1979, the System Council determined that a significant priority lay in realm of salaries and a significant priority within that realm lay in the discrepancies between Civil Service range salaries in the two Universities and those across the state, particularly in Code Departments of the State

of Illinois. The study labeled Table 1 and dated Fall, 1976, was made by the Bureau of the Budget, the Illinois Board of Higher Education, and institutional representatives in higher education. It is being updated for the Fall of 1977. The System Council felt very strongly that specific efforts should be made to procure funding to upgrade these salary ranges. We expect to develop a resolution for the Board and the Merit Board to consider. We wanted to discuss this matter to emphasize the urgency and need felt by the System Council.

After comments from both Presidents supporting the need to raise the salaries of Civil Service personnel, Chairman Rowe stated all were aware of the seriousness of the problem and it was something we needed to convey to the legislature and to the Governor in unmistakable terms. He urged the two Presidents and the General Secretary to advise if there was any way the Board might be helpful in that effort.

TABLE 1

University Civil Service Monthly Salaries and Wages
Compared with Those Paid by the Code Departments
to Individuals in Equivalent Classifications
for 37.5 Hour Work Week at the Code Departments
and Actual Work Weeks at Universities and Agencies

Institution/Agency	Monthly Dollars Needed*	Current Monthly Payroll for Actual Work Week	Dollar Deficiency	Percent Deficiency
Board of Governors	\$ 4,454	\$ 4,820	+\$ 366	+ 7.59%
Board of Regents	3,482	3,941	+ 459	+11.65
Chicago Circle	485,214	438,901	- 46,313	-10.55
Chicago Med. Center	1,534,904	1,475,353	- 59,551	- 4.04
Chicago State	112,564	102,889	- 9,675	- 9.40
Coop Computer Center	19,246	18,179	- 1,067	- 5.87
CCC	8,415	8,430	+ 15	+ .18
St. Louis Comm. Coll.	35,249	30,235	- 5,014	-16.58
Eastern Ill. Univ.	183,392	136,319	- 47,073	-34.53
Governors State Univ.	48,349	41,477	- 6,872	-16.57
IHE	11,524	12,058	+ 534	+ 4.43
Illinois State Univ.	333,683	297,445	- 36,238	-12.18
Northwestern Ill. Univ.	128,960	118,474	- 10,486	- 8.85
Northern Ill. Univ.	411,603	364,028	- 47,575	-13.07
Peoria Medical School	29,184	24,498	- 4,686	-19.13
Rockford Med. School	71,130	62,374	- 8,756	-14.04
Sangamon State Univ.	106,766	101,058	- 5,708	- 5.65
Scholarship Comm.	58,531	61,510	+ 2,979	+ 4.84
SIU - Carbondale	621,149	492,656	- 128,493	-26.08
SIU - Edwardsville	307,005	264,625	- 42,380	-16.02
SIU - Springfield	160,167	142,348	- 17,819	-12.52
SIU of I - Urbana	1,573,126	1,348,699	- 224,427	-16.64
SSSI	21,408	22,060	+ 652	+ 2.96
Western Ill. Univ.	207,258	174,377	- 32,881	-18.86
Total of Above	\$6,476,763	\$5,746,754	-\$730,009	-12.70%

Monthly dollars needed to pay individuals in each of these comparison classifications the same as currently paid by the Code Departments for equivalent classifications. Note that these are monthly salaries for actual work weeks and the salaries and wages in this table have not been adjusted to make work weeks equivalent. (e.g., ISU shows a deficiency of 12.18%. This means that if the ISU salaries were increased 12.18% the ISU employees would then receive the same monthly salaries and wages as currently paid the Code Department employees, but the ISU employees would still be working 40 hours per week in order to get the same pay as the Code employees are currently receiving for 37.5 hour weeks.)

The Chair recognized Mr. Dennis Adamczyk, Student Body President, SIUC, for an oral presentation on SIUC's Participation in the Southern Illinois Enforcement Group (Local MEG Unit). Materials from Mr. Adamczyk had been mailed to the members of the Board in advance of the meeting, and a copy placed on file in the Office of the Board of Trustees. Mr. Adamczyk stated he was petitioning the Board of Trustees to establish a policy concerning SIUC involvement in this undercover drug enforcement group, and was doing so as the Student Body President of SIUC and as a constituency representative to the Board. Essentially, there were four basic issues which must be considered by this Board. First, should specifically appropriated funds for a state institution be transferred to another state agency through semi-permanent personnel reassignments without specific legislative authorization? Second, should SIU Carbondale Security personnel participate in law enforcement activities outside of their normal duties and more specifically in potential conflict with Chapter 144, Part 658 of the Illinois Revised Statutes? Third, should SIUC Security personnel participate in law enforcement activities which remove them from direct service to University property and interests without direct authorization from the Board of Trustees? Fourth, should SIUC Security personnel participate in the law enforcement unit which is not accountable to the various University constituency groups or the public at large?

SIUC commitment of two Security Officers to the Southern Illinois MEG unit was authorized in June of 1974 by approval of the SIUC President. His own awareness of MEG and his opposition to it had been crystallized by a very well publicized drug raid on SIU students late last spring semester, and incidentally shortly before the MEG unit was to appear before a legislative committee considering their budget request. He determined that some effort was needed to critically evaluate the Southern Illinois MEG unit. He had traveled to

Chicago to review what he found to be inadequate and incomplete files. That investigation led to his conclusion that MEG accountability does not now exist, and the Board should clearly determine limits of personnel transfers to other governmental units within the letter and spirit of the law. President Brandt had indicated that the students of SIUC support SIUC's MEG involvement and he had used this as a partial justification of that involvement. The Student Senate had passed resolutions both this year and last year which condemned that support. He therefore asked the Board of Trustees to set a policy which will prohibit future SIUC's MEG involvement. He requested that the Board allow written briefs to be submitted before the next Board meeting so that evaluation in this matter could be made on the basis of a written record. On November 16, 1977, there will be a student referendum on the MEG issue. Until that time, he requested a temporary postponement of SIUC's participation in MEG to allow the Board to make a critical and de novo evaluation of this program.

President Brandt called attention to Mr. Adamczyk's misquotation of him. His statement had been that the University constitutes a special type of community, and he believed that most students and the tax-paying public expect the University to exercise considerable effort to maintain a lawful environment. Many students have reflected strong opinions to him that they believe the University has such a responsibility. President Brandt believed that the assignment of personnel to MEG was in the best interest of the University, both in terms of economy and effectiveness.

Miss Byrnes moved that the Board reconsider this matter at the next meeting after Mr. Adamczyk submits his written statements. The motion was duly seconded.

Mr. Norwood asked Mr. Virgil F. Trummer, Director of SIUC Security Office, about accountability of the two officers involved. Mr. Trummer replied

that all of the members of MEG were accountable to the Director of MEG, who was in turn accountable to the Board of Directors of MEG which consists of representatives from the governmental bodies: the City Councils, the County Commissions, and the University Director of Campus Services. There were reviews of the activities of MEG as a whole plus individuals who were working in MEG, at their regular monthly meetings. He felt that the two officers involved had their performances reviewed more regularly than the other Security Office personnel.

An inconclusive voice vote resulted in a call of the roll. Student Trustee opinion in regard to Miss Byrnes' motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The following vote was recorded: Aye, A. D. Van Meter, Jr.; nay, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe. (Mr. Wayne Heberer had left the meeting at 12:30 p.m.) The Chair announced that the motion had failed by a vote of four to one. Hearing no further motion, the Chair requested Reports and Announcements by the General Secretary of the SIU System.

Dr. Brown reported that on November 8, 1977, the motion to override the line item reduction of Governor Thompson of SIU's appropriation bill had been adopted by the Senate by a vote of 35 ayes, 19 nays, 2 present, with 3 absences. If the House also passes this motion, the sum of \$364,000 will be restored to our personal services line for purposes of salary increase. The House has 15 days from Wednesday, November 9, to act. In answer to a question by Dr. David B. Valley, President, University Senate, SIUE, the response was that the one-half percent for salaries would be retroactive to July.

The following status report was presented:

STATUS REPORT: ADVANCE REFUNDING OF REVENUE BONDS AND PROPOSED NEW FINANCING

I. Market conditions - extremely favorable.

- A. Federal securities - Interest rates have continued upward trend at accelerated pace.
- B. Current bond sales have been at good rates. Within the past few months U of I sold bonds for a parking structure at 5.6% to 5.7%. These were negotiated rates with a syndicate of Chicago banks. The State of Illinois sold bonds in mid-October at 5.1%. We cannot expect same rate with current market, but it might be at 6% (plus or minus).
- C. Federal securities will yield an amount greater than the rate we will have to pay, and arbitrage regulations mean we will be limited in earnings to the amount we will have to pay for new funds. In essence, these conditions mean that on the advance refunding portion of the sale we will not experience any monetary problem on the rate of interest we pay as long as it is a rate less than current market rates for government securities.

II. Additional construction bonds.

- A. SIUC air conditioning project: current estimate is \$5,200,000.
- B. SIUE remodeling of University Center: current estimate is \$650,000.
- C. To provide funding for the aggregate \$5,850,000 in new projects, cash flow projection indicates that after consideration of potential interest earnings, the sale of approximately \$5,500,000 in new bonds may be sufficient.
- D. New construction bonds will be sold no earlier than 90 days after refunding bonds. This schedule avoids the problem created by arbitrage regulations of equalized earnings on an average rate of old and new bonds.
 - 1. Amount and description of proposed bonds must be outlined in Advance Refunding Resolution since there will not be adequate revenue generated by the remodeling activities to amortize bonds.
- E. New construction bond proceeds may be invested at current high interest rates providing 2-1/2% of the proceeds are expended within 6 months of the sale, and 85% of the proceeds are expended within 36 months.

III. We anticipate the possibility of proposing a special meeting of the Board for sale of bonds on November 29. At this time, the Board would decide whether to accept bids for bonds.

- A. Such a meeting may be held in Chicago.
 - B. Bond delivery and receipt of cash are tentatively scheduled for January 12, 1978 in Chicago.
 - 1. This transaction would not require a meeting of the Board.
 - 2. The Chairman of the Board and the Treasurer would be needed to handle signature on bonds and delivery of same.
- IV. Negotiated sale of bonds is proposed.
- A. Where market conditions are volatile, or the bond proposal is complex, there is precedent for the "negotiated" sale of bonds.
 - 1. U of I used this concept for sale of bonds for parking structure in September of this year.
 - 2. The practice has previously been used by other systems in the state.
 - B. Continental Illinois National Bank of Chicago has agreed to form a syndicate of Chicago banks to negotiate a bid on the bonds.
- V. Standard & Poor's and Moody's will be asked for a higher rating for our bonds. We will ask that the current Baa rating be upgraded to AA.
- A. The higher the rating the better the market for the bonds.
 - B. November 15, 1977, has been tentatively established as a date for a meeting with these firms to be held in New York City.
- VI. Official Statement and Bond Resolution.
- A. The first proof of each document has been received.
 - 1. The Board may be asked to approve the Official Statement at the November 10, 1977 meeting.
 - 2. The Bond Resolution would be acted upon at time the bonds are sold.
- VII. Use of arbitrage funds.
- A. It is anticipated that expenses of the advance refunding transaction will be covered with arbitrage funds, meaning that there will be little or no costs to the University. These items include such things as:
 - 1. Travel expense
 - 2. Fiscal Agent's fee
 - 3. Bond Counsel's fee

4. Independent CPA firm
5. Actuarial fee
6. Printing of Official Statement
7. Printing of bonds
8. Armored car and delivery of bonds
9. Advertising
10. Charges of rating services

III. New series to be offered.

- A. Title of series: "Board of Trustees, Southern Illinois University, Housing and Auxiliary Facilities System Revenue Bonds."
- B. Reissue each HUD series.
- C. Reissue Series I as a new series (due to interest subsidy grant from HUD).
- D. Single new series for all bonds held by public. It will be necessary to prorate benefits to each University on actual basis of interest and participation.

Mr. Isbell reported that he thought the Board would have been asked today to approve the Official Statement, which is what prospective buyers analyze to see if we are offering a worthwhile practical product. Since the Official Statement is not ready at this time, it looks as if we will need to approve the Official Statement some time next week. The Board had previously authorized members of the Executive Committee to act in its behalf in regard to items relating to the advance refunding of its outstanding revenue bonds, except for the approval of the actual sale of bonds. In order to utilize those special areas of expertise of Trustee Van Meter, we wish to request the Board to authorize his addition to those who are charged with the review and approval of the Notice of Sale and Official Statement on behalf of the Board.

Mr. Elliott moved approval for the members of the Executive Committee, along with Mr. A. D. Van Meter, Jr., to act on the Board's behalf in this matter. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Norwood commented that, as a member of the Executive Committee, he would like to be able to ask for a conference call to members of the Board if he was not comfortable with the action to be taken.

Mr. Isbell added that at the present time, it appeared that in order to salvage the debt service grant at Edwardsville, it would be desirable to hold a negotiated sale rather than a public sale on the refunding issue, with the Continental Illinois National Bank forming a syndicate of Chicago banks. At the present time, we have A. G. Becker, our Fiscal Agent, Chapman & Cutler, who are our Bond Counsel, Continental Illinois National Bank and its law firm working on our Official Statement and our Bond Resolution. At this point, our schedule is calling for consideration of the sale of bonds on December 8, 1977, in connection with the Board's regular meeting. We have found it necessary on

those funds for remodeling and air conditioning to have a separate sale of bonds no sooner than 90 days after the advanced refunding sale. The reason for this is technical compliance with arbitrage regulations. We anticipate that after the Official Statement is received, we will be able to say to the Board of Trustees what will be our total savings and annual cash flow for Carbondale and for Edwardsville.

Mr. Van Meter suggested that Mr. Isbell should be complimented on how he has gone about getting the financial community involved in this matter and the ultimate advantage if we do obtain a AA rating, which has required a lot of work and attention. Mr. Van Meter reported that when he was in Chicago last week in the Continental Illinois National Bank, he was told there were people working twenty-four hours a day on this matter. He also wanted to comment on the necessity for the negotiated deal; because you have to have all the parts before you put it all together, the negotiated way is the only reasonable way.

Mr. Norwood commented that he intended to visit with Mr. Isbell in order to get a better feel for this matter.

(Mrs. Carol Kimmel and Mr. A. D. Van Meter, Jr., left the meeting at 1:10 p.m.)

The next item to be discussed was the Status Report: Guidelines for Hearing of Appeals. Dr. Brown read the following excerpt from the System Council minutes, dated October 24, 1977:

The System Council was instructed at the October meeting of the Board of Trustees to prepare proposed guidelines for resolving appeals of campus decisions, make a progress report on this assignment at the November meeting of the Board, and to present recommendations for specific guidelines to the Board for adoption at its December meeting. A lengthy discussion of this item included review of suggestions provided to the System Council by Board member William Norwood, the purpose of and necessity for Board Staff involvement in appeals processing, differences between "hearings" and "appeals," what kinds of appeals can be or should be presented to the Board, limitations on both written and oral presentations, and considerations related to "due process" and "process correctness."

Because of the many approaches and pertinent problems, Dr. Brown will prepare for further consideration by the System Council two different drafts of proposed guidelines. The drafts will be prepared, distributed, and discussed by telephone to expedite progress as much as possible.

The Chair recognized Dr. Taylor, President, Faculty Senate, SIUC, who wanted to comment. In the interest of a felt sense of "due process," that is the existence of an internal institutional court of last resort, the faculty's point of view at this time is that they would like to see the appeals procedure remain as it is. The faculty would like to see the Board's problem solved by the Board's exercising its prerogative of granting or denying the hearing of appeals based on written documentation presented in advance. In other words, the faculty would not like to see a set of rigid, codified guidelines whereby the Board would say it would hear only certain types of appeals, and the faculty would like practice to be the solution rather than strict, rigid, written policy.

The next item for discussion was the review of tuition rates. A document had been mailed to the members of the Board entitled Review of Tuition Rates, and a copy placed on file in the Office of the Board of Trustees. Dr. Brown explained that this document was an effort to provide an historical and factual background of considerations related to the tuition rates and what has happened to tuition rates in the State of Illinois and at SIU over the past few years. He did not believe that the report dealt completely with the topic, and the last paragraph of the report indicated that further information would be developed relating to overall cost considerations from the point of view of the student other than just tuition.

Chairman Rowe noted that the Board did not have this subject brought up because it had any desire to increase tuition, but the Board knew the subject would come up in discussions before the IBHE, and it was incumbent upon the Trustees to be up-to-date and current on the subject of tuition.

The Chair recognized Mr. Bret Cain, President, Student Senate, SIUE, who thanked the Board on behalf of the student body at SIU for being sensitive to the very serious problem of tuition. The seriousness with which students at SIUE view an impending tuition increase was exemplified on November 9 when 700 names were gathered on anti-tuition increase petitions in the first three hours of their circulation. The student government committee plans to complete a position paper which will be sent to the Board at the earliest possible time. He hoped that the SIUE student government could work with the Board in halting another possible tuition increase.

President Shaw commended the Board for its very strong stance in the past in opposing tuition increases and encouraged the Board to continue that posture. There is a body of literature that would suggest that access is a serious problem with higher tuition, and he urged the Board to continue to focus on the societal benefits which accrue from people having a higher education.

Mr. Norwood suggested that the Review of Tuition Rates be put on the December agenda for discussion. What we do with tuition was going to be vitally important not only to access but as to the health and strength of these Universities because of declining enrollments in the next few years. If our tuition gets up too high, we could very easily lose out to the universities that people see as stronger.

President Brandt said that three or four board members spoke to this specific issue at the IBHE meeting last month, and he thought it would be appropriate to hear from the student representative to IBHE, Mr. Ray Huebschmann, whom he recalled as being the only voice speaking out against the tuition increase.

Mr. Huebschmann stated that there had been three or four board members at IBHE who had indicated they would be in favor of a tuition increase to match the 33-1/3 percent that Master Plan - Phase IV calls for. There was also an

additional two or three members who have indicated, not publicly, they have also been in favor of this increase. As President Brandt had mentioned, he had been the only one who vocally opposed, and he could certainly have used some support from the SIUC and SIUE Presidents. When the tuition matter comes up again in December at IBHE, he would certainly appreciate support.

Chairman Rowe stated he thought the IBHE was pretty familiar with SIU's position on tuition, but it would be reiterated several times.

Dr. Brown distributed to the members of the Board a Report to the Board of Trustees: System Activities Regarding General Liability and Malpractice Claims Coverage, dated November 10, 1977, a copy of which has been placed on file in the Office of the Board of Trustees.

Mr. Elliott had raised this matter of the liability insurance and he did not know mechanically how the matter should be pursued. He felt very strongly that we ought to try to get the legislature to adopt a law which would let the state be a self-insurer. Much money is spent by the various institutions in the state for insurance and he did not think that kind of money was paid out in claims. He suggested that the System Council should take a look at the matter. Chairman Rowe requested the System Council to develop this matter.

Mr. Elliott added that the Illinois State Medical Insurance Program was beginning to get started in medical malpractice insurance, and that Dean Moy was also trying to negotiate something for our medical school. Mr. Elliott offered to help in any way he could.

Under Reports and Announcements by the President, SIUE, President Shaw announced that SIUE's nationally ranked soccer team had won the Bronze Boot on November 6 by a score of three to two over nationally ranked St. Louis University.

President Shaw distributed a report to the members of the Board on Continuing Education at SIUE, dated November 8, 1977, a copy of which has been placed on file in the Office of the Board of Trustees. In this particular report, there had been an attempt to describe where we are and where we plan to go in the future. A Continuing Education Task Force, headed by Vice-President and Provost Earl Lazerson, has been established. An office for adult student services has temporarily been opened which serves some clientele who heretofore had not been served. He urged the members of the Board to read this report and the charge given to the Task Force, and if there were any suggestions or comments, he would appreciate hearing them.

The Chair announced that a news conference would be held immediately following the Board meeting in the International Room, and that lunch would be served in the Mississippi Room of the University Center.

Since there was no further business, by common consent the meeting was adjourned. The time was 1:25 p.m.



Alice Griffin, Assistant Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, December 8, 1977, at 10:05 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blackshere, Secretary
 Miss Elizabeth Byrnes
 Mr. Ivan A. Elliott, Jr., Vice-Chairman
 Mr. James M. Grandone
 Mr. Wayne Heberer
 Mrs. Carol Kimmel
 Mr. William R. Norwood
 Mr. Harris Rowe, Chairman
 Mr. A. D. Van Meter, Jr.

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
 Dr. James M. Brown, General Secretary of the SIU System
 Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
 Mr. C. Richard Grunz, Legal Counsel
 Mr. William I. Hemann, Financial Affairs Officer
 Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
 Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, OCTOBER, 1977, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures adopted on February 20, 1970 and amended May 12, 1977, summary reports of purchase orders and contracts awarded during the month of October, 1977, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

CHANGE OF UNIT TITLE: DEPARTMENT OF SOCIOLOGY TO
DEPARTMENT OF SOCIOLOGY AND SOCIAL WORK, SIUE

Summary

This agenda item would change the present departmental name from Department of Sociology to Department of Sociology and Social Work in the School of Social Sciences, SIUE.

Rationale for Adoption

The change in the departmental title would describe more accurately the programmatic structure of the Department, which includes a separate undergraduate degree program in social work.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The proposal to change the name of this academic unit has been approved by the appropriate committees of the Department and the School and has the endorsement of the Dean of the School of Social Sciences. The proposal was reviewed by appropriate committees of the University Senate. These bodies indicated no objections to the proposed change. The resolution is recommended by the Vice-President and Provost and by the President, SIUE.

Resolution

WHEREAS, The designation "Sociology" in use at Southern Illinois University at Edwardsville does not effectively communicate the nature of the fields of study represented by the Department of Sociology in the School of Social Sciences, SIUE;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the unit presently designated as Department of Sociology be and is hereby renamed the Department of Sociology and Social Work, School of Social Sciences, SIUE; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

FISCAL YEAR 1979 RAMP SUBMISSION: ADJUSTMENTSSummary

This matter requests approval for three adjustments to the Resource Allocation and Management Program (RAMP) submission for Fiscal Year 1979. Two of the adjustments involve increasing the operating budget bases for SIUC and SIUE by \$118,800 and \$556,700, respectively. These adjustments are necessary to comply with guidelines for the handling of local funds as recently approved by this Board and the Legislative Audit Commission. The third adjustment increases the operating budget request for SIUC by \$159,300 to reflect accurately its need for salary increase and Civil Service - Special Request funding.

When RAMP was approved by the Board at its September 8, 1977, meeting, it was noted that recently approved guidelines for the handling of local funds may require that some funds currently retained by the Universities be deposited in the SIU Income Fund with the State Treasurer, and their expenditure subject to legislative appropriation. Adjustments to annual appropriations for this reason were to be included in the Fiscal Year 1979 RAMP submission. At that time, however, the actual impact of the guidelines on annual appropriations had not been determined. Since then, in meetings involving University and System office representatives, all Board-approved fees and charges and University-set fees and charges, as have been most recently reported, were reviewed and a decision made as to their disposition. The decisions made are believed to be in accordance with the guidelines and consistent with interpretations of other university systems. As a result of that review, SIUE has determined that revenues generated from twelve fees involving \$556,700 should be deposited into the SIU Income Fund with the State Treasurer and appropriated to the University as a budget base adjustment. A listing describing the SIUE fees that are to be converted to the appropriation process is attached as Appendix A. Eight fees involving \$118,800 have been identified by SIUC. A listing describing the SIUC fees is attached as Appendix B. By request, these adjustments have been transmitted to the IBHE staff for their information.

An incorrect FY 1978 salary base was used by SIUC, exclusive of the School of Medicine, when originally calculating the salary increase request and the special request for Civil Service employee funding. Application of the Board approved guidelines (10.5 percent for salary increases and 26.08 percent for the special request) understated the Board-approved request for these items by \$93,300 and \$66,000, respectively. These recalculations represent technical adjustments. The correct amounts have been incorporated in RAMP documents which have been transmitted to the IBHE.

Rationale for Adoption

Approval of the RAMP submission by the Southern Illinois University Board of Trustees is one condition of its acceptance by the Illinois Board of Higher Education. The adjustments described in the summary are modifications of the Operating Budget Request summaries previously approved by this Board.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

None.

Resolution

WHEREAS, This matter modifies the Resource Allocation and Management Program of the Southern Illinois University System for Fiscal Year 1979, as previously approved by the Board of Trustees at its September 8, 1977, and October 11, 1977, meetings;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Southern Illinois University at Edwardsville Operating Budget Request Summary be increased by \$556,700 to include fees in the Southern Illinois University annual appropriation as required by guidelines approved by the Southern Illinois University Board of Trustees and the Legislative Audit Commission; and that the Southern Illinois University at Carbondale Operating Budget Request Summary be increased by \$118,800 to include fees in the Southern Illinois University annual appropriation as required by guidelines approved by the Southern Illinois University Board of Trustees and the Legislative Audit Commission, and by \$159,300 to adjust salary increases and Civil Service employee special funding requests.

Southern Illinois University at Edwardsville
RAMP FY79

Revenues and Related Expenditures
Identified to be Converted to the
Appropriation Process

Under the State Finance Act and as further defined by the Legislative Audit Commission Guidelines certain funds currently held in the University treasury have now been identified as being required to be remitted to the Income Fund. However, these funds are a part of the operating base budget of the programs or operations they were credited to. For this reason, these funds should be appropriated to the University as a base budget increase so that the programs and operations to which they were budgeted can be continued.

The following lists revenues to be converted to the appropriation process and the programs or operation to which they are budgeted. In total they are projected to amount to \$556,700 for FY79.

1. Off-Campus Graduate Degree Program - School of Business - \$ 431,400

While most off-campus graduate degree programs are under contract with the military and are not identified to the appropriation process, some programs primarily in St. Louis, Missouri are not covered by military contract. These have been identified to the appropriation process and all tuition and fees will be remitted to the Income Fund effective July 1. Tuition of \$10 per quarter hour which has been remitted in the past is not requested for base adjustment. Fees of \$69 per quarter hour which have not been remitted in the past are requested as a base increase. These programs are entirely self-supporting.

In addition, the Graduate School admission fee of \$10 for these programs is to be remitted and is requested as a base addition. These funds annually amounting to \$1,200 are used as a part of the operating base budget of the Graduate School.

2. Art and Design Department Studio Fee - \$20,000

Studio fees vary by class and are used to support the instructional cost of the program. The estimated funds to be generated are requested as a base increase.

3. Extension Registration Fee - \$11,600
Resident Center Program Fee - \$14,800
Open University Program Fee - \$20,700

The above fees are assessed students in the respective credit instruction programs and are used to support the special instructional costs and cost

of the Off-Campus Programs administrative office. These amounts which are to be remitted to the Income Fund FY79 are requested as a base addition.

4. Graduation Charge - \$26,100

The Graduation Charge assessed to all graduating students is applied to the cost of commencement and to related alumni activities. These funds are identified to be remitted in FY79 and are requested for increase in the appropriated funds base.

5. Bank Return Check Charge - \$13,000
I.D. Badge Replacement Charge - \$2,000
Late Registration Charge - \$10,000
Lost Library Book Charge - \$3,500
Payroll Guarnishment Processing Charge - \$100
Extra Placement Credentials Mailing Charge - \$2,300

The above penalty charges have been identified as requiring approval through the appropriation process. Currently, each is being applied to support total operational costs for the respective offices. Appropriation base budget increase is requested for FY79.

Other penalty and fine charges which are a part of an auxiliary enterprise or activity are designated to be retained in the University treasury and within the related auxiliary enterprise or activity.

Southern Illinois University at Carbondale
 Funds Currently Retained Locally
 Which Will Be Deposited in the Income Fund
 Effective July 1, 1978, Under
 Legislative Audit Commission Guidelines

	<u>Projected Income</u>
School of Law Application Fee \$10 per Application	\$ 6,000
Art Screening Fee \$10 per Student	1,000
Art Materials Fee \$25 per Student	1,800
Cinema and Photography Laboratory Fee \$15 per Student for each of various courses	16,500
Cinema and Photography Screening Fee \$10 per Student for each of various courses	30,000
Duplication Charge for Replacement of Lost ID Badge \$1 for each replacement	5,000
Replacement Charge for Lost Library Materials	8,500
Graduation Fee \$10 per Student	<u>50,000</u>
TOTAL	<u><u>\$118,800</u></u>

December 8, 1977

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Southern Illinois
University at Carbondale
Carbondale, Illinois
62901

The President
618/463-2341

October 26, 1977

10.28.1977
1M
7, 8, 9, 10, 11, 12, 1, 2, 3, 4, 5, 6
a

Dr. James M. Brown
General Secretary
SIU System
Campus

Dear Jim:

It has been necessary for the FY79 RAMP operating budget request to be adjusted to accurately reflect the need for Salary Increase and Civil Service Special Funding Request resources for Southern Illinois University at Carbondale, exclusive of the School of Medicine. The following table reflects the adjustment that has been incorporated into the RAMP document as submitted to the BHE:

	As Presented		Change
	(In Thousands of Dollars)		
	<u>To the BOT</u>	<u>To the BHE</u>	
Salary Increases	4,894.3	4,987.6	+93.3
Civil Service Special Funding Request	2,014.0	2,080.0	+66.0

These adjustments have been caused by a misinterpretation of the FY78 salaries base data against which the Board of Trustees approved guidelines for salary increases and the civil service special funding request were applied. A review of control data from the FY78 internal budget has confirmed that these revised amounts are correct.

In addition, the request to the BHE has been adjusted for the reduction of Refunds as it was addressed as an agenda item at the October meeting of the Board of Trustees.

Attached is a revised RAMP FY79 Operating Budget Request Summary schedule that reflects the adjustments referred to above. The summary presents the request as it has been forwarded to the Board of Higher Education.

Sincerely,

Warren W. Brandt
President

Attachment

CALENDAR FOR THE BOARD OF TRUSTEES, SOUTHERN ILLINOIS UNIVERSITY, 1978

Summary

This matter proposes the adoption of a calendar for the Board of Trustees of Southern Illinois University for 1978. This is the second such calendar, the first having been approved in December, 1976, for calendar year 1977. The calendar consists of two parts: the first is a series of outlines listing items to be considered by the Board at each of its regularly scheduled meetings, and the second is twelve monthly calendars identifying important events related to the Board's functions. Further, the matter proposes a method by which outlines of items to be considered and the monthly calendars will be updated and distributed to members of the Board and the Presidents.

Rationale for Adoption

The Board of Trustees is charged by law with the performance of certain duties. Generalizing from Section 8 of the Charter, these duties are to employ and, for good cause, discharge personnel and to establish the terms and conditions of their service; to prescribe courses of study; to confirm degrees upon the recommendation of the faculty; to provide physical facilities; to establish tuition, fees, and other charges; and to provide for receipt and expenditure of funds. These duties are not performed in a vacuum, but instead, are performed in the context of requirements and conditions established largely by the General Assembly, the Governor, and the Illinois Board of Higher Education. The discharge of these duties is best described as a series of on-going processes. The nature of these processes requires planning on at least an annual basis.

This calendar attempts to put into focus the discharge of Board duties in the context of requirements which surrounds its functions. Its purpose is to give Board members, the Universities, and the System Office an understanding of the processes and their component parts.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

A draft of the proposed calendar was presented to the Presidents for their review and reaction.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Calendar for the Board of Trustees, Southern Illinois University, 1978, be approved as presented; and

December 8, 1977

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BE IT FURTHER RESOLVED, That the General Secretary of the Southern Illinois University System shall, after making any appropriate and necessary changes, mail to the Board members and the Presidents by the third Tuesday of each month an updated outline of scheduled Board of Trustees' actions for the next month and an updated copy of the monthly calendar. The specifics of Board business for each month will be contained in the agenda mailed ten days prior to each Board meeting.

CALENDAR
FOR THE BOARD OF TRUSTEES
SOUTHERN ILLINOIS UNIVERSITY
1978

OUTLINE OF MONTHLY REPORTS AND ACTIONS AT MEETINGS
OF THE SOUTHERN ILLINOIS UNIVERSITY BOARD OF TRUSTEES

1. Roll Call.
2. Approval of Minutes from most recent meeting.
3. Trustee Reports.
4. Committee Reports.
- *5. Ratification of Changes in Faculty-Administrative Payroll - Carbondale.
- *6. Receipt of Report of Purchase Orders and Contracts, SIUC.
- *7. Ratification of Changes in Faculty-Administrative Payroll - Edwardsville.
- *8. Receipt of Report of Purchase Orders and Contracts, SIUE.
- *9. Ratification of Changes in Faculty-Administrative Payroll - Office of Board of Trustees.
10. Consideration of SIUC Matters.¹
11. Reports and Announcements by the President, SIUC.^{1,2}
12. Consideration of System Matters and Joint University Matters.
13. Reports and Announcements by the General Secretary of the SIU System.²
14. Consideration of SIUE Matters.¹
15. Reports and Announcements by the President, SIUE.^{1,2}
16. Monthly Financial Report from SIUC and SIUE mailed to Board.³

*These items submitted in advance of meeting to General Secretary pursuant to IX Bylaws.

¹The order of items 10-11 and 14-15 alternate depending on the location of the meeting.

²It is recommended by the Board Office that summaries of these statements be presented to the Assistant Secretary immediately after Board meetings to insure their accurate reproduction in the Minutes.

³To be mailed by the Treasurer of the Board of Trustees by the 15th of each month.

MEETING OF THE BOARD OF TRUSTEES

February 9, 1978

- 1-16. See Outline of Monthly Reports and Actions.
17. Election of Officers
 - A. Chairman.
 - B. Vice-Chairman.
 - C. Secretary.
18. Election of Executive Committee
 - A. Two members of Board elected to serve with Chairman, who sits ex-officio.
19. Election of Board of Trustees' Representatives.
20. Appointments by Chairman.
21. Reappointment of Special Board Committees.

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MEETING OF THE BOARD OF TRUSTEES

March 9, 1978

1-16. See Outline of Monthly Reports and Actions.

MEETING OF THE BOARD OF TRUSTEES

April 13, 1978

- 1-16. See Outline of Monthly Reports and Actions.
17. Recommendation of Honorary Degree and Distinguished Service Award recipients for SIUC Spring Commencement to be held May 13, 1978.
18. Information Report on Construction Accounts presented.
19. Information Report on Cash and Investments presented.
20. Information Report on Revenue Bond Operations presented.
21. Information Report on pending litigation and potential exposure to liability presented [in executive session].
22. SIUC and SIUE faculty promotions presented for Board ratification.

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MEETING OF THE BOARD OF TRUSTEES

May 11, 1978

- 1-16. See Outline of Monthly Reports and Actions.
17. Recommendation of Honorary Degree and Distinguished Service Award recipients for SIUE Spring Commencement.

MEETING OF THE BOARD OF TRUSTEES

June 8, 1978

- 1-16. See Outline of Monthly Reports and Actions.
17. RAMP--Guidelines and their rationale for use in the development of RAMP 1980 as recommended by System Council shall be presented to the Board for approval. Those Guidelines that cannot be submitted for approval at this meeting shall be submitted no later than the July meeting of the Board.
18. RAMP--New Program Requests shall be submitted to the Board for approval and transmitted to the IBHE no later than July 1, 1978, as an element of RAMP 1980.
19. RAMP--Planning Statements shall be presented to the Board for approval. Such Statements include institutional mission, role, and scope; major changes in program direction; and new program development plans. Planning Statements are to be transmitted to the IBHE by July 1, 1978.
20. RAMP--Program Reviews shall be presented to the Board for information.
21. IOB--Guidelines for implementation of salary increases shall be presented to the Board for approval.
22. Annual reviews of the performance of the General Secretary and the Presidents will be conducted [in executive session], unless another time has been designated by the Chairman of the Board.

MEETING OF THE BOARD OF TRUSTEES

July 13, 1978

- 1-16. See Outline of Monthly Reports and Actions.
17. Seating of recently elected Student Trustees.
18. Recommendation of Honorary Degree and Distinguished Service Award recipients for SIUC Summer Commencement to be held August 5, 1978.
19. Recommendation of Honorary Degree and Distinguished Service Award recipients for SIUE Summer Commencement.
20. RAMP--Guidelines necessary but not approved at the June meeting shall be submitted to the Board for approval.

MEETING OF THE BOARD OF TRUSTEES

September 14, 1978

- 1-16. See Outline of Monthly Reports and Actions.
17. RAMP--RAMP 1980 in summary form in accordance with Guidelines approved by the Board shall be presented to the Board for its review and approval and transmitted to the IBHE no later than October 1, 1978.
18. RAMP--Expanded/improved program requests shall be presented to the Board for approval along with the final resource tables associated with new program requests for which new state resources are required and a resource summary for new program requests and expanded/improved program requests. Such requests shall be transmitted to the IBHE no later than October 1, 1978.
19. IOB--The proposed Internal Operating Budget for Fiscal Year 1979 shall be submitted to the Board for approval and will be accompanied by a Board Staff Review.
20. IOB--An information report on salary increases implemented on July 1, 1978 will be mailed to the Board prior to the September meeting.

December 8, 1977

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MEETING OF THE BOARD OF TRUSTEES

October 12, 1978

1-16. See Outline of Monthly Reports and Actions.

MEETING OF THE BOARD OF TRUSTEES

November 9, 1978

- 1-16. See Outline of Monthly Reports and Actions.
17. Presentation of Fiscal Year 1978 Annual Report of the Board of Trustees.
18. Adoption of Official Schedule of Meetings of the Board of Trustees for 1979.
19. Information Report on Construction Accounts presented.
20. Information Report on Cash and Investments presented.
21. Information Report on Revenue Bond Operations presented.
22. Information Report, as supplied to External Auditors, shall be supplied to the Board regarding pending litigation and other potential liability exposures presented [in executive session].

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MEETING OF THE BOARD OF TRUSTEES

December 14, 1978

1-16. See Outline of Monthly Reports and Actions.

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
1	2 HOLIDAY SIUC and SIUE	3 Winter Quarter begins--SIUE	4	5	6	7
8	9	10 IBHE Meeting-- U of I, Urbana	11	12	13	14
15	16 Deadline date for receipt in Board Office of agenda items for February Spring Semester begins--SIUC	17	18	19	20	21
22	23 System Council Meeting--SIUC	24	25	26	27 Mailing date for February Board Meeting	28
29	30	31				

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
			1	2	3 Board Members and Board Office receive 10 day enrollment figures from SIUE for Winter Quarter 1978	4
5	6	7 IBHE Meeting-- Chicago	8	9 Board of Trustees Meeting--SIUC	10	11
12	13 Deadline date for receipt in Board Office of agenda items for March	14	15	16	17 Board Members and Board Office receive 10 day enrollment figures from SIUC for Spring Semester 1978	18
19	20 HOLIDAY SIUC and SIUE	21 System Council Meeting --SIUE	22	23	24 Mailing date for March Board Meeting	25
26	27	28				

MARCH 1978

MARCH 1978

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
			1 Last day for Governor to submit the Budget message for FY 1979 to the General Assembly	2	3	4
5	6	7 IBHE Meeting-- Chicago Circle	8	9 Board of Trustees Meeting--SIUE	10	11
12	13	14	15	16	17	18 Winter Quarter ends--SIUE
19	Deadline date 20 for receipt in Board Office of agenda items for April Spring Break SIUE and SIUC--19-26 System Council--SIUC	21	22	23	24 HOLIDAY SIUC	25
26	27 Spring Quarter begins--SIUE	28	29	30 Code of Policy Update mailed	31 Mailing date for April Board Meeting	

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
						1
2	3 IBHE Meeting-- Knox College Galesburg	4	5	6	7	8
9	10	11	12	13 Board of Trustees Meeting--SIUC	14	15
16	17 Deadline date for receipt in Board Office of agenda items for May	18	19	20	21	22
23	24 System Council Meeting--SIUE	25	26	27 Board Members and Board Office receive 10 day enrollment figures from SIUE for Spring Quarter 1978	28 Mailing date for May Board Meeting	29

MAY 1978

MAY 1978

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
	1	2 IBHE Meeting-- Ill. Inst. Tech. Chicago	3	4	5	6
7	8	9	10	11 Board of Trustees Meeting--SIUE	12 Spring Semester ends--SIUC	13 Commencement SIUC
14	15 Deadline date for receipt in Board Office of agenda items for June	16	17	18	19	20
21	22 System Council Meeting--SIUC	23	24	25	26 Mailing date for June Board Meeting	27
28	29 HOLIDAY SIUC and SIUE	30	31			

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
				1	2	3
4 School of Medicine Commence- ment	5 IBHE Meeting-- College of Lake County, Grayslake	6	7	8 Board of Trustees Meeting--SIUC	9 SIUC files with Board Office corrected commencement program for Spring, 1978	10 Spring Quarter ends--SIUE
11	12 Summer Term begins-- SIUC	13	14	15	16	17
18	19 Deadline date for receipt in Board Office of agenda items for July Summer Quarter begins--SIUE System Council Meeting--SIUE	20	21	22	23	24
25	26	27	28	29 Code of Policy Update mailed	30 Mailing date for July Board Meeting	293
						End of Fiscal Year 1978

JULY 1978

JULY 1978

SATURDAY 24

FRIDAY

THURSDAY

WEDNESDAY

TUESDAY

MONDAY

SUNDAY

						Beginning of Fiscal Year 1979 RAMP Planning Statements, Program Reviews, and New Program Requests due at IBHE
2	3	4	5	6	7	8
		HOLIDAY SIUC and SIUE			Report of fees and charges established by Presidents to be filed in the Board Office	
9	10	11	12	13	14	15
		IBHE Meeting-- U of I Medical Center, Chicago		Board of Trustees Meeting--SIUE	Board Members and Board Office receive 10 day enrollment figures from SIUC for Summer Term 1978	
16	17	18	19	20	21	22
				Report on the use of tuition and fees in University Housing to be filed in the Board Office	Board Members and Board Office receive 10 day enrollment figures from SIUE for Summer Quarter 1978	
23	24	25	26	27	28	29

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
		1	2	3	4	5 Commencement SIUC
6	7	8	9	10	11	12 Eight-Week Summer Session ends--SIUE
13	14	15	16	17	18	19
20	Deadline date 21 for receipt in Board Office of agenda items for September Fall Semester begins--SIUC System Council--SIUC	22	23	24	25	26
27	28	29	30	31 Summer Quarter ends--SIUE		295

SEPTEMBER 1978

SEPTEMBER 1978

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
					1 Mailing date for September Board Meeting	2
3	4 HOLIDAY SIUC and SIUE	5 SIUC files with Board Office corrected commencement program for Summer, 1978	6	7	8	9
10	11	12 IBHE Meeting-- Tentative	13	14 Board of Trustees Meeting--SIUC	15	16
17	18 Deadline date for receipt in Board Office of agenda items for October	19	20	21	22 Board Members and Board Office receive 10 day enrollment figures from SIUC for Fall Semester 1978	23
24	25 Fall Quarter begins--SIUE System Council Meeting--SIUE	26	27	28	29 Mailing date for October Board Meeting	30

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
1 Budget Request for FY 1980 due at IBHE	2	3 IBHE Meeting-- Tentative	4	5 Code of Policy Update mailed	6	7
8	9	10	11	12 Board of Trustees Meeting--SIUE	13	14
15	16 Deadline date for receipt in Board Office of agenda items for November	17	18	19	20	21
22	23 System Council Meeting--SIUC	24	25	26 Board Members and Board Office receive 10 day enrollment figures from SIUE for Fall Quarter 1978	27 Mailing date for November Board Meeting	28
29	30	31				297

NOVEMBER 1978

NOVEMBER 1978

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
			1	2	3	4
5	6	7 IBHE Meeting-- Tentative	8	9 Board of Trustees Meeting--SIUC	10	11
12	13	14	15 Annual Report for Fiscal Year 1978 to Governor	16 Deadline date for receipt in Board Office of agenda items for December	17	18
19	20 System Council Meeting--SIUC	21	22	23 HOLIDAY SIUC and SIUE	24 HOLIDAY SIUC and SIUE	25
26	27	28	29	30		

SUNDAY	MONDAY	TUESDAY	WEDNESDAY	THURSDAY	FRIDAY	SATURDAY
					1 Mailing date for December Board Meeting	2
3	4	5 IBHE Meeting-- Tentative	6	7	8	9
10	11	12	13	14 Board of Trustees Meeting--SIUE	15	16 Fall Quarter ends--SIUE Fall Semester ends--SIUC
17	18	19	20	21	22	23
24	25 HOLIDAY SIUC and SIUE	26 HOLIDAY SIUC	27	28	29	30 299
31						

CHANGE OF PROGRAM TITLES AND MODIFICATIONS OF MASTER'S DEGREE PROGRAMS:
HOME ECONOMICS TO HUMAN DEVELOPMENT AND
DESIGN TO ENVIRONMENTAL DESIGN, SIUC

Summary

The proposed resolution would change the title of two master's degree programs in the College of Human Resources. The changes are in keeping with the reorganization of the College of Human Resources and the revisions of the programs are in keeping with the recommendations of a number of consultants and with current resources of the College.

Rationale for Adoption

The College of Human Resources organized in 1973 brought together several departments of the former School of Home Economics along with several institutes and independent departments. The College was reorganized during 1976-77 into five divisions including the Division of Human Development and the Division of Comprehensive Planning and Design.

The modified program in Human Development in the Division of Human Development includes much of what was a part of the former master's degree program in Home Economics. It provides for a common core of courses designed to prepare professionals with expertise in those special services which impinge upon the needs of individuals in their personal lives and environment, i.e., family relationships, mental and physical growth and health of children and adults, family financial stability and healthful diets. Within the major of Human Development concentrations are provided in Child and Family, Family Economics and Management and Food and Nutrition. These reflect the program emphases of the Division of Human Development and are similar to the concentration under the former Home Economics Master of Science program.

The program in Environmental Design utilizes the resources of the Division of Comprehensive Planning and Design which includes what were formerly the Departments of Clothing and Textiles, Design, and Interior Design. It provides for a common core of courses along with a number of specialized courses providing the student the option of concentrating in Clothing and Textiles, Design or Interior Design. Graduates should be able to find employment in community or four-year colleges, schools of design or fashion, industry, business, and government.

Considerations Against Adoption

The University knows of no such considerations.

Constituency Involvement

The proposed changes in titles and the new program outlines for each of the modified programs are the result of faculty study and included the suggestions of outside consultants and relevant professional associations. This was followed by further study and revision resulting from the joint efforts

of the New Programs Committee of the Graduate Council and the graduate faculty curriculum committees of the two Divisions involved. The New Programs Committee recommended approval of the two programs and this report was accepted by the Graduate Council at its meeting of August 4, 1977. These changes have been endorsed by the Dean of College of Human Resources and the Associate Vice-President for Research and Dean of the Graduate School. Approval of these changes by the Board of Trustees is recommended by the Vice-President for Academic Affairs and Research and the President, SIUC.

Resolution

WHEREAS, The College of Human Resources was established in 1973 and further reorganized into Divisions in March of 1977, including the Division of Human Resources and the Division of Comprehensive Planning and Design; and

WHEREAS, The faculties of these Divisions have reorganized the related graduate programs in keeping with the new structure, current resources, and recommendations of curriculum consultants;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the master's degree programs at Southern Illinois University at Carbondale presently designated as Home Economics and as Design be and are hereby renamed and approved as Human Development and Environmental Design respectively; and

BE IT FURTHER RESOLVED, That the approved concentrations in Human Development be Child and Family, Family Economics and Management, and Food and Nutrition and that the approved concentrations in Environmental Design be Clothing and Textiles, Design, and Interior Design; and

BE IT FURTHER RESOLVED, That this action be reported as a reasonable and moderate extension of existing programs to the staff of the Illinois Board of Higher Education for information.

PROGRAM SUMMARY

MASTER OF SCIENCE DEGREE IN HUMAN DEVELOPMENT
WITH CONCENTRATIONS IN CHILD AND FAMILY,
FAMILY ECONOMICS AND MANAGEMENT,
AND FOOD AND NUTRITION

SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE

The Master of Science degree in Human Development is offered with concentrations in the professional options in Child and Family, Family Economics and Management, and Food and Nutrition.

Child and Family

The concentration in the professional option of Child and Family is designed to give students a knowledge and understanding of individual and family development within appropriate cultural contexts, to provide practical experience in a variety of settings that require an understanding of family life and relate to the people-helping fields, and to develop an academic setting for research and applied programs appropriate to the support of individual and family development.

Family Economics and Management

The concentration in the professional option of Family Economics and Management seeks to develop students' understanding and knowledge of factors associated with family resource management. Specific areas of concern are resources of economically disadvantaged families, the consumer's ability to handle available resources, and social and economic aspects of housing the family from the viewpoint of the household and the community.

Food and Nutrition

The concentration in the professional option of Food and Nutrition provides advanced knowledge in human nutrition; the impact of nutrition upon the physical and mental well-being of individuals, families and communities; and the scientific foundation and techniques supporting the knowledge of nutrition. The curriculum is dedicated to the areas of dietetics, community nutrition, and nutrition teaching and research. The concentration also provides a route, other than the internship, to registration as a dietitian.

Degree Requirements

To be admitted to the program for the Master of Science degree in Human Development, the student must:

1. Be admitted to the Graduate School.
2. Complete an undergraduate degree which need not necessarily be in Human Development. Deficiencies will not apply to minimum hours' requirements for the degree.
3. Complete any additional divisional requirement which may include the Graduate Record Examination and letters of recommendation. A foreign student must also present evidence of mastery of English; a score of 550 on TOEFL or at least a "C" in the appropriate ESL course is required.

To qualify for the Master of Science degree in Human Development a student must:

1. Meet the general requirements of the Graduate School.
2. Satisfactorily complete: 6 hours, selected from HD 400, 501, 502, and 503; 12 hours in the professional option concentration.
3. Complete an additional 9 hours in course offerings in departments external to Human Development.
4. Satisfactorily complete Guidance 502 or equivalent and research methods (HD 500) as approved by the division.
5. Complete requirements for a thesis, research paper or project.
6. Successfully pass an oral examination over coursework and thesis, research paper or project.

The program coordinator will guide the student in the selection of an advisory committee. The advisory committee will consist of three approved graduate faculty members. The advisory committee chairman, in conjunction with the committee, will approve and coordinate the student's program of study, prospectus, thesis, research paper or project, and comprehensive examination.

PROGRAM SUMMARY

MASTER OF SCIENCE DEGREE IN ENVIRONMENTAL DESIGN
 WITH CONCENTRATIONS IN CLOTHING AND TEXTILES,
 DESIGN, AND INTERIOR DESIGN

SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE

The Division of Comprehensive Planning and Design provides a generalized rather than a specialized design education. Through a common core of courses the student is led to treat human environmental transactions in terms of whole systems rather than isolated aspects or component parts. Emphasis is placed on solutions to human problems which may be encompassed through design procedures. The graduate program of the division provides a broad integrative approach but assumes that, at this level, the student should concentrate study in a more closely defined area within which in depth work may take place. Thus, the curriculum is designed to provide a broad base, through the core courses and one of the three concentrations: Clothing and Textiles, Design, and Interior Design.

Degree Requirements

To be admitted to the program for the Master of Science degree in Environmental Design, the student must:

1. Be admitted to the Graduate School.
2. Complete any additional requirement which may include the Graduate Record Examination. Admission to a concentration within the program may require additional coursework and/or submission of previous work.

To qualify for the Master of Science degree in Environmental Design a student must:

1. Meet the general requirements of the Graduate School.
2. Satisfactorily complete: 9 hours in the required core program from ENDES 500, 504, 508; and 9 hours of support courses from ENDES 510, 511, 521, 531, 541, 551.
3. Complete an additional 12 hours of approved courses.
4. Complete requirements for a thesis or project.
5. Successfully pass an oral examination over coursework and thesis or project.
6. With the cooperation of a graduate faculty advisory committee, complete appropriate coursework and thesis or project.

AWARD OF CONTRACT: REPLACEMENT OF ROOF,
COMMUNICATIONS BUILDING, PHASE II, SIUC

Summary

This agenda item seeks approval to award a contract that will provide a new roof for Phase II of the Communications Building, SIUC. The Union Roofing Co., Inc., Chenoa, Illinois, submitted the low bid of \$91,717. In addition, approval is requested for a contingency in the amount of \$8,283 for a total project cost of \$100,000.

Rationale for Adoption

At the November 10, 1977 meeting of the Board of Trustees, project approval was given to replace the roof on Phase II of the Communications Building, SIUC, at an estimated cost of \$150,000. Bids received ranged from \$91,717 to \$136,500. Because this roof replacement appears to be the only practical solution to a long and continuing problem, the award of contract for this project is recommended.

Considerations Against Adoption

None is known.

Constituency Involvement

Constituency heads, per se, were not directly involved inasmuch as this is primarily an administrative procedure. Recommendation for this project comes from the Vice-President for Academic Affairs and Research, the Director of Campus Services, the Director of Facilities Planning, the Director of Physical Plant, the Dean of Communications and Fine Arts, and the many faculty members, staff, and students that utilize the Communications Building, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) A contract in the amount of \$91,717 be awarded to the Union Roofing Co., Inc., Highway 66 and Division Street, Chenoa, Illinois, to provide a new roof on Phase II of the Communications Building, SIUC.
- (2) A contingency in the amount of \$8,283 be approved for this project.
- (3) The project budget is revised from \$150,000 as previously approved by the Board to \$100,000.

- (4) Plans and specifications for this project be approved as filed in the Office of the Board of Trustees.
- (5) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mrs. Kimmel moved the reception of Reports of Purchase Orders and Contracts, October, 1977, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held November 10, 1977; Change of Unit Title: Department of Sociology to Department of Sociology and Social Work, SIUE; Fiscal Year 1979 RAMP Submission: Adjustments; Calendar for the Board of Trustees, Southern Illinois University, 1978; Change of Program Titles and Modifications of Master's Degree Programs: Home Economics to Human Development and Design to Environmental Design, SIUC; and Award of Contract: Replacement of Roof, Communications Building, Phase II, SIUC. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, the weather had prevented Mrs. Blackshere from attending the meeting of the Illinois Board of Higher Education on December 6; therefore, Mr. Hemann gave a brief summary of the meeting. There was a limited agenda with only two action items: One involved the approval of new units of instruction, research, and public service, and the second item involved approval of six community college construction projects that are to be funded from local funds. The IBHE approved a total of 23 new programs or administrative units, among which was a master's degree in Accountancy at SIUC and a Master of Science, Major in Medical-Surgical Nursing, SIUE. In connection with this item, one of the IBHE board members questioned the appropriateness of the board considering only those programs for which the IBHE staff had recommended approval. Presently, programs not recommended by the IBHE staff are not considered by the board.

The board member believed that the IBHE should consider all program requests submitted by the governing boards. As a result of this discussion, IBHE staff was asked to prepare a report of its current procedures for the February, 1978, IBHE meeting. Mr. Merle Yontz was named as the board's representative and as chairman of the Commission on Educational Television. Guidelines for submitting application for FY 1979 funds under the Higher Education Cooperation Act were submitted, and a brief report was given on fall legislative activities. The remainder of the meeting was devoted to discussing major budget issues in FY 1979. Detailed budget recommendations will be made at the IBHE January meeting.

The Chair stated that Mr. Grandone had attended the Regional Workshop of the Association of Governing Boards of Universities and Colleges and the Education Commission of the States on November 14 and 15, and he will submit a written report.

Mr. Norwood reported on attending the meeting of the State Universities Retirement System on November 12. Problems were discussed, mainly not enough money. There is discussion in the U.S. House of Representative at this time about mandating all state, federal, and local government employees, beginning January 1, 1982, to contribute to social security. This action would require an additional contribution on top of the retirement system contribution, which would be approximately 18 percent for employees and 24 percent for employers. The SURS is very concerned about this matter. Another concern is the problem of inflated earnings to induce retirement. There is an increasing unfunded liability and currently the state is behind \$730 million. The amount of unfunded liability for 1977 was \$71 million. Funding of the retirement system should become a very high priority for the IBHE, the Legislature, and the Governor. Also mentioned was the possibility of the governing boards contributing to the retirement system for the employees, to avoid paying

taxes on the money that employees put into the system, which would mean a little more take-home pay for each employee. Mr. Norwood hoped that the people who were involved in the retirement system would let someone know how uncomfortable they were with the present situation.

Under Committee Reports, there were no reports offered, but Mr. Norwood stated that there had been discussion by members of the Executive Committee on the revisions of the Requisition Policy and Procedure Statement for SIU.

The following matter was presented:

RECOMMENDATION OF ARCHITECTS FOR THE PHYSICAL EDUCATION
AND RECREATIONAL FACILITY, SIUE

Summary

This matter officially recommends to the Capital Development Board architects which SIUE desires to have retained for the project.

Rationale for Adoption

The Physical Education and Recreational Facility project at SIUE is under CDB jurisdiction. Whenever possible, CDB likes to defer to the University's preference as to architects on University projects.

Thompson Associates, with a contractual association with Caudill Rowlett Scott Associate Architects, is recommended for this project. Thompson Associates has provided architectural and engineering services on numerous University projects, and the firm's work has been highly regarded by University officers. Thompson Associates desires that the firm of Caudill Rowlett Scott Associate Architects be involved primarily in the schematic design and design development aspects of the project. Involvement of C.R.S. would be through a contractual relationship between that firm and Thompson Associates.

This project was approved by the Board as part of the Fiscal Year 1978 Capital Budget request for SIUE. Retention of these architects by CDB will be contingent upon release of funds.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

Not pertinent due to the nature of this matter.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the firms of Thompson Associates, Troy, Illinois and Caudill Rowlett Scott Associate Architects, Houston, Texas, be recommended to the Illinois Capital Development Board for retention as architects for the CDB Project Physical Education and Recreational Facility, SIUE.

In response to Mr. Van Meter's question, President Shaw explained several reasons why Thompson Associates were being recommended as the architects for this facility. Chairman Rowe inquired when the Board would see what was recommended. Mr. Isbell responded that it had been customary in the past to return to the Board after the schematic designs and the site location work had been completed. Mr. Van Meter said the Board was interested and involved in building this facility and, with the understanding that President Shaw would report to the Board as this project proceeded, he moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUE, President Shaw reported that the Cougar's soccer team had finished third nationally in Division I soccer. The team lost to an outstanding and first-rated San Francisco team by a score of 3 to 2, and then won third place consolation over Brown University by a score of 3 to 2.

President Shaw announced that Dr. Sidney Denny, Department of Anthropology, had been awarded a \$50,000 grant from the Illinois Department of Transportation for his work on archaeological testing of 24 sites located on the right-of-way of FA1 270. This is local archaeology and local history, and it gives the students an opportunity to work on their subject. Dr. Louis Westfield, Department of Government, has been awarded \$93,000 from the National Science Foundation for research work on Collaborative Research on Politics in Context.

In deference to the length of the meeting, President Shaw submitted the rest of his announcements to be placed on file in the Office of the Board of Trustees.

The next item on the agenda was Consideration of the Sale of Advance Refunding Bonds. Mr. Isbell reported that a Status Report as of December 2, 1977, had been mailed to the members of the Board in advance of this meeting, and a copy placed on file in the Office of the Board of Trustees. The University has received a rating of A+ from Standard and Poor's Corporation. Our previous experience with Standard and Poor's was a rating of Baa. The jump of two notches will have an effect on the interest we will pay on our bonds. We have not yet received a rating from Moody's Investors Service, Inc., which has delayed marketing operations. Because of this delay, Mr. Isbell suggested that the sale of advance refunding bonds be postponed to Thursday, December 15, 1977, at 10:00 a.m., in the offices of A. G. Becker Municipal Securities Incorporated, Chicago, Illinois.

The Chair announced that the Board would recess the meeting today and would reconvene at 10:00 a.m., Thursday, December 15, 1977, in the conference room of A. G. Becker Municipal Securities Incorporated, Two First National Plaza, Chicago, Illinois.

Mr. Van Meter commented that he had had the pleasure of accompanying Mr. Isbell at the session in New York, and Mr. Isbell did a fantastic job with the New York bankers on this matter. It was very, very unusual to be upgraded two notches and this would mean a great deal of savings when the final sale was made.

The following matter was presented:

REVISION OF REQUISITION POLICY AND PROCEDURE STATEMENT
FOR SOUTHERN ILLINOIS UNIVERSITY
[AMENDMENTS TO VII CODE OF POLICY C]

Summary

This matter was presented to the Board at its October 11, 1977 meeting for review, and was discussed at the November meeting. The discussion revealed that certain members of the Board had suggestions for change that would permit their needs to be better served, and the Chairman asked that members of the Executive Committee work with the Treasurer and representatives of both Universities to incorporate these suggestions and concerns. The Requisition Policy and Procedure Statement which governs Southern Illinois University purchase order and contract activity would now incorporate these changes after approval by the Board of this item.

1. Monthly reporting procedure is changed to eliminate detail of orders under \$250 for Speakers, Consultants, Architects, and Artistic Services.
2. The requisition amount requiring approval of Board or members of the Executive Committee is increased from \$5,000 to \$10,000.
3. Approval of SWRF requisitions is updated in accordance with revised Board policy.
4. Approval requirements for Architectural and Engineering Fees are clarified, but policy is not changed.
5. Some items previously requiring prior approval of Board or members of the Executive Committee are no longer included in that category. These items include the following:
 - a) Annual maintenance contracts provided by a manufacturer or his agent for the equipment made by them.
 - b) Items included in the line item appropriation for "Fire Protection."
 - c) Items purchased or contracted for by the Illinois Educational Consortium, which items have previously been approved as generic items by the Board of Trustees; but such purchases shall be reported to the Board under established procedures.

d) Requisitions involving commodities and stock equipment for internal distribution through normal procedures of established storeroom and service units and resale necessary for normal and usual operation of the University, where there are various sources of supply, will include but are not limited to commodities and stock equipment for the following operations:

- 1) Food Services
- 2) General Stores
- 3) Pharmacy
- 4) Student Center Bookstore

Rationale for Adoption

Review and evaluation of current requisition procedures have produced the present proposed revisions in the Requisition Policy and Procedure Statement. The revisions will reduce the number of requisitions requiring Executive Committee action. (Inflation has resulted in Executive Committee action on many requisitions over \$5,000 which are essentially routine. The setting of a new minimum figure [\$10,000] for requisitions requiring Executive Committee action will make better use of the Executive Committee's time by removing such routine items from their responsibilities.)

The elimination of small orders under \$250 for Professional and Technical Services from the report should allow the preparation of a report on more meaningful data.

Considerations Against Adoption

The proposal would no longer allow the Board, members of the Executive Committee, or Board Staff opportunity to review those requisitions in the \$5,000 to \$10,000 range. Any other lower limit for Executive Committee approval is available as the discretion of the Board may suggest. A limit of \$7,000 or \$5,000 would reduce the number of reviewable transactions by a lesser amount. Requisitions for items for resale or internal distribution through storeroom and service departments would be subject to review even if the amount involved exceeded \$10,000.

Constituency Involvement

The draft of the proposal represents the joint agreement of the fiscal staff of each University, representatives of the Office of the Board of Trustees, and action of members of the Board of Trustees at the meetings of October and November, and the recent agreements of members of the Executive Committee on these changes.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That effective January 1, 1978, VII Code of Policy is repealed; and

BE IT FURTHER RESOLVED, That effective January 1, 1978, the following be substituted as VII Code of Policy C to read as follows:

C. Requisitions - Purchasing of Goods and Services
Approval and Reporting Requirements

1. Policy Statement - General

The Board of Trustees, Southern Illinois University, has delegated to each Purchasing Officer, through appropriate administrative channels, the authority to purchase goods and services. All purchases are made in accordance with Purchasing Rules and Regulations approved by the Board and the Department of General Services of the State of Illinois and filed with the Secretary of State.

2. Prior Approval Required

- a. Prior approval is required by the Board, or any two of the three members of the Executive Committee, before the commitment of funds can be made in the following cases:
- 1) For requisitions involving the commitment of \$10,000 or more. This requirement also includes requisitions requesting multiple deliveries over a period of time. Additional prior approval of a supplemental requisition will be required if the amount of the supplement is in excess of 20% of the amount originally approved, or \$10,000, whichever is greater.
 - 2) For requisitions from the Student Welfare and Recreation Trust Fund for SIUC or the Student Welfare and Recreational Facility Building Trust Fund for SIUE (SWRF), involving the commitment of \$50,000 or less, with such requisitions requiring documentation of recommendation for approval from the pertinent student government organizations.

Fiscal officers will first obtain appropriate internal approvals on requisitions in accordance with University policy. Each requisition will be forwarded with a letter of justification to the Purchasing Officer, or, if the requisition relates to capital funds, to the Assistant Treasurer, for review.

Using the letter of justification as the source of significant information, a letter of transmittal will be prepared for the President's signature. A letter of transmittal shall state the source and availability of funds, the method of procurement, and a recommendation for purchase or award. Letters and attached

requisitions will be forwarded from the Purchasing Officer or the Assistant Treasurer for presentation to the President for transmittal to the Office of the Board of Trustees where it is reviewed and forwarded to members of the Executive Committee with a recommendation for appropriate action.

- b. Prior approval by the Board of Trustees is required before the commitment of funds can be made in the following cases:
- 1) For requisitions for fixed improvements projects where the entire project cost exceeds \$50,000. The Fiscal Officer will obtain appropriate internal approvals on the requisitions in accordance with University policy. The Board of Trustees shall approve the project, the budget, each major design consultant, the plans, specifications, and details. The Board shall receive the bids and award all contracts.
 - 2) For requisitions from the Student Welfare and Recreation Trust Fund for SIUC or the Student Welfare and Recreational Facility Building Trust Fund for SIUE (SWRF), involving the commitment of over \$50,000, and for all SWRF requisitions that are not accompanied by documentation from the pertinent student government organization.

3. Prior Approval Not Required

Authorization by the Board of Trustees and/or the Executive Committee for expenditure of funds is not required prior to the commitment of funds in the following instances:

- a. For requisitions involving a commitment of less than \$10,000, except for items funded to the Student Welfare and Recreation Trust Fund for SIUC or the Student Welfare and Recreational Facility Building Trust Fund for SIUE (SWRF).
- b. For requisitions involving expenditures of a routine nature necessary for normal and usual operation of the University, where there is only one source of supply or in actual practice no price selection is possible; such instances include, but are not limited to:
 - 1) Postal charges purchased from the Postmaster and locked in the postage meter machine.
 - 2) Postage stamps, post cards, and bulk mailing.
 - 3) Telephone service.
 - 4) Electrical energy.
 - 5) Natural gas.

- 6) City water and sewage charges.
 - 7) Freight, express, and interstate moving expenses.
 - 8) Rental of various physical facilities.
 - 9) Library cards procured from the Ohio College Library Center.
 - 10) Annual renewal insurance premiums in years subsequent to the year in which the original insurance was contracted.
 - 11) Subscriptions to journals and periodicals.
 - 12) Books and bound periodicals.
 - 13) Professional and technical services.
 - 14) Credit card encumbrances for usual and customary automotive service station charges. Repair work other than the minor or emergency type must have previous approval of Transportation Service.
 - 15) Annual rental of equipment in years subsequent to the year in which the original requisition was approved for installation, such as data processing equipment, photostatic copiers, accounting machines, and similar items.
 - 16) Annual maintenance contracts provided by a manufacturer or his agent for the equipment made by them.
 - 17) Payments for items from specific single-item appropriations, such as I.B.A. lease rental payment, retirement contributions, and fire protection, but excluding capital items.
 - 18) Items purchased or contracted for by the Illinois Educational Consortium, which items have previously been approved as generic items by the Board of Trustees; but such purchases shall be reported to the Board under established procedures.
- c. For requisitions involving commodities and stock equipment for inter distribution through normal procedures of established storeroom and service units and resale necessary for normal and usual operation of the University, where there are various sources of supply. This category will include, but is not limited to commodities and stock equipment for the following operations:
- 1) Food Services
 - 2) General Stores

3) Pharmacy

4) Student Center Bookstore

- d. For architectural, engineering, and artistic services involving the commitment of less than \$10,000 where the related fixed improvement project budget is less than \$50,000.

In the case of purchases which fall within the above-mentioned exceptions, neither the approval of the Executive Committee nor the Board of Trustees is required, but the appropriate internal approvals in accordance with University policy are required.

The various offices and departments of the University shall communicate their requirements for commitments to the appropriate office by means of a requisition. When properly approved, the document constitutes authority for making commitments according to the procedures described in these regulations.

4. Monthly Reporting Procedure

- a. The Purchasing Offices of each University shall prepare an information report monthly, summarizing all purchase orders and contracts against University funds for the period and shall submit such reports to the Board of Trustees.
- b. The report of Southern Illinois University at Carbondale shall consist of two parts: One for the University excluding the School of Medicine and one for the School of Medicine. The Office of the Board of Trustees transactions shall be included in the University section.
- c. Each part of each report shall be divided into three sections:
- 1) A section entitled "Detailed Report of Speaking and Performing Fees, Consultants, and Architectural and Engineering Fees over \$250" that provides:
 - (a) A summarization of those orders under \$250 which shows the total of the number of orders with an aggregate dollar total.
 - (b) A list of all orders of \$250 or more containing information on order number, type of funds, vendor, brief description, and amount.
 - 2) A section on all other Purchase Orders and Contracts under \$10,000 that provides:
 - (a) A summarization of those orders under \$2,500 which shows the total of the number of orders with an aggregate dollar total.

- (b) A listing of all orders between \$2,500 and \$10,000, containing information on order number, type of funds, vendor, brief description, and amount.
- 3) A section on all orders greater than \$10,000 containing information on order number, type of funds, brief description, amount, a list of bidders with amount of their bid, the number of vendors invited to bid and declining, information on Executive Committee approval, and the basis of award if other than low bid meeting specifications.

Dr. Brown explained that Mr. Isbell, representatives of the two Universities, and members of the Executive Committee had been working on this revision, and asked Mr. Norwood to comment.

Mr. Norwood reported that he was satisfied with the new procedures which took into account some of the concerns that the members of the Board had shown, and he moved that the resolution be approved as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed.

The following item was presented:

December 8, 1977

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TO: Board of Trustees, Southern Illinois University

FROM: Eugenia C. Hunter, Attorney for Petitioner,
C.A. Rawlings

NOV 2 1977

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DATE: November 21, 1977

RE: Amended Petition for Reconsideration

The purpose of this memorandum to Amend the Petition for Reconsideration filed by Dr. Rawlings is to clarify the issues presented for reconsideration. There are four issues presented by petitioner in this matter.

(1) Whether the 1977 Promotion and Tenure Guidelines were the appropriate criteria by which to evaluate the petitioner's qualifications for promotion;

(2) Whether the Board of Trustees failed to follow its own Policy on Promotion issued July 10, 1975 when it denied the petitioner's appeal in this matter;

(3) Alternatively, assuming that the 1977 Promotion and Tenure Guidelines were properly applied to the petitioner, whether the University administration failed to abide by its own guidelines when the petitioner's performance met the criteria established in those guidelines;

(4) Whether the Board of Trustees erred in upholding the Administration's decision, since the candidate's scholarly activity met the standards of the 1977 Promotion and Tenure Guidelines.

In support of the petitioner's request for reconsideration and reversal of the earlier decision, the petitioner offers the following:

(1) Dr. Rawlings was promoted to Assistant Professor in 1974 at which time the administrative guidelines implementing the Board of Trustees policy on promotion was a document entitled, "Nominations for Promotions" bearing the name of J.K. Leasure and the date November 14, 1973. According to this document the criteria for promotion were stated as follows:

better than "average" or "acceptable" quality performance should be required in at least one of the areas /emphasis added/ of teaching, research, and service.... For promotion after 3 years or less in rank, there should be

1. Strong evidence of outstanding teaching.
2. Strong evidence of outstanding accomplishments in research, creative or artistic projects, or professional service, depending upon the nature

of the assignment.

3. Evidence of regional recognition (for promotion to associate professor) at page 17.

Dr. Rawlings teaching and professional service do not seem to be at issue in the denial of his promotion, and his dossier shows evidence of not only regional professional recognition, but national recognition in his field. As such it may be concluded that Dr. Rawlings satisfies all three of the criteria for promotion of the guidelines in effect in 1974. In fact, Dr. Rawlings relied on this document in determining the direction of his professional development.

(2) On July 10, 1975, the Board of Trustees, Southern Illinois University, issued a document, "Basic University Promotion Policy (Academic)" as approved 3/52 and amended 4/53 and 1/65. This policy is currently in effect. It states:

In making such recommendations for promotions, administrative officers shall present evidence that the individual has, in addition to the usual formal qualifications, superior qualifications in terms of one or more emphasis added of the following criteria:

- a. Effectiveness in teaching
- b. Research and creative activity
- c. Other services to the University.

It is understood that these criteria are not to be given equal weight in the evaluation, but that the weighting will depend upon the nature of the work which is being done by the person who is being evaluated, at page 17.

(3) On August 12, 1976, Vice President Frank E. Horton promulgated "Guidelines for 1977 Promotions and Tenure Recommendations." These new guidelines among other things state:

Southern Illinois University is a comprehensive University and it is essential that its faculty be dedicated to achieving excellence in teaching, scholarship and professional service activities to preserve and strengthen the vitality of the University. Academic promotion is rewarded to those faculty making continuing contributions in these areas. The general criteria for promotion are elaborated below (1) Evaluation of

Board of Trustees
November 21, 1977
Page Three

Teaching, (2) Evaluation of Scholarship, (3) Evaluation of other Professional Contributions/ The preservation of quality demands that all persons recommended for promotion should clearly satisfy the general criteria.

These guidelines issued in August, 1976 change the basic policy of the Board of Trustees in two ways: (1) The same criteria now apply to all faculty members without consideration of the faculty member's assignment, and (2) it requires superior qualifications in all three areas of evaluation, rather than one or more as stated in the Board Policy. Guidelines should implement policy, not establish new policy.

These guidelines substantially change the criteria for promotion two years after the time Dr. Rawlings determined the direction of his professional development in reliance on the guidelines in force at the time he was promoted to assistant professor.

(4) Even if the Board of Trustees determines that the 1977 guidelines were the proper criteria to evaluate Dr. Rawlings' performance for promotion, which Dr. Rawlings contends is not proper in view of his reliance on the stated policy of the Board of Trustees, Dr. Rawlings' scholarly activity met that established in the 1977 guidelines. Scholarly activity is the criterion upon which Dr. Rawlings promotion was denied by the administration. There is no disagreement that Dr. Rawlings met the guidelines for teaching and other professional contributions. In the area of scholarly activity, Dr. Rawlings' dossier shows three papers given at professional meetings since 1975. Dr. Rawlings departmental colleagues evaluated his research efforts to be above average. The guideline for evaluation of scholarship includes non- print media presentations as well as written publications as evidence of scholarship and states that qualified observers from within or outside the University should evaluate these documents to determine their quality /at page 2-3/. Dr. Rawlings' scholarly activities have been evaluated by his departmental colleagues and meet the test of the guideline.

In closing, the petitioner requests that the Board of Trustees reverse its previous decision in this matter and follow the Policy which they established concerning academic promotions. By this decision the Board of Trustees does not need to substitute its judgment for the judgment of University administrators in evaluating the petitioner's research. In the alternative, the petitioner requests that the Board reverse the administration's arbitrary denial of the petitioner's promotion, when the petitioner's professional dossier clearly meets the standards of the published guidelines.



Southern Illinois
University at Carbondale
Carbondale, Illinois
62901

The President
618/453-2341

November 22, 1977

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Dr. James M. Brown
General Secretary
Board of Trustees
CAMPUS

RE: Petition for Rehearing of Charles A. Rawlings

Dear Jim:

This is to acknowledge receipt of an Amended Petition for Rehearing dated November 21. Dr. Rawlings in his amended petition, seeks "to clarify the issues presented for reconsideration". Dr. Rawlings, by his attorney, presents four issues. I will briefly respond to each of these issues. I have previously responded by letter dated November 17 to Dr. Rawlings' original petition and to the Board review of that petition. This response is in addition to my earlier dated response.

1. Whether the 1977 Promotion and Tenure Guidelines were the appropriate criteria by which to evaluate the petitioner's qualifications for promotion.

At the time of Dr. Rawlings' promotion to assistant professor (July 1974) the University guidelines for promotion were as set out in the amended petition for reconsideration. Dr. Horton issued in October 1975 new University guidelines for promotion, which guidelines with certain modification were reissued in August 1976. The guidelines under which Dr. Rawlings' promotion from assistant to associate professor was considered were promulgated in October 1975 rather than in 1976. Dr. Rawlings operated therefore for only one year as an assistant professor under the previous guidelines. The University must retain the flexibility to change standards and procedures. Dr. Rawlings' investment under the standards in effect when he became an assistant professor is minimal. Further, neither those guidelines, nor the Board policy, eliminate

December 8, 1977
Dr. James M. Brown
November 22, 1977
Page 2

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the need for minimum standards in each area, but rather speak to the requirement of superior qualifications in at least one or more areas.

2. Whether the Board of Trustees failed to follow its own Policy on Promotion issued July 10, 1975 when it denied the petitioner's appeal in this matter.
-

The Board of Trustees policy does not prevent the University from issuing guidelines which would require minimum accomplishments in teaching, research and service. Further the Board policy, which Dr. Rawlings does not fully quote, recognizes that promotions will "ultimately depend upon the judgment of the administrative officers concerned." The University does not require Dr. Rawlings to evidence superior qualifications in research, service and teaching. Rather it seeks only to insure that Dr. Rawlings' research is commensurate with the rank that he seeks--associate professor. A faculty committee, as part of the University grievance procedure, reviewed Dr. Rawlings' dossier and unanimously concluded "Dr. Rawlings has not yet met a level of research activity commensurate with that of an associate professor." The Board of Trustees general policy on promotion has been followed.

3. Alternatively, assuming that the 1977 Promotion and Tenure Guidelines were properly applied to the petitioner, whether the University administration failed to abide by its own guidelines when the petitioner's performance met the criteria established in those guidelines.
 4. Whether the Board of Trustees erred in upholding the Administration's decision, since the candidate's scholarly activity met the standards of the 1977 Promotion and Tenure Guidelines.
-

Dr. Rawlings' scholarly activity was reviewed, as part of the grievance procedure, by a faculty committee. That committee unanimously agreed with Vice President Horton that Dr. Rawlings did not meet the minimum University standards. Upon review of the entire record I concurred with the judgment of Dr. Horton and of the faculty committee.

In conclusion, Dr. Rawlings has had ample opportunity to present his grievance to the Board, including a lengthy oral statement at the Board's September meeting. I see nothing in the petition for reconsideration or in

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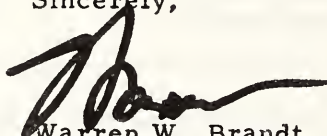
Dr. James M. Brown

November 22, 1977

Page 3

the amended petition for reconsideration which would justify additional Board review of this grievance. Therefore, I would respectfully request that the Board deny such rehearing.

Sincerely,

A handwritten signature in black ink, appearing to read 'W. Brandt', with a long horizontal flourish extending to the right.

Warren W. Brandt
President

Dr. Brown explained that Dr. Rawlings had submitted a petition for reconsideration of the action of the Board regarding his appeal, and President Brandt had responded to the specifics presented in that petition. These two documents have been provided to the Board for its consideration and constitute the record supporting the issues. The Chair inquired whether any Board member required a presentation. He presumed that all of the issues were before the Board. Mr. Elliott moved that the Petition for Reconsideration: Appeal of Charles A. Rawlings, SIUC, be denied. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The next item to be discussed was Guidelines for Hearing of Appeals. Dr. Brown reported that the Board had asked the System Council to consider guidelines for hearing of appeals and make a report at the December meeting. The topic was a complex one which involved many kinds of variables. The System Council has attempted to make some sort of summary of the kinds of variables which seem to apply and to define those for the Board. The System Council would like to have some guidance from the Board on its feeling about the kinds of variables which have been isolated by the Council.

After considerable input from each of the Board members, Dr. Brown thought the System Council perceived a sense of the Board's assessment of these matters, and a proposal would be brought to the Board for consideration in February.

Mr. Norwood suggested that the matter be presented in February for discussion and correction, with possible approval of the guidelines in March. Time was needed also for constituency groups to see the recommendation.

Mr. Isbell announced that Moody's Investors Service had just transmitted a rating of A 1, which was one notch up, and he was very pleased.

The following matter was presented:

POLICY ON AWARDING DEGREES POSTHUMOUSLY
[AMENDMENT TO VI CODE OF POLICY C]

Summary

SIUC has policies for recommending the awarding of degrees posthumously (see attachment). SIUE has not, and several times in the past few years has requested Board approval to award degrees in such circumstances. This matter proposes a Board policy to which the present SIUC policies conform and under which SIUE will develop parallel policies.

Rationale for Adoption

The Board does not act upon the regular awarding of degrees, and its authority to confer degrees is contingent upon "the recommendation of the faculty" (8 Charter 4). Hence, no inherent reason exists for the Board to take special action in cases in which degrees are to be awarded posthumously so long as the right and responsibility of the faculty to recommend such awards are not abridged. That right and responsibility are preserved in the proposed policy.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

The proposed policy has been developed and is recommended by the System Council.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois Universities in regular meeting assembled, That VI Code of Policy C be and is amended by the addition of the following as subsection 7:

7. Awarding degrees posthumously:

Degrees may be awarded posthumously in the memory of any student who, at the time of death, has substantially completed the work for a degree, upon due consideration of the recommendations of the appropriate faculty and President. Each University will develop guidelines to implement this policy.

POLICY ON AWARDING DEGREES POSTHUMOUSLY, SIUC

Southern Illinois University at Carbondale has established policies as follows for recommending the posthumous awarding of degrees:

- (1) It is the judgment of the Faculty Senate that posthumous degrees can justifiably be awarded when the candidate has substantially completed the work for the degree. This determination rests with the dean of the degree-granting unit concerned, in consultation with the appropriate department.
(Approved by SIUC Faculty Senate 2/12/74)
- (2) A graduate degree may be awarded posthumously when the student has substantially completed the work for the degree. This determination shall be the responsibility of the Graduate Dean in consultation with the administrative officers and faculty of the degree program in which the student had been enrolled.
(Approved by SIUC Graduate Council 6/7/74)

The Chair stated this item should have been in the omnibus motion since it was non-controversial. Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

SYSTEM POLICY ON ACADEMIC TENURE
[AMENDMENTS TO ARTICLE VIII, SECTION 6 OF THE STATUTES]

Summary

This matter proposes a policy which will guide the award of academic tenure at both Universities. The policy is general in nature, setting forth various definitions and standards regarding eligibility for academic tenure. The policy directs that each University develop and submit to the Board of Trustees for approval guidelines which are more specific than those contained in this policy to govern academic tenure at each University. The two matters which follow this one propose such guidelines.

Rationale for Adoption

The policy under which academic tenure is currently granted at both Universities was approved by the Board on July 1, 1964. The dramatic changes which have taken place at the Universities during the past thirteen years emphasize the deficiencies of the existing policy. Little flexibility is allowed regarding tenure at either institution.

The proposed System policy allows for common general definitions and standards, but also allows each University the flexibility necessary to pursue differing missions. The approval of this policy and the guidelines for each University will allow the Board to retain control over the award of tenure at both Universities, but will also allow for justifiable differences in tenure policies between the institutions.

Considerations Against Adoption

Concern has been expressed by the President of SIUC regarding the desirability of a System policy.

Constituency Involvement

System Council members have reviewed the subject of academic tenure policies with appropriate constituency elements.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Article VIII, Section 6-B of the Statutes be repealed and replaced by the following:

B. Academic Tenure - Southern Illinois University System

In accordance with the principles of academic freedom discussed above, the Board of Trustees supports the concept of tenure in the academic ranks, consistent with the mission of the Universities.

The conditions, requirements, and procedures governing academic tenure within the Southern Illinois University System shall be established pursuant to the following policy. This policy shall be read in conjunction with Section C for SIUC and Section D for SIUE.

1. The nature of tenure.
 - a. Tenure shall be interpreted as meaning permanent holding of an academic position of employment. Tenure applies only to a basic nine-month appointment each year. A tenured faculty member's employment contract is subject, however, to annual adjustments in salary, rank, and conditions of employment.
 - b. Tenure shall be awarded only by the positive action of the Board of Trustees. An individual's tenure within the Southern Illinois University System shall be held at either Southern Illinois University at Carbondale or Southern Illinois University at Edwardsville as specified by each University tenure document.
2. Eligible academic ranks. Tenure may be granted to persons holding the faculty rank of professor, associate professor, or assistant professor. Persons holding faculty ranks other than professor, associate professor, and assistant professor may be eligible for tenure if eligible under the Board approved tenure policy for their University.
3. Probationary service. Tenure shall be granted after the successful completion of a period of probationary service. The length of probationary service periods shall be specified in the Universities' policies on tenure, as approved by the Board of Trustees, and in the initial employment contract. The maximum probationary service period is six years, at the end of which a faculty member will be notified in writing that either tenure has been awarded or that his or her appointment will not be renewed after the seventh year. Shorter probationary periods may be specified in the Universities' policies on tenure or in the initial employment contract but should normally not be less than two years. The requirement of a minimum period of probationary service may be waived under conditions specified at each institution.
4. Recommendation for tenure.
 - a. The primary criteria to be utilized in the tenure decision process are performance in teaching, research, and service.
 - b. The primary responsibility for the evaluation of the academic qualifications of an individual candidate for tenure rests with tenured faculty in the appropriate unit.
 - c. It is the responsibility of the head of each appropriate unit to evaluate annually each non-tenured faculty in a tenurable rank and to inform such faculty of their professional performance as measured by such evaluation.

- d. Grievances arising out of a recommendation that tenure be denied shall be filed in writing and resolved through the Board approved faculty grievance provisions of each University. In such cases, the burden of proof rests on the individual faculty member.
5. Non-tenured appointments.
 - a. Term appointments. A term appointment is employment for a specified period of time. A term appointee shall be given a statement in writing of the conditions and period of his or her employment. Term appointments may be renewed; however, reappointment to such a position creates no right to subsequent employment or presumption of a right to subsequent employment.
 - b. Continuing appointments. A continuing appointee is automatically reappointed each year unless given appropriate notice as specified by the Board of Trustees. The faculty member who is a continuing appointee and whose appointment is not renewed is entitled upon request to a written statement of the reasons for termination. All continuing appointees are subject to annual adjustments in salary and other conditions of employment.
 6. Administrative positions. Tenure does not apply to administrative positions. A person shall not be deprived of tenure or the highest academic rank attained because of assignment to an administrative position under the authority of the Board of Trustees. Such appointment shall not deprive a person of service credit attained toward the achievement of tenure or limit a person's normal progress toward tenure or promotion. The administrative functions, titles, salaries, and annual periods of employment of persons in administrative positions shall be distinct and severable from their faculty status.
 7. Notice of Non-Reappointment. Notice of non-reappointment of non-tenured faculty shall be given in writing in accordance with the following schedule:
 - a. Not later than March 15 of the first academic year of service, if the appointment expires at the end of that year; or, if a one-year appointment terminates during an academic year, at least three months in advance of its termination.
 - b. Not later than December 15 of the second academic year of service, if the appointment expires at the end of that year; or, if an initial two-year appointment terminates during an academic year, at least six months in advance of its termination.
 - c. At least twelve months before the expiration of an appointment after two or more years at either University.

Notice periods longer than those specified above may be incorporated in the Universities' policies on tenure.

8. Termination of service.
 - a. The appointment of a tenured faculty member may be terminated only for: Adequate cause, such as unethical conduct, incompetence, or willful neglect of duty; a bona fide financial exigency declared by the Board of Trustees; or formal reductions in program.
 - b. Termination of service shall conform to generally accepted principles of academic freedom and due process. Termination for cause shall, if possible, be considered by both a faculty committee and the Board of Trustees.
9. Universities' policies. Each University within the Southern Illinois University System shall develop and submit to the Board of Trustees for approval guidelines to govern academic tenure for that University. Such guidelines shall be consistent with the provisions enumerated above and shall specify in acceptable detail the following matters:
 - a. The conditions and requirements necessary for consideration for academic tenure;
 - b. The process by which a person may be considered for academic tenure including: probationary periods of employment; the appropriate role of the unit(s) in which the person holds rank; the procedures and times during employment, relative to recommendations for tenure, and the defining requirements necessary to be qualified to be granted tenure; the giving of notice in cases involving non-renewal of a person's contract and decisions concerning tenure recommendations; and any alterations, modifications or extensions allowable to any of the above matters;
 - c. Procedures for the periodic review of employees who may be eligible for tenure;
 - d. The rights and privileges conveyed by the granting of academic tenure; and
 - e. The conditions, requirements, and procedures to be applicable to the termination of University employees holding academic tenure.

10. Operation and effect of these provisions.

- a. Nothing contained in the foregoing provisions shall be construed as impairing any rights with respect to the status of any member of the academic staff in connection with any matters covered by these tenure documents in effect at the time that these provisions were adopted.
- b. All provisions of the University with respect to terms of faculty employment shall be published and each person who holds a regular faculty appointment, or to whom such a position is offered, shall receive a copy thereof. All holders of academic appointments who cannot qualify for tenure shall be informed in writing or in printed form of the provisions covering their particular appointments or positions.

POLICY ON ACADEMIC TENURE, SIUC

Summary

The Faculty Senate was engaged in the development of tenure policy and procedures as early as 1971, and in 1976 the Senate recommended a document to the President. The President then invited the faculty constituencies and the Vice-President for Academic Affairs and Research to name representatives to a committee which would review the document and arrive at a version which would best serve the interests of the University as a whole, recognizing that the result would be a compromise and thus not totally pleasing to any of the constituencies.

Rationale for Adoption

There are several compelling reasons for adoption:

1. Because of the history of Southern Illinois University at Carbondale there is a considerable desire and need for a new statement of the tenure relationships.
2. The current Statutes are not sufficiently detailed to advise adequately either the faculty or the administration on the matter.
3. The constituencies have had involvement through their representatives and open hearings which were held in September afforded the entire faculty an opportunity to interact with the committee and to make final suggestions for revision.
4. The document, while obviously not satisfactory in every detail to any constituency, is a carefully worked out compromise of various positions.

Considerations Against Adoption

Because of the numerous discussions and revisions and the extensive opportunity for constituency involvement, no considerations against adoption are evident.

Constituency Involvement

The document originated in a faculty constituency and the constituencies have continued to be involved in every phase of arriving at the document submitted.

Resolution

WHEREAS, Tenure is a serious matter to the faculty and the administration;

WHEREAS, More definitive tenure policy and procedures than those which currently exist are needed; and

WHEREAS, The tenure policy and procedures herein presented appear to be the best possible compromise of conflicting positions;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Tenure Policy and Procedures herein submitted be recognized as the approved Tenure Policy and Procedures for the faculty of Southern Illinois University at Carbondale as of this date, December 8, 1977; and

BE IT FURTHER RESOLVED, That the implementation of these policies shall occur in accordance with the following provisions: These policies and procedures will apply to all persons employed after the effective date, December 8, 1977. Individual faculty members hired in a tenure eligible rank prior to the Board of Trustees' approval of this policy will meet with the department chairperson and the dean within two months from the date this policy is ratified by the Board of Trustees for discussion of the differences between the two tenure policies. Faculty members will be given the option of which policy he/she may wish to use in the tenure review process. Faculty members will provide a written response to the department chairperson with copies for the personnel file, the dean, the Vice-President for Academic Affairs and Research or the Dean and Provost of the School of Medicine and the appropriate personnel records center indicating which tenure policy they wish to follow for their tenure consideration. This response should be made as soon as possible but not later than one month after the meeting to discuss the policy difference; and

BE IT FURTHER RESOLVED, That the Statutes of the Board of Trustees be amended to include these policies and procedures.

TENURE POLICY AND PROCEDURES
SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE

I. TENURE DEFINITIONS

- A. Purpose: Through academic tenure the University finds one important means for protecting academic freedom and for providing continuing employment in a tenurable academic rank.
- B. Duration: Tenure extends from the date of its award to the date of mandatory retirement. Tenure may be abrogated only by resignation, retirement or under such conditions as specified herein.
- C. Eligible Academic Ranks: Members of the faculty with the rank of Professor, Associate Professor, and Assistant Professor are eligible for tenure. One may not attain tenure in such positions as Research Associate, Researcher, Lecturer, Assistant Instructor, Instructor, or in any Clinical, Adjunct, or Visiting rank.
- D. The Locus of Tenure within the University: The locus of tenure within the University is in the academic unit(s) from which the recommendation for tenure originates. The tenure recommendation must be initiated by a basic academic unit (department, division or school) which has been approved by the Board of Trustees (see attached appendix of approved academic units).

II. NON-TENURED FACULTY APPOINTMENTS

- A. Term Appointment: A term appointment is written for a specific period of employment. Instructors and all non-tenurable faculty appointees shall be given term appointments. Persons employed on a term basis shall be given a statement in writing of the conditions and period of their employment. Term appointments may be renewed. Reappointment to any such position shall not create the right to a subsequent term appointment.
- B. Continuing Appointment: Continuing appointees are serving in a probationary status leading to the possible awarding of tenure. A continuing appointment may only be awarded to faculty in the ranks of Assistant Professor, Associate Professor, and Professor. A continuing appointee is automatically reappointed each academic year unless given appropriate notice (see Section II.C.). The faculty member thus notified is entitled upon request to a written statement of the reasons for termination. All continuing appointees are subject to annual adjustments regarding salary and other conditions of employment.
- C. Notice of Non-Reappointment: Notice of non-reappointment of non-tenured faculty shall be given in writing in accordance with the following schedule:

1. Not later than February 15 of the first academic year of service, if the appointment expires at the end of that year; or, at least three months in advance of its termination, if a one-year appointment terminates during an academic year.
2. Not later than November 15 of the second academic year of service, if the appointment expires at the end of that year; or, at least six months in advance of its termination, if an initial two-year appointment terminates during an academic year.
3. At least twelve months before the expiration of an appointment after two or more years in the University.

I. TENURED FACULTY APPOINTMENTS

- A. Tenured Appointment: A tenured appointment assures the right of the faculty member to the permanent holding of an academic position of employment. The tenured faculty member's contract, however, is subject to annual adjustments regarding salary, rank, and the conditions of employment.
- B. The Basic Academic Appointment: Tenure applies only to a basic nine-month appointment each year. Tenure does not apply to administrative positions. If faculty members holding such positions have tenure, it is held in accordance with their appointments in academic units. An academic unit with authority to initiate tenure recommendations may recommend for tenure an administrator who does not hold full-time appointment in that unit.
- C. Continuous Full-Time Appointment: 1) Tenure applies only to continuous full-time appointment in the academic units which have the authority to initiate tenure recommendations except as noted in III.B. and III.D. 2) Credit toward the fulfillment of any probationary period applicable to the attainment of tenure may not be earned except through continuous full-time appointment for the basic appointment period each year, or fraction counting as a year (see Article IV.E.).
- D. Joint Appointment: A faculty member who holds a 50/50 joint appointment in two academic units may achieve tenure in the joint position. If one of the units refuses to recommend tenure upon expiration of the probationary period and renders due notice, tenure shall not be awarded unless the faculty member is given full-time employment in the academic unit that desires to recommend tenure.

In a joint appointment other than 50/50, tenure may be achieved only in the unit where an appointment larger than 50% is held. That unit must then be prepared to absorb the remainder of the faculty member's appointment if the faculty member relinquishes, or is asked to relinquish, the appointment that is less than 50%.

- E. Transfers from One Position to Another: If a tenured faculty member transfers entirely from one academic unit to another, the faculty member's tenure shall be transferred to the second unit, and that faculty member's tenure will be removed from the first unit. In such instances, the transfer of the faculty member with tenure cannot be effected without the agreement of the second unit. In the transfer of tenured faculty into joint appointments, the locus of tenure need not change. However, where the transfer produces a 50/50 joint appointment tenure may either remain with the first unit; or the second unit may recommend tenure for that faculty member, thereby producing a jointly-tenured appointment, as explained in III.D. above. If the transfer is from a 50/50 joint appointment to a joint appointment other than 50/50, tenure will be relinquished in the minor appointment and transferred entirely to the major appointment. In all transfers from one unit to another, the faculty member and the units affected by the transfers must be in agreement.
- F. Restructuring of Basic Academic Units: If a basic academic unit is merged with another academic unit or reorganized into a new unit, the tenured faculty in that unit shall not lose their tenured appointments because of such reorganization. The locus of tenure for these faculty shall be in the new or merged unit.

IV. TENURE SCHEDULE

- A. Professor: At the end of a two-year probationary period a Professor must be notified in writing either that tenure has been awarded or that the appointment will not be renewed at the end of the third year. A Professor who has served previously as Associate Professor at the University shall have tenure from the date of appointment to the rank of Professor. The basic academic unit may recommend tenure at the time of the initial appointment of a Professor.
- B. Associate Professor: At the end of a four-year probationary period an Associate Professor must be notified in writing either that tenure has been awarded or that the appointment will not be renewed at the end of the fifth year. An Associate Professor who has served previously as Assistant Professor at the University shall have tenure from the date of appointment to the rank of Associate Professor.
- C. Assistant Professor: At the end of a six-year probationary period, an Assistant Professor must be notified in writing either that tenure has been awarded or that the appointment will not be renewed at the end of the seventh year. An Assistant Professor who has served previously as an Instructor at the University may serve a total probationary period in both ranks not to exceed seven years.
- D. Early Tenure Decision: The initiation of any tenure recommendation before the full probationary term ends must be made by the faculty member. The decision emanating from such a request shall be considered as final. If the decision is negative, the faculty member will be notified in writing that the following contract year will be terminal.

A negative decision for promotion to the Associate Professor or Professor rank before the end of the probationary period shall not be considered as a negative tenure decision.

- E. Computing Years of Credit Toward Tenure: In order to facilitate the administration of tenure review procedures, there shall be a common tenure anniversary date of May 15 for all tenure-eligible academic appointments. This tenure anniversary date will not necessarily coincide with the faculty member's date of initial appointment. A year of credit toward tenure is earned in any year in which a tenure-eligible faculty member has a full-time active employment status (including leaves of absence without pay) for no less than six months between July 1 and June 30. The time spent on sick leaves and disability leaves of absence will not be considered as part of the probationary period.

V. THE TENURE DECISION PROCESS

- A. Criteria: The criteria to be considered in the tenure decision process are teaching, research, and service.
- B. Standards: There shall be minimum University-wide tenure standards for teaching, research, and service. It is the responsibility of the Vice-President for Academic Affairs and Research and the Provost of the School of Medicine to review these standards periodically with appropriate input from their respective faculties with final approval of any changes by the President.
- C. Guidelines: Individual academic units and colleges shall translate these standards into guidelines appropriate to their disciplines and may establish standards higher than the University minimums. It shall be the responsibility of the Provost (for the Medical School) and the Vice-President for Academic Affairs and Research (for Academic Affairs) to approve these standards and guidelines and to monitor their application.
- D. Information Regarding Criteria, Standards, and Guidelines: It is the responsibility of the school or college dean to insure that all newly-appointed faculty are explicitly apprised of the criteria, standards, and guidelines of the University, college, and academic unit in which they have been appointed.
- E. Annual Performance Evaluation: All non-tenured faculty in tenurable ranks must be evaluated annually and informed regarding their professional performance. This evaluation shall be the responsibility of the academic unit chairperson and dean, and it shall be made with regard to the criteria, standards, and guidelines cited in V.A. and B. In addition, this evaluation shall include a statement of the programmatic needs of the college and academic unit relative to the faculty member under review.

F. Procedures for Review of Qualifications for Tenure:

1. General Procedures: Primary responsibility for evaluation of the academic qualifications of candidates for tenure rests with the faculty. Where the organization permits, there are three sequential levels in the tenure review process: peer review in the basic academic unit; review at the school or college level; and review by the appropriate central academic officer (VPAAR for Academic Affairs; Provost for the Medical School). Review procedures should be developed in writing for each level of review, and these procedures should be made known to prospective and current faculty members, as well as to the general University community. These procedures should reflect the organizational arrangements of each academic unit and school or college.
 2. Basic Academic Unit: In conducting reviews at the basic academic unit level, all tenured faculty shall have an opportunity to vote on a tenure decision, and only tenured faculty should vote on the decision. The unit shall determine whether to have a tenure review conducted by a committee of tenured faculty smaller than the total of tenured faculty in the unit. A negative tenure vote by a majority of the tenured faculty or a committee designated by a vote of the tenured faculty of a basic academic unit cannot be overruled except in cases of failure to observe the standards or of demonstrated discrimination. The chairperson is responsible for making an independent tenure recommendation to the dean, but the votes of the tenured faculty and of any special review committee are to be forwarded with the chairperson's recommendation, along with appropriate documentation in the tenure dossier.
 3. College Review: Each college should have a tenure review committee consisting of tenured faculty. This committee should review basic academic unit recommendations for tenure in terms of unit and college standards. The committee will forward its recommendations to the college dean, who will be responsible for all tenure recommendations emanating from the college. These recommendations, with accompanying documentation, will be forwarded to the appropriate academic officer (VPAAR or Provost).
 4. University Review: The appropriate central academic officer (VPAAR for Academic Affairs; Provost for the Medical School) shall review all tenure recommendations from the deans in terms of department, college, and University-wide standards. The final recommendation on tenure will then be forwarded from the President's Office to the Board of Trustees, for ratification by the Board.
- G. Deliberate Implementation: Tenure may be awarded only after deliberate implementation of the described procedures in conformance with the criteria contained in this document.

- H. Discrimination: All tenure judgments and recommendations rest upon objective requirements in relationship to the ability of the faculty to perform their work effectively, with such judgments and recommendations being made without regard to race, religion, sex, age, national origin, marital status, physical impairments, or relationship to other University employees.

TERMINATION OF APPOINTMENTS OF TENURED FACULTY

- A. Termination of the appointment of a tenured faculty member may take place only for 1) adequate cause; 2) discontinuance of programs; or 3) bona fide financial exigency.
- B. Adequate Cause: Termination of appointment for adequate cause shall be related to the behavior and performance of the faculty in their professional capacity. This refers to such matters as unethical conduct, incompetence, failure to perform reasonable assignments or for neglect of duty.

Appeals of termination of tenured faculty for adequate cause shall be made in accordance with University grievance procedures.

- C. Formal Discontinuance of Programs: Termination of tenured appointments may occur because of bona fide formal discontinuance of a program or unit of instruction. The following standards and procedures shall apply:
1. The recommendation to discontinue formally a unit of instruction or program shall be made primarily by a faculty body appropriate to the issue under discussion. Such discussions shall be undertaken only for the purpose of enhancing the educational mission of the University.
 2. Before sending termination notices to faculty because of the formal discontinuance of a program or unit of instruction, the institution shall make every effort to place the faculty concerned in other suitable positions. If placement in other positions would be facilitated by a reasonable period of training, financial and other support for such training shall be offered. If no positions are available within the institution, with or without retraining, the faculty appointments then may be terminated and the faculty concerned will be given a year's notice or equivalent severance salary in lieu thereof.
 3. Neither the merging of two or more basic academic units, nor the splitting of existing basic academic units, shall be construed as discontinuance of program.
- D. Financial Exigency:
1. A regular faculty body designated by the Faculty Senate shall participate in the decision that a condition of financial exigency exists or is imminent and participate in the subsequent allocation and reallocation of funds.

2. A regular faculty body as designated by the Faculty Senate will exercise primary responsibility for recommending general guidelines for termination of tenured faculty and adjustment or termination of programs within these guidelines. Each basic academic unit will share responsibility for its specific program and personnel changes made necessary by budget reductions.
3. Tenured faculty who receive notices that their appointments are to be terminated because of financial exigency shall have the right to seek redress through the University grievance procedures.
4. If a condition of financial exigency is established by the Board of Trustees, the University has an obligation to make a bona fide effort to provide opportunities for movement into other suitable positions within the University for all tenured faculty terminated because of financial exigency or discontinuance of programs. The right to expect such treatment exists by virtue of faculty tenure. These opportunities may be provided 1) through paid, reasonable leave for professional development, 2) through the payment of retraining allowances, 3) through a provision for movement into units of the University where openings exist and where the faculty may qualify and are acceptable to the unit involved, or 4) by a combination of these methods.
5. If the University, because of financial exigency, terminates tenured faculty, it will not at the same time renew fixed-term appointments or make new appointments in the same basic academic units, except in extraordinary circumstances where a serious distortion in the academic program would otherwise result.
6. In all cases of termination of tenured appointments because of financial exigency, the positions of the faculty concerned will not be filled within a two-year period by replacements nor will temporary positions be created so as to effect replacements of those faculty positions, unless the released faculty have been offered reinstatement and reasonable time in which to accept or decline.
7. In all cases of termination of tenured faculty because of financial exigency, the faculty concerned will be given a year's notice or equivalent severance salary in lieu thereof.

APPENDIX

ACADEMIC UNITS IN WHICH TENURE CAN BE GRANTED

WITHIN THE SCHOOL OF AGRICULTURE

Agricultural Industries
Animal Industries
Forestry
Plant and Soil Science

WITHIN THE COLLEGE OF BUSINESS AND ADMINISTRATION

Accountancy
Administrative Sciences
Finance
Marketing

WITHIN THE COLLEGE OF COMMUNICATIONS AND FINE ARTS

Art
Cinema and Photography
Journalism
Music
Radio-Television
Speech Communication
Speech Pathology and Audiology
Theater

WITHIN THE COLLEGE OF EDUCATION

Curriculum, Instruction and Media
Educational Leadership
Guidance and Educational Psychology
Health Education
Higher Education
Physical Education
Recreation
Special Education
Vocational Education Studies

WITHIN THE SCHOOL OF ENGINEERING AND TECHNOLOGY

Electrical Sciences and Systems Engineering
Engineering Mechanics and Materials
Technology
Thermal and Environmental Engineering

WITHIN THE COLLEGE OF HUMAN RESOURCES

Center for the Study of Crime, Delinquency and Corrections
Comprehensive Planning & Design
Human Development
Rehabilitation Institute
Social and Community Services

WITHIN THE SCHOOL OF LAW

The School of Law
School of Law - Library

WITHIN THE COLLEGE OF LIBERAL ARTS

Anthropology
Computer Science
Economics
English
Foreign Languages and Literatures
Geography
History
Linguistics
Mathematics
Philosophy
Political Science
Psychology
Religious Studies
Sociology

WITHIN LIBRARY AFFAIRS

Library Affairs
Learning Resources

WITHIN THE COLLEGE OF SCIENCE

Botany
Chemistry and Biochemistry
Geology
Microbiology
Physics and Astronomy
Physiology
Zoology

WITHIN THE SCHOOL OF TECHNICAL CAREERS

The School of Technical Careers

WITHIN THE SCHOOL OF MEDICINE

The School of Medicine

POLICY ON ACADEMIC TENURE, SIUE

Summary

This matter approves guidelines relative to the administration of academic tenure policies at SIUE. These guidelines are additional and pursuant to the requirements of the academic tenure policy of the SIU System submitted concurrently with this matter for the Board's approval.

Rationale for Adoption

Existing policy, enacted in 1964, is a combination of broad general statements and narrow specific requirements. Since the adoption of that policy the growth and diversity of the Universities have expanded significantly. In operation, the existing policy has become more unsuited to the needs of separate institutions developing in different directions. The specificity of some segments of the policy engenders inordinate restrictions on tenure decisions; while the generality of other aspects provides no parameters to guide faculty, deans and administrative officers in day-to-day decision making.

The System policy under consideration at this meeting establishes the nature and general conditions related to tenure within the SIU System. It requires that each University develop and submit guidelines setting out specific conditions and procedures which will guide tenure decisions at that institution. Submitted herein are the guidelines and procedures for academic tenure at SIUE.

Enumerated in the guidelines are the eligibility requirements for tenure consideration, rights conveyed by the grant of tenure, and various procedures relating to faculty review, recommendations for tenure, grievances and termination of tenured faculty.

The tenure policy and guidelines proposed will promote the flexibility needed by each University to adapt to changing needs, aspirations and directions in academe. At the same time, the Board retains control over the general policy as stated in the Statutes, the individual guidelines as submitted by SIUE and SIUC, and the granting of tenure to faculty within the SIU System.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The guidelines proposed have been developed by the Welfare and Governance Councils of the University Senate, SIUE, in conjunction with the Vice-President and Provost. They are recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the following guidelines and policies on academic tenure at Southern Illinois University at Edwardsville be and are hereby approved as additional requirements and conditions of the academic tenure policy approved for the Southern Illinois University System; and

BE IT FURTHER RESOLVED, That the Statutes of the Board of Trustees be amended to include these policies and procedures as Article VIII, Section 6-

TENURE POLICY AND GUIDELINES
SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

I. The Principle of Faculty Tenure

The spirit of a university resides in openness of discourse and the free pursuit of ideas within the community of professional scholars. Such a spirit can be retained only when responsible teachers and researchers are assured that they are legally immune from dismissal for entertaining or communicating ideas which might be judged unacceptable by others. Faculty tenure, therefore, is recognized as fundamental to the well-being of this University, and the University commits itself to a continuing effort to strengthen its system of tenure.

II. Eligibility for Faculty Tenure

- a.i Tenure shall be interpreted as the permanent holding of an academic position of employment. Tenure applies only to a basic nine-month appointment each year. However, a tenured faculty member's contract is subject to annual adjustments in salary, rank, and conditions of employment.
- a.ii Tenure may be granted only to persons holding the faculty rank of professor, associate professor, assistant professor, or instructor.
- a.iii A person who is a lecturer or who is on term appointment is in a temporary or non-regular rank and shall normally be appointed for no longer than one academic year. The appointment may be renewed annually upon justification for no more than five more years. Years of service at one or more of the temporary or non-regular ranks shall be applied toward tenure in one of the four regular ranks if later appointment to one of the regular ranks is made (except as noted in paragraph II.f.).
- b. Tenure shall be held in academic units at SIUE. It shall be granted only by positive action of the Board of Trustees.
- c. Tenure shall be granted only upon the positive recommendation of the academic unit, in which the individual holds academic rank, in conformity with that unit's written policy. The advice of the tenured faculty members in the unit must be solicited in tenure recommendations.

- d. An academic unit shall be defined as a department, or a unit whose mission is preponderantly teaching and/or research and whose nature either
 - 1) reflects the existence of a demonstrably coherent field of knowledge which is likely to endure as such or
 - 2) reflects a research capability which is likely to endure and remain useful.
- e. Academic units which are not now tenure-granting units can become such only upon the decision of the University Faculty or its representative body, based on the principles specified in II.d. above.
- f. Tenure shall not be granted to a faculty member whose base position is not fully funded by the University's regular fiscal allocations from the State of Illinois. Rank may be granted in such positions on a temporary basis as full professor, associate professor, assistant professor, instructor, or lecturer. Appointment to one or more of these positions shall be for a maximum total of seven years.

Should a faculty member whose base position which is not fully funded by the University's regular fiscal allocation from the State of Illinois be appointed to a base position which has such funding, then the person's probationary period for tenure will begin at the time of that appointment and the length of that period shall be determined as described in paragraph III.a.

- g. Non-tenured appointments.
 - 1) Term appointments. A term appointment is employment for a specified period of time. A term appointee shall be given a statement in writing of the conditions and period of his or her employment. Term appointments may be renewed; however, reappointment to such a position creates no right to subsequent employment or presumption of a right to subsequent employment.
 - 2) Continuing appointments. A continuing appointee is automatically reappointed each year unless given appropriate notice as specified by the Board of Trustees. The faculty member who is a continuing appointee and whose appointment is not renewed is entitled upon request to a written statement of the reasons for termination. All continuing appointees are subject to annual adjustments in salary and other conditions of employment.
- h. A person from the faculty assigned to an administrative position shall not, by reason of that assignment, be deprived of tenure or of the highest academic rank he has attained nor limited in any way from normal progress toward tenure or promotion. Such appointment,

or removal, shall not deprive any person of service credit already attained toward the achievement of tenure under the provisions of these Statutes. Service credit toward the achievement of tenure may be earned while administrative and academic ranks are held concurrently. The administrative functions, titles, salaries, and annual period of employment of such individuals shall be distinct and severable from their academic ranks.

III. Probation

- a. Tenure shall be granted after the successful completion of a period of full-time probationary service of not more than six years. Shorter maximum probationary periods may be specified in the initial contract, but should normally not be less than three years. A decision by the academic unit recommending that the individual be granted or denied tenure must be made no later than the last year of the probationary period. Failure to make such a decision by the end of the last year of the probationary period results in de facto tenure.
- b. The period of probationary service shall be treated as continuous and shall include released time from the academic unit, leaves of absence with pay, and sabbatical leaves. The period shall be suspended during, but not terminated by, authorized leaves of absence without pay and disability leaves.
- c. The maximum probationary period may be extended by one year by mutual written agreement of the academic unit and the individual.
- d. Written notice that a term appointment is not to be renewed will be given to the faculty member in advance of the expiration of his appointment as follows: (1) Not later than March 15 of the first academic year of service if the appointment expires at the end of that year; or if a one-year appointment expires during an academic year, at least three months in advance of its expiration; and (2) not later than December 15 of the second or subsequent academic year of service if the appointment expires at the end of that year; or, if an initial two-year appointment expires during an academic year, at least six months in advance of its expiration. In the case of continuing appointments, written notice must be given at least twelve months before the termination of the appointment.

IV. Procedures

- a. For tenure recommendation:
 1. Academic units shall carefully assess the probationary service of each candidate according to the general standards of performance which have been adopted by the University and the specific standards of the unit. In light of these standards and the needs of the unit, and consistent with the established and recognized procedures for arriving at such decisions, the

unit shall recommend that tenure be granted or denied (or in special cases, as in III.c. above, that the decision be postponed one year).

- ii. No recommendation for tenure or tenure denial may be made unless it is accompanied by documentation of annual review and/or other evidence of performance which supports the recommendation. This documentation must address itself to both the quantity and the quality of past contributions as well as the anticipated staffing needs of the unit and an appraisal of expectancy of future levels of contribution.
- iii. The academic unit shall notify the candidate about its decision at the time its recommendation is forwarded.
- iv. The recommendation shall be forwarded successively through each appropriate administrative level, with each adding its own recommendation to the original.
- v. In the event of a decision not to renew his appointment, the faculty member shall be informed of the decision in writing. If he so requests, he shall be advised of the reasons which contributed to that decision. In addition, if he so requests, he shall be given a written statement of these reasons. He shall have an opportunity to request a reconsideration by the decision-making body.

b. For grievances pertaining to tenure:

Grievances arising out of a recommendation that tenure be denied shall be filed in writing and resolved through the regular faculty grievance provisions of the University. In such cases, the burden of proof rests on the individual.

V. Termination of Tenured Faculty

- a. A dismissal or termination of a tenured appointee for cause shall occur only as a result of:
 - 1. demonstrated incompetence or dishonesty in teaching and/or research;
 - 2. substantial and manifest neglect of duties;
 - 3. personal conduct including unethical conduct which substantially impairs the individual's fulfillment of his institutional responsibility.

In such cases the burden of proof rests upon the University.

- b. Termination of a tenure appointment is also possible because of a bona fide financial exigency or because of cutbacks in programs. When such a situation of financial exigency is determined by the Board of Trustees, or when cutbacks in programs are proposed, a broadly based University committee shall be convened to review the current status of the University budget and programs, and to make recommendations to the President relative to terminations of Faculty and/or alternatives thereto.
 - c. Termination of service shall conform to the principles of the American Association of University Professors as of the date of Board adoption of this policy.
- VI. Nothing in this policy shall be construed to take away any contractual rights or privileges belonging to faculty now tenured or on a tenure track.

Dr. Brown explained that the Policies on Academic Tenure had involved a long term effort by many, many people. He thought the Presidents would like to comment on this effort.

President Brandt stated he would like to recite the history of the SIUC portion because he thought it was important to the deliberations. The consideration of a tenure document for SIUC goes back many years, at least five or six, and the effort on this document started almost immediately after he arrived on campus three years ago. At that time, the Faculty Senate set up an ad hoc committee of which President Brandt was privileged to be a member. That committee worked more than a year and prepared a document in which the tenure document and the grievance document were combined. At that point, the work went to the Faculty Senate which split the two documents, rather drastically modified them, and the entire faculty voted for the document which was then forwarded to him. Recognizing that there were a number of constituencies on campus having an interest in the tenure document, he had set up another ad hoc committee to represent those various constituencies: four representatives from the Faculty Senate, two from the Graduate Council, three from the Council of Deans, and three from the administration. That group was asked to take the Faculty Senate document and refine it so that the best interests of all the constituencies were served. When they arrived at such a document, he would take the document to the Board of Trustees. After approximately a year's work that committee released a draft document. It received reactions from all constituencies on campus; it reconsidered all of the points that were raised, and re-voted all those points. In fact, a significant number of changes were made at that time. It was then submitted to the Board in its present form. There is no way this document will completely appease any constituency or any individual. It differs in major detail from a document that he would have

preferred, or the faculty or the Deans would have preferred, but at this stage the document is tremendously participatory and one which is the best compromise between the various positions and preferences that do exist. The names of the people who had been on the ad hoc committee and prepared the final draft were then read.

President Shaw urged the Board to give serious attention to the umbrella statement which enables both institutions to have enough structure yet enough flexibility to develop policies unique to their respective campuses. The SIUE document had been approved by the University Senate last year and represented a consensus view. President Shaw submitted it to the Board with the feeling that it had a great deal of support from the SIUE campus.

There was one gentleman, Dr. Robert Schutzius, President, Professional Staff Association, SIUE, who wanted to address the members of the Board on the proposed tenure document for SIUE. Unfortunately, he had been involved in an automobile accident on the way to the meeting and was unable to attend today. Dr. Schutzius is an Academic Advisor in the School of Business, not hired as a faculty member and is not on a tenure track. He speaks for the concerns of many administrators at SIUE who feel that they are in limbo because they are neither Civil Service nor faculty members, and the tenure document does not include them in any way. The President's response was that it was not intended for that purpose.

Dr. Brown understood Dr. Schutzius' concerns exactly the same as President Shaw, with the addition that the Board's present policies would permit some kind of tenure status for nonacademic people, and he felt that the Board should be aware that that would be changed with this new policy. President Shaw added that SIUE had approved a policy statement which does

give administrative staff some measure of security, but they were not anxious to include the administrative staff in the tenure track.

The Chair recognized Mr. Ray E. Huebschmann, President, Graduate Student Council, SIUC, who commented briefly that President Brandt's Tenure Document Review Committee had included Mr. Lloyd Worley from the Graduate Student Council and Mr. Kevin Crowley from the Student Senate, but they had not really been invited to participate too lively.

The Chair recognized Dr. Larry E. Taylor, President, Faculty Senate, SIUC, who read a statement entitled Umbrella Tenure Document, dated December 8, 1977, a copy of which has been placed on file in the Office of the Board of Trustees. The Faculty Senate did not get to scrutinize and react to the umbrella tenure document unfortunately because of time pressures. On behalf of the SIUC Faculty Senate, he objected to the lack of constituency involvement in the creation of this document, and he requested that the record show that the Faculty Senate as a body had not discussed or approved it. Dr. Brown pointed out that the umbrella document made no changes in any Faculty Senate proposals.

Miss Byrnes referred to the statement "termination of service shall conform to the principles of the AAUP" which was in the SIUE document. She asked if this meant as the principles of the AAUP currently stand or as they may be revised in the future. President Shaw replied that it referred to the principles of the AAUP as of the date of adoption of this document by the Board.

In response to Mr. Grandone's question about annual review policy at SIUE, Mr. Earl E. Lazerson, Vice-President and Provost, SIUE, stated that currently there is a policy calling for annual review, both for promotion and tenure, before the University Senate.

The Chair recognized Dr. Aristotel Pappelis, Professor of Botany and a member of the Coordinating Committee of United Faculty Association, SIUC.

He stated that there had been a change in the concept that was presented all along by the clause of Section V-F2 which states: "A negative tenure vote by a majority of the tenured faculty or a committee designated by a vote of the tenured faculty of a basic academic unit cannot be overruled except in cases of failure to observe the standards or of demonstrated discrimination." The open hearing never brought this to the attention of the entire faculty, and there were many other places in the document like that. He wanted to refer the SIUC document back to the Faculty Senate so that the faculty as a whole might have an opportunity to look at this document one more time to see what changes were really made by the President's committee and, if necessary, to have another open hearing. President Brandt responded that the particular item cited had been pointed out in open hearing by him personally, in response to questions. With regard to referring it back to the Faculty Senate, the Faculty Senate representatives have been involved on the President's committee. There would never be total agreement, but the committee had considered every objection carefully.

The Chair recognized Dr. Richard H. Moy, Dean and Provost, School of Medicine, SIUC, who gave a lengthy presentation, which included the following: Confining tenure to a nine-month appointment when traditionally medical schools have had twelve-month appointments; definition of the academic year; proposed uniform anniversary date for all tenure decisions on May 15 when it was more convenient for the School of Medicine to consider people on the actual anniversary date of their appointment; definition of the academic unit, in this case the entire School of Medicine was the academic unit and a tenure decision would have to be subject to a plebiscite of all tenured faculty members on both campuses of the medical school; establishment of minimum University tenure standards in the areas of teaching, research, and service, which would be a problem for some

faculty members, particularly non-researchers in the clinical departments and Family Practice; adjunct faculty appointments to be renewed annually; and the statement that a current faculty member would have the option to proceed under the old tenure rules or under the new tenure rules, and should list his or her preference with the Vice-President for Academic Affairs, whereas for the School of Medicine the indication should be made to the Dean and Provost. Dean Moy said it would be his recommendation that the School of Medicine, at this point, be set aside from this document and that the medical school be directed, starting with this document, to present to the Board at the February meeting specific remedies of the concerns that he had just expressed for the Board's consideration.

President Brandt commented that all of these problems had been considered with one exception - the failure in the transmittal document to list that the School of Medicine people should be approved by the Provost for the School of Medicine. Academic units can and should be easily formalized under existing paid chairmen. Many activities of faculty can be construed to be a research effort. The rest of the problems are similar to those found in the Library, the School of Technical Careers, the College of Agriculture, and a portion of the College of Education.

Mrs. Blackshere asked President Shaw if there had been a problem with the School of Dental Medicine. President Shaw responded that none had been expressed to him.

The Chair recognized Dr. David B. Valley, President, University Senate, SIUE, who stated that there was near unanimous agreement on the SIU tenure document; it was a good one and met SIUE's needs. It had been approved by the University Senate for well over a year and had been approved by the President; there was consensus on revisions to fit the System policy, and he urged the adoption of both. He reported that the Senate was currently working with

Vice-President Lazerson to come up with internal guidelines for carrying out both the tenure policy and the promotion policy. He was happy to report that in a potentially very controversial area that there was a great deal of cooperation and high morale.

Dr. Valley had received a copy of the text Dr. Schutzius was going to read to the Board. He read the statement entitled Text of the Presentation of Robert Schutzius to the Board of Trustees in Response to the Proposed Policy on Academic Tenure at SIUE, a copy of which has been placed on file in the Office of the Board of Trustees. Dr. Schutzius' statement said that the new policy does not provide for tenure for professional trained persons who serve in capacities that may be broadly interpreted as involving teaching and/or research and specific persons of the University organization not included in the above-named group. The possibility of such people gaining tenure would no longer exist should the new policy be adopted today. He wanted to request the Board on behalf of the administrative staff group to keep in mind the academic freedom for those dedicated professionals that it excludes, and pursue the successful resolution of the personnel policy situation for administrative staff.

Mr. Norwood was concerned about Instructors at SIUC not being able to acquire tenure. The School of Technical Careers has many Instructors who have little opportunity for research.

President Brandt commented that there had been suggestions on the committee all the way from tenuring Instructors to starting tenure at the Associate Professor level, as is done in many universities. The tenuring at the Assistant Professor level was probably a compromise.

The Chair recognized Dr. Frank E. Horton, Vice-President for Academic Affairs and Research, SIUC, who stated that the School of Music and the School of Technical Careers hired at the Instructor level in order to evaluate teaching

abilities before promotion to Assistant Professor. More often the Instructor rank is used as an indication that someone has not met the full requirements for an Assistant Professorship, such as lacking a terminal degree.

The Chair recognized Dr. Taylor, who read a statement to the Board entitled Carbondale Tenure Document, a copy of which has been placed on file in the Office of the Board of Trustees. The Faculty Senate was concerned with the locus of tenure not being with the institution but with the academic unit from which the recommendation for tenure originates; that the burden of proving the existence and extent of the financial exigency must rest on the University rather than on the faculty member; concern about joint appointments and transfers from one position to another; the exclusion of the possibility of tenure for Instructors; and the minimum research standard when the opportunity for research is not the same in all units.

The Chair recognized Mr. Dennis Adamczyk, President, Student Body, SIUC, who stated that the concept of tenure does affect students; yet, students had been excluded from the tenure document committee. He felt that tenure should be based upon student/teacher evaluations and, that since it was the primary goal of the University to teach, it was imperative that a tenure document allow for teaching alone as a criteria for obtaining tenure. He asked President Shaw if students were formally involved in the preparation of the SIUE tenure document. President Shaw responded that the University Senate included approximately 20 students. President Shaw also wanted to point out to Dr. Taylor that the locus of tenure at SIUE was in the academic unit just as at SIUC.

Mr. Norwood moved that since there were some concerns about the SIU System document and the SIUC document, and that SIUE was pleased with the document presented, that the matter be postponed to the February agenda if SIUE would promise not to change the SIUE document. The motion was duly seconded.

Chairman Rowe, Mrs. Blackshere, and President Shaw spoke against postponement.

After a voice vote, the Chair declared the motion to have failed.

Chairman Rowe moved that all three Policies on Academic Tenure [Amendments to Article VIII, Section 6 of the Statutes] be approved.

Mrs. Blackshere wanted to amend the motion to include the rank of Instructor in the SIUC tenure policy. The mover did not accept the amendment.

Mr. Elliott seconded Chairman Rowe's motion, with the change in the SIUC resolution to read as follows: "Faculty members will provide a written response to the department chairperson with copies for the personnel file, the dean, the Vice-President for Academic Affairs and Research or the Dean and Provost of the School of Medicine and the appropriate personnel records center indicating which tenure policy they wish to follow for their tenure consideration."

Chairman Rowe also wanted to add Miss Byrnes' suggestion in the SIUC policy to read as follows: "Termination of service shall conform to the principles of the American Association of University Professors as of the date of Board adoption of this policy."

The mover and seconder accepted the two resolution changes.

Mr. Elliott commented that if other amendments needed to be brought before the Board, they could be brought up as early as February or any other time. The documents may have a few things that needed to be polished, but they showed the results of a long and arduous effort.

Miss Byrnes offered an amendment that the School of Medicine be deleted from the SIUC policy and the medical school propose a new policy. The motion was duly seconded, and after a voice vote the Chair declared the motion to have failed.

Mrs. Blackshere offered an amendment for SIUC's document to include Instructors in the tenure policy. The motion was duly seconded, and after a voice vote the Chair declared the motion to have failed. Mrs. Blackshere requested a roll call vote. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes; nay, James M. Grandone. The motion failed by the following recorded vote: Aye, Margaret Blackshere, William R. Norwood; nay, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, Harris Rowe, A. D. Van Meter, Jr.

Mr. Grandone asked if the Board would separate this question into three parts. The Chair stated that that was not the intent of his motion and he would not agree.

A roll call vote was taken on Chairman Rowe's motion that all three Policies on Academic Tenure be approved, with the amendment to the SIUC resolution and with the amendment to the SIUE policy. Student Trustee opinion in regard to this motion was indicated as follows: Aye, James M. Grandone; nay, Elizabeth Byrnes. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, Harris Rowe; nay, Margaret Blackshere, William R. Norwood, A. D. Van Meter, Jr. (NOTE: The two amendments have been incorporated in the above documents.)

The Chair announced that the Board's distinguished guest, U.S. Senator Joseph R. Biden from Wilmington, Delaware, would be unable to attend the luncheon. His plane had been diverted to Nashville because of bad weather but he should arrive in Carbondale later today.

The Chair introduced Mr. Walter G. Ingerski, Director of the State Universities Civil Service System.

The following matter was presented:

PROPOSED POSITION STATEMENT: SUPPORT FOR IMPROVING CIVIL SERVICE SALARIES

Summary

The proposed resolution establishes formal Board support for funding to provide Southern Illinois University Civil Service salaries which are equitable with those paid to other similar state, business, and industry employees.

Rationale for Adoption

Clearly recognizable inequities exist between Southern Illinois University Civil Service salaries and those paid to other state, business, and industry employees for performance of similar duties. The problems relate basically to available funding, and this resolution seeks to emphasize the need for additional funding to rectify the inequities. It essentially calls for decisions which would change state-wide priorities in allocation of state resources. The resolution also requests the support of the state-wide University Civil Service System Merit Board in calling for resolution of the problem, which is generally state-wide and applies to other systems as well as to Southern Illinois University.

Considerations Against Adoption

None.

Constituency Involvement

There has been no direct constituency involvement in developing this resolution, but the problem of inequity in Civil Service salaries has been of great concern to Civil Service employees on both campuses. In recognition of this concern, the System Council has established this problem as a high priority concern for the System, and recommends Board approval of this priority by adoption of the resolution.

Resolution

WHEREAS, The mutual goal of the public corporations and agencies whose employees are covered by the State Universities Civil Service System, and of the University Civil Service Merit Board which governs that System, is to maintain a service force of well-qualified, highly motivated and loyal civil servants;

WHEREAS, The attainment of that mutual goal requires the ability to offer rates of compensation which are competitive with that available to employees in private employment and to employees of other public corporations and agencies;

WHEREAS, The compensation rates for range employees under the State Universities Civil Service System of Illinois are markedly inferior to the rates now being paid to other public employees holding similar positions in public employment in this state; and

WHEREAS, The compensation rates for range employees under the State Universities Civil Service System of Illinois are in many instances inferior to the rates now being paid to employees holding similar positions in business and industry in this state;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Board of Trustees urgently seek an appropriation of funds from the General Assembly of the State of Illinois with which to redress the above-described inequities in compensation available to its Civil Service range employees; and

BE IT FURTHER RESOLVED, That the representative of this Board of Trustees to the University Civil Service Merit Board be and is hereby requested to introduce an appropriate resolution in support of appropriations to each public corporation and agency under the State Universities Civil Service System of Illinois with which to redress the above-described inequities in compensation available to their Civil Service range employees.

The Chair recognized Mr. H. Lee Hester, Chairman, Civil Service Employees Council, SIUC, who distributed a statement to the Board, which has been placed on file in the Office of the Board of Trustees. He read the last paragraph of the statement:

The legislature presently appropriates an adequate amount of funding to greatly alleviate the distress of Civil Service personnel with regard to salaries. The amount is not generous, but it is definitely adequate. The crux of the problem is not in the legislature but much closer to home. If the money appropriated found its way into the budget in Civil Service personnel salaries rather than in administration salaries (and other hidden areas), SIUC would not lag 10-40% behind the pay scales of other institutions in Illinois, State Code employees, and area businesses. Until such time as regulation is enforced regarding how the appropriated funds are distributed once they reach SIU, we believe there will be little success in a campaign to convince the legislators that SIU is deserving of more funding.

President Brandt stated that Mr. Hester was making essentially what was a criminal charge with regard to the allocation of funds appropriated by the legislature. The fiscal people throughout the institution have assured the President every year that the total money coming into this institution for Civil Service salaries was going to Civil Service people, and that information had been relayed directly to Mr. Hester every year. President Brandt's evidence totally denied Mr. Hester's charges.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown made a brief report on Legislative Activity. The motion to override the veto of the Governor on our appropriation bill, which did pass the Illinois Senate, died in the Illinois House on November 24 as a result of a postponed consideration which was not recalled by the time of adjournment. That meant that the action had failed.

The next item to be discussed was Review of Tuition Rates. The System Council had been requested by the Board to furnish additional and continuing information on the problem of tuition increases in Illinois. Pursuant to that request, a document had been mailed to the members of the Board entitled Review of Tuition Rates Addendum, and a copy placed on file in the Office of the Board of Trustees.

Mrs. Blackshere wanted to reiterate that this Board was opposed to a tuition rate increase.

Chairman Rowe recalled that Master Plan - Phase IV attempted to tie tuition to 33 percent of educational cost, even though the IBHE in adopting Master Plan - Phase IV had been continually reminded that the Statutes give the authority to fix tuition to the governing boards. The budgetary process was the means by which the IBHE had in effect mandated tuition increases the last time.

Mr. Grandone moved the following resolution:

Resolution

BE IT RESOLVED, That the Southern Illinois University Board of Trustees does hereby reassert the authority of the local governing boards to determine tuition levels at their respective public higher education institutions and we reiterate our commitment to maintenance of low tuition rates and our opposition to tuition increases.

The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

At this time, the Chair thought it was appropriate to extend the Board's thanks to President and Mrs. Brandt for the delightful Christmas Carol Dinner which had been provided for the Board and its guests last evening.

The following matter was presented:

GRIEVANCE PROCEDURE FOR THE FACULTY AND
ADMINISTRATIVE/PROFESSIONAL STAFF, SIUC

Summary

The Faculty Senate and the Administrative/Professional Staff Council, SIUC, have worked mutually since approximately 1971 to develop this grievance procedure. Extensive revisions have occurred, and each new Senate and Council were involved until April of 1977 when the final version was approved and submitted to the President for his consideration for approval. A President's committee, which was representative of the constituencies and the administration, met over a period of five months to refine the document. It appears to be acceptable now to the constituencies and to the President.

Rationale for Adoption

There are at least several significant reasons for adoption:

1. The Statutes provide only broad guidelines for a grievance procedure and more definition is needed for such a sensitive matter.
2. The basic tenets of the procedure have had continual approval by six different memberships constituting the Faculty Senate and the Administrative/Professional Staff Council for the years 1972-1977.
3. The differences in all of the six years have been ameliorated to the satisfaction of essentially all concerned or an effective compromise reached.
4. The various constituencies which should logically have concern have been represented in the committee preparing the final version for presentation to the Board.
5. The faculty and administrative/professional staff are in critical need of precisely stated procedures so that grievances can be pursued within the University under due process and with satisfaction, thus decreasing the necessity for the pursuit of grievances outside of the University.

Considerations Against Adoption

There are no apparent considerations against adoption recognizing the extensive involvement of all concerned in reaching this statement.

Constituency Involvement

The document originated in 1971 under the joint efforts of the Faculty Council (now Senate) and the Administrative/Professional Staff Council. Refinements were proposed and approved each year for six years with each new Senate or Council membership; and constituency representation was also utilized by the President in approval of the final document which is submitted now for the consideration of the Board of Trustees.

Resolution

WHEREAS, The faculty and administrative/professional staff of SIUC seek a formalized procedure for processing in a standardized way grievances within the University;

WHEREAS, The document submitted herein represents the development of a procedure which has been reviewed and refined over a period of six years; and

WHEREAS, The constituencies were heavily involved in the development of the procedure;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the grievance procedure herein submitted be recognized as the approved Grievance Procedure for the Faculty and Administrative/Professional Staff of Southern Illinois University at Carbondale for any grievance filed on or after this date, December 8, 1977.

GRIEVANCE PROCEDURE FOR THE FACULTY AND
ADMINISTRATIVE/PROFESSIONAL STAFF, SIUC

This document 1) defines the procedures by which a member of the faculty or the administrative/professional staff may appeal administrative action or inaction; 2) defines procedures by which charges of unethical conduct may be made; and 3) establishes a Judicial Review Board.

I. Introduction

Each member of the University faculty and administrative/professional staff shall have the right to a hearing and appeal for redress of grievance through established channels. Access to these channels is restricted to University employees or those who were employees when the action or inaction leading to the grievance occurred. In general, it is preferable that problems be solved within the University at the level at which they arose, and persons or agencies outside the University should not be asked to rule on such difficulties until University channels are exhausted.

II. Initiation of a Grievance

- A. Before any formal grievance is filed, there shall be an informal discussion between the aggrieved and the administrative officer who made the initial decision which is being grieved, looking toward a settlement. In case of doubt as to the administrator whose decision caused the grievance, the immediate supervisor is the appropriate administrative officer with whom to initiate informal discussion. Upon request the administrator shall provide to the aggrieved a written copy of the decision being grieved.
- B. If a settlement cannot be reached informally, the aggrieved may submit a formal grievance.
1. It shall be made in writing and shall provide sufficient detail to allow for a response.
 2. It shall be filed within 20 calendar days of the determination by the aggrieved of the inability to come to a settlement informally, but in no case later than 60 calendar days after the aggrieved has become aware of the action which is being grieved.
 3. It shall be filed with the administrator who made the decision which is being grieved.
 4. The administrator may decide the grievance with or without the assistance of an advisory committee. If the administrator chooses to appoint an advisory committee, that committee must have at least three members. The aggrieved shall have the right of unlimited challenges for cause and shall, in addition, have the right of three peremptory challenges to the membership of any such advisory committee. The validity of any challenge for cause shall be determined by the administrator appointing the advisory committee.

5. The administrator shall initiate review of the grievance and inform the aggrieved of the procedure to be followed as soon as possible but no later than 10 working days after the filing of the formal grievance, except under extenuating circumstances.
6. If the grievance is referred to an advisory committee, the committee shall meet with the aggrieved, review the grievance and render a recommendation as promptly as is feasible. This review is intended to be an informal procedure rather than a formal hearing of the grievance unless otherwise determined by the administrator. In the case of an informal procedure, the provisions under Section X.D. need not be observed. However, the advisory committee will make every reasonable effort to insure the fundamental fairness of the review. Once the committee review is underway, the review shall not be halted by procedural challenges. Procedural challenges during the review will be decided by majority vote of the advisory committee. Such challenges will become a part of the record for consideration in appeals at higher levels. The administrator's written decision shall be provided to the aggrieved within 10 working days of the receipt of the committee's recommendation. If the grievance is reviewed without a committee, the administrator's written decision shall be provided to the aggrieved within 20 working days of the receipt of the written grievance. The administrator shall state specific reasons for the decision upon specific written request of the aggrieved.

II. Appeals from Administrative Decisions through Administrative Channels

A member of the faculty or administrative/professional staff objecting to a decision by the administrative officer may make further written appeal through the regular administrative channels.

- A. Such written appeal shall be made within 15 working days of the receipt of the decision, and shall include the original grievance, the written decision and the reasons for the appeal.
- B. The appeal shall be transmitted to the next level of administration above the source of the decision. At each level of appeal, the administrator who receives the appeal shall proceed in accordance with the procedure in Section II.B., paragraphs 4, 5, and 6.

IV. School, College or Administrative Unit Grievance Procedures

- A. Each school, college or administrative unit of the University shall have the option of establishing a grievance committee, which shall function under grievance procedures developed by the faculty and administrative/professional staff of the school, college or administrative unit for the purpose of handling grievances at or below the level of the Dean or unit head of such school or college. Such procedures shall have the approval of the Dean or unit head (see Appendix A, Grievance Process Channels).

B. Form of Grievance Procedures

1. The grievance procedures for any school, college or administrative unit of the University are to be generally compatible with the procedures herein set forth and are to be submitted to the JRB Standing Committee on Procedure for review prior to implementation.
2. The JRB Standing Committee on Procedure shall approve implementation of any school, college or administrative unit grievance procedure unless a majority vote of its membership finds the procedure incompatible with this document. Any subsequent changes in the procedure should also be submitted to the JRB Standing Committee on Procedure for approval.

V. Appeals from Administrative Decisions through the Judicial Review Board

- A. Any member of the faculty or administrative/professional staff who feels that a grievance has not been resolved after appealing to and receiving a decision from the level immediately below the President has the option of continuing the appeal process through administrative channels (appealing to the President, see Section III), or through filing a formal appeal with the Judicial Review Board (see Section X).
- B. Upon receipt of an appeal, the JRB shall assign a panel within 15 working days. The panel shall operate under the provisions of Section X of this document. The decision of the panel shall be in the form of a written recommendation to the President. A copy of this recommendation shall be provided to the principal parties on the same day. The President shall give a written decision as promptly as possible, but within 10 working days. The President shall notify the JRB and the principal parties of the decision, and upon written request of the aggrieved, the reasons for it.

VI. Appeals to the Board of Trustees

- A. The aggrieved may appeal the President's decision to the Board of Trustees. Such an appeal shall be initiated in compliance with the Southern Illinois University Board of Trustees Bylaws, Article IX.2 (Appeals of Administrative Actions).
- B. The Board and the aggrieved may jointly agree to submit the matter to arbitration and to accept the arbitrator's decision.
 1. The aggrieved and the Board must both agree on the choice of an arbitrator and the issue being arbitrated. If the parties cannot otherwise agree on an arbitrator, the American Arbitration Association will be asked to supply a panel of arbitrators familiar with the academic environment from which the arbitrator will be chosen.
 2. The arbitration hearing will be conducted under the voluntary labor arbitration rules of the American Arbitration Association.

3. The arbitrator's fee and expenses, the administrative costs of the American Arbitration Association and the cost of obtaining a record of the arbitration hearing shall be borne by the Board.

4. Each party shall bear whatever other costs it may incur.

C. If the aggrieved is dissatisfied with the decision of the Board of Trustees, legal action may be taken, and no provision of this document shall preclude the exercise of legal rights.

II. Right to Counsel

At all stages of appeal the principal parties shall have the right to have present with them an adviser of their choice.

III. Withdrawal of Grievance

The aggrieved may withdraw a formal grievance at any stage of the proceedings, but may not reinstate it once it is withdrawn. The withdrawal should be made in writing to the individual hearing the appeal.

IX. Charges of Unethical Conduct

Any member of the faculty or administrative/professional staff may file with the JRB a charge of unethical conduct on the part of another member of the faculty or administrative/professional staff, as defined by the Code of Ethics. Before filing an official charge of unethical conduct, the complainant shall notify his/her immediate supervisor and together they shall initiate informal discussions with the accused with the aim of settling the complaint informally if at all possible. If the accused is the immediate supervisor of the complainant, the complainant shall notify the administrator immediately above the accused. The JRB shall deal with the charge under procedures defined in Section X of this document.

X. The Judicial Review Board

A. Purpose

The Judicial Review Board exists to assist the faculty, the administrative/professional staff, and the administration in resolving problems of grievance and of charges of unethical conduct.

B. Duties of the Judicial Review Board

1. The JRB and its Standing Committee on Procedure shall have the authority to supervise the procedures of the grievance process.¹
2. The JRB shall constitute Panels to hear all grievances appealed to the JRB.² These shall include:

¹See Section X.C.3 for composition of the JRB Standing Committee on Procedure.

²See Section X.D.1 for composition of the JRB Panels.

- a. appeals from administrative decisions which have gone through administrative channels as outlined on the chart, "Grievance Process Channels."¹
 - b. charges of unethical conduct as defined by the Code of Ethics.²
- C. Procedures for the JRB and its Standing Committee on Procedure
1. The JRB members are elected according to the procedure provided in Section X.D. of this document and according to the election procedures defined in the Operating Papers of the Faculty Senate and the Administrative/Professional Staff Council.
 2. At its first meeting each spring, the members of the JRB shall elect from their number a chairperson and shall elect the Standing Committee on Procedure.
 3. The Standing Committee on Procedure shall consist of five members, at least one of whom shall be a member of the administrative/professional staff.
 4. Upon written request of either party to a grievance, the JRB Standing Committee shall review, interpret and enforce the grievance and appeals procedures of this document. For example, procedural matters which may be brought to the JRB include, but are not limited to: a) proper methods of filing a grievance, b) meeting of deadlines, c) introduction of evidence.
- However, once an advisory committee has commenced its review, any procedural challenges will be decided by a majority vote of the advisory committee and may become part of the record for consideration of appeals at the next higher administrative level. The Standing Committee will at no time hear challenges for cause.
- In an appeal to the JRB, the chairperson of the JRB may rule on the procedural issue personally or may refer it to the Standing Committee on Procedure of the JRB. However, any ruling on procedure by the chairperson may be appealed to the Standing Committee on Procedure.
5. Upon receipt of the written request for a procedural ruling the chairperson of the JRB shall review the case to determine whether procedural requirements of this document (Sections II and III) have been met, or may refer the matter to the Standing Committee on Procedure. If the chairperson determines that the procedural requirements have not been met, the chairperson shall rule on the matter and that decision, together with the basis for the decision, shall be communicated to both parties in writing.

¹See Appendix A.

²See Appendix B and Section IX.

6. If the chairperson has ruled, and either party disagrees with the ruling, the matter shall be referred to the Standing Committee on Procedure of the JRB. The Standing Committee shall be the final arbiter on matters of procedure.

D. Procedures of the JRB Panels

The JRB Panels consider all grievances that are appealed to the JRB. The JRB's position in the appellate process is indicated in the chart, "Grievance Process Channels" attached as Appendix A.

1. Upon receipt of a request which necessitates review by a JRB Panel, the JRB shall meet for the purpose of selecting specific panel members. A JRB Panel shall consist of five members. Each JRB Panel shall consist of one or more members of the JRB. Additional JRB Panel members shall be selected from the faculty and administrative/professional staff at large on an ad hoc basis. The chairperson shall take into consideration in the appointment of the JRB Panel the nature of the issue and the status of the appellant or complainant. Each principal party shall be entitled to three peremptory challenges as well as unlimited challenges for cause. The validity of the challenge for cause shall be determined by the chairperson appointing the Panel.
2. The JRB Panel shall have the power to decide whether any request is a proper subject for review by the JRB Panel. In order to be considered actionable, each of the following criteria must be satisfied:
 - a. The grounds shall be:
 - i. failure of a grievance against the University to be settled through administrative channels (see Sections II, III, and IV.A.), or
 - ii. failure to adhere to the Code of Ethics.
 - b. The cause of a grievance or charge of unethical conduct must relate directly to the duties and status of a University employee, and shall not be a trivial or an entirely private matter.
 - c. The appeal or charge of unethical conduct must state particulars in sufficient detail to enable a proper response to be prepared.
3. The duly constituted JRB Panel shall hear the grievance and recommend to the President action upon any grievance properly before it.

4. The administrator whose decision is being appealed or the individual being charged with unethical conduct shall have the right to submit to the JRB Panel a request that the appeal or charge be dismissed as failing to meet the above criteria, and that there are, therefore, insufficient grounds for proceeding to a hearing of the evidence. The appellant may reply with an argument as to why the appeal or charge should stand as written, or may elect to clarify the appeal or complaint. If the JRB Panel decides that the appeal or charge is not actionable, it shall dismiss the appeal or charge.
5. If the JRB Panel decides a request is a proper subject for review, it shall hold a hearing which shall be recorded on audio tape.
6. The JRB Panel shall hold hearings as promptly as possible, but shall begin them not later than 20 working days after receipt of the appeal or charge, and shall report as promptly as possible, but not later than 15 working days after the conclusion of the hearing.
7. The principal parties appearing before the JRB Panel shall each have the right to be accompanied by personal legal counsel or other adviser. These advisers will be permitted to advise their clients in the hearing and, with the consent of the JRB Panel, to speak in their behalf.
8. The JRB Panel shall require of both the appellant and the respondent a list of witnesses to be called and a copy of any documents that may be introduced into evidence or which may contain evidence that may be introduced by witnesses or which are the basis for professional judgments that may be asserted during the hearing. The JRB Panel shall make the information available to all parties.
9. If the appeal involves a member of a particular class (this includes women, Blacks, and any minority so identified by the JRB), the JRB Panel hearing the case shall at the request of the appellant include at least two members of that class if there are eligible members to serve.
10. Hearings shall be open unless the JRB Panel, upon request of any of the parties, decides a hearing should be closed. If the hearing is closed, only the members of the JRB Panel, the principal parties and their advisers shall be admitted to the hearing, and witnesses for either party shall be present only while they are giving testimony.
11. The principal parties and their representatives shall be permitted to see and hear all evidence, to cross-examine any person giving evidence, and to present their own evidence and arguments to refute the charges against them.

12. Although the JRB Panel may question principals and witnesses no public statements shall be made by the members of the panel before or during the hearings, or before or during deliberation.
13. In the absence of compelling circumstances the chairperson, within 15 working days of the close of the hearing, shall send the JRB Panel's report to the President, the appellant, the respondent, and the JRB.
14. After the completion of the JRB Panel's action, all documents or copies thereof and tape recordings shall be deposited for safe-keeping in the President's office with access to be made available to principal parties or their designated representatives in case of appeal.
15. The JRB chairperson shall present a report to the Faculty Senate and the Administrative/Professional Staff Council annually. The report shall include such information as: a) the membership of the JRB; b) the activities of the Committee on Procedures; c) the number of cases referred to the JRB; and d) the number of cases resolved and/or withdrawn. No specific faculty or administrative/professional personnel or cases shall be directly mentioned in the report. The chairperson may add a statement concerning the workability of the JRB and its procedures.

E. Procedure for Selection of the JRB

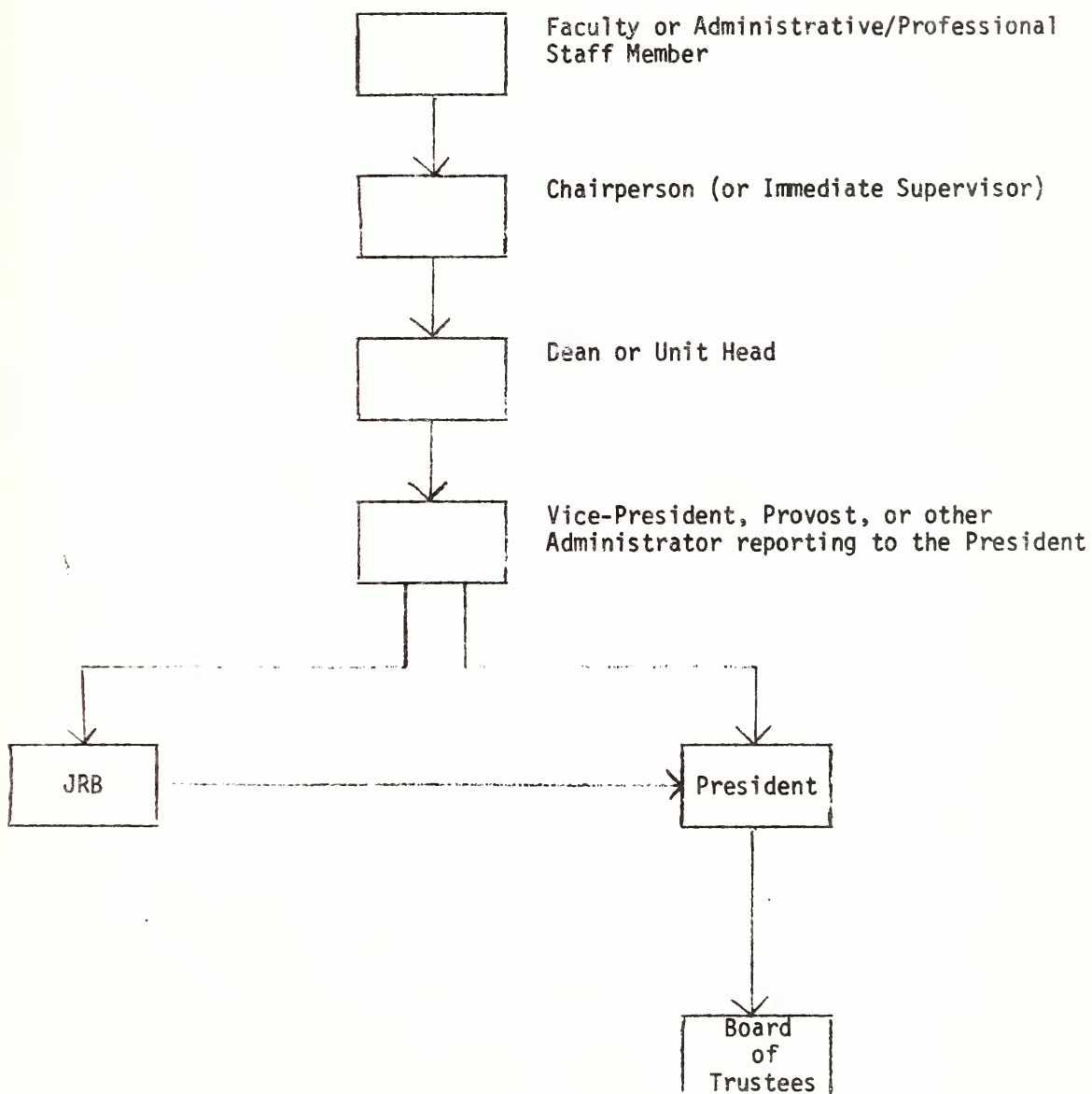
1. There shall be fifteen members of the JRB; twelve elected to represent the faculty and three to represent the administrative/professional staff.
2. Nomination and election of faculty representatives.
 - a. Each unit (faculty constituency) represented in the Faculty Senate shall have one representative on the JRB. In the event of a substantial change in the composition of the constituencies represented on the Faculty Senate, representatives on the JRB may be adjusted by agreement between the Faculty Senate and the President of the University.
 - b. The Faculty Senate shall nominate for each faculty constituency twice as many persons as are to be elected. The list of Faculty Senate nominees shall be communicated to the faculty not less than 20 calendar days before the election.
 - c. Each faculty constituency shall elect its own representatives. Write-in candidates are permitted.
 - d. Following the first election under the revised procedures, each elected member of the JRB shall draw lots. Six (6) members will be assigned to one-year terms and six (6) members to two-year terms.

3. Nomination and election of administrative/professional staff representatives.
 - a. The Administrative/Professional Staff Council shall nominate twice as many candidates as are to be elected.
 - b. The list of Administrative/Professional Staff Council nominees shall be communicated to the members of the administrative/professional staff not less than 20 calendar days before the election.
 - c. There shall be three representatives from the administrative/professional staff. The representatives shall be elected without regard to the sectors from which they come. Write-in candidates are permitted. The three representatives shall draw lots as prescribed in E.2.d. to determine which one will serve an initial one-year term and which two will serve the two-year terms.
4. No one may be nominated without having given consent.
5. Retiring members of the JRB are eligible for renomination.
6. Members whose terms expire while they are serving on panels are expected to continue to serve until the business of the panel is finished.
7. Elections shall be held in the spring of each year under the supervision of the Faculty Senate Elections Committee and of the Administrative/Professional Staff Council respectively. Terms begin one week after the election.
8. Vacancies arising between elections shall be filled as determined by the Faculty Senate or the Administrative/Professional Staff Council respectively.
9. It is the responsibility of the member to indicate inability to serve on the JRB.

XI. Amendment

This document may be amended by the normal procedures for amending the Bylaws and Statutes of the Board of Trustees of Southern Illinois University

GRIEVANCE PROCESS CHANNELS



CODE OF ETHICS FOR THE FACULTY
OF SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE

May 9, 1972

In developing a statement of faculty responsibilities and ethical standards, we subscribe to the belief, long held by the learned professions, that self-regulation is preferable to any externally imposed discipline.

In a University faculty it is, therefore, desirable that the most stringent obligations be laid upon individual professors, that--so far as possible--any serious breach of duties be judged by colleagues who are well acquainted with the problems and practices of a specialized field, and that only in cases of the most serious violations of professional responsibilities shall the academic profession regulate itself by calling upon a group representative of the whole University to deal with faults that have been avoided neither by individual self-control nor by departmental discipline. We endorse the statement of professional ethics by the American Association of University Professors, which is as follows:

- "1. The professor, guided by a deep conviction of the worth and dignity of the advancement of knowledge, recognizes the special responsibilities placed upon him. His primary responsibility to his subject is to seek and to state the truth as he sees it. To this end he devotes his energies to developing and improving his scholarly competence. He accepts the obligation to exercise critical self-discipline and judgment in using, extending and transmitting knowledge. He practices intellectual honesty. Although he may follow subsidiary interests, these interests must never seriously hamper or compromise his freedom of inquiry.
- "2. As a teacher, the professor encourages the free pursuit of learning in his students. He holds before them the best scholarly standards of his discipline. He demonstrates respect for the student as an individual, and adheres to his proper role as intellectual guide and counselor. He makes every reasonable effort to foster honest academic conduct and to assure that his evaluation of students reflects their true merit. He respects the confidential nature of the relationship between professor and student. He avoids any exploitation of students for his private advantage and acknowledges significant assistance from them. He protects their academic freedom.
- "3. As a colleague, the professor has obligations that derive from common membership in the community of scholars. He respects and defends the free inquiry of his associates. In the exchange of criticism and ideas he shows due respect for the opinion of others. He acknowledges his academic debts and strives to be objective in his professional judgment of colleagues. He accepts his share of faculty responsibilities for the governance of his institution.

- "4. As a member of his institution, the professor seeks above all to be an effective teacher and scholar. Although he observes the stated regulations of the institution, provided they do not contravene academic freedom, he maintains the right to criticize and seek revision. He determines the amount and character of the work he does outside his institution with due regard to his paramount responsibilities within it. When considering the interruption or termination of his service, he recognizes the effect of his decision upon the program of the institution and gives due notice of his intentions.
- "5. As a member of his community, the professor has the rights and obligations of any citizen. He measures the urgency of these obligations in the light of his responsibilities to his subject, to his students, to his profession and to his institution. When he speaks or acts as a private person, he avoids creating the impression that he speaks or acts for his college or university. As a citizen engaged in a profession that depends upon freedom for its health and integrity, the professor has a particular obligation to promote conditions of free inquiry and to further public understanding of academic freedom."¹

Cognizant of the dangers to academic freedom that may arise from its misunderstanding and abuse, we subscribe to the principles defined in the statement on freedom and responsibility unanimously approved on October 31, 1970, by the Council of the American Association of University Professors:

"Membership in the academic community imposes on students, faculty members, administrators, and trustees an obligation to respect the dignity of others to acknowledge their right to express differing opinions, and to foster and defend intellectual honesty, freedom of inquiry and instruction, and free expression on and off the campus. The expression of dissent and the attempt to produce change, therefore, may not be carried out in ways which injure individuals or damage institutional facilities or disrupt the classes of one's teachers or colleagues. Speakers on campus must not only be protected from violence, but given an opportunity to be heard. Those who seek to call attention to grievances must not do so in ways that significantly impede the functions of the institution.

"Students are entitled to an atmosphere conducive to learning and to even-handed treatment in all aspects of the teacher-student relationship. Faculty members may not refuse to enroll or teach students on the grounds of their beliefs or the possible uses to which they may put the knowledge to be gained in a course. The student should not be forced by the authority inherent in the instructional role to make particular personal choices as to political action or his own part in society. Evaluation of students and the award of credit must be based on academic performance professionally judged and not on matters irrelevant to that performance, whether personality, race, religion, degree of political activism, or personal beliefs.

¹As approved at the fifty-second annual meeting and published in the AAUP Bulletin, 55 (1969): 86-87.

"It is a teacher's mastery of his subject and his own scholarship which entitle him to his classroom and to freedom in the presentation of his subject. Thus, it is improper for an instructor persistently to intrude material which has no relation to his subject matter of his course as announced to his students and as approved by the faculty in their collective responsibility for the curriculum.

"Because academic freedom has traditionally included the instructor's full freedom as a citizen, most faculty members face no insoluble conflicts between the claims of politics, social action, and conscience, on the one hand, and the claims and expectations of their students, colleagues, and institutions, on the other. If such conflicts become acute, and the instructor's attention to his obligations as a citizen and moral agent precludes the fulfillment of substantial academic obligations, he cannot escape the responsibility of that choice, but should either request a leave of absence or resign his academic position."

Nothing in this document shall be construed to limit the rights of the faculty members under the Constitution of the United States or the State of Illinois.

December 8, 1977

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Southern Illinois
University at Carbondale
Carbondale, Illinois
62901

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The President
618/453-2341

November 21, 1977

Dr. James M. Brown
General Secretary
Board of Trustees
CAMPUS

Dear Jim:

In addition to the grievance document previously submitted, we would request that the Board of Trustees approve the following amendments to the statutes (new language underlined):

Article 8, Section 5B: If any member of the faculty and staff feels that he is unjustly or unfairly treated, he is privileged to file formal complaint in writing to be determined in accordance with a Board approved University grievance procedure. If there is no such procedure, the aggrieved faculty or staff member may file with his highest administrative superior who shall refer it promptly to the appropriate officer in the usual administrative channels for hearing and adjudication, personally or by committee appointed for the purpose by the administrative officer to whom the case is referred. The decision or recommendation for dealing with the case shall be filed with his highest administrative superior. If the staff member concerned is not content with the decision thus reached, he is privileged to request his highest administrative superior to hear the case and to render decision. If the staff member is still dissatisfied, he may appeal in writing from that decision to the Board of Trustees as provided in the Bylaws of the Board.

Article 8, Section 5C: Formal complaints must be filed in writing with the University in accordance with the terms of a Board approved University grievance procedure or if there is no such procedure, within thirty (30) days after actual notice of the act or occurrence

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Dr. James Brown
November 21, 1977
Page 2

complained of by any present or former faculty or staff member.
All complaints not filed within the period set out in a Board approved University grievance document or if there is no such document, within the said thirty (30) day period shall be deemed abandoned.

I am submitting this material so that it may be sent to the Board within the time period set out in the Bylaws.

Sincerely yours,

A handwritten signature in black ink, appearing to read "W. Brandt", written in a cursive style.

Warren W. Brandt
President

President Brandt explained that the Grievance Procedure for the Faculty and Administrative/Professional Staff, SIUC, had originally been a part of the tenure document. This procedure was separated from the tenure document, and the committee which considered it had comparable constituency representation with the addition of the administrative/professional group. This committee's procedures involved approximately the same type of constituency consideration and presentation of draft documents and reactions as the tenure document. He thought the grievance document being proposed was the best possible one for the faculty and the administrative/professional staff.

The Chair recognized Dr. Larry E. Taylor, President, Faculty Senate, SIUC, who stated that the Faculty Senate strongly recommended adoption of the grievance document. The Senate feels that the document itself was a good example of joint cooperation between the faculty and the higher administration to arrive at an orderly, due process procedure for settling grievances and disagreements on campus. The cautionary note that he had been asked to bring to the Board's attention was that the effectiveness of the grievance document, its credibility and its value, must ultimately rely on the good faith of all parties using the process. If the grievance procedure is to retain credibility and if the process was to be more than a pro forma gesture, both faculty who use the procedure and administrators who receive decisions from the Judicial Review Board must be willing to abide by the due process findings of that board in the majority of instances. That is, if the Judicial Review Board decides against a grievant, the finding should carry considerable weight in the final disposition of the case, including possible subsequent appeals to the Board of Trustees; by the same token, if the Judicial Board finds in favor of a grievant, the findings must be carefully weighed in good faith by the person who makes the final decision about the case. This means that administrators must be open-minded and willing to adjust earlier

decisions they have made. For example, in the case of a unanimous overturn of administrative decision by a JRB Panel in a case where all stipulated procedure have been carefully followed, nothing can be gained by an administrative decision to "stonewall" or adamantly stand by the original decision on the mere grounds managerial policy and arbitrary consistency. The test of the document and the process must necessarily be based on its practical application to particular cases; and that application must, in turn, be based on "good faith" use of the procedures. Otherwise, the grievance document will be a hollow piece of rhetoric a sham of little or no value to either faculty, administration, or the Board of Trustees. The Faculty Senate urges that the procedures be implemented with the same good faith in which they were developed, and in which they have already been used by Carbondale faculty.

President Brandt wanted to applaud Dr. Taylor's statement, but pointed out that the good will would not be demonstrated by a JRB which made a decision which went beyond a particular grievance and involved inappropriate matters in its decision.

Mr. Norwood asked if arbitration has to be mutually agreed to by the Board and by the plaintiff? Mr. Gruny replied that the Board could agree to arbitrate some things, but on many subjects--and on most matters involving personnel grievances--even if the Board has agreed to arbitration the courts will find the Board is not bound by the decision. When the Statutes direct the Board to make certain decisions, the Board may not abdicate the decision to an arbitrator. Mr. Norwood felt that sending it to arbitration and giving someone the hope of a decision which is going to be reversed in a court was not a good thing. He would feel better if that section was not in the document.

Mr. Elliott agreed with Mr. Norwood, and thought it was not fair to represent that binding arbitration can be had and then for the University to refuse to do it. He could not support the compulsory arbitration in the document.

Mrs. Blackshere commented that if in good faith you agree to an arbitration policy you are willing to take your lumps on that policy, whether it goes in your favor or against you. If we are, then we should never be going to court with it if we lose.

Mr. Gruny pointed out that technically if the Board accepts the decision of an arbitrator without appealing it, what they were doing is substituting the Board's decision for that of the arbitrator.

Mr. Norwood said in a situation where we had arbitration and accepted the decision, and some taxpayer in Illinois decided to sue the Board for accepting the arbitrator's decision, what position would the Board be in then. Mr. Gruny replied that we would avoid that by the Board formally accepting the arbitrator's decision, thus making that decision the decision of the Board.

After further discussion, Mr. Norwood said he was concerned with the section regarding arbitration, but if it was a mutually agreed thing to arbitrate we could decide as a Board not to accept arbitration; therefore, he would move approval of the grievance procedure and amendment of Board Statutes with the understanding that the Board still has the legal authority which it always has exercised before. The motion was duly seconded.

Mr. Elliott moved an amendment to the motion that Item VI-B be deleted. The motion was duly seconded. After a voice vote, the Chair declared the motion to amend had failed.

A voice vote was taken on approval of the Grievance Procedure for the Faculty and Administrative/Professional Staff, SIUC, including the accompanying amendment of Board Statutes, and the motion carried.

The following matter was presented:

INCREASE IN EVERGREEN TERRACE APARTMENT RENTAL RATES, SIUC
[AMENDMENTS TO IV CODE OF POLICY B-7-b]

Summary

This resolution requests an increase in rental rates for the Evergreen Terrace apartments beginning February 1, 1978.

Rationale for Adoption

This increase is necessary to avoid a projected \$14,101 deficit for the current year due to increased costs. The proposed rate increase would generate an additional \$14,896 for FY78.

The largest projected expense increases are for building maintenance, utilities, and insurance. Building maintenance costs are not totally within the control of the University as FHA has the authority to require that certain maintenance projects take place at Evergreen Terrace. These must then be completed regardless of whether they had been included in the budget. Further, the apartments are now more than ten years old, resulting in a need for major repairs of building components.

During FY77, a total of \$18,343 was spent above the amount budgeted for building, equipment, and grounds maintenance components. A twelve percent increase in electric rates has been announced by Egyptian Electric Cooperative, effective in October, 1977. Beginning with June, 1977, the monthly payment to the insurance escrow was increased by \$276. Other increases, of lesser amounts, reflect inflationary pressures on wages and supplies.

An operating deficit of \$14,248 was experienced in FY77. Since this operation does not have a working cash fund, it has been necessary to borrow from other funds to meet current obligations. From July, 1976 to June, 1977 there was an average weekly negative balance of \$15,623. With the proposed rate increase, a balanced budget is projected for FY78. Efforts to conserve energy and reduce costs will continue to be made wherever possible.

Considerations Against Adoption

It is not expected that the residents or any constituency would want to see an increase in the rental rates. However, the proposed increase only meets expense increases largely imposed by factors outside the control of the University. Further, these proposed rental rates remain markedly below those of similar housing facilities in the community.

It is unfortunate to have another rent increase on top of the increase of a year ago, but this is a consequence of seeking minimal increases in the face of continuing inflation and increased maintenance needs.

Constituency Involvement

A notice of our intention to seek a rent increase was posted and distributed to the residents of Evergreen Terrace on September 15, 1977, in accordance with the requirements of FHA. The request for a rate increase has been filed with the FHA by the Southern Illinois University Foundation, which corporate body is the owner of the property. Approval of the rate increase has been obtained from both the FHA and the Foundation. It should be noted here that the timing of this request is predicated upon the availability of the audited financial statement for the previous year, as required by the FHA. Otherwise, the process of seeking this request would have been initiated earlier when the need for an increase first became apparent.

Copies of this request have been shared with each of the University constituencies.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, in accordance with the Management Agreement between Southern Illinois University and the Southern Illinois University Foundation, and upon favorable approval of said Foundation and the Federal Housing Administration, rents and charges for the Evergreen Terrace apartments are hereby changed, effective February 1, 1978, and that accordingly IV Code of Policy B-7-b be and is hereby amended to read as follows:

- b. Schedule of rates for University operated apartment rental housing (includes utilities) at SIUC effective February 1, 1978:

	<u>Monthly Rate</u>
Southern Hills	
Efficiency - Furnished	\$124
One-Bedroom - Furnished	140
Two-Bedroom - Unfurnished	146
Two-Bedroom - Furnished	151
Evergreen Terrace Apartments	
Two-Bedroom	\$150
Three-Bedroom	165
Elizabeth Apartments	\$140
University Courts	\$155

ATTACHMENT I
SOUTHERN ILLINOIS UNIVERSITY
UNIVERSITY HOUSING - CARBONDALE

Family Housing - FHA of 1968
Evergreen Terrace
Comparative Statement of Income and Expense

For Fiscal Years Ending June 30, 1975, 1976 and 1977

	<u>Actual</u> <u>1974-75</u>	<u>Actual</u> <u>1975-76</u>	<u>Actual</u> <u>1976-77</u>
Income:			
Rentals	\$469,668	\$472,279	\$498,711
Miscellaneous	5,353	3,182	4,253
Revenue Investments	34	1,128	(62) (1)
Bad Debts Recovered	<u>1,600</u>	<u>1,948</u>	<u>1,721</u>
Total Income	<u>476,655</u>	<u>478,537</u>	<u>504,623</u>
Expense:			
General Administration	\$ 24,219	\$ 23,667	\$ 24,641
Office Expense	(5)	59	266
Collection Expense	523	1,624	722
Salaries	9,600	10,119	10,820
Wages	17,542	21,744	20,604
Supplies	636	866	1,352
Utilities	134,337	149,578	171,381
Telephone	745	638	334
Lodging Allowance	-0-	1,008	1,683
Equipment	1,238	1,099	734
Building Maintenance	59,340	76,742	79,653
Equipment Maintenance	578	8,167	1,015
Grounds Maintenance	7,154	8,663	8,211
Refuse Removal	7,486	7,265	7,392
Insurance	3,238	3,691	1,101
Transportation	1,207	1,365	1,489
Doubtful Accounts	18,173	17,878	672 (2)
Real Estate Rental			
Interest	109,899	108,015	106,074
Principal	61,934	63,818	65,758
Replacement Reserve	<u>14,969</u>	<u>14,969</u>	<u>14,969</u>
Total Expense	<u>472,813</u>	<u>520,975</u>	<u>518,871</u>
Net Income (Loss)	<u>\$ 3,842</u>	<u>\$(42,438)</u>	<u>\$(14,248)</u>

(1) Includes correction of prior years Investment Income.

(2) Includes correction of prior years Doubtful Accounts Expense.

ATTACHMENT II
SOUTHERN ILLINOIS UNIVERSITY
UNIVERSITY HOUSING - CARBONDALE

Family Housing - FHA of 1968
Evergreen Terrace
Comparative Statement of Estimated Income and Expense
For Fiscal Year Ending June 30, 1978

	<u>Estimated Budget</u> <u>at Current Rates</u>	<u>Estimated Budget</u> <u>at Proposed Rates</u>
Income:		
Rentals	\$518,029	\$532,925
Miscellaneous	5,000	5,000
Doubtful Accounts Recovered	1,750	1,750
Revenue Investments	<u>3,250</u>	<u>3,250</u>
Total Income	<u>528,029</u>	<u>542,925</u>
Expense:		
General Administration	25,901	26,646
Office Expense	300	300
Collection Expense	1,000	1,000
Salaries	11,676	11,676
Wages	22,880	22,880
Supplies	1,000	1,000
Utilities	181,670	181,670
Telephone	450	450
Lodging Allowance	1,680	1,730
Equipment	1,200	1,200
Building Maintenance	76,282	76,282
Equipment Maintenance	1,000	1,000
Grounds Maintenance	8,700	8,700
Refuse Removal	7,392	7,392
Insurance	4,632	4,632
Transportation	1,565	1,565
Doubtful Accounts	8,000	8,000
Real Estate Rental:		
Interest	104,074	104,074
Principal	67,759	67,759
Replacement Reserve	<u>14,969</u>	<u>14,969</u>
Total Expense	<u>542,130</u>	<u>542,925</u>
Net Income (Loss)	<u>\$(14,101)</u>	<u>\$ -0-</u>

ATTACHMENT III
 COMPARISON OF MONTHLY RENTAL RATES FOR
 COMPARABLE FAMILY HOUSING IN CARBONDALE

<u>Name</u>	<u>Two-Bedroom Unfurnished</u>	<u>Three-Bedroom Unfurnished</u>
Brookside Manor*	\$192.25	\$214.25
Calhoun Valley	210.00**	285.00**
Eason Drive	200.00**	N/A
Evergreen Terrace***	150.00	165.00
Gaslight Apartments	255.00**	N/A
Oakland Street Apartments	235.00**	265.00**
Trac-Nell Apartments	210.00**	N/A
Trails West Apartments	200.00**	N/A
West Hills Circle	205.00**	N/A

*These apartments are identical to Evergreen Terrace in floor plan, total square feet, and source of financing.

**Rent does not include utilities (except for water and trash collection at some apartments). Only Brookside Manor and Evergreen Terrace rents include all utilities (except telephone).

***Rates shown include the proposed increase.

Miss Byrnes inquired about various utility conservation projects that had not been implemented at Evergreen Terrace apartments and what was the delay. Dr. Bruce R. Swinburne, Vice-President for Student Affairs, SIUC, replied that in the fall of 1976, an engineering study on ways of conserving energy in the Evergreen Terrace complex had been requested and an official response has not yet been received. We estimate that we could improve the efficiency ever so slightly by adding four more inches of insulation in the attic area of each building. The insulation cost per building would be \$1,200 for an approximate savings of \$45 per year per building. He also wanted to indicate that FHA essentially makes the decisions on maintenance items. The complex is about ten years old, and we know that some roof problems are coming up that will be a considerable expense against rather insignificant reserves, so the cost of energy projects is a real factor.

The Chair recognized Mr. Ray E. Huebschmann, President, Graduate Student Council, SIUC, who stated he wanted to go on record commending the Board for approval of Mr. Grandone's resolution on the tuition issue; and second, he would like to go on record to oppose the increase in Evergreen Terrace Apartment rental rates and anything else that would increase the cost to students.

Vice-President Swinburne commented he would like to go on record as saying he really appreciated Mr. Huebschmann's concerns and that there was no particular joy any time we come before the Board and ask for any type of rate hike or fee hike or tuition increase. He stated that there was no alternative but to increase the rental rate. Last year, we operated at about a \$14,000 deficit. There is no way this project can be subsidized. The property is owned by the SIU Foundation and financed through FHA and the University manages the operation. We are operating at a negative balance consistently at the present time. Even if the increase is approved, there is no assurance another increase will not be necessary with a 12 percent increase in the cost of electrical rates this year.

After further discussion, Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed.

The following matter was presented:

OUT-OF-STATE TUITION FOR SCHOOL OF MEDICINE, SIUC
[AMENDMENT TO IV CODE OF POLICY B]

Summary

The resolution adopted by the Board of Trustees on March 10, 1977 regarding tuition increases at SIUC and SIUE was general in form and did not contain any section on out-of-state tuition rates for the School of Medicine. This matter proposes to amend the School of Medicine section in IV Code of Policy B to specify the tuition rate differential between in-state and out-of-state students and to indicate the effective date of the new out-of-state tuition rate.

Rationale for Adoption

As the School of Medicine may accept out-of-state students in the future, an out-of-state tuition rate should be established. The action request is necessary to produce a public record of the Board of Trustees approved tuition rate for out-of-state students at the School of Medicine.

Considerations Against Adoption

University officials are aware of none.

Constituency Involvement

Constituency heads, per se, were not involved inasmuch as this is primarily an administrative procedure to correct the School of Medicine tuition section. This item has the recommendation of the Dean and Provost of the School of Medicine and the President, SIUC.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy B-17-d be amended to read as follows:

- d. Tuition. Effective Fall Semester, 1977, tuition charged to in-state students enrolled in the School of Medicine is \$364 per semester.

Effective Summer Semester, 1978, tuition charged to out-of-state students enrolled in the School of Medicine is \$1,941 per semester.

The Chair recognized Dr. Richard H. Moy, Dean and Provost, School of Medicine, SIUC, who stated that as recently as yesterday afternoon both houses of Congress had passed an amendment to the Manpower Act removing the clause which would have allowed the Secretary of HEW to assign students to our medical school. He felt it was a matter of principle, though, that there should be an out-of-state tuition rate on the record. The rate proposed is three times the amount that the in-state tuition will be when the appropriate level is reached. Last year, he had asked that tuition be phased in order for loans and scholarship funds to be made available for the medical students. If three years versus four years were considered, the rate would be the same charged by the University of Illinois.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded.

Mrs. Kimmel asked for clarification of the amendment to the Manpower Act that had been passed. Dean Moy replied that the original Act had established a national pool of American students studying at foreign medical schools. Each school would have to record with the Secretary of HEW places potentially available in advanced standing and the Secretary would assign those students with the only academic criteria being having passed Part I of the national boards, which is a licensure, not an academic competency examination. In addition the school could apply no standard of residency, which obviously raised a question for the SIUC School of Medicine since we do not accept out-of-state students. The amendment still says that to qualify to receive the federal grant capitation, and that is the dollar carrot that is being held out, the school must increase its class size by five percent (which means four students for us, and the dollars involved are about \$180,000 a year) and that these students must be taken from the pool as defined. The definition of the pool includes not only the United States students

studying in foreign schools, but also students tracking in Ph.D. programs, alternative health careers, from the two-year medical schools. The one category you cannot take is a transfer student from another four-year or complete medical school and have them count toward this. The biggest difference, however, is that you may now put these students through your normal admissions committee requirements, and can apply other academic qualifications in addition to national board. It is not a good law but it is considerably better than what existed. He added that the President has yet to sign it.

As a new developing school, Dean Moy had asked for a waiver and there is reason to believe that the accreditation structure for medicine will endorse this to the Secretary of HEW. If successful, we might have a reduction from the four even to none. We will not know, however, until the end of January. He wanted to alert the Board that he would want to have on the Board agenda for the February meeting any questions of principle that might be troublesome because a final commitment to go or not to go with this program would be in March. He might reserve an agenda item which would simply be withdrawn.

After discussion, a voice vote was taken and the Chair declared the motion to have passed unanimously.

Under Reports and Announcements by the President, SIUC, President Bran requested that the Board consider Authorization to Negotiate Lease Agreement for Construction and Operation of Golf Course, SIUC, which had not been submitted ten days in advance of the meeting. Mr. Van Meter moved that the proposed matter be considered. The motion was duly seconded. After a voice vote, the Chair declared the motion to have passed unanimously.

The following matter was presented:

AUTHORIZATION TO NEGOTIATE LEASE AGREEMENT FOR
CONSTRUCTION AND OPERATION OF GOLF COURSE, SIUC

Summary

This matter seeks Board of Trustees approval authorizing the President of Southern Illinois University at Carbondale, or his designees, to negotiate terms of a lease agreement which would provide for construction and operation by the Lessee of an 18-hole golf course on the Carbondale campus. This proposed resolution requires that such a lease agreement be brought back to the Board for ratification.

Rationale for Adoption

The University has had discussions with Richard Heath of Robinson, Illinois, as to the lease of certain acreage on the Carbondale campus for the purpose of constructing and operating a professional-type 18-hole golf course. It is felt that the location of such a facility on the campus would result in many benefits to the University.

As presently contemplated, the lease would be for a forty (40) year period. The University would have the right to free use of the course for its golf teams, for practice and intercollegiate golf matches, and the right to reduced rates for use of the course by its physical education classes. In addition, it is contemplated that students, faculty, and staff of the University would be able to use the course at a rate less than that established for the general public.

It is also contemplated that the developer of the golf course would construct on non-University land near the golf course a club house/lodge/facility.

It is felt that the location of a professional-type golf facility on the campus would be a substantial benefit to the University's intercollegiate golf program and physical education classes, as well as a recreational benefit to the students, faculty, and staff of the University.

Mr. Heath has experience in the construction and management of quality golf courses, having recently constructed a professional-type golf course in Evansville, Indiana.

Discussions between Mr. Heath and University representatives concerning this proposed project have taken place. However, in view of the nature of this proposal, approval of the Board is requested before proceeding with the preparation of a detailed lease document.

Considerations Against Adoption

The University is aware of no such considerations for proceeding with negotiations.

Constituency Involvement

The Campus Natural Areas Committee has endorsed the concept and principle of a golf course on the Carbondale campus.

Resolution

WHEREAS, Mr. Richard Heath, Robinson, Illinois, has proposed to lease certain University property for the purpose of constructing and operating a professional-type 18-hole golf course; and

WHEREAS, The location of such a golf course on the Southern Illinois University at Carbondale campus would be a substantial benefit to the University and the surrounding community;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The Board of Trustees approves and endorses this approach to acquisition of a golf course on the Carbondale campus.
- (2) The President of Southern Illinois University at Carbondale, or his designee, is hereby authorized to prepare a lease document which would provide for the construction and operation of an 18-hole golf course on the Carbondale campus.
- (3) That the specific terms of any such agreement be brought back to the Board for ratification.

President Brandt requested Mr. Richard Heath of Robinson, Illinois, and Dr. George R. Mace, Vice-President for University Relations, SIUC, to explain the matter. Vice-President Mace stated that approximately two years ago, the University was approached by a private group with the suggestion that a lease for a nine-hole golf course be purchased. Owing to the fiscal austerity of the time, it was determined that it would not be prudent at that particular time to purchase a golf course. This meant that if there were to be this kind of benefit for faculty, staff, and students, that we would have to find other sources of funding. We did not want to solicit contributions to the Foundation because the golf course project would be competing against those programs of the University for private sources of funding. After these decisions were made the possibility of finding private capital to develop a course based upon a lease

of University property was determined. Discussions were held with four or five groups, and then based upon the reputation of the Oak Meadow Golf Course in Evansville, Indiana, discussions started with Mr. Heath. We would lease the property to Mr. Heath at some undetermined price, probably a dollar a year, for approximately forty years. Mr. Heath would undertake the construction and operation of the golf course for that period. We have yet to complete the negotiations for precise figures in terms of what would be charged, but there will be reduced rates for faculty, staff, and students. In addition to the benefits for the University community, this kind of golf course would be a national course that would attract golfers from throughout the United States as does the Oak Meadow Golf Course at the present time. In line with certain projects that are being undertaken by the City of Carbondale, this course would be something that would be very attractive in terms of tourism and the possibility of convention traffic.

President Brandt explained that this land could very appropriately be used for recreational purposes. Some of it is currently being used for agriculture, but there are other spaces that could be used to provide the same acreage, if needed. There is still ample space for growth of the University without constraint, and this was a very desirable location for this type of operation.

In reply to Mr. Norwood's question about disrupting any of the farms, Vice-President Mace replied that there was a cornfield and a hayfield as well as exercise acreage for the dairy barns. This matter has been discussed with Dean Kroening of the School of Agriculture, and with the Campus Natural Areas Committee. One change which resulted is that we intend moving three holes further north in order to leave an appropriate amount of acreage for the exercise of the livestock. Other property will have to be located for the

hayfield and the cornfield. The Campus Natural Areas Committee has consented to continue giving input during the period that these negotiations are taking place.

The Chair recognized Dr. Larry E. Taylor, President, Faculty Senate, SIUC, who stated the first that the faculty had heard about this plan was in the newspaper the evening before, and he felt the matter should be discussed by the faculty before the Board took any action.

President Brandt replied that the Campus Natural Areas Committee had faculty representation on it, was consulted, and gave its approval.

Vice-President Mace explained that part of the problem was that private property was also involved in this project. Owing to the fact that the people who owned the private property had not yet agreed to enter into negotiation for sale of that property, the matter could not be discussed publicly before now.

Vice-President Mace distributed a photograph of the property involved and a booklet entitled Oak Meadow Pocket Caddy, a copy of each has been placed in the file in the Office of the Board of Trustees. He then gave a slide presentation showing the University land involved.

After further discussion, Mr. Elliott moved approval of the resolution as presented. The motion was duly seconded.

In response to Mr. Norwood's question, Mr. Heath explained that the plans were to start construction on the golf course as soon as the weather permits, which should be about March 15, with the anticipation that the course would be ready for seeding by August 15, providing approximately two and a half to three months' growth in the fall, with the opening of the course in May of 1979. The lodge area will be on the private property which will provide all the facilities other than the golf course. The golf course will involve approximately 250 acres.

After a voice vote, the Chair declared the motion to have passed unanimously.

President Brandt stated he would defer practically all of his announcements until the February meeting. In line with action taken by the Board at the November meeting on naming physical components at SIUC, he announced naming of three of the four facilities the Board had approved: The Carl C. and Gertrude Lindegren Hall, which will be the new name for what is now Life Science I; the Nicholas Vergette Student Gallery, which is the student art gallery in the Allyn Building; and the Eileen E. Quigley Hall, which is currently known as the Home Economics Building. He was pleased to name these facilities and to make it part of the official record.

The Chair recognized State Senator Kenneth V. Buzbee, who had just entered the room. He stated the Board appreciated Senator Buzbee's continued support of SIU.

The Chair announced that a news conference would be held immediately following the Board meeting in the Mississippi Room, and that lunch would be served in Ballroom "A" of the Student Center.

Mrs. Blackshere moved that the meeting be recessed to reconvene on Thursday, December 15, 1977, at 10:00 a.m., in the conference room of A. G. Becker & Company at Two First National Plaza, Chicago, Illinois. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting recessed at 12:40 p.m.

* * * * *

The recessed meeting of the Board of Trustees of Southern Illinois University reconvened on Thursday, December 15, 1977, at 10:20 a.m., in the conference room of the A. G. Becker Municipal Securities Incorporated, One First National Plaza, Chicago, Illinois.* The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blackshere, Secretary
 Miss Elizabeth Byrnes
 Mr. James M. Grandone
 Mr. William R. Norwood
 Mr. Harris Rowe, Chairman
 Mr. A. D. Van Meter, Jr.

The following members were absent:

Mr. Ivan A. Elliott, Jr., Vice-Chairman
 Mr. Wayne Heberer
 Mrs. Carol Kimmel

Executive Officer present was:

Dr. James M. Brown, General Secretary of the SIU System

The following Executive Officers were absent:

Dr. Warren W. Brandt, President, SIUC
 Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
 Mr. C. Richard Gruny, Legal Counsel
 Mr. William I. Hemann, Financial Affairs Officer
 Mr. R. D. Isbell, Treasurer and Capital Affairs Officer

The following member of the Board Staff was absent:

Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all documents furnished to the Board in connection with this meeting have been placed on file in the Office of the Board of Trustees

* The meeting had originally been scheduled at Two First National Plaza but by notice posted at that place was removed across the street at the address indicated above.

The following people also attended the meeting: Mr. Stuart Robson, Assistant Treasurer from SIU at Carbondale; Mr. David Williams from Chapman and Cutler (Bond Counsel); Mr. Richard Kavanagh and Mr. Tom Johnston from A. G. Becker Municipal Securities Incorporated (Fiscal Agent); Mr. Steve Barry, Mr. Dennis McDonald, and Mr. Lemuel Seabrook from Continental Illinois National Bank (Underwriter); Ms. Karen Hedlund and Mr. Wayne Whalen from Mayer, Brown & Platt (Underwriter's Counsel); and Mr. Craig Bazzani, an observer from the University of Illinois.

The Chair recognized Mr. Richard Kavanagh, who explained that under old HUD rules each facility had to pay its own debt, which meant the Board had separate resolutions and deposit requirements for each and it could not close a nonproductive facility until its debt was paid. Investment opportunities were also restricted. The measure suggested today will permit better management, reduce cash flow, increase the Board's credit rating, and liberalize the length and type of investment permitted for its assets.

Mr. Isbell reported that the purchasing consortium of Chicago banks would receive a negotiated net yield of 6.62386852% interest, which was more than the 6.5% he had desired, but the other benefits more than compensated for that one disappointment. He explained that under IRS arbitrage regulations the increased rate did not really represent an expense to the Board. Whatever rate we paid on these new bonds, plus the expenses of issuing them, determined the maximum rate the Board can receive on "book entry" reinvestment of the bond proceeds with the U.S. Government; our expenses will exactly equal the income. However, over \$10.5 million now in the debt service and repair and replacement reserve funds under the several old bond issues will be available for investment at somewhere between 7 5/8 and 8% interest (the "special account"), the proceeds of which will reduce the amount of money we would otherwise have to collect

from students or retain from tuition annually. New reserve accounts on a more modest scale will be provided out of bond proceeds or operating income to replace the present reserves.

Mr. Isbell continued that the benefits of this measure could be summarized as follows:

	<u>Present</u>	<u>Projected</u>	<u>Savings</u> (in millions)
Annual debt service	\$3.692	\$3.034	\$0.658
Annual R & R deposit	0.475	0.300	0.175
(Actual annual total)			(\$0.833)
Debt Service Reserve deposit (when required)	0.134	0.000	0.134
Est. cost of added debt service, future \$5.5 million issue	<u>0.378</u>	<u>0.000</u>	<u>0.378</u>
Contingent Amount Total	<u>\$4.679</u>	<u>\$3.334</u>	<u>\$1.345</u>
Overall principal and interest	<u>\$91.364</u>	<u>\$83.944</u>	<u>\$7.420</u>

The bonds proposed today include provisions for paying the proposed future \$5.5 million issue over the first 17 years of this issue, and thus there are projected no payments on the principal of this issue during the first 17 years. Mr. Steve Barry explained that the plan just described by Mr. Isbell resulted in late maturity of many of these bonds, that late-maturing bonds demanded a higher interest rate, and that this was why Mr. Isbell had not achieved the 6.5% bond yield he had sought. However, Mr. Barry pointed out the sounder financing plan and better credit rating should result in the interest on the new \$5.5 million issue being perhaps as low as 5 1/2%. In response to question it was also elicited that the Board will be receiving the air-conditioning and remodeling benefits of that future bond issue without pledging any additional tuition fees and at a lesser annual debt service cost than the debt service expense for the presently unimproved facilities.

Mr. David Williams from Chapman and Cutler (Bond Counsel) explained in detail each resolution to be adopted by the Board. A copy of each resolution has been placed on file in the Office of the Board of Trustees, and is identified as follows:

SPECIAL RESOLUTION NO. 1-1977. A resolution authorizing execution of the Contract of Purchase for the Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series I and Series J and approving Official Statement.

[Copies of the following documents referred to in SPECIAL RESOLUTION NO. 1-1977 were before the Board and have been placed on file in the Office of the Board of Trustees:

[Board of Trustees of Southern Illinois University, Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series I and Series J (Advance Refunding)
CONTRACT OF PURCHASE.

[OFFICIAL STATEMENT, \$34,710,000, Board of Trustees of Southern Illinois University, Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, \$5,775,000 Series I, \$28,935,000 Series J (Advance Refunding).]

SPECIAL RESOLUTION NO. 2-1977. A resolution authorizing the execution of a Loan Agreement with the State Treasurer of the State of Illinois in connection with the issuance of Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds of the Board of Trustees of Southern Illinois University.

SPECIAL RESOLUTION NO. 3-1977. A resolution authorizing the execution of a Loan Agreement and Grant Agreement with the United States Department of Housing and Urban Development in connection with the issuance of Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds of the Board of Trustees of Southern Illinois University.

SPECIAL RESOLUTION NO. 4-1977. A resolution authorizing and providing for the issuance of \$52,385,000, Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series A through J, of the Board of Trustees of Southern Illinois University, prescribing all the details of said bonds, and providing for the security and payment thereof.

SPECIAL RESOLUTION NO. 5-1977. A resolution of the Board of Trustees of Southern Illinois University authorizing and directing the execution of an Escrow Agreement.

SPECIAL RESOLUTION NO. 6-1977. A resolution giving notice of the refunding and retirement by the Board of Trustees of Southern Illinois University of certain outstanding bonds, and directing disposition of all funds held by all banks and other depositories under the provisions of the resolutions authorizing such outstanding bonds.

SPECIAL RESOLUTION NO. 7-1977. A resolution designating depositories in connection with the issuance of Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds of the Board of Trustees of Southern Illinois University.

After discussion, Mr. Van Meter moved that the Board of Trustees of Southern Illinois University adopt Special Resolutions Number 1-1977 through Number 7-1977, and authorize the Treasurer of the Board to insert such information and make such corrections in such resolutions as shall be necessary. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Mr. Isbell wanted to call to the Board's attention the special effort and help that had been put forth on this matter by Mr. Gruny and Mr. Robson. It was very important in the interest of the Board to know that there were people knowledgeable of what had taken place and the way it had been accomplished. He wanted to publicly thank Mr. Robson, and assure the Board that there were others to follow behind him to continue information in this area.

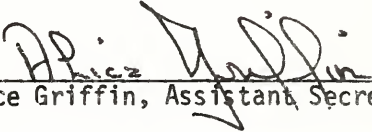
Chairman Rowe said it went without saying that not only do those gentlemen have the Board's thanks, but thanked Mr. Isbell for his leadership in this matter, Trustee Van Meter for his participation, and all of the ladies and gentlemen present who made this project possible. It behooves everyone in higher education to take steps such as the action just taken in order to make the state dollars go just a little farther.

December 15, 1977

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Mr. Grandone moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 11:15 a.m.



Alice Griffin, Assistant Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, February 9, 1978, at 10:10 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blackshere, Secretary
Miss Elizabeth Byrnes
Mr. Ivan A. Elliott, Jr., Vice-Chairman
Mr. James M. Grandone
Mr. Wayne Heberer
Mrs. Carol Kimmel
Mr. William R. Norwood
Mr. Harris Rowe, Chairman

The following member was absent:

Mr. A. D. Van Meter, Jr.

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, General Secretary of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS,
NOVEMBER AND DECEMBER, 1977, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures adopted on February 2 1970 and amended May 12, 1977, summary reports of purchase orders and contracts awarded during the months of November and December, 1977, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: AWARD OF CONTRACTS BY THE CAPITAL
DEVELOPMENT BOARD: PARKINSON LABORATORY REMODELING, SIUC

Project Background

The project to remodel and rehabilitate Parkinson Laboratory was previously approved by the Board of Trustees as a part of the Fiscal Year 1976, 1977, and 1978 capital requests. This project will provide for an elevator, air conditioning, and new laboratories for undergraduate and graduate work which are part of the requirements to assure accreditation for programs of instruction and for research in Geology. The remodeling also provides for Section 504 of the Rehabilitation Act of 1973 designed to make programs available to those with disabilities.

The Capital Development Board receives bids and awards contracts on all state capital projects to be funded through their agency.

Action by the Capital Development Board

Bids for the contracts on plumbing, heating, ventilating, and the electrical were received by the Capital Development Board at their offices in Springfield, Illinois, on Wednesday, November 30, 1977, at 1:30 p.m.

Bids for the general work were received by the Capital Development Board at their offices on Wednesday, December 7, 1977, at 1:30 p.m.

Inasmuch as the overall bidding received was well within the project estimates and budget, the Capital Development Board awarded contracts to the apparent low bidders as indicated on the attached tabulation.

Construction is expected to be completed by the first week of July, 1979.

SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE
PARKINSON LABORATORY REMODELING

<u>Item</u>	<u>Engineer's Estimate</u>	<u>Low Bidder</u>	<u>Amount of Bid</u>	<u>Alternates</u>	<u>Contract Award</u>
General Contract	790,000	J. L. Simmons Co., Inc. Decatur, Illinois	727,000	+ 38,350	765,350
Plumbing Contract	223,500	Blaise, Inc. Centralia, Illinois	195,287	- 4,000	191,287
Heating Contract	254,078	Presley Plumbing and Heating Co., Inc. Paducah, Kentucky	319,870	-0-	319,870
Ventilating Contract	265,622	A & K Sheet Metal Co., Metropolis, Illinois	185,991	-0-	185,991
Electric Contract	271,400	Gualdoni Electric Service, Murphysboro IL	195,285	+ 7,992	203,277
			Total Contract Award		\$1,665,775
			Contingency (10 percent)		166,578
			Future Contract Award		25,000
			A & E plus reimbursables		267,362
			TOTAL PROJECT BUDGET		<u>\$2,124,715</u>

APPROVAL OF AGENCY AGREEMENT:
SOUTHWESTERN ILLINOIS PUBLIC TELEVISION, INCORPORATED, SIUE

Summary

This matter approves and authorizes execution of an agency agreement which sets down the legal and corporate relationships between the Board of Trustees and Southwestern Illinois Public Television, Incorporated, for the development and operation of educational television facilities at SIUE.

Rationale for Adoption

At its meeting of May 13, 1976, the Board approved the general development plan for educational television at SIUE. Since that time stages of the plan have been completed including corporation of SIPT, and preparation of materials for license and permit applications to be submitted to the Federal Communications Commission.

The agreement proposed herein establishes the relationships between the University and SIPT, Inc., and the requirements and conditions which will govern the operation of the ETV station at Edwardsville. Approval and execution of this agreement is necessary in order for SIPT, Inc., to submit complete materials to the Federal Communications Commission in support of its application for license and permits.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was developed by the Board of Directors of SIPT, Inc.; the Director of Mass Communications and the Office of the General Counsel, SIUE.

It is recommended for adoption by the Vice-President and Provost and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Agreement for Facilities and Services between the Board of Trustees of Southern Illinois University and Southwestern Illinois Public Television, Incorporated, be and is hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That the Chairman and the Secretary of the Board be and are hereby authorized and directed to execute said Agreement for Facilities and Services.

WAIVER OF ANNUAL MEETING AND ELECTION OF DIRECTORS, IEC

Summary

The Board of Trustees has been asked by the Illinois Educational Consortium to approve a resolution for waiver of annual meeting and election of IEC Directors. Similar action was approved by the Board at its February 10, 1977 meeting.

The IEC requests a waiver of notice of the IEC annual meeting and the holding of such a meeting for the purpose of election of Directors for the ensuing year. Under the cumulative voting provision of the Bylaws, each System can cast eight votes for each of its own nominees and assure their election. Such a meeting would therefore be perfunctory only. The Board may grant the waivers at this time, but it cannot consent to unanimous election of Directors since the slate is not yet known. The Board is therefore asked to select two nominees from this System and delegate to the Chairman the power to file written unanimous consent to their election, and the election of the nominees of the other three Systems, at such time as the identities of the latter become known.

Rationale for Adoption

To accomplish necessary business of the IEC.

Considerations Against Adoption

None known.

Constituency Involvement

System Council has nominated the two Directors to be re-elected.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled:

That both notice and the holding of the annual meeting of members of the Illinois Educational Consortium be and are hereby waived;

That James M. Brown and Kenneth A. Shaw be and are hereby selected to serve as Directors of said Consortium representing this Board; and

That James M. Brown be and is hereby authorized to consent and agree to the election of the above-named Directors together with two Directors named by each other member of the said Consortium as the act of and on behalf of this Board, and to do so in writing and in lieu of election at a meeting of members.

Mrs. Kimmel moved the reception of Reports of Purchase Orders and Contracts, November and December, 1977, SIUC and SIUE; the reception of an Information Report: Award of Contracts by the Capital Development Board: Parkinson Laboratory Remodeling, SIUC; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held December 8 and December 15, 1977; Approval of Agency Agreement: Southwestern Illinois Public Television, Incorporated, SIUE; and the Waiver of Annual Meeting and Election of Directors, IEC. The motion was duly seconded.

Mr. Gruny commented that in May of 1976, when the Southwestern Illinois Public Television, Incorporated, was authorized, the Board had stipulated that the Articles of Incorporation would include the provision that SIPT could lease facilities from SIU at Edwardsville only. He wanted to note that that provision had not been made because the Federal Communications Commission counsel advised that SIPT would not obtain a broadcasting license if that stipulation were included in the Articles of Incorporation; therefore, it had been omitted, and he stated that this omission should be made a matter of record.

Student Trustee opinion in regard to the motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe; nay, none.

The Chair announced that the Bylaws of the Board of Trustees of Southern Illinois University provided that the Board shall, at its first regular meeting following the third Monday in January, elect by secret ballot from its own membership and by a majority vote of those present, a Chairman, a Vice-

Chairman, and a Secretary, who shall hold office until their successors are elected and qualified. Therefore, the first regular meeting following this date in January being on February 9, nominations were in order for the office of Chairman.

The Chair recognized Mrs. Kimmel, who nominated Harris Rowe as Chairman of the Board of Trustees. No further nominations being heard, Mrs. Blackshere moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mr. Rowe was unanimously elected Chairman.

The Chair recognized Mr. Elliott, who stated he had been pleased to serve as Vice-Chairman for the past year, and it was his personal preference not to be nominated for the coming year. He placed the name of William R. Norwood in nomination as Vice-Chairman of the Board of Trustees. No further nominations being heard, Mrs. Blackshere moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mr. Norwood was unanimously elected Vice-Chairman.

The Chair recognized Mr. Norwood, who nominated Margaret Blackshere as Secretary of the Board of Trustees. No further nominations being heard, Mrs. Kimmel moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. By secret written ballot, Mrs. Blackshere was unanimously elected Secretary.

Chairman Rowe announced Board recognition of Mrs. Alice Griffin's eight years of service to the Board as Assistant Secretary. He pointed out that she performs most of the onerous duties of the office of Secretary and despite the stresses of such tasks maintains a cheerful and always helpful disposition, for which she is loved and respected by all who work with her.

The Chair recognized Mrs. Blackshere, who nominated Carol Kimmel as a member of the Executive Committee of the Board. The Chair recognized Mr. Norwood who nominated Wayne Heberer as a member of the Executive Committee of the Board. No further nominations being heard, Mr. Elliott moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mrs. Kimmel and Mr. Heberer were unanimously elected by voice vote to serve with ex-officio member Harris Rowe as members of the Executive Committee.

The Chair recognized Mr. Elliott, who nominated William R. Norwood to the Board of Trustees of the State Universities Retirement System. There being no further nominations, Mrs. Kimmel moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mr. Norwood was unanimously elected by voice vote.

The Chair recognized Mrs. Kimmel, who said it was her understanding that Mr. Elliott had served with such efficiency and was highly honored last week by the Merit Board as the retiring Chairman, and did not choose to be Chairman any longer but would be willing to continue to serve; therefore, she nominated Ivan A. Elliott, Jr., to the Merit Board of the State Universities Civil Service System. There being no further nominations, Mr. Norwood moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mr. Elliott was unanimously elected by voice vote.

The Chair recognized Mr. Norwood, who nominated A. D. Van Meter, Jr., as delegate to the Association of Governing Boards of Universities and Colleges. There being no further nominations, Mrs. Kimmel moved that nominations be closed. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mr. Van Meter was unanimously elected by voice vote.

Without objection, the Chairman of the Board made the following appointments:

BOARD OF DIRECTORS, SOUTHERN ILLINOIS UNIVERSITY FOUNDATION

Ivan A. Elliott, Jr.
Carol Kimmel, Alternate

BOARD OF DIRECTORS, SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE FOUNDATION

Margaret Blackshere
Wayne Heberer, Executive Committee Designate

JOINT TRUSTEES COMMITTEE FOR SPRINGFIELD MEDICAL EDUCATION PROGRAMS

Margaret Blackshere
William R. Norwood

ILLINOIS BOARD OF HIGHER EDUCATION ALTERNATE

Margaret Blackshere

Also, without objection, the Chairman named an Ad Hoc Architecture and Design Committee, to be composed of A. D. Van Meter, Jr., as Chairman, and Carol Kimmel as a member, which will, with the assistance of the System Council, review periodically the long-range capital project needs and plans of each University with special consideration given to the factors of aesthetics and design which contribute so significantly to campus appearance and the effective use of buildings.

The Chair pointed out that the Student Trustees had indicated an interest in the meetings of the Foundations and the Joint Trustees Committee for Springfield Medical Education Programs; therefore, they will receive notices of when these organizations will meet. One Trustee requested that minutes of the Joint Trustees Committee be forwarded to all Trustees, and Mr. Norwood, Chairman of the Joint Trustees Committee, stated that request would be honored.

The Chair announced that Mrs. Carol Kimmel had been appointed to the Education Commission of the States by State Superintendent of Education Joseph M.

Cronin. It was a considerable responsibility, but with her background as former National President of the P.T.A. and having been on the School Problems Commission, she would be able to contribute greatly to this Commission.

At this time, the Chair requested to read a resolution which pertained to Mr. Elliott's membership and chairmanship of the Merit Board. With pleasure Chairman Rowe read the following:

RECOGNITION OF IVAN A. ELLIOTT, JR.

Resolution

WHEREAS, Ivan A. Elliott, Jr., has represented the Southern Illinois University Board of Trustees on the Merit Board of the State Universities Civil Service System for ten years;

WHEREAS, He has served as Chairman of the Merit Board for nine of those ten years;

WHEREAS, His dedication to the welfare of University Civil Service employees across the state has remained steady and unflagging during this period of service;

WHEREAS, The energy and effort which he has directed toward the effective performance of the Merit Board have been unstinting and constant; and

WHEREAS, His commitment to the tasks and responsibilities involved in this service on the Merit Board has materially and beneficially influenced the lives and careers of thousands of people in the State Universities Civil Service System;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That this formal expression of appreciation be presented to Ivan A. Elliott, Jr., for the unselfish civic and humane spirit which he has manifested in his performance as a member of the Merit Board and as its Chairman, and for the significant benefits he has thereby brought to the University Civil Service employees of the State of Illinois.

Chairman Rowe stated that Mr. Elliott had given a tremendous amount of service to the Merit Board, and moved approval of the above resolution. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Under Trustee Reports, Mr. Elliott reported on attending a meeting of the Administrative Advisory Committee of the State Universities Civil Service System on January 30. He had also served as Chairman of that Committee for nine years, and had enjoyed very much working with those individuals.

On February 2, the Merit Board of the State Universities Civil Service System met at SIUC. President Brandt was the host of the meeting, and the Merit Board appreciated the courtesies that were extended. Since it was Mr. Elliott's last meeting as Chairman of the Merit Board, he felt it was appropriate that this particular meeting was held on one of SIU's campuses. Mr. Robert J. Lenz, Trustee on the University of Illinois Board and from Bloomington, Illinois, was elected the new Chairman of the Merit Board. Mr. Lenz had been Vice-Chairman for several years, and Mr. Elliott looked forward to his dedicated leadership.

President and Mrs. Brandt hosted a dinner for the members of the Merit Board and guests the night before, and Mr. Elliott was given many plaques and certificates. He really appreciated the symbolism shown at this dinner; either the System Head or the Board Chairman of each of the university systems, including the System Head of the Illinois Community College Board and the Executive Director of the State Universities Retirement System, attended. To have this caliber of a group of people come together on one of our campuses in the name of the Merit Board not only to give personal appreciation but also to symbolize the appreciation they have for the work of the fine staff of the Merit Board over the past ten years was indeed a major accomplishment, and he felt this was a recognition of the merit system in itself and also a recognition of the contribution by the many people at SIU who have helped to support and shape changes in the merit system in the past ten years. It had been a pleasure to work with the Merit Board and he was looking forward to working as a member rather than an officer in the future.

Chairman Rowe reported on attending the meeting of the Illinois Board of Higher Education on January 10. This meeting was traditionally reserved for discussion of the IBHE recommendations on capital improvements and operation and grants. The 8% salary increase figure for faculty and the 10% salary increase for certain Civil Service employees was as important a recommendation as the IBHE has made in a long time. However, we were not completely satisfied with the recommendations. The price increase item is not sufficient. The library recommendations in particular are not sufficient. The utility increase figures are not sufficient and there is very little we can do about utility costs. There is also the problem of the coal strike, particularly in reference to Carbondale, and what kind of problem it may cause. But, nevertheless, the IBHE recommendations showed a better understanding of SIU needs than has been the case in the past few years.

On January 25, Chairman Rowe attended a meeting of Governing Board Chairmen with Governor Thompson. We each had an opportunity on behalf of our systems to express our real needs. The Governor showed an awareness of these. He did not tell us on that date how many new state dollars would be available, but he did explain that he thought he was going to have more new state dollars than the \$50 million that he gave us last year and, in effect, he came out with \$79 million in new state money for higher education, not counting any tuition increase. The meeting was an effective one. Chairman Rowe tried to impress on the Governor what he felt was the absolute necessity for the SIUC law school construction monies and for the planning monies for the multi-purpose physical education building in Edwardsville. There are other capital items in our budget but we tried to impress on him these particular needs.

The meeting of the Illinois Board of Higher Education on February 7 had a very full agenda. The Governor came to this meeting to explain his

previously announced figure of \$79 million which leaves open the question of tuition increase. The Governor stated that he did not really think the Illinois Board of Higher Education was being very politically savvy if it came in with a tuition increase recommendation this year. He felt that the matter of tuition should be taken away from the appropriation process both as it pertains to himself and to the General Assembly, and is going to see that a bill is introduced along these lines this year. Chairman Rowe pointed out that the development of that bill should be watched very carefully. As he read the statutes, the responsibility for setting tuition is with the governing boards of the various systems. The IBHE does not seem to be able to read that language with the same clarity that he can, because it uses the budgetary clout that it has in an attempt to mandate certain levels of tuition increase. The 33-1/3% of instructional cost rule which the IBHE adopted is particularly objectionable to us because it does infringe upon the governing board's rights and duties with regard to tuition. That is not to say we might not have to face a tuition increase this year, but he felt we had to listen to what the two Presidents have to say about what the legislature finally gives us plus our actual needs in dollars for new programs, for utilities, for library, for regular cost increases. A university is 75% people, but you have to support those people with heat and utilities and other things, and he did not feel any Board member around the state wanted to face up to a tuition increase.

The Governor did not announce what his capital budget was going to be. We are in touch with the Governor's office through Mr. Corcoran, his new liaison man on higher education, and former Senator Gilbert, who is a member of the IBHE, is also helping us, but we do feel a strong need for monies for the law school building and the multi-purpose physical education building. The commitment is of long standing.

A number of other items were discussed at the IBHE meeting including health education programs for the Chicago areas where there was a problem in securing health care needs. The University of Illinois and Chicago State are proposing some programs which will address themselves to these needs; the goals being stated are to graduate approximately 1,500 minority physicians from its medical educational curriculum between 1978 and 1998. Rather than have a new medical school develop on the south side of Chicago, the University of Illinois is facing up to the challenge of providing doctors in the inner-city where health care is desperately needed. Southern Illinois University was given the opportunity to develop a medical school in downstate Illinois because there was a demonstrated need for physicians in that area, and there is a demonstrated need in Chicago. The IBHE voted to approve the conversion of the Doctor of Dental Medicine curriculum from three to four years. We did not feel this was a new program, but since the IBHE was approving it we decided not to challenge the thesis that it was a new program and not just a reasonable and moderate extension. Sangamon State was granted the approval of construction of 80 apartment units on its campus to be funded by HUD loans. Sangamon State has at varying times been called a commuter institution and that same language has been used at varying times in reference to Edwardsville. We have no immediate plans for going to the IBHE for additional housing; nevertheless, the IBHE has made an exception here in view of a demonstrated need by Sangamon State in order to accomplish its state-wide mission in governmental affairs, and we simply reminded the IBHE that should SIUE feel the need for additional housing it should hear us out just as openly as it did Sangamon State.

Dr. Brown commented that there will be immediate involvement of system offices and institutional administrations in developing some sort of allocation of the funding recommended by the Governor as against the initial

recommendation of the IBHE. It was too early to have a clear understanding of what exactly the IBHE staff might recommend, but there was a strong presumption that they will recognize in the Governor's letter to the Board the intention of supporting an 8% plus 2% salary increase pattern as initially recommended by the IBHE, and a gross payout level for retirement which would take about \$55 million of the \$79 million which the Governor has recommended, leaving some \$24 million to be distributed otherwise. Whatever the results of this kind of coordinated effort may be, they will be presented to the IBHE in March as the recommended IBHE allocation of the Governor's budget level. We are being requested by legislative staff of both the House and the Senate to provide information regarding our anticipated budgetary needs as they will be looked at by the legislature this year. The Senate staff has asked that we submit this information at the IBHE recommendation level, which is very simple to do since those figures are clearly spread on the record. The House staff has asked that we do it at our appropriation document level, which is a little difficult to do at this point since there are a number of factors yet to be reviewed, and the best approach seems to be that we give the House staff figures at the IBHE recommendation level also. This is a matter which simply puts us on record for the staff to see what the problems are.

Mr. Norwood was recognized and stated that although the State Universities Retirement System Board did not meet until the following Tuesday, he did have a matter to bring up. For about a year the universities and the Retirement System staff had been studying a way to lift the income tax burden on the 8% now contributed to the Retirement System from employees' salaries. Other organizations of employees have recently made suggestions also, but the line the Retirement System was taking was to get all the higher education systems of the state to join in seeking an Internal Revenue ruling. In similar

circumstances the rulings would suggest that if the 8% were contributed by the employer it would not be taxed as income to the employee, and yet it could be fully credited toward retirement. The result would be a small additional amount of take-home pay for each employee. Several forms of resolutions to accomplish this goal had been suggested, so Mr. Norwood moved that any two members of the Executive Committee of the Board of Trustees be authorized to adopt whatever form of resolution the Board of the State Universities Retirement System might endorse next Tuesday. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mr. Norwood added that he would be happy to hear any suggestions or concerns of those present so he could pass them on to the Retirement System Board. President Shaw indicated the support of many of the SIUE faculty and staff for this effort, and Mr. Norwood noted his awareness of support by staff at SIUC also.

Mr. Elliott commented that this matter had been worked on at least a year by the administration of both campuses and by the SURS. He wanted to express his appreciation to Mr. Norwood and Mr. Edward Gibala, Executive Director of the SURS, for working on this matter and he was glad to see that we were finally beginning to come to fruition.

Under Committee Reports, there were no reports offered.

Dr. Brown presented the following matter:

CHANGES IN FACULTY-ADMINISTRATIVE PAYROLL - OFFICE OF BOARD OF TRUSTEES

Ratification is requested for the following change in the faculty-administrative payroll. Additional detailed information is on file in the Office of the Board of Trustees.

A. Other Personnel Matter - For Information Only

The following person is to achieve emeritus status on the date indicated:

Mr. Charles M. Pulley
Advisory Architect, Board of Trustees, and
Assistant Professor of Comprehensive Planning
and Design, SIUC

March 1, 1978

The Chair read the following resolution:

RECOGNITION OF CHARLES M. PULLEY

Resolution

WHEREAS, Charles M. Pulley, A.I.A., has served Southern Illinois University since 1951, both as staff architect during the years when significant growth characterized the University and as a member of the University faculty;

WHEREAS, He was influential in the development of ongoing and rapidly evolving Master Plans for the dramatic development of a teacher's college campus at Carbondale into a comprehensive university campus;

WHEREAS, He has significantly affected the development of virtually every campus and facility of the University, including the establishment of a completely new campus at Edwardsville; and

WHEREAS, He has served the University actively and decisively in the design and construction of \$160,000,000 worth of buildings;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the occasion of the retirement of Charles M. Pulley, A.I.A., after twenty-seven years of distinguished service to Southern Illinois University, the Board expresses its deep gratitude and respect for the service so rendered, and tenders its best wishes to Charles and to his wife, Jane, for a long and happy retirement.

Mr. Rowe moved approval of the Changes in Faculty-Administrative Payroll - Office of the Board of Trustees and the resolution of Recognition of Charles M. Pulley. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously. He requested Mr. and Mrs. Pulley to stand and be recognized.

Under Reports and Announcements by the President, SIUE, President Shaw distributed a Report to the Board of Trustees on the Mississippi River Festival. He wanted to update the status of the MRF at this time. Last December 20, he had sent to the University community a position paper entitled "The Future of MRF." The main themes were that the University assume responsibility and control over the Festival and that the Festival as we have known it over the past decade could not be self-supportive. He had suggested a split of responsibility between the cultural arts and the entertainment areas and the formation of special committees in each area to look into this matter. On January 19, the University Senate endorsed his proposal. It was an affirmative and encouraging response, and he read part of the Senate's endorsement as follows:

That the "spirit" of MRF be continued, with emphasis being given to events which reach a wide spectrum of the metropolitan area--events that appeal to persons of a variety of backgrounds, and to all age groups. These activities should include what we typically describe as cultural arts and what is commonly referred to as family and youth entertainment. Both of these major categories should continue to be a vital part of the future programmatic considerations, and programs should be designed to increase the appeal of the University to the region it serves.

President Shaw continued that the resolution went on to reaffirm the need for a number of structural changes in the MRF format which would allow for cultural arts activities to be managerially separated from family and youth entertainment and it further suggested that the University assume responsibility for funding the cultural arts portion of MRF programming, and that it offer minimal subsidy as indicated in his December 20 report to the family and youth entertainment aspect.

Since January 19, the Student Senate has also, after much deliberation, indicated its recommendation, which basically is that there would be a conditional \$50,000 subsidy from Student Government. President Shaw had asked for a three-year experimentation period and a three-year subsidy. This would be a one-year

only subsidy, subject to the condition that the MRF would be consistent with the Student Government's expectations.

With those pieces of information, on February 2 he had directed Dr. Ralph W. Ruffner, Senior Vice-President for Planning and Review, to form a committee consisting of five students, two administrators (one being Dr. Ruffner who is non-voting), two faculty, and two persons from the community. That committee's first charge was to evaluate the efficacy of contracting with independent promoters, or professional "talent buyers" as an alternative to the present "in-house" approach to booking acts. Without a three-year financial commitment it seemed to be not a good effort to plan on any kind of in-house production, and without a definite one-year commitment from Student Government he was asking that the first thing they look at would be people who would come in as talent buyers and lease the Outdoor Performing Arts Facility. This committee will work very closely with the President's Office and with the University Senate and Student Government, and President Shaw was very optimistic that the committee can have its work completed within a month. He hoped to have a more specific report at the March Board meeting.

Vice-President and Provost Earl E. Lazerson and his task force had been charged with looking at programming, funding, and the administration of the cultural arts program. That task force is being chaired by William H. Tarwater, Department of Music. We have received a very positive response from the University community and the outside community to keep MRF. The question now is in what form and at what expense.

President Shaw announced that the School of Dental Medicine at SIUE had been granted full accreditation by the Commission on Accreditation of Dental and Dental Auxiliary Educational Programs of the American Dental Association. President Shaw also announced that the electronics engineering

students had received an international award for developing a "talking clock" designed for the benefit of the blind and handicapped, and this was quite an honor and a tribute to their efforts.

Also, one of SIUE's outstanding soccer players, Greg Makowski, had been the No. 1 draft choice in the National Soccer League draft. The Denver franchise had chosen Mr. Makowski over a big and very talented field of young American soccer players. President Shaw's final announcement was that SIUE's soccer coach, Mr. Robert Guelker, had been presented with the NSCAA Honor Award at the 35th Annual Honor Award of the National Soccer Coaches Association of America. This is the highest recognition that the Association presents a member of its group.

The next item on the agenda was Revision of Policy on Non-discrimination [Amendment to V Code of Policy D]. Mr. Grandone moved an amendment to the resolution to include marital status and sexual preference. The sentence in the resolution would then read "In accordance with the laws of the State of Illinois and the United States, the Board of Trustees of Southern Illinois University is committed to a policy of equal opportunity for all qualified persons without regard to race, sex, religion, color, handicap, national origin, veteran's status, age, marital status, or sexual preference." The motion was duly seconded.

Mr. Gruny stated that the basic goal of the task force had been to conform the policy to the requirements of federal and state law and neither one of these categories were included in federal and state law; therefore, they should be independently investigated as to their effect. Mr. Grandone inquired if we had to confine our policy to those clauses mandated by the federal law. Mr. Gruny replied that we were not so limited, but that these amendments came as a surprise to him and he felt that the legal implications

of this matter should be looked into before the Board acted. Dr. Brown commented that the charge to the task force was to develop wording which would conform Board policy to legal strictures. There was no objection to the Board considering Mr. Grandone's amendments but the task force had not considered such matters because the task force had not been charged to consider this kind of stipulation.

Mr. Elliott stated that there could be considerable legal implications. He had no basic philosophical objection at first blush, but he wanted the matter investigated before Board action; therefore, he moved that the matter be tabled to the next meeting and that the task force be asked to make a recommendation on the proposed amendments. The motion was duly seconded. After a voice vote, the Chair declared the motion to table with a report back at the next meeting had passed unanimously.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown said the past two months had been remarkably dormant on legislation. Recently, we attended a hearing of the subcommittee of the House Executive Committee dealing with a 140-page sunshine law.

The Board had requested the System Council to look at provisions for developing some recommendations of guidelines for handling appeals. We received a variety of suggestions from Board members which we attempted to incorporate into a draft of suggested procedures. This working draft has been provided to the System Council and is under review by the administrations at the two campuses and further review in the Board Office. We face the problem of attempting to reconcile some relatively disparate suggestions, but will come up as soon as possible with a specific document for suggestion to the Board.

Mrs. Kimmel asked if the systems in Illinois, or any of the organizations that were involved within higher education, were following the bills in Congress on the tuition tax-credit situation. In reply, Dr. Brown commented

that he was not aware of any state-wide monitoring, but probably each institution or system followed this issue individually. Mrs. Kimmel felt that it would be well for the members of the Board to be informed so they could contact their own Congressmen. Hearings were going on in the Senate and will soon be started in the House.

Miss Byrnes inquired if the sunshine law referred to only public access to documents or will it have any effect on the Open Meetings Law? Dr. Brown answered that it presently referred to documents and records, but after hearings it could develop changes or modifications which the committee feels would be appropriate.

The following matter was presented:

EASEMENTS TO CITY OF CARBONDALE, CHAUTAUQUA STREET WATER LINE, SIUC

Summary

This agenda item requests that the Board of Trustees grant to the City of Carbondale certain easements which will enable the City of Carbondale to enter upon Southern Illinois University property for the purpose of installing and maintaining a new 12-inch water line. The proposed water line will run south of and parallel to Chautauqua Street and will complete an important water loop for the City's water distribution system. The project is designed to improve service to the southwest section of the City in matters of fire protection, alternate delivery systems, and future residential expansion. The City will provide taps along the new water main for University needs. The City will fund the project and no monetary contribution will be required from the University.

Rationale for Adoption

The current water supply to the southwest section of Carbondale was primarily designed to supply water for domestic use. It does not permit a sufficient flow of water to effectively combat fires. There is, therefore, a real need to supply an improved fire protection in this part of the City. In addition, the current system, being a dead-end system, lacks flexibility to provide for alternate delivery in case of a break or malfunction. The proposed new water line will assist in providing a complete water loop that will give the City the flexibility it needs in curtailing and managing outages. The increased availability of water will also assist in providing for the westward expansion of the City. While the University has a concern for all citizens of Carbondale, it has a special concern for all University faculty, staff, and students who reside in the southwest section of the City and consequently feels this improvement by the City is most desirable and beneficial.

The routing of the new water line will proceed along the south side of Chautauqua Street, westward from the existing city water tower located near the intersection of Chautauqua Street and Taylor Drive, across University property to an existing dead-end water main at the intersection of Chautauqua Street and Tower Road, a distance of approximately 1.2 miles. The University finds this routing acceptable inasmuch as it appears to be compatible with foreseeable future planning, construction, or land use.

To install the water line, the City requests a temporary easement for a corridor of land 40 feet wide running parallel to Chautauqua. The center line of this corridor would be 120 feet south of the center line of Chautauqua Street. After the water line has been installed, a permanent easement to maintain the line is requested. This permanent easement would call for a 20-foot corridor the center line of which would be the same as the center line for the temporary easement.

Considerations Against Adoption

While this project has the recommendation and approval in general of SIUC, the School of Agriculture has a concern that the installation or maintenance of the proposed water line might possibly interfere with the planting, growth, or harvesting of crops. The City is aware of this problem and has scheduled for the planning and engineering work to be done in the winter months and have the actual installation completed in early spring prior to planting time. However, should the installation or maintenance of the water line prevent the planting or harvesting of crops, or otherwise cause a loss in the crop program, the University will seek an indemnity from the City based upon a minimum of \$250 per acre for any loss sustained. The School of Agriculture has tracts 30-2 and 30-3 under cultivation. The water line would pass through the northern portions of these tracts, a distance of approximately 2,700 feet.

Constituency Involvement

This project has had the involvement of the City Council, the City Manager, and the City Director of Public Works; the Director of Campus Services, the Director of Facilities Planning, the Director of Physical Plant, and the Dean, School of Agriculture, SIUC.

Resolution

WHEREAS, The City of Carbondale requires easements from the University to assist in completing a water distribution loop;

WHEREAS, The proposed loop would contribute to improved fire fighting capabilities and alternate distribution routes for the southwest sector of the City; and

WHEREAS, The City will provide the total funds necessary to install the proposed new water line;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project of the City of Carbondale to extend a 12-inch water line across certain University properties for the purpose of ameliorating its water distribution system for the southwest sector of the City is hereby approved.
- (2) A temporary easement is hereby granted to provide a 40-foot corridor for the purpose of installing the water line.
- (3) A permanent easement is hereby granted to provide a 20-foot corridor for the purpose of maintaining the water line after installation is made.
- (4) The temporary and permanent easements to be as set forth in legal descriptions attached hereto and made a part hereof.
- (5) After installation or maintenance of the water line, the City will return the property to its original condition relative to seeding, sodding, plantings, signage, fencing, or other items natural or man-made.
- (6) This resolution be contingent upon the City's agreement to indemnify the University for any installation, maintenance, or repair resulting in a loss to the School of Agriculture's crop program.
- (7) The City to provide a minimum of four tee joints in the new water line for future possible water requirements of the University; location of said joints to be mutually agreed upon by SIUC and the City.
- (8) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Mr. Norwood inquired if the figure of \$250 per acre was ample to reclaim or put the land back to its original use? Mr. Clarence G. Dougherty, Director of Campus Services, SIUC, responded that this figure had been arrived at as a result of a conversation with the Dean of the School of Agriculture. Dean Gilbert Kroening, School of Agriculture, noted that the \$250 per acre was for loss of crops. Any damages to restore the land to its original state would not be limited to the \$250 figure.

With the understanding that if there were any damages to restore the land to its original state the amount would not be limited to \$250 per acre,

Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

SELECTION OF ARCHITECTURAL AND ENGINEERING FIRMS,
HOUSING AIR CONDITIONING PROJECTS, SIUC

Summary

This agenda item seeks project approval to provide air conditioning for the following University housing areas: Southern Hills Apartments (Phase I, 128 apartments, Phase II, 144 apartments); University Triads (three buildings); Thompson Point Residence Halls (12 buildings); and nine of the Small Group Housing Units which will also include an update of the air handling in the Health Service Building. Approval is also requested to retain the services of architectural and engineering firms for these projects.

Total cost of engineering and construction is anticipated to be \$5,200,000. Construction and design are to be funded from the new revenue bond issue identified as Series K of the new bond series. Plans have been incorporated for the sale of this new series in March, 1978.

Rationale for Adoption

Air conditioning will not only provide for the cooling of air but also provide improved ventilation with the capability of moving or exchanging air throughout the twelve months operations as may be required. Some University housing areas have already been air-conditioned. This project will air condition the remaining units and thus will tend to equalize the offerings of all University housing facilities. This project will also make possible increased opportunities for continuing education, conferences, short courses, and other specialized events especially during the warmer months of the year.

In an earlier action, the Executive Committee of the Board of Trustees approved an expenditure of \$20,000 for a feasibility study of the non-air-conditioned housing areas. The study examined the construction of buildings and explored various methods of providing air handling and their related costs. Recommendations to air condition were made according to initial costs and operating costs which would result in the most economical operation over a period of years.

Because of its size and complexity, the construction was divided into two projects with the Illinois Central and Gulf Railroad tracks serving as the dividing line. Robert G. Burkhardt and Associates, Chicago, Illinois, are being recommended for the design and engineering work east of the railroad tracks. This will include the air conditioning for the Triads and the Southern Hills Apartments, Phases I and II. Construction is estimated at \$1,529,811, the engineering is estimated at \$154,700, and a contingency is planned in the amount of \$175,489. Total estimate for the work east of the railroad tracks is \$1,860,000.

Ralph Hahn and Associates, Springfield, Illinois, are being recommended for the design and engineering work west of the railroad tracks. This will include the air conditioning for the Thompson Point Residence Halls and nine of the Small Group Housing Units. Construction is estimated at \$2,759,502, the engineering estimated at \$273,670, and a contingency of \$306,828 is planned. Total estimated cost for work west of the railroad tracks is \$3,340,000.

The current planning schedule calls for a bid date in September, 1978, and contract award by November, 1978, if acceptable bids are received. Construction time is estimated at approximately ten to twelve months.

Considerations Against Adoption

None are known.

Constituency Involvement

This project has had the involvement and recommendation of the Director of Housing, the Vice-President for Student Affairs, the Treasurer, the Director of Campus Services, the Director of Facilities Planning, and the Director of Physical Plant, SIUC. Input also involved the Student Government boards at Thompson Point, Southern Hills, and East Campus.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to air condition the Triads (Buildings 143, 144, 145) and the Southern Hills Apartments, Phases I and II, is hereby approved at an estimated construction cost of \$1,529,811.
- (2) A contract in the amount of \$154,700 be awarded to the firm of Robert G. Burkhardt and Associates, Chicago, Illinois, for the engineering services and preparation of bid documents to air condition the Triads and the Southern Hills Apartments, Phases I and II.
- (3) The project to air condition the Thompson Point Residence Halls and Small Group Housing Units 102, 103, 104, 105, 106, 107, 109, 115, and 116 is hereby approved at an estimated construction cost of \$2,759,502.
- (4) A contract in the amount of \$273,670 be awarded to the firm of Ralph Hahn and Associates, Springfield, Illinois, for the engineering services and preparation of bid documents to air condition the Thompson Point Residence Halls and Small Group Housing Units 102, 103, 104, 105, 106, 107, 109, 115, and 116.
- (5) A total project contingency of \$482,317 is hereby approved.

- (6) Financing for this project shall be part of the proceeds of the sale of revenue bonds, identified as Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K of 1978.
- (7) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

Miss Byrnes asked if the entire cost would be covered by money from the bonds or would any of it come out of the Student Medical Benefit Fee? President Brandt replied that the Health Service pays rent for that building and the improvements would be the landlord's responsibility and not the renter's.

Miss Byrnes moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe; nay, none.

Under Reports and Announcements by the President, SIUC, President Brandt reported that on November 10, 1977, the Board had given approval to name physical components at SIUC. In completion of that action, he announced the naming of Room 430C in the Neckers Building as the Boris Musulin Memorial Reading Room.

President Brandt stated that for several months now SIUC has had a grant to look into the problems of job placement of the handicapped. SIUC has for many years been recognized as one of the leaders in the nation in providing educational facilities amenable to the handicapped, and this move to work on the placement of the handicapped has continued in that tradition. As a result, Harvey Ideus, Director of Career Planning and Placement, and Valerie Brew and Greg Polman had been invited to present a 2-1/2 hour program at the

Southern College Placement Association held in New Orleans on what SIUC was doing in the area of the placement of the handicapped. SIUC has received a considerable amount of favorable attention because of this presentation. Much of this program resulted from a cooperative arrangement between SIUC and the 3M Corporation. The same program had been presented by the same group at Disney World in Orlando, Florida, and the group has now been invited to give the same type of presentation at Disneyland in California.

President Brandt announced that a \$31,000 grant from the National Aeronautics and Space Administration had been awarded to John Yopp and Donald R. Tindall, Department of Botany, and Donald Miller, Department of Physiology, for a project entitled "Blue-Green Algae Studies." He also announced a \$59,000 grant from the Ford Foundation for a project entitled "Assistance to the Illinois EPA in Developing Policy Alternatives for the Prevention of Significant Deterioration of Air Quality," which involved a number of our faculty members. Professor Michael Sung, Department of Chemistry and Biochemistry, had received a grant of \$23,000 from the National Science Foundation for a project entitled "Structure and Function of Adenovirus Chromatin." Dr. James S. Fralish, Department of Forestry, had been awarded a grant of \$187,000 from the Federal Comprehensive Employment and Training Act to search for potential wilderness areas in the Shawnee National Forest. The project was developed to locate areas that might be set aside as wilderness areas and to take a close look at several potential wilderness areas which have already been designated by the U.S. Forest Service. Professor Willard D. Klimstra, Cooperative Wildlife Research Laboratory, is one of fifteen invited participants who will take part in a "Planning Session on Soils as a Mineral Resource," sponsored by the Board on Mineral and Energy Resources of the National Research Council at the request of the U.S. Bureau of Mines in the Department of Interior. Professor John D. Muller, Department

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of Anthropology, received an Undergraduate Research Participation Grant from the National Science Foundation in the amount of \$12,480, to partially support eight undergraduate students.

The Chair announced that a news conference would be held immediately following the Board meeting in the Mississippi Room, and that lunch would be served in Ballroom "A" of the Student Center.

Mr. Grandone moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 11:30 a.m.



Alice Griffin, Assistant Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, March 9, 1978, at 10:15 a.m., in the Communications Building Theater, Southern Illinois University at Edwardsville. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blackshere, Secretary
 Miss Elizabeth Byrnes
 Mr. Ivan A. Elliott, Jr.
 Mr. James M. Grandone
 Mrs. Carol Kimmel
 Mr. William R. Norwood, Vice-Chairman
 Mr. Harris Rowe, Chairman
 Mr. A. D. Van Meter, Jr.

The following member was absent:

Mr. Wayne Heberer

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
 Dr. James M. Brown, General Secretary of the SIU System
 Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
 Mr. C. Richard Gruny, Legal Counsel
 Mr. William I. Hemann, Financial Affairs Officer
 Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
 Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:

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REPORTS OF PURCHASE ORDERS AND CONTRACTS, JANUARY, 1978, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of January, 1978, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

OFF-CAMPUS PROGRAMS: BACHELOR OF SCIENCE IN TECHNICAL CAREERS
(FIRE SCIENCE SERVICES) AND BACHELOR OF SCIENCE IN TECHNICAL
CAREERS (HEALTH CARE SERVICES) AT CHANUTE AIR FORCE BASE, SIUC

Summary

This agenda item requests approval for the School of Technical Career to offer programs leading to the Bachelor of Science in Technical Careers (Fire Science Services) and the Bachelor of Science in Technical Careers (Health Care Services) at Chanute Air Force Base. Approval by the Board of Trustees is requested in order that the University may comply with current IBHE policy which requires approval from the Illinois Board of Higher Education for institutions to offer degree programs at new off-campus locations within the State of Illinois.

Rationale for Adoption

At its September, 1976 meeting, the Illinois Board of Higher Education approved policy statements concerning off-campus degree credit activities by Illinois colleges and universities. The policies require the institution to receive program approval from the Illinois Board of Higher Education for all new off-campus programs and for existing off-campus programs to be offered at new locations. Southern Illinois University at Carbondale proposes to deliver an existing degree program in Fire Science Services and one in Health Care Services at Chanute Air Force Base in Illinois. This Board matter requests approval from the Board of Trustees to deliver these programs at that location and to transmit this request to the Illinois Board of Higher Education for consideration.

The Fire Science Services emphasis serves students who have experienced background in fire control occupations. The majority have completed an associate degree in fire technology. Others have equivalent military training in fire technology. The baccalaureate degree program permits these students to combine general education and specialized advanced training in fire service occupations and thereby to advance in their chosen careers.

The Health Care Services emphasis combines general education, health care technical and management courses into a baccalaureate degree program for students who have been employed in the health field and who are interested in preparing for a career in health care management. Applicants to the program must have completed course requirements for the associate degree in a health-related field or the equivalent.

The faculty of the Colleges of Liberal Arts, Business and Administrative Education, and the School of Engineering and Technology participate with the faculty of the School of Technical Careers in the delivery of these programs at other off-campus locations and will instruct in the programs at the proposed location. The proposal to offer these programs at Chanute Air Force Base is in response to requests from military personnel at this location for these programs. No state appropriated funds will be allocated to support this program.

Considerations Against Adoption

The University knows of no such considerations.

Constituency Involvement

The delivery of these programs at this location is proposed by the administration and faculty of the baccalaureate program of the School of Technical Careers. The matter is endorsed by the Dean of the School of Technical Careers, the Dean of the Division of Continuing Education, and by the Vice-President for Academic Affairs and Research. The resolution is recommended for adoption by the President, SIUC.

Resolution

WHEREAS, Illinois Board of Higher Education policy now requires approval by the IBHE for existing off-campus programs to be offered at new locations; and

WHEREAS, There is an identified need for the delivery of the Bachelor of Science in Technical Careers (Fire Science Services) degree program and for the delivery of the Bachelor of Science in Technical Careers (Health Care Services) degree program at a new off-campus location to enhance the career opportunities for fire science and health care professionals and this need can be met by Southern Illinois University at Carbondale;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the School of Technical Careers of Southern Illinois University at Carbondale be and is hereby authorized to offer courses of study leading to the Bachelor of Science in Technical Careers (Fire Science Services) and to the Bachelor of Science in Technical Careers (Health Care Services) at Chanute Air Force Base, Illinois; and

BE IT FURTHER RESOLVED, That this authorization is subject to the approval of the Illinois Board of Higher Education.

DUAL DEGREE TITLE
[AMENDMENT TO VI CODE OF POLICY C]

Summary

This matter proposes an amendment to the Code of Policy under which past or future approval of a Bachelor of Arts or a Master of Arts degree for a given degree program would simultaneously approve a Bachelor of Science or Master of Science degree for the same program, and vice versa.

Rationale for Adoption

Some programs at the Universities lead to one degree but not to the other; some programs lead to both. Differences between the Arts and Science degrees are today minimal. SIUE, for example, has a foreign language requirement for the Bachelor of Arts degree. At SIUC, no University-level requirements distinguish between the two baccalaureate degrees; and the same is true at both institutions at the master's level. Occasionally, a unit of instruction may wish to add an Arts or a Science degree or to switch from one to the other, usually for reasons particular to the discipline involved. Most recently, the Department of Theater, SIUC, has indicated that it wishes to change the title of the degree for its undergraduate program from Bachelor of Science to Bachelor of Arts.

For ten years, the Illinois Board of Higher Education has had a policy providing for dual degree title approval.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

The proposed policy has been reviewed by University officers at SIUC and SIUE. It is recommended by the System Council.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That VI Code of Policy C is hereby amended to include the following policy:

8. Dual Degree Title. Past or future approval of a Bachelor of Arts or a Master of Arts degree for a specific degree program shall also include approval of a Bachelor of Science or a Master of Science degree for the same degree program, and vice versa. Changes made under this policy will be reported annually to the Board of Trustees through the Universities' program inventories.

RECOMMENDATION FOR HONORARY DEGREE, SIUESummary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the honorary degree of Doctor of Economics and Business Management to Dr. Peter Ferdinand Drucker at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

Born in Vienna, Austria, November 19, 1909, Peter Ferdinand Drucker graduated from the Gymnasium Vienna in 1927, and received his L.L.D. from the University of Frankfurt in 1931. From 1933 to 1937 he served as an economist for the London Banking House. After coming to the United States, he became an advisor for British banks and an American correspondent for British newspapers. At this time he also began his career as a consultant in economics and management practice for major American public corporations.

From 1942 to 1949 he began his distinguished teaching career as a professor of philosophy and politics at Bennington College. During his distinguished academic career he has written many seminal and influential books on economics, management and industrial organization, and the impact of current practices and trends upon the future. He expresses his challenging ideas in all areas of the media and has become one of the most significant and influential thinkers in the country.

His encyclopedia knowledge, his international cultural background and his brilliant evocative insights into the character, meaning and relevance of events all around us inspire us to view our purposes in organizations and society in a total and integrated way.

For some thirty years Peter Drucker has provided persuasive analysis and concrete guidelines for leaders and managers all over the world. His books are considered required reading in every school of business and administration, and in practically every business organization around the world.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Dr. Peter Ferdinand Drucker.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the honorary degree of Doctor of Economics and Business Management be awarded to Dr. Peter Ferdinand Drucker at the June 9, 1978, commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

RECOMMENDATION FOR HONORARY DEGREE, SIUE

Summary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the honorary degree of Doctor of Humane Letters to President Leopold Sedar Senghor of Senegal at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

Born October 9, 1906, in Joal, 100 miles south of Dakar, President Senghor found his antecedents among the smaller tribes of Senegal. After completing elementary studies in a village missionary school, he received his secondary education in Dakar. Early recognition of his brilliance caused him to be sent to the University of Paris where he pursued language and literary studies. He became the first African to receive appointment as a professor at Lycee of Tours. In addition to being an outstanding teacher he also became the spokesman for African aspirations among the intelligentsia of France and Europe.

In World War II, Senghor fought with the French Infantry and for a short time was a prisoner of the Germans. After the war he became deeply involved in developing local political structures and applying his acute mind to crucial political and international matters. In the summer of 1960 when the Republic of Senegal declared its independence, Leopold Sedar Senghor was elected as the first president of the new republic.

Besides giving political leadership, Senghor also was an early and eloquent spokesman for African culture and tradition. In his essays and poetry as early as in the late 1930's, he expressed and defined the idea of "negritude" which affirms that there is "a mystic union with nature and supernatural forces that is an important element in the African way of life." In his art and thought he served as a guide to those Negro Africans who were seeking to rediscover their true roots and strengthen their sense of identity and self-respect. With time, Senghor's concept of "negritude" served as a philosophical basis for African nationalism.

Although recognized as one of the elder statesmen of Africa, President Senghor remains active on all fronts. Awards and honors too numerous to recount

have come to him from the entire world. In his life and in his work President Leopold Sedar Senghor stands as a continuing interest to all who are concerned with proper respect for the dignity of man and the peace of the world.

Considerations Against Adoption

University officers are aware of none.

Constituenc, Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of President Leopold Sedar Senghor.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the honorary degree of Doctor of Humane Letters be awarded to President Leopold Sedar Senghor at the June 9, 1978, commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUE

Summary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to Mr. David Walter Shaw at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

Born in St. Louis, Missouri, on May 30, 1937, Mr. Shaw received his Bachelor of Science Degree in Sociology in 1963, and his Master of Science Degree in Social Work in 1965 from St. Louis University. With the exception of his dissertation, Mr. Shaw has also completed his doctoral studies at St. Louis University.

As Executive Director of the Madison County Mental Health Center, Inc., Mr. Shaw has directly influenced the quality of life for the citizens of Madison County by delivering high quality services based on sound mental health concepts and modern treatment technology. His innovations in the field provide planning models for other Illinois communities to follow in their development of local mental health services.

During the past decade Mr. Shaw has guided the transfer of psychiatric services from state institutions to out-patient centers within communities close

to those in need of services. During this period persons seeking mental health services have tripled. With the leadership of Mr. Shaw the resources of Madison County have been wisely directed to meet those challenges.

His well-informed position concerning current and developing trends in mental health technology, combined with his knowledge of Madison County environmental, demographic, and political conditions and legislative leaders have enabled the facilities under his guidelines to predict and provide needed services in advance of critical demands.

Through foresight, innovation, organizational skill and compassion, David Walter Shaw has created an agency prepared through board, administrative and staff action to face the future of mental health service delivery to Madison County citizens with maturity; forecasting the needs of tomorrow and bringing to the community the most up-to-date technology presently available.

Mr. Shaw resides in St. Louis, Missouri.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Mr. David Walter Shaw.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the Distinguished Service Award SIUE, be presented to Mr. David Walter Shaw at the June 9, 1978, commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

RECOMMENDATION FOR DISTINGUISHED SERVICE AWARD, SIUE

Summary

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville present to the Board of Trustees a resolution recommending the presentation of the Distinguished Service Award to Mr. Russell Solomon at an early commencement of Southern Illinois University at Edwardsville.

Rationale for Adoption

A life-long resident of the Metro-East area, Mr. Russell Solomon graduated from Webster Groves, Missouri High School in June, 1931. In 1935

He received his Bachelor of Science degree in Metallurgical Engineering from the Missouri School of Mines and Metallurgy, Rolla, Missouri. In the same year he took a position at the Granite City Steel Company as a metallurgist. After four years of service to the U.S. Field Corporation in Birmingham, Alabama, he returned to Granite City Steel where he has shown such mastery of his profession, and energy of leadership that he has advanced to his present position as Vice-President, Quality Control, at the Granite City Steel Division of the National Steel Corporation. He has been active in all aspects of the operations of the steel industry and enjoys the high respect of all his colleagues in the industry. His reputation for expertise was such that he was a contributor to the 1970 edition of the Encyclopedia Britannica with an article entitled "Galvanizing of Iron and Steel." He is a member of a vast variety of professional, civic, alumni, and cultural organizations.

Mr. Solomon has been a supporter of the development of SIUE from the first moment that the proposal was made for the development of a higher educational resource for the Metro-East area. He has made many brilliant contributions to the strength of the University in general, to the SIU Foundation at Edwardsville, and to the development of our programmatic offerings in the area of engineering and scientific technology.

Throughout this period he has been active in the promotion of better understanding between local corporations and this institution. Since the early 1970's he has worked directly as Chairman of an advisory committee to the School of Science and Technology.

An active leader of the SIU Foundation, Mr. Solomon has also shown interest in the cultural maturity of SIUE. Mr. Solomon has served on the Board of Directors of the Mississippi River Festival and as a tireless promoter of this valuable cultural resource. He has also been actively involved in the development of a public service educational television station at the University.

Mr. and Mrs. Russell Solomon currently reside in Edwardsville, Illinois.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville have recommended this recognition and honor of Mr. Russell Solomon.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the University Committee for Honorary Degrees and Distinguished Service Awards and the President of Southern Illinois University at Edwardsville, the Distinguished Service Award, SIUE, be presented to Mr. Russell Solomon at the June 9, 1978, commencement or some commencement thereafter of Southern Illinois University at Edwardsville.

REASONABLE AND MODERATE EXTENSION: MASTER OF ARTS IN PSYCHOLOGY,
SPECIALIZATION IN CLINICAL-ADULT PSYCHOLOGY, SIUE

Summary

This matter proposes a reasonable and moderate extension of the existing Master of Arts in Psychology in order to provide a specialization in Clinical-Adult Psychology, SIUE. No new degree title or program is created by this action.

Rationale for Adoption

The Department of Psychology wishes to undertake three specializations in its master's program in addition to the general academic curriculum. The first of these three, Industrial-Organizational Psychology, was approved by the Board of Trustees during the Summer of 1976. This specialization in Clinical-Adult Psychology and a specialization in Community-School Psychology are being presented for Trustees approval. No further specializations are currently planned.

Persons completing the specialization in Clinical-Adult Psychology would be expected to seek employment in agencies such as community mental health centers, correctional agencies, state hospitals, and college centers for psychological services. While qualified to practice clinical skills, they would most likely work under the supervision of doctoral level clinical psychologists.

The total number of graduate students in Psychology in the Fall of 1977 was 77, with seven of those pursuing a degree off-campus. The Clinical-Adult Psychology specialization is expected to attract approximately 20 new students each year, and expansion beyond that number is not contemplated.

This specialization can be initiated without additional cost to the University by utilizing existing facilities and personnel.

No new degree programs are established by this action. Students completing the specialization will receive a Master of Arts in Psychology.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This action was initiated by the School of Education. It has been reviewed, approved, and recommended by department and school review committees, the University Senate Graduate Council, the Vice-President and Provost, and the President, SIUE.

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Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That a specialization in Clinical-Adult Psychology be and is hereby approved as a reasonable and moderate extension of the Master of Arts in Psychology at Southern Illinois University at Edwardsville; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

PROGRAM SUMMARY

SPECIALIZATION IN CLINICAL-ADULT PSYCHOLOGY

SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

	Course Title	Cr.
A.	<u>CORE COURSES - 12 Hours</u>	
	1. Psyc 501 Proseminar in General Psychology	4
	2. Psyc 520 Research Design & Inference I	4
	3. Psyc 598 Ethical & Professional Problems	4
B.	<u>CONCENTRATION - 20 Hours (Five Course Sequence)</u>	
	1. Psyc 531 Advanced Psychopathology	4
	2. Psyc 537 Counseling & Psychotherapy	4
	3. Psyc 538 Contemporary Use of Groups in Therapy	4
	4. Psyc 541b Cognition Assessment of the Adult	4
	5. Psyc 543b Personality Assessment of the Adult	4
C.	<u>REQUIRED COURSES - 14-16 Hours</u>	
	1. Psyc 593 Practicum in Psychology	2
	2. Psyc 593 Practicum in Psychology	2
	3. Psyc 593 Practicum in Psychology	2
	4. Psyc 593 Practicum in Psychology	2
	5. Psyc 593 Practicum in Psychology	2
	1. Psyc 599 Thesis	4
		2
D.	<u>ELECTIVES - 14 Hours</u>	

Course No. Course Title

Electives are chosen from all available graduate level courses in Psychology and related fields.

REASONABLE AND MODERATE EXTENSION: MASTER OF SCIENCE IN PSYCHOLOGY,
SPECIALIZATION IN COMMUNITY-SCHOOL PSYCHOLOGY, SIUE

Summary

This matter proposes a reasonable and moderate extension of the existing Master of Science in Psychology in order to provide a specialization in Community-School Psychology, SIUE. No new degree title or program is created by this action.

Rationale for Adoption

The specialization proposed herein is one of three specializations in addition to the general academic option proposed by the Department of Psychology. The first of these, a specialization in Industrial-Organizational Psychology, was approved by the Board of Trustees during the Summer of 1976. The proposed specialization and a specialization in Clinical-Adult Psychology are being submitted for approval to the Board of Trustees. No further specializations are currently planned.

This specialization would provide training for students interested in working with children and adolescents in a variety of community settings as clinical child psychologists or school psychologists. Students' competencies and skills will be developed so that they may serve particular child and adolescent target populations through various community organizations such as schools, correctional agencies, mental health clinics, welfare agencies, hospitals, and residential treatment centers.

The total number of graduate students in Psychology in the Fall of 1977 was 77, with 70 of those pursuing a degree on-campus. The Community-School Psychology specialization will attract approximately six entering students increasing to eight within two or three years.

A request for approximately \$20,000 of new state funds for Fiscal Year 1980 program expansion is being reviewed currently.

No new degree programs are established by this action. Students completing the specialization will receive a Master of Science in Psychology.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This action was initiated by the School of Education. It has been reviewed, approved, and recommended by department and school review committees, the University Senate Graduate Council, the Vice-President and Provost, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That a specialization in Community-School Psychology be and is hereby approved as a reasonable and moderate extension of the Master Science in Psychology at Southern Illinois University at Edwardsville; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education.

PROGRAM SUMMARY

SPECIALIZATION IN COMMUNITY-SCHOOL PSYCHOLOGY

SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

	Course Title	Cr.
A. <u>CORE COURSES - 12 Hours</u>		
1.	Psyc 501 Proseminar in General Psychology	4
2.	Psyc 520 Research Design & Inference I	4
3.	Psyc 598 Ethical & Professional Problems	4
B. <u>CONCENTRATION - 20 Hours (Five Course Sequence)</u>		
1.	Psyc 556 Seminar in Community Psychology	4
2.	Psyc 557 Psychological Development of the Infant and Pre-School Child	4
3.	Psyc 541a Cognitive Assessment of the Child and Adolescent	4
4.	Psyc 543a Personality Assessment of the Child and Adolescent	4
5.	Psyc 553 Seminar in Clinical Child Psychology	4
C. <u>REQUIRED COURSES - 14 Hours</u>		
1.	Psyc 593 Practicum in Psychology	2
2.	Psyc 593 Practicum in Psychology	2
3.	Psyc 593 Practicum in Psychology	2
4.	Psyc 593 Practicum in Psychology	2
1.	Psyc 599 Thesis	4
		2

D. ELECTIVES - 14 Hours

Course No. Course Title

Electives are chosen from all available graduate level courses in Psychology and related fields.

Mr. Van Meter moved the reception of Reports of Purchase Orders and Contracts, January, 1978, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll - Carbondale, with the deletion of No. 42 under "Changes of Assignment, Salary, and Terms of Appointment," and Changes in Faculty-Administrative Payroll - Edwardsville; the approval of Minutes of the meeting held February 9, 1978; Off-Campus Programs: Bachelor of Science in Technical Careers (Fire Science Services) and Bachelor of Science in Technical Careers (Health Care Services) at Chanute Air Force Base, SIUC; Dual Degree Title [Amendment to VI Code of Policy C]; Recommendation for Honorary Degree, SIUE; Recommendation for Honorary Degree, SIUE; Recommendation for Distinguished Service Award, SIUE; Recommendation for Distinguished Service Award, SIUE; Reasonable and Moderate Extension: Master of Arts in Psychology, Specialization in Clinical-Adult Psychology, SIUE; and Reasonable and Moderate Extension: Master of Science in Psychology, Specialization in Community-School Psychology, SIUE. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mrs. Blackshere reported on attending the meeting of the Illinois Board of Higher Education on March 7. The allocation of the Governor's budget for higher education had been approved. However, it was reaffirmed that the IBHE would go forth to the legislature with its original recommendations. The IBHE also continued its support of the tuition increase, which Mrs. Blackshere voted against in conformity with the SIU Board's position on a tuition increase. Capital funds were discussed, and SIU's extreme

disappointment that neither the funds for the School of Law building at SIUC nor the Physical Education building at SIUE had been approved was noted.

Mr. Norwood reported on attending the meeting of the Board of Trustees of the State Universities Retirement System on February 14. He was pleased to note that Professor James Gentry, University of Illinois, was a new appointee to the board since he was a fine expert on investments. The State Investment Board had been trying for some time to get the SURS under their board, which the SURS has resisted. The annual audit came through without one criticism of the staff. There has been a problem for several years around the state of giving employees a tremendous increase in salary the final years of employment, and the SURS has been against this practice. There was such a case recently which the SURS won, and Mr. Norwood wanted the record to show that this practice was being watched very closely. The SURS board received a report on funding: Currently, the unfunded liability of the SURS is 730 million dollars. The total unfunded debt of the state to the five retirement systems is 3 billion 500 million dollars. This has been and will continue to be a real concern until the state pays its debts.

Mr. Norwood reported on attending a Hall of Fame dinner at SIUC, along with Mr. Elliott. There were nineteen inductees of scholar athletes from 1913 to 1975. Even though the evening was extremely long, no one seemed to mind because it was such a special event. It is his understanding that this program was the first, and that other athletes would be inducted in future years. Mr. Elliott commented he did not see how the evening could have been any shorter with the number of honorees that were present and he would have hated to lose any part of it. President Brandt reported that at the basketball game the next night, SIUC had received a gift of \$100,000 to establish a professorship in the honor of Abe Martin, one of the nineteen

inductees, and he felt sure that the gift came about because of the emotion and warmth of the Hall of Fame banquet the night before. This was a good example of the types of benefits that accrue to an academic program through some of the so-called extra-curricular activities.

Mr. Van Meter noted that the State Board of Investments was asking the SURS to participate in a study of all costs associated with investment of pension funds.

Under Committee Reports, there were no reports offered.

The Chair requested to discuss the format for reporting personnel matters. The Board had received three different reports on the Changes in Faculty-Administrative Payroll - Carbondale to point out how reporting of personnel matters could be accomplished. The one that has been used for many years was twenty-two pages in length; a new format submitted by SIUC, called Alternative I, was ten pages in length; and one submitted by the Board Staff, called Alternative II, was four pages in length. He was particularly interested in the differences between Alternative I and Alternative II.

Dr. Brown requested Mr. Thomas C. Britton, Administrative Counsel in the Office of the Board of Trustees, to explain the matter. Mr. Britton stated that the primary difference between the Alternative I, prepared by SIUC, and the Alternative II, prepared by Board Staff, was in the reporting of term appointments. Alternative II omits the Board approval of term appointments and submits only more than 75% time continuing appointments to the Board for ratification. Hence the difference in length of the two reports.

President Brandt stated SIUC had no particular preference. SIUC had tried to put into a different format all of the same information that ordinarily has gone to the Board.

Dr. Brown commented that the Board Staff format was based upon some proposed changes that were reflected in his memorandum of early February asking Board members' reaction not only to the housecleaning effort to pull together in the Code of Policy those matters related to personnel appointment reporting, but also some possible revisions that would accomplish the kind of thing that was demonstrated by omitting the reporting of term appointments as a Board policy.

Mrs. Kimmel congratulated both parties for their efforts to simplify the reporting of personnel appointments, and she personally would appreciate the fact that the Board is responsible for reviewing fewer of the people, such as for term appointments, and leave that approval to the administration unless other Board members objected.

Miss Byrnes said that if the Board was not going to approve term appointments or those that were less than 75%, she would like to have the information in a report.

Mr. Norwood stated that the report from SIUC, Alternative I, keeps the term appointments in the report, but still cuts the paper work considerably. Therefore, he moved that Alternative I be adopted at this time, and if term appointments were to be omitted at a future time, the Board could then approve a shorter version. The motion was duly seconded.

President Shaw was concerned about streamlining the report for next month, and then again learning another new procedure later. He suggested either to approve Alternative I and stay with it for a while, or to wait a month or so and get it together in such a way that it would remain the procedure for some length of time.

Dr. Brown thought that housecleaning the Board policy by bringing all personnel policies together in one section of the Code of Policy, was the idea of the February communication to the Board. The matter of adopting a

shorter reporting procedure would not solve the policy problem. Chairman Rowe stated that as he understood the report of February, a final draft from the System Council would be received about the first of July. Dr. Brown commented that we were seeking Board reaction to the idea so we could be guided and certain in time we would like to bring to the Board specific proposals regarding amending the Code of Policy and whatever other statements of the policy are necessary to bring about this kind of change. There should be appropriate time elapsing for reactions to be accumulated and assessed. The consensus was that this time period would be sufficient to warrant adoption of Alternative I in the interim.

Mr. Grandone commented that as long as all of the information was available upon request at either the offices of the Presidents or the Board of Trustees, he had no problem with it.

After further discussion, a voice vote was taken on the motion to adopt Alternative I, and the Chair declared the motion to have passed unanimously.

The following matter was presented:

AMENDMENT TO TENURE POLICY AND PROCEDURES, SIUC
[AMENDMENT TO ARTICLE VIII, SECTION 6-C OF THE STATUTES]

Summary

This matter proposes an amendment to the Appendix to the Tenure Policy and Procedures approved by the Board of Trustees on December 8, 1977. The amendment revises the Appendix listing of basic academic units in which tenure is awarded. The revision requested substitutes specific academic units for purposes of tenure for the administrative unit School of Technical Careers.

Rationale for Adoption

Faculty teaching in academic programs offered by the School of Technical Careers are selected for their specific expertise in technical disciplines in recognition of the diversity of experience, training, and backgrounds required in each of these programs. Legal and accrediting restrictions in some programs require the employment of faculty with specific qualifications and credentials. The faculty usually do not possess appropriate expertise in other program areas offered by the School of Technical Careers. Program areas in this School are considered equivalent to departmental units. It is therefore appropriate for the origin of tenure recommendations and for the locus of tenure of these faculty to be within specific academic units for purposes of tenure.

Considerations Against Adoption

The University knows of no considerations against adoption.

Constituency Involvement

This matter was recommended by the Dean of the School of Technical Careers and has been reviewed by the Faculty Senate. Approval is recommended by the Vice-President for Academic Affairs and Research and the President, SIUC.

Resolution

WHEREAS, The locus of tenure within the University is in the basic academic unit; and

WHEREAS, The School of Technical Careers has identified specific academic units for purposes of tenure;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Appendix to the Tenure Policy and Procedures, Southern Illinois University at Carbondale, be amended effective as of this date, March 9, 1978, to delete the basic academic unit designated as the School of Technical Careers and to replace it with the following specific academic units for purposes of tenure:

- Allied Health Career Specialties
- Architectural Technology
- Automotive Technology
- Aviation Technology
- Avionics Technology
- Commercial Graphics--Design
- Commercial Graphics--Production
- Communications
- Construction Technology--Building
- Construction Technology--Civil
- Correctional Services
- Dental Hygiene
- Dental Laboratory Technology
- Electronic Data Processing
- Electronics Technology
- Law Enforcement
- Mathematics and Science
- Mortuary Science and Funeral Services
- Nursing
- Photographic and Audio-Visual Technology
- Physical Therapist Assistant
- Secretarial and Office Specialties
- Tool and Manufacturing Technology
- Baccalaureate Studies Division

BE IT FURTHER RESOLVED, That the Statutes of the Board of Trustees be amended in accordance with this resolution.

Miss Byrnes asked if there was any plan underway to have a similar amendment for the School of Medicine. Dean Richard H. Moy, Dean and Provost, School of Medicine, SIUC, replied that this issue has been discussed. There was some awkwardness in having the School of Medicine as one entire academic unit. The options were to make our departments at the current time official, which some of the chairmen feel is premature. The other would be to establish them as functional academic units for the purposes of tenure decisions. Options and some proposals have been discussed with President Brandt, and we are awaiting his reaction at this time. It is possible we may follow the same path, but at this time, he really does not know.

Miss Byrnes moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

AGREEMENT BETWEEN THE SOUTHERN ILLINOIS AIRPORT AUTHORITY AND THE BOARD OF TRUSTEES OF SOUTHERN ILLINOIS UNIVERSITY (THIRD NOVATION), SIUC
[DELETION OF II CODE OF POLICY B-8 AND A II (B)(8)]

Summary

In this agenda item SIUC seeks authorization to enter into a third novation of an agreement between the Southern Illinois Airport Authority and the Board of Trustees of Southern Illinois University. The novation provides primarily for a shift in management of the Southern Illinois Airport from the Board of Trustees of Southern Illinois University to the Southern Illinois Airport Authority. The change in management lessens the responsibilities of the University and results in a more economical operation of the University's programs at the airport.

Rationale for Adoption

The proposed agreement is a substitute for the previous operator/management agreement existing between the Board of Trustees and the Southern Illinois Airport Authority. In addition to a change in management, the new agreement provides for the rental of certain spaces for the University's programs and picks up an additional 132 parking spaces. As a result of space changes, rental will increase \$4,730 per year. A copy of the new agreement has been placed on file in the Office of the Board of Trustees.

With this new agreement, SIUC will no longer be responsible for the operation and management of the entire airport. Management will be provided by the Southern Illinois Airport Authority at no cost to the University. The increase in University activities together with other increases in airport activities deemed it advisable to separate the two operations. The University will be free to concentrate all of its energies on its own airport programs. Insofar as the new agreement reduces the role of the University in the management of the airport, the resolution also asks that the agreement not be made part of the Code of Policy. This will allow any future changes to be handled in a more expeditious manner.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

This being primarily an administrative matter, constituency heads, per se, were not directly involved. The proposed novation is recommended by the Southern Illinois Airport Authority; Director of Campus Services, Director of Air Institute and Services, and Director of Facilities Planning, SIUC. Acquisition of additional parking spaces was recommended by the faculty and students of the Aviation Technology program.

Resolution

WHEREAS, The University's programs have long been established at the Southern Illinois Airport; and

WHEREAS, A change in management will provide for a more efficient and economical direction of the University's programs at the Southern Illinois Airport;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The Agreement between the Southern Illinois Airport Authority and the Board of Trustees of Southern Illinois University (Third Novation) be and is hereby approved.
- (2) The President of Southern Illinois University at Carbondale be and is hereby authorized and directed to execute such Agreement in the name of the Board of Trustees and to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.
- (3) II Code of Policy B-8 and the previous agreement located in Appendix II Code of Policy (B)(8) are hereby rescinded.
- (4) This Agreement shall not be made part of the Code of Policy. Any further revisions shall be handled in accordance with the normal University contractual procedures, with an information copy of such revisions to be filed in the Office of the Board of Trustees prior to final execution.

Dr. Brown stated that the awareness by the Board of the specifics of future revisions was apparently lost, and he wanted to add to (4) of the resolution " . . . with an information copy of such revisions to be filed in the Office of the Board of Trustees prior to final execution."

Miss Byrnes noted that the effective date of the Agreement was July 1, 1977, and asked if Southern Illinois University was still in management control or have we released the control at this time? Mr. Arthur Sussman, Legal Counsel SIUC, said the parties had agreed in principle to what was going to happen a long time before the lawyers were able to put the words to the reality, so the revised arrangement has been in effect at least since July 1, 1977. In response to Chairman Rowe's question if there was any objection to the amendment of the resolution, Mr. Sussman replied there was no objection.

Mr. Norwood questioned what happens if on June 30, 1988, they decide not to renew it, what position does that put the University in as far as our different schools, particularly the flight schools? President Brandt presumed the answer was a little bit difficult ten years ahead, but we are obviously in a situation where we are building the facilities and we pay for the maintenance of the facilities, and when we are finished they own the facilities, and at some point in the future they may decide they want out of that arrangement. He was not sure that SIUC would not have to look for another base for operations. There is another airport in the area and this is not a totally advantageous operation for us from a financial standpoint. At some point in the future, when we finish paying for a number of these facilities, the institution ought to look very carefully at whether there might not be more advantageous arrangements for the housing for those programs.

Mr. Elliott moved approval of the resolution as presented with the amendment that an information copy of such revisions be filed in the Office of

the Board of Trustees prior to final execution. The motion was duly seconded.

Student Trustee opinion in regard to this motion was indicated as follows:

Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by

the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr.,

Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

The following matters were presented together:

AUTHORIZATION FOR CHANGE IN THE STUDENT MEDICAL BENEFIT FEE, SIUC
[AMENDMENTS TO IV CODE OF POLICY B-20, B-2, AND B-17-b]

Summary

This matter seeks to amend the policy for collection of the Student Medical Benefit Fee to delete the exemption from assessment for those students enrolled for less than six credits. If approved, this matter would assess the Student Medical Benefit Fee equally to all students with the continued opportunity for refund under existing policy. The change is proposed to take effect with the collection of fees for Summer, 1978. The matter would also eliminate the provision for certain non-enrolled students to participate in the Health Program during the Summer Session.

Rationale for Adoption

On February 10, 1977, the Board of Trustees approved a provision in the Student Medical Benefit Fee which excluded from payment of the fee those students enrolled for less than six credits. This exclusion had been proposed as part of an effort to relieve the cost of education to those students enrolled for only a few credits.

Subsequent experience has indicated that this exclusion is not working as well in practice as it had appeared it might in theory. Analysis of Summer, 1977, data showed that the part-time students who elected to pay the SMB Fee were 1.65 times more likely to use the Health Service than were full-time students. Further, each of these part-time students made 38 percent more visits than did full-time students. As indicated by these data, permitting part of the risk population to elect coverage is unsound actuarial practice.

Analysis also indicated that while 91 part-time students elected to pay the SMB Fee, another 325 (18 percent) did not pay the fee but nevertheless came to the Health Service for treatment.

In seeking the policy change last February, sufficient consideration was not given to the impact of the Summer Session on the operation of the Health Service. Because of the shorter period of the Summer Session, students enroll for fewer credits than during the Fall or Spring. Consequently, there are twice as many students enrolled for less than six credits during the Summer than on the average for Fall and Spring.

This resolution seeks to restore the policy of charging the SMB Fee to part-time students. The students would be eligible to apply for a refund on the same basis as full-time students, i.e., for duplicate coverage or unusual geographic considerations.

This resolution also seeks to eliminate the provision that allows students enrolled Fall and Spring, but not in Summer, to elect coverage in the Health Program. The experience this summer indicates that this is actuarially unsound. Students who elect this coverage tend to use the Health Service to a greater extent than the population of enrolled students.

Considerations Against Adoption

It may be that this proposed change would discourage some potential part-time students from enrolling. However, the change requested only returns the policy to its original form. The effect on enrollment or accessibility is theoretical at this time, while the other problems are apparent. The University will continue to be aware of the problems in this regard and will be ready to respond to those problems which can be clearly identified. It is recognized that the present resolution is a compromise among unsatisfactory alternatives to the problem of providing broad-based health care in an equitable manner to a diverse population of students.

Constituency Involvement

This matter has been shared with University constituencies and with the offices directly involved. The Student Health Advisory Board has considered this matter and is supportive. The administration has requested Student Government to form an ad hoc committee to study the funding of the Health Service. One of the recommendations of that committee was to restore the policy of charging the SMB Fee to part-time students. The Deans' Council has voted support for this resolution.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy B-20 shall be amended to read as follows:

20. Commencing with the Summer Session, 1978, a Student Medical Benefit Fee of \$45.00 per semester shall be collected from each student. Authorization is granted for the expenditure of monies collected from this fee for a comprehensive program of health care for students at SIUC.

A refund of the Student Medical Benefit Fee is authorized to the extent that the student is able to demonstrate duplicate medical coverage and such proof is presented to the Administrative Director of the Student Health Program or his designate. Similarly, a refund is authorized for those students precluded from use of the Student Health Program by unusual or extreme geographic considerations.

BE IT FURTHER RESOLVED, That the column headed "SMB" (Student Medical Benefit) under the General Student Fee Schedule (IV Code of Policy B-2) shall be amended to read as follows:

<u>Hours</u>	<u>SMB</u>
1	\$45.00
2	45.00
3	45.00
4	45.00
5	45.00
6	45.00
7	45.00
8	45.00
9	45.00
10	45.00
11	45.00
12 & over	45.00

BE IT FURTHER RESOLVED, That IV Code of Policy B-17-b be amended to read as follows:

- b. Activities and Related Fees. Students enrolled in the School of Medicine shall pay the general student fees approved by the Board (IV Code of Policy B-2) with the following exceptions:
 - 1. Students attending the Carbondale campus shall pay a Student Medical Benefit Fee of \$30.00 per semester.
 - 2. Students attending the Springfield Medical Facility shall pay a Student Medical Benefit Fee of \$30.00 per semester and shall be exempt from paying:
 - a) Student Welfare and Recreation Trust Fund Fee
 - b) Student Center Fee
 - c) Athletic Fee

AUTHORIZATION TO INCREASE THE STUDENT MEDICAL BENEFIT FEE, SIUC
[AMENDMENTS TO IV CODE OF POLICY B-2 AND B-20]

Summary

This resolution seeks a \$5.00 increase in the Student Medical Benefit Fee from the present rate of \$40.00 to a proposed rate of \$45.00 per semester.

Rationale for Adoption

After three years of operation with no increase in fee, a \$7.75 increase in student fee support was authorized last year to take effect Summer, 1977. A

new dental program was responsible for \$2.00 of that increase. Of the remaining \$5.75, \$3.00 was required to compensate for decreased state support during the previous year. The remaining \$2.75 increase represented a 2.3 percent annual increase over a three-year period as compared to an increase of 12.5 percent over the same period reported for health care nationwide. Even with the above increase for the current year, the Health Service faces a deficit in excess of a quarter-million dollars for FY-78.

Early in the fall of 1977, the administration requested Student Government to form an ad hoc committee to study the problem of the Health Service deficit and to make recommendations. This report has been received, and several of the recommendations have been implemented or are under current consideration.

Two of the recommendations request increased state funding for the Health Service in the amount of \$204,000. Given the level of state appropriation to the University and the total needs to be met, the administration cannot justify a reallocation of resources away from other programs to support increased funding for the Health Service.

Accordingly, this resolution seeks a \$5.00 increase in the SMB Fee to meet this \$204,000 need. It should be noted here that \$5.00 is a very minimal increase in view of the inflationary pressures in health care. There is ample reason to expect need for an additional fee increase for the next year, FY-80, and following years. Continued efforts will be made to effect savings where possible and to minimize the needs for future fee increases. Student involvement in setting priorities and reviewing the Health Service operation will continue to be sought as an ongoing mode of administration.

Considerations Against Adoption

There does not appear to be opposition to the need for a Health Service nor to the need for increased funding. There is a difference of opinion between the administration and the students as to the source of the increased funding. The recommendation of student leadership and of the ad hoc student committee to study this matter is for a reallocation of University resources to meet this need. A general recommendation of the ad hoc committee was that if an increase in student fees is authorized, then that amount should be matched by other funds of the University not generated directly by students.

The administration does not feel it would be appropriate to reallocate funds from other University programs to meet this need.

Constituency Involvement

This matter has been shared with each of the University constituencies. Student Government and Graduate Student Council have been deeply involved in this matter through their representatives on the Health Service Budget Deficit Investigatory Committee. This is the same committee referred to elsewhere in this matter as an ad hoc student committee. It consisted entirely of student members.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy B-2 be amended to show the following schedule for the Student Medical Benefit Fee, to be effective with the collection of fees for Summer Session, 1978:

<u>Hours</u>	<u>SMB</u>
1	\$45.00
2	45.00
3	45.00
4	45.00
5	45.00
6	45.00
7	45.00
8	45.00
9	45.00
10	45.00
11	45.00
12 & over	45.00

BE IT FURTHER RESOLVED, That IV Code of Policy B-20 be amended to reflect the new rate of \$45.00 per semester.

Mrs. Blackshere requested a definitive answer as to what were the "unusual geographic considerations" as they related to students being able to apply for a refund of the Student Medical Benefit Fee. Mr. Samuel E. McVay, Administrative Director, Student Health Programs, SIUC, replied that a 350-mile radius had been established last year for refunds. The original intent of that particular section was for people who were in foreign countries where they could not avail themselves of any part of our service nor our outside insurance package with Manchester Life. There were forty people who qualified under this heading during the summer and fall of 1977.

The Chair recognized Mr. Dennis Adamczyk, President, Student Body, SIUC, who read the following statement:

Good morning. Before you today are two proposals relating to the Student Medical Benefit Fee. Item J on the agenda would reinstate the policy of assessing students who are carrying 1-5 credit hours, a \$40 per semester fee for health service coverage. The second proposal, Item K on the agenda, is an administration request which seeks an increase of \$5 per student per semester for the Student Medical Benefit Fee. Both of these measures are proposed to alleviate a projected deficit of approximately \$250,000 for FY-78.

Student Government was advised of this matter at the beginning of Fall Semester, and was requested to convene a committee to make recommendations to the administration as to the deficit alleviation alternatives that students could support. At my direction, the scope of the committee's review was expanded to include not only a review of predetermined alternatives but also to explore reasons for the existence of the deficit. The committee held extensive hearings on this matter with the inclusion of presentations from Dr. Brandt, Dr. Swinburne, Mr. McVay, and most program directors at the health service. At the conclusion of the hearings, a report was issued which made several recommendations concerning the alleviation of the deficit. Among these recommendations were a \$10 emergency room charge, assessing faculty and staff the prevailing community rate for any health service treatment, and reinstatement of the 1-5 hour fee assessment. These recommendations of the student committee clearly indicate our willingness to further contribute to the health care delivery system provided the need is clearly shown.

In reviewing the reasons for a deficit, the committee found that the inflationary impact of increasing health care costs is a major factor in the health service budget. In addition, a decrease in the amount of state funding to the health service over the past several years has significantly impacted the health service budget. The level of state funding to the health service has decreased from \$399,832 in FY-73 to \$159,330 in FY-78. In large part, that decrease of \$240,000 accounts for the current deficit. The administration's rationale for supporting this decrease in state funding has been made clear by Dr. Brandt. The administration views the health service as an auxiliary service, and as such the cost should be borne almost, if not entirely, by the students. I question this approach since it fails to consider the health service as a fundamental unit of the entire University system. Certainly SIU as an institution benefits from the existence of the health service. Faced with a community health care delivery system, which is inadequate to meet the needs of the University populace, a student health service becomes essential to the ability of the University to function. An increase in state funding or the establishment of some percentage level of state funding are two possible approaches to the problem.

In spite of increased costs for primary health care delivery, and the potential of continuing deficits, the health service has committed itself to expanding its programs into areas of unknown effectiveness. These are programs which the students simply do not need nor want. In the desire to become "innovative" a great deal of emphasis has been placed upon preventative medicine programs--programs which are admittedly experimental and of unquantifiable effectiveness. While the relative expenditure in this area is small, the continuing emphasis placed on preventative programs indicates that increased student fees will not mean better primary health care for students but, rather, an increasing effort to branch out into programs which incur high costs but deliver few benefits. The students believe they are paying for primary health care. In actuality, the health service administration seeks to use their fees for the continuation and expansion of experimental programs which support faculty research and allow the health service to be recognized as an innovator in health care. I challenge this effort and register my formal opposition at this time.

The document I have prepared which is before you is a detailed overview of my perspective in this matter. I believe there are many issues within that document which merit your full consideration; issues which directly relate to the proper administration of the student health service. Perhaps the fact that student input into the policy development process has been lacking is the clearest indictment of a health service operating separate from and, in some instances, in opposition to the best interests of the students. The failure, however, of the administration to invest an official advisory board composed of students and professional medical personnel with the authority to review and propose health service policy is not only a failure in proper administration but it also constitutes a failure of responsibility to the students and the University.

If the University is to expect students to continually provide increasing fees for the operation of the health service, I do not believe we ask too much in proposing that a formal advisory body be established. An advisory body which can integrate the interests of students and professional medical expertise to develop a comprehensive health service geared to the delivery of primary medical care.

In conclusion, therefore, I formally request that you establish an independent advisory board with the authority to oversee the student health service. Additionally, I ask that the formation of such a board be incorporated into the resolution before you. Accordingly, it may be necessary to delay consideration of Item J to allow the Board to receive input from the administration, the Board Staff, and Student Government on this proposal. Thank you for your attention in this matter.

Mr. McVay and Dr. Bruce R. Swinburne, Vice-President for Student Affairs, SIUC, answered questions on these two matters by members of the Board and suggested that there is a difference of opinion between the administration and the students as to the source of the increased funding. The recommendation of student leadership and of the ad hoc student committee is for a reallocation of University resources to meet this need, and a general recommendation of the ad hoc committee was that if an increase in student fees is authorized, then that amount should be matched by funds of the University not generated directly by students. The administration does not feel it would be appropriate to reallocate funds from other University programs to meet this need.

Dr. Brown commented that the Board had found itself placed in a very troublesome position of being called upon to determine factual situations and history which should have been provided to it by appropriate staff review coming either from the administration or from the Board Staff. The approach taken by Mr. Adamczyk had not permitted that, since his report had been received only two days ago. Dr. Brown felt that the first task should be to assign the responsibility for clarifying those issues and performing the necessary study and research on the facts so that the Board would be in a position to take an appropriate action.

Chairman Rowe stated that the request for an advisory board should properly be addressed through channels to the administration. The Board of Trustees was not in the habit of mandating advisory boards to each campus and it would be an unfortunate precedent for this Board to take such an action.

Mr. Adamczyk said that he would like to see the Board specify some authority for an advisory board to oversee a program which was overwhelmingly

Funded by student fees. He felt that the students had no authority over the programs at the present time in any capacity. If the \$5.00 fee is granted by the Board, that would be essentially condoning actions that have been taken by the health service administration without student input and a continuation of those programs and their expansion.

Vice-President Swinburne pointed out that there had been a Student Health Advisory Board which was not as effective as it should have been. The Student Government and the Graduate Student Council have been deeply involved with these matters through their representatives on the ad hoc Health Service Budget Deficit Investigatory Committee. The committee recommended that a nine student member board be established, six students appointed by Student Government and three students appointed by the Graduate Student Council, and such a board had been established. This board certainly had legitimacy from the standpoint that the recommendation came to him and he in turn had recommended that this student board be established. This board has not been in operation very long, but at the last meeting of that board, upon the recommendation of Mr. McVay, he recommended that the word "advisory" not be used in connection with this board.

After a lengthy discussion, Mr. Norwood moved approval of the resolution to reinstate the policy of assessing students who are carrying 1-5 credit hours, and to defer the increase of \$5.00 in the Student Medical Benefit Fee. The motion was duly seconded.

The Chair requested that action should be taken in two motions. Therefore, Mr. Norwood moved approval of the resolution as presented in the matter, Authorization for Change in the Student Medical Benefit Fee, SIUC.

The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Then Mr. Norwood moved that the Authorization to Increase the Student Medical Benefit Fee, SIUC, be deferred until the April Board meeting. The motion was duly seconded.

Mr. Elliott commented that if the student board which had currently been created had an objection to a particular program or to its constitution, then there were ways of bringing this matter up through the administrative channels where the student board could take its recommendation to Mr. McVay, to Vice-President Swinburne, and then to President Brandt, and if necessary, to the Board of Trustees. When the matter starts at the Board of Trustees' level there is no way of getting the input from the various administrative channels, and he did not feel the Board should sit as a committee of the whole and look at recommendations which should be processed through channels. Mr. Elliott explained that he was certainly in favor of having student input into the various elements of the University, but he was opposed to having the Board to try to sit in judgment as a primary hearing body on all of these issues, before there has been a chance to look at them at the appropriate level. He felt that it was all right to defer this matter for a month, but he did not think it was right to listen to a complete examination of all of the programs of the Health Service next month.

Vice-President Swinburne pointed out that if the matter were deferred for another month, there would be a loss of the summer income from the fee. Mr. Norwood said it was his motion to defer. He would withdraw the motion in order not to lose the income, but as one Board member he was disturbed that

every time a fee increase was presented to the Board it had to be enacted that day. He requested that fee increases should be presented at least a month ahead so if there were any problems, there would be time to work them out. The seconder consented to the withdrawal.

Mr. Elliott moved approval of the Authorization to Increase the Student Medical Benefit Fee, SIUC. He wanted it understood that this action does not foreclose the newly appointed student board from bringing other recommendations and reviews through orderly channels to the Board of Trustees. The motion was duly seconded. An inconclusive voice vote resulted in a call of the roll. Student Trustee opinion in regard to the motion was indicated as follows: Aye, none; nay, Elizabeth Byrnes, James M. Grandone. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., Carol Kimmel, William R. Norwood, Harris Rowe; nay, Margaret Blackshere, A. D. Van Meter, Jr.

The following report was presented:

INFORMATION REPORT: CURRENT PRACTICES RELATING TO TUITION WAIVERS
FOR GRADUATE STUDENTS, SIUC

1. Foreign Students (IV Code of Policy A-6-a).

The 75 tuition awards for foreign students are allocated by the Office of International Education. The number of such awards for graduate students varies from term to term with such awards being made in cooperation with the Graduate School.

2. General Scholarships (IV Code of Policy A-6-c).

These awards are granted upon recommendation of the appropriate college deans based on quotas established by the Vice-President for Academic Affairs. Currently a total number of 50 such awards has been allocated to the Graduate School each term.

3. Sponsored Students (IV Code of Policy A-6-f and A-6-g).

The Office of Research Development and Administration assists various units of the University in the preparation of grant proposals. Whenever possible, support for tuition and fees are sought from the granting agency. In cases where funds are provided for educational costs with the condition that the student not be charged tuition and fees, the President has authorized the Associate Vice-President for Research to grant up to 200 scholarships for tuition and fees.

4. Faculty, Administrative/Professional Staff, Civil Service Staff, and Graduate Assistants (IV Code of Policy A-6-h).

All employees of the University on the basis of proper identification are granted a remission of tuition.

In addition, a graduate student who has held a graduate assistantship requiring service to the University of at least 25 percent of full-time for each of two consecutive semesters is eligible for a waiver of tuition.

5. Graduate Fellowship Awardees.

Tuition is waived each academic term in the case of all persons who hold current and valid graduate fellowships for such academic term. Approximately 90 such awards are made each term.

6. Cooperating Teachers.

Tuition is waived for persons who serve as "cooperating teachers" in conjunction with the SIUC student teaching programs, with such waivers being awarded on the basis of one academic term's waiver of tuition for each academic term in which the "cooperating teacher" actually has had an SIUC student teacher assigned under his or her supervision; such waivers have been granted for any academic term beginning within one calendar year of the academic term in which a student teacher was assigned to the "cooperating teacher." Approximately 75 awards are made each term.

Dr. Brown pointed out that there does not exist a specific Board policy regarding the grant of tuition waivers for graduate students. He would like to suggest that the System Council be instructed to develop such policy. Hearing no objection, the Chair directed the System Council to develop such a recommendation.

Under Reports and Announcements by the President, SIUC, President Brandt announced that Professor Louis Brent Kington, School of Art, has been invited to participate in an art exhibit and seminar in Rome. He is one of two persons in the United States who was invited by the Committee of Religion and Art to participate in this activity. His field is blacksmithing and he operated a program in Carbondale last year with a great deal of national success.

President Brandt announced that two grants from the Federal Comprehensive Employment and Training Act have been awarded to faculty members at SIUC. Jacquie Eddleman and Beverly Gulley, Assistant Professors in Child and Family in the Division of Comprehensive Planning and Design, have received an award of \$125,000 for their project "Training Infant-Care Givers in Jackson County, Illinois." Richard Archer, Instructor in the Division of Comprehensive Planning and Design, was awarded \$70,000 for a project to train disadvantaged rural youths in weatherization and low cost solar energy techniques appropriate to Southern Illinois. These two projects will employ forty-seven individuals who will benefit from classroom and on-the-job training.

The Student Affairs Counseling Center has received full approval of its pre-doctoral internship training program in counseling psychology. The Center is one of only five counseling centers in the U.S. to have internships approved by the American Psychological Association.

President Brandt reported that handicapped students at SIUC had participated in an unusual program on March 6. Mr. A. J. Reichelt, President

of Quasar Industries and creator of the domestic robot, discussed the many ways robotic aids can benefit the handicapped. This was an outgrowth of our project working with handicapped students. The effort in Quasar is to develop a robot which will be of assistance to the handicapped student and will perform tasks available to them. They demonstrated a robot by the name of Klatu who responds totally to voice commands and carried on conversation with what he called master. Real headway is being made, and from the gathering of wheelchair students in the auditorium during this presentation and the response that was received it looks like a continuing step forward by SIUC in terms of moving to provide the best possible types of care and be up to the minute in terms of working for the handicapped.

President Brandt called attention to two student organizations, Blacks in Engineering and Allied Technology, and Blacks Interested in Business, both of which have become very active on campus in assisting SIUC in getting minority students into these various programs. The members of these two groups toured Caterpillar in December and will tour the Ford Motor Company in March, and National Steel Corporation in Granite City has invited both the organizations to tour its facilities. The Blacks in Engineering and Allied Technology is a student chapter of the National Technical Association, and our chapter will host students from eighteen midwestern universities in the first student chapter conference of that association in April at SIUC. These organizations are helping in areas which have particularly been devoid of minority students in years past, and this is a very excellent effort on their part to attract minority students into these programs.

The following matter was presented:

APPEAL OF GILBERT N. ZOELLER, SIUESummary

Appellant is an Associate Professor in the School of Dental Medicine, SIUE. Appellant complains of irregularities (1) in his treatment as a candidate for Assistant Dean for Clinical Affairs and (2) in the consideration of his promotion; and (3) inequitable assignment of clinical duty. His grievances were heard by a faculty committee on the basis of whose findings and recommendations the President directed that future procedures be reformed. Appeal is taken from that action. The general basis of the appeal is that although the committee's findings on the whole favored Appellant, he was accorded inadequate remedies for the personal harm he suffered. He asks the Board to (1) reopen the position of Assistant Dean for Clinical Affairs or negotiate it with him, (2) "authorize" his promotion, and (3) reduce his clinic assignment to three half-days per week.

The SIUE answer is that (1) the committee found the irregularities in the selection process to be of insufficient seriousness to warrant reopening the position, but because a new Dean is about to be hired all three Assistant (or Associate) Deans' positions would be converted to "acting" positions effective July 1, 1978; (2) the committee found that Appellant was treated the same as other candidates for promotion and he will be reconsidered again this year, and (3) the School requires 60% student contact time and Appellant is currently assigned only 50% (or the equivalent of five half-days per week).

Appellant replies that (1) the reopening of positions is acceptable pending further developments, (2) he would be eligible for promotional reconsideration this year anyway, so that does not answer his complaint concerning last year's process, and (3) the 60% requirement is only for clinical faculty, which Appellant implies is not applicable to him.

One member of the three-person committee filed a minority report complaining of the absence of any material redress of Appellant's grievances.

President Shaw could only summarize his point of view since Dr. Zoeller was not present. A hearing committee had looked into Dr. Zoeller's concerns and came up with a number of suggestions for improvement of the operation of our promotions and tenure procedures and hiring procedures in the School of Dental Medicine. The Acting Dean of the School of Dental Medicine, the Vice-President and Provost, and himself agreed with recommendations that we strengthen our hiring and promotion procedures, and that guidelines and procedures be

established which would be clear and understood by all involved. As it pertains to this specific grievance, we were not denying that there was a procedural softness, either in the case of promotion or in the case of the position in question, but our feeling was that this had worked adversely against all of the candidates for promotion and for this particular position, and we see no reason to single Dr. Zoeller out for special favor. There is but one position to fill, and that given position is one of those that is in effect being labeled an acting position and would be handled at the time that the new Dean of Dental Medicine is selected and he would at his pleasure pick someone under a set of procedures that we feel more comfortable with.

After discussion, Mr. Elliott moved Draft Order #1 on each of the three issues: Issue #1 - The grievance regarding the consideration of Gilbert N. Zoeller for the position of Assistant Dean for Clinical Affairs appears to have been rendered moot, and is hereby dismissed; Issue #2 - The grievance regarding the consideration of Gilbert N. Zoeller for promotion to the rank of full Professor is not well taken, and the action of the SIUE President is affirmed in all respects and Issue #3 - The grievance regarding clinical assignments for Gilbert N. Zoeller is not well taken, and the action of the SIUE President is affirmed in all respects. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Mrs. Blackshere voted against the motion.

The following matter was presented:

REVISION OF POLICY ON NON-DISCRIMINATION
[AMENDMENT TO V CODE OF POLICY D]

Summary

This matter proposes a restatement of the Board's policy on non-discrimination, taking into account new laws and developments which have occurred since the date of original Board approval of the policy in 1970.

Rationale for Adoption

On August 21, 1970, the Board of Trustees approved the existing policy on non-discrimination. The Board reaffirmed its commitment to the policy on July 16, 1971. Since 1971, the scope of protections against discrimination provided by state and federal laws has been broadened to include groups of persons not specifically identified in the existing policy. Also, in 1971, the protections provided by law were focused primarily on employment and, since that time, the protections have been broadened to include other activities in which the Universities engage.

The most pervasive changes in the law in this area have been approved by the United States Congress. In 1972, Congress approved Title IX of the Education Amendments of 1972. It provides, in part, that, ". . . no person shall, on the basis of sex, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any academic, extracurricular, research, occupational training or other education program or activity . . ." operated by a recipient. In 1974, the Vietnam Veteran's Readjustment Assistance Act was approved. The Act requires that government contractors, which by the Act's definition both SIUC and SIUE are, take affirmative action to employ and advance in employment disabled veterans and veterans of the Vietnam era.

The most recent changes in federal law which have, and will continue to have, a substantial impact on SIU are amendments to the Rehabilitation Act of 1973 which were approved by Congress in 1976. The effect of these amendments is to prohibit the denial of participation in or the benefits of any program or activity receiving federal financial assistance to persons solely on the basis of handicap and to prohibit discrimination under any such program or activity based solely on handicap. SIU, like most universities, is the recipient of substantial amounts of federal funds, and its operations are, therefore, subject to the new law.

A law which was in effect at the time the current policy was approved but which was not recognized in the policy statement is the Age Discrimination in Employment Act of 1967. This Act prohibits discrimination in employment against persons between the ages of 40 and 65 years. The Act applies to political subdivisions of states, which includes SIU. In addition, the Age Discrimination Act of 1975 prohibits age discrimination in any program supported by federal funds.

The amendment to the proposed policy statement presented to the Board on February 9, 1978 which would have added two protected categories, marital status and sexual preference, and the Board's direction for the Task Force to review the proposed amendment prompted modification of the proposed policy statement. The major difference between the policy statement proposed here and the one proposed for adoption in February is the elimination of specific reference to protected categories of persons. As the laws of the United States and the State of Illinois change, additional protected categories can be expected. It is believed that a general statement regarding the Board's commitments to equal opportunity is a better approach in this fluid situation than the specific listing of categories now protected by law.

The Task Force reviewed the addition of both marital status and sexual preference to the earlier version of the policy statement. It was found that marital status as a decision-making criterion has fallen into disuse during the past several years. Both Universities have abandoned marital status as a criterion for occupancy in what was once referred to as "married student housing." Whether or not a person is the head of a household is now determinative in such a situation. The Board, when it adopted "Personnel Policies Affecting Civil Service Employees of SIUC and SIUE," approved a statement to the effect that marital status shall not be considered in the initial employment decision or in relations with Civil Service employees. The adoption of marital status as a protected category, if the approach of specific enumeration of protected categories had been followed, would have had little effect on the operation of the Universities.

Unlike the situation found regarding marital status, sexual preference has not in the past been listed in policies as a criterion for decision making, nor is it found in policies intended to protect persons from discrimination. The courts, however, have dealt with various kinds of discrimination against homosexuals and organizations consisting of homosexuals. Several courts have held that public universities may not deny recognition of a student organization dedicated to the interests of homosexuals without a strong showing that such recognition would create a clear and present danger to the institution or incite the violation of laws. Recently the United States Supreme Court declined to review a lower court's decision which had adopted this position in a case involving the University of Missouri.

Also, courts have begun to protect homosexuals from dismissal from employment based solely on their sexual preference; however, courts have been reluctant to afford homosexuals the same degree of relief available to other minority groups. The United States Supreme Court has adopted a test which it applied to a case involving a federal employee and the U.S. Civil Service. The Court held that a federal employer must find a reasonably foreseeable and specific connection between an employee's potentially embarrassing conduct and the probability of a detrimental impact on agency efficiency before dismissal is appropriate. Under the revised policy statement on non-discrimination, discrimination based on one's sexual preference would be limited by these and other court opinions.

Recognition of these laws and developments by the Board of Trustees in a positive statement requires changes in the existing policy.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

As the matter proposes revision of a policy necessary to make it conform to law, direct reactions from constituency groups were not sought. The Task Force charged with developing the policy was composed of representatives from SIUC, SIUE, and the System Office.

Resolution

WHEREAS, The Board of Trustees of Southern Illinois University desires to reaffirm its commitment to equal opportunity within Southern Illinois University for all persons;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That V Code of Policy D-4 be repealed and that the following statement be substituted in its place:

4. Policy on Non-Discrimination. In accordance with the laws of the State of Illinois and the United States, the Board of Trustees of Southern Illinois University is committed to a policy of equal opportunity for all persons. The Board of Trustees directs that all elements of Southern Illinois University adhere to procedures which promote this policy in all phases of University activities including employment, educational programs, choice of contractors, and relationships with employee organizations.

Mr. Norwood objected to the word "qualified" in the resolution.

Mr. Britton, who was a member of the Task Force for the System Council, could see no particular problem with eliminating the word "qualified." After further discussion, Mr. Grandone moved approval of the resolution as presented with the word "qualified" deleted. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

MODIFICATION OF SPECIFIC INSTRUCTIONAL FEES
[AMENDMENTS TO IV CODE OF POLICY A]

Summary

This matter proposes modifications of the System Policies relative to instructional fees and charges, IV Code of Policy A-1-d and A-5-b. The current policy, reference A-1-d, limits instructional fees which may be assessed as a condition of enrollment to \$100 (either per quarter or as a one-time charge) except by action of the Board of Trustees. Section A-5-b of the current policy authorizes a charge of \$0.60 per contact hour for non-credit extension courses. The modifications, as proposed, authorize the Presidents to assess instruction fees commensurate with costs of program delivery for certain off-campus programs and for non-credit courses of instruction.

Rationale for Adoption

There are specific groups of place-bound individuals who want educational experiences in a specialized program for a designated period of time. These groups are usually characterized by a career-oriented homogeneity. The University has in limited instances the capability of providing these specific educational experiences but it may not have sufficient funds to support the additional costs related to off-campus program delivery.

In addition, within existing resources the Universities cannot meet their obligations to provide continuing education opportunities to practicing professionals unless these programs can be self-sustaining. This severely limits the continuing education offerings of the Universities.

This change in policy is proposed to provide access to specific instructional programs for place-bound students and to ensure delivery of quality credit and non-credit instructional programs to these particular students

Programs delivered at off-campus locations are in most instances costly because such programs require the assignment of faculty to off-campus locations and the allocation of support costs for travel expenses incurred by the faculty. As a result, many such programs cannot be delivered with the current resources made available to the Universities. The Universities, therefore, have the opportunity to deliver off-campus only those programs which can be supported by reallocation of existing resources as well as those programs which can be delivered in close proximity to the University.

The clientele served by off-campus and continuing education programs continue to request that the Universities serve their needs. These needs for delivery of quality programs to the place-bound and part-time student can be met provided these place-bound students assist with the cost of delivery of these specific programs.

In order to meet the demand for extension of recognized quality on-campus instruction programs to off-campus locations, the Universities propose to assess fees appropriate to recover cost of program delivery for specific groups of place bound students who seek the services of the Universities. Expansion of non-credit

offerings which will benefit the community and the region will also be possible provided the Universities may assess appropriate fees for these offerings.

These modifications of the Code of Policy relevant to instructional fees and charges for non-credit offerings permit the University Presidents to determine appropriate instructional fees which must be assessed in order to meet the needs of these specific groups of students and to ensure the delivery of quality programs to these students.

Considerations Against Adoption

The University knows of no considerations against adoption.

Constituency Involvement

This matter has been reviewed by continuing education officers and is recommended by the Vice-Presidents for Academic Affairs and the Presidents of Southern Illinois University at Carbondale and Southern Illinois University at Edwardsville.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy A-1-d and A-5-b be and is hereby amended, the provisions as amended to be effective upon approval of this amendment, and thereafter to read as follows:

A. System Policies

1. General policies applicable to student fees and charges.
 - d. Access. In order to assure ease of access to the educational opportunities within the Southern Illinois University System, instructional fees shall be kept to a minimum level consistent with the maintenance of educational quality. Pursuant to this policy, no instructional fee over \$100 (either per academic term or as a one-time charge) may be assessed of an individual student except by action of the Board of Trustees with the exception of instructional fees that may be assessed upon authorization of the Presidents to recover added costs of delivery of off-campus instruction, each of which shall be reported to the Board of Trustees in a semiannual report.
5. Miscellaneous fees.
 - b. The Board authorizes the Presidents to assess participant fees appropriate to recover costs of program delivery for non-credit offerings.

Dr. Sue Pace, Associate Vice-President for Academic Affairs and Research at SIUC, explained that the Presidents should be able to assess the specific student fees that were associated with off-campus delivery of programs. The second issue was with the non-credit offerings, where the current policy limits charges to 60¢ per contact hour. This policy was approved in 1959, and in addition to the impact of inflation upon the cost of those programs, the thrust of the programs have changed radically.

Dr. Brown explained that this item has an impact on both institutions. The issue that the Board Staff is concerned about is that the present policy allows fees to be set at whatever level they may be determined as necessary, but that the Board be informed about those that are more than \$100, and this new proposal says that the Board will no longer be informed about those that are more than \$100. We see no necessity for the Board not to know.

After further discussion, President Shaw suggested that as a means of insuring that the Board is informed, to add another item which simply says that anything in excess of \$100 be reported on a semiannual basis to the Board. That would give the Board the information it needs and it would give the institutions the authority to carry out its work.

Mr. Norwood moved approval of the resolution, amended as proposed by President Shaw. (Amendment incorporated in the above text.)

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown reported that studies were proceeding on the issue of whether the employee's contribution to the State Universities Retirement System can be tax-sheltered by having the employer pick up the contribution, i.e., simply resolve to call it a payment from University funds rather than a deduction from employee wages. The desired result is non-taxability of that portion of wages,

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but only if the same portion of wages continues to be credited as earnings for the purpose of computation of pension payments.

A difference of opinion has arisen within the higher education community regarding whether, if we say these dollars are not wages for purposes of income tax, we can at the same time say that these dollars are wages for purposes of pension computations. Until consensus is achieved on this matter, if necessary by amendment of the Pension Code, it does not seem advisable to take concrete action. It is therefore recommended that the matter remain under study and the delegated authority for the members of the Executive Committee to act between Board meetings be continued indefinitely. There are numerous legal talents examining the question and we remain optimistic that some helpful development will come from this, but that is one of the reasons why no specific action could be proposed to the Board yet.

Under Legislative Activity, Dr. Brown had provided to the Board members an analysis of the Governor's budget recommendation as allocated by the IBHE and adopted at its meeting two days ago. It consisted of three schedules: Schedule I indicated the impact upon statewide systems; Schedule II indicated the impact upon the Southern Illinois University System; and Schedule III showed a set of details where some of the significant changes have occurred. The difference between the IBHE recommended budget increase and the Governor's recommended budget increase is slightly more than a half of one percent and is relatively even across the state. Dr. Brown had also provided an analysis of the Governor's proposed capital budget for Fiscal Year 1979. He pointed out that this analysis was dealing with new capital project dollars and did not recognize the fact that some nine million dollars of reappropriated capital dollars were in the IBHE priorities and were included in the Governor's twenty-two and one-half million dollar budget recommendation.

Dr. Brown requested the Board's concurrence in practice and the procedures necessary for the development and introduction of SIU's appropriation bill. The IBHE, at its meeting two days ago, had reaffirmed its determination of the level of need in the recommendations it had developed. Dr. Brown would like to suggest to the Board that we develop an appropriation bill recognizing the dollar level of the IBHE recommendations but that that dollar level not include a tuition increase but instead call for the difference in the IBHE figures to come from General Revenue funds, and that we work with the other systems to develop agreement on the House of the legislature into which we introduce our bill and on an appropriate date. The System Council would determine the specifics of what legislative assistance we would seek for introducing the bill. If the Board would concur with this kind of approach, he respectfully requested that the Board indicate to the System Council to proceed in this manner.

Chairman Rowe asked if the University of Illinois, Board of Governors, and Board of Regents would not have the tuition increase in their budget request. Dr. Brown responded that he strongly anticipated they would not. Chairman Rowe stated that it was the consensus of the Board to proceed as we have in the past with our appropriation bill on the basis outlined.

Dr. Brown mentioned that there were some very severe concerns about capital projects in the Governor's budget, or not in the Governor's budget as the case may be. There was a very strong concern for the development of the law school construction money. There was also a very strong concern for the completion of the planning money for the multi-purpose facility at SIUE and a special legislation in connection with the East St. Louis Center (Broadview).

President Shaw said it was his hope that the Board would encourage us to submit separate legislation which would permit us to achieve the second

phase of the planning money for the multi-purpose facility. With regard to the East St. Louis Center, we have been told that we can no longer make renovations there because this building is on a lease-purchase arrangement and the purchase has not been completed. He, therefore, asked permission of the Board to seek legislation which would allow for purchase of the building early.

President Brandt stated the Board had already demonstrated its support for the law school building, and he hoped the Board would continue its commitment.

Chairman Rowe, at a meeting of governing board chairmen with the Governor, asked the Governor about the release of the planning monies for the law school building and the Governor acknowledged that the money had not been released even though he had signed that bill last year. Rumors are going around that the release of the planning monies will be coming fairly quickly, but the question still remains as to the appropriation bill for the law school construction. Chairman Rowe felt sure that our legislative friends from Southern Illinois would be willing to introduce a special bill, and it seemed to him that we needed to convince the legislature to pass such a bill even though the Governor's level of capital funding did not reach down to the law school on the IBHE prioritization list. Doing so would give the Governor the opportunity to veto such a bill, but also a chance to disagree with the official prioritization as put out by the IBHE. The Governor is committed to a law school building at SIUC and pressure should be kept on that fact.

Chairman Rowe stated that the IBHE had received its report on the possibility of a new School of Veterinary Medicine for SIUC, and the staff of the IBHE had recommended against it. He felt that there were some appropriate responses that might be made to what we feel might be fallacies in the IBHE staff report to the IBHE, and felt that this Board would want to encourage SIUC to make those appropriate responses.

President Brandt commented that if nothing is done in this legislative session about the new School of Veterinary Medicine for SIUC, the issue would be moot because in the Governor's budget is one and one-half times as much new capital money for additions to the veterinary school at the University of Illinois as there was for the rest of higher education capital output together. The current legislative session would decide the question of the School of Veterinary Medicine.

Chairman Rowe suggested that we encourage an early response to some of the items in the IBHE report and then seek the advice of Representative Richmond and his colleagues as to whether to try and proceed. President Brandt stated, and Dr. Brown agreed, that if the twenty-two million dollars goes through to expand the University of Illinois School of Veterinary Medicine, there would be no possibility of additional consideration for a school at SIUC. Mr. Elliott was disturbed that the IBHE report did not discuss the adequacy of the program at the University of Illinois and whether or not it is at an optimum level or number of students, and whether this makes a difference in the plan that the IBHE should provide. It does appear from the funds involved that it may be a good argument that SIU could just as well have that program as the University of Illinois. It also should be noted that we have more large livestock in Southern Illinois than in Northern Illinois, and in order to give the University of Illinois veterinary students experience with large animals, those students would have to be sent down here for their laboratory training, and there may be a number of other arguments that have not been presented. Now whether this results in a recommendation that SIU well can have a veterinary school or not, he was not prepared to say at this time nor did he think the Board ought to take a stance until we had further facts, but he did feel that President Brandt and his people should bring the Board additional information and also give Representative Richmond

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additional information because he did not think the IBHE report was satisfactory to give the Board that background.

After further discussion, Chairman Rowe stated that by consent, the Board agreed to support and urge the three separate bills for the items specified (law school building, SIUC; multi-purpose facility, SIUE; and Broadview building, East St. Louis), and would hear further on the possibility of the School of Veterinary Medicine.

Mr. Elliott gave a brief report on a jury trial held in Federal Court in Benton, Illinois, where members of the Board of Trustees had been sued as individuals. As a result of this trial, he requested that there be a conference to discuss what we learned from the handling of this case from a procedural standpoint. With the Board's permission, he would like to meet with the attorneys involved and any of the Board members who were interested in joining this discussion. He asked that President Brandt, President Shaw, and General Secretary Brown be requested to send anyone they would like to add to that group to participate in the discussion. Chairman Rowe established an Ad Hoc Litigation Procedure Review Committee, with Mr. Elliott as Chairman. Mr. Elliott requested that Messrs. C. Richard Gruny, Larry L. French, Arthur M. Sussman, and John C. Feirich, among others, should attend this discussion.

Mr. Grandone requested the Chair to recognize Mr. Bret Cain, President, Student Senate, SIUE, who introduced Muhammad Abdel Aziz from the East St. Louis Center. After a brief statement about the importance of the East St. Louis Center, Muhammad Aziz read the following petition:

We, the undersigned students of SIU East St. Louis Center, (some 500 students or more) urge strongly to the General Assembly and the Board of Trustees to continue renovation at the SIU Center. We feel as voting citizens and students who have to pay absurd tuition that it is totally unjust for us not to have the proper educational facilities that are conducive to higher education. In addition, we feel that the discontinuation of renovation after state monies have already been put

in use for renovation can be said as a breach of contract and commitment to the growth and development of this institution.

If satisfaction of this complaint is not dealt with in proper perspective of the SIU Center, we will take this matter to court, because we feel the mistake is yours and we should not be made accountable. We support the SIU administration in their attempts to rectify this grave situation.

Chairman Rowe thanked Muhammad Aziz for the petition, and said we were shocked to find out that money could not be spent for more renovations at the East St. Louis Center.

The following matter was presented:

AUTHORIZATION OF SWRF EXPENDITURE: ALESTLE PRODUCTION EQUIPMENT, SIUE
[AMENDMENTS TO IV CODE OF POLICY C-9]

Summary

This matter authorizes the expenditure of up to \$31,000 in SWRF funds to replace production equipment for the Alestle on the SIUE campus.

At the current time, the Code of Policy does not contain clear authority for the use of these SWRF funds at SIUE to purchase equipment as requested. This agenda item also seeks amendment of the Code of Policy so that the authorized use of SWRF funds at SIUE will be the same as that authorized for SWRF funds at SIUC.

Rationale for Adoption

The existing production system for the Alestle has been under study some time. Various alternatives which would expand and improve the production capabilities of the system have been considered.

The equipment acquisitions will provide a highly flexible computerized production system with add-on capabilities to provide for inexpensive future expansion. Design of the system will also permit use of it by journalism students and the administration by tying in additional terminals, rather than duplicating an entire production system.

The amendment of the Code of Policy on SWRF wording would make the name of and the use of funds at both SIUC and SIUE the same. The change would also permit the purchase of equipment for use of the Alestle.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The portion of this matter relating to the purchase of equipment for the Alestle was initiated by the Student Senate, SIUE. It is recommended for adoption by the Vice-President for Student Affairs, the Vice-President for Business Affairs, and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy C-9 be amended to read as follows:

9. For each academic quarter, a fee, the amount of which shall be established by this Board of Trustees, shall be collected from each full-time student and shall be deposited in the Student Welfare and Recreation Trust Fund for Southern Illinois University at Edwardsville. These fees shall be held and used for the purpose of future construction and operation of physical facilities for student recreation or student welfare and for student recreation or student welfare programs in accordance with the future authorization and direction of this Board of Trustees.

BE IT FURTHER RESOLVED, That a sum not to exceed \$31,000 be and is hereby authorized for expenditure from the Student Welfare and Recreation Trust Fund, SIUE, for the acquisition of production equipment for the Alestle, SIUE.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to the motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none. Mr. Elliott was temporarily absent.

Under Reports and Announcements by the President, SIUE, President Shaw stated that due to the lateness of the meeting, he would submit a list of activities of SIUE students, faculty, and administrators to the Office of the Board of Trustees. He did want to commend the Physical Plant personnel and

all of the other people who have worked countless hours to keep the University open after having 64-1/2 inches of snow in the last 60 days.

President Shaw made a brief report on the Mississippi River Festival. The MRF committee had recommended to him that a contract with an independent promoter is a reasonable and attractive course to pursue. He fully expected to be able to give the Board a report that would say something tangible about the MRF by the next Board meeting.

Mrs. Kimmel inquired about a committee of the House holding hearings with the focus on the governance of higher education in the State of Illinois. Dr. Brown stated that on March 15, the committee would hear testimony from Mr. Furman, Executive Director of the IBHE, regarding the Bonniwell report. It was Dr. Brown's feeling that this committee will not develop any radical or difficult matters for our consideration until later this year after elections were held. We will maintain an awareness of its activity and contact with the committee, but at this point we do not anticipate troublesome developments and when they are ready we will be in a position to testify. Mr. George Criminger from the Office of the Board of Trustees will cover this hearing, and a brief report will be given to the Board.

President Shaw asked that Dr. David B. Valley, President, University Senate, SIUE, be recognized.

Dr. Valley stated that part of his identity as a faculty member at SIUE was that he was involved in an experiment in higher education where we stand in the forefront of the fight to offer quality education for the lowest possible price. He was, therefore, disturbed with the discussion of and ultimate vote on the agenda item which authorized an increase in the Student Medical Benefit Fee at SIUC. He believed that the SIUC Student Body President was given a considerable amount of emotional support, but the bottom line was that

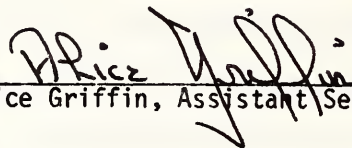
the Board voted to increase student fees by \$5.00 without giving the students substantial assurance that they would in the future be meaningfully involved in the process of setting priorities in areas where student fee money was the primary source of funding. This Board has consistently spoken against tuition increases that have been mandated by the IBHE and often times would come back to the various constituencies and say, "We did our best but our hands were tied." That need not be the case, I think, in the situation of fee increases where this Board has much more direct input in what happens. Therefore, he would suggest that the Board direct its staff to work with the student leaders of both campuses to assure that we have a situation in the future where students are meaningfully and systematically involved in any increase in fees.

Mr. Van Meter inquired as to what the Ad Hoc Architecture and Design Committee, that was appointed at the February meeting, was supposed to do. Dr. Brown commented that the System Council had already in the works a task force regarding the development of capital priorities on a System basis. This we felt called for an examination of the whole capital project development procedure and that task force has been asked specifically to consider how they might involve the Ad Hoc Architecture and Design Committee in connection with that whole project development procedure. As soon as it comes to some recommendations regarding that problem, the System Council can give this ad hoc committee some suggestions.

The Chair announced that a news conference would be held immediately following the Board meeting in the International Room of the University Center. Lunch would be served in the Mississippi Room of the Center and special guests would be the MRF committee.

Mr. Norwood moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 1:00 p.m.



Alice Griffin, Assistant Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, April 13, 1978, at 10:15 a.m., in Ballroom "B" of the Student Center, Southern Illinois University at Carbondale. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blackshere, Secretary
Miss Elizabeth Byrnes
Mr. Ivan A. Elliott, Jr.
Mr. James M. Grandone
Mr. Wayne Heberer
Mrs. Carol Kimmel
Mr. William R. Norwood, Vice-Chairman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr.

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
Dr. James M. Brown, General Secretary of the SIU System
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. William I. Hemann, Financial Affairs Officer
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, FEBRUARY, 1978, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of February, 1978, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: AWARD OF CONTRACTS BY THE CAPITAL
DEVELOPMENT BOARD: FUME HOOD EXHAUST SYSTEM REDESIGN, SIUE

Project Background

The Capital Development Board receives bids and awards contracts on all state capital projects to be funded through their agency.

Recent bid openings relate to Fiscal Years 1977 and 1978 capital projects previously approved by the Board of Trustees.

Action by the Capital Development Board

All bids were received and opened at the Capital Development Board offices in Springfield, Illinois.

CDB Project Number: 825-030-008

Project Title: Fume Hood Exhaust System Redesign, Science Building, SIUE

Project Description: Work under this project will involve the redesign of existing fume hoods in the Science Building, installation of new switches and control mechanisms, and installation of some new fume hoods. This work will correct a potentially hazardous situation of fume hood exhaust reentering the Science Building.

Date of Bid Openings: Bids for the heating, ventilation, and electrical work were opened January 19, 1978, and accepted by the Executive Director on January 31, 1978.

Identification of Low Bidders:

Heating: D. F. Edwards Heating Company, St. Louis, Missouri
Heating Low Bid: \$28,000

Ventilation: Granite Sheet Metal Works, Incorporated,
Granite City, Illinois
Ventilation Low Bid: \$75,963

Electrical: Louis Payne Electric Company, Bridgeton, Missouri
Electrical Low Bid: \$17,300

Total of Bids:	\$121,263
Project Contingency	<u>17,337</u>

\$138,600

Architect/Engineer Fees	<u>22,400</u>
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\$161,000

Original Budget Approval: \$161,000

POLICIES FOR NAMING PHYSICAL COMPONENTS OF THE UNIVERSITY
[AMENDMENTS TO I CODE OF POLICY G]

Summary

This matter proposes the adoption of new policies on the naming of physical components of the University for the SIU System and SIUE and also proposes non-substantive changes in the SIUC policy on that subject. The System policy would reserve to the Board of Trustees the right to name or rename all physical components of the University upon the recommendation of the Presidents, while the Universities' policies would guide the selection of names to be presented to the Board.

Rationale for Adoption

There currently exists no SIU System policy to govern the naming of physical components of the University. The proposed System policy borrows from the current SIUC policy and restates an unwritten long-term understanding regarding the Board's authority to name physical components.

The current SIUE policy was adopted by the Board in 1963 to provide interim guidelines on the naming of physical components until a complete review of the subject could be accomplished and a policy statement was presented to the Board. The proposed SIUE policy is the result of such a review process and provides expanded guidelines to assist campus leaders in formulating recommendations to the Board.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The SIUE policy was initiated by the University Senate, SIUE. It is recommended for approval by the President, SIUE.

The SIU System Policy was initiated by Board Staff and is recommended for adoption by the System Council.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That I Code of Policy G be amended to read as follows:

G. Board Policy for Naming Physical Components of the University

1. Southern Illinois University System Policy

- a. The Board of Trustees reserves the right to name, or rename, all buildings, structures and facilities, streets, drives and all other areas belonging to the University and under the

control of either Southern Illinois University at Carbondale or Southern Illinois University at Edwardsville. Hereafter in this policy and in the policies for SIUC and SIUE, all of the above mentioned physical components shall be referred to as physical components of the University.

- b. The President of the appropriate University shall make recommendations to the Board of Trustees regarding the naming of a physical component of the University.
- c. The selection of a name for a physical component of the University shall be governed by the following Board approved policies for Southern Illinois University at Carbondale or Southern Illinois University at Edwardsville.

2. Southern Illinois University at Carbondale Policy

- a. Physical components of the University may be named for notable members of the University faculty, staff, and student body; for distinguished former members of the Board; for donors of substantial funds; or for public persons, no longer living, of the state and nation, or of any country.
- b. Physical components of the University shall not be named for living persons, except as provided; nor shall they be named for any person who is on the active staff of any university or college.
- c. No more than one physical component shall be named for any one person at the University campuses, except for presidents and statesmen of the United States.
- d. The President shall make recommendations to the Board of Trustees relating to naming of facilities. The President may appoint an advisory committee made up of Constituency, Development and Alumni representatives to assist him in making recommendations. The Board must approve each recommended naming honor before further proceedings are initiated.
- e. When physical components of the University comprising permanent buildings and structures used for housing, instruction, research, or administrative purposes are given a proper name, an appropriate suffix noun excluding "Building" should be used. The noun "Building" will be used, with function names as a prefix, whenever a building is not named for a person. This policy for suffix nouns holds for all except special purpose physical components of the University, such as, libraries, athletic buildings and structures or facilities, extracurricular activity buildings, physical service buildings and structures, over/underpasses, streets, drives, special purpose areas, and the like.
- f. The appropriate suffix noun for auditoria, theaters, lecture halls, lounges, art galleries, dining rooms and other spaces

contained within a permanent building that are suitable for honoring a person will be determined by the predominant intended use of the space.

- g. Wherever practicable, the physical component naming committee, when naming physical components for persons, will take into consideration the discipline or service represented by the candidate named with a view to matching it as closely as possible to the discipline or nature of the expected permanent future function or service of the physical component to be named. The administrative dean or director of the academic or service unit under whose responsibility the physical component comes shall also be consulted for his advice.
- h. The Board may reserve the name of a worthy individual for application to an unnamed or future physical component, if at the moment of recommendation the physical component does not yet exist, or if Board policy provisions on eligibility criteria have not been met.
- i. If a recommended new or changed name for a physical component includes a proper-name prefix, the recommendation shall consist of a written resume of the accomplishments of the person for whom it is proposed to name the physical component, together with the particular contributions, if any, made to the University. After the approval of the Board has been given to name a physical component, the permission of the proposed namee, or of the nearest relative shall be obtained, whichever is applicable, before public announcement is made.
- j. The President of Southern Illinois University at Carbondale is authorized to establish procedures to implement these policies in accordance with the policies and procedures of the Southern Illinois University System.

3. Southern Illinois University at Edwardsville Policy

- a. Naming of Buildings. Buildings may be named for any notable persons who have made significant contributions to society. No buildings shall be named for living persons. No buildings shall be named for former full-time employees of Southern Illinois University at Edwardsville. Exceptions to the above shall only be made in rare instances and with full justification.
- b. Naming of all other indoor or outdoor structures, objects, and spaces. Indoor or outdoor structures, objects or spaces may be named for former members of the University community. No such physical component of the University shall be named for current members of the University community--except in unusual circumstances and with full justification.

- c. The President of Southern Illinois University at Edwardsville is authorized to establish procedures to implement the policies in a. and b. above, in accordance with the policies and procedures of the Southern Illinois University System.

POLICY ON GRADUATE ASSISTANT TUITION WAIVERS
[AMENDMENT TO IV CODE OF POLICY A-6-h]

Summary

This matter proposes an amendment to the Board's policy on tuition waivers for faculty, staff, and Civil Service employees to specifically include the waiver of tuition for graduate assistants.

Rationale for Adoption

The waiver of tuition for graduate assistants is a long-standing practice at both SIUC and SIUE; however, such practice has never been explicitly authorized by the Board of Trustees. Reliance has been placed on a Board approved policy waiving tuition for faculty, staff, and Civil Service employees to justify the practice. This policy was approved in February, 1961.

The waiver of tuition for graduate assistants is a common practice in higher education. The purpose of this matter is not to question the practice, but to clearly and explicitly support the practice by Board approved policy.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter is essentially a housekeeping proposal. The Board directed the System Council to prepare such a proposal at its meeting of March 9, 1978.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy A-6-h be amended to read as follows:

- h. Tuition, exclusive of books and supplies, shall be waived for all faculty, staff, and graduate assistants and for Civil Service employees as prescribed in their Personnel Policies.

RECOMMENDATION FOR HONORARY DEGREE, SIUC

Summary

The Honorary Degrees Committee and the President of Southern Illinois University at Carbondale present to the Board of Trustees a recommendation to

onfer upon Professor Marjorie Lawrence the honorary degree, Doctor of Music, at the commencement to be held on May 13, 1978.

Rationale for Adoption

Professor Marjorie Lawrence is an internationally known figure who has bestowed upon Southern Illinois University at Carbondale the benefit of her talent and outstanding ability to inspire students to accomplishments similar to her own.

Marjorie Lawrence was born in the remote Australian town of Dean's Marsh, Victoria, on February 9, 1909; and she early exhibited the strong will and courageous spirit that characterized her entire life. She supported herself in her early years, and at the age of nineteen won first prize in the Australian National Musical Competitions in Geelong. After this she traveled to Paris. With no financial backing, but with her magnificent voice and much determination, she was accepted by one of Paris' most prestigious teachers, Madame Cécile Gilly. By the time she was twenty-four years old, she had been lead soprano for the Paris Opera and appeared in leading roles in the opera of Monte Carlo.

In 1935 Marjorie Lawrence accepted an invitation to appear at the Metropolitan Opera in New York, which she did for six years, subsequently becoming one of the most sought-after sopranos in opera in the United States and Europe.

In 1941 Professor Lawrence contracted an almost totally disabling case of infantile paralysis. One year and a half later she was appearing on stage again and her career continued. She entertained for Franklin Roosevelt many times during his years in the White House. She entered the war effort with hers on behalf of the Allied cause and many tours followed after the war.

In 1952 Marjorie Lawrence decided to retire and did so. She became restless, however, and in 1960 she agreed to join the faculty of Southern Illinois University at Carbondale. She served the University for thirteen years. It was a productive and happy association during which the School of Music's opera program grew steadily in reputation.

Professor Lawrence's artistic and personal achievements have been an inspiration to two generations of faculty and students at Southern Illinois University at Carbondale. We have been fortunate to have shared her talent, her experience, her distinguished accomplishments, and, for us, an important part of her life.

Considerations Against Adoption

Persons recommending the action are aware of none.

Constituency Involvement

The President's Honorary Degrees Committee is represented by persons from all sectors of the University. Representatives are designated by constituencies, therefore, involvement has been ensured.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That upon the recommendation of the Honorary Degree Committee of Southern Illinois University at Carbondale, the honorary degree, Doctor of Music, be awarded to Professor Marjorie Lawrence at the May 13, 1978 commencement of Southern Illinois University at Carbondale.

OFF-CAMPUS PROGRAM: BACHELOR OF SCIENCE IN INDUSTRIAL TECHNOLOGY (MINING TECHNOLOGY SPECIALIZATION) IN THE FARMERSVILLE, ILLINOIS, AREA, SIUC

Summary

This agenda item requests approval for the School of Engineering and Technology to offer a program leading to the Bachelor of Science in Industrial Technology with a specialization in mining technology at a new off-campus location in the Farmersville, Illinois, area. Approval by the Board of Trustees is requested in order that the University may comply with current IBHE policy which requires approval from the Illinois Board of Higher Education for institutions to offer degree programs at new off-campus locations within the State of Illinois.

Rationale for Adoption

At its September, 1976 meeting, the Illinois Board of Higher Education approved policy statements concerning off-campus degree credit activities by Illinois colleges and universities. The policy requires the institution to receive program approval from the IBHE for all new off-campus programs and for existing off-campus programs to be offered at new locations. Southern Illinois University at Carbondale proposes to deliver an existing degree program in Industrial Technology with a mining technology specialization in the Farmersville, Illinois, area. This Board matter requests approval from the Board of Trustees to deliver this program at that location and to transmit this request to the Illinois Board of Higher Education for consideration.

The objective of the program is to provide the mining technology specialization Capstone program primarily for, but not limited to, employees of the mining companies local to the area. This off-campus offering has been requested by the various coal companies operating in the Southern Illinois area. All graduates of the program will most likely continue employment in mining-related industries, with a large portion being promoted within the companies as a consequence of this advanced educational opportunity.

The delivery of the program at this location is contingent upon the reallocation of personnel resources and upon the commitment of resources from the coal industry for FY-79. An Expanded Program Request will be submitted for FY-80 to permit the continuation of the program. This request is submitted prior to the identification of the source of funds for FY-79 in order that the Illinois Board of Higher Education may act upon the request prior to the University's committing to deliver the program at this location.

Considerations Against Adoption

The University knows of no such considerations.

Constituency Involvement

The delivery of this program at this location is proposed by the faculty of the School of Engineering and Technology. The matter is endorsed by the Dean of the School of Engineering and Technology and the Dean of the Division of Continuing Education and by the Vice-President for Academic Affairs and Research. The resolution is recommended for adoption by the President, SIUC.

Resolution

WHEREAS, Illinois Board of Higher Education policy now requires approval by the IBHE for existing off-campus programs to be offered at new locations; and

WHEREAS, There is an identified need for delivery of a Bachelor of Science in Industrial Technology, Mining Technology Specialization, degree program in the Farmersville area to enhance the career opportunities for mining technology personnel and this need can be met by Southern Illinois University at Carbondale;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the School of Engineering and Technology of Southern Illinois University at Carbondale be and is hereby authorized to offer the course of study leading to the Bachelor of Science in Industrial Technology, Mining Technology Specialization, in the Farmersville, Illinois, area commencing Fall Semester, 1978; and

BE IT FURTHER RESOLVED, That this authorization is subject to the approval of the Illinois Board of Higher Education.

CHANGE OF PROGRAM TITLE: SCHOOL OF TECHNICAL CAREERS ORDILL MANPOWER SKILL CENTER TO SCHOOL OF TECHNICAL CAREERS CAREER DEVELOPMENT CENTER, SIUC

Summary

This agenda item is initiated to change the name of a program offering of the School of Technical Careers. It is desired that the name of the School of Technical Careers Ordill Manpower Skill Center be formally changed to School of Technical Careers Career Development Center.

Rationale for Adoption

The terminology "Manpower Skill Center" originated under the Manpower Development and Training Act (MDTA) of 1962. The Center was created to train disadvantaged people for employment in rewarding careers. The legislation which replaced MDTA to accomplish the same purpose is the Comprehensive Employment and Training Act (CETA) of 1973. The Act of 1973 does not mandate that training programs funded under its jurisdiction contain the word "manpower" in their title.

Most manpower skill centers throughout the United States have deleted the "manpower" wordage and replaced it with a more suitable and definitive title to represent what the program actually accomplishes and the population it serves.

This change in program title is evidenced by the fact that the Illinois Office of Education, Division of Adult Vocational and Technical Education (DAVTE)

and Illinois State Job Service no longer refer to such training programs as "Manpower Skill Center" endeavors, but simply classroom "Career Training." The proposed name change will better identify the services offered by this training unit to prospective students, employers of students, funding agencies, and similar programs throughout the country.

Considerations Against Adoption

University officers know of no such considerations.

Constituency Involvement

The proposal to change the name of this School of Technical Careers non-credit program offering has been discussed in detail with the Illinois Office of Education, DAVTE officials, Illinois State Job Service, outside funding agency and the Skill Center's General Advisory Board. All concur that the name should be changed to reflect the true nature of the Center and its present funding source. The resolution is recommended by the Dean of the School of Technical Careers, is supported by the Vice-President for Academic Affairs and Research, and is recommended to the Board of Trustees by the President, SIUC.

Resolution

WHEREAS, The title Manpower Skill Center does not effectively communicate the true nature of program offerings by this School of Technical Careers unit;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the School of Technical Careers program presently designated as the Ordill Manpower Skill Center be hereby renamed the STC Career Development Center effective immediately; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education for information.

Mr. Van Meter moved the reception of Reports of Purchase Orders and Contracts, February, 1978, SIUC and SIUE; the reception of an Information Report: Award of Contracts by the Capital Development Board: Fume Hood Exhaust System Redesign, SIUE; the ratification of Changes in Faculty-Administrative Payroll-Carbondale, and Changes in Faculty-Administrative Payroll-Edwardsville; the approval of Minutes of the meeting held March 9, 1978; Policies for Naming Physical Components of the University [Amendments to I Code of Policy G]; Policy on Graduate Assistant Tuition Waivers [Amendment to IV Code of Policy A-6-h]; Recommendation for Honorary Degree, SIUC; Off-Campus Program: Bachelor of Science in Industrial Technology (Mining Technology Specialization) in the

armersville, Illinois, Area, SIUC; and Change of Program Title: School of Technical Careers Ordill Manpower Skill Center to School of Technical Careers Career Development Center, SIUC. Administrative Reorganization: Division of the Department of Agricultural Industries into a Department of Agribusiness Economics and a Department of Agricultural Education and Mechanization, School of Agriculture, SIUC, was withdrawn from the agenda at the request of President Brandt. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, W. D. Van Meter, Jr.; nay, none.

Under Trustee Reports and Committee Reports, there were no reports offered.

Under Reports and Announcements by the President, SIUE, President Shaw presented the following report:

INFORMATION REPORT: SCHOOL OF DENTAL MEDICINE MASTER PLANNING, SIUE

In accordance with the Board's action of October 11, 1977, the President, SIUE, has retained the firm of Graham, Anderson, Probst and White, Incorporated, of Chicago as architect for the School of Dental Medicine Master Planning. The contract provides for architects fees and expenses not to exceed \$110,000, and anticipates completion of the master planning functions in approximately nine months from initiation of the contract.

The planning functions to be undertaken consist of three general procedures. Phase one will identify the physical characteristics of both the existing facilities at the Alton campus and a proposed site on the Edwardsville campus, and determine the functional needs and relationships of the School of Dental Medicine programs now and in the future. Phase two will assimilate the data, needs and relationships identified in the previous step with conceptual studies to determine the programmatic and economic feasibilities of each alternative site. The final step will involve preparation of all materials produced into a format for presentation.

Attached for detailed reference is a copy of Exhibit A, Work Program, of the contract between the University and Graham, Anderson, Probst and White, Inc. University officers will keep the Board informed as to the progress on the master planning.

President Shaw gave a brief explanation of the report and stated that the architect was on the job and anticipated being finished in the time frame of the contract. Chairman Rowe commented that the use of the Board's Ad Hoc Architecture and Design Committee should be considered whenever any type of design was involved. The report was received and placed on file in the Office of the Board of Trustees.

President Shaw presented the following report:

INFORMATION REPORT: EAST ST. LOUIS CENTER, SIUE

Subsequent to the Board's authorization of March 9, 1978, to seek legislative action to acquire the East St. Louis Center, University officers discussed draft legislation and procedures with area legislators.

State Senator Kenneth Hall of East St. Louis introduced legislation on April 5, 1978, to appropriate funds for the acquisition of the Center (Senate Bill 1483, copy attached). Senate co-sponsor at that time was Senator Vadalabe of Edwardsville. As of the date of introduction House sponsorship and handling of the legislation had not yet been finalized, although strong bipartisan support is anticipated.

Favorable action from both Houses is expected as the measure requires no additional General Revenue funds.

University officers will keep the Board advised as to continued discussions and progress on this matter.

President Shaw distributed the East St. Louis Center Evaluation Committee's Final Report to the members of the Board, and a copy has been placed on file in the Office of the Board of Trustees. It was a lengthy report with many appendices. President Shaw publicly expressed his gratitude to the committee members for their fine efforts. He summarized the following recommendations:

- (1) A stronger program emphasizing basic skill training for deprived students;
- (2) the Performing Arts Training Center to be maintained and to be developed more fully;
- (3) degree credit courses offered at the Center or elsewhere in East St. Louis through the efforts of the Center should continue to be offered and expanded wherever appropriate;
- (4) future program development occurring at

times and levels consistent with University goals and practices; (5) the consideration of the establishment of a School of Developmental Studies, to be headed by a dean, reporting to the chief academic officer of the University; (6) the Learning Skills Center, faculty, and Student Development and Student Services should develop and implement a plan for coordination of diagnosis, prescription and monitoring of student change; and (7) a design to strengthen the remediation component of the East St. Louis Center. President Shaw stated there were a host of other specific recommendations and he hoped the Board members would read this report very thoroughly. The report was to be summarized and circulated in the academic community in the near future. The reason for having this much information sent out was that East St. Louis was an important part of SIUE and he wanted to insure that the University community and the larger community were aware of the issues and the challenges presented at the East St. Louis Center.

President Shaw reported that SIUE had entered into an agreement with the Nederlander Corporation to work with the University in the running of future Mississippi River Festival programs. This was an outstanding organization that has had over three generations of experience in running entertainment events. He requested the Board's permission to consider a waiver of a present policy that related to II Code of Policy C-1. It was the consensus of the Board to consider the matter. President Shaw read the following resolution:

THE USE OF UNIVERSITY PROPERTY FOR THE MISSISSIPPI RIVER FESTIVAL, SIUE
[SPECIFIC WAIVER OF II CODE OF POLICY C-1]

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the President of Southern Illinois University at Edwardsville be and is hereby authorized and empowered to waive the conditions and requirements of II Code of Policy C-1, regarding admission fees and profits for non-University groups and organizations, in relation to the Mississippi River Festival on the SIUE campus.

Mr. Grandone moved the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

Mrs. Blackshere wanted to express how excited the people were in the Edwardsville area about the MRF, and that the MRF had been an added attraction of the University to the community for a long time. She wanted to encourage everyone to attend the MRF in the future because she thought it would be even more positive in the way it was now being perceived.

Mr. Heberer inquired about the MRF deficits. President Shaw explained that the deficits over the past few years had been owed partly to University units and partly to persons outside the University. To look at it from a positive standpoint, the deficits owed to persons outside the University have been moved to various units inside the University, i.e., Photographic Service, Physical Plant, etc. At this point, he felt that these expenditures should be regarded as most of the University's other expenditures. A priority is set to conduct an activity and University resources are put into it to insure that the activity is conducted in the way it should be. If an activity is looked at in this way, many services have been rendered for the dollars put into it. No outside persons or groups are owed anything now.

President Shaw requested that the following announcements be made a part of the record: Professor Arthur Stahnke, Department of Government and Public Affairs, received a grant of 6,000 marks from the German Academic Exchange Office in Bonn for a three-month research visit in West Germany; Dr. James Bryant, Director of the Environmental Resources Training Center, received a \$24,106 grant from the U.S. Environmental Protection Agency to review, revise, update, and upgrade the existing Course 179.2 training materials to make them suitable for presentation to private sector consultants and engineers; Dr. Sidney Denny,

Associate Professor of Anthropology, received a \$9,800 grant from the U.S. Army Corps of Engineers to conduct and prepare a report on a cultural resources survey of selected portions of the Carlyle Lake Reservoir shoreline area; Dr. John Barker, Professor in the Department of Philosophical Studies in the School of Humanities, received an award of \$2,500 by the National Endowment for the Humanities to develop an analysis of pre-reflective knowledge in terms of causal concepts; Professor Rudolph Wilson and his wife, Sandra Lavernn, have been selected by the National Advisory Council for appointment to the Danforth Associate Program for a six-year term. The program is unique in the inclusion of faculty spouses. Mrs. Wilson is an Assistant in Education and teacher in the Early Childhood Center and Professor Rudy Wilson is an Assistant Professor in the Secondary Education Department of the School of Education; Professor John Ades and his wife, Constance, have also been advised by the Danforth Foundation that they have been selected for participation in the Danforth Associate Program. Dr. Ades is a Professor of English in the School of Humanities and Mrs. Ades has worked for the past ten years in the Edwardsville public school system in a foreign language enrichment program; and fifty Civil Service employees of SIUE's School of Dental Medicine participated in an all day course in Basic Cardiopulmonary Resuscitation on March 13. The course was taught by three dental school faculty members, Dr. Neal Roller, Dr. Sidney Raybin, and Dr. Emerson Carpenter. The School of Dental Medicine is actively engaged in teaching life support measures to its faculty, students, and Civil Service employees. The School also offers a course for area dentists and their office staff on how to handle emergencies in the dental office.

The following matters were presented:

APPEAL OF LINDA C. KERLEY, SIUCSummary

At the outset it must be noted that Appellant has raised several points in her appeal to the Board which have not been dealt with in grievance procedures below. Such points are not properly before the Board for decision at this time. If Appellant desires to submit these points through the grievance procedure, they will then become appealable pursuant to IX Bylaws 2.

One issue survives of the three complaints originally alleged by Appellant; the other two seem to have been settled in the course of the procedures below. The remaining complaint is that there was an average of 3% of salary base available for merit increases in Fiscal Year 1977-78, but Appellant received only a 1.3% increase for merit. (This increase was in addition to a 2% across-the-board increase and a 4.2% equity adjustment.) The SIUC contention is that the 1.3% was commensurate with her job performance. Appellant suggests that since her written ratings have been satisfactory and she has received no adverse comments from her supervisors it is inconsistent to award her a merit increase which is 43% of the average amount available per employee for such increases. She suggests that personal hostility directed toward her by her supervisor is the cause of the below-par increase.

A procedural issue arose at Step 5 of the grievance procedure below, to which SIUC chose to respond. Step 5 enjoins the President to conduct an investigation of the grievance and render a decision. The President appointed a panel to investigate and recommend a decision to him. Appellant challenges the legitimacy of the panel in that (1) the procedures do not provide for any such body, (2) she had no voice in the selection of the panel, (3) the panel contained co-workers and violated her confidentiality, and (4) there was some objection to three of the panel members. The first point, that the grievance procedures did not provide for such a panel, was the only one stated to the panel; that same point plus her lack of "input" were first raised in the Appeal the remaining thoughts were first expressed in her Reply, to which SIUC has no opportunity to answer under our procedures. Appellant argues that the only time progress in resolving her grievances has been made has been in face to face meetings, so she demands the right to have the President investigate rather than his appointed panel. The SIUC position is that the procedures do not preclude the President's use of a committee to assist him, and this procedure is sanctioned by practice and experience. Also, SIUC notes that of the five members, three were Civil Service employees.

APPEAL OF CLARA MAE MCQUEEN, SIUCSummary

At the outset it must be noted that Appellant has raised several points in her appeal to the Board which have not been dealt with in grievance procedures below. Such points are not properly before the Board for decision at this time. If Appellant desires to submit these points through the grievance procedure, they will then become appealable pursuant to IX Bylaws 2.

The complaint originally alleged by Appellant is that there was an average of 3% of salary base available for merit increases in Fiscal Year 1977-78, but Appellant received only a 2.6% increase for merit. (This increase was in addition to a 2% across-the-board increase.) The SIUC contention is that the 2.6% was commensurate with her job performance. Appellant suggests that since her written ratings have been satisfactory and she has received no adverse comments from her supervisors it is inconsistent to award her a merit increase which is 87% of the average amount available per employee for such increases. She suggests that personal hostility directed toward her by her supervisor is the cause of the below-par increase.

A procedural issue arose at Step 5 of the grievance procedure below, to which SIUC chose to respond. Step 5 enjoins the President to conduct an investigation of the grievance and render a decision. The President appointed a panel to investigate and recommend a decision to him. Appellant challenges the legitimacy of the panel in that (1) the procedures do not provide for any such body; (2) she was acquainted with and had no confidence in three of the panel members. The first point, that the grievance procedures did not provide for such a panel, was the only one stated to the panel; the second point was first raised in the Appeal. The SIUC position is that the procedures do not preclude the President's use of a committee to assist him, and this procedure is sanctioned by practice and experience. Also, SIUC notes that of the five members, three were Civil Service employees.

The Chair stated that the Board had taken the position of not hearing verbal presentations from appellants of late, feeling that the written material should suffice for these matters on appeals. He had been advised by Mr. Lee Hester, Chairman, Civil Service Employees Council, SIUC, that in the cases of Linda C. Kerley and Clara Mae McQueen that they had an attorney present and they had requested the Board to hear from the attorney for three to five minutes. The Chair had been informed that the appellants felt they had some new material to be introduced. He recognized Ms. Jane Clark, attorney, to speak only on this matter.

After a brief statement about these two cases, Ms. Clark stated the history of these cases pointed up many basic weaknesses in the merit pay system in use at the University. Probably the most obvious was that the system did not succeed in recognizing merit. The system is useless unless it serves as an incentive to meritorious performance. Another flaw in the system was the absence of standards for measuring merit. The Board should develop objective measurable

standards for handing out these incentive increases or they will remain meaningless and generate grievances. If a person is to receive less than the recommended increase, the supervisor, the department, and this Board should be able to come forward to justify that difference by reference to objective standards. Ms. Clark asked the Board to correct the injustice done these two grievants. The price was so small and the symbolic value so high. To let these decisions stand would be to give Board approval to an abuse of the merit system and to insure that the problem will repeat itself next year in the Clinical Center and elsewhere. Correct the error this time and then take time to look at the weaknesses of the whole system.

Mr. Gruny pointed out that there was one factual or mathematical consideration that should be pointed out. If all employees in a department are rated above average in merit, obviously not all of them can get an average merit increase. In fact, the ones that are rated merely satisfactory would get a zero increase. These people did get merit increases. They may not have received as much as people who were rated more excellent than they were, but it was a factual and mathematical error to say if someone was an average employee he should receive the average of all merit increases.

After further discussion, Mr. Elliott moved Draft Order No. 1, which stated that the position of Appellant, Linda C. Kerley, is not well taken and the action below is affirmed in all respects. The motion was duly seconded.

Mr. Norwood commented that it disturbed him that there was not a set of procedures within a department where you can look objectively and say that this person is better than that person, and with these numbers, one through five on the evaluation form, you should be able to take an average of those numbers and say that 4.75 is better than 4.71 by a certain percentage. If these ratings are inflated where every employee is average or above, we need to get some kind

of definition as to what is relatively above average - 1%, 2%, or 3%. He was also disturbed that these two employees were rated five and above, and the next year were rated below those numbers. Did anyone counsel them as to why their work had deteriorated? Ms. Clark answered that no one had sat down with them and explained why one employee was considered a better employee. The present system is not an incentive to improve performance. Mrs. Blackshere asked if it were normal procedure that people do not know what they receive as a merit increase, or was it simply a lack of communication in this instance?

Mr. Elliott pointed out that it was difficult for the Board to understand the situation since the parties involved refused to cooperate in the investigation. From the report he had read he understood that on Tuesday, December 20, 1977, Kerley and McQueen arrived at the meeting accompanied by Mr. Lee Hester, whom they had contacted earlier. Mr. Hester proceeded to inform the panel that these two women elected him as their spokesman. He then proceeded to inform the panel that they would not cooperate with the panel on this investigation because they felt the establishment of the panel by the President to hear this grievance was outside the Civil Service grievance procedures. Mr. Elliott felt that made it difficult to have some of the matters that counsel had presented actually documented. This was not the place for hearing evidence; it should have been presented below, and he would like to urge people who have grievances in the future to use these grievance procedures and to cooperate to present their case in the best light possible. The committee is a fact-finding committee and the facts should be presented so that they can be reviewed. It is up to the President to do that himself personally or he can do that through a committee. It is up to him to try to choose a fair committee. The Board will review the whole matter, and if the Board feels that the committee was unfair, at least

it has the facts which it can review. But when the facts were not presented, there is not any record for the Board to see.

After a voice vote on the motion to affirm, the Chair declared the motion to have passed unanimously.

Mrs. Blackshere moved Draft Order No. 1, which stated that the position of Appellant, Clara Mae McQueen, is not well taken and the action below is affirmed in all respects. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

ADJUSTMENTS TO FISCAL YEAR 1978 INTERNAL BUDGET FOR OPERATIONS, SIUC

Summary

This matter requests concurrence for SIUC to budget and expend estimated additional resources that are projected to be available in FY-78 based upon recently revised estimates of tuition and Unrestricted Nonappropriated Funds to be realized for the balance of the fiscal year. The upward revision in the tuition income will enable the School of Medicine to fully utilize their Income Fund appropriation authority. The additional Unrestricted Nonappropriated Fund will be utilized to meet nonrecurring needs, principally for equipment in academic programs.

Rationale for Adoption

Transfer of Tuition Income

The FY-78 Internal Budget for Operations for SIUC, as approved by the Board of Trustees at the September 1977 meeting, included in Schedule A-1, State Appropriations, Estimated Income and Budget Allocations, under Student Fees, an Estimated Shortfall of \$201,000. That amount represented the remaining two-thirds of a tuition increase for medical school students as recommended by the Illinois Board of Higher Education. The Board of Trustees did approve, in April 1977 for FY-78, an increase of one-third of the amount recommended by the IBHE, with the remaining two-thirds being deferred for consideration to future years. Thus, the School of Medicine's state appropriated funding has been budgeted with a projected shortfall as Income Fund cash was projected not to be available to meet the total Income Fund appropriations.

Subsequent to the development of the Internal Budget, it has been determined, based upon final Fall term enrollment data and upon incomplete Spring term enrollments, that the Carbondale campus is estimated to overrealize its projected income from tuition by at least \$201,000. Because Income Fund appropriations are available only to the extent that tuition income is realized

and because projections now indicate that the Carbondale campus will overrealize the tuition needed to expend its available Income Fund appropriations, it is recommended that, to the extent that the funds are overrealized, those funds be made available to meet the School of Medicine Income Fund shortfall. This action will not have any impact upon the total state appropriated resources available to either the Carbondale campus or the School of Medicine in FY-79. Schedule A-1, attached, has been adjusted to reflect this proposed change.

Revised General Operating Funds Income

The FY-78 Internal Budget for Operations for SIUC, as approved, also included a proposed allocation of Unrestricted Nonappropriated Funds of \$1,675,800 as presented in Schedule A-3, attached. An adjustment increasing the unallocated beginning balance of these funds by \$65,459 to \$163,659 reflects the availability of funds reserved but not utilized during the FY-77 close-out period to meet the FY-77 budgeted Income Fund shortfall of \$602,839. An additional \$213,600 from FY-78 Indirect Cost Recoveries, \$22,690 from Other Reimbursements during the fiscal year, and \$12,000 from Interest Earned on the existing balances of these funds is projected through June 30 of this fiscal year. These additional funds, totaling \$313,749, will be allocated for use during the balance of this fiscal year to meet the urgent operating requirements of the University.

Considerations Against Adoption

There are no known reasons why these proposed adjustments to the Internal Budget for Operations of Southern Illinois University at Carbondale should not be adopted.

Constituency Involvement

None required regarding allocation of additional tuition income. The President's Budget Advisory Committee has reviewed and made recommendations regarding the distribution of additional Unrestricted Nonappropriated Funds.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the SIUC Internal Budget for Operations for Fiscal Year 1978, Schedules A-1 and A-3 be approved as revised.

STATE APPROPRIATIONS
ESTIMATED INCOME AND BUDGET ALLOCATIONS
JULY 1, 1977 THROUGH JUNE 30, 1978

Carbondale

Estimated Income:

General Revenue:		
Personal Services		\$48,979,400
Contractual Services		8,787,000
Travel		578,400
Commodities		2,833,400
Equipment		1,820,000
Operation of Automotive		
Equipment		329,500
Telecommunications		719,600
Employer Contributions to the		
State Universities Retirement		
System of Illinois		3,273,300
Awards and Grants		244,000
Fire Protection		110,776
Southern Illinois Collegiate		
Common Market		25,000
Operation of Weather Station		
SIU Airport - Carbondale		<u>11,375</u>

Total General Revenue		
Estimated Income		<u>\$67,711,751</u>

Income Fund:

Student Fees:		
Registration	\$11,417,877	<u>11,618,877</u>
Application Fees-Dental School	---	
Estimated Shortfall [†]	201,000	<u>---</u>
Bank Return Penalties	8,200	
Library Fines	53,000	
Miscellaneous Penalties	---	

Total Student Fees		<u>\$11,680,077</u>
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Sales and Services-Departments		
Refunds, Rebates & Commissions	\$ 132,723	
Rentals - Real Property	<u>800</u>	

Total Sales & Services-Departments		<u>\$ 133,523</u>
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April 13, 1978

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Schedule A-1 (cont'd.),
Revised 4/13/78

	<u>Carbondale</u>
Total Income Fund Estimated Income	\$11,813,600
Adjustments:	
Estimated Retention for Debt Service (Funded Debt Enterprises) ² <u>1</u>	(1,722,000)
Income carried forward from FY77 ³ <u>2</u>	---
Estimated Income carried forward to FY78	---
Net Income Fund	<u>10,091,600</u>
Total Estimated Income - State Appropriations ⁴ <u>3</u>	<u>\$77,803,351</u>

~~General-Operating-Funds-are-reserved-to-meet-this-estimated-shortfall.~~

Funded Debt Enterprises for which tuition income can be retained:
Carbondale: Group Housing, Southern Hills, Thompson Point Halls,
University Park, Student Center, and Brush Towers.
Edwardsville: Student Center, Tower Lake Family Housing, and
Single Student Housing.

Includes \$557,789 FY77 Accounts Receivable

Consists of:

Regular Operation Appropriations	\$108,442,076
Appropriation for Employer Contributions to the State Universities Retirement System of Illinois	4,789,100
Appropriation for Operation of Weather Station, SIU Airport - Carbondale	<u>11,375</u>
	<u>\$113,242,551</u>

UNRESTRICTED NONAPPROPRIATED FUNDS
ESTIMATED INCOME AND BUDGET ALLOCATIONS
JULY 1, 1977 THROUGH JUNE 30, 1978

	<u>Carbondale</u>	
Estimated Income:		
Unallocated Balance June 30, 1977 ¹	\$ 98,200	163,659
Prefunding Balance June 30, 1977	800,000	
Indirect Cost Recoveries FY-78	557,000	764,600
Other Reimbursements FY-78	226,600	249,290
Interest Earned-Unallocated		
Unrestricted Nonappropriated Funds		12,000
Total Estimated Income	\$1,675,800	1,989,549
Budget Allocations:		
Prefunding Requirements ^{† 2}	\$ 800,000	
Instructional Activities	---	
Organized Research	303,231	
Public Service	109,613	
Academic Support	77,938	391,687
Student Services	25,000	
Institutional Support	260,018	
Operation & Maintenance of Physical Plant	100,000	
Total Budget Allocations	\$1,675,800	1,989,549

¹Adjusted to actual balance, including funds available in excess of amount required to meet FY77 Estimated Income Fund Shortfall.

^{† 2}Funds used to fund cost reimbursable contracts, primarily contracts with State of Illinois agencies.

Dr. Brown explained that this was actually a Carbondale matter but since the internal budget is approved as a System document it should appear under the System rubric. He called on President Brandt to explain the item.

President Brandt stated that the Board has had an operating procedure that funds not be transferred into or out of the medical school budget from the remainder of the University's budget. At the present time, SIUC has an over-realization of tuition income which is not available to the University to use. The medical school has an underrealization in that same category. This all shows in the same budget. Since what he was proposing is a violation of the Board's general admonition not to transfer funds in or out of the medical school from the rest of the University, he wanted it brought to the Board's attention so that they would know and give their acceptance to that particular action. It is a very effective way to utilize this overrealization to benefit the University and if we let it lapse it would significantly hurt the University, so that the medical school's willingness to use this overrealization really would help the rest of the institution as well. The local income fund had been higher than anticipated primarily due to some of the increased success in achieving grants. He had already indicated to the various units how this money will be budgeted out this year, and he would like the Board's approval to increase the budget to show this increased income in local funds.

Mrs. Blackshere moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown circulated a one-page summary of recent legislative activities dated April 12, 1978. This summary was dedicated to the bills that the University was directly and primarily interested in: SIU's appropriation bill and three capital projects. In the future, more detailed and specific information about other bills in the legislative process in which we have an interest, besides these four direct impact bills, will be provided to the Board. Senate Appropriations Committee II hearings of higher education bills, which will include SIU's appropriation bill, Senate Bill 1525, will take place on April 27. Also, at the urging of Senator Buzbee, there is scheduled a legislative higher education dinner in Springfield in late April which will involve the General Assembly leadership, bill sponsors for bills related to higher education, system heads, and board chairmen, in an effort to communicate in some sort of direct and informal fashion with General Assembly leaders regarding the needs and characteristics of higher education in this legislative year.

Chairman Rowe asked if he was correct that on Senate Bill 1506, planning and preparation of construction documents for a permanent building at SIUE for health and physical education and recreation programs, was referred to as the second phase. President Shaw said that was correct. The first phase was already approved and signed by the Governor but the funds had not yet been released for the planning.

Mr. Norwood wanted to comment that he would like for the System Council to consider the particular fees for which refunds were supposed to be available to students who did not intend to participate; that these fees should be elective at that point in the admissions process rather than students having to pay these fees and return for a refund. The way the matter was being handled was too inconvenient for the students. It might not be workable, but

... would like to see the matter investigated. Trustees Elliott, Rowe, and ...
... Meter all agreed to re-examination of the procedure. Mr. Elliott said that ...
... all fairness, this review ought to involve the people in student organizations ...
... and the organizations that supported these fees and ought not be just an ...
... administrative report.

Chairman Rowe directed the System Council to investigate the matter ...
... of refunds of fees and to also confer with the constituency groups.

The following matter was presented:

TUITION FOR SCHOOL OF MEDICINE, SIUC
[AMENDMENT TO IV CODE OF POLICY B-17-d]

Summary

This matter proposes to amend IV Code of Policy B-17-d to specify ...
... a new tuition rate for the School of Medicine for in-state students and to ...
... indicate the effective date of the new in-state tuition rate.

Rationale for Adoption

The Illinois Board of Higher Education has advocated a higher tuition ...
... in the public schools of medicine and through the budget development of FY-78 ...
... proposed that the tuition for the School of Medicine, SIUC, be essentially at ...
... the same level as that for the College of Medicine at the University of Illinois. ...
... At the time the topic of increasing the School of Medicine tuition was originally ...
... discussed in 1977, the School did not have a large number of loan funds available ...
... for use by the students. The tuition increase then under discussion would have ...
... placed the students in an extremely difficult financial situation. It was felt ...
... that some students would not have been able to obtain the necessary funds to pay ...
... the increased tuition rate. Because of this, the School of Medicine requested ...
... the Board of Trustees to phase the increase over a three-year period. Because ...
... the School of Medicine has been successful in obtaining loan funds for its ...
... students, it is now prepared to proceed with phase two of the tuition increase ...
... for the School of Medicine. This request will change the tuition rate from ...
... \$364 to \$514 per semester, an increase of \$150 per semester.

Considerations Against Adoption

University officials are aware of none.

Constituency Involvement

This is in accordance with the discussion of tuition increases at the ...
... March 10, 1977, meeting of the Board.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy B-17-d be amended to read as follows:

- d. Tuition. Effective Summer Semester, 1978, tuition charged to in-state students enrolled in the School of Medicine is \$514 per semester.

Effective Summer Semester, 1978, tuition charged to out-of-state students enrolled in the School of Medicine is \$1,941 per semester.

President Brandt requested Dr. Richard H. Moy, Dean and Provost of the School of Medicine, SIUC, to explain this matter. Dean Moy expressed his pleasure with the Board's agreeing to a partial increase in tuition last year because the medical school was not yet in a position to handle the loan and scholarship complications. As a result of hard work of the development office, this tuition increase can be handled this year and probably the increase for next year for those students who need help. He wanted to raise a point in the discussion on tuition concerning a legislative motion, and he would appreciate it if the Board might watch this through its staff: a proposed bill would raise tuition in the state medical schools to approximately one-third of the actual cost of medical education. He understands that this bill has been withdrawn for the current session, but it might come back since it has been introduced in other states. Now in the United States and closed enrollment schools in Western Europe the actual cost of medical education is about \$25,000 a year. If tuition in the state medical schools is raised to that level and in a three-year curriculum, you would then be talking about a tuition of \$8,000 to \$10,000 a year. The proposal, of course, is to have a state loan program to indenture these students. The major problem faced by SIUC and by the University of Illinois is obvious. Both really benefit by being state schools with a somewhat lower tuition by being able to attract competitively some of the best

Illinois students into our schools because they do have a financial advantage by going to their state school. This proposal would raise the tuition in the state medical schools higher than that in the private medical schools not only in Illinois but elsewhere as well, and would have the effect that there would be actually a disadvantage for the best students to attend their state medical school. Dean Moy wanted to raise this concern because it might be back and also this was the major concern in regard to tuition questions with the student class representatives in his discussions with them. There was a brief reference to the proposed step increases for the next three years and he could not suggest the students had any enthusiasm for the increase but they did accept it.

Mrs. Blackshere asked what effect would it have on this tuition increase being considered today if the McPike legislation were to pass which freezes tuition. Dean Moy replied it would probably reverse this motion and the effect would be an approximate loss of \$100,000 in our operating budget. He added that this year in discussions with the staff of IBHE, they discussed this whole issue of tuition very carefully with us and with this proposed increase there would not be a shortfall of tuition as we experienced in the past. He appreciated their help and understanding on that issue.

Chairman Rowe commented he could share Mrs. Blackshere's frustration at the IBHE in effect setting tuition level because the Statutes are clear that it is at the discretion of the governing board to set tuition. The Governor thinks he should be out of the tuition business and the legislature too. Whether a bill would be introduced this session or not remains to be seen. He supposed the danger would be that such a bill might take away the Board's statutory authority and give it to the IBHE even though IBHE exercised it now by its budgetary clout.

Mr. Grandone commented that he had to speak against a tuition increase of any kind, but he did appreciate the concern about the one-third bill being introduced and was grateful the bill had been withdrawn. He hated to see good students who wanted to attend public medical schools, law schools, and higher education in general being denied access because of economic reasons, and he lauded Dean Moy on his efforts at supplementing the people who cannot afford the tuition increase.

Mr. Norwood moved that the resolution be approved as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed. Both Student Trustees' opinion on this matter was against the motion.

Under Reports and Announcements by the President, SIUC, President Brandt made the following announcements: Dr. Bruno Gruber, Professor of Physics participated as one of the two non-Arab scientists in the First Arab Conference in Physics and Mathematics held in Baghdad. He was the keynote speaker for the five-day conference; Ms. June Rooks, graduate student in the Department of Physics, presented an invited paper at a meeting of the American Association of Higher Education, and the title of this paper was "Understanding the Needs of the Handicapped in Higher Education." The symposium was underway when someone gave the chairperson a note stating that there was no translator, and one of the speakers was totally deaf; the program had given no special consideration to the deaf on the needs of the handicapped in higher education. SIUC has been recognized as one of the top twenty contributors to the American Educational Association Journals, which is a splendid recognition of the College of Education faculty in terms of their research contributions to the field of education in the United States; the School of Technical Careers had received

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\$14,600 of Comprehensive Employment and Training Act funds from the Illinois Farmers Union to operate a youth employment training program which will respond to the needs of unemployed youths, ages 16 to 20, by including both vocational and academic skills components; Dr. Robert Merrill, Professor in the School of Medicine, was awarded a \$58,000 grant from the Illinois Department of Public Health to operate a clinic which coordinates treatment services to developmentally disabled children; Dr. John R. Darling, Dean of the College of Business and Administration, will serve on the Advisory Committee and Dr. George R. Mace, Vice-President for University Relations, will serve on the Board of Trustees of Illinois 2000. In addition, SIUC will have the following individuals serving on various issues and goals teams: Dr. Robert S. Bussom, Government Issue Team; Dr. Iqbal Mathur on Jobs/Growth Task Committee; Dr. Mars A. Perti on Workforce Issue Team; and Dr. Russell Dutcher will represent SIUC on coal development in Southern Illinois on the Illinois 2000 Task Force. President Brandt was pleased that SIUC could be involved in a very major way in this long-range planning effort for the state. In the School of Medicine for the second year an SIUC medical student, Mr. Frank Fara, has taken top honors and was awarded the Schwartz Award by the American College of Legal Medicine, which includes a \$250 honorarium plus a trip to the national conference and the publication of his article. The medical school has also received a \$106,000 grant from the State Department of Agriculture to help in the recruitment of students from rural areas which certainly should help us maintain our mission in that very important area.

Mr. Elliott congratulated Treasurer R. D. Isbell for having another University copy his bond refunding program.

President Shaw introduced the new chairperson of the University Student Advisory Council, Mr. James Rotter, who is the Coordinator of New Student Life at SIUE.

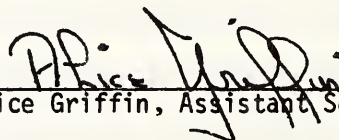
Mr. Grandone wanted to recognize Student Trustee Elizabeth Byrnes, SIUC, who had been awarded the John S. Rendleman Award as the outstanding senior at the annual law school awards banquet.

Chairman Rowe reminded the Board that the May Board meeting will be held at the East St. Louis Center, and the June Board meeting would be held at the School of Medicine in Springfield, Illinois.

The Chair announced that a news conference would be held immediately following the Board meeting in the Mississippi Room, and that lunch would be served in Ballroom "A" of the Student Center.

Mr. Elliott moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 11:15 a.m.



Alice Griffin, Assistant Secretary

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, May 11, 1978, at 10:10 a.m., in Room 1015 of the SIUE East St. Louis Center, 411 Broadway, East St. Louis, Illinois. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blackshere, Secretary
 Miss Elizabeth Byrnes
 Mr. Ivan A. Elliott, Jr.
 Mr. James M. Grandone
 Mr. Wayne Heberer
 Mrs. Carol Kimmel
 Mr. William R. Norwood, Vice-Chairman
 Mr. Harris Rowe, Chairman
 Mr. A. D. Van Meter, Jr.

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
 Dr. James M. Brown, General Secretary of the SIU System
 Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
 Mr. C. Richard Gruny, Legal Counsel
 Mr. William I. Hemann, Financial Affairs Officer
 Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
 Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, MARCH, 1978, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of March, 1978, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

PARKING LOT NO. 44, PHASE II, SIUC

Summary

This agenda item seeks approval to add Phase II to previously approved Parking Lot No. 44. The project is required to provide additional parking spaces and safety. State funds will not be utilized in the construction of this parking facility.

Rationale for Adoption

On June 9, 1977, the Board of Trustees approved the construction of Parking Lot No. 44 to have a capacity of 380 vehicles with an estimated total project cost of \$493,000. Because of a real need to add more parking spaces and because initial planning exposed problems of traffic control, sidewalk and street realignment, and water runoff, a completely new redesign was indicated. The problems of safety, drainage, and economics also indicated a need to complete both phases as one project rather than trying to phase the work over a period of time. Phase II will extend the lot northward and provide for an additional 350 parking spaces.

In adding Phase II to the project, engineering fees will increase from \$36,725 to \$60,000 and estimated construction costs will rise from \$456,275 to \$640,000. Upon completion, Parking Lot No. 44 will have a capacity for 730 cars and an estimated total project cost of \$700,000.

Parking Lot No. 44 will lie north of the Communications Building and west of the General Classroom Building and Lawson Hall. The proposed parking lot will consolidate and cover an area formerly occupied by temporary lots No. 44, 57, 92, and 105. The firm of Crawford and Whiteside originally retained for the design of Parking Lot No. 44 will also provide the engineering for the Phase II design.

As a noninstructional project, the Illinois Board of Higher Education has previously approved \$731,000 for Parking Lot No. 44 and additions.

Past and future collections made on the sale of parking decals and other parking activities deposited into the Parking Facilities Account will be used as a basis for funding these parking lot improvements; no state appropriated funds will be utilized.

Considerations Against Adoption

None is known.

Constituency Involvement

Constituency involvement is through the Traffic and Parking Committee which has student, Civil Service, and faculty participation. The committee recommends approval to proceed with the Phase II improvements of Parking Lot No. 44.

Resolution

WHEREAS, There is a need to provide additional parking facilities on the Carbondale campus;

WHEREAS, Parking Lot No. 44 has previously been approved by the Board of Trustees; and

WHEREAS, Phase II of Parking Lot No. 44 will provide for additional parking spaces and improvements in vehicular and pedestrian traffic and safety;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The Phase II improvements of Parking Lot No. 44 be and is hereby approved.
- (2) A total project cost of \$700,000 be and is hereby approved for the total Parking Lot No. 44 improvements.
- (3) The engineering fees for Crawford and Whiteside (formerly John H. Crawford), Carterville, Illinois, be increased from \$36,725 to \$60,000.
- (4) Funding will be provided from past and future collections made on the sale of parking decals and other parking activities deposited into the Parking Facilities Account.
- (5) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

POLICY ON PERSONNEL APPROVAL
[AMENDMENTS TO CODE OF POLICY AND STATUTES]

Summary

This matter proposes the adoption of a comprehensive policy on personnel approval. The proposal in many respects restates, in a single policy, existing policies currently scattered throughout the Code of Policy. It also contains new language which reflects the current organizational structure of the Southern Illinois University System and in places spells out updated procedures based on that structure. In effect, these proposals serve to collect personnel approval policies into one Code of Policy location, to update the practices of the Board, and to clearly define the authority delegated to University officers in acting for the Board in this area. The following outline illustrates the major elements of the proposed policy:

- A. Personnel Transactions Requiring Board Approval
 1. Creation and appointment to positions reporting directly to the Board.

2. Creation of positions within two reporting levels of a President and creation of new positions on the Board Staff.
- B. Personnel Transactions Requiring Board Ratification*
1. Appointment of persons to positions described in A-2, above.
 2. Continuing appointments of faculty and staff.
 3. The award of tenure.
 4. Leaves of absence with pay, both sabbaticals and professional development leaves.
- C. Personnel Transactions the Authority for Which is Delegated to the Presidents and the General Secretary
1. Full-time term appointments.**
 2. Change in assignment and/or salary of term, continuing, and tenured appointees, including the making of summer appointments.
 3. Resignations and retirements.**
 4. Leaves of absence without pay.
 5. Annual salary increases made in accordance with Board approved salary increase guidelines.
 6. Approval of outside employment.
 7. Promotions in rank of already tenured appointees.**
 8. Dislocation allowances, extra salary payments (SIUE), and continuing education teaching allowances.
 9. Term appointments which are less than full-time.
 10. Appointment of Civil Service personnel.
 11. Appointment of student employees, both undergraduate and graduate.
 12. Collective bargaining agreements with Civil Service employees.**

*Shall be submitted no later than 60 days after the initial transaction for ratification.

**Shall be reported to the Board for information no later than 60 days after approval of the transaction.

Rationale for Adoption

Current personnel approval policies are scattered throughout the Code of Policy and are difficult to integrate and apply to current operations. This is the case because a majority of the policies were approved piecemeal prior to the administrative reorganization of the early 1970's and many policies were initially approved when SIU was a small teacher's college and the number of personnel transactions was small. A new unified policy statement seems needed in order to reflect the current administrative structure and operations of the Southern Illinois University System and to specify in one place the Board's delegation of authority for personnel transactions.

A major consideration in the development of the proposed policy involved arriving at an appropriate balance between sometimes competing Board of Trustees' interests. An attempt has been made to assure an awareness by the Board of personnel transactions which have a potentially large impact upon Board and University policy and operations while at the same time to reduce Board involvement in routine personnel transactions which could quite appropriately be delegated to the executive officers. The proposed policy is believed to balance these interests effectively and also to work in the direction of efficiency and minimal paperwork.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The proposed policy was initiated by Board Staff and is recommended for adoption by the System Council.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That effective July 1, 1978, V Code of Policy C is amended to read as follows:

C. General Employment Policies and Procedures

1. Policy on Personnel Approval

a. General Considerations:

Pursuant to the Charter of the Board of Trustees of Southern Illinois University and the Laws of the State of Illinois, the Board of Trustees is responsible for the employment of personnel under its jurisdiction. The Board's delegation of authority to University officers to make decisions affecting employment does not diminish the Board's ultimate responsibility. The appointment of all personnel within the Southern Illinois University System shall be made in the name of the Board of Trustees.

Employment practices and procedures under the jurisdiction of the Board shall be designed to assure equal employment opportunity pursuant to the Board's policy on non-discrimination (V Code of Policy D-4). The Board also recognizes the concept of constituency involvement in the selection of personnel where appropriate.

b. Appointments:

- 1) The appointment of faculty or administrative staff shall ordinarily be one of the following three types:
 - a) Tenured Appointment - An appointment of a faculty member made pursuant to Article VIII, Section 6-B and C or D of the Statutes of the Board.
 - b) Continuing Appointment - A continuing appointee, either faculty or staff, is automatically reappointed each year unless given appropriate notice as specified by the Board. All continuing appointments are subject to annual adjustments in salary and in other conditions of employment.
 - c) Term Appointment - A term appointment is employment of a faculty or administrative staff member for a specified period of time. A term appointee shall be given a statement in writing of the conditions and period of his or her employment. Term appointments may be renewed; however, reappointment to such a position creates no right to subsequent employment or presumption of a right to subsequent employment.
- 2) The appointment of Civil Service personnel shall be made in accordance with the Statutes and Rules of the State Universities Civil Service System and the Board approved Personnel Policies Affecting Civil Service Employees.
- 3) The appointment of student employees, undergraduate, graduate, or professional, shall be made in accordance with the policies of the appropriate Office of Student Work and Financial Assistance and/or the appropriate graduate or professional school.

c. Personnel Transactions Requiring Board Approval:

- 1) The creation of positions of employment which report directly to the Board, the appointment of persons to such positions, and the establishment of the terms and conditions of such employment is the exclusive responsibility of the Board of Trustees.
- 2) The creation of a position of employment which is within two reporting levels of a President or the creation of a position under the jurisdiction of the General Secretary

of the Southern Illinois University System requires the approval of the Board prior to a public announcement of position availability. This category of positions includes, but is not limited to, positions reporting directly to a President, the General Secretary, or a Vice-President. This requirement does not apply, however, to positions the appointment to which is described in Part e, paragraphs 3), 4), and 5) of this policy. The request to the Board for the creation of a position shall be accompanied by a brief position description, suggested minimum qualifications, and anticipated salary range.

d. Personnel Transactions Requiring Ratification:

- 1) The appointment of persons to positions the creation of which requires Board approval also requires ratification by the Board. The ratification request made to the Board shall be accompanied by a brief biography of the appointee indicating education and prior relevant experience. The salary of the appointee shall also be indicated.
- 2) The Presidents are authorized to make continuing appointments of faculty or administrative staff, subject to ratification by the Board. A request for ratification of a continuing appointment shall indicate the name of the appointee, the department or unit to which the appointee is assigned, the title and salary of the appointee, and whether the annual appointment period is 9 or 12 months.
- 3) The Presidents are authorized to award, in accordance with Board policy, tenured appointments to members of the faculty, subject to ratification by the Board. A request for ratification shall indicate the name of the appointee and the academic unit in which tenure has been awarded.
- 4) The Presidents and the General Secretary are authorized to grant, in accordance with Board policy, leaves of absence with pay to members of the faculty and administrative staff, subject to ratification by the Board. A request for ratification shall indicate the name of the leave recipient, the type of leave granted and its purpose, the duration of the leave, and the department or unit to which the recipient is assigned.
- 5) All personnel transactions which require ratification shall be submitted to the Board for ratification at its next regularly scheduled meeting, if possible, but in no event later than 60 days after the transaction received the approval of a President or the General Secretary.

e. Personnel Transactions Not Requiring Board Approval or Ratification:

- 1) The Presidents are authorized to make full-time term appointments of faculty and administrative staff. Such appointments shall be reported to the Board for information within 60 days of appointment. These reports shall indicate the name of the appointee, title of position, department or unit to which assigned, percentage of the appointment, salary, and duration of appointment. For the purposes of this policy, a full-time appointment means an appointment of 100 percent time, except in the School of Medicine where a full-time appointment is an appointment of 85 percent time or greater.
- 2) The Presidents and the General Secretary are authorized to make: changes in assignment and salary of term, continuing, and tenured appointees, including summer appointments so long as such changes which affect the tenured status of such appointees are made in accordance with Board approved policies on tenure (Article VIII, Statutes, Section 6-B and C or D); accept resignations and retirements, grant leaves of absence without pay; grant annual salary increases in accordance with Board approved salary increase guidelines; approve outside employment; grant promotions in rank to already tenured appointees; and approve dislocation allowances, extra salary payments, and continuing education teaching allowances.

Resignations, retirements, and promotions of already tenured appointees shall be reported to the Board for information within 60 days of approval of those transactions.

- 3) The Presidents and the General Secretary are authorized to make term appointments of faculty and administrative staff which are less than full-time.
- 4) The Presidents and the General Secretary, or their designees, are authorized to appoint Civil Service personnel, as specified in b-2), above.
- 5) The Presidents and the General Secretary, or their designees, are authorized to appoint student employees, undergraduate, graduate, and professional, including graduate assistants, teaching assistants, and research assistants.
- 6) The Presidents and the General Secretary are authorized to enter into collective bargaining agreements with certified representatives of Civil Service employees. A summary of each agreement shall be reported to the Board for information within 60 days after such agreement

is reached. Each summary shall include a description of the type and number of employees covered, the estimated annual cost of implementing the agreement, the estimated total cost to be incurred during the life of the agreement, and a comparison of the costs of the new agreement with the costs of the preceding agreement, if any.

BE IT FURTHER RESOLVED, That effective July 1, 1978, policies relating to the appointment of personnel are amended to read as follows:

[Article VIII Statutes 1]

- A. All appointments to the faculty and staff shall be made in the name of the Board of Trustees upon the recommendation of the cognizant President or the General Secretary of the Southern Illinois University System in accordance with the Board's Policy on Personnel Approval (7/1/78).

[V Code of Policy B-3]

3. With regard to negotiating contracts with non-academic employees represented by unions, such negotiations shall be the responsibility of the administration of the University, with full authority to call upon the University Civil Service System of Illinois and such advice and assistance as may be deemed advisable by either the University Civil Service System or the administration.

BE IT FURTHER RESOLVED, That effective July 1, 1978, the following policies relating to the appointment of personnel are repealed:

[I Code of Policy E-2]

[I Code of Policy F-1, F-2, F-3]

[V Code of Policy A-4, A-11, A-13, A-14, A-15, A-16]

[V Code of Policy C-1]

BE IT FURTHER RESOLVED, That other reordering of the Code of Policy necessary to implement the changes authorized above shall be accomplished in the June, 1978, quarterly update of the Code of Policy without further action of this Board.

Mrs. Blackshere moved the reception of Reports of Purchase Orders and Contracts, March, 1978, SIUC and SIUE; the ratification of Changes in Faculty-Administrative Payroll-Carbondale, and Changes in Faculty-Administrative Payroll-Edwardsville; the approval of Minutes of the meeting held April 13, 1978; Parking Lot No. 44, Phase II, SIUC; and Policy on Personnel Approval [Amendments to Code of Policy and Statutes]. The motion was duly seconded.

Student Trustee opinion in regard to this motion was indicated as follows:

Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mrs. Blackshere reported on attending the 1978 National Conference on Trusteeship sponsored by the Association of Governing Boards of Universities and Colleges, April 16-18. Dr. James M. Brown and Mrs. Alice Griffin also attended. Mrs. Blackshere participated in a number of the workshops. She felt that the most important part of the conference was the opportunity to talk with the various trustees about mutual problems and concerns. The ability to communicate with each other on similar issues was a most pleasant and learning experience.

Mr. Elliott attended the meeting of the Merit Board, State Universities Civil Service System, on April 27; there was no report.

Mr. Norwood and Mrs. Blackshere attended the meeting of the Joint Trustees Committee for Springfield Medical Education Programs on May 10. Mr. Norwood reported that there was discussion about some of the leases and lease agreements between the hospitals and the University. Another item of interest which has yet to be resolved was the proprietorship of the residencies: whether it would be better for the proprietorship to be under the hospital or under the University.

Mr. Rowe reported on attending a System Heads meeting and a legislative dinner with some of the committee chairmen and minority spokesmen in Springfield on April 25. Dr. Donald M. Prince, Chairman of the Illinois Board of Higher Education, had welcomed the legislators. Mr. Rowe felt there was a good working relationship with many of these committee chairmen. The dinner was held to try

to further that relationship, particularly since appropriation items were being considered now.

Mr. Rowe reported on attending the meeting of the Illinois Board of Higher Education on May 2. Since most of the presidents and System Heads were attending to legislative matters in Springfield, he had thought the meeting would be rather short, but it turned out to be a rather lengthy meeting. The IBHE staff had prepared a paper, "Responses to Planning and Policy Issues Facing Higher Education," and Mr. Furman, Executive Director of IBHE, wanted that paper adopted as a policy statement. Mr. Hammerslag, the Community College representative, made the motion that it not be accepted as a policy statement but rather as a position paper. There were too many items in the paper that were more nearly matters for a governing board rather than for an edict from the IBHE. Mr. Rowe hoped that the staff of IBHE had gotten the point of why the board objected to such matters being called policy. Another item that took quite a bit of discussion time was the University of Illinois' request for approval of plans for noninstructional capital improvements which really involved their following our lead on the advance refunding we just went through to save the taxpayers of this state considerable sums of money; Mr. Rowe had taken the liberty of pointing out that they were following our lead.

Under Committee Reports, there was no report from the Executive Committee. Mr. Elliott, Chairman of the Ad Hoc Litigation Procedure Review Committee, said the committee had met and had a fruitful discussion. He will have a report for the Board at the June meeting.

The following matter was presented:

PROJECT APPROVAL: STUDENT CENTER REMODELING, SIUC

Summary

Primarily due to an increase in student activities, the Student Center seeks to provide additional rooms for student activities and the remodeling of

the Old Main Room restaurant. Total estimated cost of the project including construction, architectural services, graphics, equipment, and moving is \$98,250. State appropriated funds will not be used for this project.

Rationale for Adoption

The proposed remodeling will provide for two long needed projects as follows:

1. An increase in the activities of many student groups and organizations has for the past several years created a demand for additional student office space. In order to provide students with the facilities they need, the proposed remodeling will provide for a student graphics work area and twelve new offices for student groups on the third floor. New office furniture and work tables will also be provided.
2. The restaurant on the second floor has recently been named the Old Main Room. The project will provide for the installation of Old Main artifacts and a new decor scheme in keeping with the University's first building. The project will also provide for some new furniture and drapery treatment.

In addition to the above, a small amount of planning funds are to be utilized to enable feasibility studies for future possible student needs.

This project is to be funded out of the operating budgets of the Student Center for FY-78 and FY-79.

In previous action, as noninstructional projects, the Illinois Board of Higher Education has approved remodeling in the Student Center in the amount of \$220,000 and the purchase of furniture and equipment in the amount of \$155,000.

Considerations Against Adoption

None is known.

Constituency Involvement

The project has constituency involvement through the Student Center Board. This board has representation from students, faculty, staff, and alumni.

Resolution

WHEREAS, The Student Center, SIUC, has a need for new facilities to properly house student programs; and

WHEREAS, There is a need to renovate and redecorate the Old Main Room restaurant;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) The project to remodel the Student Center for the purpose of creating new student offices, a graphics work area, and renovating the Old Main Room restaurant be and is hereby approved.
- (2) A total project budget of \$98,250 be and is hereby approved for the Student Center remodeling.
- (3) A contract in the amount of \$12,500 plus \$500 for reimbursables be awarded to Fischer-Stein Associates, Carbondale, Illinois, for architectural and engineering services to remodel the Student Center.
- (4) The remodeling will be funded out of the Student Center's operating budgets for FY-78 and FY-79.
- (5) The President of Southern Illinois University at Carbondale be and is hereby directed to take whatever action may be required in the execution of this resolution in accordance with established policies and procedures.

In response to questions by Miss Byrnes, Mr. John W. Corker, Director of the Student Center, SIUC, explained that the total project budget of \$98,250 included remodeling, equipment, and furniture. He also explained that the Student Center Board was responsible for recommending allocation of student space. There was a space committee that in a systematic way reviewed the requests of all student organizations and then space allocation was assigned on recommendation of the Student Center Board, with final approval being given by the Director of the Student Center. He also said there would not be an increase in the Student Center fee this year. After further discussion, Miss Byrnes moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the President, SIUC, President Bran made several introductions: Mr. Garrick-Clinton Matthews, new President of the

Student Body; Dr. Fred A. Sloan, Jr., new Vice-Chairman of the Graduate Council; and Mr. Marvin D. Kleinau, new President of the Faculty Senate. Mr. Kleinau was elected President of the Faculty Senate; named as one of the three recipients of \$1,000 AMOCO award as an outstanding teacher; and on May 13, he will receive his doctorate degree.

President Brandt made the following announcements: Professor George J. Gumerman, Department of Anthropology, had received a grant of \$811,000 from Peabody Coal Company for the mitigation of the effects of the planned surface mining of the Carrier Mills Archeological district; Education Training Specialist Stephen Schumacher and Adult Education Specialist Saysana Songvilay of the Evaluation and Development Center had received a grant of \$50,000 from the Governor's Office of Manpower and Human Development to help Indochinese refugees meet both survival and vocational needs; Mr. Ramon V. Robertson and Mr. Roger R. Ricketts, Instructors in the School of Medicine, had received an award of \$106,000 from the Illinois Department of Agriculture for a project entitled "Rural Practice Opportunities"; Dr. Jerry C. Gaston, Department of Sociology, was awarded a grant of \$78,000 to study the effects of ascriptive status on scientific careers, which research compares the relative status of black and white scientists in the American scientific community; Visiting Assistant Professor Joseph C. Karmos, Vocational Education Studies, had received an award of \$27,000 from the Pre-College Teacher Development in Science Program; and Dr. Audrey N. Tomera, Curriculum, Instruction, and Media, was awarded \$37,000 from the same program. President Brandt wanted to congratulate these faculty members on their accomplishments.

The following matter was presented:

AUTHORIZATION FOR SALE OF SOUTHERN ILLINOIS UNIVERSITY HOUSING AND
AUXILIARY FACILITIES SYSTEM REVENUE BONDS, SERIES K OF 1978

Summary

Some months ago a need to air condition certain housing units at Southern Illinois University at Carbondale and a need to remodel certain space in the University Center at Southern Illinois University at Edwardsville were accommodated under the concept of advance refunding of revenue bonds. The budgets for these projects were established at a total of \$5,500,000, and the necessary bond issue was identified as "Proposed Additional Parity Bonds, Board of Trustees, Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K of 1978."

Arbitrage regulations dictated the decision that these additional bonds should not be sold prior to March 15, 1978. There are certain benefits available now if the bonds are sold prior to June 30, 1978.

During the past months, study of the air-conditioning needs and the University Center remodeling project has suggested expansion of the scope of work originally planned.

Rationale for Adoption

Recommendation is made that bonds be sold in June, 1978, for several reasons:

1. A sale of bonds in June will allow a major part of the data contained in the recent Official Statement prepared for the advance refunding sale to be utilized in the new Official Statement for Series K. After June 30, 1978, it would be necessary to secure new data relating to the Fiscal Year 1978. Since we now have a new audit firm, Arthur Young and Company, some delay in securing audited figures for a revised document might be experienced. Normal delivery of the audited reports is about October 1, and this delivery date could delay the proposed sale until November or December.
2. Arbitrage regulations will permit the investment of the bond proceeds to produce interest income which will lessen the aggregate amount of bonds to be sold. Early investment will produce interest income sooner.
3. Market conditions as they currently exist versus those that might be encountered six months from now should be considered. It is impossible to predict future conditions, of course, but current market status is acceptable.

4. Work with the rating agencies to secure the best possible ratings should be easier because of our recent sale in connection with advance refunding.
5. The recent Official Statement identified this sale as proposed during the "second half of Fiscal Year 1978."

Southern Illinois University at Carbondale has initial reports from the engineering firms working on the air-conditioning project suggesting that certain changes in their project might be prudent. Examples of these recommended changes include the replacement of ten-year-old furnaces with new furnaces that include built-in cooling coils in lieu of fitting the old unit with a new coil.

It has also been discovered that the original cost estimates specified "through the wall units" in certain housing units. SIUC staff understood these units to be combination heating and air-conditioning units similar to those in use many places on campus. It has been discovered that the original estimates were really for conventional air conditioners installed in the walls. It is felt that the combined heating and cooling units should be used for economy of operations, durability, and maintenance.

The original budget for remodeling the University Center at SIUE was \$650,000. Since the original estimate was made, a professional firm has reviewed the project and prepared a revised estimate of almost \$800,000.

The project budgets now appear as follows:

<u>SIUC</u>		
Original Estimate	\$5,200,000	
Modification of Estimate	<u>600,000</u>	
TOTAL SIUC		\$5,800,000
<u>SIUE</u>		
Original Estimate	\$ 650,000	
Modification of Estimate	<u>150,000</u>	
TOTAL SIUE		\$ 800,000
<u>COST OF BOND SALE</u>		
Includes Bond Counsel, Fiscal Advisor, Printing Bonds and Official Statement, Rating Agencies, Travel, and Audit Firm Needs		\$ 40,000
<u>PROJECT CONTINGENCY</u>		<u>\$ 100,000</u>
TOTAL PROJECT BUDGET		<u>\$6,740,000</u>

SOURCE OF FUNDING

Sale of Series K Bonds	\$6,300,000
Anticipated Interest Earnings on Construction Funds	<u>440,000</u>
TOTAL FUNDING	<u>\$6,740,000</u>

Recommendation is made that the firm of Chapman and Cutler, Chicago, Illinois, be retained as Bond Counsel, and that A. G. Becker, Chicago, Illinois, be retained as Fiscal Advisor. Their fees will be calculated on the dollar amount of bonds sold. At the original level, the legal fee would have been \$11,000, while that of the Fiscal Advisor would have been \$13,750. The fees will be slightly higher in recognition of the proposed \$750,000 increase in the total amount of the bond issue.

Series K bonds are less complex than the advance refunding issue, and it is recommended that the bonds be offered at public sale rather than by a negotiated sale. It is also recommended that the sale take place at a meeting of the Board at 10:00 a.m., June 15, 1978, in Chicago, Illinois.

During the month of May it will be necessary to have the Board's approval of the new Official Statement for the Series K bonds. It is recommended that, since there will be no major change of the data in the recent document, the Board consent to allowing Chairman Harris Rowe and Trustee A. D. Van Meter, Jr. to approve the document on its behalf. Members of the Executive Committee should be authorized to approve on behalf of the Board other documents that might be necessary to achieve realization of the proposed date of sale.

The Board should be advised that any funds from the sale of bonds or from interest earned on the deposit of construction funds that are not required for the project will by stipulation of the Bond Resolution be held for the benefit of the debt service needs or reserves of the bonds.

The advance refunding transaction authorized in December, 1977, resulted in an annual net cash flow reduction for the Southern Illinois University System of \$831,000. This reduction is in accordance with predictions. This amount is distributed with a \$667,000 benefit for Southern Illinois University at Carbondale and a \$164,000 benefit for Southern Illinois University at Edwardsville. Calculations for this distribution are based on the bonds payable as of January 1, 1978, and on available reserve balances invested in the "Special Account" established in the new revenue "Bond System." The results of this distribution indicate stability in housing charges at SIUC at least for the current year. Debt service needs for Series K bonds were estimated to be about \$500,000 annually at the time the advance refunding bonds were sold. The addition of \$750,000 in bonds might be estimated to increase this amount by \$70,000 to \$80,000 annually.

Considerations Against Adoption

None is known.

Constituency Involvement

SIUE students are involved in the planning of the University Center remodeling project. SIUC students have been aware of and supportive of the air-conditioning project.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That:

- (1) It proposes to sell to the public all or part of \$6,300,000 in Board of Trustees, Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K.
- (2) Bids will be accepted at a meeting of the Board at 10:00 a.m., Thursday, June 15, 1978, in the A. G. Becker Securities conference room, One First National Plaza, Chicago, Illinois.
- (3) It authorizes Chairman Harris Rowe and Trustee A. D. Van Meter, Jr., to approve on its behalf the Official Statement to be prepared for specified bonds.
- (4) It authorizes members of its Executive Committee to act on its behalf in approving such other documents or matters necessary to prepare for the sale on the specified date.
- (5) The Board reserves the right to reject any or all bids that it might receive on the bonds.
- (6) It approves the revised project budgets of \$5,800,000 for the heating, ventilation, and air-conditioning project in various housing units located at Southern Illinois University at Carbondale.
- (7) It approves the revised project budget of \$800,000 for the University Center remodeling project at Southern Illinois University at Edwardsville.
- (8) The firm of Chapman and Cutler, Chicago, Illinois, be appointed Bond Counsel for the specified series of bonds.
- (9) The firm of A. G. Becker, Chicago, Illinois, be appointed Fiscal Advisor for the specified series of bonds.
- (10) A sum of \$140,000 be approved as a project budget to establish a project contingency of \$100,000 to cover various professional fees and cost of printing, travel, and other similar expenses as deemed necessary.

Mr. Van Meter hoped the members of the Board had seen the handsome picture of our Treasurer executing his duties of selling \$35 million of bonds in the annual report of the Continental Illinois National Bank of Chicago. Just recently the Treasury Department had issued a ruling which would make it now impossible for SIU to accomplish what it had done by the sale of these bonds. We should be thankful that Mr. R. Dean Isbell had worked as hard and diligently and timely as he did, because we would not be able to finish the Series K bonds if he had not.

Mr. Isbell explained that in the original sale of our bonds, we had established a concept of additional parity bonds being sold approximately 90 days after our refunding sale date of December 15. These bonds were to provide the monies for heating, air conditioning, and ventilation system changes at housing at SIUC and for remodeling of certain space at the University Center at SIUE. Our mandatory 90 days has passed. We are now approaching the end of the fiscal year, and for many reasons it is now a good time to pursue the last part of the sale that we had originally planned. This sale, unlike the first sale which was a negotiated item, will be a public sale. We will accept bids from different firms on the interest rate that we will pay. Mr. Van Meter had checked with the banking circles in Chicago to get their reaction to Springfield as a location of the sale. Rather than having the sale in Springfield, it was the consensus that it would be better to have it in Chicago. Providing that market conditions are right, the date of June 15 has been selected, and the location would be the conference room of A. G. Becker Securities, One First National Plaza, Chicago, Illinois, at 10:00 a.m., Thursday, June 15, 1978.

Mr. Isbell explained that we were proposing at this time that we sell all or part as may be needed of a sum of \$6,300,000. The Board and the various constituencies should be advised that when we use that wording we are establish

only a top level for amount of bonds to be sold. In selling bonds you initially establish a maximum amount and allow yourself a contingency, because you can always go down in the number of bonds that you sell, but you cannot go up. If any of the bids for constructing the improvements do come in for a sum less than that which we have originally budgeted, the bond resolution stipulates that those residues be deposited as an addition to the Debt Service Reserve Fund, which means then that they would serve to offset some of the interest costs. Because there might be some slack over and above the original estimates, it is there purposely in order to leave each of the respective Presidents and their constituencies the liberty to make a final judgment on the project level itself.

In reference to Mr. Van Meter's remark about the Treasury Department, as of May 16 the Department had said that advance refunding can no longer be done. The University of Illinois moved their bond sale from May 20 to May 15 to avoid this deadline. As a result of the deadline, there has been a rush of municipal offerings to the market. Hopefully, the market will have dried up to a certain extent by the time of our sale on June 15; there will not be an over supply and hopefully we will be able to demand a very favorable rate.

Another point Mr. Isbell wanted to make was the fact that all of our old refunded bonds which used to be rated Baa have now been rated Aaa bonds. This means that the original bonds at SIU are gilt-edged bonds and almost as good as government securities.

Mr. Van Meter moved approval of the resolution as presented with the change of date and place of the bond sale to be incorporated. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Mr. Grandone requested time for Mr. Bret Cain, President of the Student Body at SIUE. The Chair recognized Mr. Cain, who stated that he had been asked to recognize Muhammad Aziz in order to make a statement to the Board. The Chair then recognized Muhammad Abdel Aziz.

Muhammad Aziz distributed material to members of the Board pertaining to bus transportation from the East St. Louis Center to the SIUE campus, renovation of the Center, and health services provided at the Center, copies of which have been placed on file in the Office of the Board of Trustees. Muhammad Aziz spoke briefly on the following points: lack of maintenance on the bus and unfair cost to ride the bus; health fees were the same at SIUE and the East St. Louis Center but the Center has no staff; and that the students of the East St. Louis Center are not getting what they pay for in the areas of transportation and health services. He also stated that he had been a write-in candidate for the position of Student Trustee, and gave a list of incidents that he felt were totally unjust and racially motivated and premeditated acts of harassment, both by the Election Commission and the Alestle newspaper.

After a lengthy discussion, President Shaw commented that Muhammad Aziz stated the philosophy that the students of East St. Louis want simply what their money is paying for. A bus system is provided to East St. Louis and Alton which the University subsidized through its Parking and Traffic Funds in the amount of \$80,000 a year. This bus system does not pay for itself. On July 1, there will be a nurse practitioner at the health service at the Center and this will not pay for itself either in terms of the fees. He was not saying this was wrong; it was right because of our commitment to East St. Louis, but he was saying it because he did not want Muhammad Aziz to feel that he was giving students less than what they were paying for.

Mr. Grandone stated in closing that access to this Board as well as access to the appropriate administrative officials was essential to the efficient and expedient delivery of services to the students who pay for them. He wished to thank his fellow members of the Board for allowing Muhammad Aziz to express the concerns of the students at the East St. Louis Center, and to thank the East St. Louis Center for having the Board of Trustees meet here to make easy access for the students.

The following matter was presented:

ADJUSTMENTS TO FISCAL YEAR 1978 INTERNAL BUDGET FOR OPERATIONS

Summary

This matter submits for approval adjustments to the Fiscal Year 1978 annual Internal Budget for Operations. The internal budget was originally approved by the Board at its September 8, 1977, meeting and included an estimate of all funds of the Universities. At that time, however, the Board was informed that the group of funds relating to other auxiliary enterprises and activities (Schedule A-5 of the internal budget), while included in the internal budget in broad budgetary functions, had not been sufficiently identified and budgeted to fully comply with the Legislative Audit Commission guidelines. The guidelines were at that time only recently approved, and definitions, interpretations, and time needed to budget this group of funds were not then sufficient. Since that time, the State Universities Association of Vice-Presidents for Business, through its Financial Practices and Standards Committee, has developed understandings as to definitions and interpretations that should result in a more uniform handling of local funds. In time, as circumstances change and problems and questions not now known arise, it is expected that additional understandings will evolve. The adjustments that are proposed in this matter are believed, however, to be consistent with the understandings that currently exist; they have come about after considerable discussion and effort between individuals from each University and the System Office.

The adjustments proposed in this matter involve Schedules A-2 and A-3 in addition to Schedule A-5. On the basis of current understandings of the guidelines, some funds that were originally approved in the internal budget as other auxiliary enterprises and activities (Schedule A-5) should be reclassified to either restricted or unrestricted nonappropriated funds (Schedule A-2 or A-3). Approval of revisions to each schedule is therefore requested.

Budget allocations proposed in Schedule A-5, as revised, for some of the other auxiliary enterprises and activities provide for equipment and maintenance reserves, development reserves, and other reserves, as identified.

The guidelines explicitly require that policy for nonindentured reserve requirements shall be specified by governing board action. A footnote describing the purpose of the reserve allocation and the present balance of the reserve, if the reserve was previously approved and a balance exists, is included in Schedule A-5. The matter proposes that the approval of Schedule A-5 with footnotes be used to comply with this guideline requirement.

The Board presently has a general policy providing for the establishment of special replacement reserves consistent with good business practices for auxiliary and service departments. We anticipate that this general policy statement will be updated at a future time to reflect the provisions and requirements of the guidelines.

In support of this matter is a review which describes the necessity and purpose of the budget adjustments. In addition, Schedules A-2, A-3, and A-5 as originally approved and as revised are attached.

Rationale for Adoption

The Board of Trustees is the legal custodian for all funds belonging to and under the control of the Universities. As such and in accordance with statutes and policies of the Board of Trustees, approval of the annual Internal Budget for Operations is required.

Considerations Against Adoption

None is known to exist.

Constituency Involvement

This is an administrative matter only involving adjustments to the Internal Budget for Operations necessary to comply with Legislative Audit Commission guidelines approved as policy by the Board of Trustees.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That adjustments to the Southern Illinois University Internal Budget for Operations, Fiscal Year 1978, as made in Schedules A-2, A-3, and A-5, including footnotes describing reserve requirements, be approved as presented.

REVIEW OF
ADJUSTMENTS TO FISCAL YEAR 1978 INTERNAL BUDGET FOR OPERATIONS

State of Illinois statutes dictate the disposition of all funds received by the universities. Funds received from "other auxiliary enterprises and activities," may by statute be retained in the university's own treasury, but any such income derived in this way which is not necessary to the support, maintenance, or development of those enterprises and activities shall not be applied to any general operational or educational purpose but shall be paid into the University Income Fund in the State Treasury. In connection therewith, the Legislative Audit Commission guidelines attempted to address the following basic questions:

- (1) What is an "other auxiliary enterprise and activity"?
- (2) What is the basis for determining the amount of funds necessary to their support, maintenance, and development and in turn what funds are excess?

About four pages of guidelines out of a total of seven pages deal with these basic questions.

The guidelines use conventional definitions for auxiliary enterprises and activities. Auxiliary enterprises are defined to include self-supporting operations which are not directly related to instruction, research, or public service functions, but which do support the overall objectives of the university. A good example is a student union operation. This operation is auxiliary in that a university could provide instruction, research, and public service without it. It does, however, support the overall objectives of the university by providing such resources as meeting rooms, food facilities, and certain services to those who do participate in the university's primary activities. Auxiliary activities are defined to include functions self-supporting in whole or in part which are directly related to instruction, research, or public service functions. A good example is a university farm. While it is a separate operation, it exists to support programs of instruction, research, and public service functions of the university.

The guidelines require an auxiliary enterprise or activity, once identified and established to stand separately with respect to excess funds, and they further stipulate that no subsidy between entities is permissible. Accordingly, compliance with the guidelines requires that each such entity be budgeted and appear in a budget approved by the governing board, that each entity be separately accounted for, and that actual income and operating statements be prepared for each entity. The approved budget and the income and operating statements become the basis at each year-end for determining the amount of funds needed for support, maintenance, and development, and, accordingly, the amount by arithmetic remains as excess funds to be deposited into the University Income Fund.

In making the determination of excess funds, the guidelines provide that year-end fund balances may exclude sums necessary for working capital and reserves for future use. Working capital includes cash, inventories, and receivables and is to be based on a three-months normal operating level. Reserves, other than those required by bond indentures, may include equipment replacement reserves, extraordinary maintenance reserves, and development reserves. The guidelines require that reserves should reflect planned needs and, therefore, should be included in the budget approved by the governing board. Schedule A-5 has been revised in this internal budget to accommodate approval of each entity identified by the Universities, including reserves. With each reserve budget, there is a footnote describing its purpose and indicating the balance that will exist on June 30, 1978.

Revision of the internal budget has resulted in the identification of additional funds at both SIUE and SIUC. These changes are due principally to two factors. First, some funds were budgeted in the past fiscal year but were unspent. The unspent balances were not included in the original estimate of revenues budgeted in Fiscal Year 1978. Second, the revision of the budget at this time in the fiscal year has provided an opportunity to make adjustments based on several months of actual operating results. Below is a summary of changes in Schedules A-2, A-3, and A-5 for SIUE. Attached are the Schedules both as originally approved and as revised.

	<u>Budget as</u> <u>Originally Approved</u>	<u>Budget as</u> <u>Revised</u>	<u>Change</u>
Restricted Nonappropriated Funds (Schedule A-2)	\$1,900,000	\$3,503,752	\$1,603,752
Unrestricted Nonappropriated Funds (Schedule A-3)	438,000	970,719	532,719
Other Auxiliary Enterprises and Activities (Schedule A-5)	<u>4,690,346</u>	<u>3,441,453</u>	<u>(1,248,893)</u>
	\$7,028,346	\$7,915,924	\$ 887,578

The increase of \$1,603,752 in Schedule A-2 is the result of reclassifying funds from Schedule A-5. This amount represents estimated revenues from instructional programs offered through the Military Airlift Command headquartered at Scott Air Force Base. We have received an interpretation from the Financial Practices and Standards Committee that these funds are more appropriately classified as restricted nonappropriated funds in Schedule A-2. The increase of \$532,719 in Schedule A-3 includes \$454,086 budgeted and unspent on June 30, 1977, and now being rebudgeted, and \$78,633 representing changes in estimates of Fiscal Year 1978 indirect cost recoveries. The decrease of \$1,248,893 in Schedule A-5 is a net amount and results primarily from the transfer to Schedule A-2 cited above and from revision of revenue estimates.

Below is a summary of changes in Schedules A-2, A-3, and A-5 for SIUC. Attached are the Schedules both as originally approved and as revised.

	<u>Budget as</u> <u>Currently Approved</u>	<u>Budget as</u> <u>Revised</u>	<u>Change</u>
Restricted Nonappropriated Funds (Schedule A-2)	\$ 9,356,100	\$13,556,206	\$4,200,106
Restricted Nonappropriated Funds (Schedule A-3)	1,989,549	4,389,081	2,399,532
Other Auxiliary Enterprises and Activities (Schedule A-5)	<u>14,860,995</u>	<u>15,627,330</u>	<u>766,335</u>
	\$26,206,644	\$33,572,617	\$7,365,973

As was the case with SIUE, the increase of \$4,200,106 in Schedule A-2 is the result of reclassifying funds from Schedule A-5. Of this increase \$3,867,002 represents an estimate of revenues to be received from instructional programs offered under contract at various military bases. The balance, \$333,104, is an estimate of revenues to be received from instructional programs under various other contracts. The increase in Schedule A-3 includes \$1,918,577 budgeted and spent on June 30, 1977 which is now being rebudgeted. It also includes interest earned from investment of those monies amounting to \$82,432, which is also now being budgeted. The balance includes a revision of estimates of current year indirect cost reimbursements. The increase of \$766,335 is a net amount and results primarily from the transfers to Schedule A-2, revision of revenue estimates, and budgeting of available balances on June 30, 1977.

The adjustments to the internal budget, as made necessary by the legislative Audit Commission guidelines and Board policy come after considerable effort by representatives of each University. The internal budget with these adjustments becomes a more complete estimate of the University's financial plans. It describes more accurately each University's functions and activities and should tend to serve as a better control document. Hopefully, the process for developing the internal budget will improve and become easier in future years.

RESTRICTED NONAPPROPRIATED FUNDS
ESTIMATED INCOME AND BUDGET ALLOCATIONS
JULY 1, 1977 THROUGH JUNE 30, 1978

	<u>Carbondale</u>	<u>Edwardsville</u>	<u>Total</u>
Estimated Income:			
Federal Grants & Contracts	\$4,866,000	\$1,900,000	\$ 6,766,000
State Grants & Contracts	2,414,500	392,000	2,806,500
Other	<u>2,075,600</u>	<u>335,000</u>	<u>2,410,600</u>
Total Estimated Income	<u>\$9,356,100</u>	<u>\$2,627,000</u>	<u>\$11,983,100</u>
Budget Allocations:			
Instructional Activities	\$2,422,000	\$ 819,600	\$ 3,241,600
Organized Research	4,247,000	308,800	4,555,800
Public Service	295,500	627,600	923,100
Academic Support	142,600	4,000	146,600
Student Services	<u>2,249,000</u>	<u>867,000</u>	<u>3,116,000</u>
Total Budget Allocations	<u>\$9,356,100</u>	<u>\$2,627,000</u>	<u>\$11,983,100</u>

Schedule A-2 as
Revised May 11, 1978

RESTRICTED NONAPPROPRIATED FUNDS
ESTIMATED INCOME AND BUDGET ALLOCATIONS
JULY 1, 1977 THROUGH JUNE 30, 1978

	<u>Carbondale</u>	<u>Edwardsville</u>	<u>Total</u>
Estimated Income:			
Federal Grants & Contracts	\$ 8,733,002	\$3,503,752	\$12,236,754
State Grants & Contracts	2,414,500	392,000	2,806,500
Other	<u>2,408,704</u>	<u>335,000</u>	<u>2,743,704</u>
Total Estimated Income	<u>\$13,556,206</u>	<u>\$4,230,752</u>	<u>\$17,786,958</u>
Budget Allocations:			
Instructional Activities	\$ 6,399,396	\$2,423,352	\$ 8,822,748
Organized Research	4,401,217	308,800	4,710,017
Public Service	298,454	627,600	926,054
Academic Support	179,335	4,000	183,335
Student Services	<u>2,277,804</u>	<u>867,000</u>	<u>3,144,804</u>
Total Budget Allocations	<u>\$13,556,206</u>	<u>\$4,230,752</u>	<u>\$17,786,958</u>

UNRESTRICTED NONAPPROPRIATED FUNDS
ESTIMATED INCOME AND BUDGET ALLOCATIONS
JULY 1, 1977 THROUGH JUNE 30, 1978

	<u>Carbondale</u>	<u>Edwardsville</u>	<u>Total</u>
Estimated Income:			
Unallocated Balance June 30, 1977	\$ 163,659	\$ ---	\$ 163,659
Prefunding Balance June 30, 1977	800,000	200,000	1,000,000
Indirect Cost Recoveries FY-78	764,600	238,000	1,002,600
Other Reimbursements FY-78	249,290	---	249,290
Interest Earned	12,000	---	12,000
	<u> </u>	<u> </u>	<u> </u>
Total Estimated Income	<u>\$1,989,549</u>	<u>\$438,000</u>	<u>\$2,427,549</u>
 Budget Allocations:			
Prefunding Requirements	\$ 800,000	\$200,000	\$1,000,000 ¹
Instructional Activities	---	26,900	26,900
Organized Research	303,231	45,000	348,231
Public Service	109,613	---	109,613
Academic Support	391,687	30,200	421,887
Student Services	25,000	29,500	54,500
Institutional Support	260,018	18,100	278,118
Operation & Maintenance of Physical Plant	100,000	88,300	188,300
	<u> </u>	<u> </u>	<u> </u>
Total Budget Allocations	<u>\$1,989,549</u>	<u>\$438,000</u>	<u>\$2,427,549</u>

¹Funds used to fund cost reimbursable contracts, primarily contracts with State of Illinois agencies.

Schedule A-3 as
Revised May 11, 1978

• UNRESTRICTED NONAPPROPRIATED FUNDS
ESTIMATED INCOME AND BUDGET ALLOCATIONS
JULY 1, 1977 THROUGH JUNE 30, 1978

	<u>Carbondale</u>	<u>Edwardsville</u>	<u>Total</u>
Estimated Income:			
Unexpended Balance June 30, 1977	\$2,082,236	\$454,086	\$2,536,322
Prefunding Balance June 30, 1977	800,000	200,000	1,000,000
Indirect Cost Recoveries FY-78	1,042,000	316,633	1,358,633
Other Reimbursements FY-78	370,413	---	370,413
Interest Earned	94,432	---	94,432
Total Estimated Income	<u>\$4,389,081</u>	<u>\$970,719</u>	<u>\$5,359,800</u>
Budget Allocations:			
Prefunding Requirements	\$ 600,000	\$200,000	\$ 800,000 ¹
Instructional Activities	870,500	263,216	1,133,716
Organized Research	773,041	230,141	1,003,182
Public Service	109,613	37,078	146,691
Academic Support	391,687	61,387	453,074
Student Services	25,000	65,259	90,259
Institutional Support	630,738	113,638	744,376
Operation & Maintenance of Physical Plant	988,502	---	988,502
Total Budget Allocations	<u>\$4,389,081</u>	<u>\$970,719</u>	<u>\$5,359,800</u>

Funds used to fund cost reimbursable contracts, primarily
contracts with State of Illinois agencies.

Schedule A-5 as
Approved September 8, 1977

OTHER AUXILIARY ENTERPRISES AND ACTIVITIES
SELF-SUPPORTING IN WHOLE OR IN PART
ESTIMATED INCOME AND BUDGET ALLOCATIONS
JULY 1, 1977 THROUGH JUNE 30, 1978

	Estimated Income				Budget Allocations					
	Total	Operations	Interest Earned	Other Income	Total	Salaries	Student Unres.	Other Expenses	Equipment and Maintenance Reserves	Development Reserves
Carbondale:										
Auxiliary Enterprises:										
Auxiliary Fiscal Reports	\$ 55,596	\$ 55,596	\$ --	\$ --	\$ 55,596	\$ 360,800	45,400	--	\$ --	\$ --
Airport Operations	990,000	990,000	--	--	990,000	--	--	584,000	--	--
Elizabeth Apartments	26,942	26,942	--	--	35,967	--	1,360	34,607	--	--
Margaret Terrace	543,139	543,139	--	--	543,139	11,420	24,100	507,619	--	--
Inmate Services	520,343	520,343	--	--	520,343	324,447	77,900	117,996	--	--
University Courts	24,315	24,315	--	--	15,290	--	2,210	13,080	--	--
Subtotal Auxiliary Enterprises	2,160,335	2,160,335	--	--	2,160,335	752,063	150,970	1,257,302	--	--
Activities										
Campus Building Activities	47,190	--	--	47,190	47,190	--	2,509	44,690	--	--
Campus Allocation Program	400,000	--	--	400,000	400,000	186,248	96,691	119,061	--	--
Research Building - O & M	586,445	80,000	--	506,445	586,445	219,027	98,996	268,422	--	--
Service Departments	(20,753,765)	(20,753,765)	--	--	(20,753,765)	(5,996,646)	(607,400)	(14,135,843)	(13,876)	--
Student Activities	226,025	212,000	--	14,025	226,025	7,010	21,547	197,468	--	--
Other Activities by Function:										
Instructional Programs	3,683,000	3,683,000	--	--	3,683,000	1,442,000	23,600	2,217,400	--	--
Organized Research	592,000	592,000	--	--	592,000	90,000	43,000	459,000	--	--
Public Service	445,000	445,000	--	--	445,000	182,000	8,000	255,000	--	--
Academic Support	1,819,000	1,819,000	--	--	1,819,000	427,000	185,000	1,209,000	--	--
Student Services	3,950,000	3,950,000	--	--	3,950,000	842,000	90,000	3,018,000	--	--
Institutional Support	645,000	645,000	--	--	645,000	31,000	5,000	609,000	--	--
O & M Physical Plant	307,000	307,000	--	--	307,000	--	3,000	304,000	--	--
Subtotal Activities	12,700,660	11,733,000	--	967,660	12,700,660	3,424,285	575,334	8,701,041	--	--
Subtotal Carbondale	14,850,995	13,893,335	--	967,660	14,860,995	4,176,348	726,304	9,958,343	--	--

1 Non-add items

Other Auxiliary Enterprises and Activities Self-Supporting in Whole or in Part Estimated Income and Budget Allocations July 1, 1977 through June 30, 1978

	Estimated Income			Budget Allocations				Equipment and Development Reserve	
	Total	Operations	Interest Earned	Other Income	Total	Salaries	Student Wages		Other Expenses
Auxiliary Enterprises:									
Dental Instrument Rental and Sales	\$ 81,000	\$ 81,000	\$ --	\$ --	\$ 81,000	\$ --	\$ --	\$ 81,000	\$ --
Telephone Service	422,000	422,000	10,000	--	422,000	22,416	35,084	364,500	--
Sub-total Auxiliary Enterprises	503,000	493,000	10,000	--	503,000	22,416	35,084	445,500	--
Activities:									
Student Activities	329,048	322,048	7,000	--	329,048	83,640	23,860	221,748	--
Campus Housing Activities	39,300	39,300	--	--	39,300	1,960	14,540	21,280	--
Campus Recreation	284,000	171,000	113,000	--	284,000	78,304	42,500	41,191	1,500
Intramural Activities	401,700	260,400	43,000	98,300	401,700	160,400	6,500	236,800	--
Service Departments (1)	(10,503,958)	(10,503,658)	--	--	(10,503,658)	(4,894,334)	(508,879)	(4,993,843)	(106,600)
Off-Campus Instructional Programs	1,878,000	1,804,300	--	13,700	1,878,000	1,143,217	54,970	147,000	--
Parking and Traffic	207,500	156,300	9,000	42,200	207,500	8,500	--	222,000	--
Dental Clinic	222,000	222,000	--	--	222,000	--	--	222,000	--
Yarn and Auxiliary Operations	60,000	40,000	--	--	60,000	--	--	60,000	--
Outdoor Performing Art Facility	184,000	164,000	--	--	184,000	12,000	72,000	80,000	--
Public Service Programs	272,800	272,800	--	--	272,800	55,426	16,700	158,674	--
Other Institutional Activities	343,988	343,988	--	--	343,988	45,500	20,500	279,958	--
Sub-total Activities	4,187,346	3,861,146	172,000	154,200	4,187,346	1,551,972	303,410	2,188,464	1,500
Total - Crowsville	4,690,346	4,355,146	182,000	154,200	4,690,346	1,614,388	338,494	2,613,964	1,500
Grand Total Other Auxiliary Enterprises and Activities Self-Supporting in Whole or in Part	\$19,531,321	\$18,342,491	\$132,000	\$1,121,050	\$19,531,321	\$5,790,716	\$1,066,798	\$12,572,307	\$1,500

(1) This line is non-add.

OTHER AUXILIARY ENTERPRISES AND ACTIVITIES
SELF-SUPPORTING IN WHOLE OR IN PART
ESTIMATED INCOME AND BUDGET ALLOCATIONS
JULY 1, 1977 THROUGH JUNE 30, 1978

	Estimated Income			Budget Allocations				Equipment and Maintenance Reserves	Development Reserves
	Total	Operations	Interest Earned	Other Income	Total	Salaries	Student Wages		
Carbondale:									
Auxiliary Enterprises:									
Auxiliary Fiscal Reports	\$ 55,596	\$ 55,596	\$ --	\$ --	\$ 55,596	\$ 55,596	\$ --	\$ --	\$ --
Airport Operations	990,000	990,000	--	--	990,000	360,600	45,400	584,600	--
Elizabeth Apartments	26,942	26,942	--	--	33,967	--	1,360	34,607	--
Evergreen Terrace	543,139	543,139	--	--	543,139	11,420	24,100	507,619	--
Housing Services	520,343	520,343	--	--	520,343	324,447	77,900	117,996	--
University Courts	24,315	24,315	--	--	15,290	--	2,210	13,080	--
Subtotal Auxiliary Enterprises	2,160,335	2,160,335	--	--	2,160,335	752,063	150,970	1,257,302	--
Activities:									
Admission & Records Activities	47,453	44,745	2,708	--	47,453	--	2,256	45,197	--
Experimental Farms	439,235	481,835	7,400	--	489,235	64,800	26,000	368,485	--
Beef Evaluation Station	50,805	50,805	--	--	50,808	--	1,500	49,308	--
School of Agriculture Activities	7,416	7,416	--	--	7,416	6,499	--	917	--
College of Business & Admin. Activities	9,628	9,357	271	--	9,628	--	--	4,928	4,700
Broadcasting	89,323	88,239	1,084	--	89,323	18,504	8,000	62,819	--
Performing Arts	129,930	126,035	1,895	--	129,930	--	7,200	122,730	--
Journalism & Egyptian Lab	435,701	432,993	2,708	--	435,701	44,340	152,000	209,361	--
College of Comm. & Fine Arts Activities	57,076	56,305	271	--	57,076	--	--	57,076	--
Continuing Education	1,081,502	1,075,003	6,499	--	1,081,502	143,939	2,697	934,866	--
School of Engin. & Tech. Activities	4,104	3,833	271	--	4,104	--	--	4,104	--
General Academic Programs Activities	654	654	--	--	654	--	600	54	--
Human Development Activities	12,711	12,711	--	--	12,711	4,183	3,147	5,381	--
Rehabilitation Workshop	9,800	9,800	--	--	9,800	6,300	1,000	2,500	--
College of Human Resources Activities	1,183	1,183	--	--	1,183	--	--	1,183	--
School of Law Activities	37,070	35,715	1,355	--	37,070	--	--	37,070	--
Learning Resources	205,573	203,948	1,625	--	205,573	71,332	799	133,442	--
Library Activities	23,851	23,309	542	--	23,851	--	--	23,851	--
College of Liberal Arts Activities	7,873	7,873	--	--	7,873	--	--	7,873	2,500
College of Science Activities	17,813	17,157	656	--	17,813	--	91	17,722	--
Technical Institute Instruction	51,240	43,388	7,852	--	51,240	6,000	--	51,240	--
Museum & Art Galleries	25,262	24,450	812	--	25,262	--	--	6,262	--
SIU Press	680,154	671,219	8,935	--	680,154	--	14,000	516,154	13,000
Clinical Center	35,731	34,919	812	--	35,731	8,400	7,500	28,231	--
Rainbow's End Preschool	12,177	12,177	--	--	12,177	--	1,050	2,727	--
College of Education Activities	30,099	29,828	271	--	30,099	--	1,550	28,549	--

Schedule A-5 (continued) as
Revised May 11, 1978

OTHER AUXILIARY ENTERPRISES AND ACTIVITIES
SELF-SUPPORTING IN WHOLE OR IN PART
ESTIMATED INCOME AND BUDGET ALLOCATIONS
JULY 1, 1977 THROUGH JUNE 30, 1978

	Estimated Income			Budget Allocations					Equipment & Maintenance Reserves	Development Reserves
	Total	Operations	Interest Earned	Other Income	Total	Salaries	Student Wages	Other Expenses		
Carbondale:										
Activities (cont'd.):										
Research Service & Shops	160,712	153,004	2,708	--	160,712	40,180	1,533	83,999	35,000 ⁹	--
International Programs General	4,755	4,384	271	--	4,755	--	--	4,755	--	--
Cooperative Investigative Wildlife	26,079	25,806	271	--	26,079	25,808	--	271	--	--
School of Med. Service Departments	(811,413)	(806,754)	(5,159)	--	(811,413)	(36,000)	--	(759,315)	(14,098)	10
School of Bus. Student Services	18,159	17,998	161	--	18,159	--	--	18,159	--	--
School of Med. Clinical Act. & Support	1,047,559	1,040,207	7,352	--	1,047,559	155,000	5,000	887,559	--	--
School of Med. Activity & Accounts	132,249	131,926	323	--	132,249	--	--	132,249	--	--
School of Med. Public Services	550,879	547,997	2,882	--	550,879	107,142	--	443,737	--	--
Physical Plant Activities	80,000	80,000	--	--	80,000	30,000	--	50,000	--	--
Security Officer Activities	56,251	55,439	812	--	56,251	1,044	--	55,207	--	--
Parking	436,262	370,179	66,083	--	436,262	81,472	45,426	276,754	--	32,600 ¹¹
Arena and Auditorium	470,768	467,606	3,162	--	470,768	48,911	11,653	410,204	--	--
APR-10	348	348	--	--	348	--	--	348	--	--
Student Medical Benefits	2,156,180	313,790	7,200	1,835,200	2,156,190	758,100	44,426	1,353,664	--	--
Campus Housing Fees	89,450	39,552	2,708	47,190	89,450	--	1,900	87,550	--	--
Student Legal Assistance Fund	143,523	85,454	4,305	53,764	143,523	15,750	13,270	114,503	--	--
Student Affairs Activities	410,760	180,000	4,735	226,025	410,760	--	27,000	383,760	--	--
Student Affairs Communications Act.	235,472	230,418	5,054	--	235,472	36,900	5,895	192,677	--	23,000 ¹²
Intercollegiate Athletics	153,506	149,174	4,332	--	153,506	20,359	200	109,947	--	--
Computing Services Activities	1,841,278	610,427	16,626	1,214,205	1,841,278	155,181	37,500	1,648,597	--	--
Personnel Office Training Program	12,572	119,850	1,722	--	121,572	35,580	4,396	81,596	--	--
Center for English as a Second Language	1,142	1,142	--	--	1,142	--	--	1,142	--	--
Student Welfare and Recreation Fund	558,724	549,788	8,936	--	558,724	302,793	12,000	153,931	--	90,000 ¹³
Carbondale Stores & Service Department	1,217,940	226,440	15,055	976,445	1,217,940	325,000	190,000	526,340	--	175,400 ¹⁴
Subtotal Activities	13,466,995	8,913,501	200,665	4,352,829	13,466,995	2,512,517	629,539	9,736,689	95,000	492,100
Total Carbondale	\$15,627,370	\$11,072,336	\$200,665	\$4,352,829	\$15,627,370	\$2,265,580	\$730,552	\$10,093,991	\$95,000	\$492,100
	(20,152,413)	(20,152,413)	--	--	(20,152,413)	(5,963,060)	(607,400)	(12,581,953)	--	--

OTHER AUXILIARY ENTERPRISES AND ACTIVITIES
 SELF-SUPPORTING IN WHOLE OR IN PART
 ESTIMATED INCOME AND BUDGET ALLOCATIONS
 JULY 1, 1977 THROUGH JUNE 30, 1978

Edwardsville:	Estimated Income			Budget Allocations				Development Reserves
	Total	Operations	Interest Earned	Other Income	Salaries	Student Wages	Other Expenses	
Auxiliary Enterprises:	\$ 431,435	\$ 419,493	\$ 11,942	\$ ---	\$ 24,072	\$ 39,300	\$ 369,553	\$ ---(1)
Textbook Service								
Activities:								
Student Activities	461,403	120,887	7,000	333,516	81,193	35,795	344,475	---
Campus Housing Activities	39,300	---	---	39,300	1,980	14,540	21,280	---
Anthropology/Field School	102	102	---	---	---	---	102	---
Athletic Fund	456,063	8,750	43,000	404,313	182,000	6,000	266,063	---
Critics, Open University	26,229	26,229	---	---	1,410	5,893	18,526	---
Business Affairs Activities	90,748	90,748	---	---	5,625	600	24,523	---
Conferences	19,812	---	---	19,812	150	---	19,662	---
Conferences, Workshops	243,080	243,080	---	---	58,002	5,540	179,535	---
Continuing Education for Women	390	390	---	---	---	---	390	---
Guest Publication	75	75	---	---	---	---	75	---
Intelligence Study Public Serv.	5,296	5,298	---	---	---	---	5,038	---
Dental Clinic Operations	346,248	346,248	---	---	---	260	346,248	---
Carto Science Field Trips	3,008	3,008	---	---	---	---	3,008	---
East St. Louis Cancer Activities	1,890	---	---	---	---	---	---	---
East St. Louis Public Serv. Prog.	12,000	---	---	12,000	---	1,400	10,500	---
Farm Bus Operating Program	83,335	83,335	---	---	---	---	83,335	---
Geographic Studies	584	584	---	---	---	---	584	---
Instructional Design	3,185	3,185	---	---	---	---	3,185	---
News and Graphics Activities	37,282	37,282	---	---	---	1,500	35,782	---
Office of Off-Campus Programs	203,121	203,121	---	---	---	11,995	88,996	---
PEL Quarterly	13,232	13,232	---	---	102,130	---	---	---
Resident Centers	21,802	21,802	---	---	---	2,362	8,283	4,101(4)
SUN Activities	4,109	4,109	---	---	11,160	---	---	---
SUN Activities	2,338	2,338	---	---	---	---	2,838	---
Supplemental Facility Operation	243	243	---	---	---	---	243	---
SUN-Electron Microscopy Studies	64,001	64,001	---	---	---	---	64,001	---
SUN-Institution Rental and Sales	3,642	3,642	---	---	---	---	3,642	---
SUN-Library Activities	90,411	90,411	---	---	---	---	---	---
School of Education Activities	127,258	127,258	---	160,000	16,569	1,957	68,895	3,000(5)
School of Fine Arts Activities	3,800	3,800	---	---	27,914	5,265	71,079	3,000(7)
School of Humanities Activities	6,670	6,670	---	---	---	150	3,650	---
School of Nursing Activities	70	70	---	---	---	---	5,000	1,670(8)
SOU Translation Center	886	886	---	---	---	---	70	---
Speed Reading	2,058	2,058	---	---	---	---	886	---
Student Services Activities	53,128	53,128	---	---	300	130	1,628	---
SWRF Fee Fund	310,333	10,333	120,000	160,000	42,592	42,500	10,536	---
Traffic and Parking	215,979	215,979	---	---	78,309	42,500	170,389	19,135(9)
University Serv. to ESL	525	525	---	---	8,200	41,400	166,379	---
University Extension	55,970	55,970	---	---	---	---	525	---
University Departments(11)	(11,184,328)	(11,184,328)	---	---	(4,986,575)	(601,576)	(5,489,577)	---
Subtotal Activities	\$ 3,010,018	\$ 1,851,077	\$ 170,000	\$ 988,941	\$ 574,962	\$ 219,879	\$ 2,162,791	\$ 21,500
Total - Edwardsville	\$ 3,441,453	\$ 2,270,570	\$ 181,942	\$ 988,941	\$ 599,014	\$ 259,179	\$ 2,530,854	\$ 30,906
Grand Total	\$ 19,068,783	\$ 13,344,406	\$ 392,607	\$ 55,341,770	\$ 19,068,783	\$ 1,100,798	\$ 17,529,882	\$ 21,500

FOOTNOTES TO SCHEDULE A-5, SIUC

These are non-add items.

Airport Operations

The Airport Operations Activity had \$90,139 available for equipment replacement as of July 1, 1977. The balance of this equipment replacement reserve will be approximately \$45,000 at June 30, 1978.

Experimental Farms

The Experimental Farms operation serves as a laboratory for teaching and research pertaining to the School of Agriculture. The income derived from this enterprise will support, in part, the operation, maintenance, and development of the farms. The reserve accumulation for equipment and maintenance will be approximately \$30,000 at June 30, 1978.

4. College of Business and Administration Activities

The College of Business and Administration Activities includes an activity called Leadership Symposium. All income and expense transactions connected with this account are directly related to the Leadership Symposium and the publication of the proceedings of the symposium. For example, all author royalties from symposium book sales have been deposited in this account along with all registration fees and income generated by the symposium. A carryover cash flow reserve is necessary to continue the Leadership Symposium. It is estimated that \$4,700 will be accumulated for this purpose at June 30, 1978.

5. Journalism and Egyptian Laboratory

This activity currently has over \$367,000 worth of equipment involved in the publication of the Daily Egyptian and plans need to be made for its eventual replacement. Most of the equipment was new about eight years ago and is now beginning to wear out. Our estimate is that we should be setting aside in reserve about 10 percent of this amount each year in order to replace and update our operation. The reserve accumulation for this purpose will be approximately \$30,000 at June 30, 1978.

6. Liberal Arts Activities

Various units within this activity engage in publications and present conferences requiring extraordinary start-up costs. A reserve of \$2,500 has been established for this purpose.

7. Museum and Art Galleries

The Museum and Art Galleries must maintain the ability to obtain new collections when they become available. The reserve available for this purpose will be approximately \$13,000 at June 30, 1978.

8. SIU Press

The SIU Press is engaged in the publication of scholarly books. Because of the nature of these books many sell at a rate that is much slower than that for popular-type books. It is necessary for the SIU Press to reserve funds to cover the expenditures necessary for the publishing of these books. The SIU Press currently has outstanding encumbrances already approved by the Board of Trustees approximating \$300,000. It is necessary for the SIU Press to maintain a reserve of at least \$150,000 in addition to the cash needed to meet current expenses. The reserve for publishing commitments will be approximately \$150,000 at June 30, 1978.

9. Research Services and Shops

An equipment and maintenance reserve is needed for equipping the Vivarium facility in Life Science II, the Annex Vivarium facility currently being renovated and for equipment replacement in the other centralized research shops and support services. The reserve for this purpose will be approximately \$35,000 at June 30, 1978.

10. School of Medicine Service Departments

Equipment reserve for replacement of \$122,013.76 (purchase cost) in operating equipment used by the service entity is needed. Depreciation is based on a straight line formula of the purchase cost distributed over the useful life of the equipment item (5 to 20 years). FY-77 depreciation (deposited in FY-78) was \$14,098. An additional deposit, in approximately an equal amount, will be made for FY-78 depreciation expense bringing the total reserve to approximately \$28,196 at June 30, 1978.

11. Parking

The parking operation regulates campus parking and similar type activities. Revenues are primarily derived from parking decal sales, parking fees, and regulatory fines. The Board of Trustees has approved projects totaling \$2,291,572. It is estimated that \$32,600 of current year revenue will be available for transfer to the reserve for completion of these approved projects. This will raise the reserve for this purpose to approximately \$1,200,000 at June 30, 1978.

12. University Relations and Communications Activities

This activity has identified a need for word processing capabilities and for more sophisticated news gathering equipment in University News Service. The reserve for this purpose will be approximately \$23,000 at June 30, 1978.

13. Center for English as a Second Language

The Center for English as a Second Language operates as a self-supporting activity which is part of, and directly related to the instructional and research programs of the Department of Linguistics. In order to be self-supporting and also to have a faculty and staff to perform its mission, it

must make its contractual commitments in advance, relying on the sound judgment of its administrators to correctly anticipate in advance staffing needs and income. The Center currently has five tenured faculty whose annual salary approximates \$70,000 and seven other faculty/staff whose annual salary approximates \$60,000. These contractual commitments, approved by the Board of Trustees, require that this activity maintain an annual reserve large enough to honor these commitments. This reserve will be approximately \$90,000 at June 30, 1978.

Student Welfare and Recreation Fund

This activity represents a student fee assessed for the construction of and operation of facilities for student recreation, student welfare, and student health. From these funds the Board of Trustees approved a construction budget of \$11,010,300 for a Student Recreation Building and most of these funds have been expended in prior years. Of this budget amount, \$579,000 was expended in FY-78, and an encumbered balance (principally for site work) of \$375,000 remains. At the time that the project was reviewed and approved by the Illinois Board of Higher Education, they stipulated that the operation and maintenance costs for the facility must be paid from the SWRF fee, and after a few years of operation, consideration would be given as to a fair portion of those costs that should be funded by state dollars. In Fiscal Year 1978, \$506,000 was used for operation and maintenance costs, and additional funds were provided for the program operations of the facility which includes the campus recreation programs. On June 30, 1978, a balance of \$701,400 is estimated to exist. This amount is pledged to fund a portion of future years operation and maintenance costs of the Student Recreation Building and to fund the campus recreation programs. During Fiscal Year 1979, the SWRF fee will need to be increased to adequately fund the operation and maintenance costs.

FOOTNOTES TO SCHEDULE A-5, SIUE

1) Textbook Service - Reserve

The Textbook Service operation rents textbooks to students. Courses must use the same textbook for three consecutive years. After the three-year period, a newer textbook edition or a change of textbook may be authorized. The reserve for Textbook Service is the rental accumulation for depreciation on the textbooks during the three years of use for purposes of replacement and for purchase of textbook changes after the three years and when authorized by the teaching faculty. The reserve will be approximately \$275,000 at June 30, 1978.

2) Campus Housing Activities - Reserve

A portion of the Campus Housing Activity is to operate a bus between campus housing and the campus central core. The bus operation is paid for out of the Campus Housing Activity Fee and rider fares. The bus was purchased out of the Student Welfare and Recreational Trust Fund for \$15,000 with the understanding that a depreciation reserve would be established to replace the bus at a future date. The reserve accumulation for this purpose will be approximately \$1,500 at June 30, 1978.

3) Athletic Fund - Reserve

By Board of Trustees action of May 17, 1968, an Athletic Fee assessment on students of \$10 per quarter per full-time student was created. The Athletic Fund as established by the Board is for operating athletic programs and to establish a base of funding for physical facilities. It is estimated the development reserve will be approximately \$596,000 at June 30, 1978.

4) PELL Quarterly - Reserve

The PELL Quarterly is a University scholarly journal of international scope dealing with a variety of literary materials. Subscription income is received in December, January, and February, however, the first fiscal year journal is published in August. A carryover cash flow reserve is necessary for the publishing cost of the August edition. It is estimated that approximately \$4,101 will be available at June 30, 1978 for this purpose. The quarterly publishing costs are approximately \$5,000.

5) School of Education Activities - Reserve

One function of the School of Education is the operation of the Early Childhood Center, sometimes referred to as the Day Care Center. A development reserve of approximately \$3,000 is necessary for planned renovation of the Center, expansion of the program and the purchase of a playground system. It is estimated that approximately \$1,209 will be accumulated in the reserve for these purposes at June 30, 1978.

6) School of Fine Arts Activities - Reserve

Students majoring in instrumental music are required to become accomplished with several different instruments. Student purchase of instruments could be prohibitive. The Music Department has therefore established an instrument rental program. Rental income is used to replace stolen instruments and to repair instruments. A reserve of \$20,000 is necessary for this purpose and represents approximately five percent on an instrument equipment inventory of over \$400,000.

7) School of Fine Arts Activities - Reserve

The Music Department provides a program of music lessons for children on a fee basis. Fee revenues are used to pay salaries of graduate assistants who give the lessons and for music materials. A cash carryover reserve at June 30, 1978 is necessary to pay the assistantship salaries of \$3,000 during the first phase of the billing cycle for the Fall Quarter.

8) School of Nursing Activities - Reserve

The School of Nursing makes advance purchases of nursing graduation pins. Graduating students are required to purchase the pin. A cash flow reserve of approximately \$1,670 is necessary at June 30, 1978 to purchase pins for the following fiscal year graduating students.

9) Student Welfare and Recreational Facility Trust Fund Fee - Reserve

On December 12, 1964, the Board of Trustees authorized the assessment of a \$15 per quarter per full-time student Student Welfare and Recreational Trust Fund Fee. On April 14, 1977, the fee was revised to \$6 per quarter per full-time student. The SWRF Trust Fund was established to construct and operate student welfare and recreational facilities and for funding of student welfare and recreational programs. It is estimated that this development reserve will be approximately \$2,505,465 at June 30, 1978.

10) Parking and Traffic - Reserve

The Parking and Traffic operation regulates campus parking, maintenance of parking areas and provides bus service between the three operational centers at Edwardsville, Alton, and East St. Louis. Revenues are primarily derived from parking decal sales, parking fees, regulatory fines and bus rider rates. A development reserve has been established to install more efficient and economical light standards in parking lots (\$110,000), repair of parking lots extensively damaged by severe winter weather (\$7,000), a reserve for development of parking and access for planned multi-purpose and recreational facilities (\$100,000), and to provide for continuation and possible start-up expansion of busing operations presently under discussion. At June 30, 1978, it is estimated the reserve will be approximately \$151,762.

11) This line is non-add.

12) Service Departments - Reserve

Service Departments provide specialized support services to University operations. They are fully self-supporting through charges for services to user departments. Charges include allowances for equipment depreciation. The accumulated depreciation funds are maintained in a reserve to be used to replace the equipment. At June 30, 1978, the equipment replacement reserve is estimated to be approximately \$587,714.

Dr. Brown said this proposed action for the Board reflected a major milestone in the history of financial management for higher education in the State of Illinois. It summarizes several years' efforts involving the Legislative Audit Commission, the Auditor General, the Vice-Presidents for Business Affairs and all of those people in higher education institutions who do deal actually with money management. One of the difficulties with the entire situation has been that it calls for modification of practices which have been common and usual for a number of years in the state, and it is a result really of that characteristic push for greater accountability in state-supported activities. It has resulted in providing a means for that accountability to be answered by the institutions of higher education in the state. It has been arrived at at the price of losing some flexibility, and consequently represents a significant kind of change for higher education. Mr. Hemann was quite familiar with the specifics and details of this change-over resulting from the adoption of the guidelines of the Legislative Audit Commission.

Mr. Hemann commented that the efforts that we have gone through during this last year have been substantial and had involved all universities and systems in the state. There have been meetings with the Auditor General and these proposed budget adjustments, agreed to by the Universities and the Board Staff, were in accordance with the guidelines as we understand them today. As problems and questions arise, there might be different understandings and different interpretations. For the most part, he felt the guidelines had led

us to a much better budget that accounts for our activities or functions in a much more accurate and precise way. The main problem was that all universities must understand the Finance Act and the guidelines the same way. It has taken a great deal of communication just to achieve this point.

After discussion, Mr. Norwood moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown circulated a summary of a set of bills in the legislature, dated May 10, 1978, a copy of which has been placed on file in the Office of the Board of Trustees. On the last sheet was a print-out of the status of those bills, the new abbreviation, S CAL ORDER 2ND, means the bill is on the Senate calendar of the order of the second reading. This is the amendment level of a General Assembly consideration of a bill and after that it can only be changed by conference committee, if that is in order, or by the Governor's amendatory action. The last two weeks specifically have been very active legislatively. The two Presidents and Dr. Brown, either in combination or in some appropriate pairing, have appeared before four different committees plus a subcommittee in the last two weeks and have seen our appropriation bill receive a do pass from the Senate Appropriations Committee after being amended to the Governor's level in operations and having the retirement contribution portion of the bill deleted and incorporated in Senator Weaver's omnibus retirement bill, Senate Bill 1535. At this point in time, we do not know exactly at what level Senator Weaver will put that bill in: whether it will be the Governor's budget level or the IBHE's

level, or some other set of figures. The Physical Education Building at SIUE planning money also received a do pass from the Senate Appropriations Committee. Senate Bill 1565, the School of Law Building at SIUC, received a do pass from the Senate Appropriations Committee, and last week the parallel bill, House Bill 2927, received a do pass from the House Appropriations Committee. Senate Bill which would appropriate \$315,000 from the SIU Income Fund for the purchase of Broadview Hotel which houses the SIUE East St. Louis Center, is now under consideration by committee and we do not yet know the results. There is a concern with House Bill 15 and House Bill 16, both having to do with the Administrative Procedures Act which was adopted last year. Both bills would amend that Act to include higher education institutions, universities, and bodies corporate and politic, and the procedures called for by that amendment of the statute would provide us with some great difficulties. There are efforts being made to amend some portions of those provisions; we are hopeful that they will be adopted and some of the severity of the requirements of those procedures will be mitigated.

In response to a question by Mrs. Blackshere on whether the System Council takes a position on each one of these bills, Dr. Brown replied that the System Council determined that it would be far better to see a specific issue and develop a specific position for a context of a bill rather than to try to go through and develop rather laboriously positions on every bill, some of which are going to die without any effort on our part or anybody else's. We are essentially taking an exception management approach--if a bill needs specific attention, then the System Council will give it that attention.

Dr. Brown commented that he wanted to indicate to the Board that he thought the legislative coordination effort involving the representatives of the campus and the System were working quite well. There have been regular meetings among these officers and they were keeping track of a variety of

day-to-day problems in the legislative scene, and he wanted to commend everyone concerned for the kind of help and cooperation that had been developed.

The following report was presented:

INFORMATION REPORT: RAMP PLANNING DOCUMENTS FOR FISCAL YEAR 1980

For the past several years, RAMP New and Expanded Program Requests have been submitted to the Board of Trustees at its June meeting, and RAMP Planning Statements have been submitted at the July meeting. For Fiscal Year 1980 and thereafter, the format and timing of these RAMP elements will be different. These changes have two intents: to emphasize future plans so as to facilitate statewide coordination and to place programmatic budget requests directly in the context of the total budget request. The purpose of this report is to describe the new format and timing and to point out differences from past practice. A copy of the IBHE instructions for completing the materials to be submitted is appended to the report, and a copy has been placed on file in the Office of the Board of Trustees.

I. Due to IBHE Staff by July 1, 1978, are:

A. RAMP Planning Statements

1. Institutional Mission, Role, and Scope (for FY-80 only). Formerly called "Program Direction," these statements in past years have been based upon the Mission and Scope statements approved by the Board of Trustees in December, 1974. In future years the statements will be updated by information supplied under Section 2 immediately below.
2. Major Changes in Program Direction. This section is a new one. A major change would not be merely a new degree program. Rather, it would involve important new or modified objectives (e.g., a new thrust in allied health programs); significant changes in the number of characteristics of clientele to be served (e.g., a phasing down of enrollments in a particular program by 25% over the next five years); significant changes in the amount of resources committed to a program direction, etc. For each program, a table will supply resource implications over the next five years.
3. New Program Development Plans. This section will be a five-year projection, by year of initiation, of all new units of instruction, research, and public service, together with an estimate of resource requirements for each program. The projection will, of course, have to be updated annually. This section is similar to but more elaborate than a section in the Technical Plan in past years.

B. Program Reviews

1. Description of Academic Program Review Process. Detailed descriptions of the process were provided in the Planning Statements submitted for FY-78. For FY-80, and in succeeding years, only changes in the process will be included.
2. Program Review Schedules. These five-year projections will be determined by institutional and governing board needs and are to be tied to major changes in program directions. In addition, IBHE will identify programs that should be reviewed by all institutions in a given year for the purpose of providing a total statewide planning perspective. The plan for FY-80 calls for such a review of business-related programs.
3. Program Review Results. A list of plans and actions resulting from all reviews conducted during the year will be submitted, together with historical and projected resource requirements for each. Also, for those programs identified for review in greater depth at the state level, a variety of additional information will be submitted.

C. New Program Requests

In the past, the same form was used for both new programs and expanded programs, and the two were submitted to the Board in June. This year the two kinds of requests will be presented separately and submitted at different times. The new program format, which will also be used in requesting approval of off-campus programs, has been slightly revised and calls for only a preliminary estimate of resource requirements rather than a final resource request, as has been the case in the past.

II. Due to IBHE by October 1, 1978, in addition to the RAMP Resources Requirements Plan, are:

- A. Final Resource Tables for New Program Requests.
- B. Expanded/Improved Program Requests. Formerly part of the total New and Expanded Program requests acted on by the Board of Trustees in June, these requests now have their own, briefer form, which includes a final resource table.
- C. Summary Resource Tables for New Program Requests and Expanded/Improved Program Requests.

III. A few comments and clarifications by way of conclusion to this report are required. First, then, because of standing institutional schedules and because the final version of the instructions for completing the FY-80 Planning Statements was not distributed until

last November, SIUC and SIUE may not have ready to submit all the material (listed in Section I) due for consideration at the June 8, 1978, Board of Trustees meeting. IBHE staff are aware of these difficulties and see no problem in being flexible.

Second, although nothing comparable to the projected review of business-related programs in FY-80 has been called for this year, IBHE staff have identified programs being reviewed this year for which they have requested the kind of information required for programs being reviewed in greater depth at the state level. The programs at SIUC are the bachelor's, master's, and doctoral programs in English; and the bachelor's and master's programs in Geology. The programs at SIUE are the bachelor's and master's programs in English and the master's program in Urban Studies.

Third, SIUC has in place a review procedure which provides for the simultaneous review of programs at all levels in a single academic unit. SIUE is this year establishing a similar procedure, but will not be able to provide review information on the undergraduate English program. IBHE staff are aware of this difficulty and also recognize that the lateness of their identifying of the programs listed in the preceding paragraph makes timely and full response difficult. Again, they have indicated that they are prepared to be flexible.

Fourth, an integral part of Planning Statements in the past was a complete inventory of academic programs. These inventories are no longer called for in the new format and procedures. Our plan, however, is to report updates to these inventories to the Board of Trustees annually, probably at the September meeting.

Dr. Brown explained that this report was provided to bring the Board up-to-date with some procedural changes emanating from the IBHE in its working with RAMP (Resource Allocation and Management Program) and the impact upon program planning particularly. This report had been prepared by Dr. Webb, who could answer any questions.

Dr. Webb noted that in the past we have had at each June Board meeting the package referred to as NEPR, New and Expanded Programs. This report indicates the change that has taken place in that RAMP package and also the change that has taken place in the planning statements, formerly called technical plans. They will come to the Board essentially now in two parts: one part in June and then a latter part at the September meeting when final budgets and expanded programs will be presented to the Board.

Mr. Norwood inquired whether the new RAMP documents represented a change in the IBHE philosophy. Dr. Webb believed the reasons for the revision were primarily two-fold: (1) So that the RAMP program planning documents will more fully emphasize, than has been the case in the past, what present plans are and what prospects are for the future. In the past, the technical plan has primarily been a description of what is, without an indication of what the plan picture is for a period of five years, and he thought that from the point of view of a coordinating board, of a governing board, and of institutions this would be helpful; and (2) these changes would place the programmatic budget requests directly in the context of the total budget picture. In the past, the program has been approved with budget figures, sometimes fairly substantial, at our June meeting. The final RAMP budget request, however, has been approved regularly in September. The consequence has been that the program staff has been dealing with programs partly in the dark, without having any sense of how the program dollar request was going to fit into the total budget. Dr. Webb commented that he did not always find himself in a position of defending the IBHE's positions and views, but he felt in this instance the changes have been good.

Mr. Norwood said that since we were discussing System matters, he wanted to know where we were on the idea of the refundable fee practice that was mentioned a month ago. Dr. Brown replied that the two Vice-Presidents connected with student activities had been asked to take a look at the kinds of problems which might be involved, to check these matters with constituencies, and to advise the System Council regarding possibilities. Mr. Norwood then asked what was the target date for resolving this matter. Dr. Brown replied that a report had been requested by July 1, and the System Council would proceed as soon as possible after that date. Mr. Norwood also inquired as to the

disposition of the proposed appeals document. Dr. Brown replied there would be a matter for the Board's consideration at the June meeting.

Dr. Bruce R. Swinburne, Vice-President for Student Affairs, SIUC, stated that SIUC has three refundable fees: the Student-to-Student Program, which was written at student request; the Students' Attorney Fee, which is refundable in the manner in which it was written at student request; and the returnable portion of the Health Service Fee which is determined by the Student Health Policy Board. Essentially every one of these refundable fees have come about as a result of student initiated concern for how those fees would be collected or how the refund would take place. Mr. Norwood commented that these particular programs were now in place and thought it would now be a lot more effective to permit a student to elect out front whether to support a program.

The next item on the agenda was Discussion of East St. Louis Center Report, SIUE. President Shaw began the discussion with three topics: (1) an accounting of attempts to secure title to the Broadview Hotel, where the East St. Louis Center is located; (2) an indication of how to analyze and evaluate the task force report and then how to act on it; and (3) to describe in detail his own personal reactions to the report.

The Auditor General had told SIUE that renovations could not be made on this building in spite of the fact that over the years monies had been committed and renovations had been started. Legislation was developed to have it purchased out of University monies, not asking the state for any additional funding. Senator Hall, in cooperation with Senators Vadalabene, Hynes, Rock, Donnewald, and Bruce, sponsored Senate Bill 1483, which would allow us to use reallocated monies to purchase the building instead of lease-purchasing as we are doing now. That is the only way we can make any renovations on this building. On April 26, President Shaw had testified before the Senate Appropriations

Committee I where this bill was being heard. Two concerns were shown by both Republicans and Democrats on that committee: (1) possible duplication of both facilities and program with State Community College; and (2) the wisdom of expending state funds through SIUE and through State Community College for functions that may be duplicative. He testified that SIUE would deal with the duplication question by working very carefully with SCC and trying very hard to avoid unnecessary duplication. He described why, particularly in the area of remediation, duplication at this point in the history of higher education was essential. The committee asked that he have statements brought to it from SIUE, the Illinois Board of Higher Education, and State Community College to indicate that we would work together to avoid unnecessary duplication. He agreed and that information has been provided to the committee. He was looking forward to working with the IBHE staff and President Wheadon of SCC in carving out a division of labor that was best for the citizens of East St. Louis.

President Shaw was interrupted to be told that Senate Bill 1483 had just received a do pass, 14-0, and he was very happy about those results.

The second part of his report had to do with explaining how the task force report was going to be handled. He hoped the members of the Board had some questions and would give comments in order to have the benefit of their thinking on this matter. He had directed each Vice-President to thoroughly study the report and indicate areas of agreement and disagreement with its recommendations. He also asked that they give suggestions as to how their areas of responsibility could contribute to implementing whatever decisions were made. He also asked that where they disagreed with the report to indicate in some detail why they disagreed. He asked that an accounting be given to date as to what has been done so far in implementing Phase I of the task force report. He wants the Edwardsville campus and this Center to work together better and to

conduct an honest evaluation of what we have not delivered in terms of what we agreed to deliver. He had placed copies of the report in the library and other places so other people could react and make recommendations. He expects to give a complete report to the Board by July 1, which will include his reactions to each of the recommendations and what they propose to do.

President Shaw gave his personal reactions to the report in three areas: basic skills, internal research, and community service. The report had a lot to say about basic skills: "Deprived students appear to be served best in the University level by setting initial techniques designed to provide basic skill training as a necessary concomitant to lower division study. A program incorporating such techniques with skill training emphasized should be continued at the Center." His reaction to that statement was that all of higher education needs a basic skill component, and this has been a national phenomenon, not unique to East St. Louis. During the past academic year, a Learning Skills Center had been in operation to provide an academic setting where students could be evaluated, counseled academically, and provided with remediation and enrichment programs. Instruction is on an individual and group basis. Students at this point are encouraged to go, not required. Credit is not given. We do know that those students who participate regularly are making gains in this crucial skill development. Beginning in the Summer Quarter, 1978, an intensive basic skills program will be conducted. This program will be required of all students who enter EHE (Experiment in Higher Education) scoring below the 11th grade reading level. This program was important to President Shaw because he strongly believed that students who graduated from SIUE needed the basic skills that would help them function as leaders in a society, and he wanted to produce leaders in this region. In the future, EHE students will be required to remain until they can demonstrate levels of basic skill mastery which

would enable them to be successful at SIUE or on other campuses. This is an area that some say should be solely the domain of the community colleges. He strongly disagrees with that statement. He feels that there should be a component both at the East St. Louis Center and at SIUE that emphasizes basic skill. He believed that remediation was so pervasive a problem in our society that no state institution of higher education can afford to ignore it. In discussions with IBHE and SCC there will be strong concern expressed about the extent to which we are involved in remediation.

The reason a university should be involved in basic skills, in President Shaw's opinion, was not only to assist the students they are presently trying to assist, but also to conduct the kind of research that would be helpful to all who are trying to deal in the area of remediation. We will be gathering a lot of data, and when we find things that work we will continue them and will announce them with pride. When we find things that do not work, we will announce them too but with the objectivity and detachment that a scholarly institution is supposed to do. We will start with the program this summer and we will have some handle as to how much we are accomplishing by our efforts.

As a sample of how we are involved in community service, we are now assisting the Board of Election Commissioners in East St. Louis; consulting with the Chief Clerk on improved management and record-keeping techniques; doing a study of the economy of the city. We operate a day care center in this building which accommodates 50 children; provide meeting facilities for organizations; assist School District 189 in proposal development; and through the Katherine Dunham Museum and PATC we provide valuable resources for cultural enrichment. Through our science awareness program, we are trying to entice low income students into science and give them an opportunity to be successful in science-related fields. We are presently engaged in discussion with Mayor Mason, who

as requested a task force to assist him in improving the efficiency of the city departments, particularly in the areas of health, education, and welfare, and in the coordination of city operations with other governmental bodies and agencies. In the area of dental services, we are presently negotiating with a federal agency for use of their facilities to operate a dental clinic and we hope by the end of the summer to have that clinic in operation.

President Shaw requested Dr. C. Scully Stikes, Vice-President for Student Affairs, SIUE, to answer any questions of the members of the Board.

After discussion, Mrs. Blackshere wanted to go over the scenario of what was going to happen. The Board now has a report prepared by a committee which made some recommendations which were going to be studied, and a final report will be brought to the Board in July. Before an implementation of anything to be done, there would be involvement as there is at the School of Dentistry or at the School of Education where the faculty and students involved will be a part of the recommendation process as to what should go forward.

President Shaw responded that if there was agreement on a given recommendation that would require Board action, he would then press with a specific Board matter, not necessarily in July, but in the near future.

The Chair recognized Mr. Bret Cain, President of the Student Body at SIUE, who introduced Ms. Mary Jackson, President of the Student Association for Education, a student organization at the East St. Louis Center. She told of her concern with the schedule of the Summer Quarter, which did not give consideration to the continuing student but only to the incoming student. Also, in order to receive a tuition waiver, at least 12 hours were required, and there were only 8 hours that a continuing student could take in the summer. President Shaw responded that SIUE has had a history of having more tuition waivers than was allowed under the IBHE guidelines. The only tuition waivers given for this

summer will be when Dr. Stikes feels that there is a bona fide reason for an exception. If an individual were able to graduate in August as a result of carrying 12 hours in the summer at EHE, then this individual might receive a tuition waiver. The only other kind of tuition waiver would be to students in need of remediation assistance who would be coming during the summer program in order to get a leg up on their college experience.

President Shaw requested the Board to consider Project Approval and Authorization to Award Contracts: Surfacing of the Southwest Connector Road, SIUE, which had not been submitted to the Board ten days in advance of this meeting. Mr. Norwood moved that the proposed matter be considered. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

PROJECT APPROVAL AND AUTHORIZATION TO AWARD CONTRACTS:
SURFACING OF THE SOUTHWEST CONNECTOR ROAD, SIUE

Summary

This matter grants project approval for capital improvements to the Southwest Connector Road, SIUE. Further, it authorizes the President, SIUE, subject to approval of the members of the Executive Committee of the Board, to accept bids and award contracts for the project.

The project will provide for the surfacing of the road with an asphaltic concrete surface. Project costs are approximately \$72,000. Funding will be from non-appropriated sources.

Rationale for Adoption

Surfacing of the Southwest Connector Road was originally submitted as part of the RAMP FY-79, Noninstructional Capital Funding from non-appropriated funds, and was approved by this Board and by the IBHE at a funding level of \$50,000. As initially proposed, the project would have provided for an asphalt and chip (A-3 type) surface at a cost of approximately \$41,000. Further inquiry indicated that an improved road surface (I-11 type) of asphaltic concrete could be obtained at a cost of approximately \$72,000.

Because of anticipated heavy usage of the connector road, and poor performance of A-3 type road surfaces during the last several winters, University officers believe that it will be advantageous to install the better I-11 type surface.

Authorization for the President to accept bids and award contracts is sought because of the current availability of manpower and resources through the operators training program at SIUE and the need to expedite completion of the project to avoid deterioration, by exposure to the weather, of the roadbed already laid.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President for Business Affairs. It is recommended for adoption by the Vice-President for Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the project for capital improvements to the Southwest Connector Road, SIUE, be and is hereby approved as presented to the Board this date, and officers of Southern Illinois University at Edwardsville are authorized to proceed with completion of plans, specifications, and details of such project, subject to Illinois Board of Higher Education approval of the project; and

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized to accept bids and award contracts not to exceed a sum of \$72,000, subject to the approval of the members of the Executive Committee of this Board, in connection with this project.

Mr. Elliott said this matter had been discussed about a year ago, therefore, he moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the President, SIUE, President Shaw introduced the new President of the Student Body, Mr. Tom Werner, who will replace Mr. Bret Cain. President Shaw announced that SIUE had received a grant of \$4,000 from Illinois Bell, Illini Federal of East St. Louis, First

National Bank of East St. Louis, and Montgomery Ward to assist us in the Construction Economic Forum to be held in East St. Louis. According to figures released, SIUE is well above the national average in getting its students accepted at medical and dental schools. While the national rate of acceptance for medical schools is about 36 percent and in the same range for dental schools, SIUE was enjoying a 47 percent acceptance rate at medical schools and 59 percent for students entering dental medicine. He pointed out with pride that SIUE was a good place for pre-medical and pre-dental training. President Shaw handed the remainder of his announcements to the Assistant Secretary to be placed on file in the Office of the Board of Trustees.

President Brandt requested to make another announcement since the pre-conference that had been held at SIUC was now over. He announced that the new basketball coach at SIUC was Mr. Joe Gottfried and he thought Mr. Gottfried would do a great job for the University.

Mr. Van Meter inquired if there was any reason why the Policy on Board Consideration of Student Fees and Charges would not be on the agenda for the June meeting. Dr. Brown responded that it would be an agenda matter for June.

Chairman Rowe commented that the Board was grateful for the invitation to meet at the East St. Louis Center. He reminded the Board that the June 8th meeting would be held in the Auditorium of the School of Medicine in Springfield, Illinois.


The Chair announced that a news conference would be held immediately following the Board meeting in Room 1013 at the East St. Louis Center, and lunch would be held at the Katherine Dunham Museum at 1005 Pennsylvania, East St. Louis.

May 11, 1978

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Mr. Grandone moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 12:10 p.m.



Alice Griffin, Assistant Secretary

June 8, 1978

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The regular monthly meeting of the Board of Trustees of Southern Illinois University convened on Thursday, June 8, 1978, at 10:10 a.m., in the Auditorium of the SIUC School of Medicine, Springfield, Illinois. The regular Chairman and Secretary being present, the meeting was called to order. The following members of the Board were present:

Mrs. Margaret Blackshere, Secretary
 Miss Elizabeth Byrnes (arrived at 10:25 a.m.)
 Mr. Ivan A. Elliott, Jr.
 Mr. James M. Grandone (arrived at 10:25 a.m.)
 Mr. Wayne Heberer
 Mrs. Carol Kimmel
 Mr. William R. Norwood, Vice-Chairman
 Mr. Harris Rowe, Chairman
 Mr. A. D. Van Meter, Jr.

Executive Officers present were:

Dr. Warren W. Brandt, President, SIUC
 Dr. James M. Brown, General Secretary of the SIU System
 Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
 Mr. C. Richard Gruny, Legal Counsel
 Mr. William I. Hemann, Financial Affairs Officer
 Mr. R. D. Isbell, Treasurer and Capital Affairs Officer
 Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all background documents furnished to the Board in connection with the following matters have been placed on file in the Office of the Board of Trustees.

The Chair, on behalf of the members of the Board, thanked Dean Richard Moy and the SIUC School of Medicine staff for the invitation to return to this beautiful facility to hold the June Board meeting.

The Chair proposed that without objection, there would be taken up the following matters:

REPORTS OF PURCHASE ORDERS AND CONTRACTS, APRIL, 1978, SIUC AND SIUE

In accordance with III Bylaws 1, and procedures effective January 1, 1978, summary reports of purchase orders and contracts awarded during the month of April, 1978, were mailed to the members of the Board in advance of this meeting, copies were placed on file in the Office of the Board of Trustees, and these reports are hereby submitted for information and entry upon the minutes of the Board with respect to the actions of the Executive Committee.

INFORMATION REPORT: AWARD OF CONTRACTS BY CAPITAL DEVELOPMENT BOARD:
COAL AND ASH HANDLING SYSTEM, PHASE I, SIUC

Capital Development Board Procedures

The Capital Development Board receives bids and awards contracts on all state capital projects to be funded through their agency.

Recent bid openings relate to a Fiscal Year 1976 capital project previously approved by the Board of Trustees.

All bids were received and opened at the Capital Development Board offices in Springfield, Illinois. Bids are reviewed with SIUC personnel.

If acceptable bids are received, the Capital Development Board prepares and issues contracts to the successful bidders.

PROJECT FOR THE CARBONDALE CAMPUS

DB Project Number: 825-020-021

Project Title: Coal and Ash Handling System, Phase I

Project Description: Provides for a replacement system, via inclined belt conveyors, to elevate coal to overhead bunkers at the Power Plant. The present system utilizes a bucket-type elevator mechanism; it is old and worn and is a source of constant and costly maintenance. Coal utilization now runs from 100 tons to 350 tons per day, which exceeds the design intent of the bucket elevator system.

The new system will be scaled to adequately handle the current distribution and demand of coal much more quickly and efficiently.

Date of Bid Openings: April 11, 1978; May 1, 1978

Identification of Low Bids and Bidders:

General Work Low Bid: J. L. Simmons Co., Inc., Decatur, Illinois,
\$287,700 plus Alternate G-4 \$6,000

Mechanical Work Low Bid: Blaise, Inc., Centralia, Illinois,
\$32,000 plus Alternate M-2 \$17,000

Electrical Work Low Bid: Louis Payne Electric, Bridgeton, Missouri,
\$32,300 plus Alternate E-2 \$800

Architectural and Engineering Fees Plus Reimbursables:
Consoer, Townsend and Associates of Chicago, Illinois,
\$54,672

In addition to the above, a contingency in the amount of \$19,528 has been established for the construction contracts awarded.

Total project cost for construction, architectural and engineering fees, and contingency is \$450,000.

AUTHORIZATION OF GRADUATE LEVEL TUITION AND FEE WAIVER FOR FIELD INSTRUCTORS
IN COOPERATING AGENCIES: SOCIAL WORK FIELD PLACEMENT PROGRAM, SIUE
[AMENDMENT TO IV CODE OF POLICY A-6-1]

Summary

This matter amends IV Code of Policy A-6-1 to add subsection 6) thereto, authorizing tuition and fee waivers for field instructors in cooperating agencies and institutions in which students of the SIUE Social Work Program are placed. A total of approximately 20 tuition and fee waivers are involved.

Rationale for Adoption

SIUE students in the Social Work Program are required to participate in a field experience program when they near completion of their degree requirements. Students receive 12 credit hours for 300 actual hours experience in a social welfare agency under the supervision of a staff member of the agency. This requirement may be met in one or two consecutive quarters. At present, the field instructors receive no compensation from the University. Some field instructors accept more than one SIUE student per quarter to supervise.

Field instructors provide learning and training opportunities, supervise and evaluate the student's field work, and provide insights for the student in the application of classroom knowledge to actual experiences. Without such activities the SIUE Social Work Program would be incomplete insofar as this area is concerned. The proposed authorization would provide recognition to the participating field instructors for the services provided our social work students.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Coordinator of the Social Work Program. The Vice-President and Provost and the President, SIUE, recommend adoption.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University at Carbondale, regular meeting assembled, That effective this date, IV Code of Policy A-6-1 be and is hereby amended to include new subsection 6) to read as follows:

- 6) Tuition for the number of hours enrolled in the University at the graduate level and the Student Activity Fee shall be waived for persons who serve as directly assigned field instructors in the agencies and institutions which cooperate in the SIUE Social Work Program, such waivers to be awarded on the basis of one academic term's waiver of tuition and the Student Activity Fee for each 12 student credit hours of work performed under the supervision of the field instructor; provided such waivers may be used for any academic term beginning within one year of the academic term in which the social work student was assigned to the field instructor and completed the 12 credit hour requirement.

PROJECT APPROVAL: HIGH-MOUNT LIGHTING FIXTURES,
UNIVERSITY PARKING FACILITIES, SIUE

Summary

This matter grants project approval for capital improvements to purchase and install high-mount lighting fixtures in the University parking facilities, commonly referred to as the "fan parking lots," at SIUE.

The project will provide for the installation of approximately six, 110-foot tall lighting fixtures at strategic locations throughout the parking facilities at a cost of approximately \$100,000. Funding will be from the Traffic and Parking Revenue Fund account.

Rationale for Adoption

Acquisition and installation of the lighting fixtures proposed by this matter will provide for greatly improved lighting in the parking lots at SIUE, contributing to the safety and well-being of those who must use the facilities. The proposed high-mount fixtures will generate approximately five times the amount of surface area light as the existing lighting fixtures, and will operate at a much more efficient level in terms of electricity usage.

The existing lighting system utilizes an underground cable electrical system which has proven unreliable at times, and difficult to repair when necessary. A new cable system will be installed with the high-mount fixtures, thus reducing down-time of the lighting system and maintenance and repair costs. To avoid excessive costs of removal, and to provide for a back-up system in the event the high-mount fixtures are out of order, the existing light fixtures will be left in place.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Director of Plant Operations and has been recommended by the Parking and Traffic Committee, SIUE. It is recommended for adoption by the Vice-President for Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the project for capital improvements to install high-mount lighting fixtures in University parking facilities at SIUE, in the amount of \$100,000 funded from the Traffic and Parking Revenue Fund account, be and is hereby approved as presented to the Board this date, and officers of Southern Illinois University at Edwardsville are authorized to proceed with completion of plans, specifications, and details of such project for future consideration by this Board, subject to Illinois Board of Higher Education approval of the project.

ADMINISTRATIVE REORGANIZATION: DIVISION OF THE DEPARTMENT OF AGRICULTURAL INDUSTRIES INTO A DEPARTMENT OF AGRIBUSINESS ECONOMICS AND A DEPARTMENT OF AGRICULTURAL EDUCATION AND MECHANIZATION, SCHOOL OF AGRICULTURE, SIUC

Summary

This matter proposes the division of the Department of Agricultural Industries in the School of Agriculture, SIUC, into two new departments as follows: Department of Agribusiness Economics and Department of Agricultural Education and Mechanization.

Rationale for Adoption

The faculty of the present Department of Agricultural Industries, SIUC, desires this administrative reorganization to facilitate the present growth and potential of two program specializations and the major in Agricultural Education currently offered by the Department of Agricultural Industries. Such reorganization will provide: 1) program leadership, 2) program identification by students, employers, and the research and service clientele, and 3) more identification with professional organizations. This action was recommended by the external consultants and the internal review team and by the college and graduate deans in response to the department review completed in 1977. Modifications in degree programs which may follow this administrative reorganization will be submitted for approval by the Board of Trustees at a later date.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This Board matter is proposed by the faculty of the Department of Agricultural Industries and is supported by the Dean of the School of Agriculture and the Dean of the Graduate School, SIUC. The Vice-President for Academic Affairs and Research and the President of this University recommend approval of this administrative reorganization of the School of Agriculture.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That reorganization of the Department of Agricultural Industries, SIUC, be and is hereby approved, effective July 1, 1978, as follows: The Department of Agricultural Industries be reorganized to form a Department of Agribusiness Economics and a Department of Agricultural Education and Mechanization; and

BE IT FURTHER RESOLVED, That this action be reported to the staff of the Illinois Board of Higher Education for information.

CHANGE NAME OF STUDENT WELFARE AND RECREATION TRUST FUND
TO STUDENT RECREATION FUND, ESTABLISH BUDGETARY PROCEDURES,
AND ESTABLISH A REPAIR, REPLACEMENT, AND MODERNIZATION RESERVE FUND,
STUDENT RECREATION CENTER, SIUC
[AMENDMENT TO IV CODE OF POLICY B-6]

Summary

This matter proposes to change the name and purpose of the present Student Welfare and Recreation Trust Fund, to establish a Repair, Replacement, and Modernization Reserve Fund, to rename and reallocate the present SWRF fee, and to clarify budgetary procedures for the operation of the Student Recreation Center, SIUC.

Rationale for Adoption

For FY-78, the Board of Trustees authorized \$506,445 from the Student Welfare and Recreation Trust Fund for the operation and maintenance of the Student Recreation Center at SIUC. That action was consistent with a commitment previously made to the IBHE by the University to operate and maintain the Student Recreation Center during its initial year of operation. In addition, the University was allocated \$123,800 by the State of Illinois toward the operation and maintenance of the Student Recreation Center. The Board also authorized \$10.00 of the \$11.75 SWRF fee collected in FY-78 to be budgeted for the recreation program. To support Board awareness of this complicated operational funding it is planned to provide the Board, at the time that the Annual Internal Budget for Operations is submitted for approval, with a FY-79 budget consolidating all aspects of the Student Recreation Center and the recreation program.

The University's FY-79 RAMP document requested a \$471,027 increase in the state allocation to support the total operation and maintenance costs of the Student Recreation Center. The Illinois Board of Higher Education, however, passed its recommendations on to the Governor without including this requested increase. Their recommendation continued the \$123,800 FY-78 base allocation, to which can be added the IBHE recommended increase of 11.5 percent for utility price increases, making \$138,000 available from the state for support of the operational costs of the building.

The Student Recreation Center has proved to be a much used and highly valued facility during its first year of operation. This facility is clearly meeting a need felt by many students. In the absence of sufficient state support, student fees are the only source of funding to operate the facility and FY-79 is the last year that funds reserved for the initial budget needs of the Center will be available. A small amount will be on hand after the expenses for FY-79 have been met, but it will not be sufficient to meet the needs for FY-80. It is necessary to note that in the absence of sufficient state support an increase in the fee will be required for FY-80. A request for an increase in the fee will be presented to the Board during FY-79, to take effect for FY-80, unless a significant increase in state support is obtained.

The Legislative Audit Commission guidelines and the actual budgetary needs of the Student Recreation Center suggest that the SWRF fund, which was originally to be "held and used for the purpose of future construction and

operation of physical facilities for student recreation or student welfare," and which required "future authorization and direction of this Board of Trustees," could change in nature and characteristics. Accordingly, it is proposed that the label for this fund be changed to "Student Recreation Fund," and that the funds be pledged in support of the recreational program. This change would eliminate the necessity for future specific approvals for expenditures by the Board, since the new procedure would call for the Board to approve an annual budget rather than specific expenditures. The fee which provides money to the Student Recreation Fund will be known as the Student Recreation Fee. It will remain at the present \$11.75 level of the old SWRF fee.

Since future repair, replacement, and modernization needs cannot be met from state appropriated funds, it is recommended that a \$1.75 portion of the Student Recreation Fee be deposited into a "Student Recreation Repair, Replacement, and Modernization Reserve" until a maximum level of \$1,500,000 is reached. Any funds remaining in the current construction budget will be pledged to the new reserve account.

Considerations Against Adoption

The position could be taken that the SWRF monies currently on hand could be retained for the future construction of additions to the Student Recreation Center. Such a position would require that the operation and maintenance budget for FY-79 be funded from some other source. In the absence of a sufficient state allocation to fund the full budget, the only recourse would be an increase in the Student Recreation Fee for FY-79.

Another position might be that the continued use of SWRF monies would increase the likelihood of obtaining full state funding for O&M needs; however, there seems to be no reasonable source from which to reallocate existing state sources away from other programs to support these needs.

Instituency Involvement

This problem was presented to the Student Senate and to the Graduate Student Council early in the Fall Semester, 1977. Discussion of this problem was also included in memoranda dated July 18 and September 23, 1977, from the Vice-President for Student Affairs to the student leaders. An early draft of this matter was shared with each of the University constituencies during April, 1978.

Last year, when funds were requested for the FY-78 O&M needs, it was pointed out that an obligation existed for the University to operate the Student Recreation Center for the first year with local funds. The position taken by student leaders, supported by the University administration, is that the state should accept responsibility for the O&M costs of this facility in subsequent years. The IBHE has held that it will support O&M costs only to the extent that academic credit is generated. The current use of the Center for certain physical education classes is the basis on which \$123,800 of state dollars was allocated for FY-78 O&M costs. The University does not necessarily accept the IBHE position. It should also be noted that the IBHE support is based on a square footage formula for O&M costs and does not recognize any support for the capital cost of the facility, which was paid entirely from student fees.

While no formal objection to this proposal has been received, concern has been expressed that the continued use of SWRF monies would reduce the probability of increased state funding. However, reallocation of University resources or limiting use of the Student Recreation Center are the only alternatives available.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That IV Code of Policy B-6 be amended to read as follows:

6. An \$11.75 Student Recreation Fee per academic semester shall be collected from each full-time student and shall be deposited in the Student Recreation Fund for Southern Illinois University at Carbondale.
 - a. Funds generated from a \$10.00 portion of this fee shall be used to support the intramural and recreation programs in the budget for student recreation.
 - b. Funds generated from a \$1.75 portion of this fee shall be used to establish a "Student Recreation Repair, Replacement, and Modernization Reserve," which shall have a maximum level of \$1,500,000, representing approximately ten percent of the cost of the building, original equipment, and ancillary recreation and intramural facilities.
 - c. Any residue of funds left in the construction account after completion of the building and its ancillary facilities, shall be deposited into the "Student Recreation Repair, Replacement, and Modernization Reserve."

BE IT FURTHER RESOLVED, That other editorial changes in the Code of Policy necessary to implement the changes authorized above shall be accomplished in the June, 1978, quarterly update of the Code of Policy without further action of this Board; and

BE IT FURTHER RESOLVED, That an annual budget for the operation of the Student Recreation Center, SIUC, shall be submitted with the Annual Internal Budget for Operations for the Board's consideration with the source of funds being previously reserved Student Welfare and Recreation Trust Fund fees, state appropriated funds as recommended by the Illinois Board of Higher Education, miscellaneous income generated from operations, and a portion of the Student Recreation Fee.

Mr. Van Meter moved the reception of Reports of Purchase Orders and Contracts, April, 1978, SIUC and SIUE; the reception of an Information Report: Award of Contracts by Capital Development Board: Coal and Ash Handling System, Phase I, SIUC; the ratification of Changes in Faculty-Administrative Payroll-

Carbondale, and Changes in Faculty-Administrative Payroll-Edwardsville; the approval of Minutes of the meeting held May 11, 1978; Authorization of Graduate Level Tuition and Fee Waiver for Field Instructors in Cooperating Agencies; Social Work Field Placement Program, SIUE [Amendment to IV Code of Policy A-6-1]; Project Approval: High-Mount Lighting Fixtures, University Parking Facilities, SIUE; Administrative Reorganization: Division of the Department of Agricultural Industries into a Department of Agribusiness Economics and a Department of Agricultural Education and Mechanization, School of Agriculture, SIUC; and Change Name of Student Welfare and Recreation Trust Fund to Student Recreation Fund, Establish Budgetary Procedures, and Establish a Repair, Replacement, and Modernization Reserve Fund, Student Recreation Center, SIUC [Amendment to IV Code of Policy B-6]. The motion was duly seconded. The Student Trustees were not present at the time of the roll call vote. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

Under Trustee Reports, Mrs. Blackshere reported on attending the SIUC commencement on May 13, 1978. It was her second commencement at SIUC and she enjoyed it very much, especially when she walked beside Professor Marjorie Lawrence who received the honorary degree, Doctor of Music.

Mrs. Kimmel reported on attending the SIUC School of Medicine commencement on June 4. It was her first opportunity to participate in the School of Medicine's commencement, and she had been impressed with the camaraderie among the students and the faculty and the closeness of the people who participated. She wanted to point out to Mrs. Blackshere that eight of the graduates were women.

The meeting of the Illinois Board of Higher Education was held June 6, and neither Mrs. Blackshere nor Mr. Rowe could attend. Therefore, Dr. Brown commented. He said the meeting had been largely routine with the exception of

two major discussion topics. One had to do with legislative involvement in the development of guidelines for remediation in higher education in the state. Senate Bill 237 stipulates that the IBHE will develop guidelines for the conduct of remediation programs in the state, and those guidelines will call for senior institutions to de-emphasize their involvement in remediation, and for community colleges to begin to pick up that kind of responsibility. There is a tentative timetable of about five years for this to take place, and then an extension of that timetable for another five years for the community colleges to get out of the remediation programs and leave the common elementary and secondary education institutions with the responsibility of producing students not needing any remedial training. A good deal of discussion at the meeting focused on aspects of this matter with no specific decision being made. The other topic drawing a good deal of attention had to do with minority enrollments in the non-public medical schools. A report had been distributed summarizing some specifics regarding this matter and the board evidenced a great deal of interest in how to encourage non-public medical schools to modify some of the patterns of minority involvement which they now display.

Dr. Brown announced that on May 20, as part of its weekend commencement activities, Illinois College had honored the Chairman of this Board of Trustees, Harris Rowe, with the title of Distinguished Citizen, which stated in part, "For his ability to germinate beneficial ideas and to organize and administrate them in practical situations for the benefit of his fellowman . . ." A great deal of applause followed Dr. Brown's announcement.

Under Committee Reports, there was no report from the Executive Committee. Mr. Elliott reported that a report was being circulated to those who attended the meeting of the Ad Hoc Litigation Procedure Review Committee. If there are no

rections to the report, it will be submitted at the July Board meeting; if there are corrections, it will be submitted at a later Board meeting.

The Chair recognized Senator Sam M. Vadalabene from Edwardsville and welcomed him to the meeting. He wanted to recognize once again what a marvelous friend Senator Vadalabene had been to Southern Illinois University and that we appreciated his continued support.

The Chair stated that Carbondale matters would be taken first, and called on President Brandt. Under Reports and Announcements by the President, SIUC, President Brandt said that SIUC had suffered a tragic loss this week because former basketball Coach Paul M. Lambert had died in a motel fire in Columbus, Georgia, in the early hours of Tuesday morning, following a going-away party for him Sunday night in Carbondale with his friends. This had created a very severe reaction on campus as it well should because Paul had long been a strong supporter and a very marvelous representative of Southern Illinois University. Many of the people attending today's Board meeting would be slipping out in time to make the services which were to be held in the Arena at Carbondale this afternoon at 2:00 p.m.

President Brandt introduced Mr. Neil L. Dillard, who was the new chairman of the Administrative and Professional Staff Council, SIUC.

President Brandt made the following announcements: Judith McLaughlin Bates, a doctoral candidate in the Department of Health Education, had been awarded a George C. Marshall Fellowship by the American Scandinavian Foundation of New York City; she was one of 18 people in the United States so honored, and will spend an academic year at the University of Copenhagen under the direction of Dr. Marsden G. Wagner, an internationally recognized writer and researcher. Professor George J. Gumerman and Visiting Assistant Professor Stephen E. Plog, Department of Anthropology, had received a grant of \$236,000 from the Peabody

Coal Company to continue the archaeological work at Black Mesa, Arizona. Assistant Professor Dean D. Falk, Department of Anthropology, had received a grant of \$20,000 from the National Science Foundation for her study entitled, "External Neuro-anatomy of Fossil Old World Monkeys"; she will be conducting these studies in Johannesburg, South Africa, and the objective of the project is to establish changes that have taken place during the course of brain evolution in Old World monkeys. Professor James G. Hunt and Associate Professor Richard Osborn, Administrative Sciences, have received a grant of \$60,000 from the Army Research Institute for the first of a three-part project to analyze a multiple influence model of leadership; the initial part of the project will be to examine non-discretionary and discretionary leadership as a function of environmental and organizational factors, and later phases of the project will be to incorporate group conditions and task characteristics as well as emphasize individual differences. Two grants have been received from the National Science Foundation's Learning Course Improvement Program: Professor Duwayne C. Englert and Associate Professor George Garoian, Department of Zoology, received \$20,000 to prepare self-instructional materials in modular form for specific areas of an introductory course in Zoology and Assistant Professor Carl A. Budelsky, Department of Forestry, had received \$24,000 to develop an introductory course in remote sensing. Fredrick H. Hamilton, Director of Special Supportive Services, had received a grant of \$109,000 from the TRIO Programs of the Office of Education in Washington, D.C.; the purpose of the award is to develop academic support systems to enhance the academic success of students who are either culturally deprived, educationally deprived, or economically deprived, and this represents a \$19,000 increase over the grant SIUC had received for this program last year. Last, the Talent Search Program had received a renewal grant of \$95,000 to encourage drop-outs in Southern Illinois, students who would normally not pursue post-secondary education and students who have been

out of school for a number of years to continue their education either in institutions of higher learning or at a vocational school. Bill Pyle has been directing the Talent Search Program very successfully for several years.

Mr. Norwood told President Brandt that while he was giving out the plaudits for SIUC, the Saluki flying team had won the national competition again. Last year they had set records by winning all of the team trophies, and this year they set another record by being the first school ever to win an unprecedented second consecutive national championship.

At this time, Chairman Rowe welcomed Representative Joe E. Lucco from Edwardsville to the meeting and thanked him for his friendship to the Southern Illinois University System over the years. The Chair also recognized Mr. Stephen G. Huels, newly elected Student Trustee, SIUE, who will officially take office July 1, 1978, replacing Mr. Grandone.

The following matter was presented:

APPROVAL OF ANNEXATION: SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE AND THE CITY OF EDWARDSVILLE, ILLINOIS, SIUE

Summary

This matter grants the consent of the Board of Trustees to permit the City of Edwardsville, Illinois, to annex a portion of the campus of Southern Illinois University at Edwardsville.

Attached as Exhibits are the legal descriptions of the parcels of the campus to be annexed by the City.

Rationale for Adoption

For several years the City of Edwardsville has desired to annex portions of the campus of SIUE. Discussions between City officials and University officers over time have covered numerous topics including water and sewer systems, fire, ambulance and police services, and road and highway maintenance and repair. The Board has been kept aware of the nature and progress of the discussions through periodic reports.

Major aspects of the proposed annexation have been resolved to the satisfaction of University officers and approval of the annexation is herein submitted to the Board for its consideration.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Vice-President for Business Affairs, SIUE. It is recommended for adoption by the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Board of Trustees hereby consents that a portion of Southern Illinois University at Edwardsville lands, as described in the attached Exhibit A and Exhibit B, be annexed to the City of Edwardsville, Illinois, subject to the condition that all roadways lying within the area to be annexed, presently under the jurisdiction and control of the Board of Trustees of Southern Illinois University, shall remain under the jurisdiction and control of the Board of Trustees of Southern Illinois University after annexation; and

BE IT FURTHER RESOLVED, That the President of Southern Illinois University at Edwardsville be and is hereby authorized, empowered and directed to take all actions and execute all documents necessary and requisite to completion of the annexation of the lands as herein described and authorized to be annexed.

NOTE: Exhibits A and B and the Topographic Map, dated April, 1977, have been placed on file in the Office of the Board of Trustees.

President Shaw explained that there were representatives from Glen Carbon and Edwardsville, Illinois, who would like to be heard on this matter of annexation, but he would like to make a few comments first: This annexation agreement had been negotiated over a long period of time. SIUE was not giving away any responsibilities or rights over the land in question. This agreement was part of a wider set of negotiations that had been going on a long time with the City of Edwardsville, whom SIUE found to be most cooperative. This set of negotiations pertained to ambulance service, fire protection, water, and a whole host of interrelationships that brought SIUE very close to the City of Edwardsville. President Shaw felt that SIUE had been treated very fairly in its negotiations with the City of Edwardsville. SIUE had attempted to inform the Village of Glen Carbon of these activities. They had met with the mayor and other officials in January at which time they had a good discussion, not only

out this particular annexation but about larger concerns that the Village of Glen Carbon had. It was clear at that time that they were not pleased with the negotiations that had been conducted, and a concern was manifested over both the process of discussion and the outcome. President Shaw had agreed at that time that in future negotiations over matters like this one that the officials of the Village would be involved at an early date, but that for this particular item, which had been going on for years, he felt a commitment had already been made, and it was a commitment that he had no problem with. The final negotiations were completed the first of May, and SIUE had attempted to inform the Village of Glen Carbon as soon as the negotiations were completed.

The Chair recognized Mr. Joseph T. Kelleher, Jr., Village Attorney, who introduced Mr. Nick Hamilos, Trustee of the Glen Carbon Fire Protection District, and Mr. Lester Munzert, President of the Village of Glen Carbon.

Mr. Hamilos read a statement to the Board, copy of which has been placed on file in the Office of the Board of Trustees. He stated that the Board of Trustees of the Glen Carbon Fire Protection District was staunchly and vigorously opposed to the proposed annexation of a portion of the campus of SIUE to the City of Edwardsville. The annexation included a portion of the Glen Carbon Fire Protection District, and would transfer approximately \$4,600 from the Fire District to the City of Edwardsville. This annexation would also place the City of Edwardsville in an excellent position to annex the country club and all the homes on the other side of the campus. These areas were also within the Glen Carbon Fire Protection District and its tax base would be lost upon annexation to Edwardsville.

Mr. Kelleher added that the Village of Glen Carbon is not contiguous to the University; the boundaries of the Village are anywhere from one to several miles away. However, the Village of Glen Carbon does not provide fire protection

services to the Village; it must rely entirely upon the Glen Carbon Fire Protection District for that purpose. If the proposed annexation were permitted, it might open the door to future annexations which could cripple the Fire Protection District and indirectly cripple the Village.

Mr. Munzert agreed that the annexation would hinder future growth of the Village in the future. The Village has been very competitive with the City of Edwardsville and when this corridor is opened up, it will open a whole new area to Edwardsville.

President Shaw commented that on the point of the Glen Carbon Fire Protection District losing revenue, the formula for giving it revenue was SIUE derived. SIUE was not under any state edict as to how the money appropriated for fire protection was spent so because of annexation it did not mean automatically that money would be lost to the Fire Protection District. At no time has SIUE felt under the gun from the City of Edwardsville and in no way does SIUE want to take sides in what President Shaw perceived as a very healthy competition between two very viable cities. He said that it was a good sound business decision that was in the best interest of the University. We got what we wanted: A fair deal on water, fire, and ambulance services; and Edwardsville got what it wanted in the annexation.

The Chair recognized Mr. Steve Ellsworth, Mayor, Mr. Jerry Lavelle, City Engineer, and Mr. John Greuling, City Planner, City of Edwardsville.

Mr. Lavelle stated the City of Edwardsville had been the major source of fire protection for the University campus and basically the sole source of ambulance service. Since 1968, the City has been a source of water for the campus. For a substantial number of these properties to the south and the west, the previous owners have already indicated their desire for annexation to the City of Edwardsville and the City does have a number of approved pre-annexation agreements

covering many of these properties so that at such time as they did become contiguous there was no question that they would be annexed, because this was the desire of the owners of the property. Under Illinois statutes, normally annexation occurs only at the request of the property owner. Many city maps look like an unfinished jigsaw puzzle. Edwardsville does and the Village of Glen Carbon does as do many other municipalities in the area. As to cost, basically the City is providing these services to SIUE at the City's cost. Recently he furnished information to the University on the City's cost data on water treatment, which SIUE will use in preparation of its budget for the fiscal year starting July 1, 1979, and as our contract is set up, it is based on our cost. There is nothing added to our cost, and each year, approximately the first of June, this is one of his responsibilities to verify to the University the cost that was incurred the preceding year. The City of Edwardsville is not making a profit off the University.

Mr. Norwood asked if it was the intention of the City of Edwardsville to continue to provide these services at cost? Mayor Ellsworth said it was their intention to do so even though he could not commit for the City Council at this point.

Mr. Norwood understood that Mayor Ellsworth could not commit for the City Council, but he would like a strong feeling put in the record of the good faith intent of the City of Edwardsville.

Mrs. Blackshere commented that this decision affects both communities, one positively and one adversely, but as a Trustee of the University, she will have to vote what she thinks will be best for the University. She wanted both communities to know that she wished these kinds of decisions did not have to be made.

After further discussion, Mr. Grandone moved approval of annexation as presented in the resolution. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented for discussion only:

DISCUSSION: INCREASE IN UNIVERSITY HOUSING RATES, SIUE
[AMENDMENT TO IV CODE OF POLICY C-13]

Summary

This matter approves increases in rental rates for University housing units at SIUE.

Rationale for Adoption

During the past year, increases in costs of operation and improvements in maintenance services for University housing at SIUE have caused total costs of operation to exceed total revenues generated. It is estimated that the FY-79 operating deficit for University Housing, SIUE, will be approximately \$75,000 unless rental rates are increased.

This situation is due primarily to inflationary increases, increases in utility rates, increases in housing personnel costs, and the institution of a program of scheduled maintenance services for the housing units.

Attached for informational purposes are exhibits indicating the current and proposed rates for each housing category, and current typical non-University housing rates in the area.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

This matter was initiated by the Housing Office, SIUE. It is recommended for approval by the Vice-President for Business Affairs and the President, SIUE.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, effective September 1, 1978, IV Code of Policy C-13 be and is hereby amended to read as follows:

13. Rental rates for the use and occupancy of University Housing on the campus of Southern Illinois University at Edwardsville are as follows:

FAMILY HOUSING I

\$140	<u>152</u>	per month - two-bedroom, unfurnished apartment
\$150	<u>165</u>	per month - two-bedroom, furnished apartment
\$150	<u>162</u>	per month - three-bedroom, unfurnished apartment
\$160	<u>175</u>	per month - three-bedroom, furnished apartment

As a service to incoming Faculty/Staff, housing facilities will be available to them while they secure permanent housing. Faculty/Staff shall be limited to a six-month contract at a rate which is, as to each type of unit, \$75 higher than above.

SINGLE STUDENT HOUSING I

\$ 55	60	per month per student - two-bedroom, 4-student unit
\$110	120	per month per student - two-bedroom, 2-student unit
\$ 45	49	per month per student - three-bedroom, 6-student unit
\$ 90	98	per month per student - three-bedroom, 3-student unit
\$	60	per month per student in double - two-bedroom, 3-student unit
\$	90	per month per student in single - two-bedroom, 3-student unit

President Shaw stated that it was the reluctant conclusion that there is a need for an increase in the University housing rates not only because of inflation but also because the University had never built into its operating budget the maintenance money needed to insure that Tower Lake would continue to be a place where people want to live. Inflation has caused a \$56,000 projection in utility costs and also impacts on salaries for employees, goods purchased, and maintenance. President Shaw was not pleased with the process by which this increase had been discussed with those affected by it. Part of the delay was caused by waiting to ascertain the effect that the bond negotiation would have on the availability of money. Part of the delay too was simply that they had not done their job in adequately informing the students, and he was pleased to see that the Board was going to adopt the policy of discussion at one Board meeting and action at the next Board meeting on consideration of student fees and charges. There was a time problem with this matter because the matter had to be submitted three days after the May Board meeting in order to get action at the July meeting.

Mr. Grandone agreed with President Shaw that a good job was not done in discussing this issue with those who would be affected by it. He did not think that the Board could discuss an item of such significant effect on the

resident students without input from them. He felt that even as a discussion item, it was not appropriate that the Board consider a rent increase without input from the Student Body President or the Tower Lake Area Council.

Mrs. Blackshere requested President Shaw to present to the Board material on what the rate increases have been historically and how often.

President Shaw responded that that material would be presented to the Board and to those affected students, and presented in light of budget cutbacks, how inflation has affected the entire economy, and the consequences of the increase positively in terms of what it would go for as well as the consequences of not having an increase.

The Chair recognized Mr. Tom Werner, Student Body President, SIUE, who had taken office June 1, 1978. Mr. Werner said that he was under the assumption that this item was for discussion, and at this time he was unprepared to discuss it. He added that in April of this year there was an attempt to raise the deposit for the students who live in the Tower Lake Apartments which was also done without input by the students. It did fail, and we did get a chance to have input on it after it was already released to the students. At that time, both management and the administration were aware that the possibility of an increase in rent existed, and at that time I formally requested information on the increase. He received part of that information at 4:00 p.m. on June 6, and it was after the document had already been submitted to the Board.

Chairman Rowe said Mr. Werner would have an opportunity next month to further discuss this matter.

President Shaw stated that several weeks ago Mr. Werner and Mr. Bret Cain had a conversation with Dr. Ria C. Frijters, Vice-President for Business Affairs, SIUE, about the substance of the increase. However, since the specifics of the increase were not buttoned down at that time, it was not appropriate to lay out all the scenarios.

Chairman Rowe stated this matter would automatically be held over another month, and would be presented again at the July meeting of the Board.

Under Reports and Announcements by the President, SIUE, President Shaw introduced Mr. Gene O'Neal, who was replacing Mr. James Rotter today on the University Staff Advisory Council. President Shaw announced the recipients of teaching awards which will be presented at commencement exercises on June 9: Wayne D. Santoni, Assistant Professor of Historical Studies, Great Teacher Award; Anthony C. Wilbraham, Associate Professor of Chemistry, Senior Teaching Excellence Award; and Paul Goldenbaum, Assistant Professor of Biological Sciences, Junior Teaching Excellence Award. In the area of off-campus programs, a small grant had been received from the IBHE for coordination and further expansion of the Metro-East Institute of Lifetime Learning. Associate Professor George Arnold, Department of Engineering and Technology, had received a grant from the Illinois Institute for Environmental Quality for "Feasibility Assessment of Utilization of Wood Waste in Madison and Bond Counties." President Shaw wanted publicly to congratulate the tennis team for its winning the national championship in Division II of the NCAA. Mr. Juan Farrow had been named the outstanding athlete of the year by his colleagues in athletics. Mr. Farrow and Mr. Arjun Fernando, members of the SIUE tennis team, and their coach, Mr. Kent DeMars, will represent the United States in an international all-star collegiate competition June 12-14 in Mexico City. President Shaw also recognized the recipients of the Fifth Annual University Research Scholar Awards: Arthur J. Braundmeier, Jr., John Gallaher, Toby D. Griffen; and Frederick Adams, an alumnus, who is the recipient of a Fulbright-Hays grant.

At this time, Chairman Rowe introduced three guests: Mr. Robert J. Lenz, who is Chairman of the Merit Board; Mr. Walter G. Ingerski, Director of the State Universities Civil Service System; and Mr. Ralph W. Ivens, Secretary.

for the Merit Board. The Chairman noted that Mr. Lenz is Chairman of the Merit Board by virtue of his membership on the Board of Trustees at the University of Illinois, a well-known institution here in Illinois.

Mr. Lenz stated that several weeks ago he had written letters to each of the board chairmen and the respective staff of all the university systems in Illinois that are served by the State Universities Civil Service System, of which he has recently become Chairman of the Merit Board after Mr. Elliott felt he had done his duty for a generation or so. Mr. Lenz had the perception that the SIU Board of Trustees probably knows more about Merit Board activities than any other governing board in the State of Illinois because of Mr. Elliott keeping the Board informed. The Merit Board serves approximately 40,000 nonacademic personnel employed by all the universities in the state and deals with questions of classification, grade, rank, and testing. It is essentially a service agency which is designed to help all of the university systems to do their jobs more effectively. There are still some unresolved issues of substance that need to be worked out, and he hoped during the next year these issues could be handled. Also, during the next year, he hoped that the Trustees, Presidents, and staff will let the Merit Board know what it is that they want from the Merit Board. Is there unnecessary duplication? What services under the Merit Board's statutory purview are they not now providing? It is almost certain that there will be some statutory changes and some rule changes, and maybe even some more budget support for the Merit Board, but he felt we had reached that point in time when you need to indicate what you want from the State Universities Civil Service System, and we are going to agree but will also ask you to help us fund it. Hopefully, at the working session at lunch today, the participants can start identifying those things that the SIU System needs or cares about, positively or negatively, with regard to the Merit Board, and the Merit Board will begin to work on that agenda.

The Chair and Mr. Elliott thanked Mr. Lenz for coming to SIU first. Mr. Elliott added that SIU tries to be first all the time. He also thanked the Director and Secretary for the Merit Board for coming today and acknowledged personally and publicly as he has in private that they have a great staff to work with under their direction of the State Universities Civil Service System and his fact makes the chairman's job very easy. He was pleased that Mr. Lenz was now chairman, and he looked forward to his leadership.

Mrs. Kimmel commented that she was the newest member on the Board, and since she had been on the Board had heard discussions among the members and also people on the outside who were interested in some open discussion on the governance of the System at Southern Illinois University. There have even been some comments made in the newspapers about this matter. She understood that this item has been discussed before on the Board, but it did seem appropriate that once more we give some attention to the governance of the System. She would like for the Board to possibly engage in a discussion as to whether they thought this was an appropriate review to undertake at this time.

Mr. Norwood replied that since Mrs. Kimmel was not on the Board at the time of the previous discussions, he thought it would be very educational for her. Quite often the discussions had not been as structured as they might have been, but there were many people who would like to say something on the issue.

Chairman Rowe commented that ever since he attended his first meeting, which was more than eight years ago, there have been discussions on the governance structure of the Southern Illinois University System. He thought it would be appropriate that these discussions be held in an open forum, and he hoped it would be constructive input as distinguished from lobbying-type of input.

Mrs. Kimmel stated, in light of this very brief discussion, that she would like to move that the Board initiate open discussion on the governance of

the System at Southern Illinois University and that the Chairman organize such discussions. The motion was duly seconded.

Mrs. Kimmel hoped that there would be something similar to an open hearing even if it were an extension of a Board meeting or a meeting of the committee of the whole in the afternoon after a Board meeting, but a time that would give ample opportunity for us to discuss matters with each other as well as for anybody from the community, the staff, the students, to bring to the Board any feelings they have on this issue.

Mr. Elliott said he had been a part of more governance discussions than anybody, by virtue of being here the longest, but he would like to suggest that the Report on Governance and Administration of the University, dated June, 1970, prepared by Cresap, McCormick and Paget, Inc., be read again as background information. It may or may not be fruitful at this time, but at least it would be a beginning.

The Chair stated that a motion was before the Board, as he understood it, to instruct the Chair to organize in some fashion on each campus of the University, Carbondale and Edwardsville, an open discussion on the governance of the System of Southern Illinois University, and the motion had been seconded. After a voice vote, the Chair declared the motion to have passed unanimously.

President Brandt reported that there was a rumor going around Carbondale that Mr. Henry de Fiebre who had covered this University so well for the last couple of years for the Southern Illinoisan was going to be given a different role on the newspaper and would not be with us for these discussions. The President and Mr. de Fiebre differ pretty basically in philosophy, but within Hank's philosophy he certainly did a top-notch job and would be missed.

The following matter was presented:

APPEAL OF JACK R. BOPP, SIUC

Summary

Appellant complains that of an average of five percent available for salary increases for Fiscal Year 1978, he was only awarded two percent; that no evidence of any work disruption or breakdown accounts for this treatment; that his performance was inadequately and inequitably evaluated; and he had no voice in the selection of a vice-presidential panel nor was he given a copy of its recommendations to the Vice-President.

The SIUC answer is that all employees in Appellant's category were to be given two percent across-the-board, and that amount was given to Appellant. The other three percent of departmental payroll was to be distributed on grounds of merit, and his supervisors found no comparative merit on which to base an award to Appellant of any part of this three percent of payroll. At none of the five steps of administrative review was any unfairness found in the allocation of a salary increase to Appellant.

Mr. Elliott moved approval of Draft Order No. 1, which stated that in the Appeal of Jack R. Bopp, the position of Appellant is not well taken and decision below is affirmed in all respects. The motion was duly seconded.

The Chair asked Mr. Bopp if he felt there was any issue that had not been brought to the attention of the Board in the voluminous material that had been sent to them in advance of this meeting, or anything that could not have been brought to the Board's attention through the normal channels of appeal? Mr. Bopp replied that if the members of the Board had read the material that had been sent to them, there was nothing further to be added.

After a voice vote, the Chair declared that the motion to affirm in all respects had passed unanimously.

The following matter was presented:

POLICY ON BOARD CONSIDERATION OF STUDENT FEES AND CHARGES
[AMENDMENT TO I BYLAWS 4]

Summary

This matter is in response to a request made by the Board of Trustees at its March 9, 1978 meeting for a policy which would require that Board consideration of changes in student fees and charges would occur over the span of two Board meetings. This type of policy involves a change in operating procedures of the Board and thus requires modification of I Bylaws 4. The proposed policy statement would not prevent the Board from acting on a student

fee or charge matter without delay, since I Bylaws 4 provides also that "At all regular and special meetings it shall be valid to act on any subject within the power of the Board except as provided elsewhere in these Bylaws."

Rationale for Adoption

This matter was prepared at the request of the Board.

Considerations Against Adoption

In the minutes of the System Council, dated April 24, 1978, President Brandt is reported as requesting that he be recorded as opposed to the proposed policy. The minutes indicate that he feels the proposal is unnecessary and that the policy would result in increased direct communication to the Board of Trustees from nonadministrative persons with insufficient time allowed for response from the Presidents and their staff.

Constituency Involvement

There was no constituency involvement since this is a matter of Board operating procedure.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Bylaws of the Board of Trustees of Southern Illinois University, Article I, Section 4, be amended to read as follows:

Section 4. Action in Regular and Special Meetings.

At all regular and special meetings it shall be valid to act on any subject within the power of the Board except as provided elsewhere in these Bylaws. It shall be the policy of the Board to act only upon matters set forth in the agenda or the consideration of which any absent member or members shall have had adequate prior notice. In matters involving changes in student fees and charges when Board approval is required, it shall normally be the policy of the Board that such changes be first placed on the agenda for the information of and discussion by the Board, and that such changes, altered as necessary in the light of Board discussion, be placed on the agenda for action at the next regularly scheduled meeting.

Dr. Brown explained that this proposed policy was presented in response to a request from the Board. It consisted of modifying the Bylaws of the Board of Trustees by adding that its consideration of changes in student fees and charges would occur over the span of two Board meetings. This matter had been prepared by the System Council, and Dr. Brown pointed out that in discussions on this matter, President Brandt had indicated that he opposed this proposal.

Mr. Grandone commented that he thought it was a wonderful idea, and
 ved adoption of the resolution as presented. The motion was duly seconded,
 d after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

APPEALS OF ADMINISTRATIVE ACTIONS
[AMENDMENT TO IX BYLAWS 2]

Summary

This matter proposes the revision of procedures by which an individual
 y appeal an administrative action to the Board of Trustees. The proposed
 ocedures incorporate numerous recommendations made to the Board and discussed
 its December 8, 1977, meeting, including the creation of an Appellate Committee
 mposed of Board members and charged with reviewing all applications for appeal;
 ecification of the kinds of appeals that the Board will, and will not, ordinarily
 nsider; and specification of the nature and length of written materials submitted
 o the Committee.

Rationale for Adoption

The proposed procedures are essentially a response to the Board of
 trustees' request that the appeals procedures be modified. The Board at its
 eting of October 11, 1977, discussed the current appeals procedures and
 ntified areas which were felt to be in need of change. The Board directed
 he System Council to study these areas and make recommendations to the Board.
 n December 8, 1977, the System Council asked the Board for additional guidance
 n order that a single revised document could be prepared. The Board provided
 hat guidance, as indicated in the summary above, and a first draft of the revised
 eals procedures dated January 17, 1978, was developed and distributed. After
 esponses were received, a second draft dated March 21, 1978, was prepared and
 istributed. With a few minor exceptions, the proposed procedures presented here
 re the same as those contained in the March 21 draft.

Considerations Against Adoption

Concern has been expressed regarding procedures which limit Board
 nvolvement in the appeals process by delegating initial review of appeals to
 he Appellate Committee and which limit the kinds of appeals which will
 rdinarily be considered by the Board. While the proposed procedures do
 elegate initial review to the Appellate Committee and do specify the kinds
 f appeals which will be considered, the Board retains the right to overrule
 he recommendations of the Appellate Committee and to consider any appeal.

Constituency Involvement

The proposed procedures were developed by System Council at the
 irection of the Board. Both preliminary drafts of the procedures were shared
 ith constituency groups. The SIUC Faculty Senate, by a resolution dated
 pril 11, 1978, went on record as favoring "continuation of the Board of
 trustees' present policy of unlimited access for hearing appeals."

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Article IX, Bylaws, Section 2 is hereby repealed; and

BE IT FURTHER RESOLVED, That the following statement is adopted as Article IX, Bylaws, Section 2 to read as follows:

Section 2. Appeals of Administrative Actions.

The Board of Trustees is responsible to the people of the State of Illinois for the orderly functioning of the administrative units under its jurisdiction. Authority for the operation of these units is delegated, in large part, to administrative officers reporting either directly or indirectly to the Board. While any action of an administrative officer is reviewable by the Board on its own motion, procedures which guide Board involvement in the review of administrative actions are necessary.

The following policies and procedures on the review of administrative actions shall guide the Board and those persons seeking Board review of grievances as defined by this policy:

- A. General policy. A grievance, for the purposes of this policy, is defined as a formalized disagreement between a student or a faculty or staff member and a University officer or officers regarding a decision of such officer(s) which affects the student, faculty member or staff member individually. It is the policy of the Board of Trustees to review only those administrative decisions resulting in grievances which do not involve questions of expert academic judgment or discretionary managerial judgment but which do involve important policy issues, or which raise serious questions regarding the integrity of the decision-making process, or which involve the termination of employment, or which involve the involuntary separation of a student from one of the Universities for non-academic reasons.*
- B. Appellate Committee. The Board of Trustees shall establish an Appellate Committee whose membership shall consist of the Chairman of the Board and two other Board members selected by the Board. The Committee shall have two major responsibilities: to review each application for appeal filed with the General Secretary of the Southern Illinois University System, in accordance with the procedures enumerated below; and, after a review of applications for appeal, case summaries, and written arguments, to identify those grievances

*A group of persons in which each person in the group is affected in a similar way by an administrative decision may, if dissatisfied with that decision, make an application to have an item placed on the agenda of a Board of Trustees meeting pursuant to Article IX, Section 3 of these Bylaws. In considering such an application the General Secretary may seek the advice of the Appellate Committee.

which are appropriate for review by the full Board. The Committee shall be assisted in the discharge of these duties by the General Secretary of the Southern Illinois University System and Board Staff.

- C. Initiation of the Appeal Process. A grievant may undertake the process of seeking Appellate Committee and Board review of a grievance by filing an application for appeal, a case summary, and arguments with the General Secretary of the Southern Illinois University System within 30 calendar days after the grievant has received notice of the administrative action which he or she desires to appeal. Failure to file within the 30 day period will cause an immediate dismissal of the application by the Appellate Committee.
1. The application for appeal shall state:
 - a. The name, address, and telephone number of the grievant and his or her attorney, if any.
 - b. The decision sought to be appealed and its date.
 - c. A showing that all appropriate administrative channels below the level of the Appellate Committee have been utilized and that the decision sought to be appealed is of the highest University officer authorized to make that decision.
 2. Each case summary submitted shall contain a concise statement of facts (as perceived by the party) relevant to the grievance, a listing of issues which the party believes the Appellate Committee and/or the Board should consider, and a statement regarding the remedy or remedies sought by the party. Such case summaries shall not exceed the equivalent of five single-spaced typewritten pages in length.
 3. Written arguments submitted by each party shall be of two types: review arguments and substantive arguments. Review arguments submitted by each party shall address the issue of whether the grievance is one appropriate for review by the Board. Substantive arguments shall address the merits of the underlying grievance. Written arguments of each party shall not exceed the equivalent of eight single-spaced typewritten pages.
 4. Written documents which support the contentions of the parties may be submitted along with the case summaries and arguments. Such additional material shall be clearly labeled and bound separately from the case summaries and arguments.

Upon the receipt of the application for appeal, case summary, and arguments of the grievant, the General Secretary shall acknowledge receipt and transmit copies of these materials to the appropriate University officer(s).

- D. University Answer. Within 30 calendar days of the transmission of the grievant's application for appeal, case summary and written arguments, the University officer(s) involved shall submit to the General Secretary a case summary and written arguments as described in paragraphs C-2 and 3 above and a copy of the transcript of testimony, if one exists. Supporting written materials, as described in C-4 above, may be submitted at the same time. The General Secretary shall acknowledge receipt of these materials and shall transmit a copy to the grievant.
- E. Consideration by the Appellate Committee. The General Secretary, upon the timely receipt of the materials described in paragraphs C and D, above, shall transmit copies of such materials to each member of the Appellate Committee. The Appellate Committee shall review the application for appeal, the case summaries, and the written arguments. The Appellate Committee may, in its discretion, ask that the grievant submit a reply to the University's answer. A copy of such reply shall be transmitted to the University upon receipt. The Committee may also request any additional information which it deems necessary. The Committee shall make a recommendation for the Board's consideration as to whether the grievance should be appropriately considered by the full Board.

In developing its recommendation the Appellate Committee shall consider whether the grievant has exhausted all appropriate avenues for resolution of the grievance within the administrative unit involved and whether the matter involves a grievance as defined in [A], above; and shall also consider any of the following as appropriate in the Committee's judgment:

1. important policy issues - to be determined by the Appellate Committee and the Board of Trustees;
2. questions regarding the integrity of the decision-making process - involves questions about the fairness of the procedures followed in arriving at a decision, the proper exercise of authority by individuals, and the proper delegation of authority;
3. termination of employment - means the involuntary severance of an employment relationship by the University including: termination of a tenured faculty member, the award of a terminal contract to a continuing appointee, the termination of a term or continuing appointee before the end of a previously agreed to appointment period, the termination of a Civil Service status employee, and the termination of a student employee during an agreed appointment period. The phrase "termination of employment" does not include

expiration of a term appointment, the non-renewal of a term appointment, the termination of a probationary Civil Service employee, or the termination of a conditional appointment if the stated conditions have not been met;

4. involuntary separation of a student from one of the Universities for non-academic reasons - includes those sanctions specified in the Student Conduct Code, SIUC (Sections 6-103 and 6-104 and Sections 7-102 and 7-103) and specified in the Student Rights and Conduct Code, SIUE (Section A, Sanctions). The phrase does not include those sanctions if imposed by reason of failure to meet established academic conduct or performance standards of a school, college, or other academic area of the University.

It shall in addition consider whether the grievance is based on:

1. questions of expert academic judgment - questions, the answers to which can only be legitimately provided by experts within a particular academic discipline. Although questions of qualification for promotion and tenure often involve "questions of expert academic judgment" and would, therefore, be excluded from Board review on that basis, the question of whether or not to award tenure often involves termination as described in 3, above, and might be appropriate for Board review under that section of the policy; and/or
2. questions of discretionary management judgment - those questions, the answers to which are reserved to the Presidents or the General Secretary by Board of Trustees policy.

However, the presence or absence of any of these criteria shall not be determinative of the Committee's recommendation. The Committee shall, by a majority vote, recommend to the Board whether the Board should decide to consider the case by granting the application for appeal. This recommendation shall be made within 30 calendar days of the Appellate Committee members' receipt of the case summaries and arguments of both parties and any other information requested by the Committee. The General Secretary shall cause the parties to be informed of this recommendation.

A recommendation by the Appellate Committee that the application for appeal be granted and that the matter be considered by the Board of Trustees implies neither agreement or disagreement with either party's position, but instead is an indication that the Committee views the matter as appropriate for consideration by the full Board.

- F. Review of the Application for Appeal by the Board. In all cases, a negative recommendation by the Appellate Committee on an application for appeal shall be reported to the Board in writing. Unless the Board at its first regularly scheduled meeting at

least 10 days after the report is received chooses, by a majority vote, not to follow the negative recommendation of the Appellate Committee, the application for appeal shall be deemed to have been denied, and the action which is the subject of the grievance shall stand. If the Board chooses not to follow the negative recommendation of the Committee, the application for appeal shall be deemed to have been granted.

In those cases in which the Appellate Committee has recommended that the matter be considered by the full Board, the application for appeal shall be scheduled for the Board's consideration. Those materials transmitted to the Appellate Committee for their review shall be transmitted by the General Secretary to the Board for its review at least 10 calendar days in advance of the meeting at which the application for appeal is to be considered. Based upon the written materials submitted to the Board by the parties, the Board shall, by a majority vote, either grant or deny the application for appeal. If the application is denied, the administrative action which is the subject of the grievance shall stand and the General Secretary shall so inform the parties.

If the application for appeal is granted, the Board may then proceed to consider the appeal or defer consideration until the next regularly scheduled meeting of the Board. Oral presentations will not be made by the parties unless requested by the Board; however, the parties may respond to the questions of individual Board members.

- G. The Board may take any one of the following actions in regard to an appeal:
1. Reverse the administrative action.
 2. Affirm the administrative action.
 3. Modify the administrative action.
 4. Remand the matter to the University or administrative unit involved for additional proceedings as directed by the Board.

The General Secretary, following the Board's action, shall promptly draft an order memorandum sufficient to effect the Board's action and cause copies of such said memorandum to be sent to the appellant and to University officer(s) with an interest in the disposition of the appeal.

BE IT FURTHER RESOLVED, That any appeal filed on or before this date, June 8, 1978, pursuant to IX Bylaws 2, paragraph A, shall be considered in accordance with IX Bylaws 2 as that Section existed on June 7, 1978; and

BE IT FURTHER RESOLVED, That other editorial changes in the Bylaws, Statutes, and/or Code of Policy necessary to implement the changes authorized above shall be accomplished in the June, 1978, quarterly update of the Code of Policy without further action of this Board.

Dr. Brown explained that this matter had gone through several drafts and had been the subject of discussion at previous Board meetings. The major element of this particular proposal was the creation of an Appellate Committee composed of the Chairman and two Board members and charged with reviewing all applications for appeal filed with the General Secretary of the SIU System, and after a review of applications for appeal, case summaries, and written arguments, to identify those grievances which would be appropriate for review by the full board. This policy would eliminate the wholesale requirement that the Board look at every appeal which comes from administrative actions.

Mrs. Blackshere stated that since this policy begins with any grievance in regard to disciplinary action from administrative actions, what happens to negotiated contracts that the institutions have with some groups of employees? Is this policy saying that if you are a negotiated contract employee you are not covered under this policy?

President Brandt replied that this policy would certainly provide some direction for our contract negotiators but all this policy does is to state how appeals get to the Board. We were not talking about any of the other aspects of the grievance procedure other than just coming to the Board, so that if a contract which was negotiated changed something about how it comes to the Board, he presumed that procedure would have to come to the Board for some sort of approval.

Mrs. Blackshere had always understood that it was the policy of the Board not to get involved in the administration's negotiations with the union agreements, and she was afraid that if this new procedure was adopted at this time when there were negotiations going on for first-year agreements which would contain a grievance procedure that the Board was getting involved.

President Brandt responded that this policy was merely procedure in how the Board would handle grievances that would come to it. He did not see

how a negotiated contract would presume to write for the Board the procedures it would follow when somebody submits a grievance to it.

Mr. Elliott commented that action of the Appellate Committee was referred to in the establishment of this committee, and he assumed that a meeting would be required of the committee with notice necessary to conform with the Open Meetings Law; in fact, a closed meeting would still require such notice. He wanted to know if the language could be altered in some way so that the members of an Appellate Committee could act informally by mail if they desired instead of acting as a committee? Many times it could be done by mail and could speed up the procedure rather than having to wait until the members of the committee could get together.

Mr. Gruny responded that it would depend upon the Board's perception of whether discussion among the members of the Appellate Committee in a regular committee meeting was necessary to the process.

Mr. Ellictt felt it could be left up to the discretion of the committee and if they had something that was clear to them on the basis of the documents submitted, they could do it by action of the members of the committee. If it was something they needed to discuss, then they could schedule a meeting. It would certainly speed up the appellate procedure.

Chairman Rowe raised the question whether the Appellate Committee shall be elected or by appointment of the Chairman.

Mr. Gruny replied that the Chairman was automatically on the committee. The other two members, it does not say the Chairman selects; it says that the Board as a whole selects. The Board could delegate this process to the Chairman, but the Board would have to act to do so.

Mr. Elliott assumed that the regular parliamentary rules would apply: that reconsideration could be had at the next meeting on a motion by a member

o had voted in favor. He also commented that as presented here, an oral argument
ll be made only on unanimous request by the Board. He was uncomfortable with
ything that gave any individual the right to veto the desires of an entire
ard. He suggested the deletion of the word "unanimously" to leave that to
normal majority action of the Board.

After further discussion, Mr. Elliott moved adoption of the Appeals
f Administrative Actions, with the deletion of the word "unanimously" in the
ast paragraph of item F, and requested that the System Council give consider-
tion to an amendment to allow action in an alternate manner by members of the
opellate Committee. The motion was duly seconded, and after a voice vote the
hair declared the motion to have passed unanimously.

Dr. Brown asked if the Board wished to consider at this time the
embership of the Appellate Committee?

Chairman Rowe replied that the language said that the Board shall
elect two other members. Does the Board wish to do that by formal selection?

Mr. Van Meter moved that the two other members be appointed by the
hairman of the Board. The motion was duly seconded, and after a voice vote
he Chair declared the motion to have passed unanimously.

The following matter was presented:

RAMP GUIDELINES FOR FISCAL YEAR 1980

Guidelines and their rationale for development of the RAMP (Resource
Allocation and Management Program) request for Fiscal Year 1980 have been
cheduled for Board review and approval at this meeting. The guidelines include
salary and price increase rates, operation and maintenance funding rates, and
special nonprogrammatic requests; these will provide the framework for develop-
ment of the RAMP request for FY-80 which will be submitted in summary form at
the Board's September meeting, and after Board approval, to the Illinois Board
of Higher Education. Approval of New Program Requests is also requested at
this meeting, but as a separate matter. The program requests as approved
will be submitted to IBHE by July 1, and will also be included in the RAMP
summary to be submitted at the September meeting.

The System Council, at its May 19, 1978 meeting, considered guidelines to be used for development of the RAMP request for FY-80. Specific guidelines discussed included salary increase rates for faculty and staff, the continuance of a special salary increase request for low-paid Civil Service employees, a general price increase rate, and special rates for utilities, equipment and library materials price increases. Guidelines were discussed in terms of need and justification, reasonableness in relation to state resources, and relationships of increases to other university systems. These kinds of concerns are common to all systems. The System Council, therefore, agreed that it would be prudent to attempt to coordinate the extent of these concerns with the other university systems. This effort is currently underway. Completion of guidelines reflective of this effort is expected before the June meeting date, and the results will be provided to the Board members immediately.

Dr. Brown stated that this matter remained the same way as presented to the Board in advance of this meeting except for the last sentence, which stated that completion of guidelines reflective of this effort is expected before the June meeting date, and the results will be provided to the Board members immediately. Dr. Brown respectfully requested deferral of this item until the July meeting when the System Council hoped to be able to present to the members of the Board some well-coordinated concepts and figures. The Chair stated, without objection, that the matter on RAMP Guidelines for Fiscal Year 1980 would be deferred to the July meeting.

The following matters were presented:

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS, FISCAL YEAR 1980 (PLANNING STATEMENTS, PROGRAM REVIEWS, AND NEW PROGRAM REQUESTS), SIUE

Summary

RAMP Planning Statements for SIUE reference the institutional mission documents approved by previous Board of Trustees action and contained in the State of Illinois Master Plan for Postsecondary Education in Illinois, March, 1976. In addition, an expanded description of institutional mission, role and scope is included. This statement, which is a result of coordinated efforts in all functional areas of the University, is intended to better articulate current directions for University activities. New program development plans are also included in this portion of the document. Though subject to later revision, they offer to the Board of Trustees and to IBHE preliminary considerations regarding the programmatic direction of the institution.

RAMP Program Review information includes a brief reiteration of the review process ongoing at SIUE, a series of descriptions of new review activities,

a review schedule for both academic and nonacademic programs and the results and actions undertaken as a consequence of previous program reviews.

New Program Requests for Fiscal Year 1980 include: funding requests for two programs (M.S. in Engineering and Certificate Program in Pedodontic Dentistry) which have received previous approval by the Southern Illinois University Board of Trustees but which have not been approved by the IBHE. The section also includes two new programs: B.S. in Accountancy, School of Business; and Certificate Program in Family Practice Residency, School of Dental Medicine, for which Board of Trustees approval is sought. The programmatic approval for these and preliminary budget requests for all four constitute this section of RAMP 1980.

Rationale for Adoption

The information contained in the Planning Documents has been developed and reviewed by a broad spectrum of the University community. The need for a new articulation of institutional objectives and a reexamination of academic and nonacademic review procedures, in addition to being responsive to the requests of the Illinois Board of Higher Education, is an asset to the institution and to the SIU System. The new program requests are appropriate to the instructional thrust, and the funding levels requested are minimal to the needs of such program initiation.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The RAMP Planning Statements were developed by a committee representing each of the four major functional areas of the University. The draft document on institutional mission, scope and thrust was then submitted to all constituent bodies for their comments; and suggestions and modifications were made. New program requests were reviewed and ranked by appropriate committees of the University Senate and have been circulated, along with the remainder of the Planning Documents, to the Vice-Presidents and to the University Senate. The President, SIUE, recommends adoption of the RAMP Planning Documents for Fiscal Year 1980.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by this Board to make such modifications, changes or refinements herein as it deems appropriate in reviewing subsequent RAMP documents for Fiscal Year 1980, the RAMP Planning Documents for Fiscal Year 1980 for Southern Illinois University at Edwardsville be and are hereby approved as presented to the Board this date; and

BE IT FURTHER RESOLVED, That appropriate steps shall be taken to accomplish filing of the materials approved herein with the Illinois Board of Higher Education in accordance with prevailing practices of the Southern Illinois University System.

SOUTHERN ILLINOIS UNIVERSITY AT EDWARDSVILLE

New Program Requests for Fiscal Year 1980: Summary

<u>Program</u>	<u>Requested New State Appropriations</u>
M.S. in Engineering	\$ 59,300
Certificate Program in Family Practice Residency in Dentistry	61,500
Specialty Certificate in Pedodontics, Dentistry	46,000
B.S. in Accountancy	<u>68,900</u>
TOTAL	\$235,700

FMP 1980

SIUE NEW PROGRAM REQUESTS SUMMARIESM.S. in Engineering \$59,300

The program for a Master of Science in Engineering with curriculum in Civil Engineering and Electrical Engineering provides the opportunity for engineers employed full-time in regional industries to pursue graduate education. This program will be taught over a two-year period once it has reached the steady state. The funding requested will allow thirty graduate courses (thirty in each field of engineering) to be taught during this period and thus will allow considerable flexibility in the design of a student program. The 1.7 new faculty positions requested for FY-80 will be used primarily in the existing undergraduate program allowing senior staff to initiate the graduate program.

Certificate Program in Family Practice Residency in Dentistry \$61,500

The objectives of this program are to better prepare a general dentist for practice in a small community. Often the health professional in such communities does not have ready access to specialists for consultation and referral and must depend upon his own body of knowledge and skills in caring for patients. The improvement of dental care in the central and southern parts of Illinois, a critical concern for the School of Dental Medicine, will result from approval of this program. While the current dental faculty will be involved in the implementation of the program, the addition of one faculty member, two dental hygienists and one dental assistant are necessary.

Specialty Certificate in Pedodontics, Dentistry \$46,000

The objectives of this program are: 1) to provide the training and experience necessary to permit qualified persons to practice, teach, and accomplish research in the specialty of dentistry for children upon completion of the two-year program; 2) to prepare these persons to take the National and State Specialty Board examinations in the field; and 3) to fulfill the deep and pressing need for qualified pedodontists in the region of Southern Illinois. One additional faculty member and two certified dental assistants will be needed to develop the program.

M.S. in Accountancy \$68,900

This program is intended to prepare students for entry level positions in public accounting in industrial and commercial, nonprofit and governmental concerns. It will also provide an educational foundation upon which they can build future professional growth. The establishment of a professional degree will insure continued identification of the program with professional practice, will facilitate the passage of the graduate into professional ranks, and will encourage the established professional to interact with his academic counterparts. Funding will be used principally to increase faculty--a necessity because of the current high student demand and the projections for increase. Two and one-half new faculty positions are requested for FY-80.

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS,
FISCAL YEAR 1980 (NEW PROGRAM REQUESTS - UNDERGRADUATE), SIUC

Summary

This matter is to request approval of the undergraduate programs section of the Fiscal Year 1980 New Program Requests. The following undergraduate programs have been proposed for FY-80:

Associate in Applied Science in Aviation Flight
Associate in Art in Medical Laboratory Technology
Associate in Art in Radiologic Technology
Associate in Art in Respiratory Therapy Technology
Bachelor of Science in Engineering, Mining Engineering Option
Bachelor of Science, Small Business Management Major

Action is necessary at this time to adhere to the schedule of the Illinois Board of Higher Education, which calls for submission of these requests by July 1, 1978. New resource requests for these programs total \$391,500.

Rationale for Adoption

The justifications for the New Program Requests are contained in each of the attached proposals. Each proposal is supported by faculty knowledgeable in the respective discipline and by existing resources to deliver these program. Student interest and employment potential is strong for all proposed programs.

The resolution to follow this matter makes allowances for the Board of Trustees to adjust these requests in Fiscal Year 1980 budget considerations.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The New Program Requests were proposed by faculty in conjunction with the respective dean and have been reviewed and approved by the Undergraduate Teaching and Curriculum Committee. The academic deans, the Vice-President for Academic Affairs and Research, and the President, SIUC, all recommend approval of these proposals.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That, subject to authority reserved by the Board to make appropriate modifications in reviewing the Fiscal Year 1980 (RAMP) budget request to the Illinois Board of Higher Education, the undergraduate programs of the New Programs portion of the FY-80 (RAMP) budget request as presented herewith is approved by the Board of Trustees; and

BE IT FURTHER RESOLVED, That this action of the Board of Trustees be transmitted to the Illinois Board of Higher Education for consideration.

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS,
FISCAL YEAR 1980 (NEW PROGRAM REQUESTS - GRADUATE), SIUC

Summary

A new graduate program, the Doctor of Philosophy in Geology, with a focus on coal and coal-related problems is presented for approval and for financial funding as indicated.

Rationale for Adoption

With coal assuming a more central role as a primary source of energy, there has been demonstrated a need for personnel to fill major research positions in the field of coal research, executive positions in industry and government, and graduate faculty positions in teaching and research.

It is expected that the current graduate program leading to the Master of Science in Geology will provide the foundation upon which the doctoral program will be built. As a result of expanding graduate study in this area, the University will be better able to develop continuing cooperative relationships with industry, governmental agencies and sister universities.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The faculty and students of the Department of Geology have been involved in developing this program. The New Programs Committee of the Graduate Council recommended approval for the program; approval was endorsed by the Graduate Council on December 1, 1977.

The program has the full support of the Dean of the College of Science, the Associate Vice-President for Research and Dean of the Graduate School, and the Vice-President for Academic Affairs and Research. The President, SIUC, recommends its approval.

Resolution

WHEREAS, The development of advanced study of Geology with an emphasis upon coal is a vital need in this part of the country; and

WHEREAS, The faculty of the Department of Geology is capable of initiating such an advanced study with the assistance of related groups within the University;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That the Department of Geology be and is hereby authorized to offer a course of study leading to the Doctor of Philosophy degree in Geology; and

BE IT FURTHER RESOLVED, That this authorization is contingent upon program approval by the Illinois Board of Higher Education.

RESOURCE ALLOCATION AND MANAGEMENT PROGRAM (RAMP) PLANNING DOCUMENTS,
FISCAL YEAR 1980 (NEW PROGRAM REQUESTS - RESEARCH CENTERS), SIUC

Summary

This matter proposes approval of the Research Centers section of the New Program Requests for Fiscal Year 1980 in accordance with the timetables of the Illinois Board of Higher Education, which require submission of these requests by July 1, 1978. A total of \$22,600 is requested to support these new research centers.

Rationale for Adoption

Southern Illinois University at Carbondale has demonstrated a significant commitment to research. In addition to research which is conducted by individual faculty members within the regular departmental structures, there is also a need to provide the organizational basis for research which often includes the interests of several faculty and which transcends departmental boundaries. The establishment of research centers and special research services provides the mechanism to meet these needs and at the same time provides the structure through which funding can be sought from state, federal, and private agencies and foundations.

There are several areas of research interest which have grown and show the potential for future development; the time has now come to establish formal research centers in order to conduct research in the areas in a more expeditious manner and provide the structure through which to seek additional outside funding.

The Center for Research in Black American Music was submitted to the Illinois Board of Higher Education in 1977, and is being resubmitted at this time; there appears to be sufficient modification in the proposal to warrant resubmission at this time.

There is evidence that it is possible to secure funds from outside sources to support the major research efforts in these areas; however, additional state funds are required to provide an adequate base of operation to meet more adequately the research needs of faculty and graduate students.

The resolution proposed for this matter provides the opportunity for the Board of Trustees to make adjustments or alterations in these requests when the budget document for Fiscal Year 1980 is considered.

Considerations Against Adoption

University officers are aware of none.

Constituency Involvement

The establishment of new research centers and service centers have been proposed by the faculty, and appropriate constituencies have been involved in the review of the requests. All of the proposals have been endorsed by the Graduate Council.

All of the research centers have the approval and recommendation of the appropriate academic dean, the Associate Vice-President for Research and Dean of the Graduate School, and the Vice-President for Academic Affairs and Research. The approval of the centers is recommended by the President, SIUC.

Resolution

WHEREAS, The support of scholarly research is a significant objective of Southern Illinois University at Carbondale; and

WHEREAS, The orderly development of research units and services from the continued expansion of research in relevant areas is important to the broad educational mission of the University;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That authorization be granted for the establishment of the following:

- Center for Research in Black American Music
- Center for the Study of Aging

BE IT FURTHER RESOLVED, That, subject to authority reserved by this Board to make such modifications, changes or refinements herein as it deems appropriate in reviewing the Fiscal Year 1980 (RAMP) budget request to the Illinois Board of Higher Education, the Board of Trustees hereby approves the Research Centers section of the New Programs element of the Fiscal Year 1980 (RAMP) budget request for Southern Illinois University at Carbondale as presented to the Board this date, and that this action be transmitted to the Illinois Board of Higher Education for consideration.

SOUTHERN ILLINOIS UNIVERSITY AT CARBONDALE

New Program Requests for Fiscal Year 1980: Summary

<u>Undergraduate Academic Programs</u>	<u>Requested New State Appropriations</u>
Associate in Applied Science in Aviation Flight	\$ ---
Associate in Art in Medical Laboratory Technology	45,000
Associate in Art in Radiologic Technology	11,000
Associate in Art in Respiratory Therapy Technology	33,000
Bachelor of Science in Engineering, Mining Engineering Option	267,600
Bachelor of Science, Small Business Management Major	<u>34,900</u>
TOTAL	\$391,500
 <u>Graduate Academic Programs</u>	
Doctor of Philosophy in Geology, with a Focus on Coal and Coal-Related Problems	<u>\$ 74,700</u>
TOTAL	74,700
 <u>Research Centers</u>	
Center for Research in Black American Music	\$ ---
Center for the Study of Aging	<u>22,600</u>
TOTAL	<u>22,600</u>
TOTAL REQUEST FOR FISCAL YEAR 1980	\$488,800

RAMP 1980

SIUC NEW PROGRAM REQUESTS SUMMARIESAssociate in Applied Science in Aviation Flight

\$ ---

The primary objective of the associate degree program in aviation flight is to serve the occupational needs of the student in preparing her or him for work in the aviation industry as a professional commercial pilot/instructor. The proposed program will include flight courses through the commercial pilot certificate and the instrument rating. In addition, in order to ensure the student mobility and flexibility during her or his career, the flight instructor's certificate course will be included in the proposed program. Theory courses will also supplement and complement each flight course. In order to maintain the highest possible standards for both flight and theory courses, each lesson of each course will be submitted to the Federal Aviation Administration for its critique and approval. In addition, every graduate of the flight instructor course will undergo rigorous written, oral, and flight examinations administered by an FAA inspector before being issued her or his license. General education and basic science courses will be required.

At the present time, flight courses are available on either a credit or noncredit basis. Students enrolled in any program at Southern Illinois University at Carbondale may take flight courses ranging from private pilot for up to 18 semester hours of college credit. The proposed associate in applied science degree program in aviation flight will utilize existing flight and related aviation technical courses currently offered by the School of Technical Careers. In addition, general education courses which will allow the goals of general and liberal education to be realized, will be required.

This new associate degree program requires no new state resources, no additional equipment expenditures, and no facility renovations.

Associate in Art in Medical Laboratory Technology

\$ 45,000

This program is designed to provide academic and clinical competencies for medical laboratory technicians to meet the demands for these clinical personnel in Southern Illinois. The objectives of the two-year program are to increase the number of medical laboratory technicians qualified to perform clinical procedures and techniques under appropriate medical supervision, to provide a career growth opportunity for personnel currently working in health care facilities in Southern Illinois and to support and strengthen the current medical laboratory educational offerings available through the Allied Health Career Specialties program of the School of Technical Careers. This program will qualify the graduates to write licensure exams and subsequently to be licensed in the field of medical laboratory technology.

The Medical Laboratory Technology program requires a total of 77 semester hours. The didactic and laboratory training will be offered on campus. The clinical courses will be presented in selected area hospitals. The program follows the Essentials and Guidelines Approved Programs for Medical Laboratory Technicians prepared by the National Accrediting Agency for Clinical Laboratory Sciences and the American Medical Association Council on Medical Education.

Twelve students will be admitted to the program the first year and a total of 24 students will be enrolled in the program for the following years. Personnel surveys in hospitals of this region indicate that a program of this size will meet the personnel needs in the hospitals of this area of Southern Illinois.

The request for new state resource appropriations for the FY-80 budget year is for \$45,000. This includes 2.75 staff years of personnel services. In addition, federal support in the amount of \$90,000 is anticipated to provide support for this program.

Associate in Art in Radiologic Technology

\$ 11,000

This program is proposed to respond to the demand for trained radiologic technology personnel in Southern Illinois. The two-year associate in art degree program in radiologic technology is proposed to increase the number of radiologic technicians qualified to perform radiographic procedures under appropriate medical supervision, to provide a career growth opportunity for personnel working in health care facilities in Southern Illinois, and to support and complement current radiologic technology offerings available in the Allied Health Career Specialties associate degree program offered by the School of Technical Careers.

Students enrolled in the program will be required to complete a total of 69 semester hours. This includes a core curriculum of technical and science courses and clinical courses to be presented at selected area hospitals. The program will follow the Essentials and Guidelines for Approved Programs for Radiologic Technologists prepared by the American Registry of Radiologic Technologists and the American Medical Association Council on Medical Education. The program will seek full professional accreditation at the earliest possible time so that graduates will be qualified to sit for the Registry examination.

Twelve students will be admitted to the program for the 1979-80 academic year and a total of 22 students will be enrolled in the program during subsequent years. Graduates of the program are expected to meet the personnel needs for qualified radiologic

chnologists in the hospitals of Southern Illinois. Further, some graduates are expected to pursue a bachelor's degree in health care in order that they may be employed in health care management positions.

The request for new state appropriations for FY-80 is for \$1,000. In addition, \$95,500 will be requested from federal resources to provide support for the program. These resources will provide for a total of 2.0 staff years in personnel services and for support costs in the amount of \$57,500 for equipment, commodities, and contractual services.

Associate in Art in Respiratory Therapy Technology \$ 33,000

This two-year associate in art degree program is proposed to prepare respiratory therapy technicians who are qualified to write licensure examinations and who are prepared for employment in area hospitals as registered respiratory therapy technicians. The program is proposed to increase the number of respiratory therapists qualified to perform clinical procedures and techniques under appropriate medical supervision, to provide career growth opportunity of advanced training in respiratory therapy for personnel working in health care facilities in Southern Illinois, and to support and strengthen current respiratory therapy educational offerings available through the Allied Health Career Specialties program offered by the School of Technical Careers.

The respiratory therapy technology program requires students to complete 73 semester hours of course and clinical work. The program will follow the Essentials and Guidelines for Approved Programs for Respiratory Therapists prepared by the National Accrediting Agency for Respiratory Therapists (Joint Review Committee for Respiratory Therapy Education) and the American Medical Association Council on Medical Education. The faculty of the program will seek full professional accreditation at the earliest possible time so that graduates will be qualified to sit for the Registry exam and to be licensed as respiratory therapists.

The program will be limited to approximately 12 students per year because of the required supervision student ratio in clinical programs. The second year maximum enrollment will be 24 students.

The request for new state resource appropriations for the FY-80 budget year is for \$33,000. This includes 2.75 staff years of personnel services. In addition, federal support in the amount of \$41,000 is anticipated to provide support for this program.

Bachelor of Science in Engineering, Mining Engineering Option

\$267,600

This new program is proposed as the fourth option in the baccalaureate degree program in engineering. The program will prepare graduates qualified to fill engineering, research or management positions in the modern mining industry, equipment manufacturing concerns, research organizations, or governmental agencies. Emphasis of the option is on coal extraction and utilization. By proper choice of technical electives, the student can specialize in one of several facets of coal mining engineering, planning toward an entry-level engineering position or toward further study at the graduate level.

The program requires completion of a total of 132 credit hours. The program includes an engineering core of 32 semester hours and 34 credit hours of mining engineering courses. The mining engineering courses include geology, mining engineering science, mining engineering design and technical electives in approved areas. This proposed new option in the existing bachelor of science engineering program is constructed parallel to the existing three options. All are specializations in a unified program with the specialization built on an engineering core. The program is expected to attract 40 program majors in the first year.

The new state resources for the FY-80 budget year required to offer the program total \$267,600. The request for staff is for 3.85 staff years in personnel services of which 2.5 staff years are for faculty positions. The faculty positions are for 1 FTE in mining engineering, .75 FTE additional teaching staff for engineering core courses, and .75 FTE for teaching staff for industrial technology core courses. The equipment request is in the amount of \$155,300.

Bachelor of Science, Small Business Management Major

\$ 34,900

The bachelor of science degree program with a major in small business management is a College of Business and Administration degree offered for those students who are preparing to enter the field of small business. The program is designed to cover the primary areas of identifying small business opportunities, financing the small business, and managing the firm as a going concern. Additional emphasis is placed on the area of taxation and governmental regulation as they relate to the small business. This program will offer students the opportunity to major in an area of study not currently available in the State of Illinois. It is expected to attract a number of students to the small business sector of the economy and to contribute to the improvement in the performance rates of the small business, particularly in Southern Illinois. It will prepare future small business managers to compete and survive more effectively in a dynamic, competitive environment.

June 8, 1978

635

The program is expected to attract approximately 30 majors in the first year. Students will be required to complete a total of 120 semester hours of course work. This includes a 48-hour core of professional business courses and 21 semester hours of specialized courses in small business areas.

The request for new state appropriations total \$34,900 which includes .75 staff year faculty position and one staff-year graduate assistant position. The support cost request is for \$1,900.

Doctor of Philosophy in Geology, with a Focus on Coal and Coal-Related Problems

\$ 74,700

The Department of Geology first approved the Master of Science degree in geology in 1959. Since that time, the department has grown in the number of faculty and students, both graduate and undergraduate.

The energy problem facing the United States is not an alarmist myth but is real. It has been stressed repeatedly by scientists and governmental officials that a considerable time gap will exist between the depletion of world oil reserves and the development of technology needed to harness the energy of the sun. Coal resources will continue to be an important source of energy.

The objective of the proposed program is to offer a course of study and research guidance leading to the Ph.D. degree in Geology. The specific focus will relate to the geology and nature of coal including geologic aspects of exploration, extraction, utilization, land reclamation, and prediction and minimization of detrimental impacts on land, water, and air.

It is not intended to limit investigation to these subjects but rather to take advantage of (1) the expertise of the faculty and to build it further, (2) the proximity to the major coal producing region of the midwest, (3) the national need to make more effective use of coal resources, (4) the establishment of the Coal Extraction and Utilization Research Center at SIU at Carbondale and the U.S. Bureau of Mines Mining Research Center at Carbondale, and (5) the excellent master's program already established and the high calibre of many graduate students now in the program.

The major objective is to prepare advanced students for entry into: (1) major research positions in a field now desperately in need of breakthroughs in many directions; (2) executive and directors positions in industry and government; and, (3) university teaching and research.

Advanced graduate students will enhance and strengthen the present program by providing new opportunities for research. Participating faculty will be able to direct research projects which can be of longer term and in greater depth than is possible when the master's level is terminal. It is anticipated that the association of advanced graduate students will enhance the educational opportunities of less experienced students.

This new graduate program will enable the University to develop continuing cooperative relationships with industry, governmental agencies, and sister universities. In the process, our ability to serve our region and the profession will be enhanced. At the same time we feel that we will be serving a national and a state need for persons trained in our areas of expertise.

The FY-80 budget requests a total of \$74,700 to support a program estimated to cost \$150,150 the first year. The balance of \$75,450 will come from internal reallocations.

Center for Research in Black American Music

\$ ---

Black Americans have made substantial contributions to the development of American musical culture. Until recently, however, little scholarly research has been devoted to discovering and to documenting these contributions. With the increasing interest in the music of Black American there has been a growing need for scholarly research leading to the production of information and documents to be made available to the public and the intellectual community.

A similar proposal was submitted to and approved by the SIU Board of Trustees in June, 1977. The Center was not approved as funded by the IBHE. It is being resubmitted because there has been continued support of the concept through a \$93,666 grant from the National Endowment for the Humanities and the project has been gaining increasing national interest. Several institutions have expressed an interest in establishing a similar type of research center. It seems appropriate to resubmit the request to establish the Center to provide a unit which indicates university support in an effort to attract additional funds from a variety of outside sources.

The Center is to be established to conduct, encourage, coordinate, and support research in the area of Black American music. Such a Center would be charged to disseminate the results of its research in the form of research tools, books, monographs, live musical performances, phonograph records, and scholarly editions of the music.

Some of the projects planned for the Center are:

1. The production of a multi-volume collection of musical scores composed by Black American composers.
2. The exploration of the development of music by black musicians in Southern Illinois and Eastern Missouri.
3. The development of research projects relating to specific areas of Black American music.
4. The production of a series of phonograph records featuring the music of Black American composers.
5. The development of a computerized bibliographical index of musical scores and primary source materials of and relating to Black American composers.

Currently the College of Communications and Fine Arts has made one full-time faculty member available to facilitate research in this area. The College has already allocated a variety of support costs and will continue to do so during FY-79.

No state monies are being requested for this program.

Center for the Study of Aging

\$ 22,600

The current size and projected increase in the U.S. population over age 65 (30,000,000 by the year 2000) leaves no doubt that a need exists for research and innovative training programs to meet the needs of an increasing older population. Science and technology have raised life expectancy at birth from only 50 years in 1900 to over 70 years at present. At the same time that most of our population can expect to live longer, they cannot necessarily expect that the increase in longevity is in any way going to be matched by an increase in the quality of life.

Because of the indisputable need for research in gerontology, because of the great interest in the subject on the part of many SIUC faculty and graduate students, and because of the demonstrated effectiveness of such an organizational approach, SIUC requests permission to establish a Research Center for the Study of Aging to accomplish the following objectives:

1. To stimulate, coordinate, and produce basic and applied research to environmental, biological, psychological and social aspects of aging.
2. To stimulate the incorporation of information on aging into the educational effort of the University. The Center will encourage faculty in a number of programs in the biological, behavioral, social and service areas to develop units in gerontology for appropriate courses.

3. To assist and encourage the SIU School of Medicine in its efforts to incorporate geriatrics and gerontology into its teaching, research, and service activities.
4. To focus and direct research and educational activity toward several specific populations of older adults with which SIUC has a special relationship because of location.

A functioning Center can facilitate the efforts of a wide number of individuals interested in the field. It is anticipated that such a Center will also be more effective in attracting outside funding in the area of gerontology.

The FY-80 budget requests a total of \$22,600 in new state resources.

Dr. Brown explained that last month the Board had been presented a review of some changes in the schedules and the nature of some of the items in RAMP for information. This month, we had the first manifestation of the application of these new approaches. The material from SIUE differed from the material from SIUC. As the implementation of those new IBHE guidelines was contemplated it was pointed out that some institutions simply had timing and scheduling characteristics which would not permit these materials to be completely ready by the deadlines which were established by the IBHE's new procedures. The material from SIUE included the three elements that would conform to the IBHE procedures. The material from SIUC contained one of those three elements; the other two are in process in accord with their established procedures. The IBHE was aware of these differences. We were well-coordinated and have no difficulties in connection with these matters.

Chairman Rowe commented that the Specialty Certificate in Pedodontics for the dental school was one that had been reactivated. The Board had been urged for a couple of years at least to hold off on this program until the dental school was farther along, but he was mindful that the Board consultant in this field had told us that these kind of programs help us attract better faculty,

he was hopeful the program would receive favorable consideration from IBHE
 is time. The M.S. in Engineering is not new to this Board either, but he was
 extremely hopeful this program would receive favorable consideration because of
 the needs of the Metro-East area.

Mrs. Blackshere asked if the staff would be utilized in the B.S. in
 accountancy program if the specialization in special accounting were to be dropped?
 President Shaw replied the staff would be used, and he had employers who said they
 could take all of the graduates from the program.

Mr. Grandone moved approval of Resource Allocation and Management
 Program (RAMP) Planning Documents, Fiscal Year 1980 (Planning Statements,
 Program Reviews, and New Program Requests), SIUE. The motion was duly seconded,
 and after a voice vote the Chair declared the motion to have passed unanimously.

Mrs. Blackshere asked President Brandt if IBHE approval was necessary
 for the associate degree programs before federal funding was sought? President
 Brandt replied that these programs have been operating under federal support and
 that support was now dropping off. There was a very strong regional need to
 continue these programs. Even though the programs were not very large, they were
 tremendously helpful and could not be met in an effective manner by anybody else.
 These are continuation grants and our success rate in continuation grants in this
 area had been very good, but federal funding cannot be counted on at this time.

Mr. Norwood commented on the Associate in Applied Science in Aviation
 Flight, and hoped IBHE would be better educated in what was involved in having
 this flight program. On the Center for the Study of Aging, has SIUC coordinated
 that Research Center with the Gerontology program at SIUE? Mr. Earl E. Lazerson,
 Vice-President and Provost, SIUE, replied that SIUE has a four-course program in
 gerontology. The remainder of their activity is essentially in public service,
 and they contemplated in a year or two moving toward a master's-level degree in
 that area. At the current time, there was simply a course sequence which was

interdisciplinary in nature together with public service activities. SIUE would be delighted to cooperate any way possible with SIUC.

Mr. Norwood stated that in the resolution it said there was an orderly development of research units and services throughout. Is there a goal on research centers or is it open-ended? Dr. Frank E. Horton, Vice-President for Academic Affairs and Research, SIUC, replied that various research areas that we have faculty competence in have been reviewed since 1956. The number of research centers at SIUC has been reduced by about 26. There had been a consolidation of several, a termination of some, and identifying new areas of research that have regional and national significance was an important part of our faculty's activities. SIUC reviews these centers very carefully and so does IBHE. He thought that the future development of research centers would not expand exponentially because these centers are viewed as principally relying on external support. For example the Center for Rural Education was denied by the board, and we are still working with the College of Education on building our externally funded base in order to resubmit the center some time in the future. At the present time, that is about the only center that is being discussed on campus now. Obviously the development of new research areas in our new national needs might lead to additional identification of centers, but we do not see this as an increase of any great proportion.

Chairman Rowe reminded the Board that there were three resolutions presented, and they could be acted upon separately or all three at once.

Mr. Norwood moved approval of Resource Allocation and Management Program (RAMP) Planning Documents, Fiscal Year 1980: New Program Requests - Undergraduate, SIUC; New Program Requests - Graduate, SIUC; and New Program Requests - Research Centers, SIUC. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

SALARY INCREASE PLANS FOR FISCAL YEAR 1979Summary

Board involvement in the development of the Annual Internal Budget for operations begins, by Board policy, with the approval of salary increase plans for each University and the System Office. These plans do not intend to set forth specific salary recommendations for each employee, but rather to set forth general policies and parameters in which employee salary increases will be made. Report of salary increases made will be submitted to the Board for its information by its September meeting.

Salary increase plans have been prepared by each University and the System Office and are attached as Exhibits A, B, and C, respectively. The plans, as presented, assume that state appropriations will include funds for salary increases amounting to eight percent (on 90 percent of the current year's salary base) plus two percent (on all of the current year's Civil Service open range salary base) for low paid Civil Service employees.

Rationale for Adoption

Board policy requires approval of salary increase plans for each University and the System Office prior to the beginning of the fiscal year.

Considerations Against Adoption

None.

Constituency Involvement

At SIUE, salary increase plans for faculty were developed by the Vice-President and Provost in consultation with the Faculty Senate, the University Senate, the academic deans and directors, and the President. Salary increase plans for administrative staff employees were developed by the Vice-Presidents and have been reviewed by the University Staff Advisory Council at SIUE. Salary increase plans for Civil Service open range employees were developed by the Vice-President for Business Affairs and have also been reviewed and approved by the University Staff Advisory Council. Salary increase plans for persons holding assistantships were developed by the Vice-President and Provost and the Vice-President for Business Affairs. Salary increase plans for student workers were developed by the Office of Student Work and Financial Assistance and the Vice-President for Student Affairs in consultation with the Student Body President.

At SIUC, salary increase plans were developed by the President after receiving recommendations from the President's Budget Advisory Committee.

Constituency involvement for the System Office is not applicable.

Resolution

BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That Salary Increase Plans for Fiscal Year 1979, as presented (attached as Exhibits A, B, and C), be approved.

EXHIBIT A

SALARY INCREASE PLANS FOR FISCAL YEAR 1979, SIUE

1. Guidelines for Faculty Employees

- a. Each eligible faculty member in a given rank will receive an adjustment equal in amount to .5x% of the mean salary of that rank, where x% is that percentage arrived at by legislative and gubernatorial action. Mean salary by rank will be determined by the Office of the Vice-President and Provost, SIUE.
- b. Each eligible faculty member in a given rank will receive a performance adjustment equal in amount to .4x% of the mean salary of that rank.
- c. "Eligible faculty member," as used in a. and b. above, refers both to terms of appointment and sufficiency of performance. In regard to terms of appointment, eligibility will be determined by consultation between the appropriate dean or director and the Office of the Vice-President and Provost. In regard to sufficiency of performance, demonstrably unsatisfactory performance may lead to a reduction in the amounts awarded under either a. or b. above. In such cases, written justification for a determination of unsatisfactory performance must be provided to the faculty member and the Office of the Vice-President and Provost by the appropriate dean or director.
- d. Those eligible faculty members who receive the full amounts possible in a. and b. above, but who remain below the following monthly minima

Professor	\$2,300
Associate Professor	1,925
Assistant Professor	1,595
Instructor/Lecturer	1,300

will be brought to the minima.

- e. The remaining 1/10 of all available salary adjustment dollars will be distributed to the units in proportion to their number of eligible FTE faculty for distribution as distinguished performance awards. The process by which these awards are determined, including criteria used, will be submitted along with the unit's recommended distribution of these dollars to the Office of the Vice-President and Provost.
- f. In the event the guidelines established in a. through e. above might prove detrimental to a particular unit, the Office of the Vice-President and Provost will consider alternatives to these guidelines, submitted by the affected unit, if such alternatives have strong faculty support in the affected unit, and the alternatives proposed can be demonstrated to be in the best interests of the affected unit and overall institutional achievement.

2. Guidelines for Administrative Staff Employees*

- a. Each unit will receive 8% of its eligible Administrative Staff salary base for distribution.
- b. From the funds distributed per a. above, each Administrative Staff employee will receive a \$51 across-the-board increase.
- c. From the funds distributed per a. above, after the across-the-board increases have been granted, each unit will have approximately 5% of its base for distribution as merit increases.

3. Guidelines for Civil Service Range Employees*

- a. Each unit will receive 4% of its eligible Civil Service range personnel base for distribution as merit/equity increases; and
- b. In addition, each Civil Service range employee included in a. above will receive a \$51 across-the-board increase.
- c. This will assure that the lowest range classification will receive approximately a 10% increase from the across-the-board factor, and will still be eligible for merit consideration.

4. Guidelines for Persons Holding Assistantships*

Graduate, teaching, and research assistantships will receive an 8% salary increase. Assistantship ranges will be adjusted accordingly. Increases will be effective July 1, 1978.

5. Guidelines for Student Workers*

Student workers will receive an across-the-board hourly rate increase of 25¢, and student work ranges will be adjusted accordingly. Increases will be effective with the payroll period which includes January 1, 1979.

*These Guidelines are subject to the appropriation, through legislative and gubernatorial action, of sufficient salary adjustment funds.

EXHIBIT B

SALARY INCREASE PLANS FOR FISCAL YEAR 1979, SIUC

1. Guidelines for Faculty and Administrative/Professional Employees
 - a. Each individual whose performance was satisfactory during FY-78 will receive \$50 per month minimum raise. For those few cases in which an individual's performance is judged to be unsatisfactory, a written statement of reasons shall be provided to the individual.
 - b. The remainder of the raise money will be individually distributed on the basis of a merit evaluation by the individual's supervisor, using whatever procedures have been established by the unit for that purpose. Evaluations will be reviewed by the dean or director and the appropriate Vice-President. This approval means that the guaranteed minimum increase will represent about a 2.6% average raise and the merit component about 5.4%. However, because the guaranteed minimum is identified on a dollar basis, it means that those at the low end of the salary scale will receive a guaranteed minimum of over 5%, while at the higher end of the salaries the guaranteed minimum will amount to less than 1%. Thus, the average increase will vary from approximately 10.4% (5.4% merit + 5.0% guarantee) of the lowest salaries to approximately 6.4% (1.0% guarantee + 5.4% merit) at the higher salaries.
2. Guidelines for Civil Service Range Employees
 - a. All range employees whose service is satisfactory will receive a 5% salary increase. If an employee's service is unsatisfactory, a written statement of reasons will be provided.
 - b. Merit increases will average 3% of the salary base.
 - c. A proportionate share of the 2% increase available for low-paid employees will be available to range employees. Some of it will be used to bring the 5% across-the-board increase (Item a. above) up to a minimum of \$50 per month. This will bring the average percentage to over 13% (10% guaranteed and 3% merit) for the lowest paid employees.
 - d. All pay levels listed on the Civil Service pay plan will be increased by a minimum of \$40.
3. Guidelines for Graduate Assistants

Graduate Assistant salaries will be uniformly increased by 8%.
4. Guidelines for Student Workers

The student wage scale will be increased January 1, 1979, to conform to the federal minimum wage standard. Money to fund that increase will be reserved. Any additional money will be used to compensate partially for the underfunding of last year's increase to conform to minimum wage standards.

EXHIBIT C

SALARY INCREASE PLANS FOR FISCAL YEAR 1979, SYSTEM OFFICE

1. Guidelines for Administrative Staff Employees

- a. Funds equal to 8% of the eligible administrative staff personnel dollars will be distributed.
- b. From this amount a monthly increase of \$60 will be distributed to each administrative staff employee.
- c. The balance of the funds distributed will be distributed as merit increases.

2. Guidelines for Civil Service Range Employees

- a. Funds equal to 10% of the eligible Civil Service range employees personnel dollars will be distributed.
- b. From this amount a monthly increase of \$60 will be distributed to each Civil Service range employee.
- c. The balance of the funds distributed will be distributed as merit increases.

Dr. Brown explained that this item was a part of the routine of the Board's maintaining awareness of significant policy matters established under the guidelines of the Board. These proposed salary increases were based upon the assumption that our appropriation bill would, when finally becoming law, carry in it an eight percent increase for the general University personnel with an addition of two percent for low-paid employees. In connection with this matter, Dr. Brown had a copy of a Senate resolution, sponsored by Senator Buzbee, calling for funds provided for salary increases to be allocated to faculty and Civil Service employees to reduce the disparities in salaries paid to such employees compared in similar institutions, and for similar positions in other state agencies, and to provide lower paid employees with a higher percent increase than higher paid employees. There was also a provision for the Illinois Board of Higher Education to report to the General Assembly by January of 1979 the specific policies adopted by systems and institutions in regard to this resolution.

He was not sure whether this resolution had been introduced yet or would be introduced in the immediate future. Since the allocation mentioned only faculty and Civil Service, he was not clear at this point about the relationship to administrative salaries of the application of appropriated funds since there was an eight percent increase for all University employees referred to in the resolution.

Mr. Elliott inquired as to what kind of time constraint would be created if action was deferred on this matter until next month in order to see what the General Assembly was going to do.

President Brandt said that if work could not begin on the allocation salaries until after the July meeting, then trying to get this accomplished before the September 1 paycheck would be very difficult. If another month passed before we could even start, it would create a massive problem on the campus, at least the SIUC campus where the individual evaluation process has to be gone through. It would be extremely helpful to be able to begin to move on these implementations as soon as the legislature passed the appropriation.

Chairman Rowe commented he thought the Senate resolution was advisory in nature.

Mrs. Blackshere asked about the amendments that had been added to bills that speak to members of certain organizations. Dr. Brown answered that the higher education bills have only been amended to bring the financial level to the Governor's budget and to change the retirement payment.

Miss Byrnes asked if there was going to be an increase in the federal minimum wage. President Brandt replied it would increase from \$2.65 to \$2.85, and had already been set by federal law as well as the next three or four raises.

Mrs. Blackshere commented that throughout this document, eight percent is referred to, but is it not true that without the tuition increase it is not

really eight percent, but something else? Dr. Brown replied that it was eight percent on a ninety percent base. Dr. Shaw added that the actual dollar increase was 7.2 percent, but the Universities would reallocate funds so the employees would get eight percent.

Mrs. Blackshere questioned the three different sets of figures for across-the-board increase: SIUE - \$51; SIUC - \$50; and the System Office - \$60. Mr. Hemann explained that in the end we were distributing eight percent (or 7.2 percent) kind of monies. Each had employed the same kind of concept, but each had employed that concept on a different set of numbers because they had different kinds of numbers. The concept was basically that the lowest paid administrative or Civil Service person would be assured of compensation for inflation. We applied the inflation rate to the lowest paid person in the System Office, which produced the \$60 figure we extended to every employee. The lowest paid employee at SIUE or SIUC had a lower salary, so application of the rate of inflation produced a lower dollar figure. But the concept is identical.

Mr. Van Meter moved approval of the resolution as presented. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The following matter was presented:

TEMPORARY FINANCIAL ARRANGEMENTS FOR FISCAL YEAR 1979

As of this meeting date, the SIU Appropriation Bill for Fiscal Year 1979 has not been enacted into law. Since it is essential to maintain the operation of the University, to effect salary and wage commitments, and to provide a basis for tentative financial forecasts required by the Illinois Board of Higher Education, the following resolution is hereby recommended for adoption:

Resolution

WHEREAS, Annual pay adjustments have historically been made as of July 1, the beginning of the State and University fiscal year, subject to availability of funds; and

WHEREAS, This meeting of the Southern Illinois University Board of Trustees is the last regular meeting prior to the beginning of Fiscal Year 1979;

NOW, THEREFORE, BE IT RESOLVED, By the Board of Trustees of Southern Illinois University in regular meeting assembled, That subject to the availability of funds, the President of Southern Illinois University at Carbondale, the President of Southern Illinois University at Edwardsville, and the General Secretary of the Southern Illinois University System are authorized to implement pay adjustments for Fiscal Year 1979 for employees in their respective units; and

BE IT FURTHER RESOLVED, That authorization for expenditures for operations shall be extended unchanged or at reduced levels, as necessary and when specified by the Presidents or the General Secretary of the Southern Illinois University System, until such date as a complete Internal Budget for Operations for Fiscal Year 1979, which is based substantially upon the Appropriation Bill ultimately enacted into law, is approved by the Board of Trustees.

Dr. Brown explained that this matter was a routine action of the Board which takes place each June to provide us with appropriate authority to conduct business until our appropriation bill becomes actual law in July.

Mrs. Blackshere moved approval of the resolution as presented. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, Elizabeth Byrnes, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Margaret Blackshere, Ivan A. Elliott, Jr., Wayne Heberer, Carol Kimmel, William R. Norwood, Harris Row A. D. Van Meter, Jr.; nay, none.

Under Reports and Announcements by the General Secretary of the SIU System, Dr. Brown circulated a Report on Legislation, dated June 7, 1978, a copy of which has been placed on file in the Office of the Board of Trustees. Legislative activity with regard to the bills we are specifically interested in has been relatively slow the past couple of weeks. However, Senate Bill 1565, the construction money bill for the law school received a Do Pass from the House Appropriations Committee I, and the House version of the same bill, 2927, was held in the Senate Appropriations Committee I for consideration with all other capital bills next week.

Mrs. Blackshere inquired about House Bill 1803, the one that increases the employee contributions to the retirement system, and was SIU opposing that bill? Dr. Brown responded that the System Council had polled the faculty senates and faculty representatives at the two campuses to find out their reactions, since there has been formal opposition to this bill from the University of Illinois faculty senate on the grounds that the faculty does not want to pay the extra costs to them. The System Council did review this bill and decided that it would not be necessary for us to pursue any active position in connection with it.

President Shaw commented that Professor Panos Kokoropoulos, President, University Senate, SIUE, has not had a chance to meet with his executive committee so they do not now have a formal position at this time. They may want to submit something to the Board in the future.

Dr. Brown stated that one of the Presidents had asked him to make this announcement of record for the Board in connection with the new federal legislation regarding mandatory retirement age. That federal legislation which was signed into law just recently by President Carter, raises the upper limit of the age bracket currently protected by the Act which is 40 to 64 years, to 70 years, effective January 1, 1979. The same bill delays implementation of the new upper age bracket as it relates to tenured university employees until July 1, 1982. We have a three-year hiatus during which we need to look at our possible University stance. The question really is since the mandatory retirement age for all non-tenured employees will change on January 1, 1979, should the retirement age for tenured employees be changed at the same time or should the universities wait until July 1, 1982, when the change will become mandatory. Both Presidents felt that it would be far wiser to establish a stance on this matter after effective consultation and review and examination of the kinds of questions which were involved. Right now, there was authority to make exceptions so that a delay

would not cause any constraint in what we could do, and unless the Board indicated that they wish another kind of stance taken, the Presidents had indicated they would like to wait until the July 1, 1982 date for establishment of this mandate retirement age ceiling.

After discussion, Chairman Rowe requested that further information on this matter should be obtained and presented to the Board as an agenda item at an early date.

Dr. Brown asked Mr. Isbell to make some comments about the sale of Series K bonds on June 15.

Mr. Isbell recommended to the Chairman to consider reconvening this meeting at 10:00 a.m., June 15, 1978, in the main conference room of One First National Plaza, Chicago, Illinois, for receiving bids on sale of these bonds and making the decision that we do sell or not sell. The amount of the proposed sale had been reduced. The SIUE portion of \$800,000 for remodeling the University Center had been withdrawn from the proposal, so the SIUC portion of the project amounting to \$5.6 million was the only amount being considered. Mr. Isbell had mentioned at our last meeting that he was greatly concerned about the market for bonds. The market had been atrocious, principally because so many people decided they would like to have an advance refunding sale of bonds in the second quarter of the year that we jumped from a normal sale of 5 to 6 billion dollars per quarter up to 11 billion dollars, and the market had become saturated. This volume of sales had been stimulated by an IRS regulation which became effective on May 16. Since that time, there has not been a great number of sales and the market was dry. It does seem to be now more receptive to the sale of our bonds; certain indicators say maybe we are going to continue with the good luck on this sale that we have had in the past.

Chairman Rowe sadly pointed out that this was the last official meeting of the Board's two Student Trustees, Elizabeth Byrnes and James M. Grandone. Speaking for the full Board, he thanked these two young people for their service to this Board during the past year. The Board had certainly appreciated the contribution that both of them have made, and the Chair presented to each a certificate of appreciation for the year of service to this Board.

Miss Byrnes made the following statement:

This has been quite an educational experience, as much as going to classes. I would like to first thank the Board Staff for their cooperation throughout the year, especially Tom Britton and Alice Griffin who went out of their way to make things pleasant for us and help us understand what was going on sometimes. I would also like to thank the Board for their cooperation and say that I feel good about leaving the University in your hands. I think you will do a good job in the future. Thank you, very much.

Mr. Grandone made the following remarks:

You said about what I was going to say as far as thanking everyone. Everybody has been very wonderful, they really have, the Board Staff and the Board themselves. There is a song on the radio and I caught it yesterday, and I thought about the last part of it. I think I will just read it to you; it's kind of the way I feel: "Slowly now as I turn the page, Act 20 is over without costume change. The principal would like to leave the stage; the crowd won't understand." That just about sums up the way I feel. I can only restate that you are wonderful people and I think the image of the Board as far as the students especially at Edwardsville and possibly at Carbondale has changed significantly. I look forward to meeting you all again in a business position and hopefully in a personal. Thank you.

The Chair announced that immediately following the meeting there would be a news conference in the Dean's Conference Room. There would be a buffet luncheon served in the Museum. There would also be a luncheon meeting in Room 2266 with Mr. Lenz, Mr. Ingerski, Mr. Ivens, President Shaw, Dr. Brown, a representative of President Brandt, and some other staff members. Mr. Elliott and Mr. Rowe would join that group.

Mr. Van Meter moved that the meeting be recessed to reconvene on Thursday, June 15, 1978, at 10:00 a.m., in the conference room of the A. G. Becker Municipal Securities Incorporated, One First National Plaza, Chicago, Illinois. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting recessed at 12:33 p.m.

* * * * *

June 15, 1978

653

The recessed meeting of the Board of Trustees of Southern Illinois University reconvened on Thursday, June 15, 1978, at 10:05 a.m., in the conference room of the A. G. Becker Municipal Securities Incorporated, One First National Plaza, Chicago, Illinois. The regular Chairman being present, the meeting was called to order. In the absence of the regular Secretary, the Chair appointed Trustee A. D. Van Meter, Jr., to serve as Secretary pro tem.

The following members of the Board were present:

Mr. Ivan A. Elliott, Jr.
Mr. James M. Grandone
Mr. William R. Norwood, Vice-Chairman
Mr. Harris Rowe, Chairman
Mr. A. D. Van Meter, Jr., Secretary pro tem

The following members were absent:

Mrs. Margaret Blackshere, Secretary
Miss Elizabeth Byrnes
Mr. Wayne Heberer
Mrs. Carol Kimmel

Executive Officer present was:

Dr. James M. Brown, General Secretary of the SIU System

The following Executive Officers were absent:

Dr. Warren W. Brandt, President, SIUC
Dr. Kenneth A. Shaw, President, SIUE

Members of the Board Staff present were:

Mrs. Alice Griffin, Assistant Secretary
Mr. C. Richard Gruny, Legal Counsel
Mr. R. D. Isbell, Treasurer and Capital Affairs Officer

The following members of the Board Staff were absent:

Mr. William I. Hemann, Financial Affairs Officer
Dr. Howard W. Webb, Jr., Academic Affairs Officer

The Secretary reported a quorum present.

NOTE: Copies of all documents furnished to the Board in connection with this meeting have been placed on file in the Office of the Board of Trustees.

The following people also attended the meeting: Mr. Samuel L. Rinell, Director of University Housing, and Mr. Stuart Robson, Assistant Treasurer, SIU at Carbondale; Mr. Philip Dorman and Mr. Richard Kavanagh, A. G. Becker Municipal Securities Incorporated; Ms. Vicki Erickson and Mr. James Moldermaker John Nuveen & Co., Incorporated; Ms. Lucy Ramchoran, Bache Halsey Stuart Shield Incorporated; and Ms. Francine Marchand, The Northern Trust Company.

The Chairman explained the purpose of the meeting was for the Board to receive several bids for the purchase of \$5,600,000 Board of Trustees of Southern Illinois University, Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K, under the criteria given in the Official Notice of Bond Sale. A copy of the Official Statement and Official Notice of Bond Sale, dated June 2, 1978, has been placed on file in the Office of the Board of Trustees.

Three sealed envelopes were given to the Chairman. The Chair asked if all bids had been received. The reply was in the affirmative. The Chair requested Treasurer Isbell to open the bids one at a time. Treasurer Isbell read the following:

John Nuveen & Co., Incorporated
 Net Effective Interest Rate was 6.2285%
 Enclosed was a cashier's check in the amount of \$112,000, payable to the Board of Trustees of Southern Illinois University as evidence of good faith in the above offer, which shall be held in accordance with the terms of the Official Notice of Bond Sale.

Bache Halsey Stuart Shields Incorporated
 Net Effective Interest Rate was 6.6162%
 Enclosed was a cashier's check in the amount of \$112,000, payable to the Board of Trustees of Southern Illinois University as evidence of good faith in the above offer, which shall be held in accordance with the terms of the Official Notice of Bond Sale.

The Northern Trust Company
 Net Effective Interest Rate was 6.1709%
 Enclosed was a cashier's check in the amount of \$112,000, payable to the Board of Trustees of Southern Illinois University as evidence of good faith in the above offer, which shall be held in accordance with the terms of the Official Notice of Bond Sale.

The three bids were declared to be in order and were handed to Mr. Richard Kavanagh, A. G. Becker Municipal Securities Incorporated. Mr. Dorman and Mr. Kavanagh left the meeting to verify the calculations. The Chair held the three cashier's checks that had accompanied the bids which had been submitted on an Official Bid Form. The Chair declared a recess of the meeting until the verification could be accomplished.

After a short recess, Mr. Dorman and Mr. Kavanagh returned to the meeting, and Mr. Kavanagh announced that the bids and the total interest cost had been verified. He advised that the winning bid based on the tabulation was a group of banks headed by The Northern Trust Company with the Net Effective Interest Rate of 6.1709%.

The Chair announced that the winning bid had been submitted by a group of banks headed by The Northern Trust Company.

The Chair recognized Mr. Samuel L. Rinella, Director of University Housing, SIU at Carbondale, who stated he was very happy with the bid received. Based upon the information which had been given earlier he thought the interest rate was going to be much higher, but he thought the 6.1709% was acceptable.

Mr. Norwood moved the adoption of a resolution creating and authorizing the issue and delivery of \$5,600,000 Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K, and supplementing a resolution duly adopted by the Board of Trustees of Southern Illinois University dated December 15, 1977. The motion was duly seconded. Student Trustee opinion in regard to this motion was indicated as follows: Aye, James M. Grandone; nay, none. The motion carried by the following recorded vote: Aye, Ivan A. Elliott, Jr., William R. Norwood, Harris Rowe, A. D. Van Meter, Jr.; nay, none.

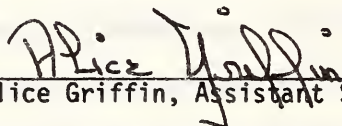
The Treasurer asked the Board's permission to complete several blanks in the resolution at a later date with the name of the successful bidder, rate,

and other necessary information. Permission was granted. A copy of the resolution is attached.

The cashier's check from The Northern Trust Company in the amount of \$112,000 will be retained uncashed as evidence of good faith until the Series K Bonds are delivered under the conditions herein specified and at that time returned to the purchasers. It was noted for the record that the two cashier's checks of the unsuccessful bidders had been immediately returned and each bidder had signed a receipt.

With no further business to come before the Board at this time, Mr. Grandone moved that the meeting be adjourned. The motion was duly seconded, and after a voice vote the Chair declared the motion to have passed unanimously.

The meeting adjourned at 10:43 a.m.



Alice Griffin, Assistant Secretary

THE BOARD OF TRUSTEES
OF
SOUTHERN ILLINOIS UNIVERSITY

FIRST SUPPLEMENTAL
SYSTEM REVENUE BOND
RESOLUTION

Approved June 15, 1978

Supplementing Resolution Approved December 15, 1977 and
Creating \$52,385,000 Southern Illinois University Housing
and Auxiliary Facilities System Revenue Bonds,
Series A through J.

A RESOLUTION CREATING AND AUTHORIZING THE ISSUE AND DELIVERY OF \$5,600,000 SOUTHERN ILLINOIS UNIVERSITY HOUSING AND AUXILIARY FACILITIES SYSTEM REVENUE BONDS, SERIES K, AND SUPPLEMENTING A RESOLUTION DULY ADOPTED BY THE BOARD OF TRUSTEES OF SOUTHERN ILLINOIS UNIVERSITY DATED DECEMBER 15, 1977.

WHEREAS, The Board of Trustees of Southern Illinois University, on due consideration and investigation, does now find and determine that it is advisable and necessary and in the interest of said University and the welfare of its students and faculty to rehabilitate, remodel and install heating or air conditioning and ventilation units, or both, in certain housing units of the System at the Carbondale campus; and

WHEREAS, in order to provide such facilities it is advantageous to the Board and necessary that the Board borrow money and issue and sell revenue bonds under the provisions of the Southern Illinois University Revenue Bond Act, as amended, Illinois Revised Statutes, Chapter 144, Sections 671-684; and

WHEREAS, The Board of Trustees of Southern Illinois University on December 15, 1977, did duly adopt a resolution (here sometimes called "Original Resolution") providing for the issuance of revenue bonds; and

WHEREAS there are now issued and outstanding under the Original Resolution \$51,805,000 aggregate principal amount of Bonds designated "The Board of Trustees of Southern Illinois University, Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series A through J"; and

WHEREAS, The Board of Trustees of Southern Illinois University now desires to create and to authorize the issue and delivery of an additional issue of bonds under and in accordance with the Resolution as supplemented by this First Supplemental Resolution thereto which additional Bonds are to be limited to the aggregate principal amount of \$5,600,000 at any one time outstanding, which shall be known as "The Board of Trustees of Southern

Illinois University, Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series K" (hereinafter called the "Series K Bonds"):

NOW, THEREFORE, BE IT RESOLVED by The Board of Trustees of Southern Illinois University:

ARTICLE ONE

SUPPLEMENTARY PROVISIONS RELATING TO INCOME AND THE APPLICATION THEREOF.

SECTION 1.1. Pledge of Revenues. The pledge of the revenues contained in Section 14 of the Original Resolution is hereby ratified and confirmed.

ARTICLE TWO

SERIES K BONDS AND THE ISSUANCE THEREOF.

SECTION 2.1. Project A and Purpose of Issue of Bonds. The projects (herein collectively designated "Project A") to be rehabilitated, remodeled and improved by the installation of heating or air conditioning and ventilating units, or both, pursuant to this First Supplemental Resolution are described in a general way as:

Student housing and apartment units located at Southern Illinois University, at Carbondale, Illinois, together with related ancillary, dining and utility facilities.

These operations are more commonly identified as:

1. Small Group Housing, Phase I and Phase II
2. Thompson Point Residence Halls, Phase I and Phase II
3. Southern Hills Apartments, Phase I and Phase II
4. University Park Residence Halls
5. Brush Towers Residence Halls.

The estimated cost of said Project A is \$5,940,000, including costs of issuance of the Series K Bonds. The estimated cost of each portion of said Project A is more fully set forth in the plans and specifications therefor on file with the Treasurer of the Board.

It is hereby determined that in order to produce the funds necessary for Project A that the Board borrow the sum of \$5,600,000 and in evidence thereof to issue its Series K Bonds hereunder in said principal amount. It is further determined that the balance of the funds required for said Project A shall be provided through the estimated interest income on the Construction Fund established hereby in the amount of \$340,000.

SECTION 2.2 Terms of Series K Bonds. There is hereby created and authorized an additional series of Bonds to be issued under the Resolution as supplemented by this First Supplemental Resolution to be substantially in the form and of the tenor and purport hereinafter set forth and limited to the aggregate principal amount of Five Million Six Hundred Thousand Dollars (\$5,600,000 at any one time outstanding which shall be designated "The Board of Trustees of Southern Illinois University, Southern Illinois University Housing and Auxiliary Facilities System Revenue Bonds, Series 1" (the "Series K Bonds").

The Series K Bonds shall be issued as negotiable coupon Bonds dated July 1, 1978, registrable as to principal only in the denomination of \$5,000. The Series K Bonds shall bear interest from July 1, 1978, payable semiannually on the first days of April and October in each year until paid, commencing October 1, 1978, at the rates provided below and shall mature in the following amounts on April 1 of the following years:

<u>Year of Maturity</u>	<u>Principal Amount</u>	<u>Rate of Interest</u>	<u>Year of Maturity</u>	<u>Principal Amount</u>	<u>Rate of Interest</u>
1979	\$330,000	6.25%	1989	\$230,000	5.70%
1980	175,000	6.25%	1990	275,000	5.80%
1981	185,000	6.50%	1991	255,000	5.90%
1982	205,000	6.50%	1992	275,000	6.00%
1983	220,000	6.50%	1993	280,000	6.10%
1984	225,000	6.50%	1994	310,000	6.20%
1985	250,000	6.50%	1995	605,000	6.25%
1986	275,000	6.50%	1996	680,000	6.30%
1987	270,000	6.00%	1997	265,000	6.40%
1988	290,000	5.60%			

The Series K Bonds maturing on or after April 1, 1989, shall be redeemable prior to their maturity at the option of The Board of Trustees, either in whole or in part, on October 1, 1988, or on any interest payment date thereafter in the inverse order in which they mature (less than all of the Series K Bonds of a single maturity to be selected by lot) at the redemption price (expressed as a percentage of the principal amount of the Series K Bonds being redeemed) set forth in the table below plus unpaid accrued interest to the redemption date:

<u>Redemption Periods</u> (dates inclusive)	<u>Redemption Price</u>
October 1, 1988 to October 1, 1989	103%
April 1, 1990 to October 1, 1991	102%
April 1, 1992 to October 1, 1993	101%
Thereafter	100%

All redemptions shall be made in the manner, upon the notice, and with the effect provided in Article Six of the Original Resolution.

SECTION 2.3. Payment of Principal and Interest. Both principal of and interest on the Series K Bonds shall be payable in any coin or currency which, on the respective date of payment of such principal and interest, is legal tender for the payment of debts due the United States of America at the principal offices of Continental Illinois National Bank and Trust Company of Chicago, or its successor, in the City of Chicago, Illinois, or, at the option of holders at the principal offices of the Morgan Guaranty Trust Company of New York, or its successor, in the Borough of Manhattan and City and State of New York.

SECTION 2.4. Form of Bonds. The definitive Series K Bonds and the interest coupons to be attached thereto, shall be in substantially the following form with appropriate insertions, omissions and variations to evidence differences in number, interest rate, maturity and like matters:

(Form of Bond)

UNITED STATES OF AMERICA
STATE OF ILLINOIS
THE BOARD OF TRUSTEES OF SOUTHERN ILLINOIS UNIVERSITY
SOUTHERN ILLINOIS UNIVERSITY
HOUSING AND AUXILIARY FACILITIES SYSTEM REVENUE BOND,
SERIES K

Number \$5,000

KNOW ALL MEN BY THESE PRESENTS, that The Board of Trustees of Southern Illinois University, at Carbondale, Illinois, created and existing under the laws of the State of Illinois, hereby acknowledges itself indebted to, and for value received promises to pay to

bearer, or to the registered holder hereof if this Bond be registered as to principal only as hereinafter provided, but only out of the revenues pledged for that purpose as hereinafter provided, and not otherwise, the sum of Five Thousand Dollars (\$5,000 on April 1, _____, and to pay interest on said sum from the date hereof at the rate of _____ per cent (_____% per annum, payable October 1, 1978, and semiannually thereafter on the first days of April and October in each year until the principal sum hereof shall have been paid. Interest accruing on this Bond on and prior to the maturity date hereof shall be payable upon presentation and surrender of the interest coupons hereto attached as they subsequently become due, but no interest shall accrue on this Bond after the maturity hereof unless this Bond be presented for payment at maturity and be not then paid.

Both principal hereof and interest hereon are payable in any coin or currency which on the respective dates of payment of such principal or interest is legal tender for the payment of debts due the United States of America at Continental Illinois National Bank and Trust Company of Chicago, Chicago, Illinois, or at the option of the holder at the principal offices of the Morgan Guaranty Trust Company of New York, in the Borough of Manhattan, City and State of New York.

This Bond is one of a duly authorized Series of Five Million Six Hundred Thousand Dollars (\$5,600,000), principal amount of the Bonds of The Board of Trustees of Southern Illinois University, all of like tenor and date, except as to maturity, redemption terms and interest rate, issued or to be issued pursuant to a Bond Resolution of The Board of Trustees of Southern Illinois University duly adopted December 15, 1977, as supplemented by the First Supplemental Resolution thereto duly adopted on June 15, 1978 (said Bond Resolution as so supplemented being herein referred to as the "Bond Resolution") for the purpose of rehabilitating, remodeling and installing heating or air conditioning and ventilation units, or both, in certain housing units of the System at the Carbondale campus, all under and pursuant to the Southern Illinois University Revenue Bond Act, approved August 10, 1965, as amended, and the Bond Resolution, to which Bond Resolution reference is hereby made for statement of the funds and revenues from which this Bond and the issue of which it is a part is payable and the conditions and restrictions pursuant to which the Series A through J Bonds on a parity herewith have been issued, and pursuant to which this Bond has been issued and future Parity Bonds may be issued.

Simultaneously with the delivery of the issue of the Series A through J Bonds, an irrevocable trust account has been established with the Continental Illinois National Bank and Trust

Company of Chicago, Chicago, Illinois, for the purpose of paying principal of and interest on certain outstanding bonds, defined in the Bond Resolution and hereinafter referred to as the "Outstanding Advance Refunded Bonds," originally issued to pay part of the costs of acquiring portions of the facilities constituting the System.

Subject to any rights existing in the holders of the above described Outstanding Advance Refunded Bonds which will remain outstanding pending the payment of such bonds from the funds and investments in the above described trust account, this Bond and the issue of which it is a part, together with the Series A through J Bonds and with such Parity Bonds as may be issued under the provisions of the authorizing Bond Resolution, are payable from and secured by a pledge and lien on (i) the Net Revenues of the System, (ii) the Debt Service Grant, (iii) income from the Special Account, (iv) Retained Tuition and Fees (subject to prior payment of operating and maintenance expenses of the System), (v) the Debt Service Reserve, (vi) the Repair and Replacement Reserve, and (vii) the principal of the Special Account, all as provided in the Bond Resolution.

All of the Bonds and Parity Bonds, including the Series A through J Bonds, and any additional Parity Bonds, are equally and ratably secured by said pledge and lien without priority or preference one over the other by reason of Series designation, denomination, number, maturity, date or terms of redemption prior to maturity, date of sale or delivery or otherwise.

The Bonds of this Series due April 1, 1989, and thereafter are callable at the option of the Board on any interest payment date on or after October 1, 1988, in whole or in part and in inverse order of maturity (less than all of the Series K Bonds of a single maturity to be selected by lot) at the redemption price (expressed as a percentage of the principal amount of the Series K Bonds being redeemed) set forth in the table below plus unpaid accrued interest to the redemption date:

<u>Redemption Periods</u> (dates inclusive)	<u>Redemption Price</u>
October 1, 1988 to October 1, 1989.....	103%
April 1, 1990 to October 1, 1991.....	102%
April 1, 1992 to October 1, 1993.....	101%
Thereafter.....	100%

The Board shall have the option of calling bonds, when subject to redemption according to their terms, of any one or more Series, including Series A through K, at its discretion.

Notice of any such redemption prior to maturity of such Series K Bonds shall be given at least thirty (30) days, but not more than forty-five (45) days, prior to the redemption date by one publication in a financial newspaper published in the English language in the City of Chicago, Illinois. A like notice shall be sent by registered mail to the holders of such Bonds as are then registered. Interest on the Bonds so called for redemption shall cease on the redemption date fixed in said notice, if funds are available at the place of redemption to redeem the Bonds when presented. The Bonds so redeemed prior to maturity shall be surrendered for cancellation, together with unmatured interest coupons appurtenant thereto. The redemption notice shall be given by the Board and shall fix the redemption price, the redemption date and the serial numbers of the Bonds called for redemption, if less than all of the Bonds are to be redeemed, and shall state that interest on the Bonds to be redeemed will cease on the redemption date and that payment of the redemption price thereof together with interest accrued thereon to the redemption date will be made at the principal offices of the Paying Agent Banks above named, upon the surrender of such Bonds, together with all unmatured coupons appertaining thereto.

The Board of Trustees of Southern Illinois University has covenanted in the Bond Resolution that it will keep and perform all of the covenants and agreements in the Bond Resolution and that it will require and adopt such parietal rules and regulations as are necessary to assure maximum occupancy and use of the System and that the rents, fees, charges and admissions (including charges for utility and janitor services) chargeable to the occupants of, and students, faculty members and others being served by, or having the right to use or having the right to be served by the System shall be so fixed and revised from time to time and shall be so collected that the amount of Net Revenues plus Retained Tuition and Fees is at least equal to 120 per cent (1.2 times) the Debt Service Reserve Requirement plus any additional payments which may be required to maintain full funding of the Debt Service Reserve and the Special Account.

Reference is hereby made to the Bond Resolution for a more complete description of the nature and extent of the security, the rights of the holders of the Bonds and coupons and the terms and conditions upon which the Bonds and coupons are, and are to be issued and secured, to all the provisions of which Bond Resolution, each holder by the acceptance hereof assents.

This Bond may be registered as to principal only by presenting the same to the Treasurer of The Board of Trustees of Southern Illinois University, in the City of Carbondale, Illinois, as Registrar, with a request for registration, which Registrar shall thereupon register the name of the registered owner in a book kept for such purpose and endorse the name and date of registration in the place provided for such purpose on the reverse side hereof. Any transfer thereafter shall be made by delivering such Bond with an order for transfer made by the registered owner to the Registrar who shall thereupon register the same in the name of the transferee in the same manner as provided for original registration; but this Bond may be discharged from registration by being in like manner transferred to bearer, whereupon transferability by delivery shall be restored; and this Bond may again from time to time be registered or be made payable to bearer as before. Registration as to principal only shall not affect payment of interest on the interest coupons hereto attached, but the same shall continue to be payable on presentation thereof.

The Board and the Paying Agent Banks above named may deem and treat the bearer of the Bond, or, if this Bond be registered, the registered holder hereof, and the bearer of any coupon appurtenant hereto, as the absolute owner of the Bond or coupon for the purpose of receiving payment of, or on account of, the principal, redemption premium, if any, and interest due hereon and for all purposes.

With the consent of the Board and to the extent permitted by and as provided in the Bond Resolution, the terms and provisions of the Bond Resolution, or of any instrument supplemental thereto, may be modified or altered by the assent or authority of the holders of at least sixty-five per cent (65%) in aggregate principal amount of the Bonds and Parity Bonds then outstanding thereunder.

This Bond does not constitute an obligation of the State of Illinois within the meaning or application of any Constitutional or statutory limitation or provision, and the holder thereof shall never have the right to demand payment of this Bond or interest hereon out of any funds other than the revenues and income pledged for payment thereof.

It is hereby certified and recited that all acts, conditions and things required to exist, to happen, and be performed precedent to and in the issuance of this Bond have existed, have happened, and have been performed in due form, time and manner as required by law, and that the amount of this Bond, and the Series of which it is one, and the total authorized issue of bonds of which this Series is a part, do not exceed any limit prescribed by the Constitution or statutes of the State of Illinois.

IN TESTIMONY WHEREOF, The Board of Trustees of Southern Illinois Univeristy has caused its seal to be impressed hereon and this Bond to be signed by its Chairman by facsimile signature and attested by the Secretary of said Board by manual signature, and countersigned by the Treasurer of the State of Illinois by manual or facsimile signature, and the interest coupons hereto annexed to be executed by the lithographed facsimile signatures of said officials who, by the execution hereof, do adopt as and for their own proper signatures their facsimile signatures appearing on said coupons, all as of the first day of July, 1978.

THE BOARD OF TRUSTEES OF SOUTHERN
ILLINOIS UNIVERSITY

By _____
Chairman

(SEAL)

Attest:

Secretary

COUNTERSIGNED:

Treasurer, State of Illinois

(Form of Coupon)

Number _____

\$ _____

On the first day of _____, 19__ (unless the Bond to which this coupon is attached shall have been duly called for prior redemption and payment of the redemption price duly made or provided for,)* The Board of Trustees of Southern Illinois University hereby promises to pay to the bearer out of the funds specified in the Bond to which this coupon is attached the sum of _____ Dollars (\$ _____) at the principal offices of the Continental Illinois National Bank and Trust Company of Chicago, Chicago, Illinois, or at the option of the holder at the principal offices of the Morgan Guaranty Trust Company of New York, in the Borough of Manhattan, City and State of New York, in any coin or currency which on the respective dates of payment of such principal

*The phrase in parentheses should appear only in coupons maturing after October 1, 1988.

June 15, 1978

667

and interest, is legal tender for the payment of debts due the United States of America, for interest due that day on its Southern Illinois University Housing and Auxiliary Facilities System Revenue Bond, Series K, dated July 1, 1978 and numbered _____.

THE BOARD OF TRUSTEES OF SOUTHERN ILLINOIS UNIVERSITY

By _____ Chairman

Attest:

Secretary

COUNTERSIGNED:

Treasurer, State of Illinois

(Form of Registration)

Notice: There must be no writing in this form except by Registrar.

<u>DATE OF REGISTRY</u>	<u>NAME AND ADDRESS OF REGISTERED HOLDER</u>	<u>SIGNATURE OF REGISTRAR</u>
_____	_____	_____
_____	_____	_____
_____	_____	_____

ARTICLE THREE

MISCELLANEOUS

SECTION 3.1. Application of Bond Proceeds. The proceeds from the sale of the Series K Bonds and any additional Parity Bonds to be issued from time to time hereunder shall be applied only toward the cost of acquiring, constructing, equipping, enlarging, or improving facilities, all as hereinbefore provided. When received, the part of the purchase price of the Series K Bonds or Parity Bonds representing the interest accrued thereon to the date of payment of such purchase price, together with such portion of the proceeds of the Bonds or Parity Bonds as is determined by the Board of Trustees to be necessary to be so set apart representing interest and principal, if any, to become due on such Bonds or Parity Bonds prior to the time

the facilities for the account of which such Bonds or Parity Bonds have been issued become revenue producing and funds become available therefrom, shall be deposited in the Bond and Interest Sinking Fund Account and such portion of such proceeds of such Bonds or Parity Bonds as may be necessary to maintain the debt service reserve at the Debt Service Reserve Requirement shall be deposited therein at the time of the delivery of said Bonds or Parity Bonds. The remaining part of such purchase price shall be retained by the Board and accounted for as a separate fund or funds to be known as a "Construction Fund Account" and such moneys shall be deposited in a bank or banks which are members of the Federal Deposit Insurance Corporation. The moneys in each Construction Fund Account shall be applied only toward the cost of construction in the manner and subject to the terms provided in any contract or agreement between the Board of Trustees and any purchaser of Bonds or Parity Bonds, or as may be provided by a Supplemental Resolution and relating to each separate series of Parity Bonds to be issued, but in such a manner as to assure completion of the project or improvement for the account of which such Bonds or Parity Bonds were issued free and clear of mechanic's liens and substantially in accordance with the plans and specifications therefor.

SECTION 3.2. Investment of Construction Fund. Pending disbursement for the purpose aforesaid the Treasurer may from time to time invest all or any part of the moneys in the Construction Fund Account not to be needed within the next succeeding thirty (30) days for the purposes hereinabove set forth, in bonds or other direct and general obligations of the United States of America having a maturity date or becoming due at the option of the holder not more than three years subsequent to the date of receipt of the proceeds from the issue or sale of Bonds or Parity Bonds. Interest accruing as a result of any such investments when received shall be credited to the Construction Fund Account.

SECTION 3.3. Disposition of Surplus Funds. After completion of each construction or improvement project, the Treasurer of the Board shall execute a certificate to the effect that said project has been fully completed according to the plans and specifications and the same shall be filed in the office of the Secretary of the Board of Trustees. Subject to the terms and provisions of any contract or agreement between the Board of Trustees and any original purchaser of Bonds or Parity Bonds and relating to any separate series of Bonds or Parity Bonds to be issued hereunder, if there be funds remaining in a Construction Fund Account at the time of the filing of such certificate with the Secretary, said funds shall be withdrawn by the Treasurer and deposited in the Bond and Interest Sinking Fund Account. Any contract or agreement between the Board of Trustees and any original purchaser of Bonds or Parity Bonds may provide that any funds remaining in a Construction Fund Account established for the account of any series of Bonds or Parity Bonds being acquired by such purchaser be applied to the redemption of such Bonds or Parity Bonds or other Bonds or Parity Bonds then subject to redemption or to the purchase of Bonds or Parity Bonds on the open market.

SECTION 3.4. Arbitrage. The principal proceeds of the sale of the Series K Bonds shall be devoted to and used with due diligence for the completion of the Project for which said Bonds are hereby authorized to be issued. The Board of Trustees represents and certifies that:

(1) the Board of Trustees expects within six months after the delivery of the Series K Bonds, to incur substantial binding obligations equal to at least 2-1/2% of the estimated total Project cost to commence construction of the Project;

(2) the Board of Trustees expects that over 85% of the spendable proceeds of the Series K Bonds, including investment proceeds, will be expended within three years following the date of issue of said Bonds, for the purpose of paying the cost of the Project;

(3) work on the Project is expected to proceed with due diligence to completion;

(4) the Project has not been and is not expected to be sold or otherwise disposed of in whole or in part prior to the last maturity of the Series K Bonds;

(5) all of the principal proceeds of the Series K Bonds are needed for the purpose stated in the form of bond above set out, including expenses incidental to such purpose and to the issuance of the Series K Bonds; and

(6) to the best of the knowledge and belief of the Board of Trustees, there are no facts, estimates or circumstances that would materially change the conclusions and representations set out in this Section.

Said Board of Trustees also certifies and further covenants that so long as any of the Series K Bonds remain outstanding, moneys on deposit in any fund or account in connection with the Series K Bonds, whether or not such moneys were derived from the proceeds of the sale of said Bonds or from any other sources, will not be used in a manner which will cause the Series K Bonds to be "arbitrage bonds" within the meaning of Section 103(c) of the Internal Revenue Code of 1954, as amended, and any lawful regulations promulgated or proposed thereunder, including proposed Treas. Reg. §§1.103-13 and 1.103-14, as the same presently exist, or may from time to time hereafter be amended, supplemented or revised. The Board of Trustees reserves the right, however, to make any investment of such moneys permitted by Illinois law if, when and to the extent that said Section 103(c) or regulations promulgated thereunder shall be repealed or relaxed or

shall be held void by final decision of a court of competent jurisdiction, but only if any investment made by virtue of such repeal, relaxation or decision would not, in the opinion of counsel of recognized competence in such matters, result in making the interest on the Series K Bonds subject to Federal income taxation.

SECTION 3.5. Creation of Development Reserve. In addition to the Repair and Replacement Reserve Account deposit requirement provided in Section 15(E) of the Original Resolution the Treasurer shall deposit into a separate sub-account thereof designated as the development reserve funds including contingency funds, for which a plan for expenditures has been approved by the Board of Trustees for new space or construction in or an addition to an existing facility consistent with the scope and mission of that facility. Any moneys remaining in such development reserve in amounts greater than those actually required for expenditure for any Board approved project, or projects, shall be transferred to the Bond and Interest Sinking Fund Account.

SECTION 3.6. Interpretation and Construction. This First Supplemental Resolution is supplemental to and is adopted in accordance with Section 18(G) of the Original Resolution. In all respects not inconsistent with this First Supplemental Resolution, the Bond Resolution is hereby ratified, approved and confirmed, and all of the definitions, terms, covenants and restrictions of the Bond Resolution shall be applicable to the Bonds authorized by this First Supplemental Resolution and the proceeds thereof except as otherwise expressly provided. All of the terms and provisions of this First Supplemental Resolution shall be deemed to be a part of the terms and provisions of the Bond Resolution, and the Bond Resolution and this First Supplemental Resolution shall be read, taken and construed as one and the same instrument. In executing any Bond authorized by this First Supplemental Resolution each officer, agent or employee of the Board and University shall be entitled to all of the privileges and immunities afforded to them under the terms of the Bond Resolution.

SECTION 3.7. Confirmation of Sale of Series K Bonds. That as soon may be after this First Supplemental Resolution becomes effective, said Series K Bonds shall be executed as herein provided, be deposited with the Treasurer of the Board, and by said Treasurer delivered to The Northern Trust Company, Chicago, Illinois, and Associates, the purchasers thereof, upon receipt of the purchase price therefor, same being par and accrued interest to the date of delivery, plus a premium of \$24.40, contract for the sale of which heretofore entered into be and the same is in all respects ratified and approved.

SECTION 3.8. Resolution Effective on Passage. This First Supplemental Resolution shall become effective upon its passage.

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